

**THE COMMONWEALTH OF MASSACHUSETTS**

Deval L. Patrick, Governor  
Tim Murray, Lieutenant Governor

**OFFICE OF CONSUMER AFFAIRS AND BUSINESS REGULATION**

Daniel C. Crane, Director

**MASSACHUSETTS STATE RACING COMMISSION**

Walter J. Sullivan, Jr., Chairman  
John R. Sherman, Associate Commissioner  
Robert J. Furlong, Associate Commissioner

**SEVENTY FOURTH  
ANNUAL REPORT**

**YEAR ENDING  
DECEMBER 31, 2008**

## MASSACHUSETTS STATE RACING COMMISSION

---

### **INTRODUCTION: MASSACHUSETTS STATE RACING COMMISSION**

**Mission of the Massachusetts State Racing Commission:** To ensure the integrity of Racing

The Massachusetts State Racing Commission is a State Regulatory Agency created by an act of the General Court in 1934. Massachusetts General Laws, Chapter 6, section 48 states:

“There shall be a Commission to be known as the State Racing Commission to consist of a commissioner and two associate commissioners to be appointed by the governor and serve coterminous with him. Not more than two of such members shall be of the same political party. The Commissioner shall serve as chairman and shall devote his full time during business hours to his official duties.”

The State Racing Commission is one of six regulatory agencies under the jurisdiction of the Office of Consumer Affairs and Business Regulation. Consisting of a full-time Chairman and two part-time Associate Commissioners, the Commission is charged with the supervision of the conduct of business of racing in Massachusetts, to ensure the integrity of the racing industry. The Commission regulates one Thoroughbred track, Suffolk Downs; one harness track, Plainridge; two Greyhound tracks, Wonderland and Raynham/Taunton. The 2008 total handle (total dollars bet) was \$409,623,802 a decrease from the calendar year 2007 handle of approximately \$32 million.

The Chairman's responsibilities include supervising the overall management activities of the Racing Commission on a day-to-day basis. This includes, but is not limited to, all budget and personnel activities for the agency. These efforts are supported by the following operating sections of the Commission: Administrative Office, Racing Commission Inspectors, Accountants, Laboratory Personnel, Veterinarians, Judges and Stewards, and State Police Investigators. This report reviews each of these areas and the business they conduct.

To ensure fair and honest pari-mutuel racing, the Commission promulgates and enforces rules and regulations, proposes legislation and develops policies to better regulate the Racing Industry. Further, it is responsible for ensuring the legitimate performance of all racing animals, the well-being and safety of the participants and the integrity of pari-mutuel wagering. To fulfill its responsibilities, the Commission works closely with the Legislature. It is estimated by the industry that the racing industry directly and indirectly employs over 6,000 people within the Commonwealth.

MASSACHUSETTS STATE RACING COMMISSION

---

**ADMINISTRATIVE OFFICE:**

**Chairman**

Walter J. Sullivan, Jr.

**Executive Secretary**

Joseph H. Van Deventer

**Director of Racing**

David R. Ernst

**Chief State Veterinarian**

Alexandra Lightbown, D.V.M.

**Auditor/Chief Financial Officer**

Richard J. Mudarri

**Auditor III**

Marta M. Ferreira

**Systems Analyst III**

Linda A. Mackey

**Program Coordinator II**

John E. Hill, Jr.

## MASSACHUSETTS STATE RACING COMMISSION

---

### **LICENSING**

One of the Commission's foremost responsibilities include the issuance of licenses to Associations who operate racetracks, as well as issuance of occupational licenses to every person who participates in racing.

### **5,215 APPLICATIONS FOR LICENSURE PROCESSED IN 2008**

The licensing process requires that every person who participates in racing complete an application, and that all questions must be answered truthfully. The application is reviewed for completeness by Commission Inspectors who then forward the application to the Board of Stewards/Judges at each track. The Board reviews the application and may interview the applicant. The Stewards/Judges determine if the applicant has the required integrity, ability, and the eligibility for the license to which the applicant has applied. The Commission Inspectors or Board of Stewards/Judges may refer an application to the State Police Investigative Unit to conduct a background investigation on the applicant. The Commission also has direct computer access to the Association of Racing Commissioners' International (ARCI) files in Lexington, Kentucky. These files maintain a record of every racing related offense attributed to an applicant anywhere in the country. The Commission provides reciprocity to other jurisdictions and their licensing decisions.

If the Stewards/Judges recommend licensing an applicant, the Inspectors collect the required fee and enter the appropriate information in the Commission's computer network. The applicant is issued a license card that entitles him to a photo identification badge. No person may enter any restricted area of a racetrack without a photo identification badge. During 2008, the Racing Commission issued approximately 5,215 occupational licenses to persons participating in horse and dog racing in the State. Occupations licensed include jockeys, drivers, trainers, assistant trainers, owners of racing animals, blacksmiths, racing officials, kennel owners, vendors, stable employees, leadouts and mutuel clerks.

### **ASSOCIATION LICENSES**

During 2008, the Racing Commission issued dog racing licenses to Massasoit Greyhound Association and Taunton Dog Track, Inc., both located in Raynham, MA, and Wonderland Greyhound Park, Inc. located in Revere, MA, to conduct greyhound racing in 2008. The Commission issued a running horse racing license to Sterling Suffolk Racecourse, LLC located in East Boston MA., to conduct thoroughbred racing in calendar year 2008. The Commission issued a harness horseracing license to Ourway Realty, LLC to conduct standardbred racing at a facility known as Plainridge. Consistent with the Massachusetts General Laws, the Commission held five public hearings in the Fall on five applications for five licenses to conduct running horse, greyhound, and harness racing meetings during 2008. Public hearings were held in Revere, Boston, Plainville, and Raynham Massachusetts.

# MASSACHUSETTS STATE RACING COMMISSION

---

## **STATE RACING COMMISSION INSPECTORS**

### **Director of Racing**

David R. Ernst

### **Supervisor of Inspectors**

Lawrence J. Rooney

### **Racing Inspectors**

George E. Carifio  
Richard J. Ford

Michael T. Cunningham  
Diane C. Mackey-Wallace

Marc H. Estrich  
Edward M. Travis

Racing Inspectors supervise the operation of the Commission's field offices located at Suffolk Downs, Raynham Park, Wonderland Park, and Plainridge Racecourse. These individuals must possess a thorough knowledge and ability to interpret the rules and regulations of the racing industry. Additionally, they maintain a close liaison with the Stewards, Judges, Racing Officials, Track Security, State Police, and the Racing Commission to ensure that operations at each track are efficient and effective.

## **PROCESSED OCCUPATIONAL LICENSE APPLICATIONS IN 2008**

Occupational licenses expire annually on December 31st. Inspectors review and process license applications. In 2008, the Inspectors processed 5,215 applications and were responsible for collecting over \$111,420 in license and badge fees. They also collected \$17,175 in fines.

## **COMPLAINTS**

The Commission Inspector is the most accessible and visible Commission representative at the track. Complaints and disputes are usually initiated with the Inspectors. The complaints and disputes that cannot be resolved at the field level are then reported to the Commission Office for further action. In 2008, the Commission received three complaints.

## **SUPERVISE TESTING AREA**

A State Inspector supervises testing areas at each track in order to ensure proper collection and continuity of evidence for blood and urine samples obtained from racing animals. Testing Assistants who are employed for each program are trained, scheduled and supervised in their activities by the Inspectors in compliance with established procedures. In 2008, Commission veterinarians collected 779 blood samples and Commission testing assistants, under supervision of the Racing Inspectors collected 6,722 urine samples from both horses and dogs that participated at Massachusetts racetracks. The samples were tested at the Racing Commission Laboratory for prohibited drugs and medications that could affect the performance of a racing animal. 0.15 percent of the samples tested positive for prohibited drugs.

MASSACHUSETTS STATE RACING COMMISSION

---

**STATE RACING COMMISSION ACCOUNTANTS**

**Director of Racing**

David R. Ernst

**Auditor III**

Frank A. Sclafani

**Auditors**

Jeffrey W. Bothwell  
Bruce A. Larocca

Paul M. Buttner  
Maryanne M. Regnetta

Robert Hickman  
James Veneziano

**Contract Accountant**

Denis Houton

**PARI-MUTUEL OPERATIONS -- COMPLIANCE ENSURED**

Pari-mutuel responsibilities include overseeing the proper distribution of the handle. The handle is the total amount of money wagered at each performance and the percentage or take-out of the handle is determined by statute. Proceeds from the handle are distributed to specific categories from purse accounts to Capital and Promotional Trust Funds.

**SAFEGUARDS**

All money wagered at each racetrack is logged into a cash/sell totalizator (tote) system. At the start of each live race, the Commission Steward/Judge locks the wagers into the computer. For simulcast races, standard industry protocol is used to stop betting. Printouts from the tote system are audited by the Racing Commission Accountants for accuracy and compliance with current statutes.

**DAILY AUDIT**

A summary sheet, detailing the breakdown of the statutory take-out is prepared by a Commission Accountant for each individual racing performance. For live racing, the information is provided by the on-site tote system. For signal received simulcast races, a report from the host track is faxed to the guest track. This report is used in conjunction with on-track reports to complete the summary sheet. This activity ensures that the public, the Commonwealth, horsemen, dogmen, and all designated trust funds are properly funded. The Commission Auditors on a daily basis prepare a handle reconciliation report. This report shows the handle broken down as to live, signal sent and signal received. Further, the balance of all current unclaimed winning tickets and the liquidity of the mutuel department are audited on a daily basis by the Commission Auditors.

