		Page 1
1	THE COMMONWEALTH OF MASSACHUSETTS	
2	MASSACHUSETTS GAMING COMMISSION	
3		
4	PUBLIC MEETING #69	
5		
6	CHAIRMAN	
7	Stephen P. Crosby	
8		
9	COMMISSIONERS	
10	Gayle Cameron	
11	James F. McHugh	
12	Enrique Zuniga	
13		
14		
15	June 13, 2013, 9:30 a.m.	
16	OFFICE OF THE DIVISION OF INSURANCE	
17	First Floor, Hearing Room E	
18	1000 Washington Street	
19	Boston, Massachusetts	
20		
21		
22		
23		
24		

## PROCEEDINGS:

CHAIRMAN CROSBY: I would like to call to order the 69th public meeting of the Massachusetts Gaming Commission on June 13,

7 2013.

I would like to start the day by remembering Governor Paul Cellucci. Governor Cellucci did me the honor of asking me to serve as Secretary of Administration and Finance in his administration, 2000, 2001, 2002. He was a guy who had an unusual combination of integrity about his convictions and the courage to act them out. He was very conservative on issues like taxes and budget but also incredibly progressive on issues like conservation and domestic violence, all kinds of women's rights issues. He was a really unusual combination, and a guy who was really comfortable in his own skin about being who he was.

As you all know, he got Lou Gehrig's disease, ALS, and had a terrible last few years. And his wife Jan had to be a caretaker. So, I

just wanted to have a moment of silence in memory of Governor Cellucci and on behalf of his wife Jan Cellucci.

(A moment of silence)

I'm going to leave here about 10:15 and go up to the Governor's memorial service in the Statehouse. And Commissioner McHugh will take over and chair the meeting.

COMMISSIONER MCHUGH: Mr. Chairman,

I would just like to add that he did me the
honor of appointing me to the Appeals Court.

And although I didn't know him nearly as well as
you did, I think your characterization of him
was spot on.

Particularly impressive I think was his comfort in his own skin, but his humility, his execution of his duties as Governor without ever losing touch with who he was or where he came from or the community in which he lived. He was a remarkable guy.

CHAIRMAN CROSBY: Yes, he was. I would remind people, if you've forgotten, he appointed Margie Marshall Supreme Court Justice

1 who was an extraordinary justice among other 2 things doing the extraordinary gay rights, gay 3 marriage decision that was earth shattering. 4 This was a so-called conservative Republican 5 governor who appointed Margaret Marshall as 6 Supreme Court Justice. He was quite a man. 7 I know John Ziemba worked with him 8 Were there others here who worked with 9 him, Janice, yes, Ellen, yes. So, thank you 10 all. 11 Okay, we're going to move on when I 12 get over the goose bumps and do the approval of 13 the minutes. Mr. Chairman, 14 COMMISSIONER MCHUGH: 15 the minutes are in the meeting packet. 16 again a reminder that they are online linked 17 directly to the video of our meetings. 18 they are in printed form and I move that they be 19 approved in the form submitted. CHAIRMAN CROSBY: Second? 20 21 COMMISSIONER ZUNIGA: Second. 22 CHAIRMAN CROSBY: On discussion on 23 page five, Commissioner, maybe somebody knows

something I don't know including maybe Artem,

Page 5 but it says although the Commission does not 2 anticipate asking questions, it may ask 3 clarificatory questions. Is that a word? COMMISSIONER MCHUGH: 4 It is now. 5 CHAIRMAN CROSBY: Clarifying maybe, 6 I've never heard of clarificatory. 7 COMMISSIONER MCHUGH: We'll change 8 that, Mr. Chairman. 9 CHAIRMAN CROSBY: Other than that, 10 all of favor of accepting the minutes, aye. 11 COMMISSIONER MCHUGH: Aye. 12 COMMISSIONER CAMERON: Aye. 13 COMMISSIONER ZUNIGA: Aye. 14 CHAIRMAN CROSBY: All opposed? They 15 are accepted unanimously. 16 All right. For the rest of the 17 clarificatory afternoon, first we'll move to 18 administrative issues and ask Executive Director 19 Day to take the floor. 20 MR. DAY: Good morning, Mr. 21 Chairman, members of the Commission. 22 CHAIRMAN CROSBY: Excuse me, just 23 one thing, Rick, I wanted to mention, we have

talked about -- The people who are here, we've

talked about wanting to give you the tools to work along with us. And we talked about passing out -- We've been giving the background materials that are in our packet to the press and a few extra copies we had to give to people. And we talked about giving everybody copies of our materials, but they are so voluminous as you can see that we decided that was pretty inefficient.

So, everything will be on the screen. So, you will be able to see what we're talking about. I realized during one of these most recent meetings that lots of times, people are sitting in the audience watching us talk about stuff and have no idea what it is because it's not in front of you.

So, hopefully this will be helpful.

But we want to make your time as efficient as possible. So if this doesn't work, let us know. This is an attempt to have you be able to work along with us. Sorry.

MR. DAY: Mr. Chairman, just a quick note on the future, the Commission's next meeting is June 27. And most of our agenda

should be consideration of Category 2
investigations and suitability recommendations
by the IEB.

CHAIRMAN CROSBY: Category --

MR. DAY: Category 2 --

CHAIRMAN CROSBY: -- Category 2

recommendations.

2.1

MR. DAY: Then what I'd like to do is briefly update you Mr. Chairman and members of the Commission that Commissioners Zuniga, McHugh and Stebbins and I have -- Excuse me. Commissioners Zuniga and McHugh and I have started interviews on our Chief Information Officer position and head of technology.

And based on what we've seen so far, we are going to have an excellent group. We've got over 100 candidates to choose from, but what we have seen so far we think we're going to have an excellent group to come up with a good person for the Commission.

Secondly, Commissioners Zuniga,
McHugh and Stebbins and I are continuing to
develop resources to allow the Commissioners to
add areas of expertise during the evaluation of

1 applications.

The financial advisor RFR responses are due June 28. The building and site design RFR release we are planning June 21, at least. Economic development RFR draft is to be prepared by June 21 and released by June 28.

The project manager RFR release we plan by June 14, which is tomorrow. And with the three-week response period, we anticipate being able to review the responses the week of July 8. The target overall for the project manager interviews is the period of July 15 nd through the 22 to allow a recommendation for the Commission on July 25 at its Commission meeting.

The project manager's initial duties will include assisting in the selection of additional advisors and hopefully that package will be completed before the end of August, once again, to be able to move to the Commissioners for your review and hopefully approval.

The concept is to have the project manager and advisors selected and ready to participate in sort of an organizational process

and practice discussions in September. So, that the teams are ready and prepared to make decisions and evaluate the Category 2 application when that period the closes in the first week of October.

John Ziemba is also exploring possible assistance from Massachusetts

Transportation, Environmental Affairs agencies.

And I believe Commissioner Stebbins and McHugh have had additional contacts. And perhaps

Commissioner McHugh would be willing to respond or to comment on that. That should provide at least a perspective on the plan and the target dates that we have as we look forward.

CHAIRMAN CROSBY: Great.

COMMISSIONER MCHUGH: Well, we are also talking to those who are not going to be part of the formal team that we assemble, but people such as representatives from DOER, DOEA and others who may be able to assist us in some voluntary way, either in vetting people who will be potentially hired who respond to the RFRs or otherwise reviewing documents and helping us look at parts of the application, and assisting

1 us with the application process.

We're in the process now trying to talk to them and see what it is that they'd be willing to do and on what kind of a schedule. I think we will be able to get some really very valuable help from them in this process.

CHAIRMAN CROSBY: Okay. I find myself not exactly clear on the project manager role. I know you've talked about it and you've said something about you saw. So, tell me again, once the person is up and running and the process is going on, what do you see that person's job as?

MR. DAY: This would be at first anyway. Their initial task will be to assist us in making sure we have sufficient expertise.

So, they'll help screen and interview those that we're prepared to look at for other areas of expertise environmental impact, traffic, those kinds of things. So, that would be the first job.

The second job would be actually to help move, make sure the process moves forward. Because the evaluation teams are five separate

processes and to be able to at least help keep track of how things are going in that process. Probably interface with the experts that are on each one of the evaluation teams.

This person wouldn't be required to sit at each meeting. But obviously in order to do that, it would make sense to at least spend some time with each evaluation team. And in the end would be instrumental in helping bring forward with recommendations that each of the teams have made. And to have them prepared and ready for the Commission's consideration when the product is ready.

CHAIRMAN CROSBY: Does it seem completely clear to all of you that that's a role that we need additional help for?

COMMISSIONER MCHUGH: Absolutely.

COMMISSIONER CAMERON: Yes, I think

COMMISSIONER MCHUGH: There's going to be a lot of moving parts in this process once we get going. And we've got a very short time to do it. And somebody who is devoted full-time

24 to coordinating among the five teams I think is

so too.

1 | essential to make it succeed.

CHAIRMAN CROSBY: You feel the same way?

COMMISSIONER ZUNIGA: Well, for the most part. I will say I think that the need is there, the coordination need is clearly -- The timeframes are tight. The tasks are many. So, I really think we need a coordinating piece.

