

LETTER FROM THE CHAIR

January 2024

The Honorable Maura Healey, Governor The Honorable Andrea Joy Campbell, Attorney General The Honorable Deborah B. Goldberg, Treasurer

The Honorable Michael Rodrigues, Chair, Senate Committee on Ways and Means

The Honorable Aaron Michlewitz, Chair, House Committee on Ways and Means

The Honorable Barry Finegold, Senate Chair, Joint Committee on Economic Development and Emerging Technologies The Honorable Jerald Parisella, House Chair, Joint Committee on Economic Development and Emerging Technologies

HONORABLE MADAMS AND MESSRS.

Fiscal Year 2023 (FY23) marked a significant expansion of the Massachusetts Gaming Commission's (Commission or MGC) regulatory responsibilities when Governor Charlie Baker signed An Act to Regulate Sports Wagering on August 10, 2022, legalizing sports betting in the Commonwealth of Massachusetts. M.G.L. Chapter 23N created three categories of sports wagering licenses: Category 1 and Category 2 licenses afford the Commonwealth's three casino licensees and horse racetracks and/or simulcast centers, respectively, the opportunity to operate retail sportsbooks. A Category 3 license is intended for online operators to offer sports wagering through a mobile application or other digital platform. The law allows for up to six Category 3 licenses tethered to retail operators and seven untethered Category 3 licensees. Operators are taxed on their gross sports wagering revenue at 15% for retail and 20% for online.

The Commission immediately got to work to stand up this new industry with fidelity to the law. We prioritized establishing a sustainable regulated sports betting market, grounded in integrity, that would offer consumer protections and other features to mitigate risks and protect Massachusetts wagerers.

In September 2022, the Commission held an in-person hearing where more than 30 companies expressed interest in selection as prospective online operators. The MGC then convened multiple public roundtables comprised of key stakeholders including casino operators, technical and financial consultants, responsible gaming and public health experts, professional sports leagues, players associations, First Amendment experts, broadcast networks, third-party marketing affiliates, and elected officials. With the benefit of information derived from the roundtables and consultation with fellow regulators, we developed regulations and a license application process that reflected the Commission's priorities, including commitment to responsible gaming and diversity, equity and inclusion.

In addition to the three Category 1 applications, the Commission assessed 11 online sports betting applications and awarded 10 temporary online licenses following the withdrawal of one application. In just under six months of the bill being signed into law and after approximately 150 public meetings, in-person sports wagering began on January 31, 2023. Six weeks later, mobile sports wagering launched on March 10, 2023. By June 30, legal sports wagering generated more than \$40 million in state taxes.

With the legalization of sports betting, the Commission's responsibilities have grown but not shifted. In FY23, the three casinos employed roughly 5,387 people, which included significant management and growth-opportunity positions, and generated \$330.7 million in state taxes. Additionally, the Commission continued its oversight and work to regulate the Commonwealth's horse racing industry, including standardbred racing at Plainridge Park Casino and simulcast operators across the state. After holding a well-attended public hearing, the Commission ultimately took no action on an application for a new thoroughbred horse racing track in Hardwick once required municipal approval was denied. The Community Mitigation Fund released \$10.2 million in grants and at the same time began an extensive re-imagination of its guidelines to make funding more accessible – inspired by the familiar Community Development Block Grant program.

Fiscal Year 23 closed with an expansion of our team as we set up the new Sports Wagering Division to integrate with all Commission divisions, working to ensure that operators' practices meet state law and commission regulations. We said goodbye to Executive Director Karen Wells and Investigations and Enforcement Bureau Director Loretta Lillios, who

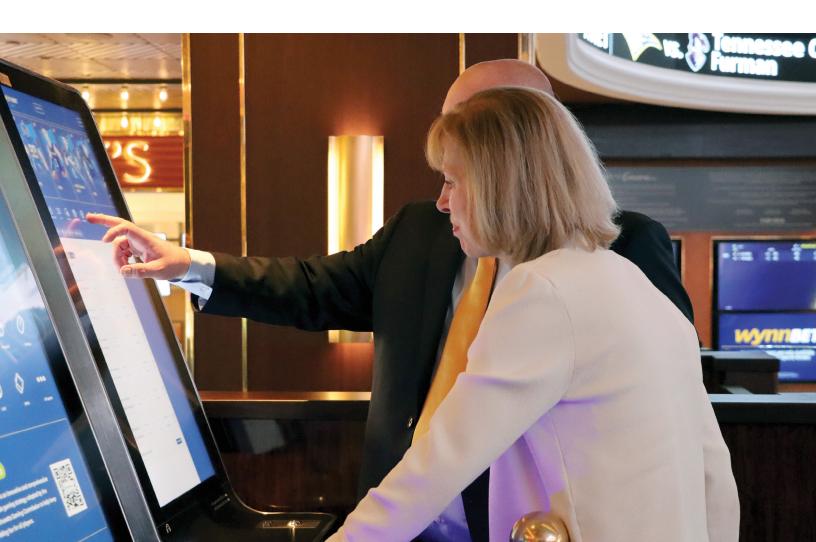
each served with distinction in key roles at the agency for 10 years since the inception of expanded gaming in the Commonwealth.

Newly enacted state law allows us to continue to conduct our public meetings utilizing remote collaboration technology, advancing an open and participatory process by enhancing access and transparency. In addition to virtual meetings, the Commission has held public meetings and hearings in Plainville, Springfield, and Everett. In each instance, these meetings were streamed live on our website. We also regularly solicit written comments from the public and invested stakeholders to inform our work.

We thank the Legislature for trusting us with the task of setting up the new sports betting industry. We continue to assess our regulations, adjusting as needed to create efficiencies and avoid unintended consequences. By legalizing and regulating gaming, a robust legal market will meet the goal of putting an end to illegal enterprises operating in the state. To that end, we remain committed to collaborating with our partners in law enforcement to promote a healthy, safe, and regulated market, rich with strong consumer protections.

The following Annual Report offers details of the Commission's operations from July 1, 2022 through June 30, 2023 (FY23) in accordance with G.L. c. 23K, s. 70 and c. 23N, s. 14(d). On a personal note, I am beyond grateful for the team at the Commission and my fellow Commissioners. As so well documented through our public meetings, this group worked tirelessly over the course of FY23 to fulfill our statutory mandate, and did so with unwavering commitment to integrity, transparency, and the best interests of the Commonwealth.

Cathy Judd Stein



MISSION STATEMENT*

The mission of the Massachusetts Gaming Commission is to create and maintain a fair, transparent, and participatory process for implementing the expanded gaming law passed by the Legislature and signed by the Governor in November of 2011. The Commission strives to ensure that its decision making and regulatory systems engender the confidence of the public and participants, and that they provide the greatest possible economic development benefits and revenues to the people of the Commonwealth, reduce to the maximum extent possible the potentially negative or unintended consequences of expanded gaming, and allow an appropriate return on investment for gaming providers that assures the operation of casino-resorts of the highest quality.

*A Mission Statement Working Group has been convened by the Chair, led by Commissioners O'Brien and Maynard, to reexamine the Commission's Mission Statement following the introduction of sports wagering in the Commonwealth and to more accurately reflect the work and values of the current Commission. That work is ongoing and a new mission statement is expected in early FY24.







KEY PROVISIONS OF THE GAMING ACT

Chapter 194 of the Acts of 2011 (The Gaming Act) includes significant features to ensure public confidence and a robust gaming industry that generates economic development while providing mitigation measures to protect potentially vulnerable groups. The Gaming Act established a board of five, full-time commissioners to implement rigorous standards for suitability by licensed companies, vendors, and employees. The Gaming Act also established specific protocols for the operations of oversight of expanded gaming in the Commonwealth to ensure integrity, transparency, and fairness.

The statute specifically identifies a variety of uses for gaming revenue generated for the Commonwealth for local aid, health care, education and community colleges, transportation infrastructure, manufacturing initiatives, debt reduction, and tourism. Additionally, a portion of gaming taxes to the Community Mitigation Fund, which provides grants to cities and towns affected by the operation of casinos — additionally, Host Communities are entitled to a Host Community Agreement negotiated between the licensee and local community. Surrounding Communities also have a process for addressing mitigation concerns with the licensees.

The Gaming Act also established the Public Health Trust Fund to assist social service and public health programs dedicated to addressing challenges associated with problem gambling. The statute focuses on the development of a research agenda and directs the Commission to use research to make, in collaboration with the Gaming Policy Advisory Committee, scientifically based recommendations to the Legislature and consider such recommendations in all decisions related to enhancing responsible gambling and mitigating problem gambling. To further these ends, the Secretary of the Executive Office of Health and Human Services and the Commission entered into a second memorandum of understanding in August 2021, which addresses distributions from the Public Health Trust Fund and supports the Gaming Act's directives.







KEY PROVISIONS OF THE MASSACHUSETTS SPORTS WAGERING ACT

On August 10, 2022, then Governor Charlie Baker signed Chapter 173 of the Acts of 2022, An Act to Regulate Sports Wagering, which legalized sports betting in the Commonwealth of Massachusetts. The Massachusetts Gaming Commission was tasked with overseeing the promulgation of the state's sports wagering industry.

The Massachusetts Sports Wagering Act created three categories of sports wagering licensees: Category 1 for licensed casinos, Category 2 for racetracks and/or simulcast centers, and Category 3 for online mobile operators. The Commission is directed to determine eligibility for sports wagering licenses.

Currently, the three retail casinos in the Commonwealth operate Category 1 retail sports wagering locations, and eight Category 3 licensees operate online sportsbooks. Of those eight, five have a tethered relationship to one of the retail casinos. Two additional operators have been awarded Category 3 sports wagering operator licenses but have not yet commenced operations. The Commission has not awarded a Category 2 license to date.

Licensed retail operators are taxed at 15% and online operators at 20% of their gross sports wagering revenue with these funds distributed to various state funds according to law.

An application period opened shortly after the law was signed and the Commission engaged in a robust and transparent evaluation, which included a public review of the applicants' sports wagering platforms and plans for responsible gaming, diversity, community engagement, vendor spending, company history, and other matters commissioners deemed necessary for evaluating the applicants. Approximately 150 public meetings were held and streamed live regarding the subject of launching sports wagering in the Commonwealth.

Retail sports wagering launched at three casinos in Massachusetts on January 31, 2023, just under six months from the time the law was signed. Online/mobile wagering launched on March 10, 2023, exactly seven months from the date the law was signed.

The Commission created a Sports Wagering Division to oversee these expanded responsibilities. Long serving Commission staff were asked to lead the division to help launch and regulate this new industry in the Commonwealth.

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Executive Staff

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ABOUT THE COMMISSIONERS



Cathy Judd-Stein (Chair)
February 2019 - Current
Current Governor's Appointee



Brad Hill
September 2021 - Current
Joint Appointment - Governor,
AG, Treasurer
Gaming Regulatory or Gaming
Industry Management



Eileen O'Brien

April 2018 – Current

Attorney General's Appointee

Criminal Investigations and
Law Enforcement



Nakisha Skinner

March 2022 - Current

Treasurer's Appointee

Corporate Finance and Securities



Jordan Maynard

August 2022 - Current

Joint Appointment - Governor,
AG, Treasurer

Legal and Policy Issues Related to Gaming











RECOMMENDATIONS FOR LEGISLATIVE ACTION

The Massachusetts Gaming Commission (Commission or MGC) is grateful for the Legislature's continuous support and its efforts to ensure that the Commission is well-positioned to carry out its mission effectively. To that end, the Commission has performed a comprehensive review of existing statutes within its purview (G.L. c. 23K, G.L. c. 23N, G.L. c. 128A, and G.L. c. 128C), and proposes the statutory amendments that follow. These proposals are collectively intended to help ensure that the Commission is able to efficiently, fairly, and transparently execute its mandate while at the same time ensuring that it has a clear, modern, and flexible statutory base from which to regulate. The following proposals are intended to serve those ends:

ALIGN SPORTS WAGERING OVERSIGHT WITH GAMING OVERSIGHT

- Amend G.L. c. 23K, 23N, and 128A to create a statutory exemption under the Massachusetts Public Records Law for records received by the Commission from its licensees that, in its discretion, are determined to contain trade secrets, competitively-sensitive or other proprietary information, the public disclosure of which would place the subject licensee at a competitive disadvantage (Rationale It is difficult for the Commission to engage in robust oversight of the regulated entities in the sports wagering or racing space without being able to access certain sensitive information [e.g. unaudited financial reports] that are otherwise not subject to an exemption to the public records law. While there is some ability to protect certain information from public disclosure on the casino gaming side, language more clearly outlining that authority would be beneficial.);
- Amend G.L. c. 23K, § 21(a)(7) to clarify the authority of the Commission to enter into nondisclosure agreements
 with gaming licensees and the types of materials that may be covered by such agreements (Rationale Similar to
 the previous point, it is imperative that the Commission be afforded the ability to receive sensitive information from
 its licensees in order to ensure robust regulatory oversight. While there is some ability to do so at present, a clearer
 outline of such authority would be beneficial.);
- Amend G.L. c. 23N to allow the Commission and the Investigations and Enforcement Bureau (IEB) to obtain or provide pertinent information regarding applicants or licensees from or to law enforcement entities or sports wagering regulatory authorities and other domestic, federal or foreign jurisdictions, including the Federal Bureau of Investigation, and to transmit such information to each other electronically. See G.L. c. 23K, § 6(e) (Rationale While this authority exists on the casino gaming side and is a beneficial tool allowing a cooperative and efficient approach across regulatory jurisdictions, no such authority exists in the context of sports wagering and may hinder the Commission's ability to secure information relative to its licensed entities or applicants.);
- Add language to G.L. c. 23N affording the Commission the ability to direct sports wagering licensees to provide to
 the Commission customer tracking data collected or generated by loyalty programs, player tracking software, player
 card systems, or online transactions similar to that required of gaming establishments under Section 97 of Chapter
 194 of the Acts of 2011 (Rationale The inclusion of this requirement in the casino gaming law was an important step
 towards understanding gambling habits and related issues. Similar authority to require such information should be
 afforded to the Commission in the sports wagering space.)

