



## REVISED NOTICE OF MEETING AND AGENDA

Pursuant to the Massachusetts Open Meeting Law (G.L. c. 30A, §§ 18-25), and St. 2025, c. 2, notice is hereby given of a public meeting of the **Massachusetts Gaming Commission**. The meeting will take place:

**Thursday | January 15, 2026 | 9:30 a.m.**

**VIA REMOTE ACCESS: 1-646-741-5292**

**MEETING ID/ PARTICIPANT CODE: 111 812 7763**

**All meetings are streamed live at [www.massgaming.com](http://www.massgaming.com).**

Please note that the Commission will conduct this public meeting remotely utilizing collaboration technology. Use of this technology is intended to ensure an adequate, alternative means of public access to the Commission's deliberations for any interested member of the public. If there is any technical problem with the Commission's remote connection, an alternative conference line will be noticed immediately on [www.massgaming.com](http://www.massgaming.com).

All documents and presentations related to this agenda will be available for your review on the morning of the meeting date by visiting our website and clicking on the News header, under the Meeting Archives drop-down.

### **PUBLIC MEETING - #578**

1. Call to Order – Jordan Maynard, Chair
2. Meeting Minutes
  - a. December 4, 2025 **VOTE**
3. **Administrative Update – Dean Serpa, Executive Director**
4. Discussion of Temporary Closure of Raynham Park – Justin Stempeck, Interim General Counsel; Dr. Alexandra Lightbown, Director of Racing and Chief Veterinarian
5. Sports Wagering Division – Carrie Torrisi, Division Chief of Sports Wagering
  - a. Continued Discussion of possible updates to sports wagering quarterly reports schedule



Massachusetts Gaming Commission

6. Legal – Justin Stempeck, Interim General Counsel

a. Litigation Strategy – Justin Stempeck, Interim General Counsel

i. Executive Session

**VOTE**

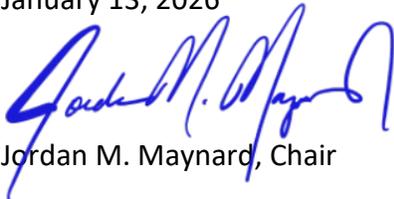
The Commission anticipates that it will convene in an Executive Session pursuant to G.L. c. 30A, § 21(a)(3) in conjunction with its review of litigation strategy with respect to Robinhood Derivatives, LLC v. Campbell et al, as discussion at an open meeting may have a detrimental effect on the litigation position of the Commission.

7. Commissioner Updates

8. Other Business - Reserved for matters the Chair did not reasonably anticipate at the time of posting.

I certify that this Notice was posted as “Massachusetts Gaming Commission Meeting” at [www.massgaming.com](http://www.massgaming.com) and emailed to [regs@sec.state.ma.us](mailto:regs@sec.state.ma.us). Posted to Website: January 13, 2026 | 9:30 a.m. EST | REVISED: 1/13/26 @ 2pm

January 13, 2026



Jordan M. Maynard, Chair

*If there are any questions pertaining to accessibility and/or further assistance is needed, please email [Grace.Robinson@massgaming.gov](mailto:Grace.Robinson@massgaming.gov).*



Massachusetts Gaming Commission

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# Massachusetts Gaming Commission

## Meeting Minutes

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**Date/Time:** December 4, 2025, 10:00 a.m.  
**Place:** Massachusetts Gaming Commission

VIA CONFERENCE CALL NUMBER: 1-646-741-5292  
PARTICIPANT CODE: 112 429 9634

The Commission conducted this public meeting remotely utilizing collaboration technology. The use of this technology was intended to ensure an adequate, alternative means of public access to the Commission’s deliberations for any interested member of the public.

### **Commissioners Present:**

Chair Jordan Maynard  
Commissioner Eileen O’Brien  
Commissioner Bradford Hill  
Commissioner Nakisha Skinner  
Commissioner Paul Brodeur

#### 1. [Call to Order](#) (0:00)

Chair Jordan Maynard called to order the 575<sup>th</sup> Public Meeting of the Massachusetts Gaming Commission (“Commission”). All five commissioners were present for the meeting.