I brought up the point a little while ago and I guess there was not a lot of consensus around an alternative like having a member of each of the five teams come into a steering committee of sorts, a coordinating committee. But that also carries some things to consider.

CHAIRMAN CROSBY: If there were such a thing, this project manager still would be -
COMMISSIONER ZUNIGA: Right.

There's still a role for somebody to keep -- We do anticipate that there will be a lot of information back and forth. Starting as early as prior to the deadlines, to your point about having somebody on board in September, early September, there could be questions. There

could be any number of particulars that apply to one company but not anyone else. So, there will be a number of information flow where this role is necessary.

So, I'm perfectly fine with this project coordinator.

The other piece though, which we have pondered, I guess, is I think there's a role for a project manager or owner's project manager after the awards of the licenses.

Somebody with construction experience, with familiarity about what was promised during this process who can oversee these projects on behalf of the Commission.

Whether that individual or firm is part of the initial project coordinator or whether somebody from say the building and site design procurement is in a better position to help us in that role or both. Or some other alternative, that's something we should think about at some point later, plenty of time to do that.

CHAIRMAN CROSBY: Right.

COMMISSIONER ZUNIGA: But I

distinguish that helping us look at the design and how it evolves, because it will evolve from a schematic to a construction drawing, all of that will be something that we need to have.

CHAIRMAN CROSBY: Right, okay.

COMMISSIONER MCHUGH: But the project manager RFP that Director Day has designed, is overseeing, approving before it goes out will contemplate the possibility if the project manager brings site design capabilities with him or her and can morph into that position --

COMMISSIONER ZUNIGA: Absolutely.

-- if it's

necessary and appropriate to do so with the expertise and the knowledge gained from participating in the process as it goes along.

COMMISSIONER MCHUGH:

CHAIRMAN CROSBY: Right.

MR. DAY: Mr. Chairman, I have to tune in. Commissioner Stebbins is not here. He is largely responsible for designing that RFR. He's done a very good job with lot of them.

One of the questions is the

Commission did consider in the process too the idea of the evaluation team's products coming into a separate group and then formulating them into one series of recommendations made a step back and said no each one of those evaluation team's reports will come into the Commissioners directly.

So, there won't be any interface.

And a lot of that had to do with Commissioner

Zuniga's thoughts too about making sure that the product is not a consultant product but an agency product. And then this person is planned to report to me as another arm to help me be able to coordinate that as well.

CHAIRMAN CROSBY: Okay.

MR. DAY: I might refer you to under tab 3A is the preliminary draft of the Commission's proposed 2014 fiscal year budget. And our plan is to introduce the information in today's meeting, listen to any discussion. And then fine-tune the proposal during at least the next two weeks.

And hopefully, we'll be able to present a final proposal for the Commission's

consideration June 27 meeting. I'd like to defer, if I could, to Treasurer Zuniga who has actually done a great amount of work here to get the proposed budget ready for the Commission's considerations.

CHAIRMAN CROSBY: Great, thank you. As part of the packet, there's two cash flow projections, a bit of a hybrid of a budget, the results of fiscal year '12, the anticipated results of fiscal year '13 and a cash flow projection of fiscal year '14.

I will call your attention to the second page of that tab that has the gaming operations, and just briefly walk you through the logic in case you haven't already figured most of it out. Fiscal year '12 starts with our initial funding and the actual costs in the aggregate with a subtotal at the bottom.

And the logic progresses the same way to fiscal year '13 with all of the revenues that we have received on the top part. And costs that we have either incurred, accrued or anticipate to expend before the end of this fiscal year a couple of weeks from now.

And then I am projecting a budget of fiscal year '14 in the manner as summarized here. I could get into any assumptions behind any of these numbers if you want me to. This budget is projected by month for the remaining columns in this sheet.

Revenues come in at different times and some expenditures occur frankly every month. Others come in at different times, again, based on what we're contemplating.

I have a running tally of a cumulative balance at the bottom, which I put a low point here around April 2014. One that is in the positive, which I believe is good news. And then additional revenues that come in after that once the award of the licenses that keep us in a positive cash flow situation.

So, I can take any questions or I can go into the major assumptions if you want me to. The one thing that I did not put in this sheet is that this is preliminary. This is for discussion purposes. This is not being presented for approval at this point, because there are many numbers really behind these

1 assumptions, etc.

2 CHAIRMAN CROSBY: I have some. Does

3 | anybody else want to jump in?

4 | COMMISSIONER MCHUGH: I had a

5 couple.

7

8

9

10

11

14

15

16

17

18

19

20

21

22

23

24

6 CHAIRMAN CROSBY: Go ahead.

COMMISSIONER MCHUGH: We are in the process of hiring both consultants to help us with the evaluations -- I mean with the applications and staff people. We have a number of key staff positions to be filled over the

next few months. Do these numbers include both

of those?

now.

COMMISSIONER ZUNIGA: Yes. Let me take staff first. These numbers include everybody that we have, include 14 full-time equivalencies in addition to what we have right

Of those 14, I would characterize maybe seven are already in the pipeline, CIO, CFO, Director of Problem Gambling and Research and others and Director of Licensing, for example. There's additional FTEs that come right behind them because licensing notably will

1 need staff. 2 There is an additional staff for 3 legal, a couple of administration. In total 14 4 full-time equivalencies during the course of the 5 year. And I call it equivalent because not 6 everybody comes in on July 1. So, that 7 translates into some ramp-up, if you will. 8 CHAIRMAN CROSBY: So, you're 9 actually talking about more than 14 people but 10 they total 14 full-time equivalents when you 11 total them up? 12 COMMISSIONER ZUNIGA: That's right. 13 CHAIRMAN CROSBY: Fourteen didn't 14 sound like enough people. It's many more 15 people, but if you take their salaries together 16 during the course of the fiscal year, it's 14 17 full-time equivalents. 18 COMMISSIONER ZUNIGA: Yes, it's 19 about 17 or 18 more people, not many more. But 20 the point is yes, 14 full time equivalents. 21 CHAIRMAN CROSBY: And that more or 22 less coordinates with your judgment at the

moment about what we will be adding?

MR. DAY: At this point, that's why

23

it's preliminary because we anticipate working with Commissioner Zuniga and then actually Commissioners and working on that staff picture a little bit more, because we are trying to project the entire next fiscal year.

CHAIRMAN CROSBY: Okay, right.

MR. DAY: We've still got some work to do. We do have a lot of the areas covered as Enrique stated.

CHAIRMAN CROSBY: Okay.

COMMISSIONER MCHUGH: And then the follow-up, are the consultants that we hired to help us process the applications, are they going to be paid for out of our funds? Or are there going to be assessments to the applicants the way we assessed the investigatory costs?

COMMISSIONER ZUNIGA: The latter, the latter. This is an estimate of numbers. It all depends, the numbers that I've proposed here depend on what we get for advisors and their proposals. I think it's an estimate, in my estimation it's a good estimate, but I'm the one who made it, so I could be proven wrong.

COMMISSIONER MCHUGH: So, it has to

1 be good.

assuming that there will be around four firms or three disciplines under the site and building design. It could be one firm or it could be three different ones. Financial advisor, the project coordinator we talked about and maybe another one for economic development.

And those costs are incurred but then assessed on every applicant proportionately much like we have done in the Phase 1 investigations.

CHAIRMAN CROSBY: That's a wash.

You can see it on the revenue and the cost side,
six and a half.

COMMISSIONER ZUNIGA: Yes. We incur it and actually we assess it a month later. So, you will see the revenues and the costs for those two items come in just a little staggered. But that's fundamentally a dynamic that's at play here.

MR. DAY: Chairman Crosby, I just should note we've also put in an estimate for the licensing data system as well in there. So,

1 that is also built in at this point. 2 COMMISSIONER ZUNIGA: That's 3 correct. 4 CHAIRMAN CROSBY: Others, 5 Commissioner, did you have others? 6 COMMISSIONER MCHUGH: I do not, no. 7 CHAIRMAN CROSBY: You've allocated 8 out all of the IEB expenses essentially to the 9 investigations? 10 COMMISSIONER ZUNIGA: For the period 11 of time of the investigations, yes. 12 being reflected. We assessed a 13.71 percent 13 overhead rate on the investigations. 14 gotten a lot of those payments already. 15 There will be a true-up, if you 16 will, because there was an estimate at the time, 17 a projection from our consultants. And in the 18 same venue, I did a projection on our overhead 19 costs. Those will be trued up. If there's 20 remaining monies, they will be returned, etc. 21 All of that is contemplated here. 22 CHAIRMAN CROSBY: You are going to 23 fill in the Commission overhead to Racing? It's 24 blank now.

COMMISSIONER ZUNIGA: Yes. This is where we go to the first page, because they do work in tandem. I don't have the results carry over from fiscal year in Racing because any remaining monies in Racing go back to purses.

But the current fiscal year for Racing, as Director Durenberger has projected, will have us a little bit in the negative for three reasons, I would say, that are new to Racing this year. And I have called them out here.

Number three, you will see that there is a fringe on salaries. The Racing Commission did not have these costs in the past because the Department of Public Licensure picked up those fringe costs among every other licensing activities that they had, but we have them. So, that's a cost that's essentially new to Racing.