ENHANCED OPERATIONAL FLEXIBILITY

Amend G.L. c. 23K, § 61(b) to afford the Commission greater discretion to distribute funds in the Community Mitigation
Funds for the overall enhancement of host, surrounding, and nearby communities to a gaming establishment (Rationale
– At present, the Commission may only distribute monies from the Fund for the narrow purpose of assisting the host
community and surrounding communities in offsetting costs related to the construction and operation of a gaming
establishment. By broadening the scope for which funds may be distributed, greater benefit may be achieved
in the communities in some way affected by the operation of a casino.)

RACING MODIFICATIONS

- Add language to G.L. c. 23K, § 60 authorizing the Commission to allocate a limited percentage of funds annually
 from the Race Horse Development Fund for the administration of the Commission's Racing Division (Rationale The
 funding sources for the operation of the Commission's Division of Racing are generally insufficient to support the sort
 of robust regulatory oversight expected of the Commission. Broadening the allowable use of monies from the Fund
 will benefit the entire industry.);
- Amend G.L. c. 23K, § 60 to afford the Commission greater discretion to distribute funds in the Race Horse
 Development Fund as may be deemed necessary to enhance the interests of the racing industry and its participants
 (Rationale At present, monies from the Fund may only be distributed for three specific purposes: purses, breeding,
 and health and welfare benefits. By affording the Commission greater discretion, funds may be awarded for other
 beneficial uses including the development of a new race track.);
- Amend G.L. 128A, § 2 to afford the Commission the ability to set a deadline for the filing of an application for a horse racing license for the following calendar year in lieu of the existing October 1 date. Similarly, remove the November 15 deadline by which a decision to grant or dismiss the application must be made by the Commission (Rationale By prescribing artificials dates in the statute, the Commission is forced to adjust its review to these artificial dates instead of setting out a reasonable time period by which to effectively review a particular application. Affording the Commission discretion to set the dates would be a benefit to all involved parties.);
- Amend G.L. c. 128A, § 5(h) to modernize the purposes and order of priority the distribution of pari-mutuel taxes and other revenues collected by the Commission relative to horse racing are expended. Similarly, amend G.L. c. 128A § 5B in conjunction with section 5(h) to ensure a cohesive method of funding the Commission is established (Rationale Given the changes in the racing industry over the past decade, many of the expenditures identified in the statute are outdated. Further, the Commission should be afforded discretion to expend the subject funds in the best interests of the racing industry including for purposes of ensuring rigorous regulatory oversight.)

RESPONSIBLE GAMING CONSIDERATIONS

Amend G.L. c. 23K, § 29 to reflect the use of modern technology and responsible gaming principles relevant to providing
patrons of a gaming establishment monthly access to their total bets, win, and loss figures (Rationale – The statute
does not address the use of modern technology, like e-mail, and does not contemplate responsible gaming related
consequences of mailing a notice to a person's home. While the principles underlying this section of the statute are
sound, the particulars should be modernized to ensure the intended outcome.)





\$1.2B

GROSS GAMING REVENUE





\$252M

PARI-MUTUEL HANDLE



\$18.6M

RACE HORSE DEVELOPMENT FUND DISTRIBUTIONS



FY23

RESEARCH AND RESPONSIBLE GAMING

1,430 individuals enrolled in Gaming VSE, **130** enrolled in Sports Wagering VSE and **42,616** enrolled in PlayMyWay.



\$3.6M

DEPARTMENT OF REVENUE INTERCEPTS

In FY23, IEB Gaming Agents helped to intercept these funds from unpaid taxes and child support payments, redistributed to the Department of Revenue.



\$228.7M

ADJUSTED GROSS SPORTS WAGERING REVENUE



\$44.1M

SPORTS WAGERING TAX REVENUE TO THE COMMONWEALTH





108

DAYS OF LIVE RACING



\$10.2M

COMMUNITY MITIGATION FUNDS

Since 2015, the MGC has awarded nearly **\$47.9M** in grants from the Community Mitigation Fund.



\$1.9M

MGC GOODS/SERVICES SPEND WITH SMALL BUSINESS (SBPP)



MGC WORKFORCE

28%

49%

DIVERSE

WOMEN



CASINO WORKFORCE*

53%

44%

5%

DIVERSE

WOMEN

VETERANS

*Represents FY23 data provided by UMass Donahue Institute (UMDI).



FY23 FINANCIAL REPORT

MGC's Division of Administration and Finance (A&F), led by the Chief Financial and Accounting Officer, is responsible for the strict oversight of casino, sports wagering and fantasy sports wagering revenues and the collection of taxes due to the Commonwealth from those operations. The taxes and assessments are the following:

Casino Taxes on Gross Gaming Revenues:

- Category 2 licensee is 49%
- Category 1 licensees is 25%

Sports Wagering Taxes on Adjusted Gross Sports Wagering Receipts:

- Category 1 licensee (in-person betting) 15%
- Category 2 licensee (in-person betting) 15%
- Category 3 licensee (tethered and untethered mobile betting) 20%

Daily Fantasy Sports Taxes on Adjusted Gross Fantasy Wagering Receipts:

• 15%

The Division is also in charge of completing all financial transactions and coordinating with other functional areas to complete administrative functions including, but not limited to, accounting, budgeting, contracting, and revenue collection.

CASINO GAMING REVENUES AND TAX COLLECTIONS

In its seventh year of operation, the Category 2 licensee, Plainridge Park Casino, reported \$150.34M in gross gaming revenues, which generated \$60.13M in tax dollars to local aid and \$13.53M in assessments to the Race Horse Development Fund for a total of \$73.66M in taxes.

MGM Springfield reported \$270.97M in gross gaming revenue, which generated \$67.74M in taxes for the Commonwealth. Encore Boston Harbor reported \$757.12M in gross gaming revenue, which generated \$189.28M in taxes. The total of taxes for Category 1 licensees amounted to \$257.02M.

Below are charts by month by licensee, also posted to the Commission's website.

Combined, gaming licensees generated \$1.18 billion in gross gaming revenue (GGR) and contributed \$330.69M to the Commonwealth for FY2023.



SLOT MACHINE REVENUE

Plainridge Park Casino

Month	Coin In	Slot GGR	Hold %	Payout %	Total in Collected State Taxes (40%)	Total in Collected Race Horse Dev Fund (9%)	Total in Collected State Taxes and RHDF (49%)
July 2022	\$182,418,848.70	\$12,498,196.15	6.85%	93.15%	\$4,999,278.46	\$1,124,837.65	\$6,124,116.11
August 2022	\$172,643,602.00	\$11,961,566.29	6.93%	93.07%	\$4,784,626.52	\$1,076,540.97	\$5,861,167.48
September 2022	\$180,281,562.17	\$12,199,572.68	6.77%	93.23%	\$4,879,829.07	\$1,097,961.54	\$5,977,790.61
October 2022	\$174,584,176.50	\$12,363,500.65	7.08%	92.92%	\$4,945,400.26	\$1,112,715.06	\$6,058,115.32
November 2022	\$167,501,879.25	\$11,392,148.60	6.80%	93.20%	\$4,556,859.44	\$1,025,293.37	\$5,582,152.81
December 2022	\$176,776,793.21	\$12,310,688.75	6.96%	93.04%	\$4,924,275.50	\$1,107,961.99	\$6,032,237.49
January 2023	\$172,345,978.27	\$12,166,668.78	7.06%	92.94%	\$4,866,667.51	\$1,095,000.19	\$5,961,667.70
February 2023	\$169,657,182.74	\$12,040,729.95	7.10%	92.90%	\$4,816,291.98	\$1,083,665.70	\$5,899,957.68
March 2023	\$198,511,894.12	\$14,256,239.09	7.18%	92.82%	\$5,702,495.64	\$1,283,061.52	\$6,985,557.15
April 2023	\$189,829,564.83	\$13,444,345.44	7.08%	92.92%	\$5,377,738.18	\$1,209,991.09	\$6,587,729.27
May 2023	\$185,312,775.16	\$12,812,924.90	6.91%	93.09%	\$5,125,169.96	\$1,153,163.24	\$6,278,333.20
June 2023	\$194,191,469.00	\$12,890,231.78	6.64%	93.36%	\$5,156,092.71	\$1,160,120.86	\$6,316,213.57
TOTAL FY23	\$2,164,055,725.95	\$150,336,813.06	6.95%	93.05%	\$60,134,725.22	\$13,530,313.18	\$73,665,038.40

TAX REVENUE

MGM Springfield

Month	Coin In	Slot GGR	Slot Hold %	Slot Payout %	Table GGR	Total Slot and Table GGR	Total (25%) in Collected State Taxes
July 2022	\$206,715,370.84	\$17,275,318.86	8.36%	91.64%	\$4,242,403.60	\$21,517,722.46	\$5,379,430.62
August 2022	\$200,166,870.21	\$17,518,085.09	8.75%	91.25%	\$4,474,746.40	\$21,992,831.49	\$5,498,207.87
September 2022	\$194,560,345.68	\$16,358,042.03	8.41%	91.59%	\$4,213,605.83	\$20,571,647.86	\$5,142,911.97
October 2022	\$205,930,219.12	\$17,980,905.48	8.73%	91.27%	\$4,917,880.59	\$22,898,786.07	\$5,724,696.52
November 2022	\$192,102,376.39	\$17,327,291.21	9.02%	90.98%	\$4,706,483.14	\$22,033,774.35	\$5,508,443.59
December 2022	\$201,545,436.12	\$17,640,504.18	8.75%	91.25%	\$4,829,782.52	\$22,470,286.70	\$5,617,571.68
January 2023	\$207,564,553.56	\$18,452,254.93	8.89%	91.11%	\$4,401,494.82	\$22,853,749.75	\$5,713,437.44
February 2023	\$202,389,050.41	\$17,858,976.07	8.82%	91.18%	\$5,398,514.88	\$23,257,490.95	\$5,814,372.74
March 2023	\$228,308,925.98	\$19,792,210.64	8.67%	91.33%	\$4,287,427.13	\$24,079,637.77	\$6,019,909.44
April 2023	\$211,587,866.01	\$18,465,208.65	8.73%	91.27%	\$5,270,487.53	\$23,735,696.18	\$5,933,924.05
May 2023	\$208,486,377.66	\$18,121,772.27	8.69%	91.31%	\$5,224,772.00	\$23,346,544.27	\$5,836,636.07
June 2023	\$201,933,869.12	\$17,707,957.31	8.77%	91.23%	\$4,503,845.50	\$22,211,802.81	\$5,552,950.70
TOTAL FY23	\$2,461,291,261.10	\$214,498,526.72	8.71%	91.29%	\$56,471,443.94	\$270,969,970.66	\$67,742,492.67

TAX REVENUE

Encore Boston Harbor

Month	Coin In	Slot GGR	Slot Hold %	Slot Payout%	Table GGR	Total Slot and Table GGR	Total (25%) in Collected State Taxes
July 2022	\$423,467,115.76	\$35,051,906.67	8.28%	91.72%	\$29,672,721.61	\$64,724,628.28	\$16,181,157.07
August 2022	\$428,080,198.44	\$35,372,908.84	8.26%	91.74%	\$22,711,324.56	\$58,084,233.40	\$14,521,058.35
September 2022	\$383,548,839.06	\$32,941,867.36	8.59%	91.41%	\$28,642,137.95	\$61,584,005.31	\$15,396,001.33
October 2022	\$410,939,577.19	\$33,677,401.58	8.20%	91.80%	\$28,365,680.78	\$62,043,082.36	\$15,510,770.59
November 2022	\$407,632,618.93	\$32,841,989.82	8.06%	91.94%	\$26,588,480.33	\$59,430,470.15	\$14,857,617.54
December 2022	\$424,315,281.13	\$34,984,642.31	8.24%	91.76%	\$33,475,100.78	\$68,459,743.09	\$17,114,935.77
January 2023	\$409,173,509.68	\$34,197,723.87	8.36%	91.64%	\$27,659,200.57	\$61,856,924.44	\$15,464,231.11
February 2023	\$397,442,407.53	\$32,797,874.02	8.25%	91.75%	\$29,907,304.74	\$62,705,178.76	\$15,676,294.69
March 2023	\$439,776,871.29	\$36,230,027.77	8.24%	91.76%	\$29,981,942.12	\$66,211,969.89	\$16,552,992.47
April 2023	\$427,118,272.37	\$36,152,795.82	8.46%	91.54%	\$27,831,387.32	\$63,984,183.14	\$15,996,045.79
May 2023	\$417,756,430.99	\$34,589,478.32	8.28%	91.72%	\$27,952,315.35	\$62,541,793.67	\$15,635,448.42
June 2023	\$406,189,244.19	\$34,797,034.24	8.57%	91.43%	\$30,698,770.38	\$65,495,804.62	\$16,373,951.16
TOTAL FY23	\$4,975,440,366.56	\$413,635,650.62	8.31%	91.69%	\$343,486,366.49	\$757,122,017.11	\$189,280,504.28

SPORTS WAGERING REVENUES AND TAX COLLECTIONS

Sports Wagering was legalized in the Commonwealth in August of 2022. The Commission authorized in person betting to begin in late January of 2023. Numbers reported for in person sportsbooks reflect January through June of 2023. In its first year of operation in Sports Wagering, Plainridge Park Casino's sportsbook reported \$1.6M in Adjusted Gross Sports Wagering Receipts (AGSWR) resulting in \$240.5K in taxes for the Commonwealth. MGM's sportsbook reported \$220.3K in AGSWR resulting in \$72.2K in taxes for FY23. Encore Boston Harbor's sportsbook reported \$3.12M in AGSWR resulting in \$468.9K in taxes.

