



FY 2027 Municipal Community Mitigation Fund Grant Application

Application Instructions:

- I. All applications must be received by the Massachusetts Gaming Commission by January 31, 2026, at 11:59 p.m. to be considered for funding for the FY 2027 grant round.
- II. Each municipality may only submit **ONE** application as a Word Document.
- III. Each project must have its own form within the appropriate category. Forms can be found below as Parts A-E. If there is more than one project in a category, please copy the form. All attachments should directly follow the relevant project form.
- IV. Be sure to fill in all the information requested on the application. Applications that are left incomplete will not be accepted.
- V. All applications must submit a detailed scope of work and timeline for implementation for all projects identified in the application.
- VI. All applications must contain appropriate backup materials that support the application. VII. The Municipal Grant Manager will be the person responsible for compiling the information for the quarterly reports. The application must be signed by the municipal administrator or an individual with signatory authority. Submit this completed form as well as any relevant attachments to MGCCMF@Massgaming.gov or as a response to the **COMMBUYS Bid BD-26-1068-1068C-1068L 121911**.

For more detailed instructions as well as the full FY 2027 Application Guidelines visit <https://massgaming.com/about/community-mitigation-fund/>

Municipal Grant Manager Information (Person for filing all Quarterly Reports, etc.):
Applicant: City of Boston
Vendor Code:VC6000192075
Name: Marcus C. Kennedy
Title: Director of Resource Development-Office of Budget Management
Email Address: marcus.kennedy@boston.gov
Telephone:617-635-3838
Address: 1 City Hall PLaza, Boston, MA 02110

Grant Budget Summary

Your community's FY 2027 proposed allocation can be found at <https://massgaming.com/about/community-mitigation-fund/>.

Use the space below to total all requests by category. Please clarify how many discreet projects your community plans to undertake per category.

Total FY 2027 Allocation:		
Application Totals by Category	# of Projects	Requested Amount
A. Community Planning		
B. Public Safety		\$445,287
C. Transportation		
D. Gambling Harm Reduction	1	\$230,581
E. Specific Impact		
TOTAL		\$675,868

(Applicants should indicate administrative costs by project where necessary and under specific impact when the funds will be directed across multiple projects.)

Are you requesting a waiver for any program Requirement?

Yes _____

No ___X___

If yes, you must fill out a CMF Municipal Waiver Form. The waiver form can be found as Appendix E to the RFR on COMMBUYS or online at <https://massgaming.com/about/community-mitigation-fund/forms/>.

Applications without a completed waiver form will not be considered for a

waiver.

Budget Category Summary

Use the space below to provide an overview of all projects to be covered by this funding. You may add as many items as is pertinent to your application (you can add rows by right clicking on the row and selecting “add row”). Please provide a category, name, brief description, and amount for each item.

Category	Project Name	Description	Amount
A. Community Planning			
B. Public Safety	Impact of Gaming Establishment on the City of Boston	<p>BPD proposes a coordinated, multi-unit public safety response involving nine internal bureaus and units. These strategies address casino-related crime patterns through prevention, enforcement, intelligence, victim protection, and interagency collaboration.</p> <p>Participating Units:</p> <ol style="list-style-type: none"> 1. Office of the Police Commissioner (OPC) / Office of Research & Development (ORD) 2. Bureau of Investigative Services (BIS), Family Justice Center (FJC), Domestic Violence Unit (DVU) 3. BIS FJC HTU (HTU) 4. BIS Homicide Unit’s Fatal Collision Investigation Team (FCIT) 5. Boston Regional Intelligence Center (BRIC) 6. Special Operations Division – Mobile Operations Patrol (MOPS) <p>Each unit addresses a distinct,</p>	\$445,287.00

		evidence-based casino-related impact, while coordinating through a unified public safety framework.	
C. Transportation			
D. Gambling Harm Reduction	<i>Starting Strong: Addressing the Impact of Gambling on Young People of Charlestown</i>	The proposed project seeks to reduce the harm of gambling on young people, particularly youth and young adults in Charlestown who experience gendered and racialized patterns of exposure, risk, and harm. The public health department of the City of Boston will lead the development and implementation of a youth-centered gambling prevention and education initiative, building on established, evidence-informed models for creating effective harm reduction messaging.	\$230,581
E. Specific Impact			

Applicant Certification

On behalf of the aforementioned applicant, I hereby certify that the funds that are requested in this application will be used solely for the purposes articulated in this application.

Signature: *Marcus C. Kennedy*

Date: 1/30/2026

Name and Title of Signatory: **Marcus Kennedy Director of External Resource Development City of Boston/ Office of Budget Management.**

Part A-Community Planning - The application should include sufficient backup information for the review team to fully understand the project(s). This information could include locus maps, requests for proposals, detailed scopes of work, drawings etc.

Project Name: _____	
Please provide below the contact information for the individual managing this aspect of the grant.	
Project Contact	Additional Project Contact (if applicable)
Name:	Name:
Title:	Title:
Department:	Department:
Email Address:	Email Address:
Telephone:	Telephone:
Address:	Address:
<p>I. Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2027 Guidelines relevant to this category. If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that supports the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)</p>	
<p>II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.</p>	

Proposed MGC Grant Budget

Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.

Description of Purchase/Work	Timeline	QTY	Budget
	TOTAL:		

Part B- Transportation The application should include sufficient backup information for the review team to fully understand the project(s). This information could include locus maps, requests for proposals, detailed scopes of work, etc.

Project Name: _____	
Please provide below the contact information for the individual managing this aspect of the grant. If there are multiple people involved in the grants management, please add more lines to accommodate their information.	
Project Contact:	Additional Project Contact <i>(if applicable)</i>
Name:	Name:
Title:	Title:
Department:	Department:
Email Address:	Email Address:
Telephone:	Telephone:
Address:	Address:
<p>I. Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2027 Guidelines relevant to this category. If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that supports the determination that the operation of the gaming facility causes or is causing the impact (i.e., surveys, data, reports, etc.)</p>	
<p>II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.</p>	

Proposed MGC Grant Budget

Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.

Description of Purchase/Work	Timeline	QTY	Budget
	TOTAL:		

Part C- Public Safety - The application should include sufficient backup information for the review team to fully understand the project(s). This information could include locus maps, catalog cuts of proposed equipment purchases, quotes, training course syllabus, etc.

Project Name: <u>Impact of Gaming Establishment on the City of Boston</u>	
Please provide below the contact information for the individual managing this aspect of the grant.	
Project Contact:	Additional Project Contact (if applicable)
Name: David Brade	Name: Maria Cheevers, M Ed
Title: Program Coordinator	Title: Director, Office of Research and Development (ORD)
Department: Office of Research and Development (ORD)	Department: Office of Research and Development (ORD)
Email Address: david.brade@pd.boston.gov	Email Address: maria.cheevers@pd.boston.gov
Telephone: 6173434325	Telephone: (617) 343-5096
Address: One Schroeder Plaza, Boston MA 02120	Address: One Schroeder Plaza, Boston MA 02120
Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2027 Guidelines relevant to this category. If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)	
<p style="text-align: center;">The Boston Police Department (BPD)</p> <p><i>I. Impact of Gaming Establishment on the City of Boston</i> The BPD (BPD) has identified multiple, interrelated public safety impacts associated with the operation of Encore Boston Harbor. These impacts are consistent with those outlined in the MGC CMF Guidelines and are supported by calls for service data, crime incident trends, and motor vehicle collision data.</p> <p>Identified Impacts BPD’s proposed strategies directly address the following casino-related impacts: • Increased visitation and employment associated with casino operations have intensified interactions between public safety personnel, patrons, and casino employees. • Casinos and hospitality venues are known to attract certain categories of crime, including human trafficking, money laundering, drug trafficking, fraud, and property crime. • Research and law enforcement experience demonstrate a correlation between casino environments and increased incidents of operating under the influence (OUI). • Increased traffic volume contributes to congestion, motor vehicle collisions, and conflicts</p>	

involving pedestrians, bicycles, and scooters. • The influx of visitors places added strain on local emergency services, including police, fire, and EMS, increasing the need for mutual aid and interagency coordination.

