



## NOTICE OF MEETING AND AGENDA

Pursuant to the Massachusetts Open Meeting Law, G.L. c. 30A, §§ 18-25, and Chapter 2 of the Session Acts of 2025, notice is hereby given of a meeting of the **Massachusetts Gaming Commission**. The meeting will take place:

**Wednesday | April 2, 2025 | 10:00 a.m.**  
**VIA CONFERENCE CALL NUMBER: 1-646-741-5292**  
**MEETING ID/ PARTICIPANT CODE: 111 706 1862**

Please note that the Commission will conduct this public meeting remotely utilizing collaboration technology. Use of this technology is intended to ensure an adequate, alternative means of public access to the Commission's deliberations for any interested member of the public. If there is any technical problem with the Commission's remote connection, an alternative conference line will be noticed immediately on [www.massgaming.com](http://www.massgaming.com).

### PUBLIC MEETING #189

1. Call to Order – Jordan Maynard, Chair
2. Minutes from Commission Agenda Setting Meetings
  - a. March 19, 2025 VOTE
3. Agenda Planning for Upcoming Public Commission Meetings. (See following pages.)
4. Commissioner Updates
5. Other Business – Reserved for matters the Chair did not reasonably anticipate at the time of posting.

I certify that on this date, this Notice was posted as “Massachusetts Gaming Commission Meeting” at [www.massgaming.com](http://www.massgaming.com) and emailed to: [regs@sec.state.ma.us](mailto:regs@sec.state.ma.us). Date Posted to Website: March 31, 2025 | 10:00 a.m. EST

March 31, 2025

A handwritten signature in blue ink, appearing to read "Jordan M. Maynard".

Jordan M. Maynard, Chair

*If there are any questions pertaining to accessibility and/or further assistance is needed, please contact Grace Robinson at [Grace.Robinson@massgaming.gov](mailto:Grace.Robinson@massgaming.gov)*



Massachusetts Gaming Commission

**MASSACHUSETTS GAMING COMMISSION**  
**AGENDA PLANNING**

**UPCOMING MEETING SCHEDULE**

<b>Date</b>	<b>Type</b>	<b>Topic/Note</b>
3-Apr	Public Meeting	Sports Wagering Quarterly Reports
9-Apr	Adjudicatory Hearing	Sports Wagering Non Compliance
10-Apr	Public Meeting	
16-Apr	Agenda Setting	
17-Apr	Adjudicatory Hearing	Sports Wagering Non Compliance
24-Apr	Public Meeting	School vacation week
29-Apr	Agenda Setting	Tuesday meeting
30-Apr	Adjudicatory Hearing	Fanatics Durable Suitability
1-May	Public Hearing	PPC License Renewal
8-May	Adjudicatory Hearing	Individual Qualifier
14-May	Adjudicatory Hearing	PPC License Renewal
18-Jun	Adjudicatory Hearing	Sports Wagering Non Compliance
17-Jul	Adjudicatory Hearing	BetMGM Durable Suitability
12-Aug	Adjudicatory Hearing	FanDuel Durable Suitability

**PROPOSED MEETING SCHEDULE**

<b>Date</b>	<b>Type</b>	<b>Topic/Note</b>
7-May	Public Meeting	Wednesday meeting
13-May	Agenda Setting	Tuesday meeting
22-May	Public Meeting	
29-May	Agenda Setting	Thursday meeting
5-Jun	Public Meeting	
11-Jun	Agenda Setting	
19-Jun	Public Meeting	
25-Jun	Agenda Setting	

**MEETING DATE**  
**Thursday, April 10, 2025**

#	Agenda Item Topic	MGC Representative	Time (minutes)
1	Administrative Update	Serpa, D.	
2	Meeting Minutes: Executive Session Minutes	Skinner, N.; Young, J.; Foxx, M.	
3	Legislative Update	Hill, B.	
4	Regulations: Amendments to racing regulations	Grossman, T.	
5	Sports Wagering: Void request from DraftKings Wager Limitations Update	Torrisi, C.	
6	Non Compliance Matters: HOLD	Monahan, C.	15
7	Executive Session re Security at MGM Garage	Monahan, C.	
8	FY26 Proposed Research Agenda	Vander Linden, M.; Andrews, B.	30
9	Raynham Facility Relocation	Lightbown, A.	
10	Racing 2024 Annual Report	Lightbown, A.	
11	Recognition of the Jockey Guild	Lightbown, A.	
<b>Total Time</b>			<b>45</b>