**ANNUAL AUDIT**

Racing Commission auditors conduct annual audits with the racetracks. An annual audit of the purse accounts is conducted to ensure that appropriate funds are deposited in the

MASSACHUSETTS STATE RACING COMMISSION

---

appropriate accounts as required by statute, and that the funds are used appropriately when withdrawn from the accounts.

# MASSACHUSETTS STATE RACING COMMISSION

---

## **STATE POLICE INVESTIGATIVE UNIT**

### **Detective Lieutenant:**

Brian Mulhern (Ret. 12/08)

### **Sergeant**

Earle S. Sterling (Trans. 9/08)

Michael Scanlan

### **Troopers**

Joseph Galante   Robert Miller   Winifred Rennie   Joseph Sinkevich

The Commission's goals are protecting racing participants and the wagering public as well as maintaining the public's confidence in pari-mutuel wagering are achieved through the Commission's licensing, revenue collection, and investigative activities. The State Police Investigative Unit plays a vital role in achieving the goals of the Commission.

## **M.G.L. CHAPTER 128A, SECTION 8**

The Racing Commission applies to the Department of Public Safety for an assignment of a complement of police officers. The Commission assigns State Police officers to guard and protect the lives and safety of the public, property, and animals at all racing meets. In the performance of their duties, the State Police Investigative Unit investigates violations of the rules of racing and the Massachusetts General Laws. The Investigative Unit's extensive responsibilities and activities have resulted in a major improvement in the Commission's regulatory/policing functions.

## **KENNEL/STABLE INSPECTIONS**

Kennel/Stable inspections focus on the detection of safety violations, the presence of unlicensed persons in restricted areas, and the possession of illegal medications, drugs, and syringes. These inspections are conducted by officers assigned to the State Police Unit and aid in preserving the integrity of racing. These inspections are conducted both at the racetracks and at private sites off the racetracks. The inspections are both announced and unannounced.

## **12 POSITIVE DRUG TESTS – 7 CONTROLLED MEDICATION VIOLATIONS**

Protecting the integrity of racing involves animals racing free of prohibited drugs and medications. The Investigative Unit is responsible for ensuring that the testing areas where samples are collected are secure and that the continuity of evidence is maintained with all samples. The State Police investigate each positive drug test reported by the Racing Commission Laboratory, and interview the trainers, veterinarians and other persons responsible.

## **10 EJECTIONS 50 INVESTIGATIONS 11 ARRESTS**

In 2008, the Unit conducted 50 investigations including hidden ownership of racehorses, larceny, counterfeit money, etc. that resulted in 11 arrests and/or 10 ejections from Massachusetts racetracks of persons determined to be detrimental to racing.



## MASSACHUSETTS STATE RACING COMMISSION

---

### **UNIFORMED STATE POLICE DETAILS**

The State Police Investigative Unit oversees and assists the uniformed State Police detail in the test area of the horse tracks. Paid by the Racing Commission, these details are responsible for witnessing the collection of samples, ensuring the continuity of evidence for samples, and transporting samples collected in the testing area to the Racing Commission Laboratory. State Police training ensures the integrity of samples and provides expert testimony at administrative and court proceedings.

### **SPECIAL INVESTIGATIONS**

The State Police Unit conducted thorough investigations into the background of each individual who was party to the application for a racetrack license in Massachusetts. The State Police Unit also conducted several special investigations with other agencies and units within the State Police concerning ten percenter activity, identity investigations and drug activity.

### **BACKGROUND INVESTIGATIONS**

The State Police conducted 80 background investigations on Racing Commission employees, racing officials, and trainers who participate at Massachusetts racetracks. They also conducted background investigations on all of the other persons licensed at Massachusetts racetracks.

### **THOROUGHBRED-STANDARD BRED RACING**

Suffolk Downs and Plainridge Racecourse are required to schedule a minimum of 100 calendar days of racing each year. The State Police Unit committed itself to maintain a constant presence at each racetrack, especially during live racing, working closely with the Stewards/Judges and other Commission and racing officials to help ensure that each track operated honestly and credibly.

# MASSACHUSETTS STATE RACING COMMISSION

---

## **STATE RACING COMMISSION LABORATORY**

### **Chief State Veterinarian**

Alexandra Lightbown, D.V.M.

### **Chief of Laboratory**

Bruce Aspeslagh - B.S., Chemical Engineering

### **Senior Chemist**

Encarnacion L. Bernaldo - B.S., Medical Technology

### **Assistant Chemists**

Christine M. Gottshall - B.S., Chemistry

Lucille Saccardo – B.S., Animal Science

### **Junior Chemists**

Jocelyn N. Fadrigalan - B.S., Chemistry

Melchor S. Layon - A.S.

The State Racing Commission Laboratory is an important link in the Racing Commission's effort to ensure that quality racing exists within the Commonwealth. The primary function of the Commission Laboratory is to analyze samples of urine and blood for the presence of any drug that is of such character as could affect the racing condition of the animal. Samples are taken from every winning horse or greyhound and any other horse or greyhound designated by Commission officials. A specially trained staff at facilities located within the State Laboratory Institute in Jamaica Plain performs testing.

## **INTEGRITY OF SAMPLES ENSURED**

Special precautions are taken at all Massachusetts racetracks when post race blood and urine samples are collected to ensure that no tampering can take place. In order to assure the continuity of evidence, every winning horse or greyhound and all designated horses or greyhounds are under the surveillance of a uniformed State Police officer or Racing Commission employee from the finish of the race until the specimens are obtained. Samples are properly identified and transported immediately after the close of each racing day by a uniformed State Police officer or bonded courier to the Commission Laboratory in Jamaica Plain and placed in a locked laboratory locker for analysis the following day.

Racing Commission Laboratory personnel assume responsibility for custody of the samples once the samples are placed in the laboratory locker. To avoid bias, the chemist identifies the sample by number only. After analysis, results are reported directly to the Racing Commission.

## **QUALITY ASSURANCE AND PROFICIENCY PROGRAMS**

The Racing Commission Laboratory is a member of the Association of Official Racing Chemists (AORC) and participates in their annual Proficiency Testing Program. The Commission Laboratory also participates fully in the Association of Racing

## MASSACHUSETTS STATE RACING COMMISSION

---

Commissioners' International (ARCI) Equine and Greyhound Quality Assurance Programs (QAP).

### **6,722 URINE SAMPLES – 779 BLOOD SAMPLES ANALYZED**

Despite a heavy workload, the Racing Commission's Laboratory provides high quality results. The Commission Laboratory annually screens approximately 8,000 biological samples for the presence of illegal drugs and prohibited medications. Each year, many other items confiscated in the course of investigations are also submitted for analysis. These items may include feed preparations, vitamins, liniments, antibiotics and other pharmaceuticals, and medical devices such as needles and syringes.

### **UNIFORM TESTING / SOPHISTICATED INSTRUMENTS**

Each blood and urine sample received by the Commission Laboratory is screened by specialized tests to comply with ARCI-QAP guidelines for drug detection. These tests include specific extraction procedures, Thin Layer Chromatography (TLC), and Enzyme-Linked Immunosorbent Assays (ELISA).

Massachusetts allows the use of Phenylbutazone (Bute) and Furosemide (Lasix) in horses under the direction of the Controlled Medication Program and the Bleeder Medication Program. The Commission Laboratory monitors these two drugs in all equine samples received.

If screening tests indicate the presence of a drug or unknown foreign substance in a sample, additional specialized testing is performed on that individual sample to prove or disprove the initial findings. All findings are unequivocally confirmed by use of such techniques as tandem Gas Chromatography/Mass Spectrometry.

### **12 DRUG FINDINGS / 7 PROGRAM VIOLATIONS**

Upon positive confirmation of a drug finding, the Commission Laboratory contacts the Racing Commission office in Boston, and reports the name of the drug found, track name, date of the race, and the sample identification number. Only at this time does the Racing Commission supply the Commission Laboratory with the race number, animal's name, and trainer's name for inclusion in an official report. The report is directed to the State Racing Commission, with a copy to the Racing Commission State Police Investigative Unit and a copy to the respective track Judge or Steward for additional investigation and subsequent prosecution and/or other action.

During 2008, the Racing Commission Laboratory confirmed 12 drug findings and 7 medication program violations. A comprehensive report of the Laboratory's activities can be found in, "Report of Official Samples Analyzed During 2008", at the end of this Annual Report.

## MASSACHUSETTS STATE RACING COMMISSION

---

### **COMMISSION VETERINARIANS**

**Chief State Veterinarian**  
Alexandra Lightbown, D.V.M.

**Contract Veterinarians**  
Kristin Esterbrook, D.V.M.    Kevin Lightbown, D.V.M.    Lorraine O'Connor, D.V.M.

The Commission Veterinarians play an indispensable function in ensuring that the quality and integrity of racing within the Commonwealth remains strong by protecting the health and welfare of the equine and canine athletes in Massachusetts.