II. Supporting Data and Trend Analysis

A. Calls for Service

The Encore Casino opened in June 2019. Baseline comparisons between 2018 and 2019 show increases in the districts most impacted by casino activity—District A-1 (Downtown) and District A-15 (Charlestown)—as well as citywide.

• A-1: 84,299 (2018) → 85,876 (2019) • A-15: 14,166 (2018) → 14,450 (2019) • Citywide: 673,419 (2018) → 686,895 (2019)

Although citywide calls for service declined from 2020–2022 due to COVID-19, A-1 and A-15 show divergent and more volatile patterns, reflecting the unique pressures placed on districts serving casino-adjacent corridors.

B. Crime Incidents

While total crime trends fluctuate year-to-year, disaggregated category analysis reveals increases in specific offenses consistent with casino-related impacts, including aggravated assaults, auto thefts, burglaries, and larcenies. These patterns indicate that aggregate declines mask meaningful increases in targeted crime types relevant to mitigation planning.

Notably: • District A-1 experienced increases in aggravated assault, robbery, rape, and auto theft across multiple post-casino years. • District A-15 experienced sustained increases in commercial burglary, larceny from motor vehicles, and auto theft.

These trends align with known casino-adjacent crime typologies and justify targeted, specialized mitigation strategies.

C. Motor Vehicle Collisions

Collision data further supports the nexus between casino operations and public safety strain: • District A-1 collisions rebounded sharply post-COVID, increasing from 481 (2020) to 844 (2022). • District A-15 saw a dramatic jump from 160 (2018) to 312 (2019), followed by pandemic-related declines and renewed increases post-reopening.

These patterns coincide with increased visitation, late-night travel, and congestion tied to casino operations.

Data Caveat

While correlation does not equate to causation, the data demonstrates sustained upward pressure on public safety resources in casino-adjacent districts, even when controlling for COVID-related anomalies. Certain crimes such as domestic violence, sexual assault, and human trafficking remain significantly underreported, further understating the true scope of impact.

II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.

BPD proposes a coordinated, multi-unit public safety response involving six internal bureaus and units. These strategies address casino-related crime patterns through prevention, enforcement, intelligence, victim protection, and interagency collaboration. Participating Units:

1. Office of the Police Commissioner (OPC) / Office of Research & Development (ORD)
2. Bureau of Investigative Services (BIS), Family Justice Center (FJC), Domestic Violence Unit (DVU)
3. BIS FJC HTU (HTU)
4. BIS Homicide Unit's Fatal Collision Investigation Team (FCIT)
5. Boston Regional Intelligence Center (BRIC)
6. Special Operations Division – Mobile Operations Patrol (MOPS)

Each unit addresses a distinct, evidence-based casino-related impact, while coordinating through a unified public safety framework.

1) OPC/ORD: Program Coordination & Data Integration Strategy

The ORD is organizationally situated within the OPC, and is responsible for the research and development of innovative strategies and police practices that focus on issues relevant to modern policing. With that mandate, the ORD is responsible for the resource development of an estimated 13 million dollars per year; the administration, management and implementation of an estimated 28 million per year; and oversight of all research related projects that come to the BPD from internal and external partners.

ORD will administer all MGC-funded public safety strategies, oversee financial management, and lead the development of a multi-jurisdictional *Encore Casino Public Safety Task Force*. This Task Force will:

- Improve coordination among BPD, MSP, casino security, and surrounding jurisdictions
- Facilitate formal MOUs
- Standardize data sharing and analysis
- Support MGC research partnerships

Mitigation Strategy: For the MGC 2027 proposal, BPD will utilize MGC funds to continue funding the full time **Public Safety Program Coordinator** to staff this initiative. This position will:

1. Administer, implement and financially manage the many strategies proposed in our current and future MGC grant programs;
2. Staff both internal and external law enforcement partnerships, collaborations and communication efforts ongoing through the development and staffing of an Encore Casino Public Safety Task Force;
3. Through that task force, facilitate the development of Memorandums of Understanding, amongst and between law enforcement agencies involved in casino operations; and 4) Provide to the MGC, the crime and research data needed for the MGC to effectively analyze the impact of gaming on Boston crime incidents, while participating in any and all research partnerships embarked upon by the MGC; and
4. Ensure compliance with MGC reporting

* This strategy represents a mitigation strategy **not noted** in the RFP, but which may be effective in preventing and/or reducing crime incidents in and around the casino properties.

Budget:

- o 1 Full Time Program Coordinator / Encore Casino Public Safety Program Coordinator o

Salary: MM2 - Step 9 \$110,000

o Fringe: \$27,995.00 (25.45% of 110,000)

ORD Subtotal: \$137,995.00

1) The Bureau of Investigative Services' - Family Justice Center's Domestic Violence Unit (See attachment A for Crime Stats)

The Encore Casino opened in June of 2019 which provided a local destination for gambling to City residents. Research shows a strong connection between gambling availability (local establishments like casinos) and domestic / intimate partner violence. Problem gambling and local availability significantly increases the risk and prevalence of intimate partner violence. While gambling does not directly cause violence, it does exacerbate the risk by intensifying existing drivers of violence such as economic stress, alcohol and substance abuse, and impulse control or other mental health concerns.

In 2018, prior to the opening of Encore Casino, the City had 855 reported incidents of domestic aggravated assaults. That number has steadily increased (with a drop in 2021 in which the City saw an overall decrease in calls for service due in part to Covid-19 restrictions) to 923 aggravated domestic assaults in 2025, representing an 8% increase since the opening of Encore. (Attachment #1 – Ten Year 2018 to 2025).

Since the opening of Encore Casino, the domestic violence unit saw on average 12 incidents per year in which gambling or Encore were specifically mentioned as a precursor for the incident. That number is likely much higher as victims do not always disclose what specific incidents led up to an assault. Additionally, domestic violence is generally underreported due to stigma, embarrassment, and control tactics used by the offender.

Below are a few examples of the incidents in which offenders were patrons at Encore and then committed violent acts against family:

2023:

- Parties were in a dating relationship and spent the evening gambling and drinking at Encore. The victim was assaulted by her boyfriend upon returning home.
- A couple spent the evening at Encore. An argument began in the Uber on the way home to Boston. Upon arrival, the victim was then strangled by her partner.

2024:

- The victim was assaulted by her boyfriend. During the argument the boyfriend specifically threatened to engage the victim in sex trafficking at a casino.
- Juvenile victim reported their parent had a gambling addiction which caused financial hardships, including eviction.

2025:

- A victim reported that her boyfriend spent the day at Encore. When he returned she asked for the rent money, which he no longer had. The suspect assaulted the victim, who was pregnant with their child.
- Family members reported that a significant other was taking advantage of their elder relative in order to financially support his gambling habit. The suspect had coerced the victim to provide money for gambling.
- Victim reported that the suspect came home late after visiting Encore Casino. An argument ensued where the suspect assaulted the victim with a knife.

The Domestic Violence Unit requires supplemental overtime to participate in internal and external planning meetings with Encore and surrounding jurisdictions, and to investigate domestic assaults related to casino activity.

The Massachusetts Legislature recently amended the definition of “abuse” to include coercive control, including “depriving the family or household member of basic needs; controlling, regulating, or monitoring the family or household member’s activities...finances, economic resources, or access to services...” This added definition is directly linked to financial coercion which is prevalent for problem gamblers. As the new definition expanded the definition of abuse, we are likely to see an increase in reporting of financial coercion abuse. These investigations require extensive investigation due to the complexing surrounding shared finances and electronic banking systems. Additionally, these victims have specific needs that other domestic violence victims may not face. It is important that detectives and advocates have the additional time necessary to address these concerns and effectively investigate these incidents.

Item	Description	Cost
DVU Advocate and Detective Unit Training	2-hour training reviewing the updated abuse definition relating to financial coercion, identifying relevant resources, and appropriate investigation methods. Detective OT (8 Det’s, 2 hours, \$85/hr.) Advocate OT (6 Advocates, 2 hours, \$65/hr) Supervisor OT (3 Supervisors, 2 hours, \$105/hr)	\$2770

Personnel investigative OT (Detective, advocate, Supervisor)	\$6120
Subtotal	\$10570

II. Specialized Training Justification:

Specialized training ensures that domestic violence investigators and advocates receive the most up to date education and hands-on learning opportunities for identifying risk factors of domestic violence and ensuring high quality investigations to protect victims and hold offenders accountable. Training would be offered to Detectives, Detective Supervisors, Advocates, and Commanders of Boston’s Domestic Violence Unit.

