

FY 2025 Municipal Community Mitigation Fund Grant Application

Application Instructions:

- I. All applications must be received by the Massachusetts Gaming Commission by January 31st, 2024, at 11:59 p.m. to be considered for funding for the FY 2025 grant round.
- II. Each Municipality may only submit ONE application as a Word Document.
- III. Each project must have its own form within the appropriate category. Forms can be found below as Parts A-E. If there is more than one project in a category, please copy the form. Provide a form and attachments for each project. All attachments should directly follow the relevant project form.
- IV. Be sure to fill in all the information requested on the application. Applications that are left incomplete will not be accepted.
- V. The application must be signed by the municipal administrator or an individual with signatory authority.
- VI. Submit this completed form as well as any relevant attachments to MGCCMF@Massgaming.gov or as a response to the COMMBUYS BID BD24-1068- 1068C-1068L-95061

For more detailed instructions as well as the full FY 2025 Application Guidelines visit <https://massgaming.com/about/community-mitigation-fund/>

Municipal Grant Manager Information:	
Applicant:	The City of Boston
Vendor Code:	VC6000192075
Name:	Marcus Kennedy
Title:	Director of External Resource Development City of Boston-Office of Budget Management
Email Address:	marcus.kennedy@boston.gov
Telephone:	617-635-3838
Address:	Attn: Marcus Kennedy City of Boston 1 City Hall Square, Room 813 Boston, MA 02201

Grant Budget Summary

Your community's FY 2025 proposed allocation can be found at <https://massgaming.com/about/community-mitigation-fund/>. Use the space below to total all requests by category. Please clarify how many discreet projects your community plans to undertake per category.

Total FY 2025 Allocation: \$2,607,000		
Application Totals by Category	# of Projects	Requested Amount
A. Community Planning	0	\$0
B. Public Safety	1	\$823,018.73
C. Transportation	3	\$1,605,000
D. Gambling Harm Reduction	1	\$177,675
E. Specific Impact	0	\$0
TOTAL	5	\$2,605,693.73

- I. Are you requesting a waiver for any program requirement?

Yes ☐

No ☒

- II. If yes, you must fill out a CMF Municipal Waiver Form. The Waiver form can be found as Appendix E to the RFR on COMMBUYS or online at <https://massgaming.com/about/community-mitigation-fund/forms/>. Applications without a completed waiver form will not be considered for a waiver.

Budget Category Summary


Use the below space to provide an overview of all projects to be covered by this funding. You may add as many items as is pertinent to your application (you can add rows by right clicking on the row and selecting "add row"). Please provide a category, name, brief description, and amount for each item.

Category	Project Name	Description	Amount
A. Community Planning	N/A	N/A	\$0
B. Public Safety	Boston PD Public Safety Strategy	The BPD's Public Safety response will	\$823,018.73

		<p>include strategies from eight (8) separate BPD internal Bureaus/Units/Offices. These internal sworn and civilian entities include:</p> <ol style="list-style-type: none"> 1. The Office of the Police Commissioner (OPC)/ Office of Research and Development (ORD); 2. The Bureau of Investigative Services' (BIS) - Family Justice Center's (FJC) Human Trafficking Unit (HTU); 3. BIS Homicide Unit's Fatal Collision Accident Investigation Team (FCIT); 4. BIS Drug Control Unit (DCU); 5. BIS Fugitive Apprehension Unit (FAU); 6. The Bureau of Field Services' (BFS) Youth Violence Strike Force (YVSF); 7. BFS Districts A-1 & A-15; and 8. BFS District B-2 Detectives 	
C. Transportation	Lost Village Traffic and Safety Improvements	Construct road safety improvements at several key intersections, sidewalks, ramps and crosswalks in the vicinity of the Encore Casino, namely on Cambridge Street, Parker Street, Parker Street, Brighton Street, Medford Street, and Caldwell Street.	\$655,000
C. Transportation	Charlestown Safety Improvements	Create initial complete streets designs for safety improvements in the Charlestown neighborhood, mainly on Medford Street, Main Street and Bunker Hill Street.	\$500,000
C. Transportation	Sullivan/Rutherford Redesign	Help produce early stage road & traffic signal improvement designs for the Rutherford Ave reconstruction project to improve vehicular safety and/or reduce traffic congestion.	\$450,000
D. Gambling Harm Reduction	We're the Kids of America: The Impact of Encore Casino on the Young People of Charlestown.	Study of impacts on young community members ages 14 to 25 years old who are living in the neighborhood of Charlestown in Boston.	\$177,675
E. Specific Impact	N/A	N/A	\$0

Applicant Certification

On behalf of the aforementioned applicant, I hereby certify that the funds that are requested in this application will be used solely for the purposes articulated in this application.


Signature:

1/3/24
Date:

JAMES M. WILLIAMSON, DIRECTOR
Name and Title of Signatory:

Part A-Community Planning

Project Name:			
Please provide below the contact information for the individual managing this aspect of the grant.			
Project Contact		Additional Project Contact (if applicable)	
Name:		Name:	
Title:		Title:	
Department:		Department:	
Email Address:		Email Address:	
Telephone:		Telephone:	
Address:		Address:	
<p>I. Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2025 Guidelines relevant to this category (Page 8-9). If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)</p>			
<p>II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.</p>			
Proposed MGC Grant Budget			
Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.			
Description of Purchase/Work	Timeline	QTY	Budget
	TOTAL:		

Part B- Public Safety

Project Name: The Boston Police Department (BPD) Public Safety Strategy	
Please provide below the contact information for the individual managing this aspect of the grant	
Project Contact	Additional Project Contact (if applicable)
Name: Maria Cheevers	Name: Jason Whyte
Title: Director, BPD Office of Research & Development (ORD)	Title: BPD ORD Grants Administrator
Department: BPD Office of Research & Development (ORD)	Department: BPD Office of Research & Development (ORD)
Email Address: maria.cheevers@pd.boston.gov	Email Address: jason.whyte@pd.boston.gov
Telephone: 617.343.4859	Telephone: 617.343.5858
Address: 1 Schroeder Plaza, 4th Floor Boston, MA 02121	Address: 1 Schroeder Plaza, 4th Floor Boston, MA 02121
<p>I. Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2025 Guidelines relevant to this category (Page 12-13). If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)</p>	
<p>Identified Impacts: The BPD will address all of the following impacts within our proposed strategies:</p> <ul style="list-style-type: none"> Increased visitation and employment due to the casino will likely increase the interaction between public safety personnel and casino patrons and employees. It is recognized by law enforcement and the casino industry that certain types of crime may be attracted to casinos and other hospitality-related businesses. These may include human trafficking, money laundering, and drug trafficking. Other crimes that may be attributable to casinos include increased assaults, fraud, and property crimes. The presence of casinos has been demonstrated to cause an increase in cases of operating under the influence. Increases in traffic can cause increases in congestion, accidents, and vehicular/bicycle/pedestrian conflicts. The influx of visitors to a casino can result in an increase in calls for service and put pressure on local emergency services including emergency responders like fire departments and EMS. This could lead to increased needs for mutual aid. <p>I. Literature review of studies that show the Encore Casino's impact on crime, and other studies that show gaming's influence on crime:</p> <p><i>Assessing the Influence of Gambling on Public Safety in Massachusetts Cities and Towns Analysis of the influence of Encore Boston Harbor on its surrounding community during its first six months of operation Christopher W. Bruce Crime Analysis Consultant to the Massachusetts Gaming Commission</i></p>	

10 April 2020 v. 1.5

This was a 6-month analysis (July 1 – December 31st, 2019) of the impact of the Encore Casino, post opening, looking at crime impact in the Charlestown area of District A-1/A-15—Boston's oldest neighborhood. The categories of crime that were more greatly impacted than anticipated included: simple assault, threats, theft from vehicle, auto theft and fraud. There were also multiple categories of crime that were 'expected' to increase, including family offenses, vandalism, other theft and aggravated assault. They stated in the report that in future reports they will look at data from other Boston neighborhoods impacted by the Encore Casino, including Long Wharf, the World Trade Center and the Logan Airport Pier, where water taxi and ferry services take visitors to and from the Casino.

CASINOS, CRIME, AND COMMUNITY COSTS Earl L. Grinols and David B. Mustard 2006

This study examined the relationship between casinos and crime using county-level data for the United States between 1977 and 1996. Casinos were nonexistent outside Nevada before 1978, and expanded to many other states during the sample period. They found that most factors that reduce crime occur before or shortly after a casino opens, whereas those that increase crime, including problem and pathological gambling, occur over time. The results suggest that **the effect on crime is low shortly after a casino opens, and grows over time. Roughly 8% of crime in casino counties in 1996 was attributable to casinos, costing the average adult \$75 per year.** With this research, it is reasonable to believe that Boston may, over time, begin to experience negative impacts in several crime categories.

Problem gambling and family violence: family member reports of prevalence, family impacts and family coping Aino Suomi, Alun C Jackson, Nicki A Dowling, Tiffany Lavis, Janet Patford, Shane A Thomas, Peter Harvey, Max Abbott, Maria E Bellringer, Jane Koziol-McLain and Sue Cockman

There exists only a small number of empirical studies investigating the patterns of family violence in problem gambling populations, although **some evidence exists that intimate partner violence and child abuse are among the most severe interpersonal correlates of problem gambling.** This article reports on the Australian arm of a large-scale study of the patterns and prevalence of co-occurrence of family violence and problem gambling in Australia, New Zealand and Hong Kong. The study screened 120 help-seeking family members of problem gamblers in a range of clinical services for both family violence and problem gambling. The main results showed that 52.5% reported some form of family violence in the past 12 months: 20.0% reported only victimization, 10.8% reported only perpetration and 21.6% reported both victimization and perpetration of family violence. Parents, current and ex-partners were most likely to be both perpetrators and victims of family violence. There were no gender differences in reciprocal violence but females were more likely to be only victims and less likely to report no violence in comparison to males. Most of the 32 participants interviewed in depth, reported that gambling generally preceded family violence. The findings suggest that perpetration of family violence was more likely to occur as a reaction to deeply-rooted and accumulated anger and mistrust whereas victimization was an outcome of gambler's anger brought on by immediate gambling losses and frustration.

II. Boston Call for Service, Incident and Traffic Safety Data:

1. Calls for Service Data:

- **Baseline 2018 v 2019 A1, A15 & Citywide Increases:** The Encore Casino opened in June of 2019. During Calendar Year 2019, and within the police districts most impacted by casino activities (Boston Downtown [District A-1] and Charlestown [District A-15]), the data indicated an

increase, from 84,299 calls in A-1 in 2018, to 85,876 in 2019, and an increase in A-15, from 14,166 calls for service in 2018 to 14,450 in 2019. Citywide calls for service also **increased** from 2018 to 2019, from 673,419 calls to 686,895 calls.

