



---

## Massachusetts Gaming Commission Meeting Minutes

---

**Date/Time:** November 20, 2025, 10:00 a.m.  
**Place:** Massachusetts Gaming Commission

VIA CONFERENCE CALL NUMBER: 1-646-741-5292  
PARTICIPANT CODE: 111 525 7709

The Commission conducted this public meeting remotely utilizing collaboration technology. The use of this technology was intended to ensure an adequate, alternative means of public access to the Commission's deliberations for any interested member of the public.

### **Committee Members Present:**

Commissioner Eileen O'Brien  
Commissioner Bradford Hill  
Commissioner Nakisha Skinner  
Commissioner Paul Brodeur

#### 1. Call to Order ([0:02](#))

Commissioner O'Brien called to order the 574<sup>th</sup> Public Meeting of the Massachusetts Gaming Commission. She noted that she was acting as Chair for this meeting at the request of Chair Jordan Maynard who was unavailable. Roll call attendance was conducted, and four Commissioners were present for the meeting.

#### 2. Meeting Minutes ([0:46](#))

- a. February 15, 2024
- b. February 29, 2024

Commissioner Brodeur moved that the Commission accept the public meeting minutes from the meetings on February 15, 2024 and February 29, 2024 as provided in the Commissioners' Packet and discussed here today, subject to any corrections for typographical errors or other non-material matters. Commissioner Hill seconded the motion.

*Roll call vote:*  
*Commissioner Hill:* Aye.

*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Abstain.*  
*Commissioner O'Brien: Aye.*

*The motion passed, 3-0 with one abstention.*

c. October 21, 2025 ([1:46](#))

Commissioner Brodeur moved that the Commission accept the public meeting minutes from the meeting on October 21, 2025 as provided in the Commissioners' Packet and discussed here today, subject to any corrections for typographical errors or other non-material matters.

Commissioner Skinner seconded the motion.

*Roll call vote:*  
*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

d. October 23, 2025 ([2:32](#))

Commissioner Brodeur moved that the Commission accept the public meeting minutes from the meeting on October 23, 2025 as provided in the Commissioners' Packet and discussed here today, subject to any corrections for typographical errors or other non-material matters.

Commissioner Hill seconded the motion.

*Roll call vote:*  
*Commissioner Hill: Aye.*  
*Commissioner Skinner: Abstain.*  
*Commissioner Brodeur: Aye.*  
*Commissioner O'Brien: Aye.*

*The motion passed, 3-0 with one abstention.*

3. Community Affairs Division ([3:14](#))

a. Encore Boston Harbor Quarterly Report

Chief of Community Affairs Division Joe Delaney introduced the presentation of Encore Boston Harbor's ("EBH") Quarterly Report. He noted that EBH provided a late update on their compliance numbers, which was forwarded to Commissioners.

Vice President and General Counsel at EBH Juliana Catanzariti presented on the following topics: Gaming Revenue & Taxes, Sports Wagering Revenue & Taxes, Lottery Sales, Workforce

Composition, Operating Spend: Diversity & Local, Compliance: Minors Prevented from Gaming, People & Culture Initiatives, and EBH’s promotions, marketing, special events and volunteerism. *The Encore Boston Harbor Quarterly Report presentation was included in the Commissioners’ Packet from pages 39 to 66.*

Commissioner O’Brien asked what the circumstances were in regard to the incident involving a minor on the floor for 50 minutes. Ms. Catanzariti indicated that she would obtain that information from Executive Director of Security and Investigations Tom Coffey and follow-up with Commissioners.

Commissioner Brodeur commended EBH on its water chestnut initiative.

b. Request to Re-allocate FY2026 Block Grant CMF Funds – Medford ([12:35](#))

Chief Delaney presented Medford's request to re-allocate some of its FY2026 Block Grant funds. The City requested that funds originally granted for an Emergency Vehicle Operator Course be re-allocated towards a Tactical Emergency Casualty Care course. He noted that the city indicated that it would cover any excess cost above the \$59,600 grant amount. *A memorandum outlining Medford’s request was included in the Commissioners’ Packet on page 67.*

Commissioner Hill moved that the Commission approve the City of Medford’s request to re-allocate FY2026 public safety grant funds in the amount of \$59,600, originally for an Emergency Vehicle Operator Course toward funding for a Tactical Emergency Casualty Care course as included in the Commissioners’ Packet and discussed here today. Commissioner Skinner seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

*Commissioner Brodeur: Aye.*

*Commissioner O’Brien: Aye.*

*The motion passed unanimously, 4-0.*

4. Investigations and Enforcement Bureau ([14:55](#))

a. Waiver Request of the Timeliness Requirement for Leave to Obtain a Renewed License for Bally’s Interactive, LLC