EVAWI (End Violence Against Women International) Conference: March 30 – April 1, 2027 in Washington, DC. A 3-day conference dedicated to advancing innovative response strategies for sexual assault and domestic violence through cross-disciplinary collaboration. This conference focuses on multi-agency collaboration which will assist in creative ideas to foster a more collaborative environment with Encore security and neighboring communities who are experiencing similar crime impacts.

CCAW (Conference on Crimes Against Women): May 2027 in Dallas, TX. CCAW addresses domestic violence and all crimes against women with a multidisciplinary focus that encourages a coordinated community response. There is a focus on coercive control within domestic violence relationships as

this has become the prevailing tactic used by offenders within abusive relationships. With the recent addition of coercive control to MGL, and the influence of financial coercion as a main component of problem gambling, this will assist investigators on best practices, identifying coercive behaviors, and effective investigations of coercive control including financial abuse.

Additionally, there are various seminars on lethality factors within domestic violence abusers, including alcohol abuse and addiction (including gambling). These factors have been shown to elevate the level of violence inflicted by offenders during domestic assaults. Identifying these predictors is key to providing effective resources for victims and ensuring the most dangerous offenders are prosecuted effectively.

NNDA Domestic Violence Conference (National District Attorneys Association): August 25 – 27, 2026. Training designed for prosecutors, law enforcement, victim advocates, and community-based organizations that emphasizes victim-centered, trauma-informed approaches and multidisciplinary collaboration. Law enforcement is only the first part in ensuring offenders are held accountable and collaborating effectively with the District Attorney’s is key to successful prosecution.

Conference	Description	Cost
EVAWI	5 Attendees (DVU Investigators/Advocates) – Registration, Airfare, Lodging	\$9,225

Conference	Description	Cost
Conference (<u>April</u> 2027)		
CCAW (May 2027)	5 Attendees (Investigators / Advocates) – Registration, lodging, travel, per diem expenses	\$12,250
NDA Conference (Aug 2026)	4 Attendees (Investigators / Advocates) – Registration, travel, lodging, expenses	\$9,184
Training Total		\$30,659

Subtotal \$41,771

II. Outcomes

The above training and education for the domestic violence unit will strengthen the skills and improve the effectiveness of the domestic violence unit by:

- Enhancing multi-agency coordination to strategically target domestic violence offenders and decrease contributing factors such as alcohol consumption and compulsive gambling behaviors,

- Increasing conviction rates where coercive control is a tactic used by the offender to decrease reporting or financially control the victim,
- Increasing victim referrals to specific resources that relate to gambling activities and financial security.

2) The Human Trafficking Unit (HTU)

The BPD **Human Trafficking Unit** (HTU) is charged with three separate and distinct activities:

- 1) investigating criminal enterprises that profit from the sexual exploitation of vulnerable persons;
- 2) identifying and arresting buyers who drive the sex trade by increasing demand for the purchase of vulnerable persons; and
- 3) following up on referrals that come into the HTU by the public, family members and service providers, of young persons that are missing, and assumed to be coerced, exploited and forced into Boston's sex trade.

Follow-up activities are time-intensive and investigative in nature.

The sex trade industry in Boston, nationally and internationally is a multi-billion-dollar industry that has the financial means to constantly evolve and evade criminal prosecution through the use of new technologies, social media normalization of sexual exploitation, online sale sites, transportation systems, untraceable monetary tools, and force and intimidation of victims. Human trafficking is the fastest-growing and second-largest criminal industry in the world, generating roughly \$150.2 billion worldwide. According to the *Trafficking in Persons Report* produced by the US State Department, approximately 27 million women, children and men are victims of some form of human trafficking; while 79% of human trafficking is sex trafficking. The identified impact that the HTU will address within this RFP can be found on page 15 of the MGC Guidelines document, and states the following:

It is recognized by law enforcement and the casino industry that certain types of crime may be attracted to casinos and other hospitality related businesses. These may include **human trafficking, money laundering, and drug trafficking**. Other crimes that may be attributable to casinos include increased assaults, fraud, and property crimes.

Evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact is as follows:

The HTU has been working several investigations directly involved with Encore Casio for the past few years. The HTU is most recently actively engaged with in an investigation with the Massachusetts State Police High-Risk Victims Unit, the Massachusetts State Police Gaming Enforcement Unit, the Encore Anti-Laundering Unit, and Encore Security related to individuals believed to be involved in a variety of crimes based out of Roxbury and Dorchester. These individuals are believed to **laundering their illicit gained funds** through Encore where they frequent on a near daily basis. The HTU continues to move toward trial of an individual charged with **sex trafficking women**. The victims described being on the Encore Casino floor looking for dates on multiple dates before our alleged sex trafficker was arrested by the HTU in Boston. The detectives are currently traveling between Boston and Portland, Oregon prepping for this trial.

The HTU is also assisting the Massachusetts State Police High-Risk Victims on an investigation of an individual who the Boston Police HTU has under active indictment for Human Trafficking and is suspected of **selling designer club drugs** at Encore and at bars in the Seaport area of Boston, in the

furtherance of his Human Trafficking operation.

The HTU continues to conduct demand reduction operations targeting sex-buyers that frequent the Encore Casino. The HTU has criminally charged 5 individuals in the past several weeks and has contacted dozens of sex-buyers directly targeting the casino audience. All of the sex-buyers have been lured off property where the HTU were able to identify them and charge them.

The HTU has also opened a Human Trafficking Drop-In Center in close proximity to the highway where investigators can connect victims of human trafficking to basic need supplies and services. At the human trafficking drop-in center victims have the opportunity to shower, receive new clothes, and be connected with services to assist with their future.

The BPD's HTU, since the opening of the Encore Casino in 2019, and more so since the reopening of the Casino, has spent a great deal of staff time and other resources partnering with other law enforcement agencies to mitigate the impact of casino operations on sex trafficking, money laundering and related drug dealing. In addition, the HTU anticipates that as the casino continues to operate in this region, crime will likely increase in these three categories, as well as other categories, that we will discuss in other sections of this grant.

Finally, as with all other 8 BPD Bureaus/ Units / Officers; the HTU will be required to attend all of the Encore Casino Public Safety Task Force Meetings. Given that, within this FY 2027 application, the HTU would like to request the following support items, through the City of Boston's (COB) block grant:

Overtime for HTU Detectives to work during hours that are not within their weekly tour of duty work hours, on joint law enforcement surveillance, demand reduction and other activities, to investigate and mitigate criminal activity on casino property, or related to casino activity in the crime categories of sex trafficking, money laundering and related drug trafficking. The HTU/Task Force requires supplemental overtime to conduct investigations that fall outside standard shift hours, particularly for surveillance and demand-reduction stings at hospitality hubs like Encore Boston Harbor. The HTU is comprised of 1 Boston Police Sergeant Detective, 4 Boston Police Detectives, and, since 2021, has had a Massachusetts State Trooper. Generally, the Boston Police Detectives' overtime is assessed based on the needs of investigative actions and building cases in State and Federal Courts. We are currently engaged in a long-term federal investigation that has roots in the Allston/Brighton areas and Encore. This has recently resulted in 2 detectives traveling to Flushing, NY.

State & Multi-Agency Integration:

A critical component of this unit is the full-time embedment of a Massachusetts State Police Trooper. This partnership is a force multiplier that improves conviction rates through: ● **Cross-Jurisdictional Authority:** Seamlessly tracking traffickers who move victims across city and state lines via the "Circuit Effect".

- **Resource Bridging:** Direct access to MSP statewide
- **Operational Synergy:** Combining BPD's local neighborhood knowledge with the MSP's broader reach to disrupt complex criminal networks. Multi-agency collaborations have been proven to increase the number of arrests, prosecutions, and convictions, while also improving victim safety and protection.

Estimated cost: **\$50,000** (\$50,000 / \$594.00 per hour = 84.18 hours)

- **Personnel:** We need to provide detailed hourly estimates for the \$50,000 in overtime,

rather than just the lump sum of hours.

