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COMMONWEALTH OF MASSACHUSETTS
MASSACHUSETTS GAMING COMMISSION
PUBLIC MEETING #199

CHAIRMAN

Stephen P. Crosby

COMMISSIONERS

Lloyd Macdonald

Bruce W. Stebbins

Enrique Zuniga

Gayle Cameron

MASSACHUSETTS GAMING COMMISSION
101 Federal Street, 12th Floor
Boston, Massachusetts
September 8, 2016
10:00 a.m. - 12:08 p.m.

P R O C E E D I N G S

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3 CHAIRMAN CROSBY: We are calling to
4 order public meeting number 199, which
5 means we're one away from our 200th public
6 meeting.

7 COMMISSIONER ZUNIGA: Bicentennial.

8 CHAIRMAN CROSBY: Bicentennial, yes,
9 which we'll have more to say about in a
10 couple of weeks. This is September 8,
11 2016, and we are at the Gaming Commission
12 offices as usual. First item is the
13 approval of minutes. Commissioner
14 Macdonald.

15 COMMISSIONER MACDONALD: Yes. I
16 move that we approve the minutes of the
17 meeting of August 10, 2016 meeting subject
18 to corrections, typographical errors and
19 other nonmaterial matters.

20 COMMISSIONER CAMERON: Second.

21 CHAIRMAN CROSBY: Discussion? All
22 in favor?

23 COMMISSIONER MACDONALD: Aye.

24 COMMISSIONER CAMERON: Aye.

1 COMMISSIONER ZUNIGA: Aye.

2 COMMISSIONER STEBBINS: Aye.

3 CHAIRMAN CROSBY: Opposed? The ayes
4 have is unanimously. Next is a couple of
5 commissioner items. As most everybody
6 knows, the legislature with our support
7 passed a law, which the governor signed
8 calling for a study commission, a
9 legislature base study commission to look
10 at DFS, in particular, but to include all
11 of online gaming and to consider issues of
12 regulation and to make a proposal to the
13 legislature.

14 The committee is supposed to convene
15 by November and make a report by March.
16 Hopefully this will be an opportunity for
17 us to continue to talk with the initiative
18 that we made about trying to come up with
19 some omnibus legislation that gives the
20 legislature and probably the gaming
21 commission the tools to regulate all of
22 online gaming.

23 The committee will be chaired by the
24 statute by the chairs' cochairs of the

1 joint committee on emergent technologies
2 and business -- what is it? Emergent
3 technologies, and I can't remember the name
4 of it. But, anyway, the committee that's
5 chaired by Joe Wagner and Eileen Donahue.

6 And since the statant, there's a
7 place for a member of the gaming
8 designation of the gaming commission, and I
9 thought that since the chairs of the
10 committees are the cochairs, the study
11 commission that we should probably be
12 represented by a chair of our commission.

13 So I'm going to suggest that I get
14 nominated for that position, because it
15 will be -- obviously this will be something
16 that's a very collaborative effort. I
17 already talked to Commissioner Cameron who
18 headed up our review project initially on
19 DFS and are going to convene our staff
20 team, Paul Connelly and Justin Stempeck, to
21 hopefully offer, not hopefully, to offer
22 our ability to help staff that commission
23 too. So this be will a group effort for
24 sure. But as to a formal designation, I

1 thought that probably should be me. So if
2 somebody would be willing to so move.

3 COMMISSIONER ZUNIGA: Yes, let me
4 just say a couple of things. I agree with
5 that. I'm familiar with these kinds of
6 commissions. In the past, I was a member
7 of one for the Water Infrastructure
8 Planning Commission, another commission
9 that was designated statutorily for a very
10 specific purpose, and then it ended once it
11 complied its purpose.

12 And there is obviously a lot of work
13 that happens at those meetings but, more
14 importantly, a lot of work that does have
15 follow-up in between meetings by staff and
16 other members, you know, support staff of
17 the commission members themselves.

18 So as such, I agree with your
19 assessment. I think we should designate
20 you, Mr. Chairman, as the designee of that
21 commission. And with the thought in mind
22 that as things progress, as subgroups are
23 formed, you know, you will have the
24 knowledge and really flexibility to pulling

1 other members of the staff here for
2 particular discrete areas and whatnot.

3 CHAIRMAN CROSBY: And maybe
4 commissioners as well.

5 COMMISSIONER ZUNIGA: Exactly. I
6 mean, all of these are public meetings. I
7 would be interested in, you know, making
8 sure that the staff that has been very much
9 in front, as you mentioned, or in the
10 weeds, if you will, in the details of some
11 of these topics be in attendance to all of
12 those meetings.

13 Justin and Paul have made tremendous
14 progress in terms of understanding the
15 nuances of many of these topics. But,
16 again, I would go along with the suggestion
17 and, therefore, nominate you to be a
18 representative, Mr. Chairman.

19 CHAIRMAN CROSBY: And maybe if
20 you're okay with it, give me the authority
21 to speak on behalf of the Commission. I'll
22 always be saying I'm only one commissioner.
23 But to a certain extent, I know because we
24 decided, you know, kind of the way we're

1 leaning but I would like to be able to say,
2 you know, but always to report back to you
3 on anything substantive that comes up.
4 That could be part of your --

5 COMMISSIONER ZUNIGA: I think it's
6 inquisitive. I also think that we will
7 obviously continue to have regular meetings
8 in between those meetings with the
9 commission meeting and you, as the ultimate
10 agenda setting commissioner, can put up any
11 kind of, any kind of topic can call up an
12 emergency meeting. Although, I find that
13 to be probably unlikely. So, I think it's
14 all complicit.

15 COMMISSIONER STEBBINS:
16 Clarification question. I mean,
17 obviously a lot of this interest has been
18 generated by DFS and FanDuel and Draft
19 Kings. We're getting into football season
20 again, but the landscape keeps changing.
21 Justin and I talked the other day about
22 another new online presence called
23 mybookie.net which allows you to actually
24 play money but, you know, on gaming nights.

1 Not going through and selecting a drafting.
2 So, you know, the landscape keeps changing.

3 But I'm assuming there's a component
4 in this that we're mindful of as to what
5 our licensees are doing with respect to
6 their entry, and there's some online
7 commissions that falls into this
8 conversation.

9 CHAIRMAN CROSBY: Absolutely. And
10 that would be, I think, from a gaming
11 commission standpoint, from our fiduciary
12 standpoint, that will be one of the major
13 things we will have to wrestle with because
14 we've never taken a position on that as to
15 whether or not, you know, it's things like
16 DFS or these other online activities should
17 be tied in some way to our licensees or
18 not. You know, that's not one we talked
19 about and different states are starting to
20 do it different ways, so that's really an
21 important issue.

22 And as that begins to come up, that
23 is something we will have to talk about
24 here. We clearly if not -- other than to

1 say publically, I think we said many times
2 we don't think there ought to be any
3 radical change in the gaming landscape in
4 Massachusetts given the amount of money
5 that's being invested by our licensees
6 without our licensees being very much at
7 the table. We have said that repeatedly.

8 But beyond that, we haven't taken
9 any position on what their relationship
10 should be. And, you know, for the
11 licensees who are out there, this is
12 something we would very much want your
13 feedback on. I see representatives, at
14 least one or two of you, but you should
15 make sure that we are formed by our
16 licensees how they would like.

17 Part of the work that Commissioner
18 Cameron and Justin and Paul have done have
19 been help inform us of what our licensees
20 are thinking about relative to this stuff,
21 and we've heard them having very different
22 perspectives on where they are coming from.

23 But if we do make online gaming
24 broadly legal in Massachusetts and give the

1 gaming commission the ability to authorize
2 it and regulate it, we will need, you know,
3 feedback from our licensees about how they
4 think that those relationships should work,
5 what should their relationships be to
6 online gaming. That doesn't mean that
7 we'll agree with them necessarily, but we
8 need to know. That's a really an important
9 point. I see at least two of our licensees
10 taking note of that.

11 COMMISSIONER ZUNIGA: Well, there's
12 also the principal in our white paper that,
13 you know, that is very clear of the
14 conversations to be broader than DFS, which
15 you highlight in your comments as well as
16 Commissioner Stebbins. And that because
17 the landscape in this area is ever changing
18 so quickly, it's important to think about
19 on a broader perspective.

20 Of course DFS gets all the attention
21 given its popularity and as I suspect going
22 to, you know, get an update in terms of
23 attention with the football season
24 starting. But it's the topic about online,

1 moving online and intersection of play and
2 gambling that's very important to consider
3 for this Commission, for the DFS so-called
4 commission.

5 CHAIRMAN CROSBY: And the sports
6 betting issue that Commissioner Cameron is
7 frequently talking about, you know, we are
8 also going to have to wrestle with.

9 COMMISSIONER CAMERON: It was -- I
10 had a conversation yesterday about
11 something being done in England during the
12 game. That's during the game.

13 COMMISSIONER ZUNIGA: Skins.

14 COMMISSIONER CAMERON: Well, this is
15 on a live professional sporting event but,
16 you know, betting whether you make a field
17 goal or, you know, soccer, you know,
18 penalty kick, whatever, you know, just the
19 ability is there's a huge interest in being
20 able to bet during the game. And the
21 analytics are there to make sure it's
22 clean. So they're pretty much in many ways
23 the leader when it comes to the breds, when
24 it comes to sports betting and now the

1 advancement of the in gaming.

2 So, yes, lots of things to pay
3 attention to and, you know, we're a little
4 slower to get there but I suspect we will.

5 CHAIRMAN CROSBY: And if we do come
6 up with a really good omnibus approach,
7 that will be in the nature of unique. That
8 hasn't really happened yet. So do I have a
9 second for Commissioner Zuniga's motion?

10 COMMISSIONER MACDONALD: Second.

11 CHAIRMAN CROSBY: Any further
12 discussion? I will abstain from the vote.
13 All in favor?

14 COMMISSIONER MACDONALD: Aye.

15 COMMISSIONER CAMERON: Aye.

16 COMMISSIONER ZUNIGA: Aye.

17 COMMISSIONER STEBBINS: Aye.

18 CHAIRMAN CROSBY: All opposed?
19 Chairman abstained; otherwise, unanimous
20 four to zero. Thank you.

21 Okay, Commissioner Macdonald and I
22 went to Las Vegas for a conference. It was
23 actually a four day conference. I was
24 there for two of the days. Commissioner

1 Macdonald was there for four of them at the
2 UNLV Law School on basically sort of broad
3 best practices. And as we've now begun to
4 get in the habit of doing, I thought maybe
5 Commissioner Macdonald would want to give a
6 little feedback.

7 It was a very, very substantively
8 interesting, as I've said to a couple of
9 you, as interesting and substantive content
10 as I've ever seen at one of these. The
11 audience, however, was extremely small,
12 which was really too bad. It wasn't --
13 this was at the law school, not at a hotel,
14 not at a convention center. It was
15 different from the normal kind of gaming
16 conference but very interesting. But,
17 Commissioner Macdonald, if you want to muse
18 on it a little bit.

19 COMMISSIONER MACDONALD: Sure. I am
20 going to go into some detail and,
21 Mr. Chairman, if I go on too long, just
22 give me the hook. But I go into detail
23 because as certainly all of us
24 Commissioners know and certain others here

1 in the room that our communications with
2 each other are governed by the open meeting
3 law. And as amazing as it might seem, I am
4 not permitted under the open meeting law
5 outside of a public meeting to report on
6 what I did for four days.

7 CHAIRMAN CROSBY: Just to add to
8 this, we used to informally amongst
9 ourselves at like at a lunch we used to
10 update each other on what we have been
11 doing, particularly talking about going to
12 conferences. But we were informed by the
13 attorney general that that was a violation
14 of the open meeting law, so that's what
15 Commissioner Macdonald -- we used to do it
16 just amongst ourselves, but now you all get
17 to hear us tell each other what we're doing
18 all day long.

19 COMMISSIONER MACDONALD: So the
20 audience will probably not be that
21 interested in this, but I'm going to -- I
22 will give an overview.

23 I kind of feel like I used to when I
24 was in grade school and after the summer

1 vacation it seemed every year the teacher
2 would ask us to stand up and say, "What did
3 I do with my summer vacation?"

4 That said, this was no vacation. As
5 Mr. Chairman said, it was four days. He
6 was there for two. I was there for all
7 four. Began at 8:30 in the morning and
8 ended sometimes after five but not before
9 five.

10 I could have been in Topeka as well
11 as in Las Vegas. Never got down to the
12 strip. And at the end of the day, I was
13 exhausted and hardly had time to catch up
14 on what was happening in Boston before
15 going to bed and getting ready for the next
16 day's program.