#### 2. [Meeting Minutes](#) (1:23)

Commissioner Brodeur moved that the Commission approve the minutes from the January 24, 2023, November 30, 2023, and January 18, 2024 public meetings as found in the Commissioners’ Packet, subject to any necessary corrections for typographical errors or non-material matters. Commissioner O’Brien seconded the motion.

Commissioner O’Brien proposed a friendly amendment regarding a statement she made during the Commission’s discussion on the DraftKings void request in the November 30, 2024 meeting, which Commissioner Brodeur accepted.

*Roll call vote:*

*Commissioner O’Brien: Aye.*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Abstain.*  
*Chair Maynard: Aye.*  
*The motion passed, 4-0 with 1 abstention.*

Commissioner Brodeur moved that the Commission approve the minutes from the November 6, 2025 public meeting as found in the Commissioners' Packet, subject to any necessary corrections for typographical errors or non-material matters. Commissioner Skinner seconded the motion.

*Roll call vote:*  
*Commissioner O'Brien: Aye.*  
*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Chair Maynard: Aye.*  
*The motion passed unanimously, 5-0.*

### 3. Administrative Update (7:03)

Executive Director Dean Serpa thanked the racing staff, legal team, and finance team for a successful season at Plainridge Racecourse.

Director of Racing Dr. Alexandra Lightbown reported that there were no catastrophic breakdowns, or injuries in horses leading to death, this season. She thanked Dr. Jeremy Murdock for his work with the racing judges as well as the Commission for their collaboration and support over the past season. She reported on new hires and the completion of TCO2 testing, which resulted in a lower number of positive tests.

Commissioner Skinner congratulated Dr. Lightbown and commended the racing judges for their work this season.

Executive Director Serpa stated that the Commission would be rolling out a new compliance and training management portal and course curriculum for all staff. He highlighted that this portal was a new tool for the agency to provide agency-wide trainings with content tailored to individual staff and department needs. He stated that the creation of the portal and the content for the initial launch was led by Chief of Human Resources Kathleen Buckley.

Chief Buckley stated that the online interactive training program would become a part of the Commission's portfolio for skills and policy training as well as professional development. She explained the timeline for training and the various training courses that would be included on the portal. She highlighted the importance of professional development for the Commission. She also announced the start of "Training Tuesdays", which will take place on the first Tuesday of every month to provide a collective space for employees to learn, ask questions, and foster a relationship with the Human Resources Department. She thanked all of the staff members who helped to launch the portal.

#### 4. Investigations and Enforcement Bureau (18:23)

Director of Investigations and Enforcement Bureau (“IEB”) Caitlin Monahan stated that the IEB had one matter to present to the Commission regarding the Commission’s review of an IEB recommendation for a civil administrative penalty.

##### a. Review of the IEB’s Recommendation of Assessment of a Civil Administrative Penalty pursuant to 205 CMR 232.02(2), regarding noncompliance related to wagers on an unauthorized event involving a Massachusetts collegiate team by FBG Enterprises Opco, LLC, d/b/a Fanatics Betting and Gaming (“FBG”) (18:39)

Enforcement Counsel Diandra Franks presented the IEB’s recommendation that the Commission assess a civil administrative penalty in the amount of \$20,000 upon FBG Enterprises Opco, LLC d/b/a Fanatics Betting & Gaming (“Fanatics”) for a noncompliance event occurring from September 15, 2024 through September 20, 2024. The statute and regulation implicated in the violation are G.L. c. 23N, §3 and 205 CMR 247.01(2)(a)(2) and the Massachusetts Sports Wagering Catalogue. She stated that the IEB originally briefed the Commission on the noncompliance event on January 9, 2025 at which point the Commission assigned the matter to the IEB pursuant to 205 CMR 232.01(1)(a). Counsel Franks reminded the Commission that the incident involved wagering on a non-tournament Massachusetts collegiate football game. She stated that the IEB recommended that the Commission issue a \$20,000 civil assessment upon Fanatics and asked the Commission to vote to either adopt the IEB’s recommendation or to reject the recommendation and issue a notice of intent to adopt a separate recommendation following an adjudicatory hearing.