Team Hourly Rate Calculation

- **4 Detectives:** 4 detectives @ \$85.00 hr
- **1 Sergeant Detective:** 1 sergeant detective @\$100.00 hr
- **2 Undercover Officers:** 2 undercover officers @ \$77.00 hr
- **Total Combined Team Rate: \$594.00 per hour**

Over the course of approximately **84.18 hours**, the budget allocation is as follows:

¹CASINOS, CRIME, AND COMMUNITY COSTS Earl L. Grinols and David B. Mustard* - Results suggest that the effect on crime is low shortly after a casino opens, and grows over time. Roughly 8% of crime in casino counties in 1996 was attributable to casinos, costing the average adult \$75 per year

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Role			Total Man-Hours location
Detectives (4)	\$340.00	\$336.72	\$28,621.20
Sergeant Detective (1)	\$100.00	\$84.18\$	\$8,418.00
Undercover Officers (2)	\$154.00	\$168.36\$	\$12,960.80
OT Total	\$594.00		\$50,000.00

Specialized Training for HTU & ICAC Detectives: the BPD needs training in a wide range of areas to keep up with the evolving nature of the sex trade, and to understand the tools that they could use for harm reduction. Through this grant, the BPD’s HTU will go to two necessary trainings:

Justification: Human trafficking and internet crimes are increasingly intertwined. The Internet Crimes Against Children (ICAC) Unit and the HTU/Task Force work in tandem because modern traffickers use digital platforms for "Digital Grooming" and to coordinate illicit activities through casino Wi-Fi networks. Specialized training ensures that both units are equipped with:

- **Digital Forensic Skills:** Identifying victims depicted in sexual abuse material and extracting evidence from encrypted apps.
- **Trauma-Informed Coordinated Response:** Skill-building and task force development to hold perpetrators accountable while protecting survivors.

Conference	Description	Cost
IAHTI Conference	9 Staff (HTU/ICAC) - Registration, Airfare, & Accommodations	\$24,300.00
National ICAC	5 Staff - Registration, Travel, Lodging, & Per Diem	\$14,105.00
Training Total		\$38,405.00

1) The 2026 International Association of Human Trafficking Investigators Training Conference September 1-3 St. Pete Beach, FL Topics covered during this year’s

conference will be as follows:

- Labor and sex trafficking case studies
- Survivor presentations
- Prosecutor presentations
- Organized Crime investigations
- Undercover VICE and HT operations
- Analytical support Working with NGO's and Victim Service
- Interview and investigative breakout sessions
- Gang Trafficking investigations, and
- Investigator/Survivor/Prosecutor Panel

Total: **\$24,300.00**

2) Wisconsin ICAC Conference on Missing and Exploited Children

The Wisconsin ICAC Conference on Missing and Exploited Children is designed for all ICAC Task Force members and affiliate agencies, as well as multi-disciplinary team members and other child-serving professionals. The purpose of this conference is to provide nationwide training to expand the efforts, knowledge-base and further enhance

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the skills of law enforcement investigators who are combating the online sexual exploitation of children. Conference sessions will highlight critical topics for multidisciplinary teams, advanced investigative techniques, digital forensics, victim services, investigating missing children, mental wellness and open-source intelligence methods. April 14-16 2026.

The estimates below are what we are guessing participation will cost in April 2026, and based on this year’s cost.

Training Subtotal: \$38,405.00

2024 Honda Odyssey: To effectively monitor casino-related criminal activity, BPD requires equipment that does not signal a law enforcement presence. The **2024 Honda Odyssey** serves a dual purpose:

1. **Covert Surveillance:** Blending into casino parking lots to monitor suspected trafficking activities.
2. **Victim-Centered Support:** Providing a safe, non-threatening vehicle to transport survivors to secure shelters statewide. **Added Vehicle:** If approved, this vehicle will be an added resource to investigators and will not be used to replace an existing vehicle.

Item	Description	Cost
2024 Honda Odyssey	Covert surveillance and victim transport vehicle	\$42,987.00

Equipment Total		\$42,987.00
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Human Trafficking Investigations-Human trafficking is a "hidden" crime that often mirrors the movement patterns of large-scale hospitality and entertainment hubs.

- **Surveillance:** This vehicle allows investigators to conduct prolonged, stationary observation of suspected trafficking sites without alerting sophisticated criminal networks.
- **Victim Extraction:** Rescuing victims requires a platform that does not immediately signal "police presence." A specialized vehicle provides a safe, secure, and non-intimidating environment for victims to be transported away from their exploiters.

Discreet Surveillance & Undercover Safety-Effective investigations into organized crime require tools that blend seamlessly into the urban environment.

- **Proactive Intelligence:** This vehicle acts as a mobile technical platform, allowing for the deployment of specialized cameras and monitoring equipment while remaining undetected.
- **Officer Protection:** For undercover officers operating in high-risk environments, this vehicle serves as a discreet "overwatch" position or a quick-extraction asset, ensuring that backup is always within reach without compromising the operation's cover.

A "victim-centered approach" is paramount in modern law enforcement.

- **Confidentiality:** Transporting witnesses or victims in a marked cruiser can lead to retaliation or social stigma. This vehicle ensures that interviews and transports can occur in a secure, private setting, fostering the trust necessary for successful prosecution.
- **Safe Harbor:** It provides a mobile, climate-controlled space where victims can receive immediate trauma-informed care and stabilization before arriving at a formal facility.

Proximity to Encore Boston Harbor

The proximity to a major destination like **Encore** creates a unique set of challenges that necessitate this purchase:

- **Increased Vulnerability:** Large-scale casinos and hotels are historically targeted by traffickers and organized crime groups due to the high volume of transient visitors and the anonymity provided by the venue.
- **Criminal Sophistication:** Trafficking and money laundering operations in proximity to major gaming institutions often utilize advanced counter-surveillance. To stay ahead of these threats, the department requires a vehicle that offers superior concealment and technical capabilities.
- **Urban Density:** The traffic and pedestrian congestion surrounding the Encore area make traditional "unmarked" units easily identifiable. A specialized vehicle designed to blend into the diverse fleet of luxury and commercial vehicles in this area is the only way to maintain tactical surprise.

Operational Impact: With this vehicle, we gain the ability to proactively dismantle trafficking networks and provide a higher standard of protection for the most vulnerable members of our community.

Estimated cost: **\$42,987.00**

HTU Subtotal: \$131,392

4) Homicide Unit’s Fatal Collision Investigation Team (FCIT)

The Boston Police Department's Homicide Unit Fatal Collision Investigation Team (FCIT) is responsible for conducting in-depth investigations of motor vehicle crashes that result in a fatality. The team reconstructs crash scenes, collects and analyzes physical and digital evidence, interviews witnesses, and evaluates driver behavior to determine the cause of the collision. FCIT works closely with the Suffolk County District Attorney's Office and other forensic partners to determine whether criminal charges are warranted and to ensure investigations meet prosecutorial and court standards.

Since the opening of the Encore Boston Harbor Casino in June of 2019, members of the BPD FCIT have responded to two (2) fatalities that occurred in the area of Alford Street, Route 99 and Dexter Street in Charlestown MA. This location is directly adjacent to the casino, along the main artery connecting Charlestown to the City of Everett.

- A pedestrian was fatally struck on July 25, 2019, at approximately 10:20 PM, by a motor vehicle, which subsequently fled the scene. The suspect motor vehicle was located and the operator charged.
- On December 18, 2023, a person operating an electric motor scooter was fatally struck in the intersection of Alford Street and Dexter Street at approximately 2:52 AM, by a motor vehicle which fled the scene. The suspect motor vehicle was located and the operator charged
- On January 11, 2023, at approximately 2:04 PM, there was a head on collision in the area of 181 Alford Street, where one of the operators had just exited the Encore Casino and was on her way home when the collision occurred. This operator was seriously injured, suffering paralysis from her mid chest down.
- On Wednesday, July 3, 2024, at approximately 3:30 AM there was a motor vehicle hit and run at about 180 Alford Street. The victim had just left the casino when they were struck from behind by another vehicle. A passenger suffered head, neck, and back injuries. The operator was located and the operator charged.