17 But it was incredibly valuable for
18 me. As the chairman said, that it wasn't
19 that well attended and that's the bad news
20 because we didn't have that many people
21 that we could interact with from the
22 industry or from other regulatory
23 jurisdictions. But the positive part of it
24 was that that gave much greater access to

1 the presenters and the presenters were
2 uniformly informed and all very well
3 prepared. And, so, it was without question
4 a very worthwhile experience.

5 And the physical location that we
6 were at is a new organization. It's
7 affiliated with the law school, but it's
8 called the International Center for Gaming
9 Regulation and the executive director of
10 that a person by the name of Andre
11 Wilstoneck, who is formally a senior
12 regulator in the UK, described his hope
13 that the institute would become what he
14 called a global thought center sort of a
15 new version of the phrase "think tank" for
16 gaming issues, and he was one of the major
17 participants in it.

18 On a more substantive level, kind of
19 the overarching, the overarching themes
20 were innovation, innovation, innovation.
21 And then the second theme was technology,
22 technology, technology. The innovation
23 aspect of it was one that in some ways was
24 driven by what I sensed to be a real

1 concern of the industry being left behind
2 as we get into the -- further into the 21st
3 Century.

4 There's a real concern for being
5 able to develop, to develop games,
6 activities that appeal to the post, the
7 post Baby Boom generation. There doesn't
8 appear to be much of a belief in the future
9 of slot machines as we have come to know
10 them or know them now. That is a
11 demographic that, I think, is active in
12 slot machines, and slot machine gaming is
13 the Baby Boom generation and that following
14 it.

15 So there's a great premium that is
16 being placed on the development of games
17 and entertainment that appeals to the newer
18 generations. The, you know, the most
19 frequently -- and I'll give an example of
20 that -- as an extreme is the whole
21 development of so-called eSports. And, I
22 guess, all of us have been introduced to
23 this somewhat, but it's made a fact that
24 was referenced.

1 And for those of you who don't know
2 what eSports are is where people bet on
3 people playing video games. So the game,
4 the game is video games as amazing as that
5 might be, but it's a very substantial
6 emerging industry. And the first eSports,
7 eSports facility in a casino is just
8 getting introduced.

9 And a fact that was referenced in
10 this discussion about eSports is that the
11 people who are gaming on which the bets are
12 placed, if they come from outside the
13 United States are actually admitted as
14 athletes on their custom's forms and
15 treated it as such. There is even a
16 serious discussion about, you know, eSports
17 becoming an Olympic event. Go figure. But
18 in any event, that's one aspect of
19 innovation.

20 The other aspect of the or the other
21 theme, not the innovation theme, is
22 technology, technology, technology is with
23 respect to both the technology of new games
24 but in the innovation of new games but

1 technology as well in the enforcement side
2 of the gaming industry worldwide.

3 And here the examples are what video
4 surveillances has been able to be refined
5 in combination with very sophisticated
6 computer algorithms that are being
7 developed in real-time with a combination
8 of what's being observed through the
9 surveillance remotely, and the computer can
10 monitor play as it's going on. So those
11 are the two most, you know, overriding
12 things.

13 CHAIRMAN CROSBY: And what to do
14 with that, you know, in terms of marketing.
15 The casino can use it as a marketing medium
16 on real-time marketing. It's also talked
17 about as a possible responsible gaming tool
18 that, you know, the data is the -- there is
19 the technology now to track the data and
20 aggregate the data and so forth. But,
21 also, the issues are what do you do with
22 that particularly on a real-time basis,
23 which is really incredible.

24 COMMISSIONER MACDONALD: And then in

1 the regulatory front, there were competing,
2 competing themes here as well. One, and I
3 think that this was emphasized repeatedly
4 through the days, through the days is that
5 the promotion of honesty and integrity in
6 the operations of the facilities and in
7 the -- in conduct of the games with a
8 strict regulatory oversight to assure that
9 is seen as really the basis, the foundation
10 for the modern gaming environment most
11 dramatically expressed or embodied in the
12 Las Vegas strip.

13 There were people who were
14 presenting who reached back to the old
15 days, the old bad days of, you know, of Las
16 Vegas. People who were part of the
17 cleaning up of the strip. And the
18 conclusion that was repeated frequently is
19 that it was only once there was a
20 perception of the games and the operations
21 of the strip as being, you know, on the
22 level.

23 It was only once referred to as the
24 bad guys who would have been removed by

1 aggressive regulation and law enforcement
2 that the area really took off. And as one
3 economist from British Columbia said that,
4 "Consumer trust is essential to an
5 efficient market, and that the efficient
6 market is one that is essentially assured
7 by aggressive but fair regulation."

8 CHAIRMAN CROSBY: They also talked
9 about the New Jersey market and its
10 evolution from bad old days to not so bad
11 old days. They talked about the fact that
12 four mayors had been arrested, and we
13 observed that our Commissioner Cameron had
14 done some of that arresting.

15 COMMISSIONER MACDONALD: I was kind
16 of proud of that knowing that Commissioner
17 Cameron had done the collars on some of
18 these famous people.

19 COMMISSIONER CAMERON: Those stories
20 we will not tell at the Commission.

21 CHAIRMAN CROSBY: The broad from New
22 Jersey I think she's referred to.

23 COMMISSIONER MACDONALD: In any
24 event, that was one. I used the word

1 "contrasting themes" as to regulations.
2 That's the positive, that's the positive
3 theme. The contrasting theme is a concern
4 for regulation becoming -- having become
5 and continuing to be a barrier to --
6 barrier to entry in the market and --

7 CHAIRMAN CROSBY: And to innovation,
8 right.

9 COMMISSIONER MACDONALD: This spills
10 over into innovation is if somebody has a
11 bright idea, and there were some various
12 presentations, and this was quite
13 controversial. There were people on both
14 sides here as to how serious the threat is
15 at this point in time. But, nevertheless,
16 there were a number of presentations from
17 highly credentialed people that expressed
18 great concern. Frankly, especially in the
19 Nevada marketplace.

20 Nevada is what's referred to -- was
21 referred to as a command and control
22 prescriptive regulatory approach, you know,
23 rules and regulations for virtually
24 everything. And that by contrast, there

1 was an extremely impressive presentation by
2 the senior regulator of the Ontario Gaming
3 Commission.

4 And they have moved very decisively
5 towards what was described as a
6 risk-base -- a risk-base approach to gaming
7 regulation where the -- as opposed to a
8 rules-based approach to regulation, and I
9 look forward to learning more about this.
10 I've already been in contact with the
11 presenter who was happy yesterday to
12 forward me a significant number of new
13 materials on this.

14 But the emphasis, as I said, is
15 focusing on what actual risks exist and
16 then framing your regulatory policies
17 towards developing standards rather than
18 just explicit rules, standards that can
19 then become a basis for almost
20 collaboration between the operators that
21 are being regulated, you know, the people
22 who are being regulated and the regulatory
23 oversight, oversight body.

24 The new principal that he was

1 emphasizing and that others gave expression
2 to is that the depth of investigation
3 should be seen as a function of sensitivity
4 to the actual goals of the regulatory
5 agency.

6 Gambling is no longer at the center
7 stage of the Las Vegas strip. I can't
8 remember what year it happened, but there
9 was a, there was a tipping point recently
10 in which the proceeds, the revenues from
11 the casinos have become less based on
12 gaming revenues and more based on
13 entertainment. And this has led to the
14 development of which we're seeing here in
15 Springfield and in Everett with the Boston
16 Harbor Wynn casino to this concept of an
17 integrated resort.

18 And this is something which exists
19 not just on the strip. As noted, it's
20 being embodied in Springfield and the Wynn,
21 the Wynn casino in Everett, but it's around
22 the world. It was amazing. The first I've
23 ever seen it. In Singapore it's just an
24 unbelievable casino that looks like a blimp

1 that's on top, and then down below that the
2 gaming floors and whatever. It's just
3 mind-boggling.

4 CHAIRMAN CROSBY: That's a Shelton
5 Adelson Casino. Commissioner Cameron and I
6 were there in Singapore and it's an
7 extraordinarily design, the architecture.
8 There are two of those. One is an MGM
9 themed casino, Migente, I think and then
10 there's the Adelson Casino, which is
11 incredible. It also has a fine arts
12 museum, and it's an incredible phenomenon.

13 COMMISSIONER MACDONALD: So that
14 came back again and again in the
15 presentation that the focus here is not
16 just on the gaming side. It's on the total
17 experience. You know, that said, you know
18 that the -- it was observed at various
19 times that, as to Las Vegas at least, they
20 think it's important to maintain a certain
21 image of being kind of, you know, on the
22 edge, that a little racy, a little naughty.
23 They don't want to be seen -- they don't
24 want to be seen as boring. That's the

1 absolute opposite of it.

2 So there are various references to
3 prostitution and the big billboards for
4 marijuana dispensaries for medical
5 marijuana. So if you ever wanted a
6 concern -- I know I'm speaking out of term
7 here, but this is not a law enforcement
8 social policy forum. But in any event,
9 that element of edginess is still there
10 with the image of the --

11 CHAIRMAN CROSBY: Just to make sure,
12 nobody was talking about prostitution as
13 one of the desirable side lives of Las
14 Vegas.

15 COMMISSIONER MACDONALD: It was
16 mentioned. It was mentioned as part of the
17 not appeal. You're not going to find that
18 on the billboards.

19 CHAIRMAN CROSBY: Menu in the room
20 service menu.

21 COMMISSIONER MACDONALD: On the
22 menu, but I'm here to report what was -- I
23 certainly didn't make it up. Anyway, that
24 there was some hometown pride that I

1 experienced out there because the work of,
2 particularly the work of Mark Vander Linden
3 in the responsible gaming strategies for
4 dealing with problem gambling that our
5 work -- now I'm saying giving the royal
6 we -- our work was identified repeatedly as
7 truly groundbreaking.

8 And one of the most impressive,
9 impressive presentations was by a Gary
10 Earlock, who I think was a former assistant
11 attorney general in New Jersey, and he gave
12 about an hour and a half presentation on
13 problem gambling. And a significant
14 portion of that was his telling the story
15 of what's been accomplished and what's on
16 the stove here in Massachusetts. And, so,
17 I'm really pleased with the exposure that
18 Mark's work and our Commission work in that
19 regard has been getting a larger community.

20 And speaking of that, I was proud of
21 our own Chairman who gave two
22 presentations, and they were very well
23 received. One person took me aside who was
24 a professor at the University of Nevada Law

1 School and used the phrase "spot on" to
2 describe Chairman Crosby's presentation
3 first on the lessons of -- the lessons of
4 establishing a new gaming regimen in
5 Massachusetts, but then gave a more general
6 perspective in the context of a panel
7 discussion. But the Chairman had
8 identified eight lessons and appropriate,
9 appropriate power point presentation.

10 His eight lessons were, you know,
11 good law, number one; second, promote
12 competition; three, understand and mitigate
13 what you don't know; four, prepare for
14 controversy. I don't have to underscore
15 that too much since I'm the only person at
16 this table who hasn't been sued.

17 CHAIRMAN CROSBY: Accused of
18 corruption.

19 COMMISSIONER MACDONALD: Five was
20 resist the way we've always done it; six,
21 search for best practices, the central
22 monitoring system and GameSense and Play My
23 Way initiatives were most certainly;
24 assure -- seven, assure a participatory

1 transparent and fair process and, finally,
2 he said they don't do horse heads anymore.
3 And with that, he had a slide of that
4 iconic scene from "The Godfather" in which
5 the guy wakes up in the Las Vegas hotel
6 with a horse head.

7 In any event, that was a reflection
8 on making a positive point that this is a
9 legitimate and well-founded, well-regulated
10 industry generally and that it was a
11 privilege he said to, you know, be able to
12 be part of the extension of that
13 development to Massachusetts.

14 CHAIRMAN CROSBY: There was a
15 personal line, too, because when Governor
16 Patrick asked me to do this job, my wife
17 said, "If you want to do it, do it but I
18 don't want to wake up some morning with a
19 horse head in my bed."

20 COMMISSIONER ZUNIGA: So far so
21 good.

22 CHAIRMAN CROSBY: So far so good.

23 COMMISSIONER MACDONALD: I'll touch
24 on a few other things. But the week was

1 full of really substantive, interesting and
2 challenging topics. One of them was
3 anti-money, anti-money laundering
4 compliance. And I must admit I hadn't
5 really perceived this as a significant part
6 of our responsibilities, but it got great
7 emphasis out there. And that the thing
8 which makes -- how to put it.

9 The key legal status factor here is
10 that under the Federal Bank Secrecy Act
11 that casinos have been determined by the
12 Treasury Department, the Financial Crimes
13 and Enforcement Network, otherwise known as
14 FEN, that casinos are considered to be
15 financial institutions, quote, unquote.