Mobile sports wagering was authorized by the Commission to begin in March of 2023. Numbers reported below reflect the time period of March through June of 2023. The Commission authorized ten mobile operators to accept wagers in the

Commonwealth. The operators are PennSports Interactive, FanDuel, BetMGM, BetR, Caesars, DraftKings, Fanatics, WynnBets, Bally's, and Betway-DGC. For the period of March through June of 2023 the operators generated \$195.55M in AGSWR which resulted in \$39.1M in taxes to the Commonwealth.

Daily Fantasy Sports Wagering (DFS) was legalized in the Commonwealth in August of 2022. Taxes on DFS started accumulating on the date of the passage of the legislation. While the Commission is not responsible for regulation DFS, it is responsible for tax collections. For the period of August 2022 through June of 2023 DFS operators generated \$28.18M in AGFWR generating \$4.23M in taxes for the Commonwealth.

Combined, sports wagering licensees generated \$228.69 million in adjusted gross wagering revenues and contributed \$44.13M to the Commonwealth for FY2023.

SPORTS WAGERING TAX REVENUE ALL - CATEGORY 1

Month	Monthly Ticket Write	Monthly Handle (Tickets Settled)	Monthly Win (Accrual Basis)	Monthly Hold %	Fed Excise .25% of Ticket Write	Taxable AGSWR (Mo. Win - Excise)	Retail Tax Collected Rate of 15%
January 2023	\$642,630.12	\$488,746.90	-\$8,227.36	-1.68%	\$1,218.87	-\$9,446.43	\$9,717.56
February 2023	\$24,979,240.49	\$24,435,509.49	\$1,486,743.31	6.08%	\$61,443.34	\$1,425,299.97	\$202,660.48
March 2023	\$20,530,719.55	\$19,988,765.45	\$1,505,677.91	7.53%	\$50,373.48	\$1,455,304.43	\$218,295.96
April 2023	\$12,870,636.24	\$13,025,956.35	\$396,985.97	3.05%	\$32,504.43	\$364,481.54	\$89,546.23
May 2023	\$11,099,417.90	\$11,405,702.11	\$1,588,385.56	13.93%	\$28,557.21	\$1,559,828.35	\$238,230.92
June 2023	\$8,279,504.62	\$8,517,200.90	\$174,871.07	2.05%	\$20,948.52	\$153,922.55	\$23,088.58
TOTAL	\$78,402,148.92	\$77,861,881.20	\$5,144,436.46	N/A	\$195,045.85	\$4,949,390.41	\$781,539.73

SPORTS WAGERING TAX REVENUE ALL - CATEGORY 3

Month	Monthly Ticket Write	Monthly Handle (Tickets Settled)	Monthly Win (Accrual Basis)	Monthly Hold %	Fed Excise .25% of Ticket Write	Taxable AGSWR (Mo. Win - Excise)	Retail Tax Collected Rate of 20%
March 2023	\$563,990,008.58	\$548,231,163.78	\$46,815,576.50	8.54%	\$1,178,223.29	\$45,637,353.16	\$9,127,470.64
April 2023	\$561,959,246.36	\$566,236,866.31	\$59,884,578.33	10.58%	\$1,336,309.34	\$58,548,268.26	\$11,709,653.81
May 2023	\$446,041,022.26	\$443,559,714.07	\$60,484,866.70	13.64%	\$1,074,046.30	\$59,410,840.40	\$11,882,168.06
June 2023	\$324,033,259.66	\$328,385,932.00	\$32,743,973.00	9.97%	\$786,938.36	\$31,957,034.54	\$6,391,406.88
TOTAL	\$1,896,023,536.86	\$1,886,413,676.16	\$199,928,994.53	N/A	\$4,375,517.29	\$195,553,496.36	\$39,110,699.39

TOTAL FANTASY SPORTS WAGERING TAX REVENUE

Month	Gross Fantasy Wagering Receipts	Adjusted Gross Fantasy Wagering Receipts	Prior Month Adjusted Neg Carry Forward	Net Adjusted Gross Fantasy Receipts	Total (15%) in Collected State Taxes
Aug 10 - Aug 31 2022	\$8,537,701.41	\$965,008.09	\$0.00	965,008.09	\$144,751.21
September 2022	\$14,231,149.46	\$1,676,034.76	-\$702.10	\$1,675,332.66	\$251,510.82
October 2022	\$21,575,958.44	\$2,599,085.89	-\$1,406.18	\$2,597,679.71	\$390,136.23
November 2022	\$20,448,999.96	\$3,448,556.79	-\$3,228.47	\$3,445,328.32	\$518,444.05
December 2022	\$21,741,753.48	\$2,739,683.58	-\$10,965.31	\$2,728,718.27	\$410,900.94
January 2023	\$24,476,127.81	\$4,630,260.44	-\$10,620.72	\$4,619,639.72	\$694,126.51
February 2023	\$38,822,756.49	\$4,369,283.79	\$0.00	\$4,369,283.79	\$655,393.17
March 2023	\$17,281,966.22	\$2,371,552.93	\$0.00	\$2,371,552.93	\$355,733.38
April 2023	\$15,678,081.25	\$2,100,004.14	-\$7,232.89	\$2,092,771.25	\$315,087.92
May 2023	\$14,735,234.09	\$1,980,727.58	-\$7,638.85	\$1,973,031.97	\$303,193.34
June 2023	\$11,356,135.32	\$1,304,035.13	-\$48,257.07	\$1,255,777.96	\$196,303.64
TOTAL	\$208,885,863.93	\$28,184,233.12	-\$90,051.59	\$28,094,124.67	\$4,235,581.22

The Commission approved an FY23 budget for the Gaming Control fund of \$35.97M, requiring a \$29.88M assessment on licensees. The Gaming Control Fund's final spending for FY23 was \$34.98M, which was \$985.15K (2.74%) less than the approved budget. The Gaming Control Fund's final revenue for FY23 was \$36.39M. The net impact of spending under budget, revenue exceeding projections, and reimbursements for FY23 invoices for the independent monitor received in FY24 resulted in a \$1.41M FY23 surplus in the Gaming Control Fund. The surplus will be credited to licensees' FY24 assessments.

The Sports Wagering Control fund was estimated to spend \$4.74M, requiring a \$2.23M assessment on licensees. Final spending for the fund in FY23 was \$3.96M, which was \$779.1K (16.4%) less than the approved budget. The Sports Wagering Control Fund's final revenue for FY23 was \$6.65M. The net impact of spending under budget, revenue exceeding projections, and carryforward of suitability investigation deposits resulted in a \$2.38M FY23 surplus in the fund. The surplus will be credited to sports wagering licensees' FY24 assessments.

10500001 - GAMING CONTROL FUND

2023 Budget Projections

Row Labels	Initial Projection	Revised Budget	Final Spending	Variance (Final Spending – Revised Budget)	% Variance	Variance Explanation
MGC REGULATORY COST						
AA REGULAR EMPLOYEE COMPENSATION	\$7,982,768.03	\$8,110,391.80	\$8,187,467.12	77,075.32	0.95%	Carryforward of the pay fairness exercise from June of FY22
BB REGULAR EMPLOYEE RELATED EXPENSES	\$81,197.00	\$81,197.00	\$27,202.48	(53,994.52)	-66.50%	Less travel than anticipated
CC SPECIAL EMPLOYEES	\$248,022.52	\$248,022.52	\$251,894.08	3,871.56	1.56%	
DD PENSION & INSURANCE RELATED EXPENSES	\$3,198,108.43	\$3,251,570.03	\$3,377,599.74	126,029.71	3.88%	Carryforward of the pay fairness exercise from June of FY22
EE ADMINISTRATIVE EXPENSES	\$634,974.92	\$634,974.92	\$465,958.80	(169,016.12)	-26.62%	Less travel and training in all divisions, and HR did not utilize all of its partnership and sponsoring budget
FF PROGRAM, FACILITY, OPERATIONAL SUPPLIES	\$20,000.00	\$20,000.00	\$18,170.51	(1,829.49)	-9.15%	
GG ENERGY COSTS AND SPACE RENTAL	\$1,347,958.08	\$1,347,958.08	\$1,364,459.80	16,501.72	1.22%	
HH CONSULTANT SERVICES (TO DEPTS)	\$818,500.00	\$901,880.20	\$1,582,389.51	680,509.31	75.45%	Additional independent monitor costs that hit after the 3rd update (\$604.6K).
JJ OPERATIONAL SERVICES	\$10,510,400.56	\$10,510,400.56	\$9,943,219.53	(567,181.03)	-5.40%	Vacancies in GEU
KK EQUIPMENT PURCHASE	\$62,000.00	\$62,000.00	\$16,336.49	(45,663.51)	-73.65%	Need for office repairs was minimal in FY23
LL EQUIPMENT LEASE- MAINTAIN/REPAIR	\$41,707.90	\$41,707.90	\$37,285.57	(4,422.33)	-10.60%	
NN NON-MAJOR FACILITY MAINTENANCE REPAIR	\$25,000.00	\$25,000.00	\$10,014.64	(14,985.36)	-59.94%	Need for office repairs was minimal in FY23
PP STATE AID/POL SUB/OSD	\$150,000.00	\$150,000.00	\$25,020.00	(124,980.00)	-83.32%	LEAF Grant was executed for FY24.
TT PAYMENTS & REFUNDS	\$-	\$-	\$-	-		
UU IT NON-PAYROLL EXPENSES	\$4,222,914.03	\$4,222,914.03	\$4,154,797.12	(68,116.91)	-1.61%	
MGC REGULATORY COST SUBTOTAL:	\$29,343,551.47	\$29,608,017.04	\$29,461,815.39	(146,201.65)	-0.49%	
EE-INDIRECT COSTS	\$2,419,852.48	\$2,419,852.48	\$2,304,290.17	(115,562.31)	-4.78%	Underspending in GEU
OFFICE OF ATTORNEY GENERAL						
ISATO AGO	\$2,927,384.00	\$2,927,384.00	\$2,040,703.26	(886,680.74)	-30.29%	Actually a 12.8% underspend as we combine the state reimbursed appropriation with this ISA.
TT REIMBURSEMENT FOR AGO 0810-1024	\$-	\$-	\$510,930.00	510,930.00		
AGO STATE POLICE	\$939,113.12	\$939,113.12	\$591,791.78	(347,321.34)	-36.98%	GEU Vacancies
OFFICE OF ATTORNEY GENERAL Subtotal:	\$3,866,497.12	\$3,866,497.12	\$3,143,425.04	(723,072.08)	-18.70%	
ISATO ABCC	\$75,000.00	\$75,000.00	\$74,682.70	(317.30)	-0.42%	
GAMING CONTROL FUND TOTAL COSTS	\$35,704,901.07	\$35,969,366.64	\$34,984,213.30	(985,153.34)	-2.74%	

2023 Revenue Projections

Revenues	Initial Projection	Revised Projection	Final Revenue	Variance	% Variance	Variance Explanation
Gaming Control Fund Beginning Balance 0500	\$-	\$1,437,053.08	\$1,437,053.08	-	0%	
EBH Security fees 0500/ Independent Monitor	\$1,200,000.00	\$83,380.20	\$718,241.28	634,861.08	761%	Additional independent monitor bills and revenue of \$598K after the 3rd update. There is also \$6K additional revenue received in FY24 that represents the June independent monitor bills that we did not bill for and collect until after June 30th.
ENHANCED EBH Security fees	\$-	\$-	\$62,840.15	62,840.15	0%	These are billed as the costs are incurred
Category/Region Collection Fees 0500	\$-	\$-		-	0%	
Prior Year Independent Monitory Fees 500	\$-	\$401,316.12	\$401,316.09	(0.03)	0%	
IEB background / Investigative Collections 0500	\$125,000.00	\$125,000.00	\$341,116.60	216,116.60	173%	Many of these costs are the fees in addition to the initial \$15K fee. This is combined with the Vendor Primary investigatory costs below.
Phase 1 Refunds 0500	\$-	\$-		-	0%	
Phase 2 Category 1 Collections (Restricted) 0500	\$-	\$-		-	0%	
Region C Phase 1 Investigation Collections 0500	\$-	\$-		-	0%	
Region C Phase 2 Category 1 Collections 0500	\$-	\$-		-	0%	
Grant Collections (Restricted) 0500	\$-	\$-		-	0%	
Region A Slot Machine Fee 0500	\$1,596,600.00	\$1,596,600.00	\$1,650,000.00	53,400.00	3%	Fees were from initial projections and varied. This reconciles with variance in assessment
Region B Slot Machine Fee 0500	\$912,600.00	\$912,600.00	\$930,000.00	17,400.00	2%	Fees were from initial projections and varied. This reconciles with variance in assessment
Slots Parlor Slot Machine Fee 0500	\$542,400.00	\$542,400.00	\$615,000.00	72,600.00	13%	Fees were from initial projections and varied. This reconciles with variance in assessment
Gaming Employee License Fees (GEL) 3000	\$300,000.00	\$300,000.00	\$250,800.00	(49,200.00)	-16%	
Key Gaming Executive (GKE) 3000	\$10,000.00	\$10,000.00	\$5,000.00	(5,000.00)	-50%	
Key Gaming Employee (GKS) 3000	\$50,000.00	\$50,000.00	\$91,000.00	41,000.00	82%	
Non-Gaming Vendor (NGV) 3000	\$50,000.00	\$50,000.00	\$39,100.00	(10,900.00)	-22%	
Vendor Gaming Primary (VGP) 3000	\$225,000.00	\$225,000.00	\$31,600.00	(193,400.00)	-86%	See note on invests above
Vendor Gaming Secondary (VGS) 3000	\$15,000.00	\$15,000.00	\$25,000.00	10,000.00	67%	
Gaming School License (GSB)/LIQ	\$15,000.00	\$15,000.00	\$300.00	(14,700.00)	-98%	
Gaming Service Employee License (SER) 3000	\$75,000.00	\$75,000.00	\$31,125.00	(43,875.00)	-59%	
Subcontractor ID Initial License (SUB) 3000	\$15,000.00	\$15,000.00		(15,000.00)	-100%	
Temporary License Initial License (TEM) 3000	\$10,000.00	\$10,000.00		(10,000.00)	-100%	
Assessment for PHTF	\$5,000,000.00	\$5,000,000.00	\$5,000,000.00	-	0%	
Transfer PHTF Assessment to PHTF	\$(5,000,000.00)	\$(5,000,000.00)	\$(5,000,000.00)	-	0%	
Veterans Initial License (VET) 3000	\$-	\$-		-	0%	
Transfer of Licensing Fees to CMF 0500	\$-	\$-		-	0%	
Assessment 0500	\$30,523,901.07	\$29,885,531.87	\$29,742,131.88	(143,399.99)	0%	See notes on slot fees above
Misc/MCC Grant	\$25,000.00	\$25,000.00		(25,000.00)	-100%	Grant ended in FY22
Miscellaneous 0500	\$11,000.00	\$11,000.00	\$12,845.66	1,845.66	17%	
Bank Interest 2700	\$3,400.00	\$3,400.00	\$6,310.53	2,910.53	86%	
Grand Total	\$35,704,901.07	\$35,788,281.27	\$36,390,780.27	602,499.00	1.68%	