Alford Street is a heavily traveled, four lane, commuter roadway during both the morning and evening rush hours. Alford Street is often used by commuters as a secondary route to avoid heavy traffic along the Route 93 corridor north of the City of Boston (COB). Along with the opening of the casino, this roadway has seen a traffic increase during the off-peak weekday, and weekend periods due to the destination of the casino. The direct route from Boston, Logan Airport, and points south and west of Boston, would be to exit Route 93 north at Exit 20 onto Cambridge Street, towards Sullivan Square and onto Alford Street into Everett.

The Cities of Boston and Everett have outlined plans with Wynn Resorts for two additional hotels to be built across from the existing resort and casino along Lower Broadway in addition to the Kraft Group's proposed "Everett Stadium Project."

With an increase in commuter traffic, including bicycle and electric scooter traffic along this corridor, as well as an increase in pedestrian travel in the area of the casino, collisions involving motor vehicles, bicycles, both electric and motor scooter, and pedestrians have, and will continue, to increase.

After a collision occurs, the FCIT as well as Auto Investigators attempt to determine what led to the collision. One of the main means in which data is acquired is through the Engine Control Module. This data can provide investigators speed, movement, braking, what accessories were activated, steering, and other valuable insights. In order to access this data, new technology is required. The requested technology accounts for about 15% of the overall American market share, which includes Tesla, Hyundai, and Kia vehicles. Kelly Blue Book ranks the Tesla Model Y, Tesla Model 3,

Hyundai Tucson, and Kia Sportage in the Top 25 in vehicle units sold in 2025. By enabling investigators to determine the cause of the collision, we can work with our partners around the city to create different traffic patterns and control devices to mitigate collisions in areas moving forward with concrete data obtained from collisions around the Casino and its future projects.

Additionally, investigators working as end-users require workstations that can accommodate the amount of potential data coming from these vehicles. With the investigations often having to be mobile, a portable workstation is required to ensure that the data is properly analyzed after a collision.

Currently, the BPD does not have the technology to analyze the vehicles discussed above. This technology will enable the FCIT as well as the Auto Investigators of District A-1/A-15 and Investigators located around the City of Boston to conduct proper and thorough post-collision investigations involving vehicles that account for around 15% of the United States market share, which the BPD does not have any access to. This technology will also enable investigators to better determine the cause of a collision to better implement road control systems to lower collisions in the future.

The BRIC was able to run an analysis of the number of crashes that required a police report in the area around Alford Street into Sullivan Square are reported the following: 2020 - 7

2021 - 18

2022 - 30

2023 - 19

2024 - 18

2025 - 21

Budget:

o Equipment Cost

o Hyundai/Kia/Tesla Kit with Software - \$22,605

o Dell Pro Max 18 Plus Laptop Computer - \$4,775

This can be rolled out immediately after purchase. The technology and equipment listed will enable investigators to better identify the cause of a motor vehicle crash and any attributes on the roadway that may have caused the crash. By identifying what the cause of the crash was, we can better change roadway and traffic patterns to lower the chance of another collision with similar attributes. As mentioned in costs above, this technology just needs to be purchased and is then able to be utilized. The BPD does not have any technology that allows investigators the ability to image these vehicles, and will provide investigators the ability to investigate a further 15% of the US vehicle market share. The overall cost for all three manufactures is about \$22,515 as detailed above. For the Hyundai, the ACU Cable kit is the most essential piece as it allows for download of vehicles that have not sustained significant damage. The Cable kit allows for a direct connection when a vehicle is significantly damaged, but will ultimately need to be connected to the EDR tool in order to download.

Additionally, the FCIT requires a laptop in order to obtain and analyze the data obtained and to continue operations with technology previously provided by the Community Mitigation Fund. These packages can be purchased through a number of companies. See The attached quotes. Crash Data Group Tesla and Kia Package - Attached
Dell Pro Max 18 Plus Laptop – Attached

HU FCIT Subtotal: \$27,380

5) Special Operations Unit – Mobile Operations Patrol (MOP)

The Mobile Operations Patrol requests **\$59,978** in FY27 Community Mitigation Funds to purchase two (2) Harley-Davidson FLHP Road King motorcycles to support targeted traffic enforcement, pedestrian safety, and OUI mitigation in casino-impacted corridors throughout Charlestown. These motorcycles will supplement, not replace existing departmental resources and will be deployed specifically in areas experiencing sustained congestion, crash activity, and resident safety concerns associated with Encore Boston Harbor operations. Since the opening of Encore Boston Harbor, Charlestown has experienced a sustained increase in vehicle volume, rideshare traffic, and late-night patron dispersal. These impacts are concentrated along primary feeder and relief corridors, including:

- Alford Street
- Dexter Street
- Sullivan Square
- Rutherford Avenue
- Residential relief routes throughout Charlestown

These corridors function as key access and dispersal routes for casino patrons, resulting in congestion, driver frustration, increased pedestrian exposure, and heightened OUI risk. The public safety consequences of these conditions are significant and well-documented, including: ● A pedestrian struck by a motor vehicle (July 25, 2019)

- A scooter operator struck by a vehicle (December 18, 2023)
- A head-on collision (January 11, 2023)
- Two fatal crashes
- One crash resulting in catastrophic injury (paralysis) involving a patron leaving the casino

Supporting Data:

2024 Crash Data (A-15 incidents reported to A-1):

- Alford Street: 26
- Rutherford Avenue: 47
- Sullivan Square area: 42
- Total A-1 citations in Charlestown: 258

2025 Crash Data (A-15 incidents reported to A-1):

- Alford Street: 31
- Rutherford Avenue: 57
- Sullivan Square area: 66
- Total A-1 citations in Charlestown: 207

This data reflects sustained demand for proactive, visible enforcement in casino-impacted areas. Motorcycle-based enforcement provides operational capabilities not possible with standard patrol vehicles in dense, congested corridors. These include rapid response, high-visibility deterrence, and maneuverability through gridlock.

The two motorcycles will support:

- Directed traffic enforcement
- Pedestrian and cyclist safety operations
- OUI mitigation and saturation patrols
- Rapid response to high-crash corridors
- Event-based surge deployments

When paired with District A-1 overtime resources, this will allow **routine, scheduled deployments**, rather than reactive enforcement. This request does **not replace existing vehicles or equipment**. The motorcycles will expand the Mobile Operations Patrol's capacity to address casino-related impacts in specific geographic corridors. Without CMF support, these targeted mitigation deployments would not occur at the required scale or frequency. This project will produce measurable improvements in:

- Traffic compliance
- Pedestrian and cyclist safety
- Crash reduction in targeted zones
- OUI deterrence and interdiction
- Community confidence in public safety

Performance will be tracked through deployment logs, citation activity, crash data, and 311 complaint trends. Once purchased, the motorcycles will remain in service for multiple years, providing ongoing mitigation impact with no recurring capital costs. Staffing will be supported through existing Mobile Operations Patrol capacity and approved overtime resources.

MOP Subtotal \$59,978

6). The Boston Regional Intelligence Unit (BRIC)

The BRIC works at the forefront of intelligence collection and analysis for each BPD Bureau and Units listed within this grant application, and for the majority of others within the BPD. The use of intelligence is fundamental to the BPD's goal to prevent and reduce violence in the City of Boston. Intelligence enables the Department to make more informed decisions to combat crime and terrorism committed by individuals and organizations. Information gathered by the BRIC pinpoints areas of crime, shootings and gang violence, as well as helping to identify major players and ex-offenders returning to our neighborhoods. Funded by the U.S. Department of Homeland Security, the BRIC also supplies intelligence vital to the Department's counterterrorism plans. The BRIC serves as the primary support system for all patrol and intelligence gathering Bureaus and Units within the Boston PD, while serving as a Regional Fusion Center for the US Department of Homeland Security. Through this role the BRIC serves the nine communities within the Metro Boston Homeland Security Region (MBHSR). These communities include Boston, Brookline, Cambridge, Chelsea, Everett, Quincy, Revere, Somerville, and Winthrop. The BRIC is a fusion center, meaning it's a collaborative effort to gather, analyze, and share threat-related information between different agencies.