Commissioner Skinner stated that she did not disagree with the recommended penalty but noted that she did not see that any remedial measures were taken by Fanatics which would eliminate the ability for a single individual to make an error regarding permissible markets. She asked that this concern be addressed by Fanatics. Enforcement Counsel Franks noted that this type of matter was difficult when different instances involved different individuals, but she stated that in this instance, a progressive discipline model was implemented, and the individual who made the error was reassigned. Commissioner Skinner asked for an informal report on this issue from the operator through the IEB.

Commissioner O’Brien stated that the wagers made on an impermissible market were illegal and cannot stand. She asked for confirmation on the accounting of the incident. She also stated that the fine was not a harsh enough deterrent and that it should be more severe given that it was a third offense. Chair Maynard noted that the fines issued in Massachusetts are typically higher than other jurisdictions and expressed support for the IEB’s recommendation. He agreed that terminating employees was also not the best course of action.

Commissioner Skinner moved that, in accordance with 205 CMR 232.02(2), the Commission adopt the IEB’s recommendation of a civil administrative penalty in the amount of \$20,000 with respect to FBG Enterprises Opco, LLC d/b/a Fanatics Betting & Gaming for an incident of noncompliance with the requirements set forth in G.L. c. 23N, §3 and 205 CMR 247.01(2)(a)(2). Commissioner Hill seconded the motion.

*Roll call vote:*  
*Commissioner O'Brien: Nay.*  
*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Chair Maynard: Aye.*  
*The motion passed, 4-1.*

5. [Sports Wagering Division](#) (29:37)

a. [House Rules Update](#) (29:56)

Compliance and Operations Manager Andrew Steffen presented updates to DraftKings' House Rules and explained that they were for the purposes of clarification, standardization, and increased transparency for customers. *A memo and copy of the updates to DraftKings' House Rules were included in the Commissioners' Packet on pages 58 through 62.* He reviewed the changes to the rules and noted that the Sports Wagering Division recommended approval of the changes.

Commissioner Hill moved that the Commission approve the updates to Crown Massachusetts Gaming LLC's d/b/a DraftKings House Rules as included in the Commissioners' Packet and discussed here today. Commissioner Brodeur seconded the motion.

*Roll call vote:*  
*Commissioner O'Brien: Aye.*  
*Commissioner Hill: Aye.*  
*Commissioner Skinner: Aye.*  
*Commissioner Brodeur: Aye.*  
*Chair Maynard: Aye.*  
*The motion passed unanimously, 5-0.*

6. [Legal](#) (34:53)

a. [205 CMR 247.07 and 205 CMR 248.10: Acceptance of Sports Wagers and Account Deposits - Regulations and Amended Small Business Impact Statement for final review and possible adoption](#) (35:10)

Interim General Counsel Justin Stempeck introduced 205 CMR 247.07 and 205 CMR 248.10 for final promulgation in conjunction with the IEB and the Sports Wagering Division. He explained that these regulations addressed eliminating language in the current regulation that allows sports wagering accounts to be funded with digital, crypto, and virtual currencies that are converted to cash. He noted that the Commission previously approved the initial promulgation on December 9, 2025, after which there was a public comment period and a public hearing where the Commission received operator comments. He added that in their comments, DraftKings asked how the Commission would address the acceptance of cryptocurrency which was converted to

cash in other jurisdictions and whether those funds would need to be segregated from a Massachusetts wallet. *A memo, drafts of 205 CMR 247.07 and 205 CMR 248.10, and an Amended Small Business Impact Statement were included in the Commissioners' Packet on pages 63 through 81.*

Chair Maynard noted that DraftKings' request to speak before the Commission was received late but that he appreciated their participation.

Commissioner Hill stated that the Massachusetts wallet would need to separate any funds derived from crypto in other jurisdictions similar to how credit card funds are treated. Commissioner O'Brien and Chair Maynard agreed.

Commissioner Skinner stated that she looked forward to hearing from DraftKings and the IEB. She asked for a review from the IEB on why this amendment was necessary and asked that they also speak to some of the points raised by the operators, including on the GENIUS Act and on other measures put in place to address requirements regarding Anti-Money Laundering ("AML"), FinCEN, and the Bank Secrecy Act.