10501384 SPORTS WAGERING CONTROL FUND

2023 Budget Projections

Row Labels	Initial Projection	Revised Budget	Final Spending	Variance (Final Spending- Revised Budget)	% Variance	Variance Explanation
AA REGULAR EMPLOYEE COMPENSATION	\$794,970.77	\$794,970.77	\$578,299.20	\$(216,671.57)	-27.26%	Delays in hiring
BB REGULAR EMPLOYEE RELATED EXPEN	\$-	\$-	\$78.10	\$78.10	0.00%	
CC SPECIAL EMPLOYEES	\$393,600.00	\$393,600.00	\$67,375.00	\$(326,225.00)	-82.88%	Did not bring on five contracted investigators but rather two
DD PENSION & INSURANCE RELATED EX	\$336,002.01	\$336,002.01	\$116,852.13	\$(219,149.88)	-65.22%	
EE ADMINISTRATIVE EXPENSES	\$-	\$-	\$8,163.73	\$8,163.73	0.00%	
FF PROGRAMMATIC FACILITY OPERATIONAL SUPPLIES	\$-	\$-	\$-	\$-	0.00%	
HH CONSULTANT SVCS (TO DEPTS)	\$500,000.00	\$2,230,000.00	\$2,442,815.62	\$212,815.62	9.54%	Additional costs of establishing regulatory framework
JJ OPERATIONAL SERVICES	\$-	\$-	\$-	\$-	0.00%	
KK EQUIPMENT PURCHASES	\$-	\$-	\$-	\$-	0.00%	
LLEQUIPMENT LEASE-MAINTAIN/ REPAR	\$-	\$-	\$-	\$-	0.00%	
NN INFRASTRUCTURE:	\$-	\$-	\$-	\$-	0.00%	
TT LOANS AND SPECIAL PAYMENTS	\$-	\$-	\$-	\$-	0.00%	
UU IT Non-Payroll Expenses	\$-	\$592,100.00	\$406,501.78	\$(185,598.22)	-31.35%	Delays in opening of a few operators and review of internal controls submissions.
EE-Indirect Costs	\$168,857.08	\$401,067.08	\$348,566.85	\$(52,500.23)	-13.09%	Under spending in employees
Grand Total	\$2,193,429.86	\$4,747,739.86	\$3,968,652.41	\$(779,087.45)	-16.41%	

2023 Revenue Projections

Revenues	Initial Projection	Revised Projection	Final Revenue	Variance	% Variance	Variance Explanation
CATEGORY 1	\$600,000.00	\$600,000.00	\$600,000.00	\$-	0%	
CATEGORY 2	\$200,000.00	\$200,000.00	\$200,000.00	\$-	0%	
CATEGORY3 (TETHERED)	\$1,200,000.00	\$1,200,000.00	\$1,200,000.00	\$-	0%	
CATEGORY3 (UNTETHERED)	\$1,200,000.00	\$1,200,000.00	\$1,200,000.00	\$-	0%	
SW GAMING CONTROL FUND BALANCE 0500	\$-	\$-	\$-	\$-	0%	
EMPLOYEE LICENSING FEES 3000	\$-	\$-	\$175,000.00	\$175,000.00	0%	No projections were initially made
VENDOR SW FEES 3000	\$-	\$-	\$976,931.00	\$976,931.00	0%	No projections were initially made
FANTASY FEES 3000	\$-	\$-	\$-	\$-	0%	
ASSESSMENT 0500	\$-	\$2,236,453.60	\$2,277,926.51	\$41,472.91	2%	Overpayment by one operator and underpayment by another.
FINES & PENALTIES 2700	\$-	\$-	\$-	\$-	0%	
MISC 0500	\$-	\$-	\$18,000.02	\$18,000.02	0%	
IEB BACKGROUND/ INVESTIGATIVE FEES 3000	\$-	\$-	\$-	\$-	0%	
BANKINTERESTSW	\$-	\$-	\$3,780.38	\$3,780.38	0%	
Grand Total	\$3,200,000.00	\$5,436,453.60	\$6,651,637.91	\$1,215,184.31		





FY23 DIVISION REPORTS

SPORTS WAGERING DIVISION

In FY23, MGC's Sports Wagering (SW) division was formed, comprising a director, an operations manager, and a business manager. The division is tasked with oversight of the sports wagering operators' compliance with the regulations developed in relation to Ch. 23N, monitoring the required reporting, constructive communications with the operators, and collaborative initiatives across the many existing MGC divisions and departments which sports wagering intersects with.

The division went to work immediately, working with legal to answer operator questions, responding to and stewarding nearly 200 patron inquiries, researching and developing an incident tracker, creating compliance processes and procedures, gaining access to operators' back-end wagering platforms and financial records, monitoring launch promotions and marketing for compliance, and reviewing house rules and internal controls.

On May 4, 2023, the division staff presented an official launch update to the Gaming Policy Advisory Committee, providing insights on the first 45 days of operations.

Sports Wagering Operations Certificates

In FY23, the SW division granted 11 Certificates of Operations for Sports Wagering.

In its first five months of operations, the SW division onboarded 11 operators, handled nearly 200 patron inquiries, processed over 100 additional compliance issues, and participated in at least 35 public meetings.

CATEGORY 1 (RETAIL) - January 31, 2023

Encore Boston Harbor Sportsbook MGM Springfield Sportsbook Plainridge Park Sportsbook

CATEGORY 3 (MOBILE) - March 10, 2023

Tethered (entity)

BetMGM, LLC (MGM)
WSI US, LLC d/b/a WynnBET (EBH)

Untethered

Crown MA Gaming, LLC d/b/a DraftKings Betfair Interactive US, LLC d/b/a FanDuel

American Wagering, Inc. d/b/a Caesars Sportsbook (*EBH*)
Penn Sports Interactive, LLC d/b/a Barstool Sportsbook (*PPC*)

CATEGORY 3 (MOBILE)

Tethered (entity)

FBG Enterprises Opco, LLC d/b/a Fanatics (*PPC*) May 16, 2023

Untethered

Betr Holdings, Inc. d/b/a Betr April 25, 2023

Although certificates of operation were granted, both Fanatics and Betr delayed the launch date of their sports wagering platforms in MA. Betr officially launched on May 11, 2023 and Fanatics launched on May 25, 2023.

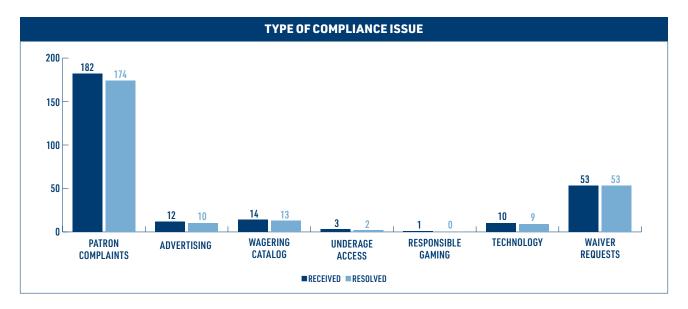
Two other Category 3 applications have been reviewed and approved by the Commission, with intended FY24 launch dates. No Category 2 licenses were granted in FY23.

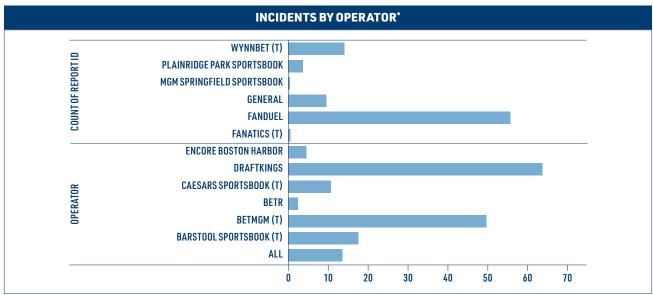
FY23 Major Initiatives

- 1. An API interface was developed with the Dept. of Revenue to ensure each operators' compliance with the intercept for taxpayer winnings to the state, as required.
- 2. The team developed an internal training from a consultant to provide an overview of general marketing processes to assist with development of regulations, determine compliance outcomes and to provide general education to staff in departments which may be impacted.
- 3. Each operator developed test accounts for the SW team to ensure direct access to each sports wagering app and the ability to view the patron experience, and monitor compliance in real time.
- 4. Staff worked to ensure operators were in contact with the MA Lottery with a goal of fostering symbiotic relationships and minimizing negative impacts.
- 5. The division contracted with Gaming Labs International to perform the initial Technical Security Audits.

FY23 Sports Wagering Compliance

The Sports Wagering division received, reviewed, and/or resolved over 300 compliance issues and/or incidents between January 31, 2023 and June 30, 2023. Below are the types of issues/incidents the SW division reviewed or addressed:



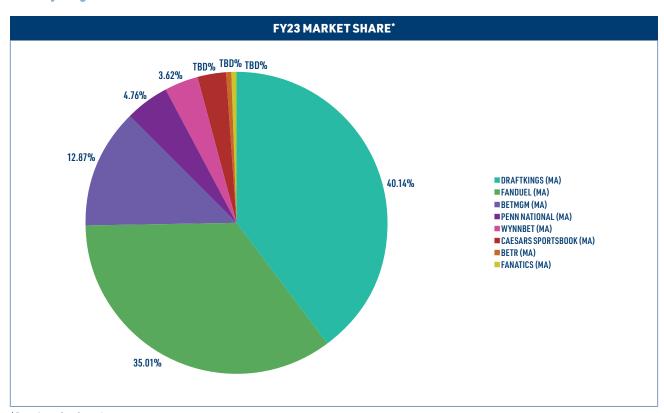


^{*}Graph does not include waiver requests or house rules

The SW division manages the oversight, compliance, and review for over 70 monthly reports from the 11 operators. The division also handles the waiver and variance requests related to the sports wagering regulations. As reflected in the table on the previous page, the division reviewed and processed over 50 such requests in FY23. Such requests are tracked for commission determination, date of expiration, and require investigation to determine compliance, once expired. In addition, aside from the initial 11 approved house rules at their go-live/launch date, an additional ten house rules were reviewed by the sports wagering division and brought forth to the Commission for approval during this period.

The Sports Wagering director also works closely with the Massachusetts State Police regarding fraud alerts. Such alerts come in from both the operators and industry resources such as GeoComply and U.S. Integrity.

Industry Insights



^{*}Data from GeoComply

FY23 USER DATA* 135,093,211 1,112,482 1,026,474 TOTAL NUMBER OF TRANSACTIONS UNIQUE COUNT OF USERS UNIQUE COUNT OF DEVICES Geolocation checks conducted Unique wagering accounts Total number of unique by GeoComply to validate a established by persons device identifiers assigned player's location; a transaction within a jurisdiction. A single through device fingerprinting can be a pass or a fail. person may have more than when a geolocation one wagering account. transaction occurs.

^{*}Data from GeoComply

DIVISION OF COMMUNITY AFFAIRS

The Division of Community Affairs is responsible for coordinating and communicating interactions among the Commission and its many stakeholders, including the Host and Surrounding Communities, and other state agencies. It also monitors the activities of its casino licensees, including quarterly reporting and ensuring the licensees continue to meet the terms of their licenses. The primary initiative of the division is to facilitate the Community Mitigation Fund Grant program; including coordinating and supporting the legislatively mandated advisory committees and subcommittees that support the Commission in the development of and adoption of the Community Mitigation Fund guidelines.

For 2023, \$28M was made available for local mitigation projects.

Community Mitigation Fund Grant Program

The Community Mitigation Fund receives monies from the taxes on gross gaming revenues and is designed to address impacts that may result from the construction and operation of casinos. It may also be used for planning to determine how to achieve further benefits from a facility.

The Division of Community Affairs reviews requests for mitigation dollars and makes recommendations to the Commission on the award of grants from the Community Mitigation Fund. These recommendations are developed through an intensive process involving analysis by many MGC staff members.