### **SUPERVISE THE STATE RACING COMMISSION LABORATORY**

The Chief Veterinarian works with the Commission Laboratory to ensure drug testing remains current and of high quality. One method used to test the laboratory is through the use of double blind drug testing.

### **SUPERVISE EQUINE DRUG TESTING AREA**

A Commission Veterinarian supervises the testing areas in order to ensure proper collection and continuity of evidence for blood and urine samples collected from the racing animals. In 2008, Commission Veterinarians collected 779 blood samples and Commission Testing Assistants, under the supervision of the veterinarians, collected 2873 urine samples.

### **HUMANE DISPOSITION OF GREYHOUNDS**

This program was begun in 1994 and records where the Greyhounds go when they are finished racing in Massachusetts. In 2008, records were received on 2150 Greyhounds. The number of Greyhounds adopted continued to increase.

### **KENNEL/STABLE INSPECTIONS**

These inspections focus on the health, safety and welfare of the equine and canine athletes. 205 CMR 8.00, the Humane Handling, Care, Treatment, and Transportation of Greyhounds, sets the standards for Greyhound care.

### **TESTIFY AT COMMISSION HEARINGS/MEETINGS**

Commission Veterinarians testify at hearings on medication use, drug violations, animal care, new policies and procedures, etc.

### **MONITOR THE HEALTH OF EACH RACING ANIMAL**

This is done in conjunction with the Association Veterinarian at each track. Each racer is given a pre-race exam before they race, and watched for signs of injury after they race. Veterinarians are on duty during racing to handle any emergencies that may arise. Commission Veterinarians also work closely with other State agencies, Veterinary schools, National Associations, etc.

## MASSACHUSETTS STATE RACING COMMISSION

---

### **RETIRED GREYHOUND CARE AND ADOPTION COUNCIL**

The Racing Commission Veterinarian serves on this council. Since the program began at the end of 2001, \$1,450,605.48 has been collected by the Racing Commission from the two Greyhound tracks and transferred to the council for dispersal to various adoption groups and veterinarians for the care, spaying, neutering, etc. of the Greyhounds to prepare them for adoption.

# MASSACHUSETTS STATE RACING COMMISSION

---

## **BOARD OF STEWARDS/JUDGES**

Enforcement of the rules and regulations of racing begins with the prosecution of violators by the Board of Stewards/Judges at the racetrack. One Steward/Judge is appointed by the racetrack, and must be approved by the Racing Commission and licensed as a racing official and two Stewards/Judges are appointed by the Racing Commission.

## **RESPONSIBILITIES**

The Judges and Stewards are responsible for reviewing all occupational license applications and for recommending or not recommending the applicant for a license. The Judges and Stewards are present at the racetrack each day on which there is live racing, and they oversee everything from drawing of postpositions to making the results of every race official. In addition, the Stewards/Judges preside over all hearings conducted at the track and report their rulings and findings to the Racing Commission.

Before post time of the first race the Stewards/Judges review the daily program of races to note any changes or errors. Changes are reported to each department that might be affected by the change (i.e., mutuels, paddock judges, patrol judges, starters, clerk of the course, clerk of scales, program director, and announcer). All changes are also reported promptly to the wagering public.

After observing every live race, both live and on television monitors, the Stewards/Judges mark the order of finish as the horses or dogs cross the finish line. They give the first three unofficial finishers to the Mutuel Department, post an inquiry, review an objection, and request a photo finish when necessary. If there is an apparent violation of the rules, the Stewards/Judges review the videotape and then make a decision before making the results of the race official.

If a violation of the rules occurs, the judges notify the all parties involved of a scheduled hearing. After conducting the hearing the Stewards/Judges determine if any penalty of a fine or suspension or purse redistribution should be imposed. Violators are then advised of their right to appeal to the Racing Commission.

## **ENFORCEMENT OF RULES AND REGULATIONS**

The most significant responsibility of the Commission is the enforcement of the rules and regulations of racing. It is only as a result of conscientious, consistent, and aggressive enforcement of the rules and regulations that we can ensure honest racing.

## **135 RULINGS -- BOARDS OF STEWARDS/JUDGES**

The regulatory process begins with the promulgation of rules and regulations and concludes with the enforcement of those rules. On July 7, 1992, Chapter 101 was signed into law. Chapter 101 changed the number of State's Stewards/Judges at the racetracks from one to two. The Board of Stewards/Judges at each racetrack now consists of two persons appointed by the Racing Commission, and one person appointed by the Association, and approved by the Racing Commission. The Board of

## MASSACHUSETTS STATE RACING COMMISSION

---

Stewards/Judges is the most significant link in the regulatory chain. The Stewards/Judges are responsible for recommending persons for licenses, and ensuring that each licensed racing association and all participants are in compliance with the rules and regulations of racing. The Stewards/Judges carefully examine every license application to determine if the applicant is eligible for a license.

### **APPEALS**

The Racing Commission reviews the Stewards/Judges' decisions. If any licensee disagrees with a decision of the Stewards/Judges, they may appeal to the Commission. The Commission affords the appellant an adjudicatory hearing on the merits of his appeal. If an appellant is dissatisfied with the decision of the Racing Commission, they may appeal to the Superior Court in accordance with Chapter 30A of the General Laws.

The Racing Commission's regulatory activities have resulted in improved compliance by licensees.

<b><u>Hearings</u></b>	<b><u>2005</u></b>	<b><u>2006</u></b>	<b><u>2007</u></b>	<b><u>2008</u></b>
Board of Judges/Stewards	271	176	135	163
Racing Commission	25	41	49	35
<b><u>Sanctions</u></b>				
Fines	221	132	110	121
Suspensions	28	43	26	38

MASSACHUSETTS STATE RACING COMMISSION

---

**REVENUES**

**RECEIPTS**

**FISCAL YEAR 2008 -- JULY 1, 2007 TO JUNE 30, 2008**

**RECEIPTS**

0131	Commission	\$	3,496,029.07
2700	Fines and Penalties	\$	14,450.00
3003	Association License Fees	\$	438,600.00
3004	Licenses and Registrations	\$	103,245.00
4800	Assessments	\$	746,058.40
5009	Unpaid Tickets	\$	1,219,126.32
6900	Miscellaneous	\$	12,217.57
	Total:	\$	6,029,726.36

**EXPENDITURES**

**FISCAL YEAR 2008-- JULY 1, 2007 TO JUNE 30, 2008**

**APPROPRIATION (7006-0110)**

Total Available \$ 2,101,365.00

**EXPENDITURES**

AA	Regular Employee Compensation	\$	1,814,116.00
BB	Regular Employee Related Expenses	\$	17,306.00
CC	Contractor Payroll	\$	404.00
DD	Pension/Insurance, Related Expenses	\$	26,029.00
EE	Administration Expenses	\$	40,727.00
JJ	Operational Services	\$	18,655.00
LL	Equipment Lease/Maintenance	\$	10,766.00
UU	Information Technology	\$	33,995.00
	<b><u>TOTAL EXPENDITURES</u></b>	<b>\$</b>	<b><u>2,962,008.00</u></b>



## MASSACHUSETTS STATE RACING COMMISSION

---

### REVENUES

#### \$6,029,726.36 IN REVENUES COLLECTED

In addition to licensing racetracks and participants, the Racing Commission has a primary responsibility to collect revenue in accordance with Chapters 128A and 128C of the General Laws. Each licensed racetrack pays daily to the Racing Commission a commission as determined by law, in addition to license fees and assessments. Commission Inspectors collect occupational license fees, badge fees, and fines. The State Racing Commission collected \$6,029,726.36 from Massachusetts racetracks in 2008. This figure is \$241,036 less than what was collected in 2007. All Commission activities are revenue driven as our expenditures come from our revenues and are made in a priority order in accordance with Section 5(h) of Chapter 128A. The following chart details the Commission's revenues and expenditures for 2007 and 2008.

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**  
**Racing Development and Oversight Fund**

**Statement of Revenue and Expenses**  
**Calendar year 2008**

<u>Description</u>	<u>2008</u>	<u>2007</u>
Commissions	\$ 3,193,099	\$3,661,887
Fines	17,176	12,500
Track daily license fee	436,100	438,300
Occupational licenses	100,420	102,965
Assessments	752,153	750,034
Unclaimed tickets (OUT's) - <b>Note 2</b>	1,219,126	1,293,437
	<hr/>	<hr/>
Total revenue by source	5,718,074	6,259,123
	<hr/>	<hr/>
Unclaimed tickets distributed to racetrack purse accounts - Note 2	\$ 1,219,126	\$ 1,277,327
Local aid (transfer to state) - <b>Note 4</b>	1,512,084	1,609,014
Racing commission operations (transfer to state) - <b>Note 5</b>	1,892,187	1,987,493
Racing commission operations (direct charges)	1,074,164	1,076,375
Health & welfare - stable & backstretch workers, The Eighth Pole	20,513	80,000
Economic assistance program		19,724
Compulsive gamblers - Dept. of Public Health	-	130,000
	<hr/>	<hr/>
Total expenditures before current distributions to racetracks' purse accounts	5,718,074	6,179,933
	<hr/>	<hr/>
Excess of revenue over expenses before distributions to racetracks' purse accounts	-	79,190
Add Jockeys'contingency from 2006	-	65,000
	<hr/>	<hr/>
Excess of revenue over expenses before distributions to racetracks' purse accounts	-	144,190
Program distributions to racetracks' purse accounts	-	144,190
	<hr/>	<hr/>
Fund balance	\$ -	\$ -
	<hr/>	<hr/>

