



23

COMMUNITY
MITIGATION
FUND

2023 Public Safety Grant Application

Bid No. BD-23-1068-1068C-1068L-81256

All completed applications must be sent by January 31st to be considered for funding for the 2023 Grant Round. Please submit this completed form as well as any relevant attachments to MGCCMF@Massgaming.gov.

For more detailed instructions as well as the 2023 Application Guidelines please visit <https://massgaming.com/about/community-mitigation-fund/>

I. Project Summary
Legal Name of Applicant: City of Boston (COB) / Boston Police Department (BPD)
Project Name (Please limit to 5 words): 2023 Boston Police Department Public Safety Strategy to Mitigate Impact of MGC Encore Properties
Brief Project Description (approx. 50 words): <i>Please use this space to provide a high-level overview of what your</i> BPD proposes to mitigate increases in criminal activity and traffic collision incidents by: <ul style="list-style-type: none"> • Increasing training and investigative activities of the BPD's Human Trafficking Unit (HTU), Youth Violence Strike Force (YVSF), Drug Control Unit (DCU) and other related law enforcement entities; and • Increasing traffic safety patrols on the roadways surrounding the casino

II. Applicant Contact Information
Please provide below the manager for this grant and any other individuals you would like to be copied on all correspondence.
Grant Manager: Maria Cheevers, Director, BPD Office of Research & Development (ORD)
Email Address: maria.cheevers@pd.boston.gov
Telephone Number: 617.343.5096
Address: 1 Schroeder Plaza, Boston, MA 02120 – 4 th Floor
Contact II: Jason Whyte, Grants Administrator, ORD
Role: Grants Administrator
Email Address: jason.whyte@pd.boston.gov
Telephone Number: 617.343.5858
Address: 1 Schroeder Plaza, Boston, MA 02120 – 4 th Floor
Contact III: Julie Devin, BPD Finance Unit
Role: Financial Grants Manager
Email Address: julie.devin@pd.boston.gov
Telephone Number: 617.343.5060
Address: 1 Schroeder Plaza, Boston, MA 02120 – 3 rd Floor

III. Detailed Project Description & Mitigation

1) Please describe in detail the impact that is attributed to the operation of a gaming facility. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e. surveys, data, reports).

1. Calls for Service Data:

Baseline 2018 v 2019 A1, A15 & Citywide Increases: The Encore Casino opened in June of 2019. During Calendar Year 2019, and within the police districts most impacted by casino activities (Boston Downtown [A1] and Charlestown [A15]), the data indicated an **increase**, from 84,299 calls in A1 in 2018, to 85,876 in 2019, and an increase in A15, from 14,166 calls for service in 2018 to 14,450 in 2019. Citywide calls for service also **increased** from 2018 to 2019, from 673,419 calls to 686,895 calls.

Citywide decreases annually 2019 through 2022: From 2019 to 2020, citywide calls for service data decreased due to the COVID-19 shutdown, from 686,895 to 642,185; from 2020 to 2021, again we experienced a decrease, from 642,185 to 612,306; and most recently, from 2021 to 2022, we experienced another decrease in calls for service, from 612,306 to 600,753 calls.

A1 & A15 annually 2019 through 2022: While citywide decreases in calls for service has continued, even after many COVID-19 restrictions have been lifted, calls for service data in A1 show a slightly different pattern.

- In A1, we see an increase from 2018 to 2019 (84,299 v 85,876), a decrease from 2019 to 2020 (Covid – 85,876 v 69,082); then an increase from 2020 to 2021 (69,082 v 69,706) and then a significant decrease from 2021 to 2022 (69,706 v 60,707); and
- In A15, we see a pattern more in line with the Citywide trends—i.e., an increase in calls for service from 2018 to 2019, but then decreases in calls for service from 2019 to 2020, 2020 to 2021 and 2021 to 2022, possibly due to continued impacts of COVID-19.

2. Crime Incidents Data:

In **District A1**, we saw a **decrease** in total combined violent and property crime from 2018 to 2019 (2,562 v 2,413), a **decrease** from 2019 to 2020 (2,413 v 1,940), an **increase** from 2020 to 2021 (1,940 v 2,167), followed by a **decrease** from 2021 to 2022 (2,167 v 1,989). This follows overall citywide crime trends over those years, demonstrating the impact of COVID-19, and then the return of patrons to the casino properties. However, when you look closer at the crime categories within violent and property crime, you see:

- Increases between 2018 and 2019, in three categories of: rape and attempted rape (22 v 27), non-domestic aggravated assault (262 v 275) and auto theft (83 v 89).
- Increases between 2019 and 2020 in two crime categories: commercial burglary (66 v 129), larceny from MV (210 v 292).
- Increases between 2020 and 2021 in five categories: rape and attempted rape (18 v 21), robbery (121 v 197), domestic aggravated assault (22 v 30), other larceny (1022 v 1212) and auto theft (75 v 120).
- Increases from 2021 to 2022 in four categories: domestic aggravated assault (30 v 34), non-domestic aggravated assault (201 v 226), residential burglary (41 v 47), and auto theft (120 v 128).
- Some interesting patterns from the broader time period of 2018 compared to 2022: with an increase in homicide by 50% (1 v 2); an 81% increase in rape and attempted rape, (22 v 27);

and a 64% increase in auto theft (120 v 128).

In **District A15**, the overall combined violent and property crime demonstrates increases (2018 v 2019 335 / 355), increases (2019 v 2020 355/416), decreases (2020 v 2021 416/257) and then increases again (2021 v 2022 257/288). Compared to A1, we are seeing opposite trends each year, where there are increases in A1 there are decreases in A15, and vice versa. However, looking at individual crime categories that impacted these numbers, you see:

- Increases between 2018 and 2019, in five categories of: domestic aggravated assault (15 v 30), commercial burglary (3 v 4), larceny from MV (53 v 103), other larceny (129 v 140), and auto theft (15 v 29).
- Increases between 2019 and 2020 in six crime categories: homicide (0 v 1), robbery (4 v 12), commercial burglary (4 v 8), residential burglary (12 v 35), larceny from MV (103 v 141) and other larceny (139 v 159).
- Increases between 2020 and 2021 in two categories: robbery (12 v 14) and domestic aggravated assault (14 v 17).
- Increases in five categories between 2021 and 2022: non-domestic aggravated assault (22 v 22), commercial burglary (4 v 8), residential burglary (19 v 25), other larceny (87 v 102) and auto theft (12 v 18).
- Some interesting patterns from the broader time period of 2018 compared to 2022; with an increase in three categories: 37% increase in commercial burglary (3 v 8), 63% larceny from MV (53 v 84) and an 83% increase in auto theft (15 v 18).