- **Citywide decreases annually 2019 through 2022 – then increased from 2022 to 2023:** From 2019 to 2022, citywide calls for service data decreased due to the COVID-19 shutdown, from 686,895 to 642,185 – 2019-2020; from 2020 to 2021 – 642,185 to 612,306; and from 2021 to 2022 – 612,306 to 600,752. But from 2022 to 2023, we saw a significant increase, from 600,753 to 660,943 (+10%).
- **A-1 & A-15 annually 2019 through 2023:** While citywide decreases in calls for service has continued through 2022, and then increased in 2023; calls for service data in A-1 only increased in gang-related crime incidents, from 251 in 2022 to 296 (+17%); while in A-15, both gang-related crime and overdoses increased. With regard to gang related crime, in 2022 A-15 experienced 26 in 2022, and 40 in 2023 representing a +53% increase; and with regard to overdoses, in 2022 A-15 experienced 18, while in 2023 then experienced 29, representing a +61% increase.

2. Crime Incidents Data:

- In **District A-1**, from 2022 to 2023, several Part I property crime categories increased, including commercial burglary (57 to 71), residential burglary (48 to 50), larceny from a motor vehicle (201 to 222), and other larceny (1,180 to 1,306); while Part I violent crime was only up in the category of homicide from 2 in 2022 to 3 in 2023.
- In **District A-15**, from 2022, there was only an increase in the auto theft Part I property crime category, by 1 – from 18 to 19. With regard to Part I violent crime, there were on decreases in all violence crime categories.
- **Citywide**, only other larceny and auto theft increased in Part I property crime, while rape/attempted rape and robbery increased in Part I violent crime between 2022 and 2023.

3. Motor Vehicle Collision Data:

- In **District A-1**, the data shows a decrease in collisions from 2018 to 2019 (914 v 896), a decrease again between 2019 and 2020 (896 v 481 - COVID impact), then an increase again between 2020 and 2021 (481 v 699), another increase from 2021 to 2022 (699 v 844), and finally yet another increase from 2022 to 2023, from 823 to 936, with another 13% increase. These past 3 years of increase could be due to customers returning to the casino after the COVID shutdown.
- In **District A-15**, the data shows a large increase in collisions from 2018 to 2019 (160 v 312), and then a decrease from 2019 to 2020 (312 v 141 – COVID impact), another decrease from 2020 to 2021 (141 v 130) and then an increase from 2021 to 2022 (130 v 170). From 2022 to 2023, we see a decrease from combined crash report categories, from 274 down to 258. However, within these categories there was an increase in leaving the scene of property damage (103 – 110); MV involving a pedestrian (3-4), motor vehicle involving other City vehicles (6 – 7), and motor vehicle involving a police vehicle (0 – 3).

Caveats: The three categories that we report here—i.e., calls for service, incident reports and motor vehicle collision data—only include the two police districts that directly abut Encore Casino property. When reporting these abutting District data sets, we cannot assert a direct cause and effect to casino operations. Nor could we compare these District data sets to that of other COB Districts that don't abut the properties. However, by analyzing this data, **we can assume correlation**, based on increased patterns of calls for service, incident reports and motor vehicle categories. For example, since the 2019 opening of the casino, generally speaking, we have seen an increase in crash reports in District A-1 – from 156 in 2019 to 936 in 2023. That is a significant 83% increase. District A-15 has also experienced a significant increase in crash reports from 2019 and 2023, from 84 to 258, with a 68% increase. With regard to money laundering, sex trafficking, sexual assault, drug facilitated sexual assault, and gang activity related to casino sex

trafficking, as well as gun and drug related crime; the crime increases in these categories are not showing significant impact within crime incident reports. However, the BPD has worked with other law enforcement agencies assigned to the casino on these crime categories over the past two years, and the evidence of these investigative activities can be found in the strategy section of this grant through Bureau/Unit accounts.

Furthermore, as we noted in past applications, there are some crime categories that are difficult to quantify, as they are often not reported and therefore do not show up via calls for service data, crime incident data or arrest data. Crimes most notable for underreporting include domestic violence, crimes against children, sexual assault, prostitution, gang-related crime activity (not a crime incident category, but instead a call for service data point) and overdose (also a call for service data point).

II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.

Scope of Work: The BPD's Public Safety response will include strategies from eight (8) separate BPD internal Bureaus/Units/Offices. These internal sworn and civilian entities include:

1. The Office of the Police Commissioner (OPC)/ Office of Research and Development (ORD);
2. The Bureau of Investigative Services' (BIS) - Family Justice Center's (FJC) Human Trafficking Unit (HTU);
3. BIS Homicide Unit's Fatal Collision Accident Investigation Team (FCIT);
4. BIS Drug Control Unit (DCU);
5. BIS Fugitive Apprehension Unit (FAU);
6. The Bureau of Field Services' (BFS) Youth Violence Strike Force (YVSF);
7. BFS Districts A-1 & A-15; and
8. BFS District B-2 Detectives

1) The Office of the Police Commissioner (OPC) / Office of Research and Development (ORD)

The ORD is organizationally situated within the OPC and is responsible for the research and development of innovative strategies and police practices that focus on issues relevant to modern policing. With that mandate, the ORD is responsible for the resource development of an estimated \$13 million per year; the administration, management and implementation of an estimated \$28 million per year; and oversight of all research-related projects that come to the BPD from internal and external partners.

The ORD is currently administering the implementation of two (2) MGC CMF grant programs. Once the FY 25 MGC CMF Block grant is funded, ORD will be administering the implementation of three (3) MGC grant programs. This responsibility includes program implementation, financial management and reporting tasks. In addition, the ORD is interested in participating fully in all future MGC research projects, as we believe that we have a great deal to offer these research conversations, including BPD crime data, organized and cleaned for quality use by MGC researchers, so that the MGC may gain the greatest benefit from their research projects.

Finally, ORD would like to help address one of the challenges that has come to ORD's attention while convening planning meetings for this application. Specifically, during the January 5th planning meeting, various BPD units met to discuss the grant application and the needs presented as a result of Encore Casino

operations. Commanders of these units communicated the need for the BPD to coordinate and communicate better with all other law enforcement agencies working in and around Encore Casino properties. Several units stated that they had tried reaching out to other law enforcement agencies involved in casino operations, including the Massachusetts State Police (MSP) and casino security staff, with little to no response. However, other units (i.e. the Human Trafficking Unit and Area A) had described having a good relationship with those partners. During this meeting, Unit Commanders suggested that we form a partnership with all other law enforcement agencies serving casino properties, and meet with them consistently to share information and resources, especially given the varying types of crime activity that appear to be taking place as a result of casino operations (i.e., money laundering, sex trafficking, drug dealing, domestic violence, sexual assault, drug facilitated sexual assault, gun-related crime, etc.). Given this expressed need, and as these partnerships develop and grow, the ORD will need support from the MGC to continue and expand this work, including:

1. Administering, implementing and financially managing the many strategies proposed in our current and future MGC grant programs;
2. Staffing of both internal and external law enforcement partnerships, collaborations and communication efforts via an *Encore Casino Public Safety Task Force (Task Force)*;
3. Through that Task Force, facilitating the development of Memoranda of Understanding (MOU) amongst and between law enforcement agencies involved in casino operations; and
4. Providing to the MGC the crime and research data needed for the MGC to effectively analyze the impact of gaming on Boston crime incidents in all Boston neighborhoods, while participating in any and all research partnerships embarked upon by the MGC.

Mitigation Strategy: To staff this work, the BPD is proposing the hiring of a full-time *Public Safety Program Coordinator*, whose efforts will also help to staff the MGC's future public-safety collaborative efforts in partnership with all other law enforcement partners that serve the Encore Casino community. The entity by which this would happen would be an *Encore Casino Public Safety Task Force* – staffed by the *Public Safety Program Coordinator* (see the attached DRAFT job description). While hiring such a position is not specifically mentioned as a mitigation strategy in the RFP, we do believe that doing so would be effective in preventing and/or reducing crime incidents in and around the casino properties indirectly, by assisting with the RFP-noted mitigation strategy of *Efforts to better track casino related crimes*, as the Program Coordinator will provide the crime data and analysis needed to track casino-related crime.

Budget:

1 Full-Time Program Coordinator / Encore Casino Public Safety Program Coordinator

Salary: MM5 – Step 1 \$57,298.50

Fringe: 25.45% x \$57,298.50 = \$14,582.47

ORD Subtotal: \$71,880.96

2) The Family Justice Center's (FJC) Human Trafficking Unit (HTU)

The BPD HTU is charged with three separate and distinct activities: 1) investigating criminal enterprises that profit from the sexual exploitation of vulnerable persons; 2) identifying and arresting buyers who drive the sex trade by increasing demand for the purchase of vulnerable persons; and 3) following up on referrals that come into the HTU by family members and service providers, of young persons that are missing, and assumed to be coerced, exploited and forced into Boston's sex trade. Follow-up activities are

time-intensive and investigative in nature.

The sex trade industry in Boston, nationally and internationally is a multi-billion-dollar industry that has the financial means to constantly evolve and evade criminal prosecution through the use of new technologies, social media normalization of sexual exploitation, online sale sites, transportation systems, untraceable monetary tools, and force and intimidation of victims. Human trafficking is the fastest-growing and second-largest criminal industry in the world, generating roughly \$150.2 billion worldwide. According to the *Trafficking in Persons Report* produced by the US State Department, approximately 27 million women, children and men are victims of some form of human trafficking, with 79% of human trafficking being sex trafficking.

The identified impact that the HTU will address within this RFP can be found on page 15 of the MGC Guidelines document, which states the following:

- It is recognized by law enforcement and the casino industry that certain types of crime may be attracted to casinos and other hospitality related businesses. These may include **human trafficking, money laundering, and drug trafficking**. Other crimes that may be attributable to casinos include increased assaults, fraud, and property crimes.

Evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact is as follows:

The Human Trafficking Unit (HTU) has been working several investigations directly involved with Encore Casio for the past few years. Most recently, the HTU has actively engaged in an investigation with the Massachusetts State Police High-Risk Victims Unit, the Massachusetts State Police Gaming Enforcement Unit, the Encore Anti-Laundering Unit, and Encore Security related to individuals believed to be involved in a variety of crimes based out of Roxbury and Dorchester. These individuals are believed to be **laundering their illicit gained funds** through Encore, which they frequent on a near daily basis. The HTU continues to move toward trial of an individual charged with **sex trafficking women**. The victims described being on the Encore Casino floor looking for dates on multiple occasions before our alleged sex trafficker was arrested by the HTU in Boston. The detectives are currently traveling between Boston and Portland, Oregon, prepping for this trial.

The HTU is also assisting the Massachusetts State Police High-Risk Victims on an investigation of an individual whom the Boston Police HTU has under active indictment for Human Trafficking and is suspected of **selling designer club drugs** at Encore and at bars in the Seaport area of Boston, in the furtherance of his Human Trafficking operation.