16 So that casinos are just as subject
17 to compliance with the laws relating to
18 so-called currency -- filing currency
19 transaction reports and so-called CTRs and
20 filing suspicious activity reports, SARs,
21 as a bank and that this is a matter of
22 tremendous concern. Because as one of the
23 presenters said that the Department of
24 Justice considers casinos to be a, quote,

1 target rich environment. And there was an
2 illustration of this.

3 The mother of all anti-money
4 laundering enforcement actions related to
5 the Las Vegas Sands organization in which
6 they were assessed a 47.4 million-dollar
7 fine in connection with gaming at the
8 casinos by a single person. It happened to
9 be a drug lord named Igan from Mexico, and
10 the 47.4 million-dollar fine represented
11 the amount of money that had been spent by
12 this Igan at the Las Vegas or at the Sands
13 casinos.

14 And when he was arrested, when he
15 was arrested in Mexico, they found 207
16 million-dollars in currency in his home, a
17 big home mind you. And there was a
18 photograph of the stacks of dollars. The
19 stacks of dollars weighed 2-tons.

20 In any event, as I said, that is the
21 mother of them all, but that there is a
22 great deal of concern for the use of
23 casinos as vehicles for the laundering of
24 illicit money. It's not just drug money

1 that was one of the things that was
2 emphasized. In fact, drug money is not the
3 largest of the kinds of cash that they are
4 concerned about with money laundering.

5 By far the greatest source is from
6 what generically is called "fraud." And
7 within the fraud category, the largest is
8 embezzlement, is funds embezzled from
9 private institutions and then brought to
10 casinos in various parts of the country.

11 I meant to make this point earlier.
12 In various parts of the country, there's
13 one other form of gambling now in 48 of the
14 50 states so that this concern of
15 anti-money laundering enforcement goes
16 right across the country. And the strong
17 recommendation by the people who are
18 presenting of establishing -- as
19 establishing working relationships with law
20 enforcement.

21 There was a presentation by a very
22 impressive guy who is now in private
23 industry but who had been the head of the
24 IRS, CID, Criminal Enforcement Division or

1 whatever in Las Vegas. And he said that
2 they have a regular -- that there is a
3 regular roundtable meeting out in Las Vegas
4 which is, you know, which has FBI, the IRS,
5 CID people and representatives of the
6 compliance officers in the private
7 institutions and also from the state
8 regulators. He was emphasizing how
9 significant that was in what he considers
10 to be a pretty well-developed environment
11 of enforcement in this regard in Nevada.

12 Briefly, Advantage Play, I guess I
13 had heard of Advantage Play but Advantage
14 Play is another word for gaming the games.
15 It's not necessarily illegal, but the
16 classic thing here would be the card
17 counters in Keno, poker, blackjack that
18 here technology is getting applied on video
19 surveillance, the development algorithms
20 with regard to what's going on on the floor
21 to spot suspicious activity.

22 The thing -- a thing that was
23 emphasized here is that it's a highly
24 mobile group population that is pursuing

1 the Advantage Play abuses, and they go from
2 one -- as I just said, 48 out of the 50
3 states have gaming establishments. And
4 there is enormous mobility amongst these
5 groups. And while sometimes it's just a
6 single individual, it's very common to have
7 organized groups of people to go from one
8 jurisdiction to another, and this wouldn't
9 apply so much to our facilities here but --

10 CHAIRMAN CROSBY: Yet.

11 COMMISSIONER MACDONALD: Yes. The
12 point I was going to make is that they prey
13 on smaller jurisdictions, you know, more
14 remote casinos who don't have the kind of
15 sophisticated surveillance systems and
16 other assets that exist in Las Vegas but in
17 the other jurisdictions where the major
18 operators are. And let's see, looking at
19 my notes here, I think that's it.

20 CHAIRMAN CROSBY: That was great.

21 COMMISSIONER MACDONALD: Is there a
22 nine? Oh, Indian gaming, fascinating.
23 Unfortunately, I missed the last step
24 presentation on Indian gaming. But various

1 significant couple of AA stats. In 1988,
2 121,000,000 million-dollars in revenue was
3 generated on reservation. In 2015
4 29.9 billion-dollars. 400 --

5 CHAIRMAN CROSBY: Billion dollars.

6 COMMISSIONER CAMERON: Billion, B.

7 COMMISSIONER MACDONALD: B, billion
8 dollars. There are 470 Indian casinos in
9 28 states. A small number of them probably
10 not surprisingly kind of dominates the
11 gross gaming revenue. But it's the
12 presenters have said that it is
13 revolutionized, quote, unquote. The
14 tribe's political influence, lobbyists
15 apparently are doing very well on behalf of
16 the tribes.

17 The presenters were described,
18 however, in bottom line terms for the
19 Indian population that say, quote, it's a
20 tremendous success all the while presenting
21 data, which I found very interesting, that
22 although there has been a steady uptake on
23 the social economic and dimensions of the
24 Indian tribes, they still very, very

1 seriously lag behind on all the relevant
2 and dimensions of the general population in
3 the United States.

4 I emphasize that the Indian -- well
5 run Indian operations are very successful
6 in part, because they have a competitive
7 advantage. They're not subject directly to
8 the same kind of tax structure that
9 commercial casinos are. Being considered a
10 sovereign nation, you know, liquor
11 regulations, smoking, they don't have to
12 comply with that.

13 How important this has become for
14 the Indians is underscored by the
15 circumstance of the federal budget for
16 Indian support has actually declined, and
17 that has raised the stakes for the
18 protection and expansion of this revenue
19 stream for the benefit of tribes across the
20 country.

21 So, that's it. Sorry everybody here
22 that I had to go through that, but I found
23 it a personally fascinating time as
24 everybody here knows that I'm the new

1 person at this table, and it was definitely
2 worthwhile going out there and being able
3 to get a -- begin to flatten out my
4 learning curve.

5 CHAIRMAN CROSBY: That was great.
6 That was a lot of fun there. Thank you.
7 That was well done.

8 COMMISSIONER ZUNIGA: Thank you.
9 There is a lot to react to. But I'll just
10 mention, you know, the risk-based approach
11 that you highlight something that has been
12 in our minds early on as we promulgate
13 regulations and something that should
14 continue.

15 CHAIRMAN CROSBY: Yes. And I've
16 asked Commissioner Macdonald to pursue this
17 a little bit. I mentioned that to Director
18 Wells. It's easy to say and hard to do.
19 It's hard to get your head around exactly
20 how it works, but there's a lot of
21 sophisticated thinking going on about it,
22 and it's something we want to make
23 ourselves aware of and think about, you
24 know, the extent which there's something

1 constructive for us.

2 It's happening in lots of regulated
3 industries. It's not just casinos but
4 enviromental regulations and everything
5 else. And if there is something of value
6 there, we want to be aware of it.

7 Just two passing highlights. This
8 issue about the player tracking data, the
9 real-time play data, it's nothing we've
10 ever really talked very much about. What
11 do the casinos do with it, if anything?
12 What should we do with it, if anything?
13 Does it have responsible gaming
14 implications? So this has come up now
15 several times, and I've had several notes.
16 This is something we have to begin to get
17 on our table to think about.

18 The other one is a guy from
19 Australia talked about the play management
20 system and talked about how they think that
21 it would be very helpful to something like
22 our Play My Way to give the players an
23 opportunity to budget remotely. You'd be
24 better off setting your budget when you are

1 sitting quietly at home rather than when
2 you're in the excitement of the facility.

3 I'm not sure whether that's good,
4 bad or indifferent but they are trying that
5 and I'm going to talk to Mark about maybe
6 seeing whether we can get a window into
7 that. Any other thoughts, questions? That
8 was great. Thank you.

9 COMMISSIONER CAMERON: Thank you.

10 CHAIRMAN CROSBY: Okay,
11 administrative update.

12 MR. BEDROSIAN: Good morning,
13 Commissioners.

14 COMMISSIONER CAMERON: Good morning.

15 MR. BEDROSIAN: Through various
16 circumstances, I think vacation and other
17 commitments I think I missed the last two
18 public meetings, so it's good to be back.
19 In that time frame, we've had some
20 personnel changes I would like to tell you
21 about. As Commissioner Cameron knows, any
22 state police unit it is a bit of a
23 transient population. We've been very
24 fortunate to have a committed staff of

1 state troopers.

2 We now have some new state troopers.
3 Down at Plainridge, not present today,
4 Sergeant Ron Gibbons and Kevin Nolan have
5 moved in to take other folks' slots. In
6 back today, and I don't know if they have
7 the traditional state police pose up
8 against the wall with their arms folded, we
9 have Mike Banks and Tom Rogers who have
10 joined us in Boston.

11 CHAIRMAN CROSBY: Mike and Tom,
12 welcome.

13 MR. BEDROSIAN: The did their
14 appropriate -- barely an acknowledgment
15 wave. Also on our staff Teresa Fury has
16 joined us as program manager of research
17 and responsible gaming. Is Teresa here?

18 CHAIRMAN CROSBY: Raise your hand.

19 MR. BEDROSIAN: There she is right
20 in the front row. We're very happy to have
21 her. And Colin Hennigan has joined us as a
22 financial investigator. Colin.

23 CHAIRMAN CROSBY: Welcome.

24 COMMISSIONER CAMERON: Welcome.

1 MR. BEDROSIAN: I told Teresa and
2 Colin they'd have to do a poem or a song,
3 but I guess we'll give a pass on that. A
4 couple of other updates, social gaming, you
5 had a presentation from Penn about some of
6 the stuff they are doing, and I told you
7 that I would keep you informed of any
8 development updates.

9 In the packet you will see there is
10 two letters. One an August 10th letter
11 from their deputy chief of compliance. And
12 this letter is sort of a next evolution in
13 social gaming and it's not -- again, our
14 concern is it's not wandering into the
15 gaming area by involving any element of
16 chance. But what it is doing is attaching
17 a different level of rewards to the
18 purchases of social gaming.

19 Previously when they first came to
20 you, what they did is they attached the
21 rewards to their marquee tier levels. So
22 you could be -- I think their tier levels
23 are rewards celebrity producer, executive
24 producer and icon and you could climb up

1 the tier level with your comp. rewards.

2 Now what they are doing is they are
3 attaching it to something called comp.
4 work, which is more directly rewards
5 non-gaming. As you will see, I wrote back
6 a letter to Mr. Baldacci on August 22nd
7 indicating that we were at staff level fine
8 as long as we weren't wandering into the
9 gaming. And, again, these were non-gaming
10 amenities, and he confirmed that for us.

11 So, if you have any questions after
12 reading those, please follow-up with me,
13 any concerns, any directions, again, please
14 follow-up with me. Again, our concern was
15 a promotional level. Obviously this is
16 non-gaming.

17 Chairman, I suspect this will be one
18 of the areas that your commission, your
19 legislative commission may consider. So
20 obviously if there's anything staff can do
21 to support that, we will do that for you
22 also.

23 CHAIRMAN CROSBY: Great.

24 MR. BEDROSIAN: Finally, just an

1 update, for those who are in the room here
2 and for those who visited us at 101 Federal
3 Street, this past summer they might have
4 noticed that the new building owners spent,
5 I don't know, building management but
6 appears they spent significant amount of
7 time this summer redoing our lobby. As
8 part of that, they have put up what people
9 might expect a traditional Boston building
10 we didn't have before, which is the
11 electronic gates, which will limit access
12 to elevators.

13 As a result, we will -- and those
14 gates are now up, but they are not
15 functional. We anticipate they will be
16 functional starting October 1st. So as a
17 result, we will post on our website and
18 when we have public meetings, at least the
19 first few public meetings, we'll try and
20 have someone identifiable as staff down the
21 lobby helping people navigate, registering
22 with the building and still being able to
23 get up to our public meetings in a smooth
24 manner.

1 Building management is aware we have
2 public meetings, and that the public needs
3 access to this space at those times and we
4 will work with that. So this is just a
5 notification, and we will post it on our
6 website.

7 CHAIRMAN CROSBY: What's the latest
8 on the fitness center?

9 MR. BEDROSIAN: I understand the
10 building fitness center is September 15th.

11 COMMISSIONER CAMERON: Inspection
12 issues. They're waiting for the final
13 inspection, and we're a decimal too low.
14 They were addressing the alarm system, so
15 you can go to the second floor and take a
16 look. They are all -- it's a very nice
17 looking space with all brand-new equipment.

18 CHAIRMAN CROSBY: Great.

19 COMMISSIONER ZUNIGA: On the access
20 will the public need to give their names
21 out to security? What do we anticipate?