3. Motor Vehicle Collision Data:

- In District A1, the data shows a decrease in collisions from 2018 to 2019 (914 v 896), a decrease again between 2019 and 2020 (896 v 481 - COVID impact), then an increase again between 2020 and 2021 (481 v 699) and then another increase from 2021 to 2022 (699 v 844). These past 2 years of increase could be due to customers return to the casino after the COVID shut down.
- In District A15, the data shows a large increase in collisions from 2018 to 2019 (160 v 312), and then a decrease between 2019 to 2020 (312 v 141 – COVID impact), another decrease from 2020 to 2021 (141 v 130) and then an increase from 2021 to 2022 (130 v 170).

Caveats: Although these data sets cannot be utilized to assert cause and effect, they certainly do show an upward pattern of crime and collision increases in certain crime and collision categories in Area A1 and A15 compared to citywide trends, even considering some crime decreases related to the COVID-19 shutdown in 2020 and 2021. Furthermore, as we noted in last year's application, there are some crime categories that are difficult to quantify as they are often not reported, thus do not show up via calls for service data, crime incident data or arrest data. Crimes most notable for underreporting include domestic violence, crimes against children, sexual assault, prostitution, gang-related crime activity (not a crime incident category, but instead a call for service data point) and overdose (also a call for service data point).

2) (If applicable) Please explain how this impact was not anticipated in the Applicant's Host or Surrounding Community Agreement.

Traffic impacts were expressly anticipated in the Terms and Conditions of the Surrounding Community Agreement. The subjects of human trafficking, drug-facilitated sexual assault, gang and drug-related crime activity were not specifically included, but may be inferred from the phrase "any anticipated adverse impacts" in the General Recitals.

3) Please describe what the Applicant is proposing and how the mitigation request will address the impact indicated.

BPD proposes to mitigate increases in criminal activity and traffic collision incidents by:

- Increasing training and investigative activities of the BPD's Human Trafficking Unit (HTU), Youth Violence Strike Force (YVSF), Drug Control Unit (DCU) and other related law enforcement entities; and
- Increasing traffic safety patrols on the roadways surrounding the casino

The **BPD Human Trafficking Unit (HTU)** is charged with three separate and distinct activities: 1) investigating criminal enterprises that profit from the sexual exploitation of vulnerable persons; 2) identifying and arresting buyers who drive the sex trade by increasing demand for the purchase of vulnerable persons; and 3) following up on referrals that come into the HTU by family members and service providers, of young persons that are missing, and assumed to be coerced, exploited and forced into Boston's sex trade. Follow-up activities are time-intensive and investigative in nature.

The sex trade industry in Boston, nationally and internationally is a multi-billion-dollar industry that has the financial means to constantly evolve and evade criminal prosecution through the use of new technologies, social media normalization of sexual exploitation, online sale sites, transportation systems, untraceable monetary tools, and force and intimidation of victims. Human trafficking is the fastest-growing and second-largest criminal industry in the world, generating roughly \$150.2 billion worldwide. According to the Trafficking in Persons Report produced by the State Department, approximately 27 million women, children and men are victims of some form of human trafficking; while 79% of human trafficking is sex trafficking. The BPD needs training in a wide range of areas to keep up with the evolving nature of the sex trade, and to understand the tools that they could use for harm reduction. Through this grant, the BPD's HTU will go to Phoenix, AZ to do a site visit to the Phoenix Police Department, and attend their **HEAT Training** <https://www.phoenix.gov/district2/human-trafficking> . The training would be offered to Detectives and Commanders of Boston's HTU.

In addition, the HTU needs an additional **undercover car and overtime (OT)** to perform surveillance and other investigative tasks, in order to avoid detection by sex traffickers while performing these duties. This is especially needed for surveillance and enforcement activities in and around Encore, since many of the sex traffickers and individual sellers ("pimps") who currently operate at the casino are known gang affiliates, who are very aware of the types of cars that BPD uses for surveillance. We are requesting a vehicle that blends in with similar cars at the casino, to make it more likely that the BPD, and our law enforcement partners, will be able to conduct enforcement activities undetected. The remaining HTU need is for overtime to conduct joint surveillance activities at the casino for ongoing investigations.

Boston Police Department's Human Trafficking Unit's

FY 2023 MGC CMF Request

DRAFT Budget

2021 Toyota Sienna	\$35,000.00
Phoenix H.E.A.T HTU Site Visit & Training	\$11,584.00
OT for investigations	\$ 3,416.00
	\$50,000.00

Impact: For this current year’s MGC CMF grant, the HTU has maintained a partnership with the Massachusetts State Police (MSP) High-Risk Victims Unit and has a Massachusetts State Trooper embedded in the Boston Police Human Trafficking Unit on full-time basis. As discussed previously, the HTU conducted investigations that have directly involved the casino over the past two years, which resulted in multiple-count federal indictments. The HTU continues working on those cases, and continues to travel the country locating additional victims to conduct interviews. The HTU is also continuing to execute search warrants in the furtherance of these investigations. In the next month, the HTU is scheduled to travel to Texas, Florida, Tennessee, Connecticut, and Ohio in the furtherance of one of these investigations.

In the past year, the HTU was alerted to a woman identified as “JS” potentially being trafficked at the casino. “JS” has over 130 ads on websites advertising commercial sex acts and was involved in an argument with “CK” at the casino in January 2022. “CK” is a Mattapan resident and has over thirty incidents with the Boston Police including incidents with “JS”. In late December 2022, detectives of the Boston Police Human Trafficking Unit, along with the Massachusetts State Police, were in the casino conducting surveillance operations and observed a female they believed to be “JS” in the area of Center Bar. This woman approached the Center Bar on at least three different occasions but only to assess the patrons at the bar and never requested any items from the bar. While also at the Center Bar, investigators were approached by an Eastern European male who inquired about the status of a male and female investigator and questioned their interest in developing further relations. In the past six months, there have been at least 88 ads posted directly advertising “Encore” as a location. One individual posted an ad in which she stated that she was doing “in-calls” in early January 2023 at the Encore Hotel & Casino.

The Youth Violence Strike Force (YVSF) – The YVSF’s goal is to reduce the criminal activity and anti-social behavior of youthful offenders and youth gangs through directed and community-based policing strategies. Boston YVSF does not yet have a formal relationship with law enforcement (LE) agencies working in and around casino properties. However, the YVSF is very interested in meeting with those LE agencies and establishing a Memorandum of Understanding (MOU) with them to participate in multi-agency surveillance and crime investigation activities related to Boston-based gang affiliates. Anecdotally, it is believed that gang-related criminal activity, including drug sales and prostitution, is taking place on casino property as evidenced when a members of Boston’s YVSF, while on their personal time, went to casino properties recreationally (casino, bars, clubs, restaurants) and happened to recognize in those establishments known gang affiliates. The YVSF, after establishment of an MOU, will utilize OT to participate in joint operations over the life of the grant. They will keep track of OT use, surveillance efforts, investigations, arrests and other related activities.

Budget: The ranks that will be working on these investigations include: Sgt. Detectives (OT rate - \$81.26), Sergeants (\$76.46), Detectives (\$66.50) and Police Officers (\$62.74) whose OT rates vary depending on college degrees and other factors. Given that, in order to price out the cost of these ranks participating in these named investigative activities, we took the average OT rate of \$71.71 per hour and divided it by the \$50,000.00 requested, which provides an estimated 697.25 hours of YVSF OT provided to the Encore over the life of the grant.

