



# 19

**COMMUNITY  
MITIGATION  
FUND**

## APPENDIX C

### ***Specific Impact Grant Application***

**BD-19-1068-1068C-1068L-33629**

***Please complete entire Application***

1.	City of Springfield, Massachusetts – Police Department <b>NAME OF MUNICIPALITY/GOVERNMENT ENTITY/DISTRICT</b>
2.	Domenic J. Sarno, Mayor <b>NAME AND TITLE OF INDIVIDUAL AUTHORIZED TO COMMIT FUNDS ON BEHALF OF MUNICIPALITY/GOVERNMENTAL ENTITY</b>
3.	36 Court Street, Springfield, MA 01103 <b>ADDRESS OF INDIVIDUAL AUTHORIZED TO COMMIT FUNDS ON BEHALF OF MUNICIPALITY/GOVERNMENTAL ENTITY</b>
4.	413-787-6100; DSarno@springfieldcityhall.com <b>PHONE # AND EMAIL ADDRESS OF INDIVIDUAL AUTHORIZED TO COMMIT FUNDS ON BEHALF OF MUNICIPALITY/GOVERNMENTAL ENTITY</b>
5.	Timothy J. Plante, Chief Administrative & Financial Officer <b>NAME AND TITLE OF CONTRACT MANAGER RESPONSIBLE FOR HANDLING OF FUNDS ON BEHALF OF MUNICIPALITY/GOVERNMENTAL ENTITY</b>
6.	36 Court Street, Room – 412, Springfield, MA 01103 <b>ADDRESS OF CONTRACT MANAGER RESPONSIBLE FOR HANDLING OF FUNDS ON BEHALF OF MUNICIPALITY/GOVERNMENTAL ENTITY</b>
7.	413-886-5004; TPlante@springfieldcityhall.com <b>PHONE # AND EMAIL ADDRESS OF CONTRACT MANAGER ON BEHALF OF MUNICIPALITY/GOVERNMENTAL ENTITY</b>
8.	Blue Tarp redevelopment, LLC-MGM Springfield <b>NAME OF GAMING LICENSEE</b>



## 1. IMPACT DESCRIPTION

**Please describe in detail the impact that is attributed to the construction or operation of a gaming facility. Please provide support for the determination that the construction or operation of the gaming facility caused or is causing the impact.**

Springfield, Massachusetts is the cultural and commercial center of the Pioneer Valley region. It is the third largest city in the Commonwealth of Massachusetts, and combined with the surrounding communities, constitutes the fourth largest metropolitan area in New England. Five of the Pioneer Valley region's twenty largest employers are located in Springfield, including the Baystate Health System, the Massachusetts Mutual Life Insurance Company, Solutia, Inc. (Division of Monsanto Chemical Co.), the CRR Corporation Limited and the Smith & Wesson Company. Springfield now stands on the precipice of unprecedented economic growth in the form of the near one billion dollar *MGM Springfield* destination resort casino that on June 13, 2014 was officially awarded its license by the Massachusetts Gaming Commission and on August 24, 2018 *MGM Springfield* officially opened.

The *MGM Springfield* destination resort casino is a bold and auspicious one imbued with the vision and leadership of Mayor Domenic J. Sarno, Chief Development Officer Kevin Kennedy and other city officials. Unlike the two alternative casino projects formerly proposed for Springfield and most others including Connecticut tribal ones; the *MGM Springfield* site rejected an inward-focused, self-contained "own-world" design. Instead, the integrated resort casino has been designed to enhance the entire urban center of Springfield. The mixed-used development includes a two hundred and fifty-one room hotel; one hundred and twenty-five thousand square feet of gaming space; roughly ninety-six thousand square feet of retail and restaurant space; forty-six thousand square feet of convention space; and a multi-level parking garage. Additionally, the casino resort includes a public plaza, ice skating rink, cinema and bowling alley - all of which can be accessed without passing through the casino floor proper; a radical shift from classic "gaming design" and one that requires an equally innovative and comprehensive response by the Springfield Police Department.

