



Massachusetts Gaming Commission Meeting Minutes

Date/Time: September 4, 2025, 10:00 a.m.
Place: Massachusetts Gaming Commission
VIA CONFERENCE CALL NUMBER: 1-646-741-5292
PARTICIPANT CODE: 112 851 1684

The Commission conducted this public meeting remotely utilizing collaboration technology. Use of this technology was intended to ensure an adequate, alternative means of public access to the Commission's deliberations for any interested member of the public.

Commissioners Present:

Chair Jordan Maynard
Commissioner Eileen O'Brien
Commissioner Bradford Hill
Commissioner Paul Brodeur

1. [Call to Order](#) (00:00)

Chair Maynard called to order the 562nd Public Meeting of the Massachusetts Gaming Commission ("Commission"). Roll call attendance was conducted, and four commissioners were present for the meeting.

2. [Meeting Minutes](#) (00:40)

The minutes from the June 3, 2024, September 11, 2024, October 2, 2024, and July 31, 2025 public meetings were included in the Commissioners' Packet on pages 5 through 32.

Commissioner Brodeur moved that the Commission approve the minutes from the following public meetings, as included in the meeting packet, subject to necessary corrections for typographical errors or other non-material matters: June 3, 2024, September 11, 2024, and October 2, 2024. Commissioner Hill seconded the motion.

Roll call vote:
Commissioner O'Brien: Aye.

Commissioner Hill: Aye.
Commissioner Brodeur: Abstain.
Chair Maynard: Aye.
The motion passed, 3-0 with one abstention.

Commissioner Brodeur moved that the Commission approve the minutes from the following public meeting, as included in the meeting packet, subject to necessary corrections for typographical errors or other non-material matters: July 31, 2025. Commissioner O'Brien seconded the motion.

Roll call vote:
Commissioner O'Brien: Aye.
Commissioner Hill: Aye.
Commissioner Brodeur: Aye.
Chair Maynard: Aye.
The motion passed unanimously, 4-0.

3. Administrative Update (02:13)

Executive Director Dean Serpa noted that the new Human Resources ("HR") Division Chief Kathleen Buckley started on August 18, 2025. Chief Buckley stated that she was excited to be at the Commission.

a. Responsible Gaming Education Month Update (04:10)

Director of Research and Responsible Gaming Mark Vander Linden explained that September was Responsible Gaming Education Month. He stated that this was an initiative launched by the American Gaming Association ("AGA") and carried out by a range of stakeholders. He explained that the initiative pushed the PlayMyWay program, sent out targeted emails, had giveaways, and promoted gambling literacy. He stated that the Commission's robust research program had goals regarding informed strategies, practices, and policies for responsible gaming and problem gambling prevention. He stated that there were a number of studies underway including the possible use of artificial intelligence ("AI") in the gambling industry and an updated evaluation of the Voluntary Self-Exclusion ("VSE") program.

Director Vander Linden thanked the GameSense advisors for their commitment to responsible gaming. He thanked the operators who assisted with the Responsible Gaming Education Month initiative. Chair Maynard stated that it was important to highlight issues and make the public aware of what resources were available.

4. Research and Responsible Gaming (10:15)

a. Presentation of report, "Sports Betting Among Young Adults in Massachusetts: Preliminary Findings" (10:32)

Deputy Director of the Research and Responsible Gaming Division Dr. Bonnie Andrews explained that the Commission was charged with carrying out a research agenda to assess the impacts of casino gambling in Massachusetts pursuant to G.L. c. 23K, § 71. She introduced Senior Research Scientist with NORC at the University of Chicago Petry Ubri and Data Scientist with NORC at the University of Chicago Jared Sawyer. Ms. Ubri and Mr. Sawyer presented the “Sports Betting Among Young Adults in Massachusetts: Preliminary Findings” report with topics including the following: study approach, preliminary findings, perspectives and views on sports wagering, young adult engagement with sports wagering, advertisements, impacts, recommendations, and next steps. *The research report and accompanying presentation were included in the Commissioners’ Packet on pages 33 through 77.*

Commissioner O’Brien sought clarification regarding the definition of targeted advertisements. Ms. Ubri explained that they were advertisements targeting young adults and males based upon colors, phrasing, influencers involved, and promotions. She stated that these advertisements focused on specific targeted populations. She stated that the research team wanted to delve further into this topic and study how targeted advertisements contribute to sports wagering.