Director Monahan stated that the IEB considered this amendment to be a "regulation clean-up" and noted that after review of the regulation, the IEB did not believe that crypto was ready to be used as a funding source in Massachusetts. She clarified that none of the operators were currently allowing crypto as a funding source in Massachusetts. She continued by explaining that there was minimal regulation for crypto and highlighted the dangers of anonymity associated with its use. She recognized that the issue of wallets in other states may need to be addressed, but the removal of the language would not change operators' current operations in Massachusetts.

Commissioner Skinner asked about the difference between crypto and other forms of payment utilized by operators and why the AML protections in place for other forms of payment were insufficient for cryptocurrency. Director Monahan responded that while other forms of payment are traceable or have names attached, crypto transactions are anonymous and irreversible.

First Lieutenant with the Gaming Enforcement Unit ("GEU") David Collett stated that crypto was not subject to government regulation. He added that the GENIUS Act regulated stablecoins which are backed by real assets. He also noted that types of cryptocurrency, such as Bitcoin, Ethereum and XRP, are not regulated or covered by the GENIUS Act or AML protections.

Commissioner Skinner asked if the Commission should be concerned that this change would drive individuals to the illegal market. Director Monahan responded that the IEB believes that it was worth the potential risk to protect the integrity of regulated gaming.

Commissioner Skinner asked if the Attorney General's Office took a position on cryptocurrency and if so, what their position was. Director Monahan responded by stating that the IEB had not communicated with the Attorney General's Office about the regulation. Commissioner Skinner asked if the Commission would benefit from hearing from the Attorney General's Office on the matter. She stated that the Commission needed to take steps to deepen their understanding of issue. Director Monahan responded by stating that the IEB could put a training together but

added that ultimately, the issue of the use of crypto would require federal and potentially state regulation.

Commissioner Skinner emphasized that she would like to work towards understanding crypto so that the Commission could make a more substantive determination rather than making a determination based on the absence of information. Director Monahan stated that the IEB would like to eliminate the language now and revisit the matter after putting together a road map that would allow the Commission to fully understand the issue.

Chair Maynard stated that the Commission presently does not allow cryptocurrency transactions. Interim General Counsel Stempeck clarified that the current regulation does allow for cryptocurrency to be converted into cash. Chair Maynard responded that many things could be converted into cash and used to place a bet. He added that he respected Commissioner Skinner's position and believed that the federal government would regulate the currency soon. However, he stated that because it was not today backed by the federal government, he would rather not allow it to stand.

Commissioner O'Brien agreed with the Chair and emphasized that the Commission did not have the jurisdiction to regulate crypto as it is within federal jurisdiction. She stated that she did not think it was the right decision to allow the use of crypto until it was regulated, adding that the AML and debt risks were profound. She did not have any issue with removing the language for now and gathering more information so as not to enable its use.

Commissioner Skinner asked what mechanisms DraftKings had in place to identify suspicious activity with cryptocurrency. DraftKings Director of Anti-Money Laundering & Fraud Investigations Curtis Zapf stated that DraftKings did not currently accept cryptocurrency but is exploring it as a possible payment method. He added that there is a regulated market for crypto with large financial money service businesses registered with FinCEN that complete all required regulatory filings. He explained that DraftKings is looking into that market in which they would have the ability to exchange and match Know Your Customer information which would make a customer transaction transparent and traceable. He stated that DraftKings would maintain internal controls to monitor incoming funds and transactions.

DraftKings' Attorney Pete Harrington emphasized that they were not contemplating directly accepting crypto but rather accepting it as converted to cash before being added on their platform. He stated that there are some companies that allow customers to have wallets in which their crypto is converted to cash which may have controls in place that the Commission is comfortable with. He suggested that if the Commission permitted operators to engage with such vendors, it would create a structure that would allow the operators to service those customers who have an interest in the regulated space and mitigate against movement into the illegal market.

Commissioner Skinner reemphasized that more information was needed by both the Commission and DraftKings and that she was inclined to disallow crypto's use at this time.

Commissioner Brodeur stated that cryptocurrency had the potential to be an effective tool for tracing transactions in the future. He stated that, on the federal regulatory level, he was not impressed with the consumer protection aspects of the technology. He stated that he preferred to be more conservative on how crypto is used in the gaming industry. Chair Maynard agreed with Commissioner Brodeur and stated that he would like to continue to have conversations with operators.