**MEETING DATE**  
**Thursday, April 24, 2025**

#	Agenda Item Topic	MGC Representative	Time (minutes)
1	Administrative Update	Serpa, D.	
2	Meeting Minutes	Skinner, N.; Young, J.	
3	Legislative Update	Hill, B.	
4	Regulations:	Grossman, T.	
5	Sports Wagering:	Torrisi, C.	
6	Non Compliance Matters:	Monahan, C.	
7	VSE Program Update	Vander Linden, M.	
		<b>Total Time</b>	<b>0</b>

## UNDER REVIEW

#	Agenda Item Topic	MGC Representative
1	Compliance Committee	O'Brien, E.
2	Discussion of Illegal Markets	Skinner, N.; O'Brien, E.; Serpa, D.; Grossman, T.
3	Early Economic Impact of Sports Betting in the Commonwealth	Vander Linden, M.; Andrews, B.
4	Debrief on Tyson/Paul Event and Discussion of Procedure Related to Changes in Approved Event Rules	Torrise, C.
5	Discussion on catalogue language for UFC	Skinner, N.; Torrise, C.
6	Revere HCA	All Commissioners
7	BCLC GameSense Agreement	Vander Linden, M.
8	Review of Advertising for Sports Wagering (saturation)	Torrise, C.; Grossman, T.
9	CMF Application Reviews	Delaney, J.
10	Springfield Youth Health Survey Report	Vander Linden, M.

*Assigned meeting dates are subject to change.*



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## Massachusetts Gaming Commission Agenda Setting Meeting Minutes

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**Date/Time:** March 19, 2025 – 10:00 a.m. EST

**Place:** Massachusetts Gaming Commission  
VIA CONFERENCE CALL NUMBER: 1-646-741-5292  
MEETING ID: 111 436 2832

The Commission conducted this public meeting remotely utilizing collaboration technology. The use of this technology was intended to ensure adequate, alternative means of public access to the Commission’s deliberations for any interested member of the public.

### 1. Call to Order

Chair Jordan Maynard called Agenda Setting Meeting #188 of the Massachusetts Gaming Commission (“Commission”) to order at 10:01 A.M.

*Quorum was confirmed for the meeting by roll call. The following Commissioners were present for the meeting:*

*Chair Jordan Maynard  
Commissioner Eileen O’Brien  
Commissioner Bradford Hill  
Commissioner Nakisha Skinner  
Commissioner Paul Brodeur*

### 2. Approval of Meeting Minutes

#### a. March 5, 2025

Commissioner Skinner moved to approve the minutes from the March 5, 2025 agenda setting meeting, as included in the Commissioner’s packet subject to necessary corrections for typographical errors or other non-material matters. Commissioner O’Brien seconded.

*Roll Call Vote:*

<i>Commissioner O’Brien</i>	<i>Aye.</i>
<i>Commissioner Hill</i>	<i>Aye.</i>
<i>Commissioner Skinner</i>	<i>Aye.</i>
<i>Commissioner Brodeur</i>	<i>Aye.</i>
<i>Chair Maynard</i>	<i>Aye.</i>

*The motion passed 5-0.*

### **3. Agenda Planning for Upcoming Commission Meetings**

*Chair Maynard prompted everyone to review the proposed upcoming meeting schedule and inquired if any Commissioners had a conflict with the dates, and if any team member needed to request a change or add anything. There were no comments.*

*The Commission discussed the anticipated agendas for the upcoming meetings scheduled and additional agenda items for subsequent meetings described in the attached agenda planning notice, as follows:*

#### **Items For Public Meeting – March 27, 2025 – 10:00 AM EST**

Item #1 – Administrative Update – Executive Director Serpa tentatively confirmed this item.

Item #2 – Meeting Minutes – Commissioner Skinner confirmed this item.

Item #3 – Legislative Update – Commissioner Hill tentatively confirmed this item.

Item #4 – Regulations – Deputy General Counsel Stempeck confirmed that item 205 CMR 256, which relate to the "advised or encouraged" language, would come forward.

Associate General Counsel Young confirmed that items 205 CMR 238.01 regarding definitions of letters of liability and credit and 205 CMR 243.02 regarding kiosks, would come forward for a final vote and approval for final filing.

Deputy General Counsel Hentoff requested to remove item 205 CMR 138.69, pertaining to entertainment, filming, and photography at the gaming establishments, for further review.