Chief of the Licensing Division Kara O’Brien presented a waiver request of the timeliness requirement for leave to obtain a renewed license for Bally’s Interactive, LLC (“Bally’s). She explained that a request for leave for the third renewal of a temporary sports wagering license must be submitted no later than three (3) months after the effective date of the previous license. She stated that it was not anticipated that the investigation, hearing and decision on Bally’s durable suitability would be complete before the expiration date of its current temporary sports wagering operator license. She stated that Bally’s and the Investigations and Enforcement

Bureau (“IEB”) were jointly requesting that the request for leave submitted by Bally’s be considered timely. *A memorandum outlining the request was included in the Commissioners’ Packet from pages 68 to 70.*

Commissioner Skinner moved that in accordance to 205 CMR 202.03(2), the Commission approve the waiver request from Bally’s Interactive, LLC and the IEB from the timeliness requirement in 205 CMR 219.04(5)(b)(1) as granting the waiver meets the requirements specified in 205 CMR 102.03(4) and is consistent with the purposes of G.L. c. 23N and further that Bally’s request for leave to obtain a renewed temporary license be considered timely filed. Commissioner Hill seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

*Commissioner Brodeur: Aye.*

*Commissioner O’Brien: Aye.*

*The motion passed unanimously, 4-0.*

- b. Review of the IEB’s Recommendation of Assessment of a Civil Administrative Penalty pursuant to 205 CMR 232.02(2), regarding noncompliance related to wagers on an unapproved event by American Wagering Inc., d/b/a Caesars Sportsbook ([17:42](#))

Senior Enforcement Counsel Zac Mercer presented the IEB’s recommendation that the Commission assess a civil administrative penalty in the amount of \$7,500 on American Wagering, Inc d/b/a Caesars Sportsbook (“Caesars”) for a noncompliance matter that occurred between November 25, 2024 and December 16, 2024 and involved the offering of an unapproved golf event for wagering. He stated that the matter implicated 205 CMR 247.01(1) and 205 CMR 247.01(2)(i) as well as the sports wagering catalog. He noted that Ceasars was in agreement with the IEB’s recommendation.

Commissioner Skinner asked if the IEB was able to determine what happened when Caesars received notification from the Sports Wagering Division that the event, a golf event, was not allowed. Counsel Mercer explained the timeline of events related to this matter. He stated that Caesars was under the impression that the event was marked impermissible and was unaware that an individual trader made it available. He indicated that Caesars was working to ensure that all traders reviewed their permissibility charts prior to making an event available. Commissioner Skinner expressed her concern that a communication from a regulator would be handled by a single person, noting that the people who need to see such communications should be included.

Commissioner O’Brien asked how one trader had the ability to ignore a permissibility list. Counsel Mercer said that based on conversations with Caesars, there was a procedure to check for permissible events in a jurisdiction before making it available. Commissioner Brodeur recommended an electronic check on the actions taken by an individual trader.

Commissioner Brodeur moved that the Commission accept the IEB’s recommendation of a civil administrative penalty against Caesars for the reasons discussed here today. Commissioner Hill seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

*Commissioner Brodeur: Aye.*

*Commissioner O’Brien: Aye.*

*The motion passed unanimously, 4-0.*

5. Finance ([29:52](#))

a. Central Monitoring System Update

Chief Financial and Accounting Officer Derek Lennon gave an update on the central monitoring system. He stated that in 2014, the Commission conducted a procurement to purchase a central monitoring system, resulting in a 10-year initial contract duration starting in 2015 with International Gaming Technology (“IGT”) with a five-year option to renew. Prior to the contract’s expiration on October 21, 2025, IGT provided options to the Commission for a 2-year extension and a 5-year extension. Chief Lennon stated that the 2-year extension was chosen over the 5-year extension as it would allow the Commission to seek newer options at the end of that period due to the aging infrastructure. He indicated that there was a 12.37% increase in costs in this extension. He further notified the Commission that they will start looking at new software in the next six months.

6. Discussion regarding collective bargaining of the SEIU Local 888 Agreement ([1:23:52](#))

*Transcriber’s note: This agenda item was discussed after agenda item 10 due to scheduling issues.*

Commissioner O’Brien read the following into the record: “The Commission anticipates that it will meet in executive session in accordance with G.L. c. 30A, § 21(a)(3) to discuss strategy with respect to collective bargaining of the SEIU Local 888 Agreement, as discussion at an open meeting may have a detrimental effect on the bargaining position of the Commission.”

Commissioner Brodeur moved that the Commission go into executive session for the reasons just stated by Commissioner O’Brien regarding collective bargaining. Commissioner Skinner seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

*Commissioner Brodeur: Aye.*

*Commissioner O’Brien: Aye.*

*The motion passed unanimously, 4-0.*

*Transcriber's note: The Commission took a break until noon upon entering executive session with plans to return to the public meeting.*

The Commission returned from executive session at [2:09:37](#). Roll call was taken, and the four Commissioners were present.