Commissioner O’Brien noted that some responses referenced athletes that went to events sponsored by betting companies and asked for more details. Ms. Ubri stated that the participants noted that sports wagering was not present on campus but that sponsors might be seen tabling at sports events. She stated that she would request additional information on this topic in the coming year.

Commissioner O’Brien asked if virtual private networks (“VPNs”) could get around geolocation services. Ms. Ubri stated that VPNs could mask the user’s physical location so that they would not appear in Massachusetts and be able to place wagers in other jurisdictions. Commissioner O’Brien asked if the participants were successful in placing bets while using a VPN. Ms. Ubri replied that the participants were able to place bets while using a VPN.

Commissioner Hill sought further detail regarding underage individuals accessing sports wagering operator websites using their parents’ names and fake IDs. Ms. Ubri stated that underage individuals would send their parent’s information and ID to operators when signing up for accounts. She stated that some used VPNs to change their geographic location to another jurisdiction with a lower age requirement to wager, bypassing the Massachusetts age restrictions. She stated that some underage individuals utilized the illegal sports wagering market.

Commissioner Hill asked what percentage of underage individuals used these methods to access sports wagering websites. Ms. Ubri stated that of the 39 participants in the 18 to 20 age range, 68% noted that they had bet on sports previously. She noted that the study focused on qualitative data and that the sample size was small as a result.

Commissioner Brodeur noted that the focus of the study was on college community activities and activities around campuses. He asked if the study would also reach young adults that were not college students. Mr. Sawyer stated that the study did not explicitly ask the participants if they were in college and only noted it if the participants disclosed that information. Ms. Ubri stated that the research would look at specific underage populations in its upcoming focus groups,

including underage bettors, college students, and student athletes. Commissioner Brodeur stated that it might be challenging to target individuals who are not in the university setting.

Commissioner Brodeur asked if gaming research had been affected by the shifting of federal research funding. Ms. Ubri stated that there was not much federal funding related to gambling research. Director Vander Linden stated that the federal government did not fund gambling-related research. He stated that there was a gap in gambling-related impact knowledge because funding research was largely left to the states.

Chair Maynard asked if there was a key takeaway in the research for developing policy. Ms. Ubri stated that accessibility to sports wagering was contributing to the prevalence of sports wagering and the risk of problem gambling. Mr. Sawyer noted that there was also the issue of the prevalence of people advising on what to bet on, including both media and friends.

b. Social and Economic Research Deliverables for the FY26 Research Agenda (47:21)

Director Vander Linden stated that the Fiscal Year 2026 (“FY26”) research agenda was approved by the Commission on June 17, 2025. He stated that the Research Division engaged in re-procurement for social and economic research services, and those were not finalized at the time of the Commission’s approval. He explained that a competitive procurement process was conducted. He stated that the Boston University School of Public Health (“BU”) was identified as the successful bidder and that negotiations have begun with BU.

Director Vander Linden presented three specific social research topics and three economic research topics. *A memorandum regarding these FY26 research topics was included in Commissioners’ Packet on pages 78 through 81.*

Commissioner O’Brien moved that the Commission approve the proposed Social and Economic Research Deliverables as part of the FY26 Research Agenda as included in the Commissioners’ Packet and discussed here today. Commissioner Hill seconded the motion.

Roll call vote:

Commissioner O’Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 4-0.

5. Community Affairs Division (58:33)

a. Plainridge Park Casino Quarterly Report (59:04)

Plainridge Park Casino’s (“PPC”) General Manager North Grounsell, PPC’s Vice President of HR Kathy Lucas, and PPC’s Director of Security Bob Charette presented PPC’s quarterly report, with topics including the following: revenue and taxes, lottery sales, local spend, vendor

diversity, compliance, employee diversity, and community engagement. *PPC's Q2 quarterly report presentation was included in the Commissioners' Packet on pages 84 through 98.*

Chair Maynard asked if there was an uptick of underage access to the gaming floor at the start of the racing season. Mr. Charette stated that the data was accumulated prior to his employment with PPC. Mr. Grounsell stated that the uptick was likely due to the Kentucky Derby. He stated that during the Kentucky Derby, there were many people who were at PPC for the first time, some of whom may not have known that they could not enter the gaming floor if they were under the age of 21.