Commissioner Hill moved that the Commission approve the Amended Small Business Impact Statements and the drafts of 205 CMR 247.07 and 205 CMR 248.10 as included in the Commissioners' Packet and discussed here today, and further that the staff be authorized to take the steps necessary to file the required documentation with the Secretary of the Commonwealth to finalize the promulgation process for these regulations. Commissioner Brodeur seconded the motion.

*Roll call vote:*

*Commissioner O'Brien: Aye.*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

*Commissioner Brodeur: Aye.*

*Chair Maynard: Aye.*

*The motion passed unanimously, 5-0.*

b. 205 CMR 141.06: Notice to the Commission of Changes - Discussion and Review of Regulation and Amended Small Business Impact Statement for Final Review and Adoption (1:14:31)

Associate General Counsel Melanie Foxx brought forward regulation amendments for final presentation and a vote for final adoption on 205 CMR 141.06, which was amended in collaboration with the Gaming Agents Division of the IEB. She noted that the changes were initially presented on October 9, 2025, and a public hearing was held on November 18, 2025. She explained that the amended regulation updates the requirements for the surveillance of gaming establishments, including the advanced notice requirement, immediate notice of malfunctions, and documentation of communication between surveillance and security. *A memorandum, red-line draft, and an Amended Small Business Impact Statement related to 205 CMR 141.06 can be found on pages 82 through 86 of the Commissioners' Packet.*

Commissioner Skinner moved that the Commission approve the Amended Small Business Impact statement and the draft of CMR 205 141.06 as included in the Commissioners' Packet and discussed here today, and further that the staff be authorized to take the steps necessary to file the required documentation with the Secretary of the Commonwealth to finalize the promulgation process for these regulations. Commissioner Hill seconded the motion.

*Roll call vote:*

*Commissioner O'Brien: Aye.*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

Commissioner Brodeur: Aye.  
Chair Maynard: Aye.  
The motion passed unanimously, 5-0.

c. [205 CMR 152.03: Criteria for Exclusion - Discussion and Review of Regulation and Amended Small Business Impact Statement for Final Review and Adoption](#) (1:18:23)

Associate General Counsel Foxx presented the amended regulation, 205 CMR 152.03, which was amended in collaboration with the Sports Wagering Division and the IEB. She noted that the changes were initially presented to the Commission on October 9, 2025, and a public hearing was held on November 18, 2025. She explained that the amended regulation relates to determining the existence of a potential of injurious threat to the interests of the Commonwealth exists in accordance with 205 CMR 152.03(1)(e) under which the IEB may consider two new criteria for the exclusion of an individual from sports wagering. The purpose of the amendment is to strengthen enforcement against underage sports wagering. *A memorandum, red-line draft, and an Amended Small Business Impact Statement related to 205 CMR 152.03 can be found on pages 86 through 90 of the Commissioners' Packet.*

Commissioner Hill moved that the Commission approve the Amended Small Business Impact Statement and the draft of 205 CMR 152.03 included in the Commissioners Packet and discussed here today, and further that the staff be authorized to take the steps necessary to file the required documentation with the Secretary of the Commonwealth to finalize the promulgation process for these regulations. Commissioner O'Brien seconded the motion.

*Roll call vote:*  
Commissioner O'Brien: Aye.  
Commissioner Hill: Aye.  
Commissioner Skinner: Aye.  
Commissioner Brodeur: Aye.  
Chair Maynard: Aye.  
The motion passed unanimously, 5-0.

d. [Executive Session Minutes](#) (1:25:12)

I. [Executive Session](#) (1:25:22)

Chair Maynard read the following language into the record: "The Commission anticipates that it will meet in executive session to review minutes from previous executive sessions as their discussion at an open meeting may frustrate the purpose for which the executive session was convened, pursuant to G.L. c. 30A, § 21(a)(3), (4), (6) and (7); G.L. c. 23N, § 6(i); G.L. c. 4, § 7(26)(c), (f) and (n); G.L. c. 23K, § 21(a)(7): July 15, 2025; G.L. c. 30A, § 21(a)(7) and G.L. c. 4, § 7(26)(n): July 22, 2025; G.L. c. 30A, § 21(a)(4) and (7); G.L. c. 4, § 7(26)(n): July 31, 2025; and G.L. c. 30A, § 21(a)(2), (3) and (7); G.L. c. 23N, § 6(i); G.L. c. 4, § 7(26)(n): August 14, 2025." He noted that the agenda was amended to correct the reference to the August 2025 date.