The HTU continues to conduct demand reduction operations targeting sex buyers who frequent the Encore Casino. The HTU has criminally charged five (5) individuals in the past several weeks and has contacted dozens of sex buyers directly targeting the casino audience. All of the sex buyers have been lured off the casino property, where the HTU were able to identify them and charge them.

The HTU has also opened a Human Trafficking Drop-In Center in close proximity to the highway where investigators can connect victims of human trafficking to basic need supplies and services. At the human trafficking drop-in center, victims have the opportunity to shower, receive new clothes, and be connected with services to assist with their future.

The BPD's HTU, since the opening of the Encore Casino in 2019, and even more so since the reopening of the Casino, has spent a great deal of staff time and other resources partnering with other law enforcement agencies to mitigate the impact of casino operations on sex trafficking, money laundering and related drug

dealing. In addition, the HTU anticipates that as the casino continues to operate in this region, crime will likely increase in these three categories,^[1] as well as other categories that we will discuss in other sections of this grant. Finally, as with all other BPD Bureaus/ Units / Officers discussed in this proposal, the HTU will be required to attend all of the Encore Casino Public Safety Task Force Meetings. Given that, within this FY 2025 application, the HTU would like to request the following support items through the City of Boston's (COB) block grant:

Overtime for HTU Detectives to work outside their weekly tour of duty work hours on joint law enforcement surveillance, demand reduction and other activities, to investigate and mitigate criminal activity on casino property, or related to casino activity in the crime categories of sex trafficking, money laundering and related drug trafficking. Estimated cost: **\$20,000** (\$20,000 / \$71.71 per hour = 279 hours)

Training for HTU Detectives: the BPD needs training in a wide range of areas to keep up with the evolving nature of the sex trade, and to understand the tools that they could use for harm reduction. Through this grant, the BPD's HTU will go to two necessary trainings:

1) The 2024 International Association of Human Trafficking Investigators Training Conference September 4-6 Clearwater, FL Topics covered during this year's conference will be as follows:

- Labor and sex trafficking case studies
- Survivor presentations
- Prosecutor presentations
- Organized Crime investigations
- Undercover VICE and HT operations
- Analytical support Working with NGO's and Victim Service
- Interview and investigative breakout sessions
- Gang Trafficking investigations, and
- Investigator/Survivor/Prosecutor Panel

\$ 499 per person registration

Hotel \$250 per night per person 4 nights

Airfare Depart Bos 9/3/2024 \$170

Airfare Depart Tampa 9/6/2024 \$140

Rental Car SUV \$350

5 Detectives Total: **\$8,850.00**

2) International Conference on Transnational Organized Crime & Terrorism: Started by the Boston and New York Police departments in 1978, the International Conference on Transnational Organized Crime and Terrorism (ICTOCT) intended to study the effects of Asian gangs on the criminal landscape of North America. This conference now offers up-to-date and innovative seminars covering various topics and issues concerning organized criminal activities; including human trafficking and money laundering in casinos. As of 2001, their mandate has broadened worldwide to cover topics on Transnational Organized Crime and Terrorism. These grant funds will not be made available in time for this upcoming April 2024 conference, so the estimates below are what we are guessing participation will

cost in April 2025, and based on this year's cost.

\$600 X 5 persons registration = \$3,000.00

Hotel \$200 per night X 5 persons X 5 nights = \$5,000.00

Airfare- Depart Bos 3/31/2025

Airfare-Depart LAS 4/05/2025 - \$600 roundtrip X 5 persons = \$3,000.00

Per Diem \$35.00 per day X 5 persons = \$175.00

Grand Transportation: \$25 per day, per person (5) X days = \$625.00

5 Detectives Total: **\$11,800.00**

Training Subtotal: \$20,650.00

Toyota Sienna XLE MiniVan: The HTU would like to purchase a 2024 used Toyota Sienna XLE MiniVan to transport victims of casino sex trafficking cases to safe shelter locations statewide, so that they may feel safe while being interviewed and supported through each phase of investigation, prosecution and to start a new journey moving forward. This vehicle will blend in with other casino vehicles, and not cause attention by presenting as a law enforcement vehicle. Estimated cost: **\$46,635.00**

Victim Support Emergency Supplies: As noted earlier, the HTU has opened a Human Trafficking Drop-In Center in close proximity to the highway where investigators can connect victims of sex trafficking to basic need supplies and services. At the human trafficking Drop-in Center, victims have the opportunity to shower, receive new clothes, and be connected with services to assist with their future. What we have learned since the opening of this Drop-in Center is that these victims often need emergency shelter as they evade their trafficker, in the form of temporary hotel stipends. They also need clean clothes, coats, shoes and undergarments; food and grocery gift cards; hygienic supplies, such as razors, shampoo, conditioner, deodorant; as well as Lyft, Uber or Taxi stipends to help them get to and from investigation meetings and/or court appointments, job interviews, parent-teacher meetings, etc. The BPD/HTU would like to request **\$25,000.00** to support a victim emergency support fund.

HTU Subtotal: \$112,285.00

3) Homicide Unit's Fatal Collision Investigation Team (FCIT)

Since the opening of the Encore Boston Harbor Casino in June of 2019, members of the Boston Police Department FCIT have responded to two (2) fatalities that occurred in the area of Alford Street, Route 99 and Dexter Street in Charlestown, MA. This location is directly adjacent to the casino, along the main artery connecting Charlestown to the City of Everett.

- A pedestrian was fatally struck on July 25, 2019, at approximately 10:20 PM, by a motor vehicle, which subsequently fled the scene. The suspect motor vehicle was located and the operator charged.
- On December 18, 2023, a person operating an electric motor scooter was fatally struck in the intersection of Alford Street and Dexter Street at approximately 2:52 AM, by a motor vehicle which fled the scene. This investigation is on-going.
- In addition, on January 11, 2023, at approximately 2:04 PM, there was a head-on collision in the area of 181 Alford Street, where one of the operators had just exited the Encore Casino and was on

her way home when the collision occurred. This operator was seriously injured, suffering paralysis from her mid-chest down.

Alford Street is a heavily traveled, four-lane, commuter roadway during both the morning and evening rush hours. Alford Street is often used by commuters as a secondary route to avoid heavy traffic along the Route 93 corridor north of the City of Boston (COB). Along with the opening of the casino, this roadway has seen a traffic increase during the off-peak weekday and weekend periods due to the destination of the casino. The direct route from Boston, Logan Airport, and points south and west of Boston would be to exit Route 93 north at Exit 20 on Cambridge Street, towards Sullivan Square and onto Alford Street into Everett. Any major incident that occurs on Alford Street, between Sullivan Square and the Encore Casino, requires the entire length of Alford Street to be closed from the rotary in Sullivan Square to the Everett city line in order for the collision scene to be thoroughly processed as a crime scene.

With an increase in commuter traffic, including bicycle and electric scooter traffic along this corridor, as well as an increase in pedestrian travel in the area of the casino, collisions involving motor vehicles, bicycles, both electric and motor scooter, and pedestrians have, and will continue, to increase.

Traffic collisions have an effect on the lives of those involved, the lives of those who respond to the incident and the lives of those who investigate the incident. The collection of evidence at a collision scene is very important, but the exposure of responders to the dangers of traffic increases **the chance of a secondary collision occurring**. The evidence that is identified and documented on the roadway includes tire marks, vehicle positions, body positions, marks in the pavement, debris, roadway grade and other environmental evidence. This information is essential to determining the true cause of a crash, and accurate recording is essential so that investigation results are uncompromised. The recording of the information is a determining factor in the length of time needed for the crash scene investigation. Technology can decrease data collection time and improve the accuracy of the data collected.

When technology is effectively applied to traffic incident management and collision investigation, safety is increased and traffic congestion is minimized. The use of traffic collision reconstruction technology has a significant impact on the safety of the investigators, the traveling public and the operation of the transportation system. During the on-scene investigation, the roadways (primary and secondary) can be impacted or closed completely for upwards of 4 hours while the evidence is identified, documented, and collected.

After the investigation at the scene is completed, the recorded information must be processed to complete the reconstruction. Modern technology utilizes computer software to complete scale diagrams and mathematical calculations to determine speed and other factors, as well as determine the cause of the collision. Depending upon the software and the proficiency of the investigator in its use, this process can be time consuming. The verification of the results is essential even with the use of the computer software. The investigator must be able to defend the results of the reconstruction when testifying in court. The technology used in the traffic collision reconstruction process assists the investigator with the recording and processing of critical information.

The technology that is being requested by members of the FCIT supports the timely removal of collision obstructions in the response and clearance phases, and maintains the integrity of the collision investigation data collected at the scene to be used in a legal proceeding (i.e., court prosecution, civil proceeding, or insurance claim.)

The following items are being requested to better respond to fatal incidents in and around the Encore Casino properties, with the possibility that other incidents could also be responded to, by vehicles that may have earlier been at the casino:

1. **Forensic Mapping Solutions: Leica GS18T RTK GNSS System Bundle** for recording and documenting evidence located at the collision scene: **\$38,046.00** – please see quote in attachments
2. **Interactive Driver Response Research (IDRR) software** allows the collision reconstructionist to incorporate human factors and driver response research into real-life crash scenarios. IDRR assists in determining acceleration rate, acceleration time, deceleration rate, search times, response to lead vehicles, traffic signals, steering and braking capabilities, response, avoidance, and discernibility distance for these complex investigations. **\$1,872.00** 3 users for 1 year
3. **3 Laptops** for Detectives to utilize to run the software used on the Leica System Bundle Total Station. These laptops are 13 Generation Intel Core i7-13700H, with Windows 11 Pro operating system. Please see the attached vendor quote and specifications. Estimated 3 laptops X \$2,000.00 = **\$6,000.00** (est. cost for August 2025)

Homicide Unit FCIT Subtotal: \$45,918.00

4) BIS Drug Control Unit (DCU):

The DCU is dedicated to enforcement of the controlled substance laws as they pertain to manufacturing and distribution. Our officers have established proven, legally sound methods of investigation to combat drug-related crimes from street level up to major trafficking levels to eradicate not only the dealers themselves, but also the various associated quality of life crimes such issues can present. The officers of the DCU are dedicated to combating drug-related issues in every neighborhood in the COB, as well as working in collaboration with our neighboring law enforcement agencies to improve the quality of life for all residents.

The DCU officers are vastly experienced in investigating and preparing for the prosecution of criminals and drug gangs who perpetrate violence, fear and intimidation in our communities. These investigations often lead to not only the arrest and prosecution of those responsible for drug manufacturing and trafficking, but also the seizure of illicit drugs, illegal firearms and forfeiture of assets derived from drug traffickers at various levels in Boston and surrounding cities and towns. Boston DCU officers are extensively trained and highly skilled in undercover work, gathering surveillance, conducting drug buys, recruiting confidential informants as well as court preparation and testimony, and maintaining evidential and operational logs for long-range investigations. The DCU has coordinated and cooperated with state and local law enforcement officials on mutual drug enforcement efforts. With that said, the 70 officers assigned to DCU are at your disposal and available to work with the Encore Security team, Everett PD and Mass State Police in any capacity needed in a joint-efforts to combat drug activity at the Encore Casino.