For this year's MGC's Public Safety Application, the BPD would like to support the BRIC's training needs as they evolve to support more and more interagency and multijurisdictional activities related to the Encore Casino. Furthermore, intelligence and crime data presentations from the BRIC will be utilized by the Encore Casino's Law Enforcement Program Coordinator, at future multi-jurisdictional task force meetings. The trainings that the BRIC have proposed to access for BRIC sworn and civilian staff, to better service this task force are as follows:

BRIC Training Proposal for the 2027 MGC Grant Funding:

1. International Association of Crime Analysis Training Conference •

Hosted by: International Association of Crime Analysts

- September annually
- Location TBD for 2027

This training conference provides numerous hands-on sessions allowing analysts to improve skills in several aspects of analysis. The training also provides an opportunity for analysts to view best practices from Crime and Intelligence Analysis professionals. Additionally, the training provides a unique venue for networking with peers from across the US and around the world, leading to enhanced collaboration on analysis projects. The week-long conference consists of multiple concurrent training tracks offering a vast array of information for all skills and ability levels. Tracks offer courses in the following areas of instruction: Crime and intelligence analysis, Real-world case studies, Investigative and analytical techniques, Statistical analysis, Hands-on computer training, ESRI's ArcPro

Budget:

- o Registration: \$675
- o Flights: \$300
- o Hotel: \$179 x 6 nights = \$1,074
- o Transportation: \$100
- o 2 personnel attending
- o Total estimate: \$4,298

2. Crime Analysis & Intelligence Training Conference

- Hosted by: Massachusetts Association of Crime Analysts
- Annually in October
- Plymouth, MA

The Crime Analysis & Intelligence Training Conference (formerly MACA Training Event) brings together criminal intelligence analysts from all over Massachusetts, the United States, and beyond. With 28 group and breakout sessions to choose from, Analysts can customize your conference experience to your areas of specialty and interest. The conference showcases training in a wide variety of areas including Fundamentals, Case Studies, analyzing crash data, using social media, identifying at-risk individuals, tactical analysis, analyzing call records. Computer labs feature specialized analysis training using GIS, MS Access, and Excel. Training Topics Include: Intro to Crime Analysis | Social Media in Investigations | Open Source Intelligence | Microsoft Office Suite | Crime Mapping | Narcotics Investigations | Emergency Preparedness | Mental Health

Budget

- o Registration: \$600
- o Hotel: \$159 x 5 nights = \$795
- o Transportation: \$0.45 per mile * 80 miles = \$36
- o 5 personnel attending
- o Total estimate: \$7,155

3. SANS SEC497: Practical Open-Source Intelligence (OSINT) Course •

- Hosted by SANS Institute
- Offered regularly throughout the year in multiple locations

SEC497 is based on two decades of experience with open-source intelligence (OSINT) research and investigations supporting law enforcement, intelligence operations, and a variety of private sector businesses ranging from small start-ups to Fortune 100 companies. The goal is to provide practical, real-world tools and techniques to help individuals perform OSINT research safely and

effectively. One of the most dynamic aspects of working with professionals from different industries worldwide is getting to see their problems and working with them to help solve those problems. SEC497 draws on lessons learned over the years in OSINT to help others. The course not only covers critical OSINT tools and techniques, it also provides real-world examples of how they have been used to solve a problem or further an investigation. Hands-on labs based on actual scenarios provide students with the opportunity to practice the skills they learn and understand how those skills can help in their research.

Budget:

- o Registration \$8,780
- o Flights: \$300
- o Hotel: \$179 x 6 nights = \$1,074
- o Transportation: \$100
- o 1 Personnel Attending
- o Total Estimate: \$10,254

4. SANS SEC587: Advanced Open-Source Intelligence Gathering and Analysis Course •

Hosted by SANS Institute

- Offered regularly throughout the year in multiple locations

With Open-Source Intelligence (OSINT) being the engine of most major investigations in this digital age the need for a more advanced course was imminent. The data in almost every OSINT investigation becomes more complex to collect, exploit and analyze. For this, OSINT practitioners all around the world have a need for performing OSINT at scale and means and methods to check and report on the reliability of their analysis for sound and unbiased reports. In SEC587 you will learn how to perform advanced OSINT Gathering & Analysis as well as understand and use common programming languages such as JSON and Python. SEC587 also will go into Dark Web and Financial (Cryptocurrency) topics as well as disinformation, advanced image and video OSINT analysis. This is an advanced fast-paced course that will give seasoned OSINT investigators new techniques and methodologies and entry-level OSINT analysts that extra depth in finding, collecting and analyzing data sources from all around the world.

Budget:

- o Registration \$7,500
- o Flights: \$300
- o Hotel: \$179 x 6 nights = \$1,074
- o Transportation: \$100
- o 1 Personnel Attending
- o Total Estimate: \$8,974

5. Foundations of Intelligence Analysis Training (FIAT) Course

- Hosted by International Association of Law Enforcement Intelligence Analysts (IALEIA), the Association of Law Enforcement Intelligence Units (LEIU) • Hosted regularly around the year at various sites.

The FIAT Program provides quality analytic training, using experienced analysts, to members of the International Association of Law Enforcement Intelligence Analysts (IALEIA), the Association of Law Enforcement Intelligence Units (LEIU), and other interested parties at a reasonable cost on a regional basis. The FIAT curriculum is guided by the National Criminal Intelligence Sharing Plan (NCISP) and the IALEIA/Global Justice Information Sharing Initiative's Law Enforcement Analytic Standards. It is intended for civilian and sworn law enforcement, as well as regulatory personnel who have not received formal, basic, intelligence analysis training.

Budget:

- o Registration: \$600
- o Flights: \$300
- o Hotel: \$179 x 5 nights = \$1,074
- o Transportation: \$100
- o 2 Personnel Attending
- o Total Estimate: \$3,790

6. LEIU/IALEIA Annual Training Event

- Hosted by The Association of Law Enforcement Intelligence Units (LEIU) and the International Association of Law Enforcement Intelligence Analysts (IALEIA) April / May Annually.

The LEIU / IALEIA training event grants access to Internationally recognized speakers and those who are leaders in the intelligence community will be on hand to provide up-to-date information on trends and patterns of criminal activity and homeland security. Speakers and workshops will involve training related to: Criminal intelligence, Transnational organized crime and gangs, international terrorism, Legal issues in criminal intelligence, Organized crime and gangs, information sharing among law enforcement.

Budget:

- o Registration: \$850
- o Flights: \$300
- o Hotel: \$140 x 5 nights = \$700
- o Transportation: \$100
- o 2 Personnel Attending
- o Total Estimate: \$3,900

7. 40 Hour Criminal Investigations Using Cellular Technologies Courses: •

- Hosted by LexisNexis® Device Geolocation Analysis Training
- Held multiple times annually

The 40-Hour Cellular Investigations Course is open to any sworn investigator, crime analyst or fugitive operator possessing fundamental knowledge of call detail records, and who wants to advance their proficiency utilizing call detail record metadata for successful investigations and trial presentations. This course provides motivated investigators comprehensive training in the evidentiary value of call detail records and geolocation data. The course syllabus incorporates several case studies for attendees to investigate using metadata from each major provider and other sources of geolocation information. The case study workshops allow students to experience the process of investigating call detail records from beginning to end, instilling knowledge and confidence to build a final case they can effectively testify to in court. This course is constantly evolving to keep up with the ever-changing world of cellular technology. This 40-Hour course focuses on best investigative practices and is a prerequisite to the Subject Matter Expert Certification Course. Students will be required to work with call detail records and geolocation information throughout the course. Students are encouraged to review these applications and have a basic understanding of them prior to class. This course is designed to use lectures, case studies and practical workshops to demonstrate and teach investigative techniques.

Budget:

- o Registration: \$1,000
- o Flights: \$300
- o Hotel: \$140 x 5 nights = \$700
- o Transportation: \$100
- o 2 Personnel Attending
- o Total Estimate: \$4,200

BRIC Subtotal: \$46,771

BPD CMF FY27 Grand Total = \$445,287

Proposed MGC Grant Budget

Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.