Boston Police Department's Youth Violence Strike Force's

DRAFT Budget

Personnel/Overtime

\$71.71/hr. x 697.50 hours = \$50,000.00

\$50,000.00

Impact: At this point in time, as the YVSF has not yet operated in partnership with other LE partners on these activities. We assume that the impact will show in a decrease in gang-related crime incidents (e.g., car theft, drug-facilitated sexual assault (DFSA), rape, drugs, guns, etc.) on Encore properties, and the prevention of these crimes as it becomes apparent to gang members and affiliates that LE is present and surveilling their activities.

The Drug Control Unit (DCU) - The BPD DCU is dedicated to the enforcement of the controlled substance laws as they pertain to manufacturing and distribution. Our officers have established proven, legally sound methods of investigation to combat drug-related crimes from street level up to major trafficking levels to eradicate not only the dealers themselves, but also the various associated quality of life crimes such issues can present. The officers of the BPD DCU are dedicated to combatting drug-related issues in every neighborhood in the City of Boston, as well as working in collaboration with our neighboring law enforcement agencies to improve the quality of life for all residents.

The BPD DCU officers are vastly experienced in investigating and preparing for the prosecution of criminals and drug gangs who perpetrate violence, fear and intimidation in our communities. These investigations often lead to not only the arrest and prosecution of those responsible for drug manufacturing and trafficking, but also the seizure of illicit drugs, illegal firearms and forfeiture of assets derived from drug traffickers at various levels in Boston and surrounding cities and towns. Boston DCU officers are extensively trained and highly skilled in undercover work, gathering surveillance, conducting drug buys, recruiting confidential informants as well as court preparation and testimony, maintaining evidential and operational logs for long-range investigations. The BPD's DCU has coordinated and cooperated with state and local law enforcement officials on mutual drug enforcement efforts. With that said, the 70 officers assigned to DCU are at your disposal and available to work with the Encore Security team, Everett PD and Mass State Police in any capacity needed in a joint-efforts to combat drug activity at the Encore Casino.

Although the BPD's DCU does not yet have a formal relationship with law enforcement LE agencies working in and around casino properties, they are very interested in meeting with those LE agencies and establishing a Memorandum of Understanding (MOU) with them to participate in multi-agency drug-related surveillance and crime investigation activities. The DCU, after establishment of an MOU, will utilize OT to participate in joint operations over the life of the grant. They will keep track of OT use, surveillance efforts, investigations, arrests and other related activities.

In addition, the BPD DCU will utilize grant funds to host a **one-day Legal Issues Seminar training** for up to 40 officers from the BPD's DCU, MSP, Everett PD and the Encore Security officers. The training will be provided by John Sofis Scheft, Esq., the Founder of Law Enforcement Dimensions. Training topics will include Police Reform Minefields, Body Search Issues, MV Search Issues, Distribution and Trafficking, Search Warrants and Electronic Evidence. The Training will be planned between November 2023 through June 2024.

Boston Police Department's Drug Control Unit's
 Legal Issues Seminar
 DRAFT Budget

Personnel/Overtime:	
\$71.71/hr. x 279 hours = \$20,000.00	\$20,000.00
Training:	
*Trainer \$85 per participant X 40	\$ 3,400.00
Breakfast & Lunch \$30 per participant X	

30	\$ 1,200.00
Audio/ Video Rental	\$ 500.00
Venue Rental	\$ 1,000.00
	\$ 6,100.00
<i>* Includes Instructor and Manual</i>	
Sub-total	\$26,100.00

Impact: At this point in time, as the DCU has not yet operated in partnership with other LE partners on these activities, we assume that the impact will show in a decrease in drug-related crime incidents (i.e., overdose, drug sales, DFSA, illegal gun possession, etc.) on Encore properties, and the prevention of these crimes as it becomes apparent to drug dealers that LE is present and surveilling their activities.

Area A1 (Downtown Boston) and A15 (Charlestown) Districts have been negatively impacted by increased traffic flow in and around the roadways connected to the Encore Casino, including motor vehicle, pedestrian and bicycle collisions. In addition, there has been an increase in car thefts and motor vehicle larcenies. To combat the continuance of these incidents, the BPD needs high-visibility patrols in the area between 4:00 p.m. through 4:00 a.m., during high-traffic weekends and weekdays. In addition, Detectives from these two Districts need additional time to implement strategies to combat the increase in car theft and larceny. These strategies could include undercover surveillance, community meetings to educate residents about target hardening tactics that protect their cars from theft and larceny, and additional hours to investigate car theft and larceny incidents. Overtime funds will be needed for all of these activities.

Boston Police Department's Area A1 & A15
DRAFT Budget

Personnel/Overtime	
\$71.71/hr. x 697.50 hours = \$50,000.00	\$50,000.00

Impact: With this current year’s MGC CMF grant, the BPD deployed Area A patrols officers on Causeway St, N. Washington St, Rutherford St, Alfred St. There was a fatal pedestrian accident during the grant period on Alfred St., and the City of Boston had a jumper on the N. Washington St. Bridge, all within the grant period, and all responded to by the grant-funded patrol car. The Area A Captain detailed them to traffic enforcement, and kept copies of each citation issued and the activity log for the unit. For every detail deployed to work on traffic safety and enforcement, the BPD has kept record of the OT slip, a copy of any citations written, and a copy of the unit history. Anecdotally, Area A received positive feedback from the neighborhood ‘noticing that we were out there doing traffic enforcement’. Finally, Area A was able to place grant-funded patrols during high-traffic hours when large events were taking place that lead to congestion on route that leads to casino, and those units were able to assist with directing traffic.

IV. Scope, Budget, and Timeline	
Applicant: Boston Police Department	Vendor Code: VC6000192075
Total Amount Requested: \$176,100.00	Estimated Total Project Cost: \$176,100