22 MR. BEDROSIAN: I don't have an
23 answer for that. We will post those
24 instructions. I think they will have to

1 register with the building or we will give
2 a blanket access, but they will have to
3 know this person is going up here but we
4 will determine that in the post. And we
5 have -- I anticipate we will have one more
6 public meeting before the first meeting.
7 So I will have even more update at that
8 point, but it's not until October that this
9 kicks in.

10 It will also with staff will have to
11 do that for our visitors, our guests that
12 are coming to see us will now have to
13 likely come in the other and have to
14 register them downstairs so they can get up
15 here. But that's an internal issue that we
16 will take care of. Great, that's all from
17 me. Thank you, Mr. Chairman.

18 CHAIRMAN CROSBY: Great, thank you.
19 Okay, we are to the racing division,
20 Director Lightbown.

21 MS. LIGHTBOWN: General Counsel
22 Catherine Blue is going to discuss the
23 first item.

24 MS. BLUE: Good morning,

1 Commissioners. I've placed in your packet
2 today a number of documents. The first is
3 a copy of Section 2 of Chapter 128C. That
4 outlines simulcasting, you know, basically
5 who can do what and what needs to be paid
6 where. You will see a letter from Suffolk
7 Downs to the folks in Raynham requesting
8 payment of certain funds.

9 There is a response behind that from
10 an attorney for Raynham outlining their
11 position and why the funds haven't been
12 paid. And then, finally, there is a
13 petition from the attorneys for Suffolk
14 Downs requesting the Commission to review
15 this matter.

16 The purpose of having this in your
17 packet today is not to ask you to make a
18 decision on this today but to get guidance
19 from you as to how you would like staff to
20 move forward on this. There's a number of
21 options. You can take no action on this.
22 You can advise staff to meet with the
23 parties. You can advise staff to set up a
24 hearing of some kind. But I wanted to get

1 this information in front of you as Suffolk
2 requested, and then just get guidance as to
3 how you would like us to proceed.

4 COMMISSIONER CAMERON: It's my
5 understanding that you've had meetings to
6 date about this issue or --

7 MS. BLUE: We have not had meetings
8 specific to this issue. We have discussed
9 this issue separately with both sides, yes.

10 COMMISSIONER CAMERON: Okay.

11 CHAIRMAN CROSBY: Any questions,
12 comments?

13 COMMISSIONER ZUNIGA: I was
14 wondering if it would be perhaps relevant
15 for the record to state the nature of
16 the -- just summarize the nature the
17 request.

18 MS. BLUE: So this in a request by
19 Suffolk Downs to the track -- the simulcast
20 licensee in Raynham for the payment of
21 certain premiums that are required under
22 128C Section 2. Now, these premiums have a
23 certain limited period of time, and the
24 time period in question is from a point in

1 2014 to about March of 2015. And it is
2 Suffolk's contention these payments should
3 have been made and were not.

4 Raynham's attorney has raised issues
5 about why they haven't been made. And this
6 is -- these aren't payments that come to
7 the Commission, so it's not something that
8 we have been involved with or that we audit
9 or anything like that. But they are
10 payments that are supposed to go directly
11 between the licensees.

12 Other licensees are required to make
13 the same kinds of payment, so this is not
14 just limited to Suffolk Downs and Raynham.
15 It's Raynham and Plainridge, Plainridge and
16 Suffolk Downs. All of these payments go
17 back and forth between the licensee, but
18 this is a particular situation that has
19 been brought to our attention.

20 CHAIRMAN CROSBY: And this money is
21 300,000 something, 350,000, something like
22 that.

23 MS. BLUE: Approximately.

24 CHAIRMAN CROSBY: This would go

1 effectively to the horsemen.

2 MS. BLUE: It goes into the purse
3 account at Suffolk, and then is allocated
4 pursuant to a purse agreement.

5 COMMISSIONER STEBBINS: Is Raynham
6 currently making premium payments to
7 Suffolk outside of this window of time that
8 you discussed?

9 MS. BLUE: I don't know. We have
10 not checked that.

11 COMMISSIONER CAMERON: And there was
12 a change in a statute that these payments
13 are no longer required; is that correct?

14 MS. BLUE: Yes. There was a change
15 in the statute in 2015. That is why this
16 is a limited amount of money and in a
17 limited period of time.

18 CHAIRMAN CROSBY: So they aren't
19 making payments now.

20 MS. BLUE: There's different kinds
21 of payments that go between the licensee.
22 So I don't know in general if they're
23 making all the other payments they are
24 supposed to. These particular payments

1 stopped as of March 2015.

2 COMMISSIONER MACDONALD: But as I
3 understand it, the approximate amount of
4 money we are talking about here is
5 \$300,000; is that correct?

6 MS. BLUE: That's correct, roughly.

7 COMMISSIONER MACDONALD: And that
8 Suffolk Downs has asked for the payment not
9 for Suffolk Downs' purposes but for the
10 benefit of the horsemen, for the purse
11 accounts for the benefit of the horsemen.

12 MS. BLUE: It goes into Suffolk's
13 purse account and then however their purse
14 account allocates that money, then it goes
15 out. Our understanding is that would go to
16 the horsemen, but that's between the
17 horsemen and Suffolk Downs.

18 COMMISSIONER MACDONALD: But that is
19 how they have characterized -- that is how
20 they do characterize it in the
21 communications that have been part of our
22 fact, right?

23 MS. BLUE: That's correct, yes.

24 COMMISSIONER MACDONALD: And the

1 reason that Raynham has not paid this
2 according to the materials in our packet
3 from their attorney is what?

4 MS. BLUE: Their attorney's
5 contention is that Suffolk Downs wasn't a
6 licensee during the period in question.

7 COMMISSIONER MACDONALD: Which is
8 2015.

9 MS. BLUE: Part of 2014 and into
10 2015, yes.

11 COMMISSIONER MACDONALD: And you
12 have looked into this issue?

13 MS. BLUE: I have looked into
14 whether Suffolk Downs was a licensee, yes.
15 It is my opinion they were during that
16 period.

17 COMMISSIONER MACDONALD: So it's
18 your advice to us is that the legal basis
19 that Raynham has advanced for withholding
20 this money from Suffolk Downs is not
21 accurate.

22 MS. BLUE: I don't agree with their
23 attorney's basis as articulated in his
24 letter, no. I have no idea if they have

1 any other basis that they would put forward
2 or not. But I don't agree with what he has
3 put in his letter, no.

4 COMMISSIONER MACDONALD: So they are
5 withholding this on the basis of Suffolk
6 Downs not being a licensee in 2015. But
7 you're advising us that Suffolk Downs, in
8 fact, was a licensee.

9 MS. BLUE: They were a licensee
10 under a license granted by this Commission
11 up until December 31st of '14. They had an
12 extension of their license for the first 90
13 days of 2015, and then they were granted a
14 license from the legislature for the
15 current license -- the current type of
16 license that they operate under in March of
17 2015. So they have been licensed through
18 the period.

19 COMMISSIONER MACDONALD: In any of
20 the materials that are part of the packet,
21 there are copies of the statutes here. One
22 of them being Chapter 128C Section 2, and
23 that provides that any violation of this
24 chapter shall be a cause for the Commission

1 to suspend and revoke a license pursuant to
2 Section 11 of Chapter 128A; is that right?

3 MS. BLUE: 128A provides for the
4 suspension, revocation of not granting a
5 license by the Commission. This is not
6 a -- Raynham's license is not a license
7 granted by the Commission. It's granted by
8 the legislature.

9 COMMISSIONER MACDONALD: But it
10 reads: Shall be caused for the Commission
11 to suspend or revoke a license pursuant to
12 Section 11. Why would -- are you advising
13 us that we don't have that authority?

14 MS. BLUE: I'm advising you that you
15 would need to determine how you want to
16 move forward to make that decision.

17 COMMISSIONER CAMERON: That was a
18 special provision, that license, because
19 they are not racing, which then would --
20 that would have been our license if they
21 were racing because --

22 MS. BLUE: I think the Commission
23 would probably like to hear the position of
24 the parties on that matter before making a

1 decision.

2 COMMISSIONER ZUNIGA: Yes, let me --
3 you mentioned briefly a possibility of a
4 hearing. We have some materials, and it's
5 somewhat easy to follow the argument. But
6 I think it would be beneficial to have the
7 parties prepare the likes of a legal brief
8 or position paper and come -- much of which
9 may already be here -- and come to a future
10 meeting or a hearing of this Commission to
11 state their case and have these sort of
12 questions be posed to them. That's in the
13 spirit of trying to get to a resolution.

14 CHAIRMAN CROSBY: Yes. And I would
15 state that a little bit more affirmatively.
16 I think it's on one hand I don't want to
17 get involved in this, you know. But this
18 is material money, and it does seem to me
19 that from my reading of this we absolutely
20 have the authority. I don't understand how
21 you would come to a reading that we don't
22 or might not, but that doesn't mean we are
23 right. That's just the way I look at this,
24 but it seems pretty clear to me.

1 In fact, we may even have a duty by
2 this statute to take action in the event of
3 a breach of any of these -- any of these
4 terms. And, so, I think if they can't
5 reconcile it themselves, I think we
6 absolutely should decide whether we want to
7 take a position or not.

8 But I also think they ought to have
9 an opportunity to flesh out their views in
10 front of us. I hate like hell to get
11 involved in this, and I would encourage
12 them to try to fix it between themselves.
13 But if they can't, I do think this has gone
14 on for a long time. It's real money. I
15 think we have the authority and the duty to
16 get involved. So I think we ought to
17 figure out a mechanism.

18 I don't really care how you -- as
19 far as I'm concerned, the licensees can
20 come before us. That they should submit
21 something in writing for sure so we have a
22 chance to think about it and get your
23 reactions to it. But, I think, we should
24 move forward on this pretty quickly. It's

1 been going on a long time.

2 COMMISSIONER ZUNIGA: So is that a
3 bit of a consensus towards having them
4 submit a position paper for a future
5 commission meeting and have them present to
6 us?

7 COMMISSIONER MACDONALD: I think so
8 if you're looking at me. I think that's
9 appropriate. Simply make it an agenda
10 item, have a deadline maybe two weeks
11 before for submission of briefs on the
12 issue and want to hear it and just make it
13 part of a regular hearing.

14 CHAIRMAN CROSBY: Regular meeting.

15 COMMISSIONER MACDONALD: Regular
16 meeting.

17 MR. BEDROSIAN: My only suggestion,
18 Commissioners, is that maybe we could in
19 terms of just the time frame expedite this
20 and have it on the next meeting agenda only
21 because racing licenses applications are
22 due October 1st. I have no idea whether
23 this will play into a suitability factor
24 whether it's the same discretionary level.

1 But, I think, to the extent you get
2 this resolved before those applications
3 were due, it would be a good thing. And I
4 think we're going to have one more meeting.
5 So I think staff can work on that. If
6 you're giving us that direction to get it
7 done ASAP, we will work on that.

8 CHAIRMAN CROSBY: Thank you.

9 COMMISSIONER ZUNIGA: That's a very
10 important milestone, if you will. But when
11 are the decisions due?

12 MR. BEDROSIAN: I think it's
13 November.

14 MS. BLUE: November 15th.

15 COMMISSIONER ZUNIGA: It's an
16 important milestone October 1st but, you
17 know, there's still a little leeway in
18 terms of making decisions. But I think,
19 you know, the sooner the better.

20 CHAIRMAN CROSBY: Yes. I would
21 agree just you with the licensee if you
22 guys can figure it out. If they need more
23 time, fine. But if we can do it in two
24 weeks, that would be better. The other

1 thing is if we determine that we have the
2 authority to suspend or revoke this license
3 and then we decide the decision -- decide
4 whether we should suspend or revoke, that
5 puts us into unchartered territory and we
6 would need to have somebody think through
7 for us how do we conduct ourselves in the
8 event of a revocation or suspension of the
9 license. It's something that we have never
10 done.

11 I don't know whether the process is
12 any different, whether it's adjudicatory
13 versus something else, but just if you
14 would make sure that we are advised on --

15 MS. BLUE: Under our regulations, it
16 would be an adjudicatory proceeding.

17 CHAIRMAN CROSBY: And then what the
18 parameters of that would be.

19 COMMISSIONER ZUNIGA: But to be
20 clear, these hearings or it's not that. We
21 would first make the determination whether
22 we, A, have the authority; and, B, whether
23 we want to exercise revocation before we
24 conduct it at that hearing.