Description of Purchase/Work	Timeline	QTY	Budget
<p>Mitigation Strategy: For the MGC 2027 proposal, BPD will utilize MGC funds to continue funding the full time Public Safety Program Coordinator to staff this initiative. This position will:</p> <ul style="list-style-type: none">1) Administer, implement and financially manage the many strategies proposed in our current and future MGC grant programs;2) Staff both internal and external law enforcement partnerships, collaborations and communication efforts ongoing through the development and staffing of an Encore Casino Public Safety Task	<p>On going position. This grant will pick up salary on 7/1/2028 -6/30/2029</p>	<p>1</p>	<p>\$137,995.00</p>

<p>Force; 3) Through that task force, facilitate the development of Memorandums of Understanding, amongst and between law enforcement agencies involved in casino operations; and 4) Provide to the MGC, the crime and research data needed for the MGC to effectively analyze the impact of gaming on Boston crime incidents, while participating in any and all research partnerships embarked upon by the MGC; and 5) Ensure compliance with MGC reporting</p>			
<p>The Bureau of Investigative Services’ - Family Justice Center’s Domestic Violence Unit (See attachment A for Crime Stats) The Domestic Violence Unit requires supplemental overtime to participate in internal and external planning meetings with Encore and surrounding jurisdictions, and to investigate domestic assaults related to casino activity. Specialized training ensures that domestic violence investigators and advocates receive the most up to date education and hands-on learning opportunities for identifying risk factors of domestic violence and ensuring high quality investigations to protect victims and hold offenders accountable.</p>	<p>Project activities will be initiated at the start of the grant period and sustained on an ongoing basis for the life of the grant, in alignment with the approved scope of work.</p>	<p>1</p>	<p>\$41,771</p>

<p>Training would be offered to Detectives, Detective Supervisors, Advocates, and Commanders of Boston's Domestic Violence Unit.</p>			
<p>The BPD Human Trafficking Unit (HTU) is charged with three separate and distinct activities: 1) investigating criminal enterprises that profit from the sexual exploitation of vulnerable persons; 2) identifying and arresting buyers who drive the sex trade by increasing demand for the purchase of vulnerable persons; and 3) following up on referrals that come into the HTU by the public, family members and service providers, of young persons that are missing, and assumed to be coerced, exploited and forced into Boston's sex trade. Follow-up activities are time-intensive and investigative in nature.</p>	<p>Project activities will be initiated at the start of the grant period and sustained on an ongoing basis for the life of the grant, in alignment with the approved scope of work.</p>	<p>4</p>	<p>\$131,392</p>
<p>Homicide Unit's Fatal Collision Investigation Team (FCIT) The Boston Police Department's Homicide Unit Fatal Collision</p>	<p>Project activities will be initiated at the start of the grant period and sustained on an ongoing</p>	<p>2</p>	<p>\$27,380</p>

<p>Investigation Team (FCIT) is responsible for conducting in-depth investigations of motor vehicle crashes that result in a fatality. The team reconstructs crash scenes, collects and analyzes physical and digital evidence, interviews witnesses, and evaluates driver behavior to determine the cause of the collision. FCIT works closely with the Suffolk County District Attorney's Office and other forensic partners to determine whether criminal charges are warranted and to ensure investigations meet prosecutorial and court standards.</p>	<p>basis for the life of the grant, in alignment with the approved scope of work.</p>		
<p>Special Operations Unit – Mobile Operations Patrol (MOP)</p> <p>The Mobile Operations Patrol requests \$59,978 in FY27 Community Mitigation Funds to purchase two (2) Harley-Davidson FLHP Road King motorcycles to support targeted traffic enforcement, pedestrian safety, and OUI mitigation in casino-impacted corridors throughout Charlestown. These motorcycles will supplement, not replace existing departmental resources and will be deployed specifically in areas experiencing sustained congestion, crash activity, and resident safety concerns associated with Encore Boston Harbor operations. Since the opening of Encore Boston Harbor, Charlestown has experienced a sustained increase in vehicle volume, rideshare traffic, and late-night patron</p>	<p>Project activities will be initiated at the start of the grant period and sustained on an ongoing basis for the life of the grant, in alignment with the approved scope of work.</p>	<p>2</p>	<p>\$59,978</p>

<p>dispersal. These impacts are concentrated along primary feeder and relief corridors, including:</p> <ul style="list-style-type: none"> ● Alford Street ● Dexter Street ● Sullivan Square ● Rutherford Avenue ● Residential relief routes throughout Charlestown <p>These corridors function as key access and dispersal routes for casino patrons, resulting in congestion, driver frustration, increased pedestrian exposure, and heightened OUI risk.</p>			
<p>The BRIC works at the forefront of intelligence collection and analysis for each BPD Bureau and Units listed within this grant application, and for the majority of others within the BPD. The use of intelligence is fundamental to the BPD's goal to prevent and reduce violence in the City of Boston. Intelligence enables the Department to make more informed decisions to combat crime and terrorism committed by individuals and organizations. Information gathered by the BRIC pinpoints areas of crime, shootings and gang violence, as well as helping to identify major players and ex-offenders returning to our neighborhoods. Funded by the U.S. Department of Homeland Security, the BRIC also supplies intelligence vital to the Department's counterterrorism plans. The BRIC serves as the primary support system for all patrol and intelligence gathering Bureaus and Units within the Boston PD, while serving as a Regional Fusion Center for the US Department of Homeland</p>	<p>Project activities will be initiated at the start of the grant period and sustained on an ongoing basis for the life of the grant, in alignment with the approved scope of work.</p>	<p>7</p>	<p>\$46,771</p>

<p>Security. Through this role the BRIC serves the nine communities within the Metro Boston Homeland Security Region (MBHSR). These communities include Boston, Brookline, Cambridge, Chelsea, Everett, Quincy, Revere, Somerville, and Winthrop. The BRIC is a fusion center, meaning it's a collaborative effort to gather, analyze, and share threat-related information between different agencies.</p> <p>For this year's MGC's Public Safety Application, the BPD would like to support the BRIC's training needs as they evolve to support more and more interagency and multijurisdictional activities related to the Encore Casino. Furthermore, intelligence and crime data presentations from the BRIC will be utilized by the Encore Casino's Law Enforcement Program Coordinator, at future multi-jurisdictional task force meetings. The trainings that the BRIC have proposed to access for BRIC sworn and civilian staff, to better service this task force</p>			
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	TOTAL:	17	\$445,287
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Part D- Gambling Harm Reduction- The application should include sufficient backup information for the review team to fully understand the project(s). This information could include other relevant research, Requests for Proposals, etc.

Project Name: <i>Starting Strong: Addressing the Impact of Gambling on Young People of Charlestown</i>	
Please provide below the contact information for the individual managing this aspect of the grant	
Project Contact:	Additional Project Contact (if applicable)
Name: Jess Alder	Name: Anjali Nath
Title: Program Director	Title: Division Director
Department: Boston Public Health Commission, Start Strong Program	Department: Boston Public Health Commission, Child and Adolescent Health Division
Email Address: jalder@bphc.org	Email Address: anath@bphc.org
Telephone: 857-383-7915	Telephone: 617-480-5507
Address: Attn: Jess Alder, Boston Public Health Commission 1010 Massachusetts Avenue Boston, MA 02118	Address: Attn: Anjali Nath, Boston Public Health Commission 1010 Massachusetts Avenue Boston, MA 02118
<p>I. Please use the space below to identify the impact of the gaming establishment on your municipality. You may use the impacts identified in the FY 2027 Guidelines relevant to this category. If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)</p>	
<p>The Massachusetts Gaming Commission identifies several priority populations disproportionately at risk of harm from gambling. Young people, and particularly low-income young males of color in communities proximate to gambling establishments, have been identified as having a higher risk of gambling-related harms.¹ As young people are establishing behaviors that may either prevent or make them more susceptible to addiction, financial burden, and other harms it is critical that we focus on them for harm reduction.</p> <p>However, there remains significant gaps of knowledge of how young people perceive gambling and their gambling-related behaviors. This is particularly true for young people in communities neighboring the Encore, such as the Charlestown neighborhood in Boston. The Massachusetts Gaming Commission acknowledged this gap of knowledge and funded the City of Boston to research young people of Charlestown’s knowledge, attitudes, and behaviors related to gambling.²</p>	

¹ Massachusetts Gaming Commission. *Evidence Synthesis: Priority Populations*. September 2023. https://massgaming.com/wp-content/uploads/September-2023-evidence-synthesis-priority-populations_update.pdf.