As the Springfield Police Department embarked on a vigorous due diligence campaign to learn as much as we could relative to establishing and sustaining new policing models in support of the new entertainment venue. SPD staff traveled to a number of established casino venues to meet with key law enforcement and civilian staff to identify and co-opt proven policing models. With that in hand, we returned and made adjustments to those policing models to ensure a smooth roll out.

Extra operational burdens at every juncture have been placed on the Springfield Police Department as it relates to maintaining public safety and facilitating traffic control in the communities surrounding *MGM Springfield*. Naturally, the department expected an increase in crime and traffic with the opening of the casino; however we didn't necessarily have a clear understanding of just the type of additional operational support that would be required until the casino opened its doors in August of 2018 and became fully operational. Using data from our crime analysis unit we identified other mitigating factors that have impacted the surrounding neighborhoods that we are looking for support to address.

While the City of Springfield continues to welcome visitors and new business to the host and surrounding communities of the *MGM Springfield* Casino, the Springfield Police Department has identified the need for equipment that will improve traffic, pedestrian, neighborhood, and street safety.

**2. PROPOSED MITIGATION (Please attach additional sheets/supplemental materials if necessary.)**

**a) Please identify the amount of funding requested.**

The City of Springfield/Springfield Police Department respectfully requests **\$360,129.42** in **2019 Community Mitigation Fund/Specific Impact Grant** funding from the Massachusetts Gaming Commission.

**b) Please identify below the manner in which the funds are proposed to be used.**

The City of Springfield/Springfield Police Department proposes for this funding opportunity to fund specific equipment that will address public safety needs as it relates to the opening of the new casino. . Specifically for the purposes of this request, we've identified equipment essential for our department to continue to provide safety precautions to the ever-changing community surrounding the casino. As we adjust to the new businesses, new flow in traffic patterns, new demographic, new activity, and new community environment, we believe the equipment identified below will assist in the Springfield Police Department's efforts to mitigate some of the unforeseen impacts to our city as we continue to adjust to the arrival of *MGM Springfield*.



c) Please provide documentation (e.g. - invoices, proposals, estimates, etc.) adequate for the Commission to ensure that the funds will be used for the cost of mitigating the impact from the construction or operation of a proposed gaming establishment.

EQUIPMENT	UNIT COST	UNITS	TOTAL COST
WANCO MINI MESSAGE BOARD SIGN AND TRAILER, SOLAR AND BATTERY POWERED WVT3, THREE LINE	\$ 17,594.00	3	\$ 52,782.00
POLARIS RANGER XPS1000 NORTHSTAR EDITION W/ PACKAGE PATROL	\$ 40,135.91	2	\$ 80,271.82
MOTOROLA APX 800 DUAL BAND PORTABLE RADIOS	\$ 6,494.30	6	\$ 38,965.80
WACKER NEUSON LTV6K LIGHT TOWER WITH KUBOTA DIESEL ENGINE	\$ 7,998.00	4	\$ 31,992.00
48" TRAFFIC CONES WITH 2 REFLECTIVE STRIPES AND "SPD" LETTERING	\$ 34.50	200	\$ 6,900.00
SMITH AND WESSON M&P PATROL RIFLE WITH SLINGS/OPTICS	\$ 900.00	4	\$ 3,600.00
PORTABLE BARRICADES - 16 PANEL, 13'	\$ 381.10	8	\$ 3,048.80
TUFFYS TRUNK VAULT	\$ 485.00	5	\$ 2,425.00
VORTEX VIPER 12 x 50 BINOCULARS	\$ 559.00	4	\$ 2,236.00
UTILITY TRAILER, WIRE MESH WITH RAMP	\$ 400.00	1	\$ 400.00
WATER RESCUE KIT	\$ 127.00	4	\$ 508.00
GAUZE AND TOURNIQUETS	\$ 100.00	250	\$ 25,000.00
SUZUKI DR-Z400S DUAL SPORT MOTORCYCLE, HELMET AND EQUIPMENT	\$ 8,500.00	2	\$ 17,000.00
INVARION RAPID PLAN TRAFFIC SOFTWARE LICENSES	\$ 1,400.00	4	\$ 5,600.00
TREK BIKES, HELMETS BACKRACKS	\$ 800.00	8	\$ 6,400.00
AED DEVICES	\$ 1,500.00	10	\$ 15,000.00
LICENSE PLATE READERS	\$ 17,000.00	4	\$ 68,000.00
TOTAL:			\$ 360,129.42

d) Please describe how the mitigation request will address the specific impact indicated.