Commissioner Brodeur moved that the Commission approve the agreement between the Massachusetts Gaming Commission and SEIU Local 88 for the period of July 1, 2024 to June 30, 2028 to take effect upon execution by all necessary signatories and further that staff be authorized to take all necessary steps to carry out the provisions of the agreement. Commissioner Skinner seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0*

President of SEIU Local 888 Tom McKeever thanked the Commission. He introduced himself and provided background information on SEIU Local 888.

7. Legal ([34:02](#))

a. Amendment to Fanatics Market Access Agreement

Commissioner O'Brien read the following into the record: "The Commission anticipates that it will meet in executive session in accordance with G.L. c. 30A, § 21(a)(7) and G.L. c. 23N, § 6(i) to discuss trade secrets, competitively sensitive or proprietary information concerning market access agreements."

Commissioner Brodeur moved that the Commission go into executive session for the reasons just stated on the record. Commissioner Skinner seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

b. Executive Session Minutes ([35:32](#))

Commissioner O'Brien read the following into the record "The Commission anticipates that it will meet in executive session to review minutes from previous executive sessions as their discussion at an open meeting may frustrate the intended purpose for which the executive session was convened, pursuant to G.L. c. 30A, § 21(a)(7); c. 23N, § 6(i); c. 4, § 7(26)(c) and (26)(n): December 14, 2022; G.L. c. 30A, § 21(a)(7); c. 23N, § 6(i); c. 4, § 7(26)(c): January 4, 2023; and G.L. c. 30A, § 21(a)(7) and c. 23N, § 6(i): December 19, 2022 at 12:43 P.M. and January 5, 2023."

Commissioner Brodeur moved that the Commission go into executive session for the reasons just stated by Commissioner O'Brien. Commissioner Skinner seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

*Transcriber's note: The Commission entered executive session and returned at [46:45](#). Roll call attendance was taken, and the four Commissioners were present.*

Commissioner Hill moved that pursuant to 205 CMR 230.01, the Commission approve the amendments to the market access agreement between Fanatics Betting and Gaming and Plainville Gaming and Redevelopment, LLC, doing business as Plainridge Park Casino, as reviewed and discussed in executive session. Commissioner Skinner seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

c. 205 CMR 149.00: Race Horse Development Fund – Discussion and review of Regulation Amendments and Small Business Impact Statement for authorization to begin the promulgation process by Commission ([48:11](#))

Senior Associate General Counsel Judi Young presented amendments to 205 CMR 149: Race Horse Development Fund. She provided background information on the regulation, including prior Commission actions relating to the regulation, and explained that the amendments to the regulation included the addition of a reference to G.L. c. 29, § 23 which requires the Commission to request authorization prior to beginning the escrow fund process. *A memorandum, draft of 205*

*CMR 149, and Small Business Impact Statement were included in the Commissioners' Packets on pages 73 to 79.*

Commissioner Skinner asked why G.L c. 29, § 23 is being referenced in the regulation and not G.L c. 29, § 34 which appears to speak to the consent that is required by the Treasurer's Office. Senior Associate General Counsel Young explained that they met with legal counsel from the Treasurer's Office and Comptroller and determined that using the citation that was included in a memo distributed by the Treasurer in 2023 better supported the requirement that the Commission needs to seek authority to begin the escrow process. After continued discussion, Commissioner Skinner recommended including reference to both statutes.

Commissioner Skinner moved that the Commission approve the Small Business Impact Statement and the draft of 205 CMR 149 included in the Commissioners' Packet and discussed here today specific to the amendments to the reference to the statute, and further that staff be authorized to take the steps necessary to file the required documentation with the Secretary of the Commonwealth to begin the regulation promulgation process. Commissioner Hill seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

*Commissioner Brodeur: Aye.*

*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

## 8. Sports Wagering Division ([1:01:30](#))

### a. Updates to Fanatics House Rules

Compliance and Operations Manager Andrew Steffen presented updates to Fanatics' House Rules, including a change to the general rules and changes to five sports in need of specific revisions. *A memorandum and copy of the Fanatics house rules were included in the Commissioners' Packet from pages 80 to 86.*

Commissioner Brodeur asked Fanatics if there was any concern about integrity issues given the recent criminal cases brought against two Major League Baseball (MLB) players and a National Basketball Association (NBA) player involving wagers on individual player performances. Fanatics' Senior Regulatory Counsel Michael Levine stated they take integrity very seriously and work with integrity monitors. He stated that any suspicion of malfeasance would be brought to the Commission's attention but that they were not removing any markets at this time.