During grant year 2023, the Community Mitigation Grants available were as follows:

- Community Planning Grants: These grants were developed to provide technical assistance and promotion for groups
 of area businesses; marketing and outreach efforts to identify local opportunities for casino patrons; tourism plans
 to attract casino patrons to nearby attractions and other community planning efforts designed to take advantage of
 proximity to the casino or allow a community to compete better with gaming establishments for customers.
- 2. **Gambling Harm Reduction:** The Commission seeks to study and mitigate gambling related harms through this new pilot program. The pilot program provides funding for a limited number of community-engaged research projects. The objective of community-engaged research is to more deeply understand specific negative or unintended impacts of casino gambling at a community level.
 - The funding for this grant is available for two levels of assistance. Type 1 is for community engagement, vision and planning. Applicants may apply to develop a plan to engage the community to identify a casino or gambling related topic or issue which warrants further investigation. Type 2 is for Applicants that have a specific research topic and/or question and are prepared to propose a research strategy.
- 3. **Projects of Regional Significance:** Projects of Regional Significance are designed to mitigate identified gaming impacts that affect multiple communities. To be considered under this category, the Applicant must demonstrate that the project will have regional benefits. The Applicant must also demonstrate that the project is in the general vicinity of the gaming establishment and will address an identified impact of that establishment. The Commission will cover up to 15% of the total cost capped at \$5 million in Region A and \$3 million in Region B.
- 4. **Public Safety Grants:** This Grant category allows for the funding of public safety operations costs up to \$200,000. These funds may be used for training to support the Police Reform Law, public safety equipment, and certain operational costs. The application must demonstrate that CMF funds will supplement and not supplant historical operations funding.
- 5. **Specific Impact Grants:** These grants were developed to assist communities with unanticipated mitigation impacts specific to that community which have occurred or are occurring as of the January 31 due date.
- 6. **Transportation Planning Grants:** These planning grants were developed to assist communities in transportation issues and transportation-related impacts. Eligible planning projects must have a defined area or issue that will be investigated as well as a clear plan for implementation of the results. The Commission continues to support regional approaches to mitigation needs and recognizes that some mitigation requires the commitment of more than one community. The Community Mitigation Fund provides an additional monetary incentive to communities that submit regional applications.
- 7. **Transportation Construction Grants:** This grant category allows for the implementation of mitigation projects identified through transportation planning studies. The Commission awards up to 1/3 of the project cost with a maximum grant of \$1,500,000. Applicants had to demonstrate that the project would begin construction no later than June 30, 2024.

8. **Workforce Development Grants:** This was the seventh year that the Commission allocated funding for Workforce Development purposes as part of the Community Mitigation Fund. This program was conceived to help increase job readiness in both Regions A and B in anticipation of the high volume of casino hires. Applicants demonstrate that the education and skills training programs proposed are in response to an identified need at the casinos or to provide sufficient supply of workers to backfill jobs being lost to the casinos. These programs have assisted many individuals to receive their GED, ABE, and postsecondary credentials of value in the regional labor market. The Commission continues to support these workforce training programs to continue to feed the pipeline of workers.

Funding Set Aside to Mitigate Other Impacts:

- 9. **Emergency Mitigation Grants:** The Commission has set aside not more than \$200,000 in grant funds to mitigate unanticipated casino-related impacts that arise after January 31, 2023. This grant is not intended to circumvent the normal CMF process.
- 10. **Tribal Gaming Technical Assistance Reserve:** The Commission has set aside up to \$200,000 in technical assistance funding to assist in the determination of impacts that may be experienced by communities in geographic proximity to the potential Tribal Gaming facility in Taunton.

2023 GRANT APPLICATIONS AWARDED

The Commission awarded grant applications totaling approximately \$10.2 million.

APPLICANT	PROJECT NAME	REGION	TYPE	AWARD
Boston	Police Training and Patrols	А	PS	\$65,000
Boston	Pao Arts Center	А	SI	\$283,000
Cambridge	Grand Junction Path	А	TP	\$249,900
Everett	Wellington Connector Path	А	TC	\$336,700
Everett	Northern Strand Trail Extension	А	TC	\$335,260
Everett	Harbor Walk	А	TP	\$248,000
Everett	Fire: Highrise & Ion Battery Training	А	PS	\$45,000
Everett	Police Overtime	А	PS	\$104,100
Everett	Outfitting CONEX: Radios, Graphics	А	PS	\$18,700
Everett	Pumping Station Alford Bridge	А	СР	\$199,100
Foxborough	Regional Marketing	Cat. 2	СР	\$272,000
Foxborough	Police: Motorcycle, Drone, Mapping	Cat. 2	PS	\$61,400
Hampden	Special Patrol: Casino Traffic	В	PS	\$15,300
Hampden	Sidewalk Design	В	TP	\$203,100
Hampden DA	Personnel Assistance	В	SI	\$75,000
Hampden Sheriff	Lease Assistance	В	SI	\$400,000
Holyoke	Main Street Redevelopment	В	TP	\$82,300
Holyoke	Wayfinding	В	СР	\$200,000
Holyoke	Tourism	В	СР	\$200,000
Holyoke Community College	Work Ready 2023	В	WD	\$350,000
Longmeadow	Camera Phase 2	В	PS	\$192,400
Ludlow	Police: Vehicle, Training	В	PS	\$31,800
Malden	Police EV and Speed Alert Board	А	PS	\$17,900

APPLICANT	PROJECT NAME	REGION	TYPE	AWARD
Malden	Transit Oriented Study	А	СР	\$100,000
Malden	Bluebike Expansion	А	TC	\$113,000
Malden	Broadway 25% Design	А	TP	\$250,000
Malden	River Works Path	А	TC	\$542,400
Malden	Spot Pond Greenway Design	А	TP	\$250,000
MassHire MNREB	Boston Workforce Consortium	А	WD	\$500,000
Medford	Traffic Vehicle and Signs	А	PS	\$130,000
Pioneer Valley Planning	Regional Business Network	В	PRS	\$485,600
Plainville	Police: Force Science Cert.	Cat. 2	PS	\$123,750
Plainville	Fire Blankets	Cat. 2	PS	\$13,200
Revere	Police License Plate Reader	А	PS	\$64,000
Saugus	Shade Trees	А	SI	\$100,000
Springfield	Mixed-Use Parking Project	В	TC	\$1,500,000
Springfield	Safe Ride Home Project	В	PS	\$191,200
Springfield	Young Adult Gambling	В	HR1	\$19,600
Springfield	Union St Intersection	В	TP	\$250,000
Springfield	Police: Equipment Upgrades, Training	В	PS	\$135,200
Springfield	Dwight Street Reconstruction	В	TC	\$966,700
Springfield	Defibrillators	В	PS	\$19,800
Springfield Technical Community College	Work Ready 2023	В	WD	\$185,000
West Springfield	Emergency Responders	В	PS	\$200,000
Wilbraham	Radio Software Upgrade	В	PS	\$42,800
Wrentham	Traffic Management	Cat. 2	PS	\$44,900
			TOTAL	\$10,213,110



FY 2023 HR Update: Agency Headcount & Diversity

The chart below represents the recent and current headcount by department. The numbers below do not include Massachusetts State Police (MSP) assigned to the Commission, contract employees or FTE's in the Attorney General's Office of Gaming.

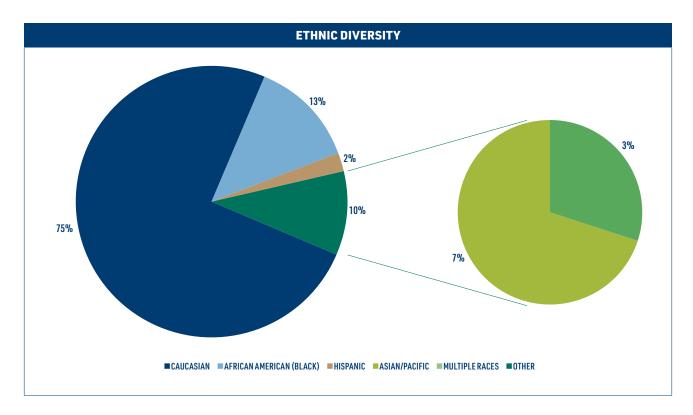
HUMAN RESOURCES/DIVERSITY, EQUITY, & INCLUSION UPDATE

AGENCY HEADCOUNT ¹							
Department/Division	Headcount FY20	Headcount FY21	Headcount FY22	Headcount FY23			
Commissioners & Staff	5	4	7	7			
Executive Director & Staff	4	4	2	2			
Communications	2	2	2	2			
Investigations & Enforcement	43	37	39	46			
Licensing	6	5	10	10			
Legal	10	10	5	5			
Human Resources	2.5	2.5	3	5			
Finance	6.5	5.5	7	8			
Information Technology	8	7	8	12			
Racing ¹	3	3	3	3			
Responsible Gaming			3	3			
Community Affairs			3	3			
Sports Wagering				3			
TOTAL	90	80	96	109			

 $^{^1}Racing\ numbers\ do\ not\ include\ seasonal\ employees$

The depicted chart illustrates the present staffing levels categorized by department, aligning with the approvals outlined in the Fiscal Year budget. It is pertinent to acknowledge that Responsible Gaming, Community Affairs, and General Counsel were formerly integrated within our legal division. Nevertheless, owing to adjustments in structural reporting and managerial revisions, they have since been delineated as distinct entities. It is imperative to note that the figures presented do not encompass MSP personnel assigned to the Commission or Full-Time Equivalents (FTEs) within the Attorney General's Office of Gaming Enforcement.

As acknowledged in last year's MGC Annual Report, the human resources department has undergone internal expansion through the recruitment and onboarding of key staff, including the Chief People and Diversity Officer, Sr. DEI Program Manager, and Human Resources Information Analyst. Concurrently, the MGC HR team has initiated programs aimed at focusing on sourcing and recruitment processes, establishing supplier diversity objectives, amplifying programming through training initiatives, formulating internal diversity goals, and continuing to develop a talented, culturally diverse working environment for all MGC employees.



From FY22 to FY23, the proportion of Caucasian employees at MGC remained stable. In the corresponding timeframe, the representation of African American (Black) employees increased from 12% to 13%, and the percentage of Asian American employees rose from 8% to 9%. Conversely, the percentage of Hispanic American employees decreased from 4% to 2%, while the proportion of Mixed-Race employees increased from 1% to 3%. It is posited that the decline in Hispanic American employees and the rise in mixed race employees may be attributed to an enhanced and more precise reporting structure.

FY23 HR Update:

- Implementing new performance management system for 2023.
- Conducting Implicit Bias training for Senior and executive level management.
- Introduce DEI activities which provide an exciting working environment, improve inclusiveness, and encourage dynamic dialog among our MGC staff.
- Creation of MGC Internship Program for 2023.
- Introduction of MGC Succession Planning for 2024.

DEMOGRAPHIC	FY21	FY22	FY23
Female	52.5%	46%	47%
Male	47.5%	54%	53%

Over the past three years an ongoing challenge at MGC has been the retainment of female staff. While the initial decline was attributed to the impact of the COVID-19 pandemic, it has become apparent that other factors, such as the nature of the industry, may also contribute to this trend. Nevertheless, we are trending in a positive direction. There has been an improvement in the representation of women in our workforce, with a 1% increase observed from FY22 to FY23.



MGC remains actively engaged in fostering diversity and inclusion, as evidenced by its participation in All-In Diversity's All-Index and the Boston Chamber of Commerce's Pacesetters program. Additionally, the Sr. DEI Program Manager, voluntarily leads a project audit team and with the CPDO meets with our licensees on a quarterly basis to discuss vendor diversity goals and objectives. MGC dutifully submits an annual report to the Commonwealth's Supplier Diversity Office (SDO), demonstrating our commitment to transparency and accountability by promoting diversity within our supplier network.

INFORMATION TECHNOLOGY SERVICES DIVISION

The MGC Information Technology Services Division (ITS), led by the Chief Information Officer, comprises of two major teams: 1) the Corporate Technology Unit and 2) the Gaming Technology Compliance Unit. In 2023, MGC-ITS tested and approved new software and hardware for 150 Kiosks and Sportsbooks to verify that they were in compliance in time to launch for major sporting events in February and March.

Corporate Technology

The Corporate Technology Unit (CTU) provides information technology products and services, governance, and security to meet the needs of the MGC community and achieve the highest level of customer satisfaction. More specifically, Network and Security Services, Unified Communications, End User Services, Risk Management, Project Management, Operations, Digital and Data Management, and Infrastructure.

Over the past year, the CTU implemented numerous changes to improve, stabilize, and provide a robust and agile computing environment for the MGC community. Including but not limited to updating all user devices to ensure the latest technological needs were being met. The MGC continues some of its operations in a hybrid capacity. To better assist the program, new equipment was added to several conference rooms, including the Public Meeting Room, to facilitate hybrid meetings. The CTU continues to provide secure access locally and remotely without compromising versatility and security.

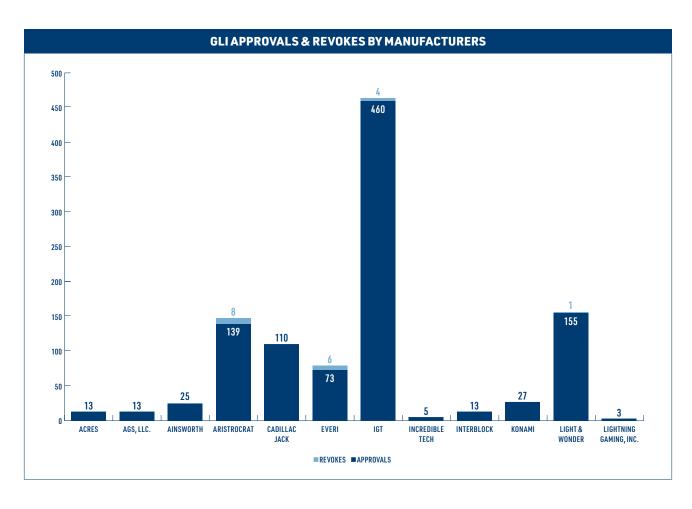
Gaming Technology Compliance

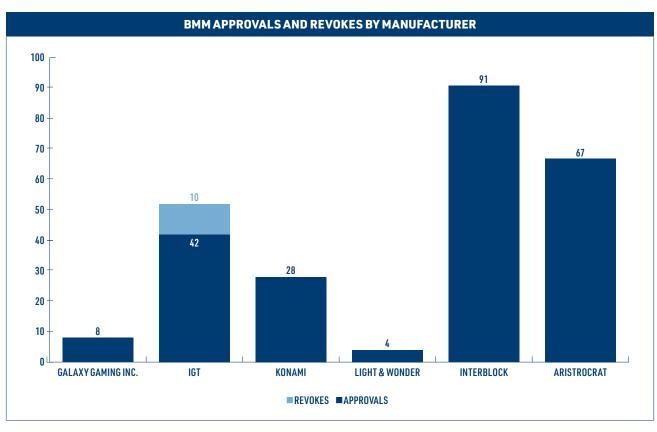
The Gaming Technology Compliance Unit (GTCU) is responsible for planning, organizing, managing, and implementing the regulations, policies, procedures, and testing needed to ensure the integrity of electronic gaming devices (EGDs aka slot machines), sports wagering and associated software and equipment. In addition, it oversees technical compliance requirements by sports wagering operators in the areas of information security, change management, testing, and reporting requirements on an ongoing basis.