The DCU has engaged many times in operations, jointly, with federal partners that have occurred, in part, at the Encore Casino. For instance, the officers assigned to the DCU have acted in an undercover capacity for the purpose of furthering investigations for crimes such as drug trafficking and money laundering. Some of these investigations are ongoing and giving details of these and other operations may jeopardize the integrity of the investigations and the officers. Through our participation in these investigations, we are aware that drug-related and other types of crimes take place within the Encore Casino and its surrounding properties. Since 2021, money seized as proceeds from drug-related crimes has consistently decreased. According to the Department's Financial Evidence Office, in 2021, money seized by Boston officers totaled \$1,446,781.91. In 2022, it was \$948,129.75 and in 2023, the total was \$500,498.44. It can be reasonably inferred that there is a correlation of dwindling totals of seized drug money proceeds since the opening of the Encore Casino in 2019.

Although the BPD's DCU does not yet have a formal relationship with law enforcement (LE) agencies working in and around casino properties, they are very interested in meeting with those LE agencies and establishing a Memorandum of Understanding (MOU) with them to participate in multi-agency drug-related surveillance and crime investigation activities. The DCU, after establishment of an MOU, will utilize **Overtime (OT)** to participate in joint operations over the life of the grant. They will keep track of OT use, surveillance efforts, investigations, arrests and other related activities. In addition, officers of the DCU will actively participate in the *Encore Casino Law Enforcement Task Force* meetings and follow up strategies and investigations that come forth through increased collaboration and communication.

Impact: At this point in time, as the DCU has not yet operated in partnership with other LE partners on these activities, we assume that the impact will show in a decrease in drug-related crime incidents (i.e., overdose, drug sales, DFSA, illegal gun possession, etc.) on Encore properties, and the prevention of these crimes as it becomes apparent to drug dealers that LE is present and surveilling their activities.

Budget: Overtime - \$71.71/hour x 279 hours = \$20,000

DCU Subtotal: \$20,000

5) BIS Fugitive Apprehension Unit (FAU)

The primary function of the BPD FAU is to locate and apprehend individuals wanted for serious crimes. Requests for assistance in this matter come from a wide variety of sources both inside the BPD and from external partners both locally and federally. Fugitive investigations include undercover surveillance both on foot and in unmarked vehicles. These activities are time-intensive and investigative in nature. The Boston FAU currently works closely with the Massachusetts State Police Violent Fugitive Apprehension Section (VFAS), who works in and around the Encore Casino. The BPD FAU assists in surveillance and arrest of individuals wanted by the Massachusetts State Police (VFAS), and we anticipate that they will assist in fugitive investigations in and around the Encore Casino in the future. As in the past, the Boston FAU has contacted the head of security for the Encore Casino, and the Massachusetts State Police Gaming Unit in furtherance of fugitive investigations. The Boston FAU anticipates that future investigations will include surveillance and apprehension in and around the Encore Casino of high-risk offenders.

Identified Impacts:

- **Increased visitation** and employment due to the casino will likely increase the interaction between public safety personnel and **casino patrons** and employees.
- It is recognized by law enforcement and the casino industry that certain types of crime may be attracted to casinos and other hospitality related businesses. These may include human trafficking, money laundering, and drug trafficking. Other crimes that may be attributable to casinos include increased assaults, fraud, and property crimes.

Mitigation Measures:

- **Collaborative** efforts to identify, monitor and address issues related to human trafficking, drug trafficking and money laundering.
- **Collaborative** efforts to better track casino related crimes

Strategy: The BPD FAU will participate in the *Encore Casino Public Safety Task Force* collaborative meetings and efforts, with both internal BPD Units and external law enforcement partners, to communicate more consistently about casino related and/or originated crime. And through that increased

collaboration and communication, the FAU will be more involved in future joint law enforcement apprehension efforts, as these operations will likely focus on known high-priority repeat offenders who frequent casinos to commit crimes, **many of which may be fugitives of the law**. With this understanding, the BPD's FAU is requesting additional 'soft' vehicles for surveillance efforts on casino property, and overtime for FAU Detectives.

Used vehicles: It is essential that the Boston FAU have vehicles that will blend in and allow for undercover operations. The FAU will need used vehicles, which are primarily purchased at auction. To prepare for this grant application, the Commander of the FAU identified 3 used vehicles that would fit this scope, in order to get an estimate of what these purchases may cost, for grant application purposes.

2020 Subaru Impreza \$19,963.12

2019 Toyota Corolla \$22,180.44

2017 Toyota Corolla \$20,718.44

Subtotal: **\$62,862.00**

Overtime for FAU Personnel: The FAU will need an estimated **\$20,000.00** in overtime to participate in internal and external planning meetings, surveillance and follow casino related investigations. \$20,000 / \$71.71 per hour = 279 hours

Subtotal for FAU: \$82,862.00

6) The Bureau of Field Services' (BFS) Youth Violence Strike Force (YVSF)

The YVSF's goal is to reduce the criminal activity and anti-social behavior of youthful offenders and youth gangs through directed and community-based policing strategies. The YVSF is very interested in meeting with those LE agencies that work with Encore and establishing a Memorandum of Understanding (MOU) with them to participate in multi-agency surveillance and crime investigation activities related to Boston-based gang affiliates. Anecdotally, it is believed that gang-related criminal activity, including drug sales, prostitution, and money laundering is taking place inside and around casino property. The YVSF, after establishment of an MOU, will utilize OT (\$20,000) to participate in joint operations over the life of the grant. As part of this grant, the YVSF is also seeking two (2) "soft" vehicles to help us further our investigations. These cars are essential to the YVSF's work. More specifically, they are seeking 2 Honda CRV's with a MSRP of \$37,510 each - \$75,020.00. They will keep track of OT use, surveillance efforts, investigations, arrests and other related activities.

The Youth Violence Strike Force (YVSF), which is commonly known as the Boston Police Gang Unit, is a multi-faceted investigative and proactive unit that is able to pull illegal firearms off the streets and stop violent acts from happening throughout the city and surrounding areas. At the same time, these officers are able to interact with the community through various inroads that they have made with the many stakeholder groups in and around Boston.

Since 2021, this unit has arrested approximately 900 impact players driving the violence in and around the city. During that same time, the YVSF was able to pull 359 illegal firearms off the streets, a majority of which were carried by known gang members who were carrying these weapons to inflict harm. The various other arrests the Youth Violence Strike Force make are not for low-level non-prosecutable misdemeanors, but rather high-level felonies where there is a victim on the other end who has been put in fear. The YVSF is also tasked by various agencies throughout the

Commonwealth and beyond to assist them in a variety of ways including but not limited to Homicide investigation and apprehensions. They also work closely with the Mass State Police, US Marshals, ATF and most of the surrounding municipalities throughout New England.

Understanding the complexities of Policing in 2024 has enabled this unit to evolve into what it is today. The YVSF has established an unlimited number of contacts within the Boston community. Their purposeful engagement with each and every neighborhood in the city has allowed them to reach certain youth before they may be influenced by the bad actors who could steer them down the wrong path. Their many partnerships include Ella J. Baker House and Youth Violence Reduction Task Force, Operation Exit, ROCA and Youth Connect, just to name a few. The YVSF understands that in order to build trust within the community, they have to do more than make arrests. These partnerships have allowed them to be a partner with the community rather than a force of opposition.

Examples of Encore and Boston Gang Activity:

On February 7th 2023, YVSF units set up on 100 Regent Road as part of an Investigation into [REDACTED] (St. Joes Gang Assoc) and [REDACTED] (St. Joes Gang Assoc.). We had previously received information that he was in possession of a Firearm on the previous night at Encore Casino after attempting to gain entry to the Casino Floor upon which time they both had a positive hit on the Evolv firearms detection system and abruptly left. We believed they were also involved in a shooting a few days prior on Dale Street. The suspects exited the house located at 100 Regent Road and got into a vehicle, upon which time a traffic stop was attempted resulting in the suspect vehicle fleeing before eventually crashing and then fleeing on foot. After a brief foot pursuit [REDACTED] was stopped and a black and silver Taurus PT 111 Pro 9mm firearm was located in his waistband.

On April 1st 2023 we received information that [REDACTED] (Bailey St. Gang Assoc) was at Encore with a Firearm after he got a positive hit on the Evolv system. We are very aware of [REDACTED] and his ties to various acts of violence around the city.

On April 15th 2023 we assisted the Middlesex County District Attorney's Office with Indicting [REDACTED] (H-Block) for possession of a Firearm from a recent arrest at Encore Casino. As part of the case we served a subpoena for a witness in Boston and provided background and intel about H-Block for the case. A member of our unit testified in a dangerousness hearing as part of this investigation.

On August 16th 2023 Mass State Police Gaming Enforcement Unit placed [REDACTED] (Heath St. Gang Assoc) under arrest for an Assault and Battery on a family member (Domestic) where he grabbed a female by the neck while dragging and pushing her around the casino lobby. We are very familiar with [REDACTED] and his associates who are some of the most violent gang members in Boston.

On September 18th 2023 we learned of a fight the night prior involving many Boston Gang Members that happened at Encore. [REDACTED] (Franklin Field Gang Assoc.) had an altercation with [REDACTED] (Glenway Gang Assoc) and [REDACTED] (Glenway Gang Assoc). These gangs were involved in a homicide of a female over the summer as well as the 8 People shot/Mass shooting that occurred the morning of the Caribbean Fest.

On January 1, 2024 there was a large brawl at Encore involving many different Gang Members from Boston who we are very aware of. The names received were [REDACTED] (Norfolk Gang Assoc.), [REDACTED] (Norfolk Gang Assoc.), [REDACTED] and [REDACTED] (Heath St and Charlestown Bloods Assoc.). We believe this fight will have a spillover effect into the city going forward.

We have also learned that there are various Boston Gangs laundering their illegal proceeds at Encore

Casino as a way of cleaning their money.

Budget:

Overtime - \$71.71/hour x 279 hours = \$20,000

2 Honda CRV's with an MSRP at \$37,510 each = \$75,020.00.

Subtotal: \$95,020.00

7) BFS Area A1 & A15:

Area A1 (Downtown Boston) and A15 (Charlestown) Districts have been negatively impacted by increased traffic flow in and around the roadways connected to the Encore Casino, including motor vehicle, pedestrian and bicycle collisions. In addition, there has been an increase in car thefts and motor vehicle larcenies. To combat the continuation of these incidents, the BPD needs high-visibility patrols in the area between 4:00 p.m. through 4:00 a.m., during high-traffic weekend days and evenings (Friday and Saturday). In addition, Detectives from these two Districts need additional time to implement strategies to combat the increase in car theft and larceny. These strategies could include undercover surveillance, community meetings to educate residents about target hardening tactics that protect their cars from theft and larceny, and additional hours to investigate car theft and larceny incidents. Overtime funds will be needed for all of these activities.