1 MS. BLUE: That's correct.

2 CHAIRMAN CROSBY: So the issue is on
3 the table for as soon as possible are if
4 anybody has an opinion as to whether or not
5 we have the authority to suspend or revoke
6 this license, if anybody has an opinion on
7 that, we're --

8 MS. BLUE: Mr. Chairman, I would
9 just say, this is a matter between two
10 parties. So this is not a broad general
11 request as to whether we have authority.
12 We need information from the parties that
13 are involved, and they can opine on that
14 when they submit their information. I
15 mean, this is a very specific legal matter
16 between two parties.

17 COMMISSIONER MACDONALD: But it also
18 involves us, I mean our enforcement role,
19 oversight role.

20 MS. BLUE: I may be interrupting and
21 maybe too soon. But this is not a request
22 for people outside of those two parties to
23 opine on whether we have the authority.
24 That will be your decision to make, and you

1 will see their briefs. So this is not
2 something we would request public comment
3 on. This is for the parties to explain to
4 us and for our staff to review and look at.

5 CHAIRMAN CROSBY: As a practical
6 matter, that's what I meant. But I don't
7 know why we would object to having anybody
8 else comment on it if they want to. I
9 mean, our other licensees, for example,
10 might have an interest in that.

11 MS. BLUE: We take comments from
12 everyone that comes in, but this is a legal
13 contractual matter. The kind of hearing
14 that you're going to have, you are going to
15 decide legally under a contract who owes
16 other people money. So this is
17 predominantly based upon what the two
18 parties believe their basic rights and
19 obligations are under that. So it would
20 not make sense for our gaming licensees to
21 weigh in on that. It's not --

22 CHAIRMAN CROSBY: No, not on that.
23 I said there are two issues. The first
24 issue is, do we have the authority to

1 suspend and revoke? The second issue is,
2 are we going to exercise that authority?
3 And that depends on the facts of this
4 particular legal dispute. But the first
5 issue is one, which is a general one, that
6 other people may have an interest in.

7 COMMISSIONER CAMERON: Or there
8 could be other remedies other than a
9 suspension or a revocation. I think we
10 should talk about that too. For example,
11 if someone were to come before us for a new
12 license, this matter could be part of that
13 process, which is very different than a
14 revocation. So, I think, it would be
15 important to explore all of these.

16 COMMISSIONER ZUNIGA: Can I -- and
17 that's a very real possibility. But can I
18 just stay a little bit with the authority?
19 Maybe we just ask our outside counsel to,
20 you know, opine on these very matters of
21 authority. We seemingly have the authority
22 of revoking and suspend licenses. That
23 there is a wrinkle here, because the one
24 license for Raynham is a statutory license.

1 And in that convergence, maybe if we can
2 get outside counsel to give us a reading.

3 MS. BLUE: We can ask for a reading.

4 COMMISSIONER ZUNIGA: As opposed to
5 the public, which is something that I know
6 you don't want to do and I don't think we
7 should do it.

8 MS. BLUE: We can ask for legal
9 advice from any of our counsel. That would
10 be appropriate. The question is about
11 asking for advice on this issue from
12 parties who aren't part of this
13 contractual issue. So we can certainly
14 get legal advice from wherever we'd like to
15 obtain.

16 COMMISSIONER ZUNIGA: Well, I would
17 be interested in the report.

18 CHAIRMAN CROSBY: Okay, so I'm
19 speaking to the parties. But if anybody
20 wants to send any information and they can
21 but I'm not talking to -- the parties
22 involved, if you want to weigh in on
23 whether or not you have a judgment about
24 whether we have the authority, please do

1 and obviously weigh in on the pros and cons
2 of this particular dispute. Those are the
3 two issues that, I think, we need to deal
4 with. And we'll do that as quickly as the
5 staff can put it together.

6 MS. BLUE: We will schedule that for
7 the next meeting.

8 CHAIRMAN CROSBY: Okay. Anything
9 else on that, Catherine?

10 MS. BLUE: No, that's it.

11 CHAIRMAN CROSBY: Dr. Lightbown.

12 MS. LIGHTBOWN: We just wanted to
13 remind everybody, I'm sure all the
14 stakeholders are aware, but on October 1st
15 is the deadline for submitting racing
16 applications for next year and obviously
17 the Commission will vote on it by
18 November 15th.

19 COMMISSIONER STEBBINS: Alex, what's
20 the timing of the hearing for the
21 applications?

22 MS. LIGHTBOWN: Pardon?

23 COMMISSIONER STEBBINS: Do you set
24 the timing on the hearings for the

1 applications after receiving them?

2 MS. LIGHTBOWN: Right. I think
3 since we already have some dates set up --

4 MS. BLUE: We've actually set them
5 up. I think the Plainridge hearing is
6 around October 10th, somewhere in there.
7 We booked a room. We're looking to set up
8 one in the event that Suffolk Downs files.
9 So then if any other applications come in,
10 we will set them up. The goal would be to
11 set them up as soon as possible after the
12 applications, but we'll make sure that the
13 redacted applications are posted and
14 available before the hearings so people can
15 comment on them and come forward.

16 CHAIRMAN CROSBY: And this is a
17 hearing you conduct typically?

18 COMMISSIONER CAMERON: I have -- and
19 it's a couple of us. Commissioner
20 Stebbins, Commissioner Zuniga, who is
21 available but typically I've, you know,
22 presided over those hearings in those
23 communities.

24 COMMISSIONER ZUNIGA: I remember one

1 hearing in which you presided, but it was
2 the five of us but anyway.

3 COMMISSIONER CAMERON: For racing?

4 COMMISSIONER ZUNIGA: For a racing
5 application.

6 COMMISSIONER CAMERON: Was it a
7 controversial one, Commissioner?

8 COMMISSIONER ZUNIGA: Yes, the
9 memorable one, which is why I remember it.
10 Anyway, can I just --

11 CHAIRMAN CROSBY: Just let us know
12 when those dates are so we can go if we
13 want to.

14 MS. BLUE: Yes, we will.

15 COMMISSIONER ZUNIGA: Any indication
16 that we would get placeholder so-called
17 applications?

18 MS. LIGHTBOWN: I'm not
19 anticipating, and I know the Commission has
20 felt like we should not have placeholder
21 applications. The application should be as
22 complete as possible. If for some reason
23 one of the people can't do it, I guess
24 that's up to the Commission as to whether

1 we would go forward with that or not.

2 COMMISSIONER ZUNIGA: And remind me,
3 the past we've had both ways, an
4 application with or without a purse
5 agreement?

6 MS. BLUE: We ask for the purse
7 agreement as part of the application, but
8 we don't always get it. It's not always
9 finalized by the time the application is
10 submitted.

11 CHAIRMAN CROSBY: Next up.

12 MS. LIGHTBOWN: The next issue is
13 the Massachusetts Thoroughbred Breeders
14 Association request to run some of their
15 races out-of-state this fall. George
16 Brown, the president, is here. He would
17 like to come up in case you have any
18 questions.

19 In 2015 the acts changed Chapter
20 128, which is the agriculture regulations.
21 Those regulations cover the Mass. Breeders
22 Association, and the change was made so
23 they can run those races within or outside
24 the Commonwealth.

1 The Commission approved these races
2 last fall. We approved some of them again
3 this spring. And now with some of the
4 money they have left, they would like to do
5 some at Finger Lakes. The two year-old
6 races, since we ran at Suffolks a little
7 earlier this year, the two year-olds
8 weren't ready to race yet so they will have
9 their big two year-old stake race at Finger
10 Lakes. And then, also, they wanted to run
11 a grass race, so they were thinking of
12 Delaware/Laurel for that. George Brown is
13 here to answer any questions.

14 COMMISSIONER STEBBINS: Just a quick
15 question, Mr. Brown or Alex, in the
16 Thoroughbred Breeders Association letter,
17 just remind us for the purpose of our new
18 colleague that they have available funds
19 after running the nine stake races at
20 Suffolk Downs.

21 MS. LIGHTBOWN: Yes. Obviously they
22 can only run the races if they have the
23 funding, and our financial team has gone
24 back and made the adjustments now that the

1 horseracing committee and the Commission
2 decided on when those changes became
3 effective. So, they should be aware of
4 exactly what money they have available to
5 them.

6 MR. BROWN: We have the money
7 available to run these races that we have
8 lined up, and there are five \$35,000 races
9 and one \$75,000 race, which is a two
10 year-old race which we didn't run at
11 Suffolk, because it was too early in the
12 season.

13 As far as the grass race, it was
14 asked by some of the members if we could do
15 it and we said that if there was enough
16 interest and enough horses to run it down
17 there, we would. But so far we haven't
18 been able to get it together. So I don't
19 know if that's going to happen or not.

20 COMMISSIONER CAMERON: The track is
21 willing, Mr. Brown?

22 MR. BROWN: Yes.

23 COMMISSIONER CAMERON: Delaware is
24 willing too?

1 MR. BROWN: Laurel.

2 COMMISSIONER CAMERON: I certainly
3 agree with Dr. Lightbown's recommendation.
4 This is the mechanisms to get the breeders
5 the moneys, which they absolutely need to
6 continue their breeding program, so I'm in
7 agreement with this recommendation. We're
8 just not able to do them all here in
9 Massachusetts, conduct these meets.

10 CHAIRMAN CROSBY: Your letter makes
11 it sound like even with the difficult
12 situation of that we're in with the
13 thoroughbred racing that the full crop is
14 increasing, that the breeders are breeding
15 now. It's on an upswing.

16 MR. BROWN: Yes. And not only that
17 but what I've noticed is there is a much
18 more demand for Mass. bred because of the
19 awards that we can pay, you know, any
20 states of the 50 states if they run, we can
21 pay the Mass. bred awards out. So this has
22 been a big plus. Because if you run a
23 Mass. bred in a claimant race, 9 times out
24 of 10 they're gone because people are

1 trying to get a hold of Mass. breds.

2 I myself, personally, I sold seven
3 or eight horses this spring, and I'd be
4 lucky to sell three in most cases. But
5 there is a demand now for them and --

6 CHAIRMAN CROSBY: There's a demand
7 in other states because if you run Mass.
8 bred horses, even if you're owned
9 out-of-state and some of our racehorse
10 development fund can be used like you're
11 doing here for purses, so that encourages
12 people out-of-state to buy Mass. bred
13 folds.

14 MR. BROWN: Right, that's a big
15 plus. We never had this going for us
16 before, so it's a big plus to breed more
17 Mass. breds.

18 COMMISSIONER MACDONALD: That's
19 great.

20 COMMISSIONER CAMERON: It's just
21 unfortunate that we aren't able to have
22 those races here and have the owners stay
23 local.

24 COMMISSIONER ZUNIGA: Although there

1 was some in the six day meet for Suffolk
2 Downs, weren't there? There was some Mass.
3 bred racing.

4 MS. LIGHTBOWN: Right. There were
5 nine of them?

6 MR. BROWN: Yes.

7 MS. LIGHTBOWN: There were nine
8 races at Suffolks.

9 MR. BROWN: There were nine \$75,000
10 races at Suffolk.

11 COMMISSIONER ZUNIGA: I'm just
12 curious, what determines -- it's obviously
13 a commercial decision on Suffolk Downs.
14 But what determines the amount of those
15 races; would it be the field as well?

16 MR. BROWN: The breeders determine
17 the amount of based on what money we have,
18 you know, that's available. In the past,
19 we went down to like eight races total and
20 they were like 50,000. So, this year we
21 run 11 races for 35,000 and 10 for 75, so
22 that's what's making --

23 CHAIRMAN CROSBY: This is the
24 Suffolk Downs races.

1 MR. BROWN: Nine at Suffolk.

2 COMMISSIONER ZUNIGA: Ten at Finger
3 Lakes.

4 MS. LIGHTBOWN: And they ran this
5 spring at Finger Lakes.

6 MR. BROWN: We ran five or six at
7 Finger Lakes this spring.

8 CHAIRMAN CROSBY: So, when you talk
9 about there's money leftover, the money
10 that was originally allocated from the
11 Racehorse Development Fund went into the
12 purse account and there was other money.