Scope of Work
<p>Please include below a breakdown of the proposed work. The project scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.</p> <p>BPD proposes to mitigate increases in criminal activity and traffic collision incidents by:</p> <ul style="list-style-type: none"> Increasing training and investigative activities of the BPD's Human Trafficking Unit (HTU), Youth Violence Strike Force (YVSF), Drug Control Unit (DCU) and other related law enforcement entities; and Increasing traffic safety patrols on the roadways surrounding the casino <p>From July 1, 2023 through June 30, 2024, the following Scope of Work will take place:</p> <ul style="list-style-type: none"> If funded, the BPD's Office of Research and Development (ORD) will work the MGC to revise the budget <i>if necessary</i>, and once approved, have the MGC Contract approved by the BPD Legal Office and signed by the Police Commissioner. The ORD will then work with the BPD's Finance Unit and Mayor's Office of Intergovernmental Relations (IGR) to schedule a hearing before the Boston City Council so that they may accept the funds into the City of Boston's (COB's) budget system. Once approved, a budget will be established within the COB Budget Office and funds will be ready to be expended. At that time, ORD will work with the BPD Finance Office to create four overtime (OT) codes, to then distribute to the HTU, YVSF, DCU and the Area A Commander. All four units will be given instructions as to how to track the spending down of these OT funds according to grant requirements. Soon after, the HTU will begin planning their training visit to Phoenix, AZ Police Department, and The YVSF and DCU will begin convening meetings with Encore property's other LE agencies (i.e., Everett PD, MSP, Encore Security) to discuss the development of Memoranda of Understanding (MOU's) related to multi-agency strategies to target drug- and gang-related crime activities on Encore properties. Once the MOU's are signed, those two Units will begin participating with these agencies to deter, enforce, suppress and investigate crime, while keeping close track of all OT activities related to the Encore properties. Multi-agency operations will begin and continue throughout the life of the grant In early 2024, the HTU will move forth with the purchase of a 2021 Toyota Sienna so that they may conduct surveillance activities without being recognized by sex traffickers and pimps. During this same time period, the DCU will begin planning the 40-person, one-day Legal Issues Seminar Training, inviting all of the Encore property's LE partners. In the Spring of 2023, the Legal Issues Seminar Training will be conducted. In July 2024 the ORD will work with the four involved Units to create a Final Report.

Proposed MGC Grant Budget			
Please use the following table to outline the budget of your project. Include any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation as an attachment. In determining the funding request, please round up to the nearest hundred dollars.			
Timeline	Description of Purchase/Work	QTY	Budget
July 2023	Award announcement, budget revision (<i>if requested</i>) and contract execution		
August 2023	City Council approval process Budget set up within COB		
September 2023	<p>Overtime codes are established and distributed to the Area A Captain and the 3 Unit Commanders (i.e., HTU, YVSF & DCU).</p> <ul style="list-style-type: none"> Area A (1 & 15) Captain will brief patrol supervisors and officers on weekly patrol operations on surrounding roadways of Encore properties for the life of the grant The HTU will plan logistics for Detectives to attend Phoenix HEAT training in December 2023, and continue surveillance and operations with LE partners with whom they are already working on Encore properties The YVSF and DCU meet with Encore Security staff, the MA State Police and the Everette Police to write and have signed a Memorandum of Understanding (MOU) that will include protocols and policies for joint operations, including surveillance and follow-up investigations. 	4 OT Codes: HTU YVSF DCU Area A1 & A15	\$3,416.00 \$50,000.00 \$20,000.00 \$50,000.00
October - December 2023	<ul style="list-style-type: none"> HTU, YVSF, DCU and Area A will begin using overtime funds on a wide range of public safety activities in partnership with other related LE agencies HTU Detectives will attend the Phoenix, AZ HEAT conference in December, and write a report on the training content to Director of the Office of Research & Development (ORD) The HTU will submit requisition to purchase an additional surveillance vehicle, and a Purchase Order will be created to secure the necessary vehicle 	1 Training	\$11,584.00
January - June	<ul style="list-style-type: none"> The DCU will begin planning the Legal 	1 Training	\$6,100.00

<p>2024</p>	<p>Issues Seminar Training with the Instructor and Commanders of the other LE agencies</p> <ul style="list-style-type: none"> • The HTU vehicle arrives and is assigned to the HTU; • The HTU utilizes the vehicle to perform all casino-related investigative tasks (ongoing); • The HTU Commander documents all investigative activities that relate directly or indirectly to casino operations, and copies the Director of ORD (ongoing); • The Area A1 & A15 Commander assigns District detectives and patrol officers on overtime to perform investigative and patrol duties related, directly or indirectly, to car theft and larceny as well as traffic safety patrols (ongoing). • The Commander documents the use of these overtime funds over the life of the grant, and copies the Director of the ORD (ongoing). • The Commanders of the YVSF and DCU assign supervisors, detectives and patrol officers to work in conjunction with partner LE agencies on YVSF and DCU related crime taking place at, or originating from the Encore properties. • The Legal Issues Seminar Training is delivered 	<p>1 - 2021 Toyota Sienna</p>	<p>\$35,000.00</p>
<p>July 2024</p>	<p>The ORD Director reports out, through a written evaluation report, to the Mass Gaming Commission, all quantifiable and qualifying outcomes related to the success of these grant funds, as they positively impact public safety in and around the Encore Casino.</p>		
<p>TOTAL</p>			<p>\$176,100.00</p>

V. Regional Incentive Award

Are you applying for a Regional Incentive Award?

<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
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Partner Community Contact-

Name: Det. Lt. Brian Galvin
Role: Commander High Risk Victims Unit
Email Address: brian.m.galvin2@state.ma.us
Telephone Number: 508.562.9073
Address: 470 Worcester Rd, Framingham, MA

VI. Waiver	
If you are applying for a waiver, please submit the Waiver Form with your application. The form can be found at www.massgaming.com/about/community-mitigation-fund/forms/	
Are you applying for a waiver?	
<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

VII. Please provide a brief description of each attachment.
<p>All three data sources utilized to prepare for this grant application, and to look at trends related to the operation of the Encore Casino – 2018 (baseline) to date, come out of the Boston Police Department’s record management system / crime reporting databases, including:</p> <ul style="list-style-type: none"> • The Boston Police Department (BPD) Area A and Citywide Incident Report Data – from the BPD Boston Regional Intelligence Center (BRIC) • BPD Motor Vehicle Collision Data – From the BPD • Call for Service Data – from the BPD Office of Research and Development <p>Much of the BRIC data was also noted in the 2020 “Assessing the Impact of Gambling on Public Safety” study by Christopher Bruce.</p> <p>In addition, we are attaching:</p> <ul style="list-style-type: none"> • The A1 and A15 maps • The 2021 Toyota Sienna Quote • A description of a past Legal Issues Seminar Agenda and rough quote via an email • An email from HTU Sgt. Det. Marc Sullivan with narrative and several links describing the work of the Phoenix, AZ HEAT initiative and the training provided; and • An Excel spreadsheet of the BPD’s 2023 MGC CMF grant proposal budget

VIII. Applicant Certification

On behalf of the aforementioned Applicant/municipality/governmental entity I hereby certify that the funds that are requested in this application will be used solely for the purposes articulated in this Application.