Section D: Please refer to the **2019 Community Specific Impact Mitigation Funds – Springfield Police Department Budget Narrative (Attachment A)** documents for complete details.

**3. CONNECTION TO GAMING FACILITY**

**Please provide specificity/evidence that the requested funds will be used to address issue or impacts directly related to the gaming facility.**

The Springfield Police Department's Crime Analysis Unit collected data for the 1000' buffer surrounding *MGM Springfield*<sup>1</sup> from August 24, 2018 - January 24, 2019 compared to the same time period in the previous year (August 24, 2017 - January 24, 2018). Analysis of the data reveals 51 more Part 1 Crimes<sup>2</sup> occurred since the opening of *MGM Springfield*, a 364.29% increase for the same time period in the previous year.

While the City of Springfield, the Springfield Police Department, the Massachusetts State Police, *MGM Springfield* and the Massachusetts Gaming Commission have been proactive in preparing for the activity associated with a casino opening in any town or city, crime will not be absolved or disappear. However, the steps taken to establish security and safety in advance of the casino's arrival, such as establishing the Gaming Enforcement Unit, increasing Metro Unit personnel, increased patrol and overtime, and establishing (3) Police Kiosks, (2) Police Substations and 41 Unit Division in the downtown district has played a role in keeping the crime rate from sky rocketing.

Offense	8/24/2017 – 1/24/2018	8/24/2018 – 1/24/2019	% Change
Robbery	1	3	200.00%
Aggravated Assault	0	7	N/C
Burglary	5	0	-100.00%
Larceny	7	49	600.00%
Auto Theft	1	6	500.00%
<b>Total:</b>	<b>14</b>	<b>65</b>	<b>364.29%</b>

Incidents	8/24/2017 – 1/24/2018	8/24/2018 – 1/24/2019
1000' of 1 MGM Way	63	229

\*Of the 229 incidents, 83 were arrests at MGM made primarily for the Gaming Enforcement Unit.

Arrest	8/24/2018 – 1/24/2019
1 MGM Way	84
1000' of 1 MGM Way	133

\*70% of all arrests within 1000' of *MGM Springfield* were for disorderly type offenses or active arrest warrants.

The data presented above is a glimpse into the department's ability to keep crime rates as low as possible considering the factors that accompany arrival of such a large entertainment venue in the middle of an already busy downtown district. With the heavy burden placed on the City of Springfield and specifically the Springfield Police Department by the advent of *MGM Springfield* to keep the city safe and traffic moving as seamlessly as possible, this data also aids in the department's efforts to identify the specific equipment that will help to mitigate the specific impacts that affect our community.

<sup>1</sup> 1 MGM Way Springfield, MA 01103

<sup>2</sup> Criminal offenses deemed "more serious" in nature: Criminal Homicide, Forcible Rape, Robbery, Aggravated Assault, Burglary, Larceny-Theft, Motor Vehicle Theft and Arson.



#### 4. IMPACT CONTROLS/ADMINISTRATION OF IMPACT FUNDS

**Please provide detail regarding the controls that will be used to ensure that funds will only be used to address the specific impact. If non-governmental entities will receive any funds, please describe what reporting will be required and how the applicant will remedy any misuse of funds.**

The City of Springfield / Springfield Police Department is the fiscal agent for this initiative. Fiscal and grant management responsibilities, including receipt and dispersal of funds, entering into and managing sub-recipient grant agreements, compliance with reporting requirements, and performance measurement tracking and reporting will be performed by the Springfield Police Department's Office of Business and Technology, Director of Finance. The Office of Business and Technology (OBT) manages a \$50 million dollar annual budget. OBT provides fiscal and sub recipient grant management for the City's \$1 million 2013 Byrne Innovation grant award, the Senator Charles E. Shannon, Jr. Community Safety Initiative and the Safe & Successful Youth Initiative with an annual budget of \$1.7 million dollars. In all, the OBT manages over 20 sub recipient agreements per year. OCD provides fiscal oversight for numerous other federal and state grants each year, including grants from the Bureau of Justice Assistance Justice Assistance Grants, and a number of Massachusetts Executive Office of Public Safety and Security grant funded programs.