Commissioner O'Brien moved that the Commission enter executive session for the reasons stated by the chair. Commissioner Skinner seconded the motion.

*Roll call vote:*

*Commissioner O'Brien: Aye.*

*Commissioner Hill: Aye.*

*Commissioner Skinner: Aye.*

*Chair Maynard: Aye.*

*Commissioner Broder: Aye.*

*The motion passed unanimously, 5-0.*

*Transcriber's note: The Commission entered executive session upon their vote and concluded the public meeting.*

7. [Commissioner Updates](#) (1:21:33)

*Transcriber's Note: Agenda items 7 and 8 were discussed after agenda item 6(c).*

Commissioner Skinner stated that the Lottery was interested in engaging in discussions with the Commission to potentially integrate a Voluntary Self-Exclusion program for iLottery with the Commission's program. She stated that she and Dr. Vander Linden were in preliminary discussions and would bring more to the Commission as required or requested.

8. [Other Business](#) (1:23:07)

Commissioner Hill stated that he was in Gloucester with Commissioner Brodeur for the funeral of Massachusetts State Representative Ann-Margaret Ferrante. He noted that he and Commissioner Brodeur both served in the House of Representatives with Representative Ferrante and further that she worked with the Commission in the early stages of the sports wagering legislation. The Commissioners expressed their sympathy for Representative Ferrante's passing.

**List of Documents and Other Items Used**

1. [Notice of Meeting and Agenda \(Second Revised\)](#) dated December 2, 2025.
2. [Commissioners' Packet from the December 4, 2025 meeting](#) (posted on [massgaming.com](http://massgaming.com)).



*Legal Division*

To: Chair and Commissioners

From: Interim General Counsel Justin Stempeck and Director of Racing, Alexandra Lightbown

Re: Massasoit Greyhound Licensing History and MGC Regulatory Authority

Date: January 8, 2025

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## **1. History of the Massasoit Greyhound Association, Inc.**

The Massasoit Greyhound Association, Inc., doing business as Raynham Park, LLC, (“Raynham”) has been a greyhound racing licensee in the Commonwealth since 1940. Raynham was originally issued licenses by the Massachusetts State Racing Commission on a yearly basis. As a result of Chapter 388 of the Acts of 2008<sup>1</sup>, live greyhound racing in the Commonwealth ceased at the end of 2009. After 2009, Raynham’s authorization to conduct simulcasting and betting by the Legislature on a yearly or bi-yearly basis through various Special Acts. However, Raynham was still subject to the regulation of the State Racing Commission until the creation of the Massachusetts Gaming Commission which assumed operational control of the State Racing Commission in 2013.

In the Acts of 2009, Chapter 167, Section 14, the Legislature gave specific authorization to Raynham as the “greyhound meeting licensee located in Bristol County” and Wonderland greyhound racetrack, “the greyhound meeting licensee located in Suffolk County,” to remain licensed as greyhound racing meeting licensees until July 31, 2010. The Legislature stipulated however that “all days between January 1, 2010, through July 31, 2010, be dark days<sup>2</sup> pursuant to [said] Chapter 128C and that the licensees be precluded from live racing as provided in Chapter 388 of the Acts of 2008.”

In Section 15 of Chapter 203 within the Acts of 2010, the Legislature again extended Raynham and Wonderland’s simulcasting licensure to July 31, 2011, and stated that the entities were precluded from live racing. Raynham remained subject to the oversight and regulation of the State Racing Commission.

On November 22, 2011, “An Act Establishing Expanded Gaming in the Commonwealth,” was signed into law. See, St. 2011, c. 194. Effective May 20, 2012, all State Racing Commission functions were further transferred to the Massachusetts Gaming Commission, pursuant to Section 89 of Chapter 194 of the Acts of 2011. The Division of Professional Licensure continued to

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<sup>1</sup> Chapter 388 of the Acts of 2008, first enacted as Statewide Ballot Question 3, passed 56% to 44% on November 4, 2008. Live greyhound racing within the Commonwealth would cease by January 1, 2010.