Michael Cox

Signature of Responsible Municipal
Official/Governmental Entity

1/31/23

Date:

Michael Cox

(print name)

Police Commissioner, City of Boston

Title:

A1 Part 1 Crime

Row Labels	Calendar 2018	Calendar 2019	Calendar 2020	Calendar 2021	Calendar 2022
Homicide	1	1		2	2
Rape & Attempted	22	27	18	21	27
Robbery	191	157	121	197	129
Domestic Aggravated Assault	27	26	22	30	34
Non-Domestic Aggravated Assault	262	275	212	201	226
Commercial Burglary	82	66	129	79	56
Residential Burglary	60	50	49	41	47
Other Burglary	12	9			
Larceny From MV	310	210	292	264	194
Other Larceny	1512	1503	1022	1212	1146
Auto Theft	83	89	75	120	128
Grand Total	2562	2413	1940	2167	1989

A15 Part 1 Crime

Row Labels	Calendar 2018	Calendar 2019	Calendar 2020	Calendar 2021	Calendar 2022
Homicide	1		1	1	
Rape & Attempted	10	3	2		2
Robbery	35	4	12	14	13
Domestic Aggravated Assault	15	30	14	17	14
Non-Domestic Aggravated Assault	44	30	26	21	22
Commercial Burglary	3	4	8	4	8
Residential Burglary	28	12	35	19	25
Other Burglary	2				
Larceny From MV	53	103	141	82	84
Other Larceny	129	140	159	87	102
Auto Theft	15	29	18	12	18
Grand Total	335	355	416	257	288

A1 Crash Reports

Row Labels	Calendar 2018	Calendar 2019	Calendar 2020	Calendar 2021	Calendar 2022
M/V - LEAVING SCENE - PERSONAL INJURY	32	20	8	13	25
M/V - LEAVING SCENE - PROPERTY DAMAGE	363	396	201	323	378
M/V ACCIDENT - INVOLVING BICYCLE - INJURY	31	20			
M/V ACCIDENT - INVOLVING BICYCLE INJURY		4	8	16	25
M/V ACCIDENT - INVOLVING BICYCLE NO INJURY	12	18	11	12	9
M/V ACCIDENT - INVOLVING PEDESTRIAN - INJURY		23	35	35	42
M/V ACCIDENT - INVOLVING PEDESTRIAN - NO INJURY	38	23	10	16	15
M/V ACCIDENT - OTHER	141	112	81	111	150
M/V ACCIDENT - OTHER CITY VEHICLE	33	34	12	30	31
M/V ACCIDENT - PERSONAL INJURY	76	65	31	27	53
M/V ACCIDENT - POLICE VEHICLE	20	25	14	21	20
M/V ACCIDENT - PROPERTY DAMAGE	116	85			
M/V ACCIDENT - PROPERTY DAMAGE		36	70	95	96
M/V ACCIDENT INVOLVING PEDESTRIAN - INJURY	52	35			
Grand Total	914	896	481	699	844

A15 Crash Reports

Row Labels	Calendar 2018	Calendar 2019	Calendar 2020	Calendar 2021	Calendar 2022
M/V - LEAVING SCENE - PERSONAL INJURY	7	5	9	7	6
M/V - LEAVING SCENE - PROPERTY DAMAGE	132	131	54	105	105
M/V ACCIDENT - INVOLVING BICYCLE - INJURY	7	3			
M/V ACCIDENT - INVOLVING BICYCLE INJURY		5	7	9	9
M/V ACCIDENT - INVOLVING BICYCLE NO INJURY		8	4	3	3
M/V ACCIDENT - INVOLVING PEDESTRIAN - INJURY		4	3	8	13
M/V ACCIDENT - INVOLVING PEDESTRIAN - NO INJURY	3	2	3		4
M/V ACCIDENT - OTHER	53	52	55	39	42
M/V ACCIDENT - OTHER CITY VEHICLE	8	4	3	6	7
M/V ACCIDENT - PERSONAL INJURY	26	24	23	20	24
M/V ACCIDENT - POLICE VEHICLE	4	7	2	4	
M/V ACCIDENT - PROPERTY DAMAGE	60	41			
M/V ACCIDENT - PROPERTY DAMAGE		23	41	41	68
M/V ACCIDENT INVOLVING PEDESTRIAN - INJURY	6	3			
Grand Total	360	312	141	170	170

2018					
	DV/SA	Prostitution	Gang	Overdose	ALL CFS
A-1	669	5	401	246	84,299
A-15	314	1	60	23	14,166
Citywide	19,056	173	2,597	1,417	673,419

2018					
	DV/SA	Prostitution	Gang	Overdose	ALL CFS
A-1	1%	0%	0%	0%	100%
A-15	2%	0%	0%	0%	100%
Citywide	3%	0%	0%	0%	100%

2019					
	DV/SA	Prostitution	Gang	Overdose	ALL CFS
A-1	580	6	352	300	85,876
A-15	364	0	26	14	14,450
Citywide	18,591	116	2,378	1,650	686,895

2019					
	DV/SA	Prostitution	Gang	Overdose	ALL CFS
A-1	1%	0%	0%	0%	100%
A-15	3%	0%	0%	0%	100%
Citywide	3%	0%	0%	0%	100%

2020					
	DV/SA	Prostitution	Gang	Overdose	ALL CFS
A-1	521	2	320	245	69,082
A-15	260	0	38	24	12,121
Citywide	18,416	123	2,999	1,473	642,185

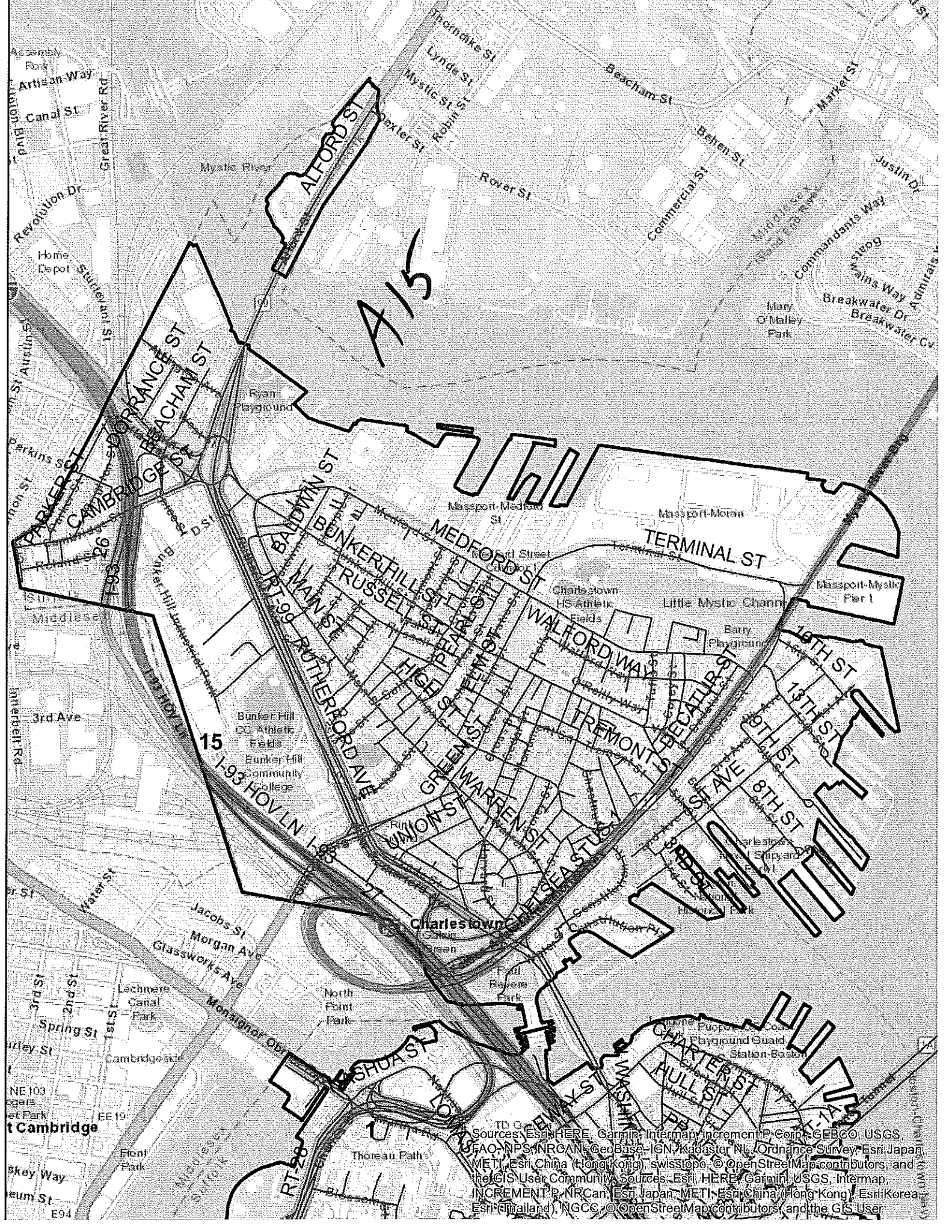
2020					
	DV/SA	Prostitution	Gang	Overdose	ALL CFS
A-1	1%	0%	0%	0%	100%
A-15	2%	0%	0%	0%	100%
Citywide	3%	0%	0%	0%	100%