There's another cost that we're projecting here, five audits that have to happen that were not being done in the past. And we are contemplating to cost around \$400,000 during the year.

1 So, with those two costs, we project 2 a slight, a small but negative number for the 3 Racing operations. And I figured that we could 4 still assess an overhead like to Racing but 5 would still put it further in the negative. 6 CHAIRMAN CROSBY: Right. But it 7 seems to me it's worth accruing a number. 8 COMMISSIONER ZUNIGA: I agree. 9 CHAIRMAN CROSBY: Because at some 10 point, the Racing may have the money and could 11 pay the Commission back. Even if it's carried 12 over from year to year, who knows what's going 13 to happen. And we might be able to be paid 14 back. So, I think we should accrue it, whatever 15 that number is. 16 COMMISSIONER ZUNIGA: Right. 17 COMMISSIONER MCHUGH: Just before we 18 finish that, is that number then carried over 19 into the second page? 20 CHAIRMAN CROSBY: Right. 21 COMMISSIONER ZUNIGA: It would be. 22 It's a zero now. 23 CHAIRMAN CROSBY: Number four on 24 revenues.

Page 25 1 COMMISSIONER ZUNIGA: Yes. 2 COMMISSIONER MCHUGH: On revenues? 3 CHAIRMAN CROSBY: Commission 4 overhead to Racing. 5 COMMISISONER ZUINIGA: That's right. 6 COMMISSIONER CAMERON: It's dashed 7 out. You see it's dashed out? 8 COMMISSIONER MCHUGH: Yes, but it's 9 not there. 10 CHAIRMAN CROSBY: It's a zero. 11 COMMISSIONER MCHUGH: This is me. 12 I'm just a little slow. On one page, it's a 13 negative. And the negative disappears when you 14 go to the second page. 15 COMMISSIONER ZUNIGA: Well, it's 16 also a zero in the one page. 17 CHAIRMAN CROSBY: It's number five 18 on the first page where it says Commission 19 overhead number five. 20 COMMISSIONER MCHUGH: No, I'm sorry. 21 We may be talking about different things. There 22 is a negative number for Racing at the bottom, a 23 subtotal. 24 COMMISSIONER ZUNIGA: Yes.

1 COMMISSIONER MCHUGH: And it's that 2 number that I was wondering whether that was 3 carried over into the second page. 4 COMMISSIONER ZUNIGA: Good point. 5 It would be, not here yet. So, it would put --6 It would come out of wherever -- come out of the 7 balance. 8 CHAIRMAN CROSBY: The year-end 9 balance of fiscal year '13 would be reduced by 10 that amount. 11 COMMISSIONER ZUNIGA: That's right, 12 of fiscal '14 actually. 13 CHAIRMAN CROSBY: '13. '13 or '14, 14 COMMISSIONER MCHUGH: 15 but it shows up here someplace. The reason I 16 ask that question is that the April of 2014 17 number then is lower than the 1.5. The bottom 18 is lower than the projected bottom. 19 COMMISSIONER ZUNIGA: Yes, that's 20 correct. 21 COMMISSIONER MCHUGH: Okay. 22 CHAIRMAN CROSBY: Good pick up. 23 doesn't quite seem possible to me that in effect 24 we've only used \$3 million, a little over \$3

million of our rainy day fund monies in fiscal
year '13; is that right?

COMMISSIONER ZUNIGA: Remember what

happens, what happened with the investigations, we got all of that money for investigations assessments after everybody hit the low point. And we still have to incur some of those costs in the next few months.

So, if we're only looking at fiscal year '13, there was an inflow and not all of the outflow has gone out, only because we haven't actually paid all of those bills. We will very soon, some of them actually in the next fiscal year.

CHAIRMAN CROSBY: Okay.

16 COMMISSIONER ZUNIGA: So, they do

17 | happen. You will notice --

CHAIRMAN CROSBY: Yes, I got it. I

got it. I got that. So, in your MGC salaries

and fringe, you just averaged that out? You

didn't project the growth by month, you just

divided it by 12?

COMMISSIONER ZUNIGA: That's

correct. There will be a ramp-up, a slight sort

4

5

6

7

8

9

10

11

12

13

14

of S-curve on that, because not everybody shows up on July 1.

CHAIRMAN CROSBY: Right. Okay.

COMMISSIONER ZUNIGA: The two numbers that I have highlighted here in green for fiscal year '13 is \$5.4 million and \$256,000 are what I anticipate at this point to be the end result of fiscal year '14 for overall costs of the Commission.

Again, they include actual costs incurred, current encumbrances the rent that we know we're going to have to pay, etc., and then our projection of additional costs until the end of the fiscal year.

You may remember that we approved a budget of \$6.7 million for fiscal year '13.

We're anticipating that we will be coming under that, \$5.6 million, if you add those two numbers.

Most of it has to do with part of the projections were conservative on the timing side in terms of some of the people that we knew we were going to hire. I anticipated we were going to hire them slightly earlier. Some of

1 | them have come back a little later.

But there's also other numbers, notably say outside counsel. I put in a number there that now our legal team has picked up quite a bit. They've done a lot of the writing of the regs., for example, and that has helped us from a financial standpoint.

CHAIRMAN CROSBY: Have we thought about and is it reflected here in the writing of the Phase III - Phase 3, the next phase of regs., are we assuming the use of our consultants at a high level like we have before, at an intense level?

COMMISSIONER ZUNIGA: No, at a lower level.

CHAIRMAN CROSBY: Okay.

assuming that we could extend our gaming consultants, outside of the evaluation by the way, because we need to think about whether they have a role for the evaluation. That we will require some general consulting, gaming consulting expertise going forward.

CHAIRMAN CROSBY: Where is that

1 number? How much is that? 2 COMMISSIONER ZUNIGA: Well, the 3 total for consulting work and service providers 4 including the half million licensing sub-work fee is \$1.2 million, \$1,240,000. 5 6 CHAIRMAN CROSBY: So, that's only 7 \$720,000 for today's gaming consultants. 8 COMMISSIONER ZUNIGA: No. There's outside counsel in there. 9 10 CHAIRMAN CROSBY: Okay. That's my 11 question. It's here. It's on this back up. I 12 just raise the question whether when we're 13 writing the regs. for the actual regulation of 14 the buildings, it's really detailed stuff, a lot 15 of huge detailed stuff. 16 We haven't spent too much time 17 thinking about how we're going to do it, but 18 either we're going to lift it from somebody else 19 and use it as a template so we don't have to do 20 all of that much work. Or we're going to have 21 to rely tremendously heavily on our outside 22 consultants. 23 COMMISSIONER ZUNIGA: We may be a

little light on that number.

1 COMMISSIONER MCHUGH: It seems to me 2 that it's going to be a bit of both. They are 3 tremendously detailed, but they are not unique 4 to Massachusetts. So far, we've been dealing 5 with a unique statute in trying to deal with. 6 So, we had no place to go to find a model. 7 we've got plenty of models around now. 8 CHAIRMAN CROSBY: Right. 9 COMMISSIONER ZUNIGA: We're a little 10 light on that number for that, Mr. Chairman. 11 CHAIRMAN CROSBY: I think so too. 12 Okay. I might add we'll also 13 MR. DAY: 14 have some additional expertise inside the agency 15 such as the licensing staff. 16 CHAIRMAN CROSBY: By that time it's 17 Yes, that's true, good point. true. 18 This is really trivial, but your 19 backup says 15 FTEs and your coversheet says 14. 20 It doesn't really make a difference. 21 COMMISSIONER ZUNIGA: Okay, I can 22 look at that. I was changing some assumptions 23 up until print time. 24 COMMISSIONER CAMERON: We were

discussing this yesterday with licensing and IEB.

CHAIRMAN CROSBY: The only other thing and we talked about this briefly, but the backup on the evaluation consultants, \$2.3, \$6.5 million dollars for evaluation consultants just seems like an incredible, huge amount of money.

And it's mostly in the financial consultants and the building and site design. Do you want to just run through those again? That just seems like a phenomenal amount of money.

COMMISSIONER ZUNIGA: Sure. Yes. From my understanding, and again this could be very different based on the responses we get to RFRs. Hopefully, we'll find out.

But you'll recall that when we contemplated our so-called trip to Wall Street, we talked and received three RFRs from investment banking types who would be very helpful in that effort. I think we may have some of those firms hopefully respond as well to the current RFR, hopefully, others as well.

Some of them come at a hefty price.

I have assumed that it will be an intense period with a lot of advisors that happen to charge high hourly rates. That could be entirely different from my assumption. We'll see. That would be the biggest number that I'm really intrigued about what we will get.

Like in much of our procurements, cost is not a factor - it's not the only factor but it is a factor after everybody has been ascertained to be the most qualified. So, hopefully keeps some of the costs in check, but we really are after the expertise.

Then everything else is also depending on how many disciplines we want to hire or we feel is necessary to hire. If there is a firm that can come in with several disciplines, for example, my guess is that could be more cost-effective.

On the building and site design, if we get a couple of individuals say with expertise in three different areas, they would be again in my estimation may be able to give us a more cost-effective rate.

Whereas if we decide that we need

three different firms, say for the building and site design, because we want a traffic expert and an environmental expert and let's say an architectural expert, in my opinion, the costs will rise because each firm will have learning curve, will have involvement time, etc. So depending on how we come out of these solicitations, the costs could vary widely.