Impact: With the FY23 MGC CMF grant, the BPD deployed Area A patrols officers on Causeway St, N. Washington St, Rutherford St, Alfred St. There was a fatal pedestrian accident during the grant period on Alfred St., and the COB had a jumper on the N. Washington St. Bridge, all within the grant period, and **all responded to by the grant-funded patrol car**. The Area A Captain detailed them to traffic enforcement, and kept copies of each citation issued and the activity log for the unit. For every detail deployed to work on traffic safety and enforcement, the BPD has kept records of the OT slip, a copy of any citations written, and a copy of the unit history. Anecdotally, Area A received positive feedback from the neighborhood 'noticing that we were out there doing traffic enforcement.' Finally, Area A was able to place grant-funded patrols during high-traffic hours when large events were taking place that lead to congestion on routes that lead to the casino, and those units were able to assist with directing traffic.

As a result of traffic congestion and accidents in the area surrounding the casino, Area A is requesting funding for traffic control equipment, including: two portable traffic lights systems; two portable radar/speed signs that are capable of conducting traffic studies; new cameras to be installed in the vicinity of the casino—specifically in the Rutherford Ave corridor and in the rotary by Sullivan Square; a traffic enforcement pick-up truck to be utilized for both traffic enforcement, and to be able to tow the associated lights and radar signs. Area A is also requesting overtime for a traffic car to conduct traffic enforcement on both the day tour and first half shifts in the problem areas around the casino, 3 days a week from 4 pm – 4 am. These areas receive constant 311 complaints, email complaints and complaints at the community meetings, pertaining to traffic congestion, violations of the auto laws, vehicle accidents (we had a motor vehicle accident resulting in a fatality on Alford Street recently) and safety concerns for pedestrians at the crosswalks in Sullivan and City Square.

Identified Impacts that will be addressed:

- The presence of casinos has been demonstrated to cause an increase in cases of operating under the influence.
- Increases in traffic can cause increases in congestion, accidents, and vehicular/bicycle/pedestrian

conflicts.

Mitigation Strategies that will be employed:

- Efforts to improve traffic safety to potentially include enhanced traffic enforcement, use of speed/message boards, public education programs, or other efforts that are demonstrated to improve traffic safety.
- Efforts to reduce impaired driving to potentially include sobriety checkpoints, saturation patrols, education programs, or other demonstrated measures to reduce impaired driving.

Budget:

- Overtime for 2 dedicated traffic officers, 12 hours per day (4:00 pm – 4:00 am), 2 days (F, S) a week (2 X 2 days X 12 hours X \$71.71 per hour = \$3,443.08 per week X 52 weeks per year = \$71.71/hour x 2,496 hours = \$178,988.16
- Traffic Enforcement Pick Up truck- \$67,248.00
- Cameras- 6 fixed cameras + 7 55X PTZ = \$28,166.60 + & 260.00 labor = \$35,426.60
- Portable Traffic Lights / Radar Sign Message Board with Trailer and Freight (2)- \$21,595.00 X 2 + \$3,700 freight = \$46,890.00
- Portable Speed Sign (2) plus freight - \$21,500 X 2 = \$46,500.00

*As with all other BPD Bureaus/ Units / Officers, Area A supervisors will be required to attend all of the *Encore Casino Public Safety Task Force Meetings*.

Area A Subtotal: \$375,052.76

8) BFS District B-2 Detectives

The District B-2 Detective Bureau is responsible for the majority of criminal investigations in the Roxbury section of Boston. This section of the City, like many urban cities, has experienced high incidents of non-fatal shootings, stabbings, assaults, home invasions, shots fired and car-jackings in the neighborhoods. The neighborhood incidents are generally related to gang feuds, drug activity and incidents that are domestic or personal in nature. These crimes play out in the Roxbury neighborhoods which consist of multi-family residential houses, Boston Housing Authority housing complexes and multi-unit apartment buildings.

District B-2 detectives jurisdiction covers investigations at Massachusetts Avenue and Cass Boulevard. This area is plagued with drug and alcohol addiction, prostitution, homelessness and all the crimes that are associated with those social issues. In addition, Mission Hill and the Hospital District fall under District B-2's jurisdiction. The hospitals consist of Brigham and Women's, Dana Farber, and Beth Israel Hospitals. The Mission Hill section of Roxbury consists of residential multi-family homes occupied by students from a number of the local colleges and universities.

While the Encore Casino is not directly located in, nor abutting, District B-2, its existence has nonetheless had an impact on the B-2 Detectives' workload. Please consider the following example.

B-2 Case Example involving Encore Casino

On Sunday, 02/05/2023, Officers Reynolds and Murphy assigned to the B103A responded to a ShotSpotter activation for 13 rounds in the area of 101 Dale Street, Roxbury. Several B-2 Units responded and began to canvass the area for any victims, witnesses, suspects, or ballistic evidence. The officers observed through

the ShotSpotter application, that there was a possibility for ballistics in Malcolm X Park. The officers were able to locate 13 spent shell casings in the park, directly across from 101 Dale Street, on an unpaved dirt pathway.

Detective Wyman secured video of the shooter wearing descriptive clothing and disseminated a BRIC flyer of the shooter and a potential vehicle of interest. Detective Wyman was quickly made aware of an incident that occurred 5 hours prior to the shots fired at Encore Casino. In that incident, St. Joes associate [REDACTED] and an individual later identified as [REDACTED] set off firearm detection software trying to enter the Casino. Prior to being detained, they fled the scene in [REDACTED] grandmother's vehicle. Massachusetts State Police disseminated images of the two suspects and vehicle for officer safety.

On February 6th, the vehicle depicted in both the shots fired and MSP bulletins was observed parked unoccupied at 100 Regent Street. Lieutenant Detective Conley contacted the YVSF, who began surveillance in the area. That evening, [REDACTED] entered the vehicle and was eventually stopped after a foot pursuit and a loaded semi-automatic high-capacity firearm was recovered.

As part of his follow up investigation, Detective Wyman secured additional video from Encore Casino and learned that the shooter was wearing the same clothing as [REDACTED] at Encore. Additional BRIC flyers were put out on the 2nd individual and eventually a positive identification was made of [REDACTED]. An arrest warrant was granted and Lieutenant Detective Conley requested the assistance of the YVSF to handle the apprehension.

On March 20th members of the YVSF conducted a traffic stop of a scooter operated by [REDACTED] along with Heath Street associate [REDACTED]. Further investigation yielded the recovery of a Taurus semi-automatic firearm, high capacity feeding device and 12 rounds of ammunition.

This incident illustrates an excellent nearly 2-month investigation into a shots-fired incident with no personal injury or property damage. The coordination between units resulted in the recovery of 2 loaded high-capacity firearms from 2 verified gang associates. Requests for ballistic comparisons have been made and the case will remain ongoing.

The B-2 Detective Bureau does not yet have a formal relationship with law enforcement (LE) agencies working in and around casino properties. However, the B-2 Detective Bureau is very interested in meeting with those LE agencies and establishing a Memorandum of Understanding (MOU) with them to participate in multi-agency surveillance and crime investigation activities. These activities could focus on drug and gang activity that may be initiated in and around the casino and may ultimately lead to violence in the neighborhoods of Roxbury. These efforts and intelligence could allow investigators to deploy resources marked and unmarked units to neighborhoods of these associates in an effort to deter shootings and other violence. The B-2 Detective Bureau, after the establishment of an MOU, will utilize OT to participate in joint operations over the life of the grant. They will keep track of the OT use, surveillance efforts, investigations, arrests, and other related activities.

*As with all other BPD Bureaus/ Units / Officers, District B-2 supervisors will be required to attend all of the *Encore Casino Public Safety Task Force* Meetings.

Budget: Overtime - \$71.71/hour x 279 hours = \$20,000

District B-2 Subtotal: \$20,000.00

TOTAL REQUESTED BUDGET: \$823,018.73

BPD Public Safety Strategy Timeline:

Date	Activity	Responsibility
July – December 2024	<p>Letter of Award is sent to the City of Boston (COB)</p> <p>Budget Revisions are requested by the MGC and revised by COB agencies</p> <p>New Budgets are approved</p> <p>Contract & Scope of services are sent to COB to be signed</p> <p>COB agencies seek City Council approval for grant funds</p> <p>City Council approves grant program</p> <p>City agencies set up budgets internally within their agencies, and within the COB Budget Office</p>	<ul style="list-style-type: none"> • MGC • COB: • Mayor’s Office of Intergovernmental Relations & Budget Office • Boston Police Department (BPD) • Health and Human Services (HHS) • Department of Transportation • City Council
January - July 2025 and ongoing	<p>BPD ORD submits the job description for the Law Enforcement Program Coordinator position to the BPD Human Resources Department (HR)</p> <p>ORD works with BPD Units that are ordering Vehicles & Equipment to acquire updated quotes for the BPD Finance Unit, to use to prepare purchase orders and requisitions, so that purchases can be made.</p> <p>ORD works with BPD Units that are receiving overtime (OT) to acquire OT codes so that we may track individual unit activities, and what types of activities that they are participating in, from traffic enforcement, to surveillance to investigations. Six out of 8 BPD Units, 6 will be given separate OT codes, and the Program Coordinator will be charged with monitoring use of the OT with the Unit Commanders, for reporting purposes.</p> <p>Quarterly Reports will be submitted by the ORD Director, until a Program Coordinator is hired and trained</p>	<ul style="list-style-type: none"> • ORD • The DCU, HTU, YVSF, Area A & B, the Homicide Units FCIT, and the Fugitive Apprehension Unit • Finance • Human Resources

<p>August 2025 – November 2025</p>	<p>Program Coordinator position is posted</p> <p>Resumes are reviewed</p> <p>Interviews are scheduled</p> <p>A candidate is chosen and sent before the COB Personnel Review Committee (PRC) for approval</p> <p>BPD Police Academy staff conduct a background check on chosen candidate</p> <p>Candidate passed vetting and is hired</p>	<ul style="list-style-type: none"> • ORD • FJC –HTU • Finance Unit & HR Office • COB PRC • Police Academy staff for background investigations 	
<p>August 2025 ongoing</p>	<p>Vehicles and Equipment are purchased and are being actively utilized in various operations</p> <p>OT is being actively utilized</p> <p>Quarterly reports are being written and submitted by the ORD Director</p>	<ul style="list-style-type: none"> • ORD • The DCU, HTU, YVSF, Area A & B, the Homicide Units FCIT, and the Fugitive Apprehension Unit • Finance Unit 	