MASSACHUSETTS STATE RACING COMMISSION

---

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**

**2008 Racing Development and Oversight Fund**

**Footnotes and Comments**

<b>Note 1 - Handle and Revenue by track:</b>	On Track	Revenue Collected	
	<u>Handle</u>	<u>Comm. &amp; Fees</u>	<u>OUT's</u>
Sterling Suffolk Downs	\$ 130,440,747	\$ 1,085,464	\$ 445,100
Wonderland Greyhound Park	26,703,563	781,283	158,684
Taunton & Massasoit Dog Tracks	69,581,822	1,991,861	373,245
Plainridge Racetrack	52,942,220	640,339	242,097
Total revenue by track	<u>\$ 279,668,352</u>	<u>\$ 4,498,947</u>	<u>\$ 1,219,126</u>

**Note 2 - Program distributions (from 2006 revenue) to tracks' purse accounts:**

	<u>OUT's *</u>	<u>Distributions</u>	<u>Total</u>
Sterling Suffolk Downs	\$ 445,100	\$ -	\$ 445,100
Wonderland Greyhound Park	158,684	-	158,684
Taunton & Massasoit Dog Tracks	373,245	-	373,245
Plainville Racing Company	242,097	-	242,097
Total distributions	<u>\$ 1,219,126</u>	<u>\$ -</u>	<u>\$ 1,219,126</u>

\* Unclaimed wagers (OUT's) collected are distributed to the purse accounts of the licensees that generated the unclaimed wagers.

**Note 3 - Operations of the state racing commission:**

	<u>Direct Charges</u>
Contract salaries - stewards, judges, testing assist. and vets.	\$ 556,990
Salaries - racing director, veterinarian	76,000
Indirect cost assessment, fringe benefits and insurance	133,542
Employee travel and administrative	4,980
Subscriptions and memberships	27,057
State police	67,981
Rent - laboratory	62,667
Laboratory supplies	101,575
Equipment	4,351
Administrative expenses	10,136
Information technology and related	28,885
Total direct charges for operations of the racing commission	<u>\$ 1,074,164</u>

**Note 4 - Local Aid - Transfers to State:**

Local aid to respective host communities is paid from racing revenues deposited in this fund. Local aid is the first priority of expenditures from racing revenue, excluding OUT's. Local aid is computed at .35% of the amounts wagered from the racetrack in that community.

## MASSACHUSETTS STATE RACING COMMISSION

---

**Note 5 - Racing Commission Operations - Transfers to State:**

This fund reimburses the commonwealth general fund for annual budget / appropriated costs for the operations of the state racing commission. This is the second priority of spending from racing revenue.

**Note 6 - Jockeys Guild (contingency):**

The Jockeys Guild had not complied with contractual requirements for 2006 program. As a result, the 2006 payment was withheld pending correction of those issues. The matters were not resolved and accordingly the payment was not made. That 2006 charge is added back in 2007.

## MASSACHUSETTS STATE RACING COMMISSION

---

### RACING COMMISSION BUSINESS

#### **MEETINGS AND HEARINGS**

During 2008, the Racing Commission held 12 business meetings at the Commission Office, One Ashburton Place, Boston, MA or at other designated locations. Each meeting was called in compliance with the provisions of Chapter 372 of the Acts of 1978.

In addition, as required by Chapter 128A of the Massachusetts General Laws, the Commission held five public hearings on applications for five licenses to conduct horse, dog, or harness racing meetings. The hearings were held in Revere, Boston, Plainville and Raynham.

The Racing Commission in 2008 presided over 35 adjudicatory hearings as a result of appeals from rulings of the Stewards and Judges at the various racetracks in the Commonwealth.

#### **DECISIONS APPEALED TO THE RACING COMMISSION**

The Racing Commission, sitting as a quasi-judicial body pursuant to the Massachusetts Administrative Procedures Act, adjudicated 35 appeals. The Commission has taken extensive precautions to ensure licensees due process throughout the appeal process. The Commission initiated a Stay of Suspension process. This permits licensees suspended by the Stewards/Judges for a minor violation of the rules that does not compromise the integrity of racing to continue to participate in racing until the licensee has been provided a hearing by the Commission and a decision made. Procedural safeguards were adopted to prevent licensees from abusing the Stay privilege. Hearings are conducted within two weeks of granting of the Stay, thereby preventing a licensee from remaining on a Stay for a long period of time.

#### **DUE PROCESS AFFORDED ALL LICENSEES**

While the right to protect the public is subject to the power of the State, the accused who is charged with a violation of the rules that may result in the loss of a license is always entitled to a hearing pursuant to the Administrative Procedures Act. Formal disciplinary hearings held by the Racing Commission follow the requirements established in the Massachusetts Administrative Procedures Act. These requirements include issuing timely notice of hearings, providing the opportunity for an appellant to confront witnesses, and to be represented by counsel.

#### **COMMISSION DECISIONS APPEALED TO SUPERIOR COURT**

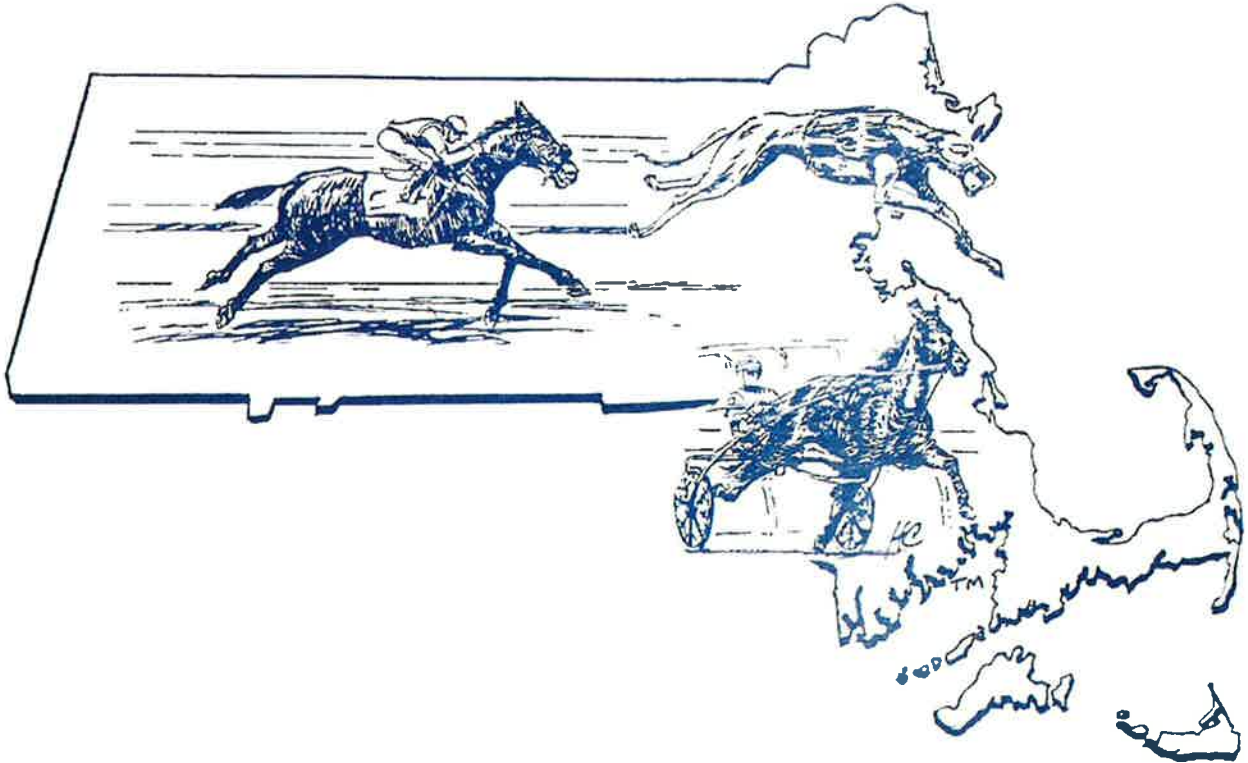
In addition to hearing appeals, the Racing Commission must prepare a complete record and legal decision for each case that is appealed to the Superior Court. When the record is completed and certified, it is forwarded to the Government Bureau of the Attorney General's Office and is assigned to an Assistant Attorney

## MASSACHUSETTS STATE RACING COMMISSION

---

General who defends the case in court. The Commission and the Attorney General work closely together to present the best possible case in Superior Court.

The Racing Commission takes this opportunity to thank the Attorney General's Office for the diligent, professional, and expert defense of Commission cases.



## **RACETRACKS**

### **NOTES ON CHARTS AND GRAPHS**

In this 2008 Annual Report, the terminology used in reporting simulcast events is changed from prior years.

“Signal Received” has now been categorized as “On Track Simulcast”, as this is the signal sent from a remote track being received locally.

“Signal Sent” has now been categorized as “Off-Track Simulcast”, as this is the local signal being sent to a remote track.