CHAIRMAN CROSBY: Did we do any checking to see whether a similar process took place by other gaming commissions? Like did Ohio do the same kind of thing, do you know or Pennsylvania?

COMMISSIONER ZUNIGA: Yes.

Pennsylvania does a lot of their decision inhouse currently. The one that they are
currently bidding in Philadelphia, we understand
that they've done a lot of -- they will be doing
a lot of that decision in-house.

They've had a lot of rolling casino decisions. So, they are probably in a very good position because they've had a lot of experience and track record with that.

You will recall that Ohio, pretty

1 much the operator was chosen by virtue of the 2 constitutional amendment. So, they did spend a lot of money on a financial advisor that we know 3 4 by one of those advisors because after they were 5 selected, they negotiated on behalf of the 6 Governor's office a better deal for the state. CHAIRMAN CROSBY: Right. And we 8 know New York hired an outside investment banker 9 to help them out. 10 COMMISSIONER ZUNIGA: Right, right. 11 Like always, it's a mixed bag, if you will. 12 CHAIRMAN CROSBY: Yes, okay. All 13 right. I think we should just keep think about 14 it. When we get these bids in, think carefully 15 about what we really need. It's going to be an 16 assessment back on the proposers. But let's 17 just be hard-nosed about it when we get these 18 proposals in. 19 Also, we are checking to see how 20 much help we can get from DOT and DOEA for 21 example the traffic and the environmental stuff and so forth. 22

COMMISSIONER CAMERON:

Yes.

MR. DAY: Yes. Also all of the RFRs

23

are broad enough just in case, as already mentioned, to help with the evaluation or monitoring the process as it moves forward as well.

CHAIRMAN CROSBY: Right.

MR. DAY: I think if it might be over in some areas, that may also help with that process moving forward.

CHAIRMAN CROSBY: Okay.

COMMISSIONER ZUNIGA: I was going to make that point that we have a mix. We'll have advisors from other agencies. We'll have staff. We'll have Commissioners. We'll have advisors, paid advisors as well.

CHAIRMAN CROSBY: Right.

COMMISSIONER MCHUGH: These are really unique pockets of expertise that we're not going to need on a long-range basis. It doesn't make any sense if we don't have the staff, it doesn't make any sense to have them.

COMMISSIONER ZUNIGA: That's a very good point perhaps compared to Pennsylvania. Where they have a number of these, it makes sense to bring people in and staff up. We have

an intense period of award and then we move into monitoring and oversight.

COMMISSIONER MCHUGH: That's right.

COMMISSIONER ZUNIGA: So, we

probably need those advisors.

CHAIRMAN CROSBY: Okay, great.

MR. DAY: Mr. Chairman, that brings me to a task we're very excited about. I'd like to introduce Mark Vander Linden who is sitting next to me. I know all of you have had a chance to say hello to him.

Mark will join the staff late this month as Director of Research and Problem

Gambling. There is quite a bit of information about Mark behind tab 3B if you haven't already seen it. I'd like to take a minute just to comment on a couple of things in there for the benefit of the audience and the public.

Mark is most recently the Executive
Officer of the Office of Problem Gambling
Treatment and Prevention at the Iowa Department
of Public Health. He is also currently the
Board President at the Association of Problem
Gambling Service Administrators and on the Board

of Directors for the National Center for Responsible Gambling.

I might add at least the last I knew, our agreement is that Mark will continue in these roles as he moves forward in this year and with the Massachusetts Gaming Commission.

In addition, Mark in his role in

Iowa directs all aspects of problem gambling

services for the state including treatment,

prevention, marketing, research and training.

So, with those comments I'd like to turn it over

to Mark.

CHAIRMAN CROSBY: Let me interrupt.

I don't want to leave in the middle of Mark's comments, and I'm going to have to leave. So, I'm going to have to just put in my own two cents worth here.

First of all, for the record the

Commission has delegated the ability to hire and

fire all personnel including senior personnel

like directors to Director Day. We are

interested in meeting these folks and sometimes

Director Day will ask for our advice and

participation in the role. So, the hire has

been made. This is not to interview. This is simply to meet.

I just wanted to say my own thoughts. I got to know Mark a little bit at a conference, heard a lot about him. It was pretty clear to me that this was the best person in the country to get for this position. People in this business across the country, Mark was the most distinguished candidate out there.

But I think it should not go unsaid that if it were not for the help of one Marlene Warner, the Executive Director of the Mass.

Council on Compulsive Gaming we may not have been able to real Mark in.

So, I would like to have a shout out to Marlene. Thank you for your help. Mark had to move a family and two little kids from Iowa. And it was a big deal, but speaking for myself, we are absolutely thrilled. It's great to have you here.

I respect tremendously what you've done. I'm sorry I'm going to miss you talking about it, but I'm looking forward to what you will do with this opportunity. So, thank you to

you and to Suzy and your kids for making the 2 move and to Marlene for helping out. 3 I am going to excuse myself. 4 Commissioner McHugh, do you want to take over 5 and do you want to sit here and run this 6 meeting? COMMISSIONER MCHUGH: Sure, Mr. 8 Chairman. 9 CHAIRMAN CROSBY: See you later. 10 Thank you. 11 12 (Chairman Crosby exits meeting room.) 13 14 COMMISSIONER MCHUGH: Mark, I too 15 join in welcoming you and would welcome hearing 16 what you have to say. And then I know everybody 17 wants to express their pleasure in your being 18 here. 19 MR. VANDER LINDEN: Thank you. 20 thrilled to join the Commission and I thank Mr. 21 Day, the Commissioners for just a thoughtful 22 process in kind of talking about what the role

I've learned a lot about what the

23

24

of the Commission is.

Commission does and about expanded gambling in Massachusetts along the way. Speaking about what is to be done, there is a lot to be done in the State of Massachusetts.

One of the things that stuck out for me through the interview process is really about what can we do and how can we do it right the first time. And I think that's what's resonated for me through this whole process.

That there is a great opportunity to really take a look at the State of Massachusetts and how can we make a difference in terms of helping problem gamblers, in terms of mitigating the potential harm along the way, about promoting responsible gambling as we look at an era where gambling is expanding.

I think that taking the research that has been launched so far, looking at how do we translate that into the very best possible practice that we can do over the lifetime of this. Continuously evaluating how can we do this better, how can we make the smallest amount of problem gamblers there are and then provide effective treatment for them.

This is thrilling, because as I look at the work that we've done in Iowa, as I look at work that's being done across the country, this is some of the most progressive work that I've seen. It's just an honor to be able to join this team and be a part of that.

COMMISSIONER MCHUGH: Well, we're delighted to have you. Commissioners?

COMMISSIONER CAMERON: I first had the opportunity -- Mark came on the radar screen when we had one of our forums out in Lynn. And Mark was there and certainly an impressive speaker.

So, we all knew the name. We all heard your expertise and your passion about this subject matter. So again, I reiterate that we are thrilled to have you. And we all look at this as an opportunity to do the best we can with this issue. And having you on board will help us to do the very best job.

MR. VANDER LINDEN: Thank you.

COMMISSIONER ZUNIGA: Same just joining the thrill and that you're here with us. I will just speak a little bit about from my

perspective, my learning curve in all of this just to join this conversation.

As many in this room know, we started with this research procurement. There's this big mandate in the legislation, which you alluded to, progressive mandate and funding, which is very important that comes to the area of protecting problem gamblers.

And I personally learned a lot through the procurement that we conducted and the approach and the nuances in terms of the methodology and what's being done in other jurisdictions notably around the world.

It's also very -- It's very exciting. It's very progressive, as you say. But it's also very challenging, which is when we quickly realize we need somebody who can help us do this, somebody who knows the field and has been in the forefront of all of these issues.

And I think we found in you somebody who will really help us with that, because you are nationally and I would pose internationally recognized in this area. So, thank you for being here.

COMMISSIONER MCHUGH: I add my thanks too. I think this is an enormously important role for us. Recently, I sort of had a shape shifting moment when I heard somebody talk about the problem gambling issue in terms of the interaction between the gambler and the environment. And both pieces of which can contribute to the problem.

And we are now about to begin the process of writing the game rules and the other rules that will drive us forward with the operations of the casinos and slots parlor once they are built and up and running. And it seems to me that we need your energy and vision and help to think about that interaction and both pieces of the problem as we begin to write these rules.

And I think that is an enormously challenging and fascinating undertaking for the Commission. So, I think your arrival is timely, and I really look forward to working with you and benefiting from your expertise and insights as we approach that significant task.

MR. VANDER LINDEN: Thank you.