<p>December 2025 ongoing</p>	<p>Program Coordinator is hired and works with the MGC to acquire contact names, titles, contact email of those law enforcement leaders that should be invited to join the Encore Casino Public Safety Task Force;</p> <p>Program Coordinator sends out:</p> <ul style="list-style-type: none"> • a memo describing the mission of and need for a <i>quarterly</i> law enforcement coordination and resource sharing meeting; • a meeting schedule 12 months out, • a location address or meeting link for online meeting access, and other meeting materials – (i.e. an agenda, a description of all BPD Units and their Commander's contact information, etc.). <p><i>*During Year 1, the group may decide to meet monthly.</i></p> <p>The remaining BPD Units continue implementation of their public safety work with and for the Encore Casino, and document all operations moving forward for reporting purposes.</p> <p>Quarterly program & financial reports are prepared and submitted now by the Program Coordinator.</p>	<ul style="list-style-type: none"> • MCG • ORD Public Safety Program Coordinator • The DCU, HTU, YVSF, Area A & B, the Homicide Units FCIT, and the Fugitive Apprehension Unit • Finance Unit 	
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January 2026 on-going	<p>The ORD Program Coordinator convenes <i>quarterly</i> public safety meetings with all members of the Encore Casinos Public Safety Task Force, prepares meeting notes, and staffs the follow-up on strategies planned.</p> <p>The ORD Program Coordinator works with Task Force members to create a MOU amongst LE agencies who serve on the Task Force.</p> <p>The DCU, HTU, YVSF, Area A & B, the Homicide Units FCIT and the Fugitive Apprehension Unit attend the Encore Casinos Public Safety Task Force meetings, while continuing to fulfill their Unit's mission in partnership with other law enforcement partners that serve the Encore Casino.</p> <p>The Program Coordinator continues to submit quarterly program & financial reports to the MGC; provides crime data to MGC Researchers and participates in research work underway with the MGC research team.</p> <p>The Program Coordinator closes MGC grants at which time it is appropriate to do so, while helping to apply for future MGC grant programs.</p>	<ul style="list-style-type: none"> • ORD • The DCU, HTU, YVSF, Area A & B, the Homicide Units FCIT, and the Fugitive Apprehension Unit • Finance
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[1] CASINOS, CRIME, AND COMMUNITY COSTS Earl L. Grinols and David B. Mustard* - Results suggest that the effect on crime is low shortly after a casino opens, and grows over time. Roughly 8% of crime in casino counties in 1996 was attributable to casinos, costing the average adult \$75 per year

Proposed MGC Grant Budget

Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.

Description of Purchase / Work	Timeline	QTY	Budget
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Office of Research & Development (ORD) – Please see attached DRAFT job description 1 Full Time Program Coordinator / Encore Casino Public Safety Program Coordinator Salary: MM5 – Step 1 \$57,298.50 Fringe: 25.45% X \$57,298.50 = \$14,582.47	December 2025 ongoing	1	\$71,880.96
ORD Subtotal: \$71,880.96			
FJC Human Trafficking Unit (HTU) Overtime for HTU Detectives to work during hours that are not within their weekly tour of duty work hours, on joint law enforcement surveillance, demand reduction and other activities, to investigate and mitigate criminal activity on casino property, or related to casino activity in the crime categories of sex trafficking, money laundering and related drug trafficking. Estimated cost: \$20,000 (\$20,000 / \$71.71 per hour = 279 hours)	August 2025 ongoing	279 hours X \$71.71 per hour	\$20,000.00

<p>Training for HTU Detectives: the BPD needs training in a wide range of areas to keep up with the evolving nature of the sex trade, and to understand the tools that they could use for harm reduction. Through this grant, the BPD's HTU will go to 2 necessary trainings:</p> <p>The 2024 International Association of Human Trafficking Investigators Training Conference September 4-6 Clearwater, FL - \$499 per person registration, Hotel \$250 per night per person 4 nights, Airfare Depart Bos 9/3/2024 \$170, Airfare Depart Tampa 9/6/2024 \$140, Rental Car SUV \$350, 5 Detectives Total: \$8,850.00</p> <p>International Conference on Transnational Organized Crime & Terrorism - Started by the Boston and New York Police departments in 1978, the International Conference on Transnational Organized Crime and Terrorism (ICTOCT) intended to study the effects of Asian gangs on the criminal landscape of North America. This conference now offers up-to-date and innovative seminars covering various topics and issues concerning organized criminal activities; including human trafficking and money laundering in casinos. As of 2001, their mandate has broadened worldwide to cover topics on Transnational Organized Crime and Terrorism. These grant funds will not be made available in time for this upcoming April 2024 conference, so the estimates below are what we are guessing participation will cost in April 2025, and based on this year's cost. - \$600 X 5 persons registration = \$3,000.00</p> <p>Hotel \$200 per night X 5 persons X 5 nights = \$5,000.00</p> <p>Airfare- Depart Bos 3/31/2025</p> <p>Airfare-Depart LAS 4/05/2025 - \$600 roundtrip X 5 persons = \$3,000.00</p>	<p>September 2024</p> <p>April 2023</p>	<p>2</p>	<p>\$8,850.00</p> <p>\$11,800.00</p>
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<p>Per Diem \$35.00 per day X 5 persons = \$175.00</p> <p>Grand Transportation: \$25 per day, per person (5) X days = \$625.00</p> <p>5 Detectives Total: \$11,800.00</p>			
<p>Toyota Sienna XLE MiniVan: The HTU would like to purchase a 2024 used Toyota Sienna XLE MiniVan to transport victims of casino sex trafficking cases to safe shelter locations statewide; so that they may feel safety while being interviewed, and supported through each phase of investigation, prosecution and to start a new journey moving forward. This vehicle will blend in with other casino vehicles, and not cause attention by presenting as a law enforcement vehicle.</p>	August 2025	1	\$46,635.00
<p>Victim Support Emergency Supplies: As noted in the earlier paragraph, the HTU has opened a Human Trafficking Drop-In Center in close proximity to the highway where investigators can connect victims of human trafficking to basic need supplies and services. At the human trafficking drop-in center victims have the opportunity to shower, receive new clothes, and be connected with services to assist with their future. What we have learned since the opening of this Drop-in Center is that, often times these victims need emergency shelter as they evade their trafficker, in the form of temporary hotel stipends; clean clothes, coats, shoes and undergarments; food and grocery gift cards; hygienic supplies, such as razors, shampoo, conditioner, deodorant; as well as Lyft, Uber or Taxi stipends to help them get to and from investigation meetings and/or court appointments, job interviews, parent teacher meetings etc..</p>	August 2025	1	\$25,000.00
<p>HTU Subtotal: \$112, 285.00</p>			

<p>3. Homicide Unit's Fatal Collision Investigation Team (FCIT)</p> <p>Forensic Mapping Solutions: Leica GS18T RTK GNSS System Bundle for recording and documenting evidence located at the collision scene</p>	August 2025	1	\$38,046.00
<p>3 Laptops for Detectives to utilize, with the capacity to run the software used on the Leica Total Station that is also requested. These laptops are 13 Generation Intel Core i7-13700H, with Windows 11 Pro operating system. Please see the attached vendor quote and specifications.</p>	August 2025	3	\$6,000.00
<p>Interactive Driver Response Research (IDRR) software: allows the collision reconstructionist to incorporate human factors and driver response research into real-life crash scenarios. IDRR assists in determining acceleration rate, acceleration time, deceleration rate, search times, response to lead vehicles, traffic signals, steering and braking capabilities, response, avoidance, and discernibility distance for these complex investigations.</p>	August 2025	1 (3 users for 1 year)	\$1,872.00
FCIT Subtotal: \$45,918.00			
<p>BIS Drug Control Unit (DCU)</p> <p>The DCU, after establishment of an MOU, will utilize overtime to participate in joint operations over the life of the grant. They will keep track of OT use, surveillance efforts, investigations, arrests and other related activities. In addition, officers of the DCU will actively participate in the Encore Casino Law Enforcement Task Force meetings and follow up strategies and investigations that come forth through that increase collaboration and communication.</p>	August 2025	\$71.71 per hour = 279 hours	\$20,000.00

DCU Subtotal: \$20,000.00			
<p>BIS Fugitive Apprehension Unit (FAU)</p> <p>Used vehicles: It is essential that the Boston FAU have vehicles that will blend in and allow for undercover operations. The FAU will need used vehicles, which are primarily purchased at auction. To prepare for this grant application, the Commander of the FAU identified 3 used vehicles that would fit this scope, in order to get an estimate of what these purchases may cost, for grant application purposes.</p> <p>2020 Subaru Impreza \$19,963.12</p> <p>2019 Toyota Corolla \$22,180.44</p> <p>2017 Toyota Corolla \$20,718.44</p>	August 2025	3	\$62,862.00
<p>Overtime for FAU Personnel: The Fugitive Unit would need overtime to participate in internal and external planning meetings, surveillance and follow casino related investigations.</p>	August 2025	\$71.71 per hour = 279 hours	\$20,000.00
Subtotal for FAU: \$82,862.00			
<p>BFS YVSF</p> <p>Overtime: The YVSF, after establishment of an MOU, will utilize OT (\$20,000) to participate in joint operations over the life of the grant. We will keep track of OT use, surveillance efforts, investigations, arrests and other related activities.</p>	August 2025	\$71.71 per hour = 279 hours	\$20,000.00
<p>Vehicles: As part of this grant we are also seeking 2 “soft” vehicles to help us further our investigations. These cars are essential to our work here at YVSF. We are seeking 2 Honda CRV’s with an MSRP of \$37,510 each.</p>	August 2025	2	\$75,020.00
BFS YVSF Subtotal: \$95,020.00			

<p>Area A – 1 & 15</p> <p>Overtime: Area A1 & A15 needs high-visibility patrols in the area between 4:00 p.m. through 4:00 a.m., during high-traffic weekend days and evenings (Friday and Saturday). In addition, Detectives from these two Districts need additional time to implement strategies to combat the increase in car theft and larceny. These strategies could include undercover surveillance, community meetings to educate residents about target hardening tactics that protect their cars from theft and larceny, and additional hours to investigate car theft and larceny incidents. Overtime funds will be needed for all of these activities.</p>	August 2025	<p>Overtime for 2 dedicated traffic officers, 12 hours per day (4:00 pm – 4:00 am), 2 days (F, S) a week (2 X 2 days X 12 hours X \$71.71 per hour = \$3,443.08 per week X 52 weeks per years = / \$71.71 per hour = 2,496 hours</p>	\$178,988.16
Traffic Enforcement Pick Up truck	August 2025	1	\$67,248.00
Cameras- 6 fixed cameras + 7 55X PTZ = \$28,166.60 + & 260.00 labor = \$35,426.60	August 2025	13	\$35,426.60
Portable Traffic Lights / Radar Sign Message Board with Trailer and Freight (2)- \$21,595.00 X 2 + \$3,700 freight = \$46,890.00	August 2025	2	\$46,890.00
Portable Speed Sign (2) plus freight - \$21,500 X 2 = \$46,500.00	August 2025	2	\$46,500.00
Area A Subtotal: \$375,052.76			