Casino Gaming

Currently, there are 4,995 active EGDs across all three casinos in Massachusetts, which the GTCU continuously monitors. The GTCU oversees the issuance of certifications and permits for the use of EGDs in Massachusetts. In 2023, the GTCU certified 1,322 individual software packages approved for use in Massachusetts by our Certified Independent Testing Labs (CITL), of which 1,060 software packages were approved by GLI and 262 software packages were approved by BMM. Through the assistance of the MGC's Central Monitoring System (CMS), software signatures for licensee compliance are verified daily. Each CITL is reviewed annually to ensure its adherence to the MGC's approved standards.

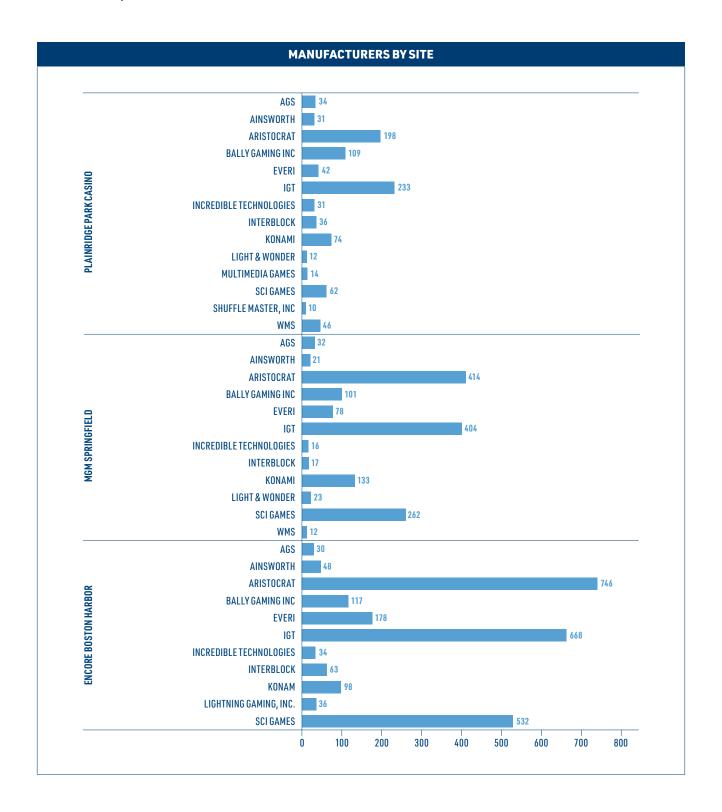
Issuing revocations typically begins with a notification from the CITL when an issue is found with an individual piece of gaming software that denotes the severity and description of the issues. The GTCU reviews each notification to verify if the software is active in Massachusetts. A notification is sent to each property, including software information, removal date, and, if any, the affected EGDs. During the last fiscal year, the GTCU issued 26 revocations based on recommendations from the CITLs. On the next page is a breakdown of the software approved and revoked by manufacturers for each CITL for FY2023.





The GTCU is also responsible for evaluating, inspecting, and investigating EGDs and associated equipment in Massachusetts. Integration and interoperability testing are essential to ensure the EGDs communicate effectively with the MGC's CMS and the licensees' house systems. Through systematic testing, GTCU supports and achieves MGC's reporting, compliance, and alerting expectations. Additionally, specific EGD hardware/cabinets are tested based on licensees' requests due to the popularity of a particular game or theme.

The chart below highlights the variety of approved manufacturers' equipment at each licensed casino in the Massachusetts jurisdiction.



Sports Wagering

The Massachusetts Gaming Commission was tasked with overseeing the promulgation of the state's sports wagering industry after Governor Charlie Baker signed An Act to Regulate Sports Wagering (House Bill No. 5164) into law on August 10, 2022.

Leading up to the execution of the law, the GTCU reviewed the bill, regulations, and information related to sports wagering from other jurisdictions over two years. The GTCU met with certified independent test labs to determine implementation strategies for drafting new regulations, testing, and verifying software necessary to stand up sports wagering in the Commonwealth. The GTCU reviewed draft regulations as needed to adhere to the emergency regulation promulgation process. Approximately one week prior to the launch of retail sports wagering, the GTCU worked closely with GLI to conduct field verifications of all controlled regulatory software and hardware components within the Sportsbooks and at Kiosks throughout the casinos with the assistance of Investigations and Enforcement Bureau's Gaming Agents Division.

On Friday, March 10, 2023, Massachusetts launched online sports wagering for several mobile (Category 3) operators. Leading up to the launch of online sports wagering, the GTCU met regularly with mobile operators to verify controlled regulatory software and ensure compliance with the newly drafted regulations, certified testing, and reporting requirements. The GTCU helped to bring new mobile operators on board by participating in regular compliance meetings and verifying software as needed to launch successfully alongside other MGC divisions to ensure readiness for all mobile launches.

Screenshots of sports wagering mobile apps approved in Massachusetts and geolocation pin drops:















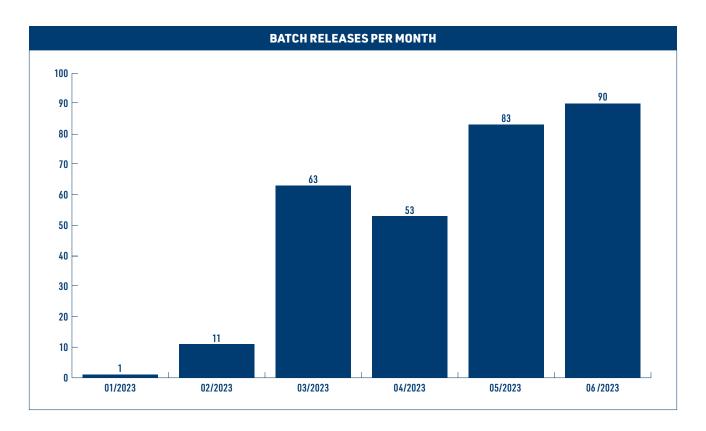


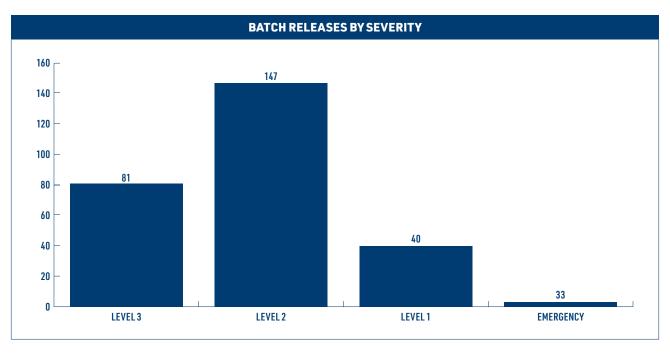


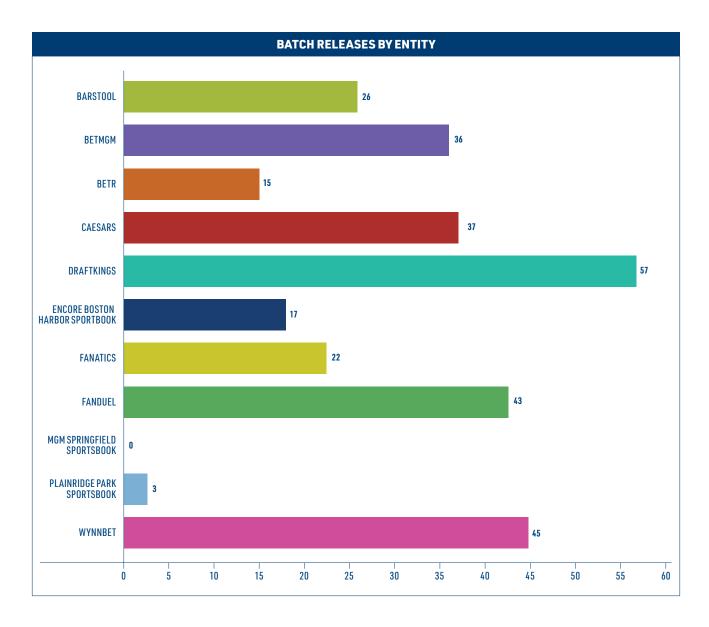
These geolocations are also displayed in the main lobby of the MGC office so that staff and visitors can view where bets are being placed in real-time.

CHANGE MANAGEMENT

According to regulation 205 CMR 244.03 Integration and Change Management Requirements, change management procedures shall be developed in accordance with GLI's Change Management Program (CMP) Guide, version 1.0, released May 6, 2020. The GTCU manages all change management releases for the retail and mobile sports wagering operators and informs other MGC divisions, most notably, the Sports Wagering Division and IEB, of the releases.







INVESTIGATIONS & ENFORCEMENT BUREAU/DIVISION OF LICENSING

The Investigations and Enforcement Bureau (IEB) is comprised of: 1) the Massachusetts State Police (MSP) Gaming Enforcement Unit (GEU), which maintains a 24/7 presence at all three licensed gaming establishments; 2) the Financial Investigations Division, a team of civilian financial investigators, who conduct suitability investigations; 3) the Gaming Agents Division, comprised of civilian agents who maintain a 24/7 presence in the three licensed gaming establishments, and are charged with providing regulatory oversight and on-site monitoring of the establishments; and 4) the Chief Enforcement Counsel's Office (CEC), comprised of a team of a paralegal/intake officer and four attorneys, whose duties include legal review of investigations and representing the IEB in licensing and enforcement actions initiated by the IEB. The Director of the IEB also oversees the Division of Licensing, which administers the licensing and registration functions on behalf of the Commission.

The IEB conducts probity investigations to determine the suitability of gaming establishment employees and vendors, per gaming licensing regulations (205 CMR 134.00). These regulations also define thresholds, standards, and procedures for licensing and registration. During FY2023, the IEB collaborated with the MGC's General Counsel's Office, outside counsel, and other divisions within the MGC on implementing the sports wagering law, G.L. c. 23N. The IEB provided input on draft sports wagering regulations for conducting temporary and full suitability investigations; issuing temporary and full licenses to operators, and sports wagering employees (205 CMR 235.00), and vendors (205 CMR 234.00); as well as reporting requirements for licensees.

There are five types of employee licensure: Key Gaming Employee – Executive; Key Gaming Employee – Standard; Gaming Employee; Key Sports Wagering Employee – Executive; and Key Sports Wagering Employee – Standard. If an employee is not classified by regulation, they must register as a Gaming Service Employee, unless exempted from classification by the Commission. Similarly, there are three levels of casino vendor licensure and registration: Gaming Vendor – Primary; Gaming Vendor – Secondary; and Non-Gaming Vendor. For sports wagering, there are Sports Wagering Vendors; Sports Wagering Registrants; and Non-Sports Wagering Vendors. Each credentialed employee or vendor must submit to a background check. The depth of all background checks are commensurate with the level of licensure/registration.

With respect to Gaming, in FY23, the Division of Licensing and the IEB processed and completed background investigations for 1,795 applications for individual employee licensure or registration. The IEB completed renewal investigations for two Gaming Vendors, consisting of six entity qualifiers and ten individual qualifiers. Further, with respect to casino qualifiers (corporate level suitability investigations), the Division of Licensing and the IEB processed and conducted background investigations for eight individual qualifiers (four of which were related to full investigations of real estate investment trust (REIT) transactions), and 11 entity qualifiers, all of which were related to REIT transaction investigations. The IEB and the Division of Licensing processed and conducted background investigations for 288 non-gaming vendor registrations.

As for sports wagering, the Division of Licensing and IEB scoped 26 sports wagering operator applicants, 16 of which ultimately submitted applications to the MGC. In conjunction with those 16 applications, the Division of Licensing and the IEB processed 68 entity applications and 52 individual applications (102 total); as well as 104 applications for employee licensure. In addition, 166 temporary sports wagering vendor licenses and registrations were issued.

In FY23, the IEB's Gaming Agents Division saw their long-time Chief, Bruce Band, transition to the role of Director of the Sports Wagering Division. IEB Gaming Agent Division Field Manager of Casino Operations, Burke Cain, subsequently assumed the role of Chief of the Gaming Agents Division. Over the course of the fiscal year the Gaming Agents conducted the necessary regulatory work for the ongoing operations of Plainridge Park Casino, MGM Springfield, and Encore Boston Harbor. Gaming Agents conducted hundreds of regulatory examinations to test casino internal controls and procedures at each facility to ensure compliance with MGC regulations. Gaming Agents continue to oversee and review a variety of tasks at the three gaming establishments, including slot machine moves and inspections, operational audits, compliance reports, patron complaints, machine jackpots over certain thresholds, and tips from the Fair Deal tip line, with one of their primary duties being certification of revenue for the Commonwealth.

Leading up to the launch of retail sports wagering in Massachusetts, the Gaming Agents at all three licensed gaming establishments were tasked with inspecting several aspects of the security, surveillance, and operations of sports wagering. Additionally, Gaming Agents, along with Gaming Laboratories International (GLI), verified each sports wagering kiosk and over-the-counter (OTC) unit contained the correct software.