1 COMMISSIONER MCHUGH: All right. 2 think you're off the hot seat for the moment. 3 One final question, when is it that you'll begin 4 working here full-time? You're still in a transitional state. 5 6 MR. VANDER LINDEN: I am still in 7 transition. We are here for just a few days, 8 fly back to Iowa. Next week, we will be moving 9 out to Massachusetts with an anticipated start 10 date or start date of the 26. 11 COMMISSIONER MCHUGH: Great. 12 COMMISSIONER CAMERON: Able to find 13 housing? 14 MR. VANDER LINDEN: We have found 15 housing. 16 COMMISSIONER CAMERON: Didn't have 17 sticker shock? 18 MR. VANDER LINDEN: Yes. 19 COMMISSIONER MCHUGH: That's a 20 normal response. 21 MR. DAY: I was wondering how Mark would answer that. It could not be otherwise. 22 23 I think as well we should be -- in 24 my travels around the country and the

1 Commission's commitment to problem gambling and 2 research is evident as well by the level of 3 Mark's selection but also the level he is in the 4 organization, because that isn't necessarily 5 the way it is with various gaming commissions 6 and gaming control agencies around the country. 7 So, I think it is unique and sends a good 8 message regarding problem gambling and it reflects well on the Commission. 9 10 COMMISSIONER MCHUGH: Great. 11 MR. DAY: So, thank you, Mark. We 12 will see you at the end of the month. 13 MR. VANDER LINDEN: Great. 14 COMMISSIONER CAMERON: Thanks. 15 COMMISSIONER MCHUGH: Thank you very 16 much. 17 MR. DAY: Commissioner McHugh, that 18 really brings me to the end of my administrative 19 report. Unless the Commission has other 20 questions for me, it brings us to the legal 21 report. As I understand Ombudsman does not have 22 a report today for the Commission unless you 23 have questions of him.

COMMISSIONER MCHUGH:

24

Thank you,

1 Director Day. Does anybody have then any 2 questions for our ombudsman? 3 Then let's move on to Thank you. 4 the legal report, Mr. Grossman and Ms. Blue, 5 good morning. 6 MR. GROSSMAN: Good morning. 7 MS. BLUE: We have two items before 8 you today. We have the revised steps to 9 licensing that is here simply for your review. 10 We made the changes to the documents that you 11 had requested from our last review. 12 Then we also have for you today the 13 final version hopefully of the RFA-2 14 application. We have incorporated changes that 15 we've discussed. We've run it by consultants 16 and incorporated their comments. 17 So, Mr. Grossman has a few areas he 18 would like to point out to you but then would 19 take questions on any of the questions or 20 sections that you have. 21 COMMISSIONER MCHUGH: All right. 22 Are you going to begin with the steps piece? 23 is that insofar as you're concerned a done deal?

MS. BLUE: I believe that's done

1 unless there are any particular questions on it. 2 COMMISSIONER MCHUGH: Does anybody 3 have any questions about the steps? I had one 4 respect to item 32. And it's item 32 in all of 5 them, the Category 1, Category 2 and Region C. 6 Could you just explain, I'm sure I'm supposed to 7 know this, but could you just explain what 32 8 represents? 9 MR. GROSSMAN: That I Sure. 10 believe, and I don't have the benefit of the 11 master schedule in front of me, but I believe 12 that is the date by which if the arbitration 13 process kicks in for the surrounding communities 14 or the impacted live entertainment venues that 15 would be the latest date by which all of those 16 agreements would have to be submitted. 17 So, it could be much sooner. That I 18 think reflects probably 80 days from the day 19 that the applications are due or thereabouts. 20 COMMISSIONER MCHUGH: Okay. 21 that would be the end of the arbitration period 22 if arbitration were necessary. 23 MR. GROSSMAN: That's right. 24 COMMISSIONER MCHUGH: Then we would

not until that date be able to commence the 1 2 hearing process. And the hearing would have to 3 commence no earlier than 30 days after that, 4 right? Well, I think you 5 MR. GROSSMAN: 6 could commence the hearing process sooner. 7 COMMISSIONER MCHUGH: Right, the 8 public hearing now. 9 MR. GROSSMAN: The public hearing. 10 You can't commence the hearing process until the 11 designations of the surrounding communities and 12 venues have been made. That doesn't mean that 13 they have to have executed agreements. 14 COMMISSIONER CAMERON: But won't the 15 arbitration process possibly designate a 16 surrounding community? 17 MR. GROSSMAN: No. You will 18 designate the surrounding communities. 19 will then have to go and negotiate an agreement. 20 Certainly, in a perfect world 21 perhaps you wouldn't commence the public 22 hearings until the agreements have been fully 23 executed, but that would push in theory 24 everything back up to almost three months.

1 COMMISSIONER MCHUGH: Yes, that's 2 That was where I was headed. All right. right. 3 I will take that answer. 4 Do these dates that are in these 5 step outlines correspond with the number of days 6 that are on that other chart that I don't have 7 in front of me now but we've discussed it 8 previously? 9 MS. BLUE: Yes, they do. 10 reflect the most recent discussion that we had 11 and the most recent version that we looked at. 12 COMMISSIONER MCHUGH: Okay. So, the 13 100 days basically for processing the Category 14 1's and the 74, 75 days for processing the 15 Category 2's are reflected in these. 16 MS. BLUE: That's correct. 17 All COMMISSIONER MCHUGH: Okay. 18 right. 19 MR. DAY: Commissioner McHugh, I'll 20 just add that it will be helpful just to go 21 ahead and recheck the dates against those 22 process sheets with the evaluation process to 23 make sure that they match as well. 24 COMMISSIONER MCHUGH: Right, right.

Because these would be helpful things to have up on the web so everybody could see them. That integration would be helpful before we do that.

Okay. Any other questions on those?

If you want to, Mr. Grossman, you can proceed to the application. Let me say that as you do that having looked at this carefully and having watched it develop, I think this is really a fascinating and creative way of handling this process.

It has a number of attributes that I think will benefit every participant and stakeholder in this process including members of the public.

It has first of all, the capability of being easily filled out electronically. It's extensive and it's long, but the evaluation criteria hinted at that and suggested that. But it has the ability to be filled out electronically.

It has the ability to segregate the sensitive from the nonsensitive material and to allow immediately a large chunk of this and a summary answer at least of every question to be

distributed to the public rapidly after the application is filed.

And it has a mechanism for easily identifying the components that are presumptively confidential so that they can be stripped away as the rest is revealed. That was the latest addition that you made since we last looked at a draft. So, I think this is an excellent approach to a very difficult and complicated task. You can pick up on that.

MR. GROSSMAN: Thank you. I'll pick up there. Sure. I would just note that to get to this point, it's been the result of a collaborative process amongst many including the Commissioners individually and the staff including our consultants who have added in a number of key comments that have led us to adjust some of these questions.

There are some of those comments, that I'd like to bring your attention to. Then I'd also like to just flag quickly a couple elements of this application just to ensure that everyone is clear as to why we've included certain parts.

1 The first thing, as was astutely 2 observed by General Counsel Blue. We need to 3 adjust the application deadline dates. They are 4 backwards for Category 2 and Category 1. But we 5 also just wanted to confirm in fact that these 6 are the dates. And that we also discussed off-7 line adding in a 2:00 p.m. deadline for these on 8 these dates. 9 COMMISSIONER CAMERON: 2:00 p.m. 10 MR. GROSSMAN: If there's no 11 objections, only because it is going to be New 12 Year's Eve and we thought perhaps we should push 13 it up a little. 14 COMMISSIONER CAMERON: Interesting. 15 I thought you were trying to avoid that 5:00 rush we had with the first one. 16 17 MR. GROSSMAN: That's another good 18 reason. 19 COMMISSIONER ZUNIGA: That is a good 20 reason. 21 MS. DRISCOLL: It's October 4 not the third. 22 23 MR. GROSSMAN: And whether it's 24 October 3 or 4, but we'll make it October 4.

think it's a Thursday. There's no magic to those dates, I don't think.

MS. BLUE: We'll check.

MR. GROSSMAN: We don't necessarily need to go through it unless there are questions, but of course all of the changes we've made we've highlighted to draw your attention to them. I'm happy to take any questions on any of the language we've included.

COMMISSIONER MCHUGH: I had a question on page 18 if you hadn't something you wanted to highlight before that.

MR. GROSSMAN: No, we can certainly go there.

COMMISSIONER MCHUGH: That is in the middle of the page you've stricken out inclusion of a redacted electronic copy of the form -- of the application.

Are we going to get a redacted electronic copy? What was the underlying reason for that?

MR. GROSSMAN: I think this is probably the biggest part of the discuss that we need to have is the public records. I know that

it's been the biggest addition since the last time you've seen this.

It goes back to page 16, which talks about public records. And then as you'll observe at the very end of the application we've added an entire public records section.

One of the things I just highlight as we go into this and that we can show off here is that we've added hyperlinks into the application itself so users can bounce around easily within the document itself. Apparently, it's not in this page, so that didn't work out.

COMMISSIONER ZUNIGA: Because that's a scanned document.

MR. GROSSMAN: Well, you can see that the links are all highlighted in blue. Some of them are to external sources. Others are linked within the document itself. In any event, there is at the very end of the application section C.

So, Commissioner McHugh, the plan that we have come up with is one as you've described is intended to ensure a number of things. First and foremost is that we comply

with the public records law, which of course includes the additional exemption built in by the Legislature into the Expanded Gaming Act for trade secrets and other sorts of proprietary information that would lead to problems if they were released.

So, what we have come up with in order to ensure that we can release the application and the public records piece of it quickly is set up a system whereby, as you described, the application itself, the form -- And it will be less than the 300 plus pages it is now since there is a lot of editing and other. So, it will be far less than 315. We're hoping to get it down to 305 or so.