MASSACHUSETTS STATE RACING COMMISSION

HANDLE CALENDAR YEARS 2006, 2007 2008

	2006	2007	% Variance	2007	2008	% Variance
<b>Live</b>						
Taunton	\$12,473,013	\$11,933,833	(4.32)	\$11,933,833	\$ 9,170,783	(23.13)
Massasoit	\$14,417,411	\$13,009,399	(9.77)	\$13,009,399	\$11,461,732	(11.90)
Wonderland	\$2,525,399	\$1,628,947	(35.50)	\$1,628,947	\$1,279,263	(21.47)
Plainridge	\$2,556,160	\$2,408,115	(5.79)	\$2,408,115	\$2,070,348	(14.03)
Suffolk	\$11,485,844	\$12,850,449	11.88	\$12,850,449	\$12,675,818	(1.36)
<b>Total Live</b>	\$43,457,827	\$41,830,743	( 3.74)	\$41,830,743	\$36,657,944	(12.37)
<b>On-Track Simulcast</b>						
Taunton	\$28,123,586	\$27,144,996	( 3.59)	\$27,144,996	\$22,021,674	(18.78)
Massasoit	\$31,155,191	\$29,179,916	(6.34)	\$29,179,916	\$26,927,633	(7.72)
Wonderland	\$33,464,056	\$39,310,932	(12.41)	\$29,310,932	\$25,424,300	(13.26)
Plainridge	\$58,489,860	\$57,933,998	( 0.95)	\$57,933,998	\$50,871,872	(12.19)
Suffolk	\$129,511,718	\$131,252,935	1.34	\$131,252,935	\$117,764,929	(10.28)
<b>Total On-Track</b>	\$280,744,411	\$274,792,777	(2.12)	\$274,792,777	\$243,010,408	(11.57)
<b>Off-Track Simulcast</b>						
Taunton	\$16,657,484	\$17,332,190	4.05	\$17,332,190	\$12,482,026	(27.98)
Massasoit	\$17,786,772	\$18,250,149	2.61	\$18,250,149	\$16,869,802	(7.56)
Wonderland	\$5,067,612	\$2,851,496	(43.73)	\$2,851,496	\$2,281,358	(19.99)
Plainridge	\$13,617,801	\$10,908,255	(19.90)	\$10,908,255	\$11,255,581	(19.90)
Suffolk	\$ 84,730,991	\$76,435,498	( 9.79)	\$76,435,498	\$76,435,498	(9.79)
<b>Total Off-Track</b>	\$137,860,660	\$125,777,588	( 8.76)	\$125,777,588	\$125,777,588	3.18
<b>Total Handle</b>	\$462,062,898	\$442,401,108	(10.52)	\$442,401,108	\$409,623,802	(7.41)

MASSACHUSETTS STATE RACING COMMISSION

---

**HANDLES 2007 vs. 2008 FINANCIAL VARIANCE REPORT**

Category	2007	2008	Variance	% Variance
Live Performances	714	721	7	0.98
Live Handle	\$41,830,743	\$36,657,944	(\$5,172,799)	(12.37)
Simul On-Track	\$274,792,777	\$243,010,408	(\$31,782,369)	(11.57)
Simul. Off-Track	\$125,777,588	\$129,955,450	\$4,177,862	3.32
Total Simulcast	\$400,570,365	\$372,965,858	(\$27,604,507)	(6.89)
<b>TOTAL HANDLE</b>	<b>\$442,401,108</b>	<b>\$409,623,802</b>	<b>(\$32,777,306)</b>	<b>(7.41)</b>
Commissions	\$3,661,887.01	\$3,193,099.30	(\$468,787.71)	(12.80)
Assessments	\$750,034.46	\$752,153.14	\$ 2,118.68	0.28
Association License Fee	\$438,300.00	\$436,100.00	(\$2,200.00)	(0.50)
Occupational License Fee	\$102,965.00	\$100,420.00	(\$2,545.00)	(2.47)
Outstanding Tickets	\$1,293,436.76	\$1,219,126.32	(\$74,310.44)	(5.75)
Fines & Penalties	\$12,500.00	\$17,175.00	\$4,675.00	37.40
Miscellaneous	\$11,639.60	\$11,985.71	346.11	2.97
<b>TOTAL REVENUES</b>	<b>\$6,270,762.83</b>	<b>\$5,718,073.76</b>	<b>(\$552,689.07)</b>	<b>(8.81)</b>

MASSACHUSETTS STATE RACING COMMISSION

---

**STERLING SUFFOLK RACECOURSE LLC**

**SUFFOLK DOWNS BOARD OF STEWARDS**

**Commission Stewards**

Susan K. Walsh

John H. Morrissey

**Association Stewards**

Edward Cantlon, Jr.

**105 ADMINISTRATIVE HEARINGS**

The primary responsibility of the stewards is to interpret and enforce the rules of racing as promulgated by the Commonwealth of Massachusetts.

In carrying out this duty, the Stewards presided as judges in 105 hearings in 2008 resulting in 56 fines and 38 suspensions.

# MASSACHUSETTS STATE RACING COMMISSION

## SUFFOLK 2007 vs. 2008 Financial Variance Report

Category	2007	2008	Variance	% Variance
Meeting Days	101	103	2	1.99
Live Handle	\$12,850,499.00	\$12,675,818.00	(\$174,631.00)	(1.36)
Simul. On-Track	\$131,252,935.00	\$117,764,929.00	(\$13,488,006.00)	(10.28)
Simul. Off-Track	\$ 76,435,498.00	\$87,066,683.00	\$10,631,185.00	13.91
Total Simulcast	\$207,688,433.00	\$204,831,612.00	(\$2,856,821.00)	(1.38)
TOTAL HANDLE	\$220,538,882.00	\$217,250,704.30	(\$3,031,452.00)	(1.37)
Commissions	\$641,866.57	\$469,680.88	(\$172,185.69)	(26.83)
Assessments	\$321,037.25	\$330,006.62	\$8,969.37	2.79
Association License Fee	\$109,200.00	\$107,400.00	\$1,800.00	1.65
Occupational License Fee	\$54,400.00	\$54,500.00	\$100.00	0.18
Outstanding Tickets	\$466,522.00	\$445,099.61	(\$21,422.39)	(4.59)
Fines & Penalties	\$4,450.00	\$4,550.00	\$100.00	2.24
Miscellaneous	\$6,402.80	\$6,759.50	\$356.70	5.57
TOTAL REVENUES	\$1,603,740.82	\$1,417,996.61	(\$185,744.21)	(11.58)

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**

***Sterling Suffolk Racecourse, LLP***

***Capital Improvement Trust Fund***

***Statement of Activities***

***FY 2008: July 2007 through June 2008***

	<u>Fiscal year to date</u>
	\$
Fund balance, Beginning of period	694,757.25
Program revenue & interest	<u>716,323.69</u>
Funds available	1,411,080.94
Less expenditures	<u>605,147.42</u>
Fund balance, end of period	805,933.52
Funds required for approved projects	<u>1,026,890.00</u>
	\$
Excess or (deficit) of funds available for approved projects	<u>(220,956.48)</u>

**Status of Individual Projects**

<u>Work Item</u>	<u>Number</u>	Balance @ 7/1/07, <u>Approved Reim.</u> <u>or RFR Amount</u>	RFR <u>Rec'd</u>	<u>Year to Date</u> <u>Expenditures</u>	Status/ <u>Funds</u> <u>Required</u>
Architect & engineering fees	none	n/a	n/a	\$ 12,845.00	n/a
Restoration of transformer	SCI 06-5	98,740.00	RFR	98,740.00	-
Escalator Motor - South End	SCI 06-8	13,890.01	RFR	13,890.01	-
Barn area (completions)	SCI 07-1	150,000.00	N	-	150,000.00
Ice Maker	SCI 07-2	77,450.00	RFR	77,450.00	-
Racetrack	SCI 07-3	84,721.64	RFR	84,721.64	-
Vedder-Root Tank	SCI 07-4	8,175.00	RFR	8,175.00	-
Cable replacement	SCI 07-5	3,842.00	RFR	3,842.00	-
Renovation - Barn 5	SCI 07-6	225,000.00	N	-	225,000.00
Playground installation	SCI 07-7	213,337.66	RFR	213,337.66	-
Gift shop	SCI 07-8	31,301.60	RFR	31,301.60	-

**MASSACHUSETTS STATE RACING COMMISSION**

---

Waste oil furnace	SCI 07- 9	6,658.05	RFR	6,658.05	-
Third floor clubhouse mens' rm	SCI 07- 10	32,832.26	RFR	32,832.26	-
Flags and pennants	SCI 07- 11	21,354.20	RFR	21,354.20	-
Clubhouse roof	SCI 07- 12	135,000.00	N	-	135,000.00
Electrical upgrades barns 11,19,23,24	SCI 07- 13	215,600.00	N	-	215,600.00
Barn area	SCI 08- 1	225,000.00	N	-	225,000.00
Barn area bathroom partitions	SCI 08- 2	30,990.00	N	-	30,990.00
Repair Clubhouse elevator	SCI 08- 5	45,300.00	N	-	45,300.00