2021					
	DV/SA	Prostitution	Gang	Overdose	ALL CFS
A-1	537	7	263	235	69,706
A-15	225	0	34	20	11,609
Citywide	18,019	126	1,960	1,443	612,306

2021					
	DV/SA	Prostitution	Gang	Overdose	ALL CFS
A-1	1%	0%	0%	0%	100%
A-15	2%	0%	0%	0%	100%
Citywide	3%	0%	0%	0%	100%

2022					
	DV/SA	Prostitution	Gang	Overdose	Total
A-1	556	3	251	281	60,707
A-15	259	1	26	18	9,922
Citywide	18,414	54	1,687	1,843	600,753

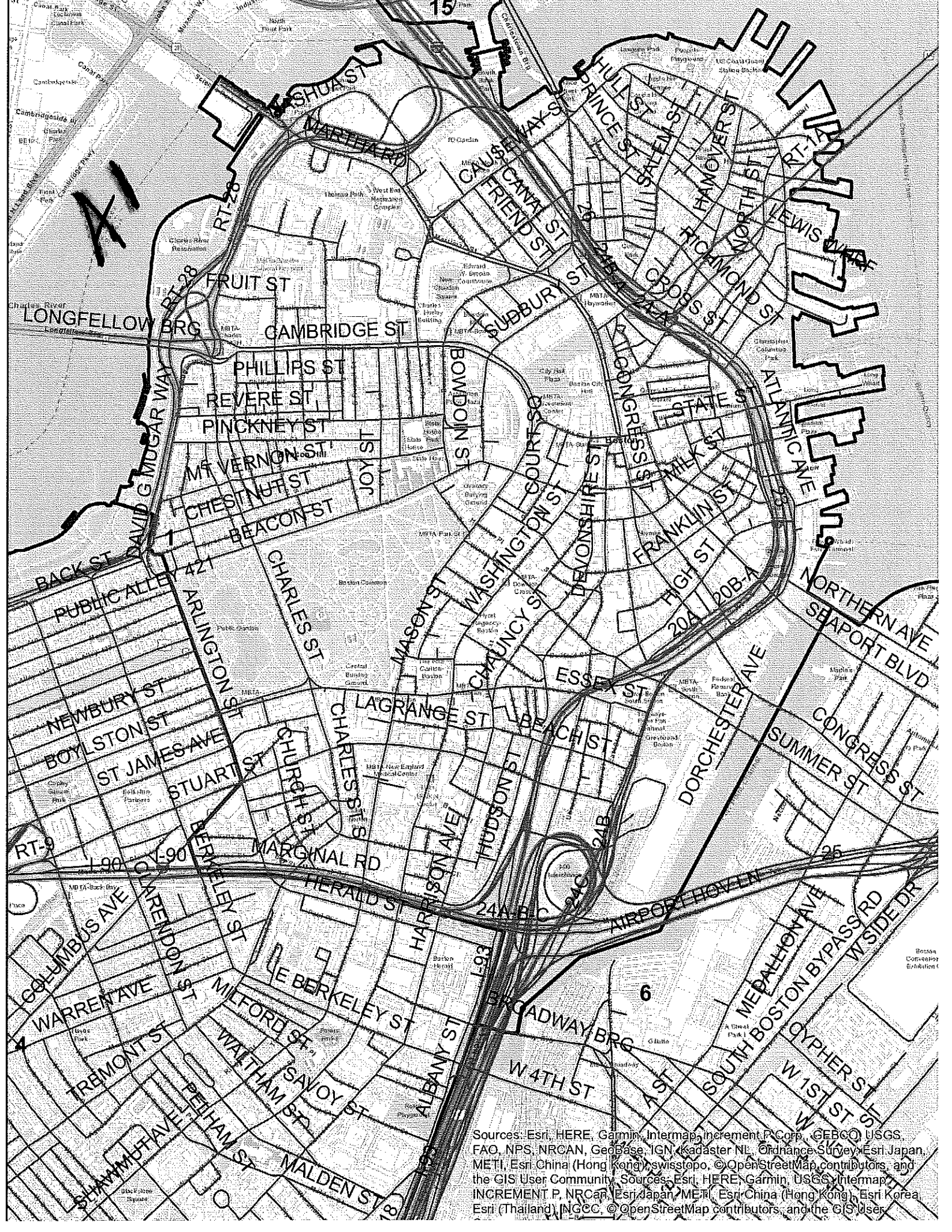
2022					
	DV/SA	Prostitution	Gang	Overdose	Total
A-1	1%	0%	0%	0%	100%
A-15	3%	0%	0%	0%	100%
Citywide	3%	0%	0%	0%	100%



AIS

15

Sources: Esri, HERE, Garmin, Intermap, increment P Corp., GEBCO, USGS, FAO, NPS, NRCAN, GeoBase, IGN, Kadaster NL, Ordnance Survey, Esri Japan, METI, Esri China (Hong Kong), swisstopo, © OpenStreetMap contributors, and the GIS User Community. Sources: Esri, HERE, Garmin, USGS, Intermap, INCREMENT P, NRCan, Esri Japan, METI, Esri China (Hong Kong), Esri Korea, Esri (Ireland), NGCC, © OpenStreetMap contributors, and the GIS User