COMMISSIONER MCHUGH: That's a great relief to all of the audience.

MR. GROSSMAN: No. It will be far less than that. But in any event, we'll be able to release the application form itself. And one of the key elements to being able to do that is that we have included, as we've discussed in the past, boxes on many of the question pages in which we are requesting or requiring the

applicants to include an overview of their response to the question, which they will attach.

And the overview will provide critical pieces of information that we don't believe are exempt from disclosure under the public records law by which we will be able to give the public and others an explanation as to what the applicant's plans are relative to each of these subject areas.

So, the first part of the plan is to be able to release this document in its entirety. So, applicants should certainly be aware of that.

So, the second part of it then is to highlight for the applicants and the public which pieces of information within the application that the Commission believes will implicate an exemption to the public records law. And though there are I believe 20. I went back and counted them. I think there are 20 exemptions to the public records law, one of them being the statutory exemption. What that means is if there is some statute that allows

exemption of public records then you can assert that.

And in our case there is a statute that calls for the exemption of records specific to gaming applications. And by and large after review of the entire application, it appears to us as though that will be the exemption that will primarily be asserted for most of the documents that we believe to be exempt from the public records law.

What we mean by that is that unlike with the RFA-1 process, there won't be a tremendous amount of personal information that will have to be redacted. There may not be a tremendous amount of information, if any, that would fall under the investigatory exemption whereby we wouldn't release something because it would compromise our investigation. And there aren't a number of many other exemptions that would be implicated here.

By and large there are two exemptions. And we've cited both of those at the end. There's the statutory exemption. And then there's an exemption for blueprints and

2.1

security and other types of information that we've noted in the back as well.

So, the plan is then to have the Commission identify the areas within the application, the response to which will presumptively include information that would be exempt from disclosure. And what we have done, and this is an area we'd ask the Commission to take a look at, in the very end section C, so it's the last four pages or so, we've included the whole public records section.

And as you'll see, it starts on page 313 and it's up on the screen here as well. We have identified, and there's one more question I noticed that we have to add in, but we've identified every question that we believe will necessarily contain attachments or information that are exempt from disclosure. And we afford the applicant the opportunity to take advantage of that, if you will, by doing two things.

First of all, they would, if they agreed with our assessment that the materials submitted in accordance or in response to these particular questions are exempt under the

2.1

language of the statute that we've laid out, then they would check the yes box here, meaning that they are requesting that we assert that exemption.

And the second thing they would have to do is in the electronic filing where they attach the individual documents to whether it's the CD or other medium or whether they upload it onto our server, that when they label the documents that it contain the word confidential in it.

So, we will be able to easily identify those documents that the applicant believes meet the exemptions that we've identified. So, we've built in basically a check and a balance here. So, the applicant flags the particular document confidential and then checks the box here.

If the applicant either doesn't agree that an exemption applies or does not oppose i.e., assents to the release of the certain documents, they can also flag that section C here by checking the no box and identifying those documents and/or not including

the word confidential in the electronic labeling of the document.

So, what that will do is it will further our goal of being able to release information to the public as quickly as possible and ensure that we release as much of it as we responsibly can.

So, the second phase of that would be for us to go through this section in conjunction with the electronic filing, pluck out any documents that don't have the confidential -- the word confidential in the electronic labeling. Compare that against this chart. And those documents would -- We'll obviously look at them, but they'd presumptively be public records.

The third part of the process -- So, right there, we've released a tremendous amount of information. And the third part of that will be under our regulations to allow applicants to request confidential treatment of any other documents they believe to be sensitive.

And we believe that this is the most efficient way to handle this issue under the

law. It covers all of our goals. It's in accordance with the law. And it should satisfactorily protect any information that shouldn't be disclosed while ensuring that the public has access to any documents that they are entitled to and would be interested in seeing. So, anyway, that's the system that we've proposed.

To get back to your question, why did we remove any mention of the word redaction. We obviously had some difficulties the first time around by asking applicants to redact documents. So, in this case in the system we have proposed, we're not asking the applicants to redact any documents.

What we are asking is just in the narrow third category of documents, the situation in which the applicant believes the documents that we have not identified as being exempt from disclosure are indeed meeting some exemption somehow. They would just flag that document. And we would then have to go and look through those documents. And we could redact those documents ourselves the way we see fit.

It seems like it would be a more efficient process than having to go through any redactions that have already been made by the applicants. I suppose you could argue that both ways, why don't we ask them to do it. But that was just the plan we came up with.

The hope is for us is that third category, the documents that the applicant is going to seek protection for will be relatively small in nature and manageable for us. We obviously have somewhat limited staff and resources who can go through this, keeping in mind of course that everyone is going to be reviewing the applications as well.

So, we do need some system to be able to timely deal with these public records inquiries as well. And it seemed to us as though that that was the best way to do it. So, we did scrub the application for any reference to redactions and things like that. We're not asking for redacted records anywhere.

MR. DAY: Todd, from my recollection this is kind of in the lessons -- If I recall correctly, this is in the lessons learned

process because although it sounded good getting the redacted application along with the complete application, it really served to be a duplication that caused to staff to have to go all the way back through each of those forms anyway. So, I think the process is to try to find a little better way to accomplish that goal.

COMMISSIONER MCHUGH: So, that the idea, if I get to the bottom line, is that from the Commission's standpoint and from the applicant's standpoint, a document would be either a public document or a nonpublic document. And partially public would not be at least the norm that we would anticipate.

MR. GROSSMAN: Right. That's the issue.

COMMISSIONER MCHUGH: And the questions that have been designed lend themselves to that because each of the questions is narrow and pointed and focused. So, that I take it that's part of what you took into account that an either/or as opposed to partial approach would work.

1 MR. GROSSMAN: That's right.

There's a practical element to all of this as well. For us to sit and go through every document for nine or 10 applications, whatever it is, just won't work. It would take us two years to go through every document and try to redact every single document.

COMMISSIONER MCHUGH: Right, right.

Okay. That's very helpful and it's a thoughtful approach to a difficult problem. The check off sheet at the end I think is particularly helpful for both the applicants and the members of the public and for the processing of it. It's a great way to do the pro forma piece to show where we think things are confidential.

MR. GROSSMAN: We tried to make clear our plans in a number different areas. So, it may seem repetitive at times, but we wanted everyone to understand.

Another key component here that we've discussed is in the pre-application consultation, if you will, that the regulations provide for with the Commission or staff. That would be something I think we would suggest the

1 | Commission recommend.

Not just kind of have out there for people to take advantage of, but we recommend that applicants come in to meet with the Executive Director and other staff to just go through the application on an individual basis to ensure a clear understanding as to the Commission's expectations and how it envisions the public records element working.

And specifically what type of information should be included in the boxes. And how all of the documents should be labeled, things like that to ensure that at the end we don't have any similar issues. So, it is a resource that is included in the regulations and one that I think we would encourage applicants to take advantage of.

COMMISSIONER MCHUGH: Do we have some kind of a process for applicants to request that or can we create a process that we can post on the web so that people could understand how to make a request for appointments and the like and we could give them? Is that in here?

MR. GROSSMAN: I can discuss that

with Mr. Day after. We just kind of flagged it in red here as a placeholder in the application. It's on page five, how we want to do it. We can come up with a system for that.

MS. DRISCOLL: We can pull it out too and put it on the Phase 2 information page specifically and then send out an email.

COMMISSIONER MCHUGH: Right. I'm particularly thinking of the encouragement piece, reaching out to people rather than waiting for them to discover this in here as they pick up the application and decide really it'll take more reading than they have time for.

COMMISSIONER CAMERON: Or we could have mandatory training.

COMMISSIONER MCHUGH: Right.

COMMISSIONER ZUNIGA: Can I go back to the public records section in the end, which I think is great as Commissioner McHugh was agreeing with this.

But I am thinking it is all a matter of the level of detail that could be contained in some of these documents. I could pick a couple of these. The revenues say for, the

projected revenues to the Commonwealth or a few others where it would be in everybody's interest that that is eventually, perhaps not right up front, but eventually a public record. And we're talking maybe necessarily as to the level of detail.

I know we will have a summary in each one of those questions. But I wonder if there's a timing sunset here that we should consider. Meaning assume that initially something is protected because of the level of detail that it contains but is there a time to consider it's no longer protected because of reasons have changed.

MR. GROSSMAN: No longer competitively sensitive.

COMMISSIONER ZUNIGA: Correct.

Licenses are awarded, no long competitively sensitive. Well said.

MR. GROSSMAN: I think that possibility certainly exists for a number of documents. One of the difficulties we had is we don't know exactly what documents are going to be included. So, we couldn't go through each

document and say this one is in, that one's out.

We just had to go through the questions. So,

something like that I think is a very real

4 possibility at the end of the process.

COMMISSIONER MCHUGH: Or even at the public hearing stage. Should we put something in here? That's an important and interesting point. Should we put something in here to alert people to that possibility along with perhaps a statement that we won't -- if we mark it presumptively private, we may release it but only after further consultation with them.

So, that people will get a heads up and an opportunity to be heard on that. It may be that at a public hearing, by the time we get to that stage it'd be important to have that released so we can talk about it, ask questions about it.