13 COMMISSIONER CAMERON: It's the
14 4 percent breeders' money.

15 COMMISSIONER ZUNIGA: No, 16.

16 COMMISSIONER CAMERON: I'm sorry,
17 the 16 percent breeders' money, that's
18 correct.

19 CHAIRMAN CROSBY: It's the
20 16 percent breeders' money.

21 COMMISSIONER CAMERON: It goes
22 directly to the breeders.

23 COMMISSIONER ZUNIGA: That has
24 always been paid.

1 CHAIRMAN CROSBY: And you're using
2 that money for purses -- oh, I see.

3 MR. BROWN: Right. That money is
4 not coming out of the horse development
5 fund. I mean, it's coming out of it but --

6 CHAIRMAN CROSBY: No, I understand.
7 But it's not the purse portion.

8 MR. BROWN: We're talking about
9 16 percent that we get. So we're putting
10 up the money for these races.

11 COMMISSIONER ZUNIGA: That's the
12 whole purpose of the horserace.

13 MS. LIGHTBOWN: Right. It shows how
14 the Racehorse Development Fund has helped
15 them, even the breeders despite the fact
16 that the length of racing in Mas
17 thoroughbred has been decreased. The
18 breeders program is still being able to --

19 CHAIRMAN CROSBY: So even without a
20 track here or very little of a track, we
21 could be thinking about using the other --
22 the 80 percent, you know, for --

23 COMMISSIONER ZUNIGA: No, we cannot.
24 That really determines statutorily. The

1 80 --

2 CHAIRMAN CROSBY: The 80 of the
3 thoroughbred share.

4 MS. BLUE: That goes straight into
5 purses to the licensees who may be in the
6 Commonwealth. This 16 percent goes
7 directly to the breeders on both sides.

8 COMMISSIONER ZUNIGA: We can't
9 change the 80/16/40.

10 CHAIRMAN CROSBY: I know but the
11 80 -- but that goes by statute to the
12 licensees.

13 MS. BLUE: Yes, for purses. We
14 can't redirect that to the breeders, no.

15 CHAIRMAN CROSBY: I know we can't do
16 it to the breeders. But could we allocate
17 it for purses out-of-state?

18 MS. BLUE: No.

19 CHAIRMAN CROSBY: I mean, we
20 couldn't do with that money what the
21 breeders are doing with their 16 percent
22 you're saying.

23 MS. BLUE: That's correct. Although
24 we always encourage our licensees here to

1 run Mass. bred races on both sides using
2 that purse money that they get from the 80
3 percent, yes.

4 CHAIRMAN CROSBY: Right. But could
5 we -- we can talk about this offline. But
6 could we think of a mechanism by which the
7 80 percent could be allocated through
8 somebody or other to have Mass. bred race
9 at tracks where there are places there are
10 tracks?

11 MS. BLUE: See, that money is
12 allocated pursuant to a purse agreement
13 between the horsemen and the track. It's
14 potentially possible that those parties
15 could agree to do something. I don't think
16 we could do it other than encourage them.

17 CHAIRMAN CROSBY: We could say if
18 you do we'd give you money, which would
19 probably encourage them to do it.

20 MS. LIGHTBOWN: I believe the 80
21 percent money is directed directly to
22 tracks in Massachusetts.

23 CHAIRMAN CROSBY: Licensees.

24 MS. LIGHTBOWN: Licensees in

1 Massachusetts.

2 CHAIRMAN CROSBY: Right. But a
3 licensee in Massachusetts could sponsor a
4 race someplace else.

5 MS. BLUE: I don't think they could,
6 no. Because then they'd have to deal with
7 the racing commission in that other
8 jurisdiction. So that money, the
9 80 percent is for licensees here to race
10 under our jurisdiction. They can have
11 Mass. bred races that Suffolk did have this
12 year, and they can use some of that money.

13 CHAIRMAN CROSBY: We'll look into
14 this. I haven't really sort of put this
15 together.

16 COMMISSIONER STEBBINS: Mr. Chair,
17 I'd move that the Commission approves the
18 request of the Mass. Thoroughbred Breeders
19 Association to run five restricted Mass.
20 bred races in the two year-old Norman Hall
21 stakes at Finger Lakes racecourse this fall
22 and approve the request to run at either
23 Laurel Park or Delaware Park.

24 COMMISSIONER CAMERON: Second.

1 CHAIRMAN CROSBY: Further
2 discussion? All in favor?

3 COMMISSIONER MACDONALD: Aye.

4 COMMISSIONER CAMERON: Aye.

5 COMMISSIONER ZUNIGA: Aye.

6 COMMISSIONER STEBBINS: Aye.

7 CHAIRMAN CROSBY: Opposed? The ayes
8 have it unanimously.

9 COMMISSIONER CAMERON: Thank you,
10 Mr. Brown. Nice to see you.

11 CHAIRMAN CROSBY: Good luck. Next
12 up.

13 MS. LIGHTBOWN: Next up we have
14 Senior Financial Analyst Doug O'Donnell,
15 and he's going to talk about Suffolk's
16 request for consideration on some capital
17 improvement programs.

18 MR. O'DONNELL: Good morning.

19 CHAIRMAN CROSBY: Good morning.

20 COMMISSIONER MACDONALD: Good
21 morning, Doug.

22 COMMISSIONER CAMERON: Good morning.

23 MR. O'DONNELL: What we have
24 presented for you today is a request for

1 consideration from Suffolk Downs capital
2 improvement trust fund. It's for six
3 projects for various different track
4 improvements that they have done, and the
5 total amount for these six projects are
6 \$92,649.19 coming out of the capital
7 improvement trust fund of which the current
8 balance is \$590,239.83. We will need the
9 Commission's approval for this request for
10 consideration.

11 And this particular one is a little
12 different from the norm, because it dates
13 back to 2012 and the work has already been
14 completed. Normally we would -- the track
15 would submit a request for consideration to
16 the architect. He would review the scope
17 of work, send it to us. We would present
18 it to you where when we received an
19 approval, we would then in turn have the
20 tracks do the work, complete the work,
21 submit it to the architect where we would
22 get the final approval for
23 reimbursement.

24 They ran into an issue back in 2012.

1 They had an immediate project that had to
2 be done with the EPA for storm drainage and
3 that project was 4 million-dollars. They
4 just -- we actually just completed paying
5 that off earlier this year.

6 So, again, this is unique in the
7 sense that the work has already been done
8 and it's not, you know, the normal
9 procedure. So, again, with the backup, the
10 architect has approved everything. So if
11 we do get the Commission's approval for
12 this consideration, he will in turn send
13 the RFR immediately so we will be able to
14 reimburse the funds.

15 COMMISSIONER STEBBINS: And a couple
16 of quick questions. This is my favorite
17 topic. The 590 is the balance before the
18 92,000 or after the 92,000?

19 MR. O'DONNELL: Before, and that
20 changes every day that does.

21 COMMISSIONER STEBBINS: Yes. You
22 know, I went through these. These are
23 certainly kind of patchwork projects, you
24 know, an air-conditioner here, a heater

1 there. I think what's interesting, and I
2 read back through 128A Section 5G because,
3 again, I'm always intrigued by these
4 capital improvement trust fund questions,
5 and I know it's a legacy issue.

6 But kind of looking down the road, I
7 wouldn't expect -- I want the
8 Commissioners' opinion, I don't expect
9 Suffolk is going to find an opportunity to
10 invest another half a million dollars in
11 that property. And, I guess, what I'm
12 looking at is for this fund, I think, the
13 Raynham track is an additional capital
14 improvement trust fund.

15 But at some point, I'd love to come
16 back to some language in the regs. which
17 talks about us, I guess, as trustees
18 permitting the expenditures of these funds
19 as the language states, "directly to the
20 improvement of racing" and thinking
21 prospectively how these funds may also be
22 allocated, you know, looking at design of a
23 new track, looking at other improvements as
24 we kind of watch this evolution of racing.

1 There is another reg. change and,
2 again, I don't know if it's -- it's in the
3 reg. I don't know if it directly relates
4 back to a statute. But, again, we are
5 putting this out on the table. We can
6 always come back and visit what the regs.
7 say. The Commission shall hire the
8 services of an architecture and
9 engineering. I don't know what those costs
10 are for the review of this project. But
11 you know, again, I'd put it out for your
12 consideration.

13 We have somebody internally now who
14 is doing an architectural review of our
15 licensee's project. This may be additional
16 work for them to take on. But if it's a
17 simple reflection of this reg. from "shall"
18 to "may," maybe give us the flexibility to
19 kind of have this work done in-house. It
20 doesn't save us big bucks. It's still
21 money that's, you know, more appropriately
22 spent.

23 MR. O'DONNELL: Well, they have
24 already -- in fact, this week I received an

1 additional packet for requesting
2 consideration from Suffolk for work has
3 already been done dated back to 2012. They
4 have also done work for 2013, '14 and '15
5 that they have not submitted as of yet.
6 And I don't know what the totals are for
7 that.

8 CHAIRMAN CROSBY: But that's really
9 an interesting idea. We should think about
10 that, because the money keeps getting
11 replenished. That's a good thought.

12 COMMISSIONER ZUNIGA: As long as
13 there's simulcasting, right?

14 MR. O'DONNELL: Right.

15 COMMISSIONER CAMERON: So I move
16 that we approve Suffolk Downs racecourse
17 request for the work that has been done on
18 alterations, additions, replacements and
19 changes as stated in the memo.

20 COMMISSIONER STEBBINS: Second.

21 CHAIRMAN CROSBY: Further
22 discussion? All in favor?

23 COMMISSIONER MACDONALD: Aye.

24 COMMISSIONER CAMERON: Aye.

1 COMMISSIONER ZUNIGA: Aye.

2 COMMISSIONER STEBBINS: Aye.

3 CHAIRMAN CROSBY: Opposed? The ayes
4 have it unanimously.

5 MR. O'DONNELL: Thank you.

6 COMMISSIONER CAMERON: Thank you.

7 CHAIRMAN CROSBY: Next up.

8 MS. LIGHTBOWN: Our next topic,
9 Plainridge had a request put in for the
10 approval of two new veterinarians to
11 substitute for their regular veterinarian
12 who is going on vacation. This was a
13 time-sensitive issue so I went ahead and
14 approved it, and now it has to come before
15 the Commission for your approval. So my
16 recommendation is that you approve their
17 request for approval of Dr. Clifford Morcum
18 and Dr. Jesse Sugrue as racing officials
19 for Plainridge.

20 CHAIRMAN CROSBY: Is this -- this is
21 really detailed. But are we approving the
22 request or are we what, we are supporting
23 your decision or, you know, what are we
24 technically doing?

1 MS. BLUE: You're affirming the
2 director's decision that you're doing, yes,
3 because she has delegated authority to make
4 these. But she needs to come back and
5 report to you, and you need to affirm her
6 decision.

7 CHAIRMAN CROSBY: So it's really
8 here the language isn't really quite right.
9 Do we need to vote?

10 MS. BLUE: It's appropriate to vote,
11 yes.

12 CHAIRMAN CROSBY: So to be technical
13 about it, we're voting to affirm Dr.
14 Lightbown's approval of this request.

15 COMMISSIONER STEBBINS: Mr. Chair, I
16 move that the Commission approve the
17 request of Steve O'Toole to approve Drs.
18 Clifford Morcum and Jesse Sugrue as fill-in
19 association veterinarian.

20 CHAIRMAN CROSBY: Affirm Dr.
21 Lightbown's approval.

22 COMMISSIONER STEBBINS: I can amend
23 the motion as it was in the book. But the
24 commission -- I withdraw my previous motion

1 and move that the Commission reaffirm the
2 approval of the request of Steve O'Toole to
3 approve Drs. Clifford Morcum and Jessica
4 Sugrue as fill-in association
5 veterinarians.

6 CHAIRMAN CROSBY: Second?

7 COMMISSIONER ZUNIGA: Second.

8 CHAIRMAN CROSBY: Further
9 discussion? All in favor?

10 COMMISSIONER MACDONALD: Aye.

11 COMMISSIONER CAMERON: Aye.

12 COMMISSIONER ZUNIGA: Aye.

13 COMMISSIONER STEBBINS: Aye.

14 CHAIRMAN CROSBY: Opposed? The ayes
15 have it unanimously.

16 MS. LIGHTBOWN: And then a very
17 similar request from Suffolk Downs. They
18 needed a new outrider for the final weekend
19 William Lavergne, and so I'm asking the
20 Commission to affirm my approval of him for
21 as a racing official.

22 COMMISSIONER ZUNIGA: What's an
23 outrider?

24 COMMISSIONER MACDONALD: That's what

1 I was going to ask.

2 MS. LIGHTBOWN: They lead the horses
3 out when they go out. And then if any of
4 the horses get loose during the race, they
5 are the ones who go after them and catch
6 them. Those are the main duties.

7 CHAIRMAN CROSBY: Somebody want to
8 so move?

9 COMMISSIONER CAMERON: Mr. Chair, I
10 move that this Commission affirm the
11 approval of Dr. Lightbown for William
12 Lavergne as an outrider.

13 CHAIRMAN CROSBY: Second?

14 COMMISSIONER MACDONALD: Second.

15 CHAIRMAN CROSBY: Further
16 discussion? All in favor?

17 COMMISSIONER MACDONALD: Aye.

18 COMMISSIONER CAMERON: Aye.

19 COMMISSIONER ZUNIGA: Aye.

20 COMMISSIONER STEBBINS: Aye.

21 CHAIRMAN CROSBY: Opposed? The ayes
22 have it unanimously. Director Wells.

23 MS. WELLS: Good morning.

24 COMMISSIONER MACDONALD: Good

1 morning.