The Springfield Police Department Grants and Planning Unit under the command of Captain Robert Tardiff provides for a second level of programmatic and fiscal oversight in conjunction with our Office of Business and Technology.

This project has been assigned to the Deputy Chief of Police, William C. Cochrane, as a senior project manager for the programmatic plan and the Director of Business and Technology for the fiscal support and oversight.

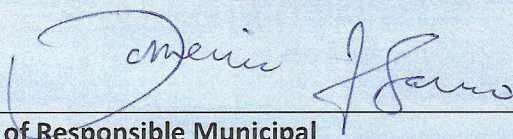
#### 5. RELEVANT EXCERPTS FROM HOST OR SURROUNDING COMMUNITY AGREEMENTS

**Please describe and include excerpts from any relevant sections of any Host or Surrounding Community Agreement. Please explain how this impact was either anticipated or not anticipated in that Agreement.**

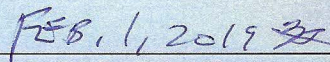
The Springfield Police Department's participation through reassignment of five (5) officers and one (1) lieutenant to the state Gaming Enforcement Unit was not anticipated or addressed in its Host Community Agreement. The Host Community Agreement did not provide and could not reasonably foresee providing for Gaming Enforcement Unit staffing because the department's participation in the unit was at the earliest stages was rejected by the former Police Commissioner. With the installation of Commissioner Barbieri; the department's gaming facility public safety plan purposefully evolved in the same fashion as *MGM Springfield's* site design did. Commissioner Barbieri recognized that the gaming facility represents unprecedented levels of direct and shared policing responsibilities with The Massachusetts State Police and the necessity of having a Springfield Police Department contingent on its Gaming Enforcement Unit.

**CERTIFICATION BY MUNICIPALITY/GOVERNMENTAL ENTITY**

On behalf of the aforementioned municipality/governmental entity I hereby certify that the funds that are requested in this application will be used solely for the purposes articulated in this Application.



Signature of Responsible Municipal  
Official/Governmental Entity

  
Date





## 2019 Community Specific Impact Mitigation Funds Springfield Police Department Attachment A - Budget Narrative



### *2. Proposed Mitigation: Section D*

#### **BUDGET NARRATIVE**

The following narrative is itemized description of the requested equipment detailed in section 2.B of the City of Springfield/Springfield Police Department's FY19 Massachusetts Gaming Commission Community Mitigation Fund Specific impact Grant Application. The Springfield Police Department believes that successful mitigation is dependent on the acquisition of the equipment listed below.

##### WANCO MINI MESSAGE BOARD SIGN/TRAILER – \$52,782.00 (3 UNITS @ \$17,594.00 EA.)

Since the opening of the MGM Springfield Casino, the Springfield Police Department has had to adjust to an influx of pedestrian and motor vehicle traffic in the Metro and downtown areas. Since the opening, the traffic patterns changed from that of construction to pedestrians in the course of a year. In search of identifying best practices, the SPD determined a need for message/sign boards to effectively communicate traffic pattern and public safety announcements. During the opening the SPD rented and utilized these boards with great success. The addition of three (3) message boards to the Casino area would mitigate traffic during the increase in the number of special events and venues coming to Springfield.

##### POLARIS RANGER XPS1000 NORTHSTAR EDITION W/ PACKAGE PATROL - \$80,271.82 (2 UNITS @ \$40,135.91 EA.)

With the opening of the MGM Springfield Casino in downtown Springfield, the Metro Unit has identified specific transportation that will aid in the ability to patrol, maneuver and transport personnel and traffic equipment (i.e. cones, barrels, barricades, etc.). During the opening of the Casino, five (5) UTV's were rented to navigate through the downtown area, specifically the area surrounding the casino where pedestrian traffic is particularly heavy and the terrain tends to vary between our city street and sidewalks, terraces, and our riverfront area which has become a popular tourist area since the opening of the casino. Many of these areas do not allow for the passage of police cruisers to respond and believe that the UTV will serve as a successful option during the operations stemming from the casino.