6. Discussion regarding collective bargaining of the SEIU Local 888 Agreement (1:12:31)

a. Executive Session (1:12:40)

Chair Maynard stated that the Commission anticipated that it would meet in executive session in accordance with G.L. c. 30A, § 21(a)(3) to discuss strategy with respect to collective bargaining of the SEIU Local 888 Agreement, as discussion at an open meeting may have a detrimental effect on the bargaining position of the Commission.

Chair Maynard noted that the Commission would return to the public meeting session following the executive session.

Commissioner Brodeur moved that the Commission enter executive session on the matter and for the reason just stated by the Chair. Commissioner O'Brien seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 4-0.

Transcriber's Note: The Commission entered executive session and returned to the public meeting session at 1:26:49.

7. Investigations and Enforcement Bureau (1:27:05)

a. Briefing on noncompliance matter related to Category 3 Sports Wagering Licensee FBG Enterprises Opco, LLC, d/b/a Fanatics Betting and Gaming and discussion regarding next steps. Alleged noncompliance relates to offering wagering on unauthorized event in violation of 205 CMR 247.01, 205 CMR 247.01(2)(i), 205 CMR 247.03(11) and the Massachusetts Sports Wagering Catalog (1:27:35)

Enforcement Counsel Nathaniel Kennedy presented an alleged noncompliance event by FBG Enterprises Opco, LLC, d/b/a Fanatics Betting and Gaming ("Fanatics"). He explained that wagers were prohibited on individuals known to represent or promote Russia. He stated that

wagers were offered by Fanatics on a UFC fight between Petr Yan and Marcus McGhee. He stated that 154 wagers were placed for a total amount of \$1,806.76 between July 4, 2025, and July 24, 2025. He noted that in previous matters where an operator had offered wagering on this fighter, the Commission referred the issue back to the Investigations and Enforcement Bureau (“IEB”) for review and recommendation.

The Commission reached a consensus to refer this matter back to the IEB for a recommendation.

b. Briefing on noncompliance matter related to Category 3 Sports Wagering Operator Caesars Sportsbook and discussion regarding next steps. Alleged noncompliance relates to offering wagering on an unapproved event in violation of 205 CMR 247.01(1), 205 CMR 247.01(2)(i), and the Massachusetts Sports Wagering Catalog. (1:29:28)

Enforcement Counsel Diandra Franks presented an alleged noncompliance incident by Caesars Sportsbook (“Caesars”). She explained that Caesars had offered wagering on the Maharlika Pilipinas Basketball League (“MPBL”) which was not approved in the Massachusetts Sports Wagering Catalog. She explained that 1,897 wagers for a total handle of \$307,359 were placed between March 2, 2023 and March 21, 2025. She stated that this matter was discovered by the Sports Wagering Division when it came to their attention that the MPBL was not a Fédération Internationale de Basketball (“FIBA”) sanctioned league or otherwise permitted by the Massachusetts catalog. She noted that similar incidents were referred back to the IEB for recommendation.

Commissioner O’Brien requested that if anything in the IEB’s review merited returning to the Commission, the IEB return to the Commission before a fine recommendation was made. The Commission reached a consensus to refer this matter to the IEB for a recommendation.

c. Discussion regarding RSM waiver request in connection with Statement of Work (1:31:51)

Director of the IEB Caitlin Monahan explained that RSM had approached the Commission for a waiver to permit RSM to engage in a contract with an operator. She explained that the contract would be to implement a software system and ensure integration with the operator’s existing system. She stated that it was a technical engagement and that the IEB was not opposed to RSM’s waiver request.

Greg Naviloff, a Partner from RSM, explained that RSM had an established process and robust framework to screen for conflicts. He stated that any issues would be escalated to the IEB and the Commission should they arise. Chair Maynard noted that there was a situation in 2024 where there were issues with RSM’s conflict screening. Mr. Naviloff stated that the past error was regrettable and that there had since been changes in the process and the level of detail reported to the Commission.

Commissioner Brodeur inquired about the length of engagement for this project. Mr. Naviloff stated that the project could take anywhere from three to ten weeks, and additional time may be needed if there were technical difficulties with configuration.

Commissioner O'Brien moved that the Commission approve RSM's request for a waiver pursuant to the terms of the existing Statement of Work between RSM and the Commission as the work for which the waiver is requested will not create an actual or appearance of a conflict and will not call into question the integrity of services provided by RSM to the Commission as discussed here today, and further, that staff be authorized to issue a written determination memorializing this approval, including any conditions as required by the Statement of Work or as discussed here today. Commissioner Hill seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 4-0.