2 COMMISSIONER CAMERON: Good morning.

3 CHAIRMAN CROSBY: Good morning.

4 COMMISSIONER STEBBINS: Good
5 morning.

6 COMMISSIONER ZUNIGA: Good morning.

7 MS. WELLS: So next on the agenda we
8 do have under the Investigation and
9 Enforcement Bureau just a licensing
10 regulation review discussion. As you may
11 recall, I don't remember the date of the
12 meeting from the last meeting, we had some
13 proposed regulation amendments for your
14 consideration which you approved to go out
15 to informal comments. So we have received
16 some comments from MGM. Attorney Nosal is
17 here from MGM.

18 Our plan is to see if there's any
19 additional comments and put this on the
20 agenda for the 22nd and expect the
21 Commission at that point can deliberate and
22 vote at that time to put the package out
23 for a formal comment period. So that's
24 sort of the process that we're looking at

1 right now.

2 CHAIRMAN CROSBY: And we discussed a
3 variety of other questions that we might
4 talk about at that point as well when you
5 guys are ready. Did you send that -- maybe
6 you have. You sent the MGM letter around?
7 I don't think I've seen it.

8 MS. WELLS: I'm not sure what the
9 process is. That will go in the packet for
10 the meeting on the 22nd.

11 COMMISSIONER ZUNIGA: I'd love to
12 read them before.

13 CHAIRMAN CROSBY: Just send it
14 around to us.

15 MS. WELLS: I think it went directly
16 to MGC comments as well, so we'll look up
17 the process to make sure it's in the
18 packet.

19 CHAIRMAN CROSBY: Okay, that's
20 great. I look forward to that. And we
21 have focused or you actually initiated this
22 process and focused pretty much exclusively
23 on the licensing regs., which we will
24 continue to talk about, but there is the

1 next section and the priority that I've
2 been thinking about at least and I think
3 you're on the same track is internal
4 controls.

5 MS. WELLS: Correct.

6 CHAIRMAN CROSBY: And to what extent
7 do we want to rethink, and I think it makes
8 sense to start with you all, as we did on
9 the licensing regs., to have you take a
10 first cut at it and, you know, advise us on
11 whether you think there is room for
12 rethinking any of our internal control
13 regs. and then make whatever
14 recommendations you want to us, and then
15 that will give us a chance to think about
16 it as well and also, again, to throw it
17 open to our licensees to comment as well.

18 MS. WELLS: Yes, I think that's
19 helpful. I think the same sort of
20 methodology where we open the casino. We
21 have been running the casino for a year,
22 lessons learned, operationally makes sense,
23 what doesn't make sense, the real world
24 impact on regulations and also, you know,

1 we would love to talk to Commissioner
2 Macdonald about what he learned on his
3 travels and things like that.

4 But, certainly, that's the next big
5 step, so that enforcement package, what do
6 we do in enforcement, what can we learn,
7 what can we do better, what are the best
8 practices, you know, I think that is sort
9 of the next look for the regulations. In
10 my opinion, that's just my recommendation.

11 CHAIRMAN CROSBY: That makes a lot
12 of sense.

13 COMMISSIONER ZUNIGA: Can I mention
14 something in the process which is from my
15 perspective? I think the team do a lot of
16 work and take all of these regulation
17 changes very seriously and it's very
18 appropriately, and I commend you all for
19 doing that.

20 The changes that are merited or
21 thought through have a way of appearing
22 before us before a red line, which is
23 entirely appropriate for many instances,
24 especially those instances where we know we

1 need a tweak here and there. But it leaves
2 at least one Commissioner a little bit on a
3 catch-up mode without having had the
4 benefit of perhaps weighing in on big
5 picture items if we're going to do that.

6 We've talked about in the past about
7 the notion of having, you know, a policy
8 guidance discussion relative to what
9 changes may end up coming down the line in
10 red line mode, and I would really welcome
11 and encourage the opportunity to do that.

12 I don't know if that's the case for
13 internal controls. I know that internal
14 controls regulations, and the central point
15 of those is that the casino suddenly meets
16 in the internal controls who would review
17 them and so on and so. So the ICs are not
18 going to be -- are not an intrinsic part of
19 regulations. I look forward to what those
20 changes may be needed in those regulations.

21 But I would really benefit from
22 however we can do a discussion of the
23 principals as to what merits changes, why
24 we might be contemplating a change, where

1 are the best practices around. New Jersey
2 does this one way. Las Vegas does this the
3 other way.

4 If we are talking about
5 contemplating let's say, I am just going to
6 pick out something, the exemption that we
7 discussed last week -- I'm sorry, last --
8 what are we talking about in terms of
9 numbers examples from other jurisdictions.
10 That in my mind provides tremendous context
11 before deciding, let's say, on a regulation
12 change, you know, in the spirit of two days
13 prior to the approval.

14 And I know there's a lot of -- in
15 the process, there's a lot of turnaround
16 time that we build in with our informal
17 process that brings in, you know, great
18 feedback from licensees, so I look forward
19 to what MGM submitted. And also by its
20 very nature, the formal process brings in
21 important questions for us to consider
22 comments and et cetera.

23 But we talked about in the past
24 about having a teed up, a policy question

1 that eventually then translates into a red
2 line and that is something that we would
3 ask for.

4 CHAIRMAN CROSBY: Well, and I think
5 we need to articulate -- I mean, take the
6 affirmative action here that there are
7 issues where we want to -- you and I both
8 did suggest some other areas that we would
9 like to have the staff prepare to talk
10 about at a pretty high policy level.

11 So they will take -- they will try
12 as, you know, now on internal controls like
13 they have with licensing, to take a staff
14 view and raise issues but also if you have
15 got things or if we've got things that we
16 want to say we want to have a conversation
17 on X. And it's up to us any X's that we
18 want to talk about, we can talk about. And
19 then that will give them the tools to put
20 together whatever they want to put together
21 and then we can have that policy
22 discussion.

23 We have been enlargedly in reactive
24 mode so far. I think as long as the

1 process keeps moving that makes sense. I
2 appreciate the fact that the IEB and
3 general counsel took the initiative to say,
4 okay, it's been a year. It's time to take
5 a look. I think that makes a lot of sense.
6 But that doesn't preclude us from them
7 saying, okay, great, you took that look but
8 we want to talk about some other things as
9 well. So if there are things verbally
10 weighing in your mind that you want to
11 articulate as broad policy questions that
12 we should have on the agenda, just say so.

13 COMMISSIONER CAMERON: I also think
14 what is helpful because some of these
15 issues are surrounding around
16 investigations, and some of that may not be
17 appropriate in an open public meeting,
18 some, certainly not all. I know what I
19 find very helpful is a briefing ahead of
20 time in which, you know, many questions are
21 asked about these issues, give me your
22 experience, what are you finding, what do
23 other jurisdictions do, what are the
24 lessons learned. So I know personally that

1 helps me understand the issues better.

2 So I know that the IEB, in
3 particular, and state police as well as
4 Director Wells, they are very good at
5 sitting down and really going through how
6 they got there. And, so, I would encourage
7 that as well if you have specific questions
8 to have that pre-meeting before a public
9 meeting which one commissioner can do about
10 any topic, and that's helpful as well.

11 CHAIRMAN CROSBY: Karen, we've done
12 those and I've, you know, I've encouraged
13 Director Wells and Brian if they believe
14 that there are issues that are
15 inappropriate for public discussion because
16 they have to do with significant, you know,
17 law enforcement or what other issues to say
18 something and I think we'll be totally
19 respectful of that.

20 But there is a benefit, and I talked
21 about this with Director Wells yesterday
22 too. Clearly there's a place we do a lot
23 of in depth conversation, and it's very
24 important. I totally agree with that. But

1 there's also a benefit from the five of us
2 kicking it around ourselves.

3 It's interesting to me you often see
4 an issue differently from me. And if I get
5 briefed in a window and you get briefed in
6 a window and I have my thoughts, I don't
7 get to interact with you on it. And Lloyd
8 is recently bringing his experience to
9 these discussions.

10 So there's a place for both as long
11 as we are careful about not, you know,
12 overstepping any line and I think, you
13 know, the IEB is quick to mention if they
14 think there are issues of privacy or law
15 enforcement or whatever.

16 COMMISSIONER ZUNIGA: Yes. All
17 investigations aside and internal controls
18 is a big topic that I mentioned where we
19 are not going to be discussing the details
20 of Penn's internal controls. They're a
21 submission. They're part of a
22 non-disclosure agreement and so on and so
23 forth.

24 But on matters of policies, which is

1 my point, which is fundamentally the job of
2 the Commission. Again, from a process
3 standpoint, I think at least I will benefit
4 from here's a policy question before we put
5 it down to pen and paper as to where we're
6 going to strike up this kind of language
7 and where we're going to insert this other
8 kind of language, I would really benefit
9 from how we go about thinking about it and
10 that's all I'm asking for.

11 If that means more than a couple of
12 times in a public meeting, so be it. Of
13 course I will continue to, you know, reach
14 out and get an understanding of, you know,
15 what the staff is thinking and that's an
16 important tool. I am now repeating myself.

17 COMMISSIONER STEBBINS: Just a
18 comment, Karen, and I want to be clear as
19 to what I heard you make in your comments
20 is we obviously had a lot of lessons
21 learned from the opening of Plainridge, but
22 I think you and I agree on this point that
23 there's going to be a huge difference
24 between Plainridge.

1 So keeping in mind, hey, these are
2 great, we learned from this, we should make
3 these changes, I think in the back of our
4 mind we need to weigh the size of the
5 facilities, the community's facilities.
6 There's a big difference.

7 CHAIRMAN CROSBY: We're not in this
8 alone either. All across the country
9 people are rethinking for a lot of reasons.
10 New Jersey is rethinking because of budget
11 reasons but budget makes people think about
12 priorities, and so it's entirely
13 appropriate for us to be taking this look.

14 And, so, to our licensees, there is
15 no rush here but to the internal control
16 side is going to be a time over the course
17 of the it will be weeks, probably a couple
18 of months, you know, we'll be interested in
19 your feedback if you have thoughts on
20 issues, particularly at the policy level as
21 Commissioner Zuniga is saying you think we
22 ought to consider. Anybody else? Great.
23 We look forward to the next meeting. Thank
24 you very much.

1 COMMISSIONER CAMERON: Thank you.

2 COMMISSIONER ZUNIGA: Thank you.

3 COMMISSIONER STEBBINS: Thank you.

4 CHAIRMAN CROSBY: Director Griffin.

5 MS. GRIFFIN: Good morning, I think.

6 CHAIRMAN CROSBY: Yes, still.

7 COMMISSIONER CAMERON: Yes.

8 CHAIRMAN CROSBY: Actually, you know
9 what, let's take a quick break before you
10 start, if you don't mind.

11

12 (A recess was taken)

13

14 CHAIRMAN CROSBY: Okay. We are
15 ready to reconvene public meeting number
16 199. Yes, ma'am.

17 MS. GRIFFIN: Good morning,
18 Commissioners.

19 COMMISSIONER MACDONALD: Good
20 morning.

21 COMMISSIONER CAMERON: Good morning.

22 CHAIRMAN CROSBY: Good morning.

23 COMMISSIONER ZUNIGA: Good morning.

24 COMMISSIONER STEBBINS: Good

1 morning.

2 MS. GRIFFIN: I'm here to give you a
3 workforce development update, and I thought
4 I shouldn't wait until the next commission
5 meeting because there is just so much going
6 on.

7 So, in your packet, I've included
8 information about Wynn Boston Harbor. They
9 have announced a series of seven
10 construction career fairs in Everett and in
11 their designated surrounding communities.
12 I know Jackie Crumb from Wynn is here. We
13 are so pleased to see this outreach.

14 The career fairs are hosted and
15 sponsored by Wynn and Suffolk construction,
16 and they have been coordinated with each of
17 the representatives from Wynn's host and
18 surrounding communities in addition to the
19 building trades training directors,
20 pre-apprentice programs and local community
21 groups will also be in attendance.

22 So pleased once construction began
23 at the Wynn Boston Harbor Resort, they
24 immediately began and put these career

1 sessions on the calendar, and I know we'll
2 hear more about them.

3 But this is an opportunity
4 specifically for members of the local
5 community for women, minority and Veterans
6 to learn more about the different trades
7 and also to get more information about the
8 application process, the timing and how to
9 potentially get their foot into the door to
10 a really great career and also work on this
11 project.