The members of the Massachusetts State Police GEU have criminal enforcement responsibilities, and are also assigned to conduct employee background checks and corporate-level suitability investigations of applicants for gaming and sports wagering licenses.

RACING OPERATIONS

MGC is also responsible for the operational and fiscal oversight of the Standardbred racing operation, and pari-mutuel and simulcasting facilities in the Commonwealth (under G.L. c 128A & 128C).

Standardbred Racing

Plainridge Park Casino is scheduled to race 108 days of live racing during calendar year 2023 and will extend the season by one week. The Racing Division issued over 1,000 occupational licenses.

The Paul Revere Pace and Bunker Hill Trot were both held in May, with \$100,000 purses. July 23 saw the return of the \$250,000 Spirit of Massachusetts Trot and the \$100,000 Clara Barton Pace.

\$1,000,000 WAS DISTRIBUTED AS PURSES IN FISCAL YEAR 23 IN THE FINALS OF THE RACES FOR MASSACHUSETTS BRED HORSES, KNOWN AS THE SIRE STAKES.

Thoroughbred Racing

There was no live Thoroughbred racing in Massachusetts in FY23. Several groups have expressed interest in returning Thoroughbred racing to the Commonwealth.

Simulcasting

Simulcasting and account wagering is conducted year-round at the following facilities:

- Plainridge Park Casino, including Hollywood Races
- Raynham Park including Dial 2 Bet
- Suffolk Downs, including Twin Spires, TVG, 1/ST Bet (Xpressbets), NYRA Bets, FanDuel Racing, BetMGM, Caesars Racebook, and DK Horse

For FY23, total pari-mutuel handle in the Commonwealth reached \$252 million.

During the fiscal year, the Division of Racing continued efforts to enhance the safety and welfare of racing participants, as well as monitor and regulate the racing operations in the Commonwealth. Key activities included virtual participation in Association of Racing Commissioners International (ARCI) meetings and continuing education.

Race Horse Development Fund Disbursements

FY23 marked the ninth year that the Race Horse Development Fund had monies available to supplement purses, and accordingly the Commission approved disbursements for the prescribed purposes in the manner recommended by the Horse Racing Committee in accordance with G.L. c. 23K, §60.

The distributions out of the Race Horse Development Fund were as follows:

RESEARCH AND RESPONSIBLE GAMING

The Office of Research and Responsible Gaming leads MGC's efforts to mitigate gambling-related harm through the development and implementation of casino-based responsible gaming programs. In addition, this office directs the implementation of a comprehensive gaming research program as mandated by Section 71 of Chapter 23K and Section 23 of Chapter 23N.

MGC and the Department of Public Health set an annual budget for expenditures from the Public Health Trust Fund, which includes funding for the annual gaming research program. For FY23, the Public Health Trust Fund directed approximately \$ 7.4 million to support the MGC's gaming research, and responsible gaming programs.

Research Studies and Activities

The Commission has supported a wide range of gambling-related research projects, of which six were released in FY23; adding up to more than 60 reports since 2014. Of importance during FY23, the MGC continued its support of Community Driven Research to understand the impacts of gambling on groups and communities considered to be at greater risk of gambling-related harms. In FY23, two reports in this category of research were released: *Views and Perspectives of Springfield Hispanic Residents Towards the MGM Casino, their Homes, Community and Neighborhoods* (6/30/2023) and *Community Perspectives on Encore Boston Harbor Casino* (10/28/2022). Shortly after legalization and as the MGC mobilized efforts to license and regulate sports wagering in the state, the Social and Economic Impacts of Gambling in Massachusetts (SEIGMA) team at UMass Amherst released the report *Legalized Sports Betting in the United States and Potential Impacts in Massachusetts*, which identifies the social and economic outcomes associated with the introduction of sports betting to date and based on this analysis, provides specific policy recommendations intended to optimize the economic and social benefits of sports betting in MA while minimizing social and economic harm.

FY23 Research Findings Highlights:

- Legalizing sports betting in MA would likely increase the rates of gambling-related harm and gambling problems.
 However, the magnitude of these impacts is likely to be modest. That said, concerns remain about groups not
 previously involved in sports betting, such as adolescents, young adults, women, immigrants, individuals in
 recovery from gambling problems, and college athletes (Legalized Sports Betting in the United States and
 Potential Impacts in Massachusetts)
- There was a significant increase in crime before the Encore Boston Harbor Casino reopened after the COVID-19 closure, suggesting that the casino is not the primary cause of crime but other social, economic, or psychological factors may be at play (Assessing the Influence of Gambling on Public Safety in Massachusetts Cities and Towns During the COVID-19 Pandemic: Analysis of the Influence of Encore Boston Harbor on its Surrounding Community)
- In a study of the effects of the presence of a casino on housing-related issues primarily among Hispanic residents
 in Springfield, those with a high perception of safety, quality of life, sense of belonging, and rental affordability
 were more likely to report improvements in social conditions before and after the casino opened. Interview themes
 included increases in home prices and rental costs, concerns about gentrification, crime shifting to other areas,
 and a nuanced perspective highlighting both positive and negative aspects of the casino (Views and Perspectives
 of Springfield Hispanic Residents Towards the MGM Casino, their Homes, Community and Neighborhoods)
- Participants shared specific concerns and perceptions about Encore's community impact on the economy, social and environmental factors, and health. Participants also highlighted concerns about "Encore for whom?" noting casinos likely have disproportionate effects on their surrounding communities depending on socioeconomics and cultural background (Community Perspectives on Encore Boston Harbor Casino)

FY 2023 Research:



Legalized Sports Betting in the United States and Potential Impacts in Massachusetts

September 8, 2022

This report identifies the social and economic outcomes associated with the introduction of sports betting to date in the U.S. Based on this analysis, the authors provide specific policy recommendations intended to optimize the economic and social benefits of sports betting in Massachusetts while minimizing social and economic harm.

Download the Report Online



Community Perspectives on Encore Boston Harbor Casino

October 28, 2022

This community-engaged research report presents community perspectives on the introduction of the Encore Boston Harbor Casino and how it has affected the day-to-day quality of life in its surrounding communities. Recommendations include reinvesting money into nearby communities, support and resources for people who experience problem gambling, and engaging more actively with community members.

Download the Report Online



New Employee Survey at Encore Boston Harbor

December 6, 2022

This report summarizes the results of a survey administered by the Massachusetts Gaming Commission to the incoming employees hired at Encore Boston Harbor. Survey respondents reported improved economic situations through increased income, access to benefits, and employment status, though there is still some unmet demand for full-time employment and higher pay.

Download the Report Online



Assessing the Influence of Gambling on Public Safety in Massachusetts Cities and Towns During the COVID-19 Pandemic: Analysis of the Influence of Encore Boston Harbor on its Surrounding Community

May 4, 2023

This report is an analysis of changes in activity in the communities surrounding Encore Boston Harbor over five distinct timeframes before, during, and since COVID-19-related closure. Findings include that, overall, the area around EBH did not experience significant increases in crime when compared to other areas in the region.

Download the Report Online



Patron and License Plate Survey Report: Encore Boston Harbor 2022

June 1, 2023

This report presents the results of the first patron survey at Encore Boston Harbor, completed in 2022. Findings include insights on demographics of casino visitors, behavior, and expenditures. Spending of MA residents that has been recaptured from out of state appears to constitute a major share of EBH's revenues, though not all represents new economic activity. An important social issue concerns whether people with lower incomes contribute disproportionately more to gambling revenues than people with higher incomes; this does not appear to be the case at EBH.

Download the Report Online



Views and Perspectives of Springfield Hispanic Residents Towards the MGM Casino, their Homes, Community and Neighborhoods

June 30, 2023

There has been relatively little attention in research literature on the impact of a casino on housing-related issues. This community-engaged research study investigated the effects of the presence of a casino on housing-related issues primarily among Hispanic residents in Springfield. Those with a high perception of safety, quality of life, sense of belonging, and rental affordability were more likely to report improvements in social conditions before and after the casino opened. Interview themes included increases in home prices and rental costs, concerns about gentrification, crime shifting to other areas, and a nuanced perspective highlighting both positive and negative aspects of the casino.

Download the Report Online

RESPONSIBLE GAMING INITIATIVES

Since its inception, the MGC has developed, implemented, refined, and adapted its responsible gaming strategy to respond to the needs of all patrons. Responsible gaming is a central priority of the MGC as we recognize that we must minimize the potentially negative and unintended consequences of casino gaming and sports wagering. The following programs are available at all three licensee properties:

The Voluntary Self-Exclusion (VSE) Program assists patrons who recognize that they have experienced a loss of control over their gambling and wish to invoke external controls. People enroll in the program for one, three, or five-year terms and are prohibited from wagering at Massachusetts casinos or sports wagering mobile platforms. If they do, any gambling winnings are confiscated and transferred to the Gaming Revenue Fund. The MGC's VSE process utilizes an engaged approach, ensuring that enrollees are offered additional assistance, responded to in a respectful, timely and discreet manner, and feels supported. Remote VSE was implemented on January 4, 2021 in response to the COVID pandemic and in FY23 there were 155 remote VSE enrollments, a 63% increase from FY22. On January 23, 2023, MGC began accepting VSE enrollments for Sports Wagering. As of June 30, 2023, there are 1,430 people enrolled in the Gaming VSE and 130 people enrolled in the Sports Wagering VSE. In FY23, a total of 483 persons enrolled in the VSE program, a 12% increase from FY22.

GameSense is an innovative responsible gaming program based at Massachusetts casinos and available virtually through LiveChat with a goal of promoting positive play behaviors and attitudes that reduce the risk of gambling-related harm. In furtherance of the statute, which calls for an on-site player protection program, the MGC-licensed the GameSense brand from the British Columbia Lottery Corporation in 2015 and drew upon the experience of the Massachusetts Council on Gaming and Health staff to operate the program at all three licensee properties.

In FY23, GameSenseMA.com was updated to include a page dedicated to responsible gaming for Sports Wagering, debunking gambling myths and misconceptions, and educating players on how games, odds and probabilities work. The updated GameSenseMA.com website also includes the profiles and pictures of the diverse GameSense Advisors who engage with casino and sports wagering patrons to promote informed player choice. The updated GameSenseMA.com website includes expanded language capability which includes content translated in Arabic, traditional and simplified Chinese, Brazilian Portuguese, Japanese, Khmer, Haitian, Korean, Spanish, and Vietnamese.

Most people who visit Massachusetts casinos engage in safe levels of gambling behavior, also known as positive play. GameSense Advisors staff the GameSense Info Center on the casino floor through innovative games, quizzes, and other demonstrations meant to increase gambling literacy by debunking gambling myths and misconceptions, and educate players on how games, odds and probabilities work. In FY23, GameSense Advisors engaged with over 80,301 casino patrons and employees to deliver information about responsible gaming and problem gambling.

In the community, GameSense Advisors also engage with groups at greater risk of gambling harm to promote informed player choice before they visit the casino. In FY23, GameSense Advisors led community on-site and virtual presentations to the 786 community members.

As required by statue, GameSense Advisors provide training to casino employees to further the goal of promoting responsible gaming and mitigating problem gambling. In FY23, GameSense Advisors provided trainings to 2,160 casino employees.







In the casino, GameSense Advisors engage patrons and casino employees in two-way communication about responsible gaming or problem gambling. In FY23, GameSense Advisors engaged in 71,234 intensive interactions with patrons and casino employees.

In 2021, the MGC launched the first 24-hour online chat dedicated to responsible gaming in the U.S. Chat users connect directly with GameSense Advisors to enroll in the Voluntary Self-Exclusion program, connect with help, learn tips on responsible gaming and rules of the games. LiveChat is accessible on GameSense's website, GameSenseMA.com. In FY23, GameSense Advisors engaged in 787 chat sessions including 120 sessions which resulted in a VSE enrollment.

PlayMyWay (PMW) is a first-of-its-kind budgeting tool designed to allow players the ability to set a budget and monitor the amount of money they spend on electronic gaming machines. PMW was first launched at Plainridge Park Casino in 2016 followed by MGM Springfield in 2018. On September 12, 2022, PMW became available at Encore Boston Harbor meaning that it's available on all slots and electronic gaming machines in Massachusetts. Once enrolled, a player receives automatic notifications when approaching their daily, weekly, or monthly budget. They may then choose to stop at any point or keep playing. PMW allows enrollment/unenrollment and budget adjustments at any time.

BY THE END OF FY23, THERE WERE 42,616 PLAYERS ACTIVELY ENROLLED IN PLAY MY WAY WITH AN AVERAGE UN-ENROLLMENT RATE OF 13.04%.





LEGAL DEPARTMENT & PENDING LITIGATION

OVERVIEW

The legal department, which is managed by the General Counsel, provides legal counsel and advice to the entire agency including the commissioners and executive director. The legal team collaborates with personnel agency-wide to ensure compliance with governing statutes and regulations, implementation of legal requirements, and development of sound policy initiatives. Matters handled include production of responses to requests for public records, open meeting law compliance, management of litigation and outside counsel, provision of ethics advice, and annual training of staff relative to the Enhanced Code of Ethics and G.L. c.268A, coordination of appeal hearings, contract, and grant drafting and review, information technology and cyber-security matters, and personnel and workforce related issues. Additionally, the legal team drafts regulations for Commission review and oversees the public hearing and promulgation process. This year, the legal department coordinated the promulgation of regulations and associated licensing process relative to the implementation of the new sports wagering law codified in G.L. c. 23N.