8. Sports Wagering Division (1:39:36)

a. House Rules Update

I. Caesars

Compliance and Operations Manager Tom Lam presented proposed changes to Caesars' house rules. *The proposed changes to Caesars' house rules were included in the Commissioners' Packet on pages 101 through 104.*

Commissioner O'Brien asked if close call wagers were offered by any other operators. Manager Lam stated that BetMGM offered something similar as a promotion but not as a separate market. Commissioner O'Brien stated that there was nothing unlawful about the bet type but that she wanted to know more about whether this bet type was offered in other markets. She expressed that at a certain point, it gets to be absurd as to what is offered as a bet.

Commissioner Brodeur expressed that he shared Commissioner O'Brien's reaction. He stated that he would like to hear the business strategy perspective regarding offering this type of wager.

Vice President of Trading from Caesars Craig Mucklow explained that Caesars constantly reevaluated its product offerings. He stated that close call wagers allowed the players the option to get money back at lower odds if their wager was close to the actual results. He explained that if a patron bet that a certain player would score first, and that player scored second, the patron would be able to receive funds back.

Commissioner O'Brien asked if the patron would have to wager more money to receive the backup win. Mr. Mucklow explained that the amount wagered would remain the same, but the payout odds would be slightly different.

Chair Maynard asked if the changes to special teams total tackles were unique to Caesars. Manager Lam stated that the change to Caesars' house rules was in alignment with what other operators were offering.

Commissioner Hill moved that the Commission approve the updates to Caesars' House Rules as included in the Commissioners' Packet and discussed here today. Commissioner Brodeur seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 4-0.

II. [Fanatics](#) (1:47:50)

Compliance and Operations Manager Andrew Steffen presented proposed changes to Fanatics' house rules. *The proposed changes to Fanatics' house rules were included in the Commissioners' Packet on pages 105 through 115.* Chair Maynard thanked Manager Steffen for his knowledge in explaining cricket.

Commissioner Hill moved that the Commission approve the updates to Fanatics' House Rules as included in the Commissioners' Packet and discussed here today. Commissioner O'Brien seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 4-0.

III. [Penn Sports Interactive](#) (1:52:05)

Manager Steffen presented proposed changes to PSI's house rules. *The proposed changes to PSI's house rules were included in the Commissioners' Packet on pages 116 through 123.*

Commissioner Hill moved that the Commission approve the updates to Penn Sports Interactive's House Rules as included in the Commissioners' Packet and discussed here today. Commissioner Brodeur seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.
The motion passed unanimously, 4-0.

b. Proposed updates to Approved Event Catalog to clarify scope of permissible wagering on NCAA events (1:55:06)

Manager Steffen presented the proposed updates to the approved event catalog. *The proposed updates to the approved event catalog were included in the Commissioners' packet on pages 124 through 126.*

Manager Steffen explained that the Sports Wagering Division had received inquiries regarding post-season tournaments involving Division I NCAA teams but were not governed by the NCAA. He explained that these events were not approved by the events catalog as they were not governed by the NCAA, despite what the Commission's intent may have been when approving the NCAA as a governing body. He stated that the approved event catalog was being amended to cover these types of events and ensure clarity for the operators.

Commissioner Hill asked if the Sports Wagering Division had reached out to the NCAA regarding this change. Manager Steffen stated that the Sports Wagering Division had worked with the NCAA and that representatives from the NCAA had helped craft the updated language. Chair Maynard stated that this change encompassed what he intended when he voted to approve NCAA events for the catalog.

Commissioner Hill moved that the Commission approve the update to Section 1 of the Approved Event Catalog guidelines to clarify that wagering may be permitted on NCAA events involving Division I NCAA-member institutions, even when those events are not directly governed by the NCAA, as included in the Commissioners' Packet and discussed here today. Commissioner Brodeur seconded the motion.

Roll call vote:
Commissioner O'Brien: Aye.
Commissioner Hill: Aye.
Commissioner Brodeur: Aye.
Chair Maynard: Aye.
The motion passed unanimously, 4-0.