Associate General Counsel Young confirmed an update of table games rules Spanish 21 and Pontoon 21.

Staff Attorney Birarelli confirmed item 205 CMR 101 to allow the Commission to delegate the handling of certain procedural requests to the clerk, as well as amendments to make this regulation more consistent with other portions of the regulation.

Item #5 – Litigation Discussion: Landmark Insurance – General Counsel Grossman confirmed this item. A request for executive session was previously noted at the last agenda-setting meeting.

Item #6 – Sports Wagering – Chief Torrisi confirmed this item to discuss the House Rules from FanDuel, BetMGM, MGM Springfield, and Bally's. In addition, she stated there are two more sets of house rules to add for Fanatics and Encore Boston Harbor.

Item #7 – Non-Compliance Matters – Director Monahan confirmed this item and noted two sports wagering non-compliance matters would come forward to seek the Commission’s guidance on next steps.

Item #8 – Discussion of regulation re: cancel/refund of unauthorized wagers – Director Monahan confirmed this item would come forward for discussion.

Item #9 – SW Operators request for Temporary Licenses – Director Monahan confirmed this item.

Item #10 – Plainridge Request for Approval of Racing Officials – Dr. Lightbown confirmed this item.

Item #11 – Raynham Facility Relocation – Dr. Lightbown, Commissioner Hill and Chair Maynard discussed the timing of this item and agreed it made sense to move this item to the April 10, 2025 public meeting.

Item #12 – Update on Employment and Vendor Diversity – CFAO Lennon confirmed this item.

Add-on-Item – Request for an extension of waiver to review and approve KYC – Chief Torrisi requested this item and noted that the waiver expires April 1<sup>st</sup> for Bally’s and BetMGM.

## Items For Public Meeting – April 10, 2025 – 10:00 AM EST

Item #1 – Administrative Update – Executive Director Serpa tentatively confirmed this item.

Item #2 – Meeting Minutes – Commissioner Skinner confirmed this item.

Item #3 – Legislative Update – Commissioner Hill tentatively confirmed this item.

Item #4 – Regulations – Racing – Associate General Counsel Foxx explained that there are a number of racing regulations coming forward before the April 14, 2025 start of the Plainridge racing season and noted a request for a vote for emergency enactment. Commissioner Skinner inquired about which regulations would be amended and Counsel Foxx confirmed that there would be regulations regarding the warning light system, responsibilities of trainers and owners, voided claims, and split sample testing.

Item #5 – Sports Wagering – Chief Torrisi confirmed this item pertaining to a void request from DraftKings. She also requested to move an item from the under review list the discussion regarding an update on wager limitations.

Item #6 – Non-Compliance Matters – Director Monahan tentatively confirmed this item.

Item #7 – FY26 Proposed Research Agenda – Director Vander Linden confirmed this item and requested to add Dr. Bonnie Andrews to this item.



Add-on-Item – Raynham Facility Relocation – Dr. Lightbown and Chair Maynard decided to move this item from the public meeting on March 27, 2025 to this public meeting.

Add-on-Item – 2024 Annual Report for Racing – Dr. Lightbown requested this item.

Add-on-Item – Recognition of the Jockey's Guild as the Representative Group – Dr. Lightbown requested this item and noted that it starts the process of the distribution of the \$65,000 of the retired and permanently disabled which is part of the old racing regulations. Additionally, she noted there will be regulations to add for the April 10 meeting regarding medication and a mortality review.

Add-on-Item – Request for an Executive Session – Approval of Executive Session Minutes – Associate General Counsel Young requested this item.

Add-on-Item – Request for an Executive Session – MGM Garage Security – Director Monahan requested this item for discussion.

### Items For Public Meeting – April 24, 2025 – 10:00 AM EST

Item #1 – Administrative Update – Executive Director Serpa tentatively confirmed this item.

Item #2 – Meeting Minutes – Commissioner Skinner confirmed this item.

Item #3 – Legislative Update – Commissioner Hill tentatively confirmed this item.

Item #4 – Regulations – General Counsel Todd Grossman tentatively confirmed this item.

Item #5 – Sports Wagering – Chief Torrisi tentatively confirmed this item.

Item #6 – Non-Compliance Matters – Director Monahan tentatively confirmed this item.

Add-on-Item – Voluntary Self Exclusion (VSE) Program Updates – Director Vander Linden requested to move this item from under review to this public meeting.