² City of Boston, *We’re the Kids of America: The Impact of Encore Casino on the Young People of Charlestown*, Funded by the

While we are completing a final analysis of the findings, the initial results have been quite enlightening and have illuminated areas to focus our harm reduction efforts. First, we found that young people begin engaging in gambling-related behaviors during high school or even earlier, making the case for harm reduction efforts starting in adolescence. This informs the Massachusetts Gaming Commission’s efforts to reduce gambling-related harms because the initial focus of the Commission’s harm reduction efforts have been young people of 21-44 years of age. Our research suggests that harm reduction efforts should begin at least as young as 14 years of age.

Another salient finding was the role of social and digital media in influencing young people’s gambling behaviors. Young people in Charlestown have a complex relationship with social media; on the one hand they were savvy consumers of content, understanding that social media influencers weren’t fully authentic and engaged in artifice to gain attention and views. However, on the other hand they were still highly influenced by social media content and used it to inform their gambling strategies and techniques. Social media helped influence some young people’s beliefs that gambling was not just a pleasurable recreational activity but rather a legitimate primary source of income and strategy to achieve wealth.

At the same time as we were undertaking this research, we have heard from those who work with youth the rise of gambling behaviors among young people. We have also found that alternate sources of education and information around gambling are not readily or consistently available to young people. In the educational system, we are not aware of any schools in Boston – including in Charlestown - that address the subject of gambling as part of their curriculum. Teachers and youth workers may be ill-equipped to deal with the digital messages encouraging young people to gamble.

A summary takeaway of the above findings is that there is significant need for young people to receive relatable, youth-focused, empowering messages about gambling in the communication channels they use such as social media and digital media. At the same time, those who work with young people including teachers, coaches, and other youth workers need to be equipped with the tools to have meaningful conversations with young people around gambling. Our proposal seeks to address these needs.

The City of Boston and its health department, the Boston Public Health Commission have experience designing youth-focused digital media campaigns designed to reach young people while also providing developmentally appropriate toolkits and curriculum for those who work with youth. These campaigns have been rigorously evaluated and have been shown to have an impact on young people’s knowledge, attitudes, and skills.³ For example, the Start Strong program at the Boston Public Health Commission has over a decade of experience of co-creating effective public health messaging for and with young people.⁴ Start Strong has educated young people on healthy relationships with the goal of preventing intimate partner violence using multiple digital media

Massachusetts Gaming Commission Community Mitigation Fund, 2025

³ Johnson, N. P., Sundaram, M. A., Alder, J., Miller, E., & Ragavan, M. I. (2020). The Lasting Influence of a Peer-led Adolescent Relationship Abuse Prevention Program on Former Peer Leaders’ Relationships, Identities, and Trajectories in Emerging Adulthood. *Journal of Interpersonal Violence*, 37(9-10), NP7580-NP7604. <https://doi.org/10.1177/0886260520967909> (Original work published 2022)

⁴ Start Strong Boston. (n.d.). Provider resources. <https://www.startstrongboston.org/provider>

tools.^{5,6} Start Strong has also developed instruments and curriculum for providers to support them in educating youth.⁷ We are proposing a project where we utilize our evidence-based strategies to develop a gambling-focused digital marketing campaign for young people in Charlestown.

II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.

The proposed project seeks to reduce the harm of gambling on young people, particularly youth and young adults in Charlestown who experience gendered and racialized patterns of exposure, risk, and harm. The public health department of the City of Boston will lead the development and implementation of a youth-centered gambling prevention and education initiative, building on established, evidence-informed models for creating effective harm reduction messaging. These models have demonstrated efficacy in promoting healthy relationships among adolescents and young adults and we will utilize the same methods to develop tools, messaging, and materials to reduce the harms of gambling among Charlestown youth.

The scope of the program will incorporate two components:

- 1. Youth-Designed Digital Marketing Campaign.** We will develop and deploy a digital media campaign co-created with youth that incorporates social media, out of home advertising, and a web portal. Youth will inform messaging for the campaign to ensure that all materials reflect authentic youth voices, are culturally responsive, and are targeted. In addition to incorporating youth voice, the messaging will incorporate evidence-based social learning principles designed to influence young people. We also plan to incorporate findings from the research the Massachusetts Gaming Commission funded last year that explored the knowledge, attitudes and gambling behaviors of Charlestown youth. The digital marketing campaign will showcase classic harm reduction strategies that emphasize critical thinking, boundary-setting, and alternative behaviors related to gambling. The purpose will be to counter the glamorization of gambling in other social media for young people by presenting realistic narratives about risk, influence, and decision-making. All assets of the campaign will be designed for replication and adaptation, supporting future scale across municipalities.
- 2. Toolkit for Youth Workers and Educators.** In addition to the digital marketing campaign we plan to create a practical, field-ready toolkit for youth workers, educators, and prevention professionals to support them in having meaningful discussions with young people around gambling. The goal of the toolkits will be to provide resources for those

⁵ Start Strong Boston. (n.d.). Web series. <https://www.startstrongboston.org/webseries>

⁶ Start Strong Boston. (n.d.). Podcast. <https://www.startstrongboston.org/podcast>

⁷ Start Strong Boston. (n.d.). Tools. <https://storage.googleapis.com/qrfyprod/03fa6702-751d-436f-8eef-2057fb82a3b8.pdf>

who work with young people so that they feel competent to facilitate developmentally appropriate conversations about gambling that incorporate harm reduction principles. The toolkit will assist youth workers in understanding how observational learning, peer influence, and media exposure shape youth perceptions and behavior around gambling, as well as understanding how to utilize trauma-informed strategies that support reflection rather than fear-based messaging around gambling with young people. The toolkit will include concrete discussion prompts, activities, and facilitation guides rooted in social learning theory and will incorporate local context and research-informed insights on how gambling is perceived and modeled among young people. Lastly, the toolkit will be designed as an evergreen resource for youth workers that extends its impact beyond the grant period.

To implement this project we will retain a program coordinator to support youth engagements and development of the toolkits. This coordinator will be supervised by Start Strong’s Senior Program Manager who has expertise in designing and executing digital media campaigns. Lastly, we will bring on consultants to support the creation of the digital assets based on youth feedback and support the out of home advertising with a focus on Charlestown.

Proposed MGC Grant Budget

Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.

Description of Purchase/Work	Timeline	QTY	Budget
Senior Program Manager (.1 FTE)	June 2026 – December 2027	1	\$12,960
Program Coordinator (.75 FTE)	June 2026 – December 2027	1	\$48,600
Consultants (Marketing)	June 2026 – December 2027		\$65,000
Advertising	June 2026 – December 2027		\$55,000
Indirect			\$49,021
	TOTAL:		\$230,581

Part E- Specific Impact (“SI”) If you are applying for a SI grant you should reach out in advance to MGC Staff to ensure project eligibility. A community may also use this Specific Impact Grant to break out administrative and staffing costs associated with the grant as a whole.

Project Name: _____	
Please provide below the contact information for the individual managing this aspect of the grant.	
Project Contact:	Additional Project Contact (if applicable)
Name:	Name:
Title:	Title:
Department:	Department:
Email Address:	Email Address:
Telephone:	Telephone:
Address:	Address:
<p>I. Please use the space below to identify the impact of the gaming establishment on your municipality. This category is for projects that do not fit in any other category but may use any impacts identified in the FY 2027 Guidelines that are relevant. If you are using an impact not identified in the guidelines, please use the space below to identify the impact. Please provide documentation or evidence that gives support for the determination that the operation of the gaming facility caused or is causing the impact (i.e., surveys, data, reports, etc.)</p>	
<p>II. Please describe the project in detail and how the proposed project will address the impact indicated above. Please include a breakdown of the proposed scope of work, the scope should be sufficiently detailed to allow the review team to understand the steps required for project completion.</p>	

Proposed MGC Grant Budget

Please use the following table to outline the project budget. Please include as an attachment any requests for proposals, quotes, or estimates that would quantify the costs associated with the mitigation.

Description of Purchase/Work	Timeline	QTY	Budget

	TOTAL:		