<p>Area B2 Detectives Bureau</p> <p>Overtime: The B-2 Detective Bureau, after the establishment of an MOU, will utilize OT to participate in joint operations over the life of the grant. They will keep track of the OT use, surveillance efforts, investigations, arrests, and other related activities. As with all other 7 BPD Bureaus/ Units / Officers, Area B supervisors will be required to attend all of the <i>Encore Casino Public Safety Task Force</i> Meetings.</p>	August 2025	\$71.71 per hour = 279 hours	\$20,000
Area B2 Subtotal: \$20,000.00			
Total Cost of BPD Public Safety Strategy: \$823,018.73			

Part C- Transportation

Project Name: Lost Village Traffic and Safety Improvements	
Please provide below the contact information for the individual managing this aspect of the grant. If there are multiple people involved in the grants management, please add more lines to accommodate their information.	
Project Contact	Additional Project Contact (if applicable)
Name: John Monachelli	Name:
Title: Sr Transportation Engineer	Title:
Department:Transportation	Department:
Email Address:john.monachelli@boston.gov	Email Address:
Telephone: 617-635-4680	Telephone:
Address: City of Boston 1 City Hall Square, Room 603 Boston, MA 02201	Address: City of Boston 1 City Hall Square, Room 603 Boston, MA 02201
<p>I. Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2025 Guidelines relevant to this category (Page 10-11). If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)</p>	

As the primary recipient of incoming and outgoing traffic from the Encore gaming establishment, the Commission has identified the following transportation-related impacts associated with the Encore Casino which heavily impact the City of Boston.

- Increased traffic associated with the gaming establishment causes increased congestion on the major routes leading to/from the gaming establishment. For the City of Boston these primarily impact Rutherford Ave, Alford St, Cambridge St, Main St, Medford St, Bunker Hill St, and other neighborhood side streets in the vicinity of the Casino.
- Increased traffic associated with the gaming establishment may result in increased vehicular accidents on major routes leading to/from the gaming establishment. Below is an image of all 369 motor vehicle crashes locations that resulted in injuries or fatalities within a 1.5m radius of the casino in Boston, from 6/23/2019 to 1/30/2024.



- Increased traffic associated with the gaming establishment may result in increased vehicular/bicycle/pedestrian conflicts. The first image below shows the 26 pedestrian-related crash locations that resulted in injuries or fatalities within a 1.5m radius of the casino in Boston, from 6/23/2019 to 1/30/2024. 4 of those were fatalities.



The next image shows the 48 cyclist-related crash locations that resulted in injuries or fatalities within a 1.5m radius of the casino in Boston, from 6/23/2019 to 1/30/2024.



- Increased traffic associated with the gaming establishment may cause localized increases in air pollution in the Charlestown neighborhood due to congestion.
- Increased visitation to the gaming establishment area has placed a strain on public transit services, particularly to Sullivan Square Station and on the 109 bus route.

II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.

Lost Village Traffic and Safety Improvements - \$655,000 (Construction)

Construct road safety improvements at several key intersections, sidewalks, ramps and crosswalks in the vicinity of the Encore Casino, namely on Cambridge Street, Parker Street, Parker Street, Brighton Street, Medford Street, and Caldwell Street. Final PS&E engineer's estimate for construction is \$1.6m, and we are applying the maximum possible grant amount (\$250,000 + 30% of remainder) to this project.

Caldwell Street near Brighton Street

Reconstructing the intersection, corners, ramps, and sidewalks for quality and accessibility. Raised crosswalk across Caldwell Street at the entrance of playground and park, for speed control and accessibility.

Medford Street, east of Bunker Hill Street

Reconstruction of the stretch of sidewalk for quality and accessibility. Addition of lighting, street trees, correcting drainage, and driveways.

Brighton Street at Cambridge Street

Reconstruct the intersection, corners, and sidewalks for traffic calming and pedestrian safety. Curb extensions, new trees, new lighting, and a raised crosswalk across Brighton Street to maintain safe sightlines and vehicular speeds while preserving accessibility for pedestrians.

Parker Street at Hadley Street

Reconstructing the intersection, corners, and sidewalks for improved traffic calming, pedestrian safety and accessibility.

Parker Street at Cambridge Street

Reconstructing the fully-signalized intersection with traffic signals, pedestrian ramps and buttons, and street trees for improvements to pedestrian safety, sightlines, and accessibility.

Cambridge Street between I-93 and Somerville Town Line

Restriping the roadway for increased visibility and safety. Introduction of a WB-only transit lane to improve bus travel times and operations. Our BT-D-Transit team requested this in coordination with the MBTA to improve service for riders connecting to/from Sullivan station.

Proposed MGC Grant Budget

Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.

Description of Purchase/Work	Timeline	QTY	Budget
Lost Village Traffic and Safety Improvements Contract @ 4 locations	July 2024 - June 2025		\$655,000
	TOTAL:		\$655,000

Part C- Transportation

Project Name: Charlestown Safety Improvements	
Please provide below the contact information for the individual managing this aspect of the grant. If there are multiple people involved in the grants management, please add more lines to accommodate their information.	
Project Contact	Additional Project Contact (if applicable)
Name: Wenzheng Wang	Name: Vineet Gupta
Title: Transportation Planner	Title: Director of Policy and Planning
Department: Transportation	Department: Transportation
Email Address: wenzheng.wang@boston.gov	Email Address: vineet.gupta@boston.gov
Telephone: 617-635-4680	Telephone: 617-635-2756
Address: City of Boston 1 City Hall Square, Room 603 Boston, MA 02201	Address: City of Boston 1 City Hall Square, Room 603 Boston, MA 02201
<p>I. Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2025 Guidelines relevant to this category (Page 10-11). If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)</p>	

As the primary recipient of incoming and outgoing traffic from the Encore gaming establishment, the Commission has identified the following transportation-related impacts associated with the Encore Casino which heavily impact the City of Boston.

- Increased traffic associated with the gaming establishment causes increased congestion on the major routes leading to/from the gaming establishment. For the City of Boston these primarily impact Rutherford Ave, Alford St, Cambridge St, Main St, Medford St, Bunker Hill St, and other neighborhood side streets in the vicinity of the Casino.
- Increased traffic associated with the gaming establishment may result in increased vehicular accidents on major routes leading to/from the gaming establishment. Below is an image of all 369 motor vehicle crashes locations that resulted in injuries or fatalities within a 1.5m radius of the casino in Boston, from 6/23/2019 to 1/30/2024.



- Increased traffic associated with the gaming establishment may result in increased vehicular/bicycle/pedestrian conflicts. The first image below shows the 26 pedestrian-related crash locations that resulted in injuries or fatalities within a 1.5m radius of the casino in Boston, from 6/23/2019 to 1/30/2024. 4 of those were fatalities.



The next image shows the 48 cyclist-related crash locations that resulted in injuries or fatalities within a 1.5m radius of the casino in Boston, from 6/23/2019 to 1/30/2024.



- Increased traffic associated with the gaming establishment may cause localized increases in air pollution in the Charlestown neighborhood due to congestion.
- Increased visitation to the gaming establishment area has placed a strain on public transit services, particularly to Sullivan Square Station and on the 109 bus route.

II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.

Charlestown Safety Improvements - \$500,000 (Design)

Advance complete streets designs for safety improvements in the Charlestown neighborhood and advance planning and analysis of proposed Link Shuttle routes consistent with PLAN Charlestown recommendations, including:

- Medford St bike/ped improvements between Belmont and Polk (segments not covered by 425 Medford and Bunker Hill Housing projects).
- Bus stop/priority improvements particularly on Main St and Bunker Hill St.
- Pedestrian connections under I93 - in coordination with MassDOT/MBTA.
- Finalizing the routing and operational plan for the Medford St Link shuttle.

Proposed MGC Grant Budget

Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.

Description of Purchase/Work	Timeline	QTY	Budget
Charlestown Safety Improvements Planning Contract	July 2024 - June 2025		\$500,000
	TOTAL:		\$500,000

Part C- Transportation

Project Name: Sullivan/Rutherford Redesign

Please provide below the contact information for the individual managing this aspect of the grant. If there are multiple people involved in the grants management, please add more lines to accommodate their information.

Project Contact	Additional Project Contact (if applicable)
Name: Vineet Gupta	
Title: Director of Policy and Planning	
Department: Transportation	
Email Address: vineet.gupta@boston.gov	
Telephone: 617-635-2756	
Address: City of Boston 1 City Hall Square, Room 603 Boston, MA 02201	

- I. Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2025 Guidelines relevant to this category (Page 10-11). If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)

As the primary recipient of incoming and outgoing traffic from the Encore gaming establishment, the Commission has identified the following transportation-related impacts associated with the Encore Casino which heavily impact the City of Boston.

- Increased traffic associated with the gaming establishment causes increased congestion on the major routes leading to/from the gaming establishment. For the City of Boston these primarily impact Rutherford Ave, Alford St, Cambridge St, Main St, Medford St, Bunker Hill St, and other neighborhood side streets in the vicinity of the Casino.
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- Increased traffic associated with the gaming establishment may result in increased vehicular/bicycle/pedestrian conflicts. The first image below shows the 26 pedestrian-related crash locations that resulted in injuries or fatalities within a 1.5m radius of the casino in Boston, from 6/23/2019 to 1/30/2024. 4 of those were fatalities.



The next image shows the 48 cyclist-related crash locations that resulted in injuries or fatalities within a 1.5m radius of the casino in Boston, from 6/23/2019 to 1/30/2024.



- Increased traffic associated with the gaming establishment may cause localized increases in air pollution in the Charlestown neighborhood due to congestion.
- Increased visitation to the gaming establishment area has placed a strain on public transit services, particularly to Sullivan Square Station and on the 109 bus route.
- As shown in Police data for **District A-1**, the data shows a decrease in collisions from 2018 to 2019 (914 v 896), a decrease again between 2019 and 2020 (896 v 481 - COVID impact), then an increase again between 2020 and 2021 (481 v 699), another increase from 2021 to 2022 (699 v 844), and finally yet another increase from 2022 to 2023, from 823 to 936, with another 13% increase. These past 3 years of increase could be due to customers returning to the casino after the COVID shutdown.
- In **District A-15**, the data shows a large increase in collisions from 2018 to 2019 (160 v 312), and then a decrease from 2019 to 2020 (312 v 141 – COVID impact), another decrease from 2020 to 2021 (141 v 130) and then an increase from 2021 to 2022 (130 v 170). From 2022 to 2023, we

see a decrease from combined crash report categories, from 274 down to 258. However, within these categories there was an increase in leaving the scene of property damage (103 – 110); MV involving a pedestrian (3-4), motor vehicle involving other City vehicles (6 – 7), and motor vehicle involving a police vehicle (0 – 3).
II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.
Sullivan/Rutherford Redesign - \$450,000 (Design) Help produce early stage road & traffic signal improvement designs for the Rutherford Ave reconstruction project to improve vehicular safety and/or reduce traffic congestion. Total annual cost for design in 2024 will be around \$2,400,000, and this helps cover 20% of those design costs, the rest of which are covered by the City of Boston.