9. Legal (1:59:49)

a. Discussion regarding enforcement or litigation concerning the illegal sports wagering market (2:00:09)

Chair Maynard stated that the Commission anticipated that it would meet in executive session in accordance with G.L. c. 30A, § 21(a)(3) to discuss with the Attorney General Office's strategy with respect to enforcement or litigation concerning the illegal sports wagering market.

Commissioner Brodeur moved that the Commission enter executive session on the matter and for the reasons just stated by the Chair. Commissioner O'Brien seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 4-0.

Transcriber's Note: The Commission entered executive session and returned to the public meeting session at [2:18:37](#).

b. [Litigation Update](#) (2:18:53)

I. Executive Session

Chair Maynard stated that the Commission anticipated that it would convene in an Executive Session pursuant to G.L. c. 30A, § 21(a)(3) in conjunction with its review of litigation strategy with respect to a MCAD complaint, as discussion at an open meeting may have a detrimental effect on the litigation position of the Commission.

Commissioner Brodeur moved that the Commission enter executive session on the matter and for the reasons just stated by the Chair. Commissioner O'Brien seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 4-0.

Chair Maynard stated that the Commission would return to the public meeting session following the executive session.

Transcriber's Note: The Commission entered executive session and returned to the public meeting session at [2:25:03](#).

c. [205 CMR 238.48\(3\): Expiration of Sports Wagering Tickets and Vouchers; Payment to the Sports Wagering Control Fund – Discussion and Review of Regulation Amendment and Small Business Impact Statement for authorization to begin the promulgation process by Commission](#) (2:25:08)

Staff Attorney Autumn Birarelli presented a proposed amendment to 205 CMR 238.48. *The Small Business Impact Statement, memorandum, and redline changes to 205 CMR 238.48 were included in the Commissioners' Packet on pages 127 through 130.* The proposed amendments

would allow for money from unclaimed tickets or vouchers to be transferred to the Sports Wagering Control Fund by wire transfer in addition to check.

Attorney Birarelli noted that there was a citation error in the memorandum included in the Commissioners' Packet and that the correct citation should read "G.L. c. 23N, § 13(h)".

Commissioner Hill moved that the Commission approve the Small Business Impact Statement and the draft of 205 CMR 238.48(3) included in the Commissioners' Packet and discussed here today, and further, that staff be authorized to take the steps necessary to file the required documentation with the Secretary of the Commonwealth to begin the regulation promulgation process. Commissioner O'Brien seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 4-0.

d. 205 CMR 146.13: Blackjack Table; Card Reader Device; Physical Characteristics; Inspections – Discussion and Review of Regulation Amendments and Small Business Impact Statement for authorization to begin the promulgation process by Commission (2:27:25)

Associate General Counsel Judith Young presented proposed amendments to 205 CMR 146.13 regarding blackjack layouts. *The Small Business Impact Statement, memorandum, and redline changes to 205 CMR 146.13 were included in the Commissioners' Packet on pages 133 through 138.*

Commissioner Hill moved that the Commission approve the Small Business Impact Statement and the draft of 205 CMR 146.13 included in the Commissioners' Packet and discussed here today, and further, that staff be authorized to take the steps necessary to file the required documentation with the Secretary of the Commonwealth to begin the regulation promulgation process. Commissioner O'Brien seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 5-0.

10. Discussion regarding responsible gaming program agreement with British Columbia Lottery Corporation ("BCLC") (2:32:08)

I. Executive Session

Chair Maynard stated that the Commission anticipated that it would meet in executive session in accordance with G.L. c. 30A, § 21(a)(7) and G.L. c. 4, § 7(26)(d) to discuss policy positions being developed by an agency in connection with a responsible gaming program agreement between the Commission and the BCLC.

Commissioner O'Brien moved that the Commission go into executive session on the matter and for the reasons just stated by the Chair. Commissioner Brodeur seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 5-0.

Chair Maynard noted that the Commission would return to the public meeting session following the executive session.

Transcriber's Note: The Commission entered executive session and returned to the public meeting session at [3:13:29](#).