Then after the license has been awarded, it seems to me a lot of things change. Not everything necessarily, but a lot of things might change.

COMMISSIONER ZUNIGA: Right.

Internal controls, surveillance will remain, but

1 others may not. 2 Right, right. COMMISSIONER MCHUGH: 3 So, if we said something to that then everybody 4 would be on notice and we would of course talk 5 to them about it and give them an opportunity to 6 be heard before we changed it. 7 MR. GROSSMAN: Okay, we can add that 8 in. 9 MS. BLUE: We can do that. 10 COMMISSIONER MCHUGH: Any other 11 questions or thoughts? 12 COMMISSIONER CAMERON: I have one 13 question which was there's a lot of -- Todd, you 14 have a lot of question marks here. Were you 15 looking for us to agree with a deletion, for 16 example? You highlighted it with a question 17 mark. And lot of it had to do with deleting a 18 question. 19 MR. GROSSMAN: Right. 20 COMMISSIONER CAMERON: Is that what 21 you were looking for was us to say yes, go ahead and delete? 22 23 MR. GROSSMAN: We can go about it

any number of different ways. I would suggest

that most of the ones that I raised a question with that I am suggesting to you that it is duplicative or that it should be deleted.

So, with a few exceptions that I've flagged that we can go back through. We've actually changed our course on one or two.

Obviously, if there's any disagreement then we can change it. A lot of them had to do with consolidating questions and merging questions that appeared to be asking for the same information. So, it's not as though we were removing a question all together.

COMMISSIONER CAMERON: That's very clear in what you did.

MR. GROSSMAN: I'd suggest that if you have a specific question on a question, we could discuss it. Otherwise, I would basically just be recommending that we remove any question or do whatever I've raised the question about. There were some though that I actually had questions about.

COMMISSIONER MCHUGH: Why don't we go through those that you have questions about. Let's deal with those and sum up at the end what

1 to do with the rest. 2 MR. GROSSMAN: Page 28. 3 COMMISSIONER MCHUGH: Go ahead. 4 MR. GROSSMAN: We use the term 5 outward looking. Now I think anyone who has 6 followed this process understands what the Commission means by outward looking. But a 8 question was raised as to whether that is a 9 commonly understood term or whether we should add some clarification as to what the Commission 10 11 means by an outward looking physical structure. 12 COMMISSIONER ZUNIGA: I am thinking 13 of integration with the community may be a term 14 that may be better suited here rather than 15 trying to be dictatory as to whether it's outward or inward looking. That just came to 16 17 mind. 18 COMMISSIONER MCHUGH: So, we'd 19 substitute something that talks about that 20 concept rather than outward looking. 21 COMMISSIONER ZUNIGA: Yes, a 22 standard rather than a physical attribute. 23 COMMISSIONER MCHUGH: Right. 24 that helpful?

1 MR. GROSSMAN: Sure. 2 COMMISSIONER MCHUGH: So, we just 3 replace that sentence with something that --4 COMMISSIONER CAMERON: Are we always 5 looking for integration? 6 COMMISSIONER ZUNIGA: There is 7 language that I'm not going to be able to find 8 right now. But there is integration with the 9 host and surrounding community in the statute. 10 One could argue that outward looking 11 may be one form but not exclusively the only way 12 to integrate with the community. If we talk 13 less in terms of a physical attribute and more 14 in a concept we may be in a better position. 15 COMMISSIONER MCHUGH: The respondent 16 can always say that I don't plan to do that for 17 some reason and give the reason. 18 COMMISSIONER CAMERON: That's the 19 point I was making. IU think that there may be 20 strategies that say that the better project 21 stands out doesn't necessary integrate. But that 22 COMMISSIONER MCHUGH: 23 wouldn't be prohibited from answering this that 24 way. You don't propose to do that.

1 COMMISSIONER CAMERON: By phrasing 2 the question that way doesn't that give meaning 3 to the fact that that's what we're looking for? 4 COMMISSIONER MCHUGH: I suppose it 5 does, yes. But we are. That's part of our 6 criteria, I think, some relationship to the 7 criteria. And that goes back to the AIA 8 presentation that we had about not having 9 hypothetically a Wild West building in the 10 middle of East Boston, right? 11 COMMISSIONER CAMERON: Correct. But 12 does the exact language say integration? 13 COMMISSIONER ZUNIGA: We can come 14 back to this idea. I know it's in the white 15 paper from the AIA, but I seem to recall that 16 it's also language in the legislation that would 17 suggest that. 18 COMMISSIONER MCHUGH: The concept is 19 how do you propose to have the casino relate to 20 the surrounding community. I mean that's the 21 best way to do it and let people take away the 22 integration concept. How do you propose the 23 casino will relate to the surrounding 24 communities?

Page 75 COMMISSIONER CAMERON: I like that 1 2 one. 3 COMMISSIONER MCHUGH: And what do you hope to achieve by that relationship. 4 5 Something along those lines. 6 COMMISSIONER ZUNIGA: Could I 7 suggest just host community or host and 8 surrounding community. 9 COMMISSIONER MCHUGH: Right. 10 COMMISSIONER ZUNIGA: Surrounding 11 community has a particular connotation. 12 COMMISSIONER MCHUGH: Right, right. 13 Would that work for everybody? 14 COMMISSIONER CAMERON: I like that 15 language. 16 COMMISSIONER MCHUGH: Okay. All 17 right, next? 18 MR. GROSSMAN: Next is page 46. 19 this particular question, the Chair actually 20 presented some alternative language. We just 21 wanted to make sure that the Commission is 22 agreeable. If so, we can just use the 23 highlighted section. 24 COMMISSIONER MCHUGH: What is a

Scenarios,

1 sensitivity analysis?
2 COMMISSIONER ZUNIGA:

different scenarios.

COMMISSIONER MCHUGH: Is that a commonly accepted term that people will understand?

COMMISSIONE ZUNIGA: Well, we could make it more explicit. An optimistic, a pessimistic, best-case, worst-case, we could try to frame it or we could leave it open.

COMMISSIONER CAMERON: I wouldn't necessarily know sensitivity analysis. That doesn't jump out to me as something that is easy to understand what we are looking for.

COMMISSIONER MCHUGH: Suppose we just said describe the plans on a best, worst and average case scenario. Describe on a best, worst and average case scenario the applicant's plan and capacity for accommodating.

COMMISSIONER ZUNIGA: Yes, we could. A sensitivity analysis, I'm just thinking about a sophisticated sensitivity analysis in my view could get to what is the vacancy rate, the highest vacancy rate say that I could withstand

1 before we run into the negatives.

COMMISSIONER CAMERON: That is a term you're familiar with? You've seen it in other --

COMMISSIONER ZUNIGA: Yes. It is an art term -- a term of art sometimes, but I think it's understood. We could make it more explicit or just what Commissioner McHugh said. We could frame it in a best-case, worst-case.

COMMISSIONER MCHUGH: Why don't we do that. And if somebody wants to give us something that is a more traditional sensitivity analysis they can do that.

COMMISSIONER ZUNIGA: Right. This brings me to a point that I think cuts across a couple of others. When we get our advisors, I'm thinking of the financial advisor, they could easily have a term description on a couple of other questions like this.

COMMISSIONER MCHUGH: Right.

COMMISSIONER ZUNIGA: I was thinking that at least some of these questions may at some point be fine-tuned, not just after this, but certainly after today.

1 COMMISSIONER MCHUGH: But the plan 2 is to release the application tomorrow --3 MS. BLUE: Monday, yes. 4 COMMISSIONER MCHUGH: -- or Monday. 5 This is really the time. We can always request 6 further information, clarification and the like. 7 But this application is about to be published. 8 So, this is our last crack at it. 9 COMMISSIONER ZUNIGA: Fair enough. 10 Then we could leave it generically. 11 MR. DAY: Commissioner McHugh could 12 we just delete design sensitivity and put submit 13 an analysis? 14 COMMISSIONER MCHUGH: Sure. Submit 15 an analysis, right. That's a simple way of 16 doing it. 17 COMMISSIONER ZUNIGA: That's great. 18 MR. GROSSMAN: Okay. Page 56, this 19 deals with bankruptcy. It's been suggested that 20 we already have this information as it relates 21 to the RFA-1 process. And that it is 22 duplicative to include it here. I don't know if 23 there's any separate use for it in this 24 application.

1 COMMISSIONER MCHUGH: If we already 2 have it, I don't know why we need to ask for it 3 again. We do have a question in here that asks 4 for updates so that anything of this sort that 5 happened since January 15 would be updated when 6 the RFA-2 to is filed, right? 7 MR. GROSSMAN: Right. 8 COMMISSIONER MCHUGH: So, I'm not 9 sure we need it here. 10 COMMISSIONER ZUNIGA: That's fine. 11 COMMISSIONER CAMERON: You think we 12 can remove? Right. 13 COMMISSIONER MCHUGH: 14 MR. GROSSMAN: The next page, page 15 57, a number of people have flagged this 16 question. And I thought it would be helpful 17 just to take a look at it and make sure we are 18 asking the right question in the right way. 19 It's been suggested perhaps that if this isn't 20 exactly the way we intended it, that we just ask 21 for description of any minority sources of 22 financing. 23 Doing it that way would mean that 24 the applicant wouldn't have to go to each of its

sources and ask for a racial and gender and ethnic breakdown. They could just answer the question, if they know.