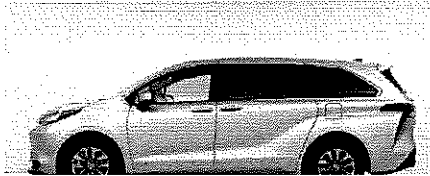


Sources: Esri, HERE, Garmin, Intermap, increment P Corp., GEBCO, USGS, FAO, NPS, NRCAN, Geobase, IGN, Kadaster NL, Ordnance Survey, Esri Japan, METI, Esri China (Hong Kong), swisstopo, © OpenStreetMap contributors, and the GIS User Community. Sources: Esri, HERE, Garmin, USGS, Intermap, INCREMENT P, NRCan, Esri Japan, METI, Esri China (Hong Kong), Esri Korea, Esri (Thailand), NGCC, © OpenStreetMap contributors, and the GIS user

2021 Toyota Sienna

Used • LE 8-Passenger FWD

[Share](#) [Save](#)



List Price

\$35,998

Great Price

\$1,020 (2.8%) below avg. list price

Est. Monthly Payment

\$597/mo [View & Edit](#)

Mileage

45,666

[Brooklyn Park, MN](#)

[\\$1,399 shipping fee to store nearest you \(Norwood, MA\)](#)

[No accidents reported, 1 owner](#)

[Standard Options](#)

[Confirm Availability](#)

[Get Your TruePrice](#)

Final Revised Proposal May 4, 2022

BOSTON POLICE DRUG CONTROL UNIT (DCU) LEGAL ISSUES SEMINAR 2022

Consultant

John Sofis Scheft, Esq.
Law Enforcement Dimensions, LLC
7 Central Street, Suite 100
Arlington, MA 02476
Tel: 781-646-4377
Cell: 781-859-9249
E-mail: john@ledimensions.com

Training Model

- **Practical legal approaches:** The training model for these experienced drug investigators (and any Suffolk County prosecutors who wish to attend) is practical legal approaches with future reference support in a comprehensive manual.
- **Proposed date & time:** Wednesday, May 25, 2022 from 8:00 a.m. until 3:00 p.m.
- **Proposed location:** The location needs to accommodate approximately 120 students. Suggest that DCU arrange for space at the Boston Convention & Exhibition Center (BCEC), which was the location used for our last training in September 2018.

Training Agenda

- **Police reform minefields for dug investigators.** [No need to worry, just be aware!]
 - Untruthfulness – the POST and *Brady* curse. *Comm. v. MacMillan* and *Matter of a GJ Investigation*.
 - Bias – allegations of bias under *Comm. v. Long*.
 - UOF – your 6E and 555 CMR obligations.
- **Body search issues.** Clear guidance on body searches:
 - Search incident to arrest (Scheft “archery target”)
 - No chokeholds. Substituting 268, § 13E
 - Procedures on strip searches in *Comm. v. Jeannis*

Training
Agenda
Continued

- **MV search issues.** Clear guidance on vehicle stops and searches for the drug investigator.
 - Frisks and new guidance under *Comm. v. Torres-Pagan*
 - Consent
 - MV Exception in the wake of *Comm. v. Eggleston*
 - Inventory
- **Distribution & trafficking.**
 - Factors for intent to distribute
 - Limits on expert testimony
 - Trafficking by joint venture *or* constructive possession
- **Search warrants.**
 - Critical rule: Must name or provide docket number of prior cases in track record *unless* explain
 - Detective X warrants
 - Linking street transactions to the suspect's house
- **Executing the warrant.**
 - Securing scene pending arrival of warrant
 - No no-knocks under 276, § 2D, go with bring-back-and-knock or knock-and-trick. *Challenge Charros!*
 - Rules of engagement
- **Electronic evidence.**
 - Cell phone searches.
 - GPS warrants after *Connolly*.
 - CSLI warrants and other ways to get the drug manager.
 - Body-Worn Camera (BWC) issues.
- **Payment is on a per officer basis.** LED receives **\$79.30 per officer in attendance**. This includes the instructor training fee and manual. Any attendee who receives a drug manual is counted in the per officer cost.

Budget &
Logistics

Budget
Continued

- **LED manual for each officer.** Each investigator in attendance receives the 2022 Drug Cases Manual with CD disc containing up-to-date warrant language and other information. The manual has 386 pages of critical statutes, case law, and guidelines for the professional Massachusetts drug investigator.
- **Boston DCU responsibilities.** The DCU will arrange for the BCEC or other suitable facility and any refreshments/lunch; audio visual equipment and microphone. The DCU will register participants and ensure payment for the seminar following an invoice from LED.
- **Important funding note.** LED narcotics law enforcement training and the accompanying manuals may be fully funded by seized assets under state, G.L. c. 94C, § 47, and federal law. See U.S. Justice Dept. *Guide to Equitable Sharing*.

Instructor
Background

John Sofis Scheft, Esq. is the founder of Law Enforcement Dimensions. He has been teaching and working with police officers for over 25 years. Known for his interesting and down to earth teaching style, Scheft has taught extensively for the PACE program and the New England Regional Academy of the Drug Enforcement Administration (DEA).

Other notable clients include Boston Police Drug Control Unit, Springfield Firearms & Narcotics Unit, New Bedford Narcotics Unit, New England Narcotic Enforcement Officers Association (NENEOA), Massachusetts State Police, New England Community Police Partnership (NECP2), and police academies and departments throughout the Commonwealth.

From 1993 to 1995, Scheft served as Director of the Attorney General's Elderly Protection Project, which provided multi-disciplinary training to police officers on elder issues.

Prior to serving with the Attorney General, Scheft worked as an Assistant District Attorney in Middlesex County, where he became a specialist in child abuse and juvenile offender cases.

Instructor
Continued

Scheft also has experience on the defense side, having represented a number of defendants accused of trafficking in narcotics. He brings this perspective from the "dark side!" to his work with police officers - helping them anticipate defense attorney strategies and tactics.

Scheft received his law degree from Northeastern University School of Law and his undergraduate honors degree from Harvard University. He lives with his wife and two children in Arlington.

From: Jennifer Fahey <jennifer.fahey@pd.boston.gov>
Date: January 27, 2023 at 1:00:03 PM EST
To: Paul Quinn <paul.quinn@pd.boston.gov>
Subject: Scheft Training

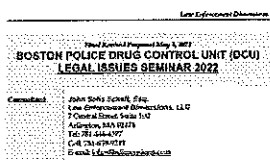
The \$79.30 covers my teaching and Jeremy Bucci and also a copy of the 2019 Drug Manual for each attendee. The Drug Manual alone retails for \$64.45 per copy, so this is a great value.

There is no maximum number of attendees for the class.

I attached the original proposal with the new date so you can circulate it to the relevant departments.

The rental fee for BCEC and any coffee and food costs are separate costs to be covered by the departments. I could I ever get, so Brian used to arrange this separately. He'd be good to talk to about this.