---

		\$		\$	
		1,619,192.42	\$ 605,147.42	1,026,890.00	

---

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**

**Sterling Suffolk Racecourse, LLP**

**Promotional Trust Fund**

**Statement of Activities**

FY 2008: July 2007 through June 2008

	<u>Fiscal year to date</u>	
Fund balance, beginning of period	\$ 214,103.59	
Program revenue & interest	<u>210,180.62</u>	
Funds available	424,284.21	
Less expenditures	<u>-</u>	
Fund balance, end of period	424,284.21	
Funds required for approved projects	<u>-</u>	
Excess (deficit) of funds available for approved projects		<u>\$ 424,284.21</u>

**Status of Individual**

**Projects**

<u>Work Item</u>	<u>Project Number</u>	Balance @ 7/1/07,		<u>Year to Date Expenditures</u>	<u>Status/ Funds Required</u>
		<u>Approved Reim. or RFR Amount</u>	<u>RFR Rec'd</u>		
				-	-
				-	-
		<u>\$ -</u>		<u>\$ -</u>	<u>\$ -</u>

MASSACHUSETTS STATE RACING COMMISSION

---

**WONDERLAND GREYHOUND PARK, INC.**

**WONDERLAND PARK BOARD OF JUDGES**

**Commission Judges**

James A. Buono  
Denis M. Dunn

Carl J. DeMarco  
Hugh T. Walsh

**Associate Commission Paddock and Track Judges**

Fred Lord    Joseph T. Schiavone    Robert P. Love

**Association Judges**

Dennis Andrews

Herbert C. Brenner

Associate Track Judges are responsible for supervising lead-outs and starting box personnel on the track as well as making sure that no greyhounds are mishandled and that blankets, muzzles, and starting box equipment are operating correctly.

Associate Paddock Judges are present for weigh-in of greyhounds and assure that all weights are accurately recorded. They double check Bertillon cards and markings and make sure that all greyhounds are properly identified, blanketed, and muzzled. In addition, they ensure that only licensees and authorized track personnel with proper identification badges are in the paddock. They report any irregularities to the Commission Judge immediately and meet with the Commission Judge periodically. Associate Commission Judges supervise racing greyhounds from the time they are brought to the racetrack until each race is made official.

**11 ADMINISTRATIVE HEARINGS IN 2008**

During 2008, there were 11 fines issued, mostly for weight violations.



MASSACHUSETTS STATE RACING COMMISSION

---

WONDERLAND 2007 vs. 2008 Financial Variance Report

Category	2007	2008	Variance	% Variance
Meeting Days	100	100	0	0.0
Live Handle	\$1,628,947.00	\$1,279,263.00	(\$349,684.00)	(21.47)
Simul. On-Track	\$29,310,932.00	\$25,424,300.00	(\$3,886,632.00)	(13.26)
Simul Off-Track	\$2,851,496.00	\$2,281,358.00	(\$570,138.00)	(19.99)
Total Simulcast	\$32,162,428.00	\$27,705,658.00	(\$4,456,770.00)	(16.09)
TOTAL HANDLE	\$33,791,375.00	\$28,984,921.00	(4,806,454.00)	(14.22)
Commissions	\$659,984.52	\$586,457.24	(\$73,527.28)	(11.14)
Assessments	\$89,659.16	\$80,895.60	(\$8,763.56)	(9.77)
Association License Fee	\$109,500.00	\$109,700.00	\$200.00	0.18
Occupational License Fee	\$4,145.00	\$3,605.00	(\$540.00)	(13.02)
Outstanding Tickets	\$168,162.75	\$158,684.60	(\$9,478.15)	(5.64)
Fines & Penalties	\$700.00	\$625.00	(\$75.00)	(10.71)
Miscellaneous	\$599.80	\$596.24	(\$3.56)	(0.59)
TOTAL REVENUES	\$1,032,751.09	\$940,563.68	(\$92,187.41)	(8.93)

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**

*Wonderland Greyhound Park, Inc.*

*Capital Improvement Trust Fund*

*Statement of Activities*

*FY 2008: July 2007 through June 2008*

	<u>Fiscal year to</u> <u>date</u>	
period		\$
Fund balance, Beginning of	269,865.91	
Program revenue & interest	<u>92,385.34</u>	
Funds available	362,251.25	
Less expenditures	<u>1,715.00</u>	
Fund balance, end of period	360,536.25	
Funds required for approved projects	<u>61,384.20</u>	
Excess or (deficit) of funds available for approved projects		<u>\$ 299,152.05</u>

**Status of Individual Projects**

<u>Work Item</u>	<u>Number</u>	Balance @ 7/1/07, Approved Reim. or RFR Amount	RFR Rec'd	Year to Date Expenditures	Status/ Funds Required
Architect & engineering fees	none	\$ -	n/a	\$ 1,715.00	n/a
Various Equipment Items	WCI 07-01	38,193.90	N	-	38,193.90
Lynn Kennel A/C units	SCI 08-1	<u>23,190.30</u>	N	-	<u>23,190.30</u>
		<u>\$ 61,384.20</u>		<u>\$ 1,715.00</u>	<u>\$ 61,384.20</u>

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**

*Wonderland Greyhound Park, Inc.*

*Promotional Trust Fund*

*Statement of Activities*

*FY 2008: July 2007 through June 2008*

	<u>Fiscal year to date</u>
Fund balance, beginning of period	\$ 48,565.11
Program revenue & interest	<u>75,562.84</u>
Funds available	124,127.95
Less expenditures	<u>77,600.00</u>
Fund balance, end of period	46,527.95
Funds required for approved projects	<u>-</u>
Excess (deficit) of funds available for approved projects	<u>\$ 46,527.95</u>

**Status of Individual Projects**

<u>Work Item</u>	<u>Project Number</u>	Balance @ 7/1/07, <u>Approved Reim. or RFR Amount</u>	RFR <u>Rec'd</u>	<u>Year to Date Expenditures</u>	Status/ <u>Funds Required</u>
Simulcast uplink fees	WPT 03-1	77,600.00	RFR	77,600.00	-
				-	-
		<u>\$ 77,600.00</u>		<u>\$ 77,600.00</u>	<u>\$ -</u>

MASSACHUSETTS STATE RACING COMMISSION

---

**MASSASOIT GREYHOUND ASSOCIATION, INC.**

**AND**

**TAUNTON DOG TRACK, INC.**

**RAYNHAM PARK BOARD OF JUDGES**

**Commission Judges**

Robert N. Braz  
Grace Hall  
Joaquim Oliveira

Charles Correira  
William Perry

Dennis Griffin  
William Egan

**Associate Commission Paddock and Track Judges**

John Buckley

Lawrence DePaula

Richard Estrella

**Association Judges**

Anthony Bonaminio  
Kevin Callahan

David Burke  
Anthony Pizzutte

Lawrence Hurley

Associate Track Judges are responsible for supervising lead-outs and starting box personnel on the track as well as making sure that no greyhounds are mishandled and that blankets, muzzles, and starting box equipment are operating correctly.

Associate Paddock Judges are present for weigh-in of greyhounds and assure that all weights are accurately recorded. They double check Bertillon cards and markings and make sure that all greyhounds are properly identified, blanketed, and muzzled. In addition, they ensure that only licensees and authorized track personnel with proper identification badges are in the paddock. They report any irregularities to the Commission Judge immediately and meet with the Commission Judge periodically. Associate Commission Judges supervise racing greyhounds from the time they are brought to the racetrack until each race is made official.

**13 ADMINISTRATIVE HEARINGS**

The most common violation in greyhound racing is 205 CMR 5.26 that regulates the weight of racing greyhounds. Violation of 205 CMR 5.26 carries an automatic fine and suspension of the greyhound for six days. The trainer responsible for the greyhound is also fined, and if repeated violations occur, the trainer may be suspended.

There were 13 rulings issued in Raynham in 2008 resulting in 13 fines.

MASSACHUSETTS STATE RACING COMMISSION

---

**MASSASOIT 2007 vs. 2008 Financial Variance Report**

Category	2007	2008	Variance	% Variance
Live Performances	207	209	2	0.96
Live Handle	\$13,009,399.00	\$11,461,732.00	(\$1,547,667.00)	(11.90)
Simul. On-Track	\$29,179,916.00	\$26,927,633.00	(\$2,252,283.00)	(7.72)
Simul. Off-Track	\$18,250,149.00	\$16,869,802.00	(\$1,380,347.00)	(7.56)
Total Simulcast	\$47,430,065.00	\$43,797,435.00	(\$3,632,630.00)	(7.65)
<b>TOTAL HANDLE</b>	<b>\$60,439,464.00</b>	<b>\$55,259,167.00</b>	<b>(\$5,180,297.00)</b>	<b>(8.57)</b>
Commissions	\$1,029,127.50	\$923,284.84	(\$105,842.66)	(10.28)
Assessments	\$102,393.51	\$99,672.30	(\$2,721.21)	(2.66)
Association License Fee	\$54,300.00	\$54,000.00	(\$300.00)	(0.55)
Occupational License Fee	\$9,790.00	\$11,580.00	1,791.00	18.29
Outstanding Tickets	\$428,176.44	\$373,244.80	(\$54,931.64)	(12.83)
Fines & Penalties	\$550.00	\$600.00	\$50.00	9.09
Miscellaneous	\$795.00	\$1,222.97	\$427.97	53.83
<b>TOTAL REVENUES</b>	<b>\$1,625,132.45</b>	<b>\$1,463,604.91</b>	<b>(\$161,527.54)</b>	<b>(9.94)</b>