<sup>2</sup> General Laws c. 128C, § 1 defines “Dark days” as “those days during a racing season on which live racing is not conducted.”



*Legal Division*

manage all racing operations through an inter-agency service agreement through the end of calendar year 2012. The Division of Racing of the Massachusetts Gaming Commission assumed control of the fiscal and operational activities of the State Racing Commission on January 1, 2013. Section 92 of the Expanded Gaming Act also established that Raynham “shall remain licensed as greyhound racing meeting licensees until July 31, 2014” and was authorized to conduct simulcast wagering on horse or greyhound racing as enumerated within General Laws Chapter 128A and 128C.

This pattern of authorization and extension of licensure by the legislature for Raynham continued from 2014 through 2022. See, (St. 2014, c. 165, § 191); (St. 2016, c. 176, § 12A); St. 2017, c. 56, § 13); (St. 2018, c. 159, § 13); (St. 2019, c. 47, § 13); (St. 2020, c. 106, § 13); (St. 2021, c. 27, § 13); (St. 2022, c. 128, § 13).

In addition to extending Raynham’s licensure, St. 2022, Ch. 128, § A1, also established a prohibition on the acceptance of simulcast wagers on greyhound races taking place out-of-state, effective August 1, 2023. In 2023, Raynham received authorization to conduct horse race simulcasting until December 15, 2025, via St. c. 26, § 19. The Legislature most recently renewed and extended the license of Raynham to December 15, 2027. See, St. 2025, c. 73, § 72. See also St. 2025, c. 73 §§ 58-67, 69-70, 73-74 and 180.

## **2. The Massachusetts Gaming Commission’s Racing Related Powers**

While the statutes and regulations on racing do not speak directly to a process addressing the temporary cessation of operations by a greyhound racing licensee, the Massachusetts Gaming Commission (“MGC”) has broad powers and authority to oversee racing in Massachusetts.<sup>3</sup> More specifically, as the successor to the former State Racing Commission, the MGC has comprehensive authority over Raynham with powers encompassing licensing, operational oversight and enforcement.

These powers include the following:

- The MGC assumed all powers previously held by the State Racing Commission. *See* 205 CMR 13.01.
- These assumed powers included all regulations addressing the prior oversight of live greyhound racing. *See* 205 CMR 5.01 et seq.

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<sup>3</sup> Notably, the Commission has regulations addressing the cessation of operations by a live horse racing licensee and a sports wagering operator that provide constructive considerations for the cessation of any operator in the Commonwealth. *See* 205 CMR 149.03 and 205 CMR 258.



*Legal Division*

- The MGC has specific authority over all simulcasting and advance deposit wagering (“ADW”) occurring in the Commonwealth. *See* G.L. c. 128C § 2 and c. 128A, § 5C, 205 CMR 7.00 et seq.
- The MGC has audit power over racing licensees’ books. *See* G.L. c. 128A, § 5C (establishing various transparency, audit, and reporting requirements for all bets taken); G.L. c. 128C, § 4 (authorizing the commission to audit Raynham’s “purse accounts” “in any case it deems appropriate”); *see also* 205 CMR 6.02(1) (requiring racing associations to “maintain records of all wagering so the Commission may review” them).
- The MGC has oversight authority concerning all funds flowing through the licensees and how those funds are to be disbursed. *See* G.L. c. 128C, §§ 2(2), 4; 205 CMR 11.01(1)-(2).
- The Commission additionally has broad authority to adopt “emergency rules or regulations . . . to insure the integrity of racing and pari-mutuel wagering.” *See* G.L. c. 128C, § 8.

While the licensing of Raynham has been addressed by the legislature for the recent past, the ongoing regulation of all of its day-to-day business, including all simulcast and advance deposit wagering, has been overseen by the MGC and thus the MGC is empowered to mandate an orderly plan for the cessation of Raynham’s current operations.