*Commissioner Skinner noted that there may be a need to have a discussion at the March 27, 2025 public meeting regarding the open meeting law and its movement in the legislature. Chair Maynard stated that he is also watching the movement of this item.*

*Commissioner Hill stated that the legislature took action to extend this item.*

*Commissioner Brodeur commented that his understanding is that it would be a two-year extension. Executive Director Serpa stated that there have been internal discussions and a step-by-step plan was made of what it would look like if it does not extend and if that time comes, he would share this plan with others.*

### Items Under Review for Future Meetings:

Item #1 – Compliance Committee – Commissioner O’Brien confirmed this item would remain under review.

Item #2 – Discussion of Illegal Markets – Commissioner O’Brien confirmed this item would remain under review and confirmed an internal meeting happened. She stated Commissioner Skinner and herself would be having a meeting with the AG’s office.

Item #3 – Economic Impact of Sports Betting – Director Vander Linden confirmed this item would remain under review and is in the final stages of review with the research review committee.

Item #4 – Staff Evaluations – Commissioners – Chair Maynard confirmed this item would remain under review.

Item #5 – Debrief on Tyson/Paul Event and Discussion of Procedure – Chief Torrissi confirmed this item would remain under review.

Item #6 – Discussion on catalogue language for UFC – Chief Torrissi confirmed this item would remain under review.

Item #7 – Revere HCA – Executive Director Serpa confirmed this item would remain under review and provided an update after internal discussions that it was decided that at minimum a response letter would be drafted to the mayor and confirmed he would work on this.

Item #8 – Voluntary Self Exclusion (VSE) Program Updates – Director Vander Linden requested to move this item to the April 24, 2025 public meeting.

Item #9 – BCLC GameSense Agreement – Director Vander Linden confirmed this item would remain under review.

Item #10 – Discussion on Wager Limitations – Chief Torrissi requested to move this item to the April 10, 2025 public meeting.

Item #11 – Review of Advertising for Sports Wagering (Saturation) – Chief Torrissi confirmed this item would remain under review.

Add-on-Item – Community Mitigation Fund Review of Applications – Chief Delaney requested this item and noted that he anticipates bringing this item forward likely in May.

Add-on-Item – Springfield Youth Health Survey Report– Director Vander Linden requested to add this item and noted that the Commission has provided funding to this organization over several cycles and feels the Commission would be interested in the information in the findings and report.

Commissioner Brodeur inquired further about the background of this item and Director Vander Linden explained that the Commission partnered with Springfield, Massachusetts and they administered the Youth Survey which covered a broad range of items but that there was the addition of gambling related questions.

Commissioner Hill stated that it has been a while since there has been a public meeting in Springfield and this would be a great agenda item for such a meeting. Chair Maynard expressed sentiments of agreement.

#### **4. Commissioner Updates**

None.

#### **5. Other Business**

Having no further business, Commissioner Brodeur moved to adjourn. Commissioner Hill seconded the motion.

*Roll Call Vote:*

<i>Commissioner O'Brien</i>	<i>Aye.</i>
<i>Commissioner Hill</i>	<i>Aye.</i>
<i>Commissioner Skinner</i>	<i>Aye.</i>
<i>Commissioner Brodeur</i>	<i>Aye.</i>
<i>Chair Maynard</i>	<i>Aye.</i>

*The motion passed unanimously 5-0. Meeting adjourned at approximately 10:28 A.M.*

#### **List of Documents and Other Items Used**

1. [Notice of Meeting and Agenda](#), dated March 17, 2025.
2. March 5, 2025, Agenda Setting Minutes.

#### **FUTURE SCHEDULED MEETING DATES:**

March 27 (Public)  
April 2 (Agenda Setting)  
April 3 (Public – Sports Wagering Quarterly Reports)  
April 9 (Adjudicatory Hearing – Sports Wagering Non-Compliance)  
April 10 (Public)  
April 16 (Agenda Setting)  
April 17 (Adjudicatory Hearing – Sports Wagering Non-Compliance)  
April 24 (Public)  
April 29 (Agenda)  
April 30 (Adjudicatory Hearing – Fanatics Durable Suitability)  
May 1 (Public – PPC License Renewal)  
May 14 (Adjudicatory Hearing – PPC License Renewal)  
June 17 (Adjudicatory Hearing – BetMGM Durable Suitability)