One attachment • Scanned by Gmail





Phoenix HEAT

2 messages

Marc Sullivan <marc.sullivan@pd.boston.gov>
To: Maria Cheevers <maria.cheevers@pd.boston.gov>

Sun, Jan 29, 2023 at 12:21 PM

Good afternoon Maria,

I priced out for 7 detectives to travel to Phoenix for 5 days to include travel days-

Phoenix HEAT Training & Live Operation:

I. Introduction

A. Instructor background

B. Purpose and Motivator: Combat the Demand of Sex Trafficking on a level outside the normal street prostitution.

C. Review performance objectives

1. Identify the need for a covert operation.
2. Locate a proper covert site.
3. Prepare cases for successful prosecution.

Transition: Let's start from the beginning

II. How it all started

A. Seattle PD Case

1. 204 arrests
2. Took over known massage parlor

B. Houston PD Case

1. 139 arrests
2. Took over known massage parlor / brothel

Transition: Now that we have identified the need to combat demand, let's look at how to put it together.

III. The Location

- A. Parlor take over vs. new location
 - 1. Existing location
 - a. Secured lobby
 - b. Massage rooms
 - c. Processing room
 - d. Area for arrest team
 - 2. New location
 - a. Is there enough room for all personnel
 - b. Proper parlor layout
 - 3. Bathroom or not (Table shower?)
 - 4. Removal of prisoners
 - a. First floor or other
 - b. Back door
- B. Audio and Video
 - 1. Wire up all rooms
 - a. Anywhere the customer might go
 - b. Ability to switch locations
 - c. Lighting conditions and cameras
 - 2. Digital vs. Disc

Transition: Let's move onto advertisement.

- IV. Advertisement is key
 - A. Social media locations
 - 1. skipthegames.com
 - 2. Craigslist
 - 3. Paisano magazine
 - 4. Website
 - B. Illicit look and feel
 - 1. Put it out there
 - 2. Obvious what you can get
 - C. FOSTA – Where now?

Transition: Now let's take a look at what really happens behind those closed doors.

- V. Behind closed doors
 - A. Exposure is common
 - 1. Be prepared to walk into the room with a exposed nude person
 - 2. Covered then exposure to prove not the police

- B. Sexual Abuse
 - 1. Belief of right to grope undercover

- C. Caught on video
 - 1. Be careful of what you touch
 - a. Lotions
 - b. Towels
 - c. Sheets

 - 2. Preparation
 - a. Lotion time
 - b. Towel buff job
 - c. Get the jitters out of the way
 - d. Clean with sheets

VI. Prosecution

- A. City Prosecutor
- B. Evidence Collection
- C. Arrest / Vehicle documentation

VII. Conclusion

- A. Review performance objectives
 - 1. Identify the need for a covert operation.
 - 2. Locate a proper covert site.
 - 3. Prepare cases for successful prosecution.

B. Questions

During a live undercover operation, HTU detectives working alongside Phoenix HEAT would further enhance their techniques to prevent exploitation & trafficking of children.

Related to the grant, detectives can specifically target the area in & around the casino to reduce demand that is currently seen.

HEAT (Human Exploitation and Trafficking) model - Detectives working in an undercover (UC) capacity will post and respond to ads online. The UC detective will respond to buyers using various online methods to negotiate a sale for sex or sex with a minor and buyer (john). The UC detective will pose as a parent or guardian or other trafficker and they will sell their child for a sex act(s) for money or something of value. The UC detective needs to ensure probable cause for arrest exists prior to arrival. When the suspected buyer arrives an undercover UC detective will act as a trafficker of sex. A UC detective will greet the buyer at the front door. A UC detective will welcome the buyer into the deal room (living room) and if safe to do so, reaffirm the deal if possible. No reaffirmation is worth a substantial risk of injury. When the UC

detective is ready for the arrest they will give the Audio and/or Visual predetermined arrest signal or distress signal(s) and create distance from the suspect.

ICAC (Internet Crimes Against Children) model - UC detectives will pose as a minor child online. Using various online communication methods and following ICAC standards the UC Detective will negotiate sex as a child preferably for something of value. Detectives need to substantiate probable cause prior to the suspect arriving at the operation address. When the buyer arrives at the operational residence a younger looking UC Detective will wave to the buyer and allow him into the deal room. If practical the UC will reaffirm the deal.

Sergeant Detective Marc Sullivan

Boston Police Department

Human Trafficking Unit

989 Commonwealth Avenue

Brighton, Massachusetts 02215

617-343-6533

(617) 594-4292 (cell)

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Maria Cheevers <maria.cheevers@pd.boston.gov>
To: Marc Sullivan <marc.sullivan@pd.boston.gov>

Sun, Jan 29, 2023 at 2:22 PM

This is great, thank you
[Quoted text hidden]



Maria Cheevers <maria.cheevers@pd.boston.gov>

Phoenix HEAT

2 messages

Marc Sullivan <marc.sullivan@pd.boston.gov>
To: Maria Cheevers <maria.cheevers@pd.boston.gov>

Thu, Jan 26, 2023 at 7:52 PM

Maria,

Please see the attached links-the first is a video about the unit that first drew my interest to Phoenix HEAT.

<https://www.youtube.com/watch?v=waRNXRaHH34>

<https://www.facebook.com/PhoenixPolice/videos/human-exploitation-and-trafficking-unit/360596249079723/>

https://goyff.az.gov/sites/default/files/meeting-documents/materials/ppd_operation_broken_hearts.pdf

<https://www.phoenix.gov/district2/human-trafficking>

<https://www.phoenix.gov/district2/human-trafficking>

<https://www.phoenix.gov/district2/human-trafficking>

<https://www.12news.com/article/news/local/arizona/118-arrested-in-undercover-sex-trafficking-operation-in-phoenix-and-scottsdale/75-a3ab6d05-5008-4bb3-a366-5e00be46c1f7>

Sergeant Detective Marc Sullivan

Boston Police Department

Human Trafficking Unit

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Boston Police Department's Drug Control Unit's
Legal Issues Seminar
DRAFT Budget

Personnel:

Overtime $\$71.71 / \$20,000.00 = 279$ hours **\$20,000.00**

Training:

*Trainer \$85 per participant X 40 \$ 3,400.00

Breakfast & Lunch \$30 per participant X 30 \$ 1,200.00

Audio/ Video Rental \$ 500.00

Venue Rental \$ 1,000.00

\$ 6,100.00

** Includes Instructor and Manual*

Sub-total **\$26,100.00**

Boston Police Department's Anti-Gang Violence Unit's
DRAFT Budget

Personnel:

Overtime $\$71.71 / \$50,000.00 = 697.50$ hours **\$50,000.00**

Boston Police Department's Human Trafficking Unit's
DRAFT Budget

2021 Toyota Sienna \$ 35,000.00

Pheonix H.E.A.T HT Site Visit & Training \$11,584.00

OT for investigations \$3,416.00

Sub-total **\$ 50,000.00**

Boston Police Department's Area A1 & A15
DRAFT Budget

Personnel:

Overtime $\$71.71 / \$50,000.00 = 697.50$ hours **\$50,000.00**

Total **\$176,100.00**