MASSACHUSETTS STATE RACING COMMISSION

---

**Taunton Greyhound Park 2007 vs.2008 Financial Variance Report**

Category	2007	2008	Variance	%Variance
Live Performances	207	209	2	0.97
LiveHandle	\$11,933,833	\$9,170,783	(\$2,763,050)	(23.15)
Simul. On-Track	\$27,114,996	\$22,021,674	(\$5,093,322)	(18.78)
Simul. Off-Track	\$17,332,190	\$12,482,026	(\$4,850,164)	(27.98)
TotalSimulcast	\$44,447,186	\$34,503,700	(\$9,943,486)	(22.37)
<b>TOTALHANDLE</b>	<b>\$56,381,019</b>	<b>\$43,674,483</b>	<b>(\$12,706,536)</b>	<b>(9.24)</b>
Commissions	\$947,104.72	\$748,754.25	(\$198,350.47)	(20.94)
Assessments	\$100,767.60	\$97,819.92	(\$2,947.68)	(2.92)
Association LicenseFee	\$54,900.00	\$54,000.00	(\$900.00)	(1.63)
Occupational LicenseFee	\$2,120.00	\$1,600.00	(\$520.00)	(24.53)
Outstanding Tickets	\$0.00	\$0.00	\$0.00	
Fines & Penalties	\$250.00	\$550.00	\$300.00	120.00
Miscellaneous	\$135.00	\$95.00	(\$40.00)	(29.63)
<b>TOTAL REVENUES</b>	<b>\$1,105,277.32</b>	<b>\$902,819.17</b>	<b>(\$202,458.15)</b>	<b>(18.31)</b>

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**

**Raynham - Taunton Dog Track (Consolidated)**

**Capital Improvement Trust Fund**

**Statement of Activities**

**FY 2008: July 2007 through June 2008**

	<u>Fiscal year to date</u>
Fund balance, Beginning of period	\$ 314,431.41
Program revenue & interest	<u>202,537.32</u>
Funds available	516,968.73
Less expenditures	<u>249,358.20</u>
Fund balance, end of period	267,610.53
Funds required for approved projects	<u>-</u>
Excess or (deficit) of funds available for approved projects	<u><u>\$ 267,610.53</u></u>

**Status of Individual Projects**

<u>Work Item</u>	<u>Project Number</u>	Balance @ 7/1/07,		Year to Date Expenditures	Status/ Funds Required
		Approved Reim. or RFR Amount	RFR Rec'd		
Architect & engineering fees	none	n/a	n/a	\$ 1,080.00	n/a
Clubhouse renovations - Req 2	MCI 05-1a	58,217.40	RFR	58,217.40	-
Sewer project	MCI 08-1	190,060.80	RFR	190,060.80	-
		\$ 248,278.20		\$ 249,358.20	\$ -

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**

***Raynham - Taunton Dog Track (Consolidated)***

***Promotional Trust Fund***

***Statement of Activities***

***FY 2008: July 2007 through June 2008***

	<u>Fiscal year to date</u>
Fund balance, beginning of period	\$ 19,618.47
Program revenue & interest	<u>220,745.61</u>
Funds available	240,364.08
Less expenditures	<u>182,053.50</u>
Fund balance, end of period	58,310.58
Funds required for approved projects	<u>-</u>
Excess (deficit) of funds available for approved projects	<u>\$ 58,310.58</u>

**Status of Individual**

**Projects**

<u>Work Item</u>	<u>Project Number</u>	Balance @ 7/1/07, Approved Reim. or RFR Amount	RFR Rec'd	Year to Date Expenditures	Status/ Funds Required
Sprint and media - Apr 03	MPT 03-4	86,221.77	RFR	86,221.77	-
Sprint and media - Jun 03	MPT 03-6	95,831.73	RFR	95,831.73	-
		<u>\$182,053.50</u>		<u>\$ 182,053.50</u>	<u>\$ -</u>



MASSACHUSETTS STATE RACING COMMISSION

---

**PLAINRIDGE RACECOURSE**

**PLAINRIDGE BOARD OF JUDGES**

**Commission Judges**

Joseph Michienzie

Joseph Lopez

**Association Judge**

Peter Tomilla

**50 ADMINISTRATIVE HEARINGS**

The primary responsibility of the Board of Judges is to interpret and enforce the rules of racing as promulgated by the Commonwealth of Massachusetts.

In carrying out this duty, the Judges issued 39 rulings in 2008. These rulings included 3 suspensions, 37 fines and other rulings for miscellaneous infractions and/or purse redistributions.

MASSACHUSETTS STATE RACING COMMISSION

PLAINRIDGE 2007 vs. 2008 Financial Variance Report

Category	2007	2008	Variance	% Variance
Meeting Days	89	100	11	12.36
Live Handle	\$2,408,115	\$2,070,348	(\$337,767)	(14.03)
Simul. On-Track	\$57,933,998	\$50,871,872	(\$7,062,126)	(12.19)
Simul Off-Track	\$10,908,255	\$11,255,581	\$347,326	3.18
Total Simulcast	\$68,902,253	\$62,127,453	(\$6,774,800)	(9.83)
<b>TOTAL HANDLE</b>	<b>\$71,250,368</b>	<b>\$64,197,801</b>	<b>(\$7,052,567)</b>	<b>(9.90)</b>
Commissions	\$383,803.70	\$354,564.76	(\$29,238.94)	(7.61)
Assessments	\$136,177.08	\$143,758.70	\$7,581.62	5.56
Association License Fee	\$110,400.00	\$111,000.00	\$600.00	0.54
Occupational License Fee	\$32,630.00	\$29,165.00	(\$3,465.00)	(10.62)
Outstanding Tickets	\$214,465.62	\$242,097.31	\$27,631.68	12.88
Fines & Penalties	\$7,050.00	\$10,850.00	\$3,800.00	53.90
Miscellaneous	\$3,712.00	\$3,312.00	\$400.00	(10.78)
<b>TOTAL REVENUES</b>	<b>\$888,238.40</b>	<b>\$885,747.77</b>	<b>\$2,490.63</b>	<b>(0.28)</b>

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**

**Ourway - Plainridge Race Course**

**Capital Improvement Trust Fund**

**Statement of Activities**

FY 2008: July 2007 through June 2008

	<u>Fiscal year to date</u>
Fund balance, Beginning of period	\$ 23,889.10
Program revenue & interest	<u>317,539.99</u>
Funds available	341,429.09
Less expenditures	<u>183,000.00</u>
Fund balance, end of period	158,429.09
Funds required for approved projects	<u>-</u>
Excess or (deficit) of funds available for approved projects	<u>\$ 158,429.09</u>

**Status of Individual Projects**

<u>Work Item</u>	<u>Project Number</u>	Balance @ 7/1/07, <u>Approved Reim. or RFR Amount</u>	<u>RFR Rec'd</u>	<u>Cumulative Expenditures</u>	<u>Status/ Funds Required</u>
A & E fees			n/a	\$ -	n/a
Simulcast Theatre	PCI 06-1	183,000.00	RFR	183,000.00	-
		<u>\$ 183,000.00</u>		<u>\$ 183,000.00</u>	<u>\$ -</u>

MASSACHUSETTS STATE RACING COMMISSION

**MASSACHUSETTS STATE RACING COMMISSION**

**Ourway - Plainridge Race Course**

**Promotional Trust Fund**

**Statement of Activities**

FY 2008: July 2007 through June 2008

	Current <u>Period</u>	<u>Fiscal year to</u> <u>date</u>
	\$	\$
Fund balance, beginning of period	107,343.73	109,403.91
Program revenue & interest	<u>32,223.20</u>	<u>117,363.02</u>
Funds available	139,566.93	226,766.93
Less expenditures	-	<u>87,200.00</u>
Fund balance, end of period	<u><u>139,566.93</u></u>	139,566.93
Funds required for approved projects		<u>74,900.51</u>
Excess (deficit) of funds available for approved projects		<u>\$ 64,666.42</u>

**Status of Individual Projects**

<u>Work Item</u>	<u>Project</u> <u>Number</u>	<u>Balance @</u> <u>7/1/07,</u> <u>Approved Reim.</u> <u>or RFR Amount</u>	<u>RFR</u> <u>Rec'd</u>	<u>Current</u> <u>Expenditures</u>	<u>Year to Date</u> <u>Expenditures</u>	<u>Status/</u> <u>Funds</u> <u>Required</u>
Uplink Aug 06 to Mar 07	PPT 07- 2	56,000.00	RFR	-	56,000.00	-
Uplink Apr 07 to Jun 07	PPT 07- 3	31,200.00	RFR	-	31,200.00	-
Uplink Jul 07 to Mar 08	PPT 07- 3	74,900.51	RFR	-	-	74,900.51
					-	-
		\$ 162,100.51		\$ -	\$ 87,200.00	\$ 74,900.51

**The Commonwealth of  
Massachusetts  
State Racing Commission Laboratory  
305 South Street  
Jamaica Plain, MA 02130**

Telephone 617-522-9807  
2009

January 15,

Telefax 617-727-3179

TO: Massachusetts State Racing Commission

FROM: Bruce Aspeslagh, Chief of Laboratory

RE: Laboratory Annual Report for 2008

**QUALITY RACING**

The State Racing Commission Laboratory is an important link in the Racing Commission's effort to ensure the integrity of pari-mutuel racing, to guard the health of the race animals, and to safeguard the interest of the wagering public and racing participants within the Commonwealth. The primary function of the State Racing Commission Laboratory is to analyze samples of urine and blood for the presence of any drug which is of such character as could affect the racing condition of the animal. Samples are taken from every winning horse or greyhound and any other horse or greyhound designated by Racing Commission officials in cooperation with track officials. In the calendar year 2008, samples were tested from Plainridge Racecourse, Suffolk Downs, Wonderland Greyhound Park, and Raynham/Taunton Greyhound Park. Testing is performed by a specially trained staff at modern facilities located within the State Laboratory Institute, University of Massachusetts Medical School, Jamaica Plain Campus.