PENDING LITIGATION

FBT Everett Realty, LLC v. Massachusetts Gaming Commission v. Wynn MA, LLC (CA no. 1881CV00304)

On November 14, 2016, the Massachusetts Gaming Commission was sued by FBT Everett Realty, LLC for tortious interference with respect to the plaintiff's agreement to sell property to Wynn Resorts for the Region A Category 1 facility in Everett. The plaintiff is requesting damages as determined at trial. On May 14, 2018, the Superior Court granted the MGC's motion to dismiss on two of three claims then remaining. On July 5, 2018, the MGC filed a third-party complaint against the Region A Category 1 licensee for unjust enrichment and indemnification relating to the remaining claim against the MGC. The Region A licensee filed a motion to dismiss the complaint. On January 2, 2020, the court issued a decision effectively denying the motion to dismiss. On February 12, 2021, the MGC filed a motion for summary judgment. On June 16, 2021, the Court granted the MGC's motion for summary judgment and dismissed the case. The Court also dismissed the MGC's third-party claims against the Region A Category 1 licensee. The plaintiff appealed the Court's decisions and was granted direct appellate review by the Supreme Judicial Court. On May 23, 2022, the Supreme Judicial Court affirmed the lower court's allowance of the MGC's motion to dismiss the plaintiff's intentional interference with contract claim and reversed its entry of summary judgment in favor of the Massachusetts Gaming Commission on the plaintiff's regulatory takings claim. The matter was remanded to the Superior Court for further proceedings.



CASINO & SPORTSBOOK PROPERTY SUMMARIES

PLAINRIDGE PARK CASINO

PPC is the Category 2 licensee in Plainville, Massachusetts. The facility also hosts the Standardbred live racing and simulcasting operations.



Conditional Award of the License February 2014

Operations Certificate/Date OpenedJune 24, 2015Gaming Space50,225 sq. ft.

Total Gross Area 197,679 sq. ft. **Capital Investment Amount** \$250 million

Total Employment 385 employees (238 full-time, 147 part-time)

Tax on Gross Gaming Revenues 49%

Parking 1,575 patron spaces (1,818 total)

Slots 926 slots
Table Games N/A

Category 1 Sports Wagering License Certificate of Operations in effect as of January 31, 2023

Name of Sportsbook The Sportsbook at Plainridge Park

Tax on Gross Sports Wagering Revenue 15%

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Additional Amenities 1 full-service restaurant ("Slack's Oyster House & Grill") 4 food-court style

eateries ("Smashburger", "Dunkin' Donuts", "Slice" "Grab & Game"] Live Entertainment ("Revolution Lounge"). Live harness racing April through

November. Additional racing concessions/outlets.

Data reflects property status as of June 30, 2023.

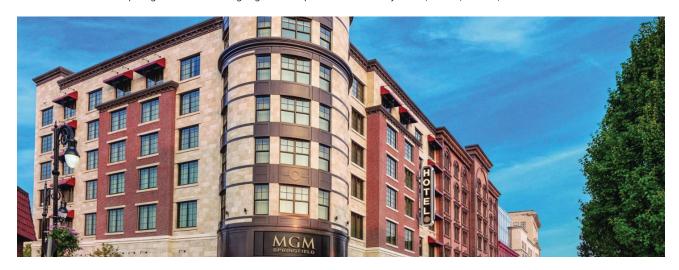






MGM SPRINGFIELD

MGM is a Category 1 licensee for Region B in Springfield, Massachusetts. The facility is located on approximately 14 acres in downtown Springfield in the congregation of parcels bound by Main, State, Union, and East Columbus streets.



Conditional Award of the License June 2014

Opening DateAugust 24, 2018Gaming Space126,262 sq. ft.Total Gross Area759,157 sq. ft.

Total Investment Amount \$960 million*

Tax on Gross Gaming Revenues 25%

Parking 3,375 covered on site

Total Employment 1,484 employees (961 full-time, 308 part-time, 215 on call)

Slots 1,502 slots

Table Games 63 tables (15 Poker)

Category 1 Sports Wagering License Certificate of Operations in effect as of January 31, 2023

Name of Sportsbook BetMGM Sportsbook

Tax on Gross Sports Wagering Revenue 15%

Additional Amenities 240 room hotel, 8 food and beverage outlets, 26,000 sq. ft. of retail space,

bowling alley, cinema, and 54 residential units.

 $\textit{Data reflects property status as of June 30, 2023. \\ \textbf{*} \textbf{Does not include \$60.7 million for land and \$75.5 million for capitalized interest.}$







ENCORE BOSTON HARBOR

EBH is a Category 1 licensee for Region A in Everett, Massachusetts. The facility sits on the formerly contaminated site on the banks of the Mystic River at the site of the former Monsanto plant.



Conditional Award of the License September 2014

Opening Date June 23, 2019
Gaming Space 211,971 sq. ft.

Total Gross Area 3.1 million sq. ft.

Total Investment Amount \$2.6 billion

Total Employment 3,518 employees (2,451 full-time, 1,067 steady extra)

Tax on Gross Gaming Revenues 25%

Parking 2,741 spaces
Slots 2,543 slots

Table Games 221 tables (24 Poker)

Category 1 Sports Wagering License Certificate of Operations in effect as of January 31, 2023

Name of Sportsbook WynnBET Sportsbook

Tax on Gross Sports Wagering Revenue 15%

Additional Amenities 5-star hotel (671 rooms), 7,776 sq. ft. of retail space, 11 food and beverage

outlets, 5 bars and lounges, 5-star spa/gym, convention space, extensive outdoor and waterfront space with pavilion and public harbor walk,

indoor garden.

Data reflects property status as of June 30, 2023.



ONLINE SPORTS WAGERING OPERATOR SUMMARIES



BetMGM is a Category 3 tethered licensee. BetMGM is tethered to Category

1 licensee MGM Springfield.

Live Operations Began March 10, 2023

Company Headquarters Jersey City, NJ

License Status Awarded temporary, one-year Category 3 Sports Wagering Operator

License. Currently undergoing full suitability review ahead of vote on

five-year Category 3 Sports Wagering Operator License.

Tethered To MGM Springfield

Tax on Gross Sports Wagering Revenues 20%



 ${\it Caesars\,Sportsbook\,is\,a\,Category\,3\,tethered\,licensee}.\,{\it Caesars\,Sportsbook\,is\,a}$

is tethered to Category 1 licensee Encore Boston Harbor.

Live Operations Began March 10, 2023

Company Headquarters Las Vegas, NV

License Status Awarded temporary, one-year Category 3 Sports Wagering Operator

License. Currently undergoing full suitability review ahead of vote on

five-year Category 3 Sports Wagering Operator License.

Tethered ToEncore Boston Harbor

Tax on Gross Sports Wagering Revenues 20%



Fanatics Betting and Gaming is a Category 3 tethered licensee. Fanatics Betting and Gaming is tethered to Category 1 licensee Plainridge

Park Casino.

Live Operations Began May 16, 2023

Company Headquarters New York, NY

License Status Awarded temporary, one-year Category 3 Sports Wagering Operator

License. Currently undergoing full suitability review ahead of vote on

five-year Category 3 Sports Wagering Operator License.

Tethered To Plainridge Park Casino

Tax on Gross Sports Wagering Revenues 20%

Penn Sports Interactive is a Category 3 tethered licensee. Penn Sports Interactive is tethered to Category 1 licensee Plainridge Park Casino.

Live Operations Began March 10, 2023 **Company Headquarters** Philadelphia, PA

License Status Awarded temporary, one-year Category 3 Sports Wagering Operator

License. Currently undergoing full suitability review ahead of vote on

five-year Category 3 Sports Wagering Operator License.

Tethered To Plainridge Park Casino

Tax on Gross Sports Wagering Revenues 20%



WynnBet is a Category 3 tethered licensee. WynnBet is tethered to

Category 1 licensee Encore Boston Harbor.

Live Operations Began March 10, 2023 **Company Headquarters** Las Vegas, NV

License Status Awarded temporary, one-year Category 3 Sports Wagering Operator

License. Currently undergoing full suitability review ahead of vote on

five-year Category 3 Sports Wagering Operator License.

Tethered To Encore Boston Harbor

Tax on Gross Sports Wagering Revenues 20%



Betr is a Category 3 untethered licensee.

Live Operations Began April 25, 2023 **Company Headquarters** Miami, FL

License Status Awarded temporary, one-year Category 3 Sports Wagering Operator

License. Currently undergoing full suitability review ahead of vote on

five-year Category 3 Sports Wagering Operator License.

Tethered To Not applicable

Tax on Gross Sports Wagering Revenues 20%





DraftKings is a Category 3 untethered licensee.

Live Operations Began March 10, 2023

Company Headquarters Boston, MA

License Status Awarded temporary, one-year Category 3 Sports Wagering Operator

License. Currently undergoing full suitability review ahead of vote on

five-year Category 3 Sports Wagering Operator License.

Tethered ToNot applicable

Tax on Gross Sports Wagering Revenues 20%



FanDuel is a Category 3 untethered licensee.

Live Operations Began March 10, 2023

Company Headquarters New York, NY

License Status Awarded temporary, one-year Category 3 Sports Wagering Operator

License. Currently undergoing full suitability review ahead of vote on

five-year Category 3 Sports Wagering Operator License.

Tethered To Not applicable

Tax on Gross Sports Wagering Revenues 20%

Bally Bet has been awarded a temporary Category 3 Sports Wagering Operator license, but are not yet in operation. The company anticipates launching in calendar year 2024. Betway was awarded a one-year temporary Category 3 Sports Wagering Operator license, but did not begin operations. The company has informed the Commission they will not seek to renew this license.

 $The \ Commission \ has \ not \ yet is sued \ Category \ 2 \ Sports \ Wagering \ Operator \ licenses.$



RESULTS ON GAMING LICENSEE WORKFORCE & SUPPLIER DIVERSITY GOALS

All data is provided from the 2022 Q2 gaming licensee reports.

While assessments of all sports wagering applicants included diversity goals, these numbers do not include data from the sports wagering licensees. The Commission will be expecting regular reporting from the sports wagering licensees on this issue and a study on diversity in the sports wagering industry in Massachusetts is forthcoming. Further information will be available in future annual reports.

MGC staff continue to monitor all our licensee's adherence toward their stated goals for workforce and supplier diversity, as well as their local commitments.

Workforce (Non-Sports Wagering Related Employees)

WORKFORCE						
	Minority		Veterans		Women	
	Goal	Result	Goal	Result	Goal	Result
Encore Boston Harbor	40%	59%	3%	2%	50%	45%
MGM Springfield	50%	51%	2%	5%	50%	41%
Plainridge Park Casino	15%	21%	2%	4%	50%	43%

SUPPLIER						
	MBE		VBE		WBE	
	Goal	Result	Goal	Result	Goal	Result
Encore Boston Harbor	8%	8%	3%	2%	14%	11%
MGM Springfield	10%	8%	2%	3%	15%	8%
Plainridge Park Casino	6%	5%	3%	6%	12%	12%

Local Commitments

ENCORE BOSTON HARBOR			
	Goal	Result	
Workforce Within 30 Miles	75%	88%	
MA Workforce	N/A	91%	
MA Supplier Spend	N/A	52%	

PLAINRIDGE PARK CASINO			
	Goal	Result	
Host/Surrounding Community Workforce	35%	32%	
MA Workforce	N/A	65%	
MA Vendor Spend	N/A	57%	
Host/Surrounding Community Spend	N/A	10%	

MGM SPRIN	IGFIELD	
	Goal	Result
Springfield Workforce	35%	37%
MA Workforce	N/A	77%
Western MA Workforce	N/A	76%
MA Supplier Spend	N/A	57%
Local* Supplier Spend	N/A	47%

 $^{^\}star Local \, Vendor \, Spend \, includes \, Spring field, \, Surrounding \, Communities, \, and \, Western \, Massachusetts$



INDUSTRY IMPACTS ON WORKFORCE & DIVERSITY

The information below shows the impacts of the casino industry as a whole. Industry data from UMDI analysis of casino operating data across all three casino licensees. Employment is presented as an average across fiscal year 2023 (based on employment counts per payroll period).

	TOTAL	MASSACHUSETTS
Annual Average Payroll Employment		
Total	6,931	5,913
Women	3,018	2,586
Men	3,884	3,314
Not Specified*	29	13
White	2,319	1,835
Minorities	3,685	3,261
Not Specified**	927	817
Veterans	316	274
Non-Veterans	6,526	5,581
Total Annual Wages		
Total	\$291,333,112	\$248,102,673
Women	\$121,684,104	\$104,760,422
Men	\$169,290,713	\$143,235,047
Not Specified*	\$358,295	\$107,204
White	\$97,133,380	\$77,537,673
Minorities	\$152,975,928	\$134,370,771
Not Specified**	\$41,223,805	\$36,194,229
Veterans	\$10,559,658	\$8,863,401
Non-Veterans	\$278,726,272	\$238,162,915
Total Annual Vendor Spend		
Total	\$214,671,065	\$105,846,207
WBE	\$10,335,586	\$6,318,873
MBE	\$3,669,658	\$2,068,743
VBE	\$14,778,751	\$6,715,450

^{*}Gender Status Missing/Declined Response
**Minority Status Missing/Declined Response



EXECUTIVE STAFF (As of June 30, 2023)

Karen Wells Executive Director

Bruce Band Director of Sports Wagering

Burke Cain Gaming Agents Division Chief

Monica Chang Chief of Financial Investigations

Joe Delaney Chief of Community Affairs

> Todd Grossman General Counsel

Heather Hall Chief Enforcement Counsel

Derek Lennon Chief Financial Officer

Loretta Lillios Director of Investigations and Enforcement Bureau

> Katrina Jagroop-Gomes Chief Information Officer

Dr. Alexandra Lightbown Chief Veterinarian and Director of Racing

> Thomas Mills Chief of Communications

David Muldrew Chief People and Diversity Officer

> Kara O'Brien Chief of Licensing

Mark Vander Linden Director of Research and Responsible Gaming

COMMISSION STAFF

Grace Robinson
Chief Administrative Officer to the Chair

David Souza Digital Communications Coordinator



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PUBLISHED: APRIL 2024