Proposed MGC Grant Budget			
Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.			
Description of Purchase/Work	Timeline	QTY	Budget
Sullivan/Rutherford Traffic Modelling, Concept Designs and Community Engagement	July 2024 - June 2025		\$450,000
	TOTAL:		\$450,000

Part D- Gambling Harm Reduction

Project Name: *We're the Kids of America: The Impact of Encore Casino on the Young People of Charlestown*

Please provide below the contact information for the individual managing this aspect of the grant

Project Contact	Additional Project Contact (if applicable)
Name: Yuqi Wang	Name: Lisa Conley
Title: Policy and Research Director	Title: Deputy Chief
Department: Mayor's Office of Human Services	Department: Mayor's Office of Human Services
Email Address: yuqi.wang@boston.gov	Email Address: lisa.conley@boston.gov
Telephone: (617) 961 - 6925	Telephone: (617) 635-3639
Address: Attn: Yuqi Wang City of Boston 1 City Hall Square, Room 603 Boston, MA 02201	Address: Attn: Lisa Conley City of Boston 1 City Hall Square, Room 603 Boston, MA 02201

- I. Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2025 Guidelines relevant to this category (Page 14-15). If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)

As identified in the guidelines, certain groups of people are disproportionately at risk of gambling-related harm by the presence of a casino. These groups can be linked by race, ethnicity, gender, age, people who have recently immigrated, veteran status, people who are returning citizens, and/or socioeconomic status. This is especially troubling from an equity perspective. While gambling (and gambling addiction) has been around for millenia and the field of knowledge about it is growing, researchers are just scratching the surface. In particular, the complex relationship between gambling and gambling addiction, and different subpopulations is still opaque.

Despite the fact that Massachusetts has an age limit for visiting casinos and playing the lottery – 21 years old and 18 years old, respectively – young people's exposure to gambling and gambling products often start at a much younger age. First exposures can take place as young as 10 years old,¹ and might come in the form of seeing private betting happen between family members,

¹ Monreal-Bartolomé et al. *Preventive Gambling Programs for Adolescents and Young Adults: A Systematic Review*. International Journal of Environmental Research and Public Health. March 2023. 20;4691. <https://doi.org/10.3390/ijerph20064691>

helping parents scrape off film from scratch tickets, or choosing a horse for a family member to bet on.²

In Massachusetts, 67 percent of younger adults (18-34) participate in gambling, compared to 79 percent of middle-aged adults, and 71 percent of older adults.³ While the majority of young people gamble without developing an addiction, two to seven percent of young people in the U.S. go on to develop a gambling disorder compared to about one percent of adults.⁴ Ultimately, the impact of gambling among young people is correlated to poor school performance, isolation, depression, disrupted relationships with family and friends, and serious financial loss.⁵ The younger age at which a person first gambles is also correlated with greater severity of gambling problems later on in life.⁶

Relatedly, evidence points to a synergistic relationship between compulsive behavioral disorders, such as problem gambling, and substance use disorders, such as drug and alcohol abuse. Indeed, those with gambling disorders are four times more likely to have a co-occurring substance use disorder and those who have a substance use disorder are three times more likely to have a gambling disorder. The Charlestown neighborhood has experienced long standing challenges with substance use disorder. In the most recent Health of Boston report (2019), Charlestown ranked second among neighborhoods in fatal drug overdoses.

There exist gaps in data and information about young people's initiation into and interactions with gambling, for example. Research funded by the Massachusetts Gaming Commission shows that the majority of patrons who visit Encore Boston Harbor come from surrounding communities, including the neighborhood of Charlestown in Boston.⁷ In speaking with internal and external stakeholders who live and work in Charlestown, the neighborhood is quite literally in the shadows of the casino. The pervasive presence of it can be felt by Charlestown's young residents, yet little support of how to deal with it is provided to them. In a photo voice project led by the Massachusetts Department of Public Health Office of Problem Gambling Service in a similar region

² *Exploring the Gambling Journeys of Young People*. Gambling Commission UK. N.d.

<https://www.gamblingcommission.gov.uk/statistics-and-research/publication/exploring-the-gambling-journeys-of-young-people>

³ Volberg, Rachel A., et al. *Gambling and Problem Gambling in Massachusetts: Results of a Baseline Population Survey*. University of Massachusetts School of Public Health and Health Sciences. September 2017.

https://massgaming.com/wp-content/uploads/Gambling-and-Problem-Gambling-in-Massachusetts-Results-of-a-Baseline-Population-Survey_9.15.2017_Report.pdf

⁴ *Gambling Disorder*. Yale Medicine. N.d. <https://www.yalemedicine.org/conditions/gambling-disorder>

⁵ Huang, J. H., Jacobs, D. F., Derevensky, J. L., Gupta, R., & Paskus, T. S. (2007). Gambling and health risk behaviors among U.S. college student-athletes: Findings from a national study. *Journal of Adolescent Health*, 40(5), 390–397. <https://doi.org/10.1016/j.jadohealth.2006.11.146>

⁶ Monreal-Bartolomé et al. *Preventive Gambling Programs for Adolescents and Young Adults: A Systematic Review*. *International Journal of Environmental Research and Public Health*. March 2023. 20:4691. <https://doi.org/10.3390/ijerph20064691>

⁷ Salame, Laurie et al. *Patron and License Plate Survey Report: Encore Boston Harbor 2022*. University of Massachusetts School of Public Health and Health Sciences. March 2023.

<https://massgaming.com/wp-content/uploads/Patron-and-License-Plate-Survey-Report-Encore-Boston-Harbor-2022-Report.pdf>

- Plainville, MA - youth participants mentioned how they “feel like gambling isn’t talked about much, and that nobody talks to [them] about it in a serious manner. It is glamorized.”⁸ If youth living in the first region in the state to establish a casino feel like they are still not prepared enough to face the influence of gambling, then the youth living in Charlestown, who just recently established Encore Boston Harbor, are equally as unprepared.

As the casino works to make itself even more enticing and accessible to adults, the impact this will have on young people in Charlestown is not well known. How young people come into contact with gambling activities in Boston; what the community factors are that enable and oppose young people’s interactions with gambling in the City; and how their attitudes and perceptions about gambling impact the way they interact with Encore Boston Harbor are just some of the questions worth elucidating as the City grapples with how best to take care of its young residents under new and changing circumstances.

II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.

The purpose of this proposal is to conduct community participatory research in Charlestown, in partnership with internal stakeholders such as the BCYF Charlestown Community Center, and core external stakeholders like [Turn It Around Charlestown](#), a youth-serving organization that aims to educate and empower Charlestown’s youth, and Charlestown youth and young adults (defined as people ages 14 to 25, and is based on the City of Boston’s Office of Youth Engagement and Advancement definition of young people used). The research will answer the following questions:

- What are Charlestown young people’s first exposure to gambling, or lack thereof, and how does that shape their perception and interest to gambling in general?
- What are the discernible points in the young people’s gambling exposures and experiences, if any, and to what extent does that differ by race, age, and socioeconomic status?
- Given the above questions, what are the young people’s perceptions and attitudes towards Encore Boston Harbor?
- What are existing community elements that serve as risk or protective factors for young people in Charlestown?

The goal of this project is 1) to build upon existing research, and expand the knowledge base the field has about gambling and young people, especially at the local level, and 2) to inform municipal policy and programs addressing gambling initiation, specifically helping the City understand how it may influence gambling use among adolescents and young adults.

⁸ *Massachusetts Photovoice Project Impact Brief*. 2019. Massachusetts Dept. of Public Health Office of Problem Gambling Services. <https://www.mass.gov/doc/massachusetts-photovoice-project-impact-brief-office-of-problem-gambling-services-2019/download>

The proposed scope of work uses a mixed-methods, community participatory approach, and is one year. It is as follows:

- Phase 0 (Month 1, Month 2, and Month 3): This phase of the project consists of hiring a research consultant to outreach, build relationships with, and engage core stakeholders in the project. Part of this process will include, but is not limited to, building the research tools and plan (e.g. surveys, questionnaires, research strategy and outreach plan, project kick-off meetings, identifying secondary stakeholders) necessary for implementation.
- Phase 1 to Phase 3 (Month 4 through Month 9, two months allotted to each phase): The next three phases of the project consists of implementing the research tools and plan to collect qualitative data via interviews (Phase 1) and focus groups (Phase 3), and quantitative data via surveys (Phase 2). Secondary stakeholders will be involved in this portion of the project as outreach partners who will help us collect data and information. Such groups would include, but are not limited to, Charlestown High School/Boston Public School; Bunker Hill Community College; affordable housing residential groups/Boston Housing Authority; and local community groups such as the Charlestown Mothers Association.
- Phase 4 (Month 10, Month 11, Month 12): The last three months of the project will be dedicated to data analysis, reporting, and collecting feedback from stakeholders about the analyzed data, and overall partnership process.

Proposed MGC Grant Budget

Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.

Description of Purchase/Work	Timeline	QTY	Budget
Research consultant	Jul 2024 - Jul 2025	1	\$100,000
Youth stipends (contract w/community partner)	Jul 2024 - Jul 2025	\$25/person/hour	\$24,000
Youth program partner facilitation	Jul 2024 - Jul 2025	2	\$20,000
Survey incentives (e.g., raffle)	Jul 2024 - Jul 2025	100 \$100 grocery gift cards	\$10,000
Focus group participation incentives	Jul 2024 - Jul 2025	\$25/person/hour	\$23,000
Electronic survey software license(s) - SurveyMonkey	Jul 2024 - Jul 2025	3 at \$75/user/month	\$675
		TOTAL:	\$177,675

Part E- Specific Impact

Project Name:	
Please provide below the contact information for the individual managing this aspect of the grant.	
Project Contact	Additional Project Contact (if applicable)
Name:	Name:
Title:	Title:
Department:	Department:
Email Address:	Email Address:
Telephone:	Telephone:
Address:	Address:
<p>I. Please use the space below to identify the impact of the gaming establishment on your municipality. This category is for projects that do not fit in any other category but may use any impacts identified in the FY 2025 Guidelines that are relevant. If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)</p>	

<p>II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.</p>			
<p style="text-align: center;">Proposed MGC Grant Budget</p> <p>Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.</p>			
Description of Purchase/Work	Timeline	QTY	Budget
	TOTAL:		