**LABORATORY STAFF**

Chief of Laboratory

Senior Chemist

***Bruce Aspeslagh, FAORC***

***Encarnacion L. Bernaldo***

MASSACHUSETTS STATE RACING COMMISSION

---

B.S., Chemical Engineering      B.S., Medical Technology

Assistant Chemists

Christine M. Gottshall  
B.S., Chemistry

Lucille Saccardo  
B.S., Animal Science

Junior Chemists

Jocelyn N. Fadrigalan  
B.S., Chemistry

Melchor S. Layon - A.S.

**INTEGRITY OF SAMPLES ENSURED**

Special precautions are taken at all Massachusetts race tracks when post race urine and blood samples are collected to ensure that no tampering can take place. In order to assure the continuity-of-evidence, every winning horse and all designated horses are under the surveillance of a uniformed Massachusetts State Police officer and a Racing Commission testing assistant from the finish of the race until specimens are obtained. All equine samples are properly identified and transported immediately after the close of each racing performance by a uniformed Massachusetts State Police officer to the Racing Commission Laboratory in Jamaica Plain and placed in a locked and refrigerated laboratory locker for analysis the following day. Canine samples are properly identified, locked in steel boxes, and delivered directly to laboratory personnel by private courier.

Responsibility for the custody of samples is assumed by the State Racing Commission Laboratory personnel once the samples have been placed in the laboratory locker or upon receipt of locked boxes. To eliminate bias, the chemist identifies the sample by number only. After analyses are completed, any positive results are reported directly to the State Racing Commission.

**DRUG FINDINGS**

In the calendar year 2008, the State Racing Commission Laboratory analyzed the following numbers of samples for the presence of drugs:

<u>SOURCE</u>	<u>URINE</u>	<u>BLOOD</u>	<u>POSITIVES*</u>
Thoroughbred	1,534	194	4
Harness	1,339	585	8
Greyhound	3,849	0	0
<b>TOTALS</b>	<b>6,722</b>	<b>779</b>	<b>12</b>

## MASSACHUSETTS STATE RACING COMMISSION

---

\* Not including Controlled/Bleeder Medication Program violations.

### Controlled Medication Program

All equine urine samples submitted were subjected to screening for phenylbutazone and/or its metabolites as per the Massachusetts State Racing Commission Controlled Medication Program Rules with the following results:

<u>Source</u>	<u>Drug Found Not On Program</u>	<u>No Drug Found On Program</u>
Thoroughbred	-0-	-2-
Harness	-1-	-5-

### Bleeder Medication Program

All equine urine samples submitted were subjected to screening for the presence of SALIX (Furosemide) as per the Massachusetts State Racing Commission Bleeder Medication Program Rules with the following results:

<u>Source</u>	<u>Lasix Found Not On Program</u>	<u>No Lasix Found On Program</u>
Thoroughbred	-0-	-0-
Harness	-0-	-2-

### Drugs Found in Samples

The drugs reported as Equine and Greyhound positives were as follows:

<u>SOURCE</u>	<u>DRUG FOUND</u>	<u>#SAMPLES</u>
Suffolk Downs	Acepromazine	1
	Methocarbamol/Guafenesin	1
	Dexamethasone	1
	Flunixin	1
Plainridge	Acepromazine	2
	Albuterol	5
	Chlorpheniramine	1

### Special Analyses

In 2008, in cooperation with the Department of Agricultural Resources, this laboratory analyzed blood samples taken from 87 draft animals involved in 'pulling contests' at the Cummington, Marshfield, Northampton, and Sterling Agricultural Fairs, and the Eastern States Exposition (BigE).

Caffeine was found in one animal at the Northampton Fair.

MASSACHUSETTS STATE RACING COMMISSION

---

Proficiency Testing Program

As a member laboratory in the **Association of Official Racing Chemists (AORC)**, this laboratory participated in the 2008 Proficiency Testing Program and analyzed samples containing the following drugs in a "Single-Blind" study:

**Flunfenamic Acid Bumetanide Oxazepam Terbutaline**

**Amphetamine**

Quality Assurance Program

As a member laboratory in the **Association of Racing Commissioners International Quality Assurance Program (ARCI-QAP)**, this laboratory participated with the **Interstate Drug Testing Alliance (IDTA)** at Iowa State University during 2008, and received and analyzed controlled administration sets of equine urine samples containing the following drugs:

<b>Formoterol</b>	<b>Nalorphine</b>	<b>Salmeterol</b>
<b>Nandrolone</b>	<b>Trenbolone</b>	<b>Terbutaline</b>
<b>Atenolol</b>	<b>Acepromazine</b>	<b>Ketamine</b>
<b>Isoxsuprine</b>	<b>Guaifenesin</b>	<b>Clenbuterol</b>

As part of the ARCI-QAP program this laboratory receives "Double-Blind" equine samples through normal chain-of-custody. The following drug positives were reported in 2008, and determined to have been part of this process:

<b>Benzphetamine</b>	<b>Nalorphine</b>	<b>Chlorothiazide</b>
<b>Atenolol</b>	<b>Ketamine</b>	<b>Oxazepam</b>
<b>Doxapram</b>	<b>Nalbuphine</b>	

Respectfully submitted,

Bruce Aspeslagh  
Chief of Laboratory  
State Racing Commission



MASSACHUSETTS STATE RACING COMMISSION

---

2008

RAYNHAM/TAUNTON PARK

Greyhound Injuries as Reported by Association (Track) Veterinarian

Month	Injuries	Starts	Injuries/Start	Percent
JANUARY	2	4479	0.0004	0.04
FEBRUARY	5	4211	0.0012	0.12
MARCH	6	4566	0.0013	0.13
APRIL	1	4073	0.0002	0.02
MAY	7	4544	0.0015	0.15
JUNE	3	4107	0.0007	0.07
JULY	8	4121	0.0019	0.19
AUGUST	4	4618	0.0009	0.09
SEPTEMBER	12	4077	0.0029	0.29
OCTOBER	12	4503	0.0026	0.26
NOVEMBER	11	4342	0.0025	0.25
DECEMBER	2	2523	0.0008	0.08
TOTAL	73	50164	0.00145	0.145

MASSACHUSETTS STATE RACING COMMISSION

---

2008

WONDERLAND GREYHOUND PARK

Greyhound Injuries as reported by Association ("track") Veterinarians

Month	Injuries	Starts	Injuries/Start	Percent
JANUARY				
FEBRUARY				
MARCH				
APRIL	1	748	0.0013	0.13%
MAY	5	2524	0.0019	0.19
JUNE	8	2358	0.0034	0.34
JULY	2	2424	0.0008	0.08
AUGUST	6	2596	0.0023	0.23
SEPTEMBER	1	824	0.0012	0.12
OCTOBER				
NOVEMBER				
DECEMBER				
TOTAL	23	11474	0.002	0.2

MASSACHUSETTS STATE RACING COMMISSION

---

TO: Walter Sullivan, Chairman, MSRC

FROM: Alexandra Lightbown, DVM

RE: Humane Disposition of Greyhound Figures for 2008

DATE: March 30, 2009

The following are the statistics for the disposition of Greyhounds at Wonderland and Raynham/Taunton Greyhound Parks for 2008. The program began in 1994, so this is the fifteenth year this information has been gathered by the Massachusetts State Racing Commission. The number of Greyhounds adopted continues to increase. The number and percentage of euthanized Greyhounds decreased from 2007, as well as the number and percentage of Greyhounds that passed away.

2008 Greyhound Disposition Figures for Wonderland and Raynham/Taunton

	New Track	Adoption	Owner	Breed	Farm	Euthanized	Died	Total
Number	1163	672	244	46	16	5	4	2150
Percent	54	31	11	2	0.7	0.23	0.19	

MASSACHUSETTS STATE RACING COMMISSION

---

CONTACT THE RACING COMMISSION

MAILING ADDRESS

1 Ashburton Place, Room 1313  
Boston, MA 02108

BOSTON OFFICE      (617) 727-2581  
FAX                      (617) 227-6062  
WEB SITE              [www.mass.gov/src](http://www.mass.gov/src)

PLAINRIDGE              (508) 643-2500 Ext. 109

RAYNHAM/TAUNTON      (508) 977-6367

SUFFOLK DOWNS          (617) 568-3336

WONDERLAND              (617) 727-0074