Commissioner Hill moved that the Commission approve the updates to Fanatics' house rules as included in the Commissioners' Packet and discussed here today. Commissioner Brodeur seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

*Commissioner Brodeur: Aye.*

*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

b. Updates to Encore Boston Harbor House Rules ([1:06:15](#))

Manager Steffen introduced the updates to Encore Boston Harbor's house rules concerning minimum and maximum wager limit for round robin betting. *A memorandum regarding the updates to Encore Boston Harbor's house rules were included in the Commissioners' Packet from pages 87 to 88.*

Commissioner Hill moved that the Commission approve the updates to Encore Boston Harbor's house rules as included in the Commissioners' Packet and discussed here today. Commissioner Brodeur seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

*Commissioner Brodeur: Aye.*

*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

c. Updates to BetMGM House Rules ([1:08:29](#))

Compliance and Operations Manager Tom Lam introduced the updates to the BetMGM house rules, which included updates to several sports and general rules. *A memorandum and copy of the BetMGM house rules were included in the Commissioners' Packet from pages 89 to 100.*

Commissioner Brodeur asked if BetMGM had any concerns regarding integrity around single player performance bets given recent criminal cases involving MLB and NBA players. BetMGM Senior Trading Compliance Analyst Zach Krause stated that, similar to Fanatics, they take integrity very seriously and would address any integrity concerns that arise with the Commission.

Commissioner Brodeur moved that the Commission approve the updates to BetMGM's house rules as included in the Commissioners' Packet and discussed here today. Commissioner Hill seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

Commissioner Brodeur: Aye.  
Commissioner O'Brien: Aye.

*The motion passed unanimously, 4-0.*

d. Updates to FanDuel House Rules ([1:12:03](#))

Compliance Officer Brittany Costello introduced the updates to FanDuel's house rules. She reviewed the eight house rule sections impacted by the updates: American football, baseball, basketball, darts, ice hockey, motor sports, Formula 1 racing, and settlement of award show wagers. *A memorandum and copy of the FanDuel house rules were included in the Commissioners' Packet from pages 101 to 108.*

Commissioner Brodeur asked whether FanDuel had any integrity concerns around single player performance bets given recent criminal cases involving MLB and NBA players. FanDuel Trading Compliance Manager Chris Black emphasized FanDuel's extensive bet review process and their work with third party integrity monitors. He stated that they would notify the Commission or the appropriate leagues if anything suspicious arises.

Commissioner Hill moved that the Commission approve the updates to FanDuel's house rules as included in the Commissioners' Packet and discussed here today. Commissioner Brodeur seconded the motion.

*Roll call vote:*  
Commissioner Hill: Aye.  
Commissioner Skinner: Aye.  
Commissioner Brodeur: Aye.  
Commissioner O'Brien: Aye.

*The motion passed unanimously, 4-0.*

9. Approval of Penn Sports Interactive Rebrand from ESPNBet to theScoreBet ([1:17:05](#))

a. Updates to Penn Sports Interactive's House Rules

Chief Torrasi explained that the Penn Sports Interactive would be rebranded on December 1, 2025 from ESPNBet to theScoreBet. She noted that this was only a rebrand, and customers would be automatically transitioned. Commissioner Hill asked if there were going to be updates to the sports bar area at Plainridge Park Casino ("PPC") or if it just involved signage changes. Chief Torrasi answered that just the signage would be changed.

Commissioner Skinner moved that the Commission approved Penn Sports Interactive's rebrand from ESPNBet to theScoreBet as included in the Commissioners' Packet and discussed here today. Commissioner Hill seconded the motion.

*Roll call vote:*

*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

- b. Updates to Penn Sports Interactive's House Rules ([1:20:36](#))
- c. Updates to Plainridge Park Casino's House Rules

Chief Torrasi explained that as part of the rebrand, the Penn Sports Interactive and Plainridge Park Casino house rules were being updated. Manager Steffen confirmed that the sportsbook at PPC would be called The Sportsbook.

Commissioner Hill moved that the Commission approved the updates to Penn Sports Interactive's and Plainridge Park Casino's house rules as included in the Commissioners' Packet and discussed here today. Commissioner Brodeur seconded the motion.

*Roll call vote:*  
*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

10. Commissioner Update ([1:23:33](#))

Upon inquiry by Commissioner O'Brien, there were no Commissioner updates noted.

11. Other Business ([2:14:36](#))

Hearing no other business, Commissioner O'Brien requested a motion to adjourn.

Commissioner Hill moved to adjourn. The motion was seconded by Commissioner Brodeur.

*Roll call vote:*  
*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Commissioner O'Brien: Aye.*

*The motion passed unanimously, 4-0.*

**List of Documents and Other Items Used**

- 1. [Notice of Meeting and Agenda](#) dated November 18, 2025.

2. [Commissioners' Packet](#) from the November 20, 2025 meeting (posted on [massgaming.com](http://massgaming.com)).