### **3. Cessation Plan Recommendations**

The legal and racing division would recommend that the Commission request that Raynham provide a written temporary suspension plan that addresses the following items (including any additional items raised by Commissioners):

- Procedures for settlement of any outstanding wagers;
- Procedures for the distribution of funds in a patron’s ADW account;
- Procedures for the closure of any ADW patron accounts;
- Procedures for the closure of the physical operations at Raynham Park, including but not limited to any future planned staffing to accommodate patron withdrawals;
- Procedures for the formal notification of the closure to the public, patrons, and vendors;
- The Association’s plan for satisfying any outstanding debts or financial obligations;
- The Association’s plan for addressing unclaimed tickets (“outs”);
- The Association’s plan for providing information and support for laid off employees;
- Proposed procedures for any future reopening of the Association, including provision of reasonable advance notice of such action to the Commission



**TO:** Jordan Maynard, Chair  
Eileen O'Brien, Commissioner  
Brad Hill, Commissioner  
Nakisha Skinner, Commissioner  
Paul Brodeur, Commissioner

**FROM:** Carrie Torrisi, Chief of Sports Wagering Division

**DATE:** January 15, 2026

**RE:** Quarterly Reports Schedule – Possible Updates

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Commissioner Hill asked the Sports Wagering Division to provide a possible amended schedule for the sports wagering operators' presentation of their quarterly reports. The Commission first discussed this topic on September 25, 2025. Please find below two proposed options for quarterly report presentations moving forward.

See the following two charts for options:



Massachusetts Gaming Commission

**OPTION #1**

Continue quarterly cadence with the following included in each quarter’s presentation (asterisk indicates new item not currently included in quarterly presentations):

Q1 – April & Q4 – October	Q2 - July & Q3 - January
<ul style="list-style-type: none"><li>▪ Monthly Revenue</li><li>▪ Underage Compliance</li><li>▪ Responsible Gaming – VSE Usage and Play Management Tool Usage</li><li>▪ *Monthly Unique Players and Total Handle</li> <li>▪ *Newly Implemented Technologies, Partnerships, Integrations, or Significant Platform Changes</li></ul> <p><b>Q4 Only:</b></p> <ul style="list-style-type: none"><li>▪ Comparison of Year-End Revenue Against Application Targets/Goals</li><li>▪ MA Lottery Partnership</li></ul>	<ul style="list-style-type: none"><li>▪ Monthly Revenue</li><li>▪ Underage Compliance</li><li>▪ Workforce Diversity – US and MA</li><li>▪ Vendor and Supplier Diversity</li><li>▪ Charity and Community Outreach</li></ul>



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**OPTION #2**

Shift to a triannual cadence with the following included in each presentation:

Presentation 1 May	Presentation 2 September	Presentation 3 January
<ul style="list-style-type: none"> <li>▪ Monthly Revenue</li> <li>▪ Underage Compliance</li> <li>▪ Responsible Gaming – VSE Usage and Play Management Tool Usage</li> <li>▪ *Monthly Unique Players and Total Handle</li> <li>▪ *Newly Implemented Technologies, Partnerships, Integrations, or Significant Platform Changes</li> <li>▪ Charity and Community Outreach</li> </ul>	<ul style="list-style-type: none"> <li>▪ Monthly Revenue</li> <li>▪ Underage Compliance</li> <li>▪ Responsible Gaming – VSE Usage and Play Management Tool Usage</li> <li>▪ *Monthly Unique Players and Total Handle</li> <li>▪ *Newly Implemented Technologies, Partnerships, Integrations, or Significant Platform Changes</li> <li>▪ Vendor and Supplier Diversity</li> <li>▪ Workforce Diversity – US and MA</li> </ul>	<ul style="list-style-type: none"> <li>▪ Monthly Revenue</li> <li>▪ Underage Compliance</li> <li>▪ Responsible Gaming – VSE Usage and Play Management Tool Usage</li> <li>▪ *Monthly Unique Players and Total Handle</li> <li>▪ Charity and Community Outreach</li> <li>▪ Vendor and Supplier Diversity</li> <li>▪ Workforce Diversity – US and MA</li> <li>▪ Comparison of Year-End Revenue Against Application Targets/Goals</li> <li>▪ MA Lottery Partnership</li> </ul>



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