12 You'll notice in your packet that
13 the fliers have been translated into
14 Spanish, Portuguese, Chinese and Haitian
15 Creole. Additionally, they put the ads for
16 the job fairs in the local papers, the
17 Everett Independent, El Planeta, El Mundo
18 and the Baystate Planner will all run ads
19 this week. And, I think, you may also see
20 information on the local news outlets.

21 I know at a meeting yesterday Jenny
22 Peterson handed out hundreds of fliers to
23 each of the community groups that we were
24 meeting with, so I think the word is really

1 out.

2 So I just wanted to update you on
3 the series, and the dates are on the
4 fliers. We will additionally send out a
5 blog post to our extensive network letting
6 folks know about these sessions.

7 CHAIRMAN CROSBY: The trades will be
8 there presumedly, right?

9 MS. GRIFFIN: Each of the trades are
10 represented.

11 CHAIRMAN CROSBY: When you say
12 "each," is it literally will all be there?
13 We had some problems with the pipe fitters
14 and the steam fitters or somebody.

15 MS. GRIFFIN: No, it wasn't the pipe
16 fitter. You know what, I think many of the
17 trades will be there. I don't have an
18 extensive list, but I will check on that
19 for you.

20 THE FLOOR: Not every trade will
21 make it at least.

22 CHAIRMAN CROSBY: Are people
23 participating aggressively and in good
24 faith, the trades?

1 THE FLOOR: Absolutely.

2 CHAIRMAN CROSBY: Great.

3 COMMISSIONER ZUNIGA: So we're
4 solely targeted to non-trade members to get
5 themselves familiar with trades and the
6 location of this project, et cetera.
7 You've also talked about in the past about
8 people that leave the trades and, you know,
9 were once trade members perhaps and go on
10 to other things. This is also an
11 opportunity to target those people.

12 MS. GRIFFIN: Individuals who were
13 members of the union and want to reenter
14 actually can contact the union directly and
15 they don't need to necessarily go to a
16 career fair. But, I think, that this
17 information put out there broadly may get
18 the word out to them and maybe it will
19 decide to go back in. But there is a far
20 less extensive process for those folks.

21 COMMISSIONER ZUNIGA: And that will
22 be the case as well for current trademarks,
23 union members.

24 MS. GRIFFIN: Yes. Current trade

1 members contact their business agents to
2 express interest in the project. So we're
3 really encouraged and really pleased about
4 this outreach and this series of events.
5 And I think at the end of this, there will
6 be no doubt that people will know about how
7 to get into the trades and they will know
8 more about the benefits of starting a
9 career in construction.

10 CHAIRMAN CROSBY: You know, it's an
11 Elaina column type story almost and certain
12 kinds of columnists that might be
13 interested in this kind of thing. I think
14 it will be great. You're working on that.

15 THE FLOOR: We are and also radio at
16 Bob is actually going to be on Dan Waves as
17 well.

18 CHAIRMAN CROSBY: Great.

19 MS. GRIFFIN: So meanwhile in
20 western Massachusetts, people in need of a
21 job in Holyoke, a city with I think the
22 highest unemployment rates in the state was
23 reported when I checked 13.1 percent, one
24 of the poorest cities. They now have new

1 opportunities to enroll in workforce
2 training programs, and I know a couple of
3 the Commissioners attended the announcement
4 earlier this summer of the new training
5 center in the renovated former factory
6 building in downtown Holyoke.

7 The center now called the MGM
8 Resorts Holyoke Community College Center
9 for Hospitality and Culinary Arts at
10 Holyoke doubles the capacity of Holyoke
11 Community College in the hospitality and
12 culinary training programs.

13 You may remember that MGM put up
14 \$500,000 to complete the construction.
15 This is in addition to the 3 million in
16 state and federal funding just for the
17 construction of the building.
18 Additionally, the City of Holyoke agreed to
19 turn over a large portion of almost
20 1.3 million the city is receiving from MGM
21 directly to the Holyoke Community College.
22 But I wanted to give you an update today --

23 CHAIRMAN CROSBY: Excuse me, Jill.
24 This free hospitality training, isn't that

1 only for Holyoke residents?

2 MS. GRIFFIN: So, annually, there is
3 funding for 50 Holyoke residents,
4 unemployed Holyoke residents to receive
5 free training, but the program is open to
6 others.

7 COMMISSIONER STEBBINS: But they
8 have to pay.

9 MS. GRIFFIN: They would have to
10 pay.

11 CHAIRMAN CROSBY: Just this flier
12 doesn't say -- it has the criteria
13 requirements must be currently unemployed,
14 for example, but it doesn't say you need to
15 be --

16 MS. GRIFFIN: I should add that was
17 the flier that was on the City of Holyoke's
18 website that I think mostly city residents
19 view, and they would call and get
20 information about the programs. So the
21 free spots are specifically targeted to
22 unemployed Holyoke residents, which I think
23 is fabulous.

24 CHAIRMAN CROSBY: This also -- this

1 flier also makes -- really emphasizes a
2 point that we've all talked about but
3 Commissioner Stebbins in particular has
4 raised here, it specifically says a clean
5 CORI record. So there is some, at least in
6 my mind, there is some question about
7 whether or not we need to require a clean
8 CORI record for somebody who cooks in a
9 hotel, and never mind there's different
10 definitions of clean and so forth.

11 MR. BEDROSIAN: Also, I think there
12 is some question about what CORI is versus
13 what the statute is and whether clean CORI
14 record is actually accurate or not.

15 CHAIRMAN CROSBY: Right, but this is
16 what's out there. And just yesterday
17 Commissioner Stebbins worried that we might
18 be discouraging the very people we are
19 trying to apply by either or both the
20 misapplication of the statute or by a
21 discretionary interpretation of the
22 statute, which we might interpret it a
23 different way.

24 So this is one of the items that

1 will be on the topic in two weeks. And we
2 talked about this with Director Wells and
3 she is cool with that and understands the
4 issues. But this really raises it in
5 spades. This really makes it clear that
6 maybe this is what we mean, maybe it isn't.
7 But Commissioner Stebbins' concern that
8 this might have a chilling effect is not
9 unrealistic at all.

10 MS. GRIFFIN: Agreed, and I look
11 forward to that conversation.

12 CHAIRMAN CROSBY: And I mentioned
13 this to Commissioner Stebbins, but there
14 are other people out there who want to
15 weigh in on the CORI issue. There's no
16 point in weighing in with us on an issue
17 which is a legislative issue. But if there
18 are interpretation issues, there may be
19 other opinions just like we're asking
20 people, you know, where there's ambiguity
21 in the law or where there might be
22 ambiguity in the law, we ask people to
23 weigh in, and there are a lot of CORI folks
24 who might want to weigh in on the

1 interpretation of the statute as well.

2 MS. GRIFFIN: Great. I look forward
3 to that conversation very soon. So, again,
4 the training starts in October. This
5 collaborative effort involving the City of
6 Holyoke, Holyoke Community College and MGM
7 is also going to go a long way to meeting
8 the needs of the region.

9 As you may know, hospitality and
10 culinary is one of the top three employers
11 in that region. MGM will be looking to
12 fill up to 900 jobs just in hospitality and
13 culinary fields. So I'm really excited
14 about this development and look to see
15 continued progress regrading workforce
16 training.

17 CHAIRMAN CROSBY: Great.

18 COMMISSIONER STEBBINS: Jill, the
19 flier from HCC also references support from
20 the Commonwealth Corporation. As you and I
21 both know, they've had a number of
22 conversations with us. They are aware of
23 the whole casino workforce development
24 issue. But I think this is, correct me if

1 I am wrong, I think this is the second time
2 they have stepped to the plate and offering
3 this type of hospitality training that meet
4 the existing needs in western Mass. even
5 prior to the introduction of all the jobs
6 that MGM is providing.

7 MS. GRIFFIN: That's right. The
8 Commonwealth Corporation, I think, has
9 supported this effort even before this new
10 building announcement, so we should
11 recognize that.

12 CHAIRMAN CROSBY: Great.

13 MS. GRIFFIN: Thank you.

14 COMMISSIONER CAMERON: Thank you.

15 COMMISSIONER MACDONALD: Thank you.

16 I just want to make a point -- to repeat a
17 point that I've made at other commission
18 meetings and that is that since coming on
19 to the Commission, the aspect of our work
20 and our mission that I have been most
21 impressed by has been what Jill and her
22 team have accomplished and also what MGM
23 and Wynn have accomplished in the past and
24 have committed themselves to in the future.

1 And it also speaking personally, it
2 makes that much more acute the sense of
3 Region C where I came from not having or
4 its casino being placed in jeopardy by the
5 decision in the U.S. District Court. It's
6 Holyoke may be the most -- have the most
7 unemployment but if you combine New
8 Bedford, Fall River, Brockton and Taunton
9 into the mix, they come very close to that.

10 CHAIRMAN CROSBY: Yes, that's a good
11 point. We forget, you know, that this was
12 what the law was all about. This was to
13 generate economic development jobs and
14 revenue, and the jobs in particular that
15 are hard to employ people that are in the
16 statute. It's hard to get recognition for
17 this, but this is what it's all about.
18 This is great. Okay, anything else?

19 MS. GRIFFIN: I'm all set. Thank
20 you.

21 COMMISSIONER CAMERON: Thank you.

22 COMMISSIONER MACDONALD: Thank you.

23 CHAIRMAN CROSBY: General Counsel
24 Blue.

1 MS. BLUE: You have in your package
2 today the amended small business impact
3 statement and the final regulations for 205
4 CMR 138. This is the amendment to the ATM
5 section that you reviewed before. We've
6 taken it through the formal process. We
7 had a public hearing. There are additional
8 comments that we received in the packet
9 today for you to review. And we're just
10 asking that you approve the amended small
11 business impact statement and allow us to
12 finish the promulgation process so we can
13 get this on the books.

14 COMMISSIONER ZUNIGA: The comments
15 that you refer to are the ones that came
16 from the licensees?

17 MS. BLUE: There is one from the
18 licensee, and there's one from a member of
19 the public.

20 CHAIRMAN CROSBY: I'm sorry to say I
21 missed that, but the net of that letter is
22 in support of this, yes. Any discussion,
23 questions?

24 COMMISSIONER STEBBINS: Mr. Chair,

1 I'd move the Commission approve the amended
2 small business impact statement in final
3 version of the amendment to 205 CMR 138 as
4 included in the packet and authorize that
5 staff to take all steps necessary to file
6 the regulations with the Secretary of the
7 Commonwealth and complete the regulation
8 promulgation process.

9 CHAIRMAN CROSBY: Second?

10 COMMISSIONER MACDONALD: Second.

11 CHAIRMAN CROSBY: Further
12 discussion? I will note Burt Peretsky, who
13 is a frequent commenter and observer of our
14 meetings, did write actually in opposition
15 to this amendment and we took that into
16 consideration and understanding his point
17 but do believe that this is an appropriate
18 step to take anyway, but we appreciate Mr.
19 Peretsky's continual observations and
20 suggestions. Any further discussion? All
21 in favor?

22 COMMISSIONER MACDONALD: Aye.

23 COMMISSIONER STEBBINS: Aye.

24 COMMISSIONER ZUNIGA: Aye.

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COMMISSIONER CAMERON: Aye.

CHAIRMAN CROSBY: Opposed? The ayes have it unanimously. I believe that calls it a day.

COMMISSIONER CAMERON: Move to adjourn.

COMMISSIONER ZUNIGA: Second.

CHAIRMAN CROSBY: All in favor?

COMMISSIONER MACDONALD: Aye.

COMMISSIONER CAMERON: Aye.

COMMISSIONER ZUNIGA: Aye.

COMMISSIONER STEBBINS: Aye.

CHAIRMAN CROSBY: Vote is unanimous.
Thank you.

(Meeting adjourned at 12:08 p.m.)

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MASSACHUSETTS GAMING COMMISSION STAFF:

Catherine Blue, General Counsel

Ed Bedrosian, Executive Director

Michael Sangalang, Digital Communications

Coordinator

Alex Lightbown, Director of Racing

Doug O'Donnell, Senior Financial Analyst

Karen Wells, Investigations and Enforcement

Bureau

Jill Griffin, Workforce Supplier and Diversity

GUEST SPEAKER:

George Brown, President of the Massachusetts

Thoroughbred Breeders Association

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COMMONWEALTH OF MASSACHUSETTS

I, KRISTEN M. EDWARDS, COURT REPORTER,
do hereby certify that the foregoing is a true and
accurate transcription of my stenographic notes,
to the best of my knowledge and ability.

WITNESS MY HAND, this 13th day of
September, 2016.




Kristen M. Edwards