##### MOTOROLA APX 800 DUAL BAND PORTABLE RADIOS - \$38,965.80 (6 UNITS @ \$6,494.30 EA.)

Portable radios will be issued to officers to ensure their safety, increase efficiencies in the delivery of police services including bridging the communication gaps that have been identified between law enforcement agencies. With an increase in crime since the opening of the Casino, the Springfield Police Department has identified dual band radios that will increase our ability to transmit two (2) frequencies on one (1) radio which will serve to improve communications and response times.

##### WACKER NEUSON LTV6K LIGHT TOWER WITH KUBOTA DIESEL ENGINE - \$31,992.00 (4 UNITS @ \$7,998.00 EA.)

Since the construction of the 125,000 square-foot casino within the 1.3 square-mile downtown Springfield district, the department has identified a need for adequate lighting. The area surrounding the casino and downtown district contains various side streets and sidewalks that are not properly lit and prone to criminal activity and/or accidents. Therefore, the department is of the belief that the several light towers placed carefully throughout the downtown area will mitigate some of the increased criminal activity identified since the opening of the casino.

##### 48" TRAFFIC CONES WITH 2 REFLECTIVE STRIPES AND "SPD" LETTERING - \$6,900.00 (200 UNITS @ \$34.50 EA.)

Additional Springfield Police Department traffic cones will assist in the department's efforts to keep the flow of both pedestrian and vehicle traffic running smoothly. Additionally, with the purchase of 200 cones, the department will be well-equipped with enough cones to keep operations running in the case of cones being lost, stolen or damaged.





## 2019 Community Specific Impact Mitigation Funds Springfield Police Department Attachment A - Budget Narrative



### SMITH AND WESSON M&P PATROL RIFLE WITH SLINGS/OPTICS - \$3,600.00 (4 UNITS @ \$900.00 EA.)

The Springfield Police Department has identified the need for the most up-to-date and modern equipment necessary to patrol and respond effectively to the calls for emergency services. With the casino bringing new and increased criminal activity to the city, it is important that our officers are prepared to respond with the most effective and tactical gear. Patrol rifles, along with the accessories will serve to protect our officers while responding to dangerous situations that require the highest level of equipment reliability.

### PORTABLE BARRICADES - 16 PANELS, 13' - \$3,048.80 (8 UNITS @ \$381.10 EA.)

The opening of the Casino has also been accompanied with an increase in events and public venues resulting in a need as well as an increase in police presence. The Police Department has identified a need for portable barricades to help with crowd control and pedestrian safety. Large capacity or sold out events at the Mass Mutual Center provide a crowd of up to 5500 people that have in our experience migrated to and from the MGM Casino facility either before or after an event. Rigid controls that can be quickly deployed at major intersections and/or pedestrian crossings will allow for freedom of movement and allow for officers to maintain safety and security of pedestrians as movement is controlled through rigid infrastructure.

### TUFFYS TRUNK VAULT - \$2,425.00 (5 UNITS @ \$485.00 EA.)

As the Police Department has adapted to the shift in activity due to the uptick in crime since the opening of the casino, patrol operations have been addressed. With an increase in patrols, we must ensure that the firearms and equipment that accompany our officers during the deployments are kept in a safe and designated place. Tuffy's Trunk Vaults provide safe and secure storage that will keep law enforcement and civilians' safe.

### VORTEX VIPER 12 x 50 BINOCULARS - \$2,236.00 (4 UNITS @ \$559.00 EA.)

The Department has identified a need to purchase updated binoculars that will assist in officer's ability to investigate from a safe and secure distance. Vortex Viper Binoculars allows our officers to maintain a proper distance in order to surveil potential criminal activity that has been prevalent since the opening of the casino with money motivating a spectrum of offenses on a daily basis.