11. [Racing](#) (3:14:32)

- a. Discussion regarding requirements under G.L. c. 128A, § 5C and G.L. c. 128C, § 2 as they pertain to Simulcasting and Advance Deposit Wagering

Director of Racing and Chief Veterinarian Dr. Alex Lightbown explained that the Commission had two extensive discussions regarding Massasoit Greyhound Association, LLC d/b/a Raynham Park's ("Raynham") request to use Churchill Downs as an advanced deposit wagering ("ADW") service provider and whether restrictions applied to simulcasting and ADW. Interim General Counsel Justin Stempeck explained that outside counsel from the law firm Anderson and Krieger Nina Pickering-Cook had been briefed on the legal issues and conducted an assessment on this matter. *Materials related to this discussion as submitted by the relevant stakeholders, including Attorney Pickering-Cook's assessment were included in the Commissioners' Packet on pages 165 through 281.*

Attorney Michael Morizio, counsel for Raynham, stated that he had received the letter drafted by Attorney Pickering-Cook and did not believe that Raynham's position was accurately conveyed. He stated that the legal advice presented ignored the administrative law that Raynham had outlined in its memorandum.

Attorney Morizio explained that the Massachusetts Supreme Judicial Court had held that it is the Legislature that determines what "public interest" is and that agencies only implement the Legislature's policy. He stated that any interpretation of the regulation that was not consistent with the Administrative Procedures Act was not valid. He stated that only courts can interpret

statutes and that the Commission could not use their statutory interpretation to ignore regulations. He stated that the Commission's ADW regulations gave the Commission full authority to approve ADW service providers. He noted that Churchill Downs was already an approved ADW service provider for another operator and that the Commission had approved ADW service providers for Raynham in the past.

Attorney Morizio stated that simulcasting had a different regulatory scheme than ADW. He stated that there was no provision which would restrict the number of signals or hours of simulcasting that his client engaged in. He stated that the Commission had the authority to grant permissions beyond the minimum outlined by statute and that the approval should not be limited by restrictions.

Commissioner Brodeur moved that the Commission adopt the recommendations of the Commission's General Counsel and external counsel, including the understanding that the provisions of G.L. c. 128C, § 2 that speak to simulcasting rights and limitations are applicable to current simulcasting operations of our racing licensees and that those same rights and limitations be applied to advance deposit wagering operations by our racing licensees and their partners pursuant to the language discussed in G.L. c. 128A, § 5C. Commissioner O'Brien seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 5-0.

b. Massasoit Greyhound Association, Inc. request to approve Churchill Downs Technology Initiatives Company platforms Twin Spires and DK Horse as Advance Deposit Wagering Providers in accordance with 205 CMR 6.20 (3:27:10)

Interim General Counsel Stempeck stated that the Commission could now vote on Raynham's request to approve Churchill Downs as an ADW provider. Chair Maynard stated that he agreed with Attorney Morizio that ADW service providers had been approved in the past and that they would continue to be approved.

Commissioner O'Brien moved that the Commission approve Massasoit Greyhound Association's request for approval of Churchill Downs Technology Initiatives Company, and its platforms known as Twin Spires and DK Horse, as included in the Commissioners' Packet and discussed here today. Commissioner Hill seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 5-0.

12. [Executive Session Minutes](#) (3:29:10)

Chair Maynard stated that the agenda would be taken out of order, so that the Commission could address Commissioner updates and other business before entering the executive session.

a. [Executive Session](#) (3:29:31)

Chair Maynard stated that the Commission anticipated that it would meet in executive session to review minutes from previous executive sessions as their discussion at an open meeting may frustrate the intended purpose for which the executive session was convened, pursuant to G.L. c. 30A, s. 21(a)(3): July 16, 2024 and August 15, 2024 at 12:55 PM; and G.L. c. 30A, s. 21(a)(4) and (7) and c. 4, s. 7(26)(f): August 15, 2024 at 2:11 PM.

Commissioner Brodeur moved that the Commission enter executive session on the matter and for the reasons just stated by the Chair. Commissioner O'Brien seconded the motion.

Roll call vote:

Commissioner O'Brien: Aye.

Commissioner Hill: Aye.

Commissioner Brodeur: Aye.

Chair Maynard: Aye.

The motion passed unanimously, 4-0.

Chair Maynard stated that the Commission would not reconvene the public meeting session following the executive session.

13. [Commissioner Updates](#) (3:29:20)

No Commissioner updates were provided.

14. [Other Business](#) (3:29:25)

Hearing no other business, the Commission entered executive session and did not return to the public meeting session.

List of Documents and Other Items Used

1. [Revised Notice of Meeting and Agenda dated September 2, 2025](#)
2. [Commissioners' Packet from the September 4, 2025, meeting](#) (posted on massgaming.com)