COMMISSIONER ZUNIGA: Make sense.

MR. GROSSMAN: Unless it's a critical piece of information, we want them to go ask all of the lenders and others.

COMMISSIONER CAMERON: I thought it was odd when I read this the first time. I don't think it's readily available information.

COMMISSIONER ZUNIGA: I think the way you frame it may be as to what we are trying to get at. I know that this was a question of the Chair. Just ask it openly.

COMMISSIONER MCHUGH: Yes. Let's ask it openly in a broader fashion.

MR. GROSSMAN: Okay. Page 65, I would just note that we beefed up. I don't have any particular comments on this. This is just an internal control section. We have gotten a number of comments on this in that we don't yet have regulations governing internal controls. Basically, we're just asking each applicant what standards they basically anticipate using

1 subject to any forthcoming regulation.

COMMISSIONER MCHUGH: Right. That would be helpful in perhaps helping us focus on regs.

MR. GROSSMAN: Page 80, this is one that I had originally stricken that I think we actually want to keep in after further review. It does ask a separate question. We're asking for -- These are items that wouldn't be included in the capital investment calculation, but that you probably would want to not know about.

COMMISSIONER MCHUGH: Right.

MR. GROSSMAN: So, we should actually leave that in.

COMMISSIONER MCHUGH: Right.

MR. GROSSMAN: While we're here on page 81, I would just point out this point was raised as well, you will observe and everyone can observe that this is how we have flagged the distinction between questions that everyone has to answer and ones that only Category 1 applicants have the answer and perhaps Category 2 applicants don't have to answer. We've done that for a number of questions like that.

1 COMMISSIONER MCHUGH: Yes. That's 2 an issue that was raised early on and now we've 3 made clear, which applies to Category 1 only. 4 Okay. 5 MR. GROSSMAN: Page 131. 6 COMMISSIONER ZUNIGA: Could we go 7 back to page 67? Was that highlighted as 8 duplicative, another one? 9 MR. GROSSMAN: Yes. So, this 10 question we actually ask elsewhere. That's on 11 page --12 COMMISSIONER ZUNIGA: -- 237? 13 MR. GROSSMAN: Yes. So, I think we 14 asked the same question twice basically. And it 15 would probably be best in, I think, where it is here in section two --16 17 COMMISSIONER CAMERON: Security, 18 yes. 19 MR. GROSSMAN: -- and not the 20 building and site design section. So, we could 21 delete the one on page 237. 22 COMMISSIONER CAMERON: There was a 23 lot more language, a lot more narrative in the 24 earlier version, right?

1 MR. GROSSMAN: Right. 2 COMMISSIONER CAMERON: So, that was 3 deleted for a reason? 4 MR. GROSSMAN: The second one? 5 COMMISSIONER CAMERON: Less language 6 in the second one for a reason? 7 MR. GROSSMAN: I'm not sure why 8 there is less language there exactly. It may 9 have just slipped into two parts. I assume it's 10 in the matrix in two places. And it may have 11 just been an oversight. 12 COMMISSIONER MCHUGH: It's 13 duplicative. Do you have a preference for one or the other, Commissioner? 14 15 COMMISSIONER CAMERON: I kind of 16 like the additional language. I think you're 17 asking about intent and commitment. 18 COMMISSIONER MCHUGH: So, if it's 19 one or the other, you can pick the longer one, 20 right? 21 MR. GROSSMAN: So, we would keep the 22 one on page 67. 23 COMMISSIONER CAMERON: But move it 24 to security.

Page 84 1 MR. GROSSMAN: You prefer to have it 2 in --COMMISSIONER CAMERON: 3 So, you're 4 talking about leaving the one under revenue 5 rather than security; is that right? 6 COMMISSIONER MCHUGH: Where would 7 you like to see it go? 8 COMMISSIONER CAMERON: It seemed to 9 make sense in security to me, but I like the 10 language. 11 Okay. We can move 2-MR. GROSSMAN: 12 24 to -- What page was that? 13 MS. BLUE: To 237. 14 MR. GROSSMAN: -- to 237. 15 COMMISSIONER CAMERON: It is about security and accountability and integrity. 16 17 MR. GROSSMAN: Okay. 18 COMMISSIONER MCHUGH: So, the longer 19 version will be the one we use, but we will move 20 it to the security section, right. 21 MR. GROSSMAN: Okay. 22 COMMISSIONER MCHUGH: Okay. I think 23 we were at page 131, right? 24 MR. GROSSMAN: 131, yes. Here we

1 ask for a third-party revenue impacts. 2 question we had was whether this is duplicative 3 of where we ask for studies relative -- This is 4 on page 97. So, we're comparing page 97 and 5 page 131. We ask for studies and reports 6 showing economic benefits to the region and impact on local and regional economy, including 8 impact on cultural institutions, small 9 businesses, etc. 10 So, the question in 3-26 obviously 11 is much broader. The question is is that 12 seeking information that wouldn't otherwise be 13 contained in the studies and reports? 14 COMMISSIONER MCHUGH: It seems to me 15 that 3-26 is so broad that it could yield all 16 kinds of different results that would resist 17 side-by-side comparison. And 3-1 is much more 18 focused and we ought to go with 3-1. That would 19 be my view. 20 COMMISSIONER CAMERON: That makes 21 sense. 22 COMMISSIONER ZUNIGA: I would agree. 23 MR. GROSSMAN: Then the next page, 24 132, the question is do we want to further or

1 define what we mean by draw or is that well 2 understood? 3 Certainly, it would seem to include 4 a number of patrons. Would it also include 5 increased business, consumables, hotel bookings, 6 etc.? Or is that term well enough understood 7 that we can just leave that? 8 COMMISSIONER MCHUGH: Commissioner 9 Stebbins is really responsible for that area. 10 The very fact that you raised the question 11 suggest that we ought to be it more clear, I 12 think, with those kinds of examples. So, why 13 don't you go ahead and do that. Does that make 14 sense to everybody? 15 COMMISSIONER ZUNIGA: Yes. 16 COMMISSIONER CAMERON: Yes, I agree. 17 As clear as we can be is certainly better. 18 MR. GROSSMAN: Page 142, I wasn't 19 clear exactly which objectives we were inquiring 20 Is it marketing strategies, the economic about. 21 plan coordination? 22 COMMISSIONER MCHUGH: This 23 undoubtedly comes right from the matrix, right? 24 MR. GROSSMAN: Right.

1 COMMISSIONER MCHUGH: So, the 2 matrix, whenever is right above this in the 3 matrix probably supplies the definition. Is the 4 previous question the one that's right above it in the matrix? 5 MR. GROSSMAN: Yes, I think these 6 7 are right in order. 8 COMMISSIONER ZUNIGA: They are in 9 the same order. 10 MR. GROSSMAN: So, it would be 11 community enhancements. I think that was the 12 reason we had the question is because the 13 preceding question is basically a catchall. 14 COMMISSIONER ZUNIGA: It may refer 15 to everything else in that section of the 16 matrix, not just the preceding question. 17 COMMISSIONER MCHUGH: Does it make 18 sense just to hold this and take another look at 19 the matrix? The matrix isn't here now. 20 just have a discussion after the meeting after 21 we look at that matrix and revise this question 22 accordingly. 23 COMMISSIONER ZUNIGA: That would be 24 fine.

	1430 00
1	MR. GROSSMAN: Okay. Page 150 I
2	would just quickly point out that we have added
3	just a place where applicants can enclose any
4	types of media or other presentations that we
5	haven't otherwise asked for. If there are video
6	or cyber presentations or whatever
7	COMMISSIONER MCHUGH: Right.
8	MR. GROSSMAN: or robots, they
9	can reference them there.
10	COMMISSIONER CAMERON: They can
11	reference them?
12	MR. GROSSMAN: Reference them and
13	tell us where they've included it, how we can
14	access it.
15	COMMISSIONER CAMONER: They're not
16	going to be dropping off big models, are they?
17	MR. GROSSMAN: See, we don't know.
18	That's why we included that section.
19	COMMISSIONER CAMERON: Do we want
20	that though?
21	MR. GROSSMAN: Big models?
22	COMMISSIONER CAMERON: Yes.
23	MR. GROSSMAN: I don't know.
24	COMMISSIONER CAMERON: Be careful

1 what you ask for. 2 COMMISSIONER MCHUGH: Right. 3 COMMISSIONER ZUNIGA: I think 4 technology should be able to help us in this 5 regard, pictures and videos captures a lot. 6 COMMISSIONER CAMERON: Maybe we have 7 to be specific about do we want it in electronic 8 version. Some of the models that they're 9 rolling out at the communities, I don't know 10 that we have the storage. 11 COMMISSIONER MCHUGH: The physical 12 model, probably we don't want, right? I don't 13 know how you'd get it in the front door some of 14 these things. 15 COMMISSIONER ZUNIGA: No, we don't. 16 COMMISSIONER MCHUGH: Right. 17 we'd have a construction crew come in to --18 COMMISSIONER CAMERON: Yes, we 