### UTILITY TRAILER, WIRE MESH WITH RAMP - \$400.00 (1 UNIT @ \$400.00)

While the Polaris Ranger UTV serves as an alternative patrolling option, it will also serve as a means to transport traffic equipment during special events. The utility trailer can be hitched to the UTV and help to transport equipment without making several trips back and forth, thus gearing up time for the UTV to be utilized as a patrol vehicle more often than not. The ability to transport traffic safety equipment plays an important role in the department's ability to work quickly and efficiently.

### WATER RESCUE KIT - \$508.00 (4 UNITS @ \$127.00 EA.)

Since the opening of the Casino, the city's Riverfront area has become a popular destination frequented by both visitors and residents alike. The riverfront area sits along the Connecticut River and the terrain can vary greatly. Historically, there have been accidents, even deaths attributed to the area. The department has identified the need to be properly equipped with lifesaving tools in the case of an emergency. As we see an increase in activity, we remain vigilant and proactive about how to keep our visitors and residents safe. We believe the purchase of Water Rescue Kits will prepare officers to respond to emergencies in or around the Connecticut River,



## 2019 Community Specific Impact Mitigation Funds Springfield Police Department Attachment A - Budget Narrative



### GAUZE AND TOURNIQUETS - \$25,000.00 (250 UNITS @ \$100.00 EA.)

Springfield Police Department needs to increase its capacity to respond to Mass casualty events should they occur. While support is anticipated by assisting agencies officers in proximity need to have resources immediately available.

### SUZUKI DR-Z400S DUAL SPORT MOTORCYCLE, HELMET AND EQUIPMENT - \$17,000.00 (2 UNITS @ \$8,500.00 EA.)

The Springfield Police Department has trained and utilized officers riding Enduro Motorcycles on deployments in the Metro Area to initiate rapid response to emergent calls including crimes in progress, traffic mitigation and or assistance to citizens. High maneuverability in heavily populated areas provides these response capabilities and proactive patrolling. An increase to existing fleet would allow for the benefits of this patrol/response method to be expanded to more officers over a longer duration due to the limitations of a single motorcycle to operate over a 24 hr. period as would be done by a patrol cruiser.

### INVARION RAPID PLAN TRAFFIC SOFTWARE LICENSES - \$5,600.00 (4 UNITS @ \$1,400.00 EA.)

The Springfield Police Department has identified the need for the most up-to-date and modern equipment necessary to prepare for upcoming special events and activities in the Metro area. Traffic Software would allow for predetermined strategies to be published in the form of Incident Action Plans which would be customized to each event based on templates that would establish continuity between resource providers, supervisory and patrol officers. These formatted best practices could then be evaluated and replicated for events occurring on an annual basis.

### TREK BIKES, HELMETS BACKRACKS - \$6,400.00 (8 UNITS @ \$800.00)

The Springfield Police Department has deployed Metro officers on bicycles for the purpose of high visible patrol, rapid response when in proximity to officer and community engagement through their use. With the full complement of officers now being deployed over the 24 hr. time frame, a need for supplemental bikes is requested to maximize their benefit by deploying more officers per 8 hr. shift.

### AED DEVICES - \$15,000.00 (10 UNITS @ \$1,500.00 EA.)

With the increase in the number of patrons to the Springfield downtown area, it would be beneficial to have AED devices on hand for officers of the Metro Unit. The only effective immediate treatment for sudden cardiac arrest is an electric shock from an automated external defibrillator (AED), administered as soon as possible. Adding these devices to patrol units will shorten the time between cardiac arrest and defibrillation.

### LICENSE PLATE READERS - \$68,000.00 (4 UNITS @ \$17,000.00 EA.)

Crucial to the safety of those in the Metro area is rapid identification of and sharing of information which may lead to the detection, disruption of or prevention of criminal activity. With the influx of thousands of new motor vehicles into the Metro corridor from a variety of destinations outside of Springfield and even the Commonwealth as a result of the MGM Casino and its associated events, it would be beneficial to support of intelligence efforts with the use of automated license plate reader systems.

**TOTAL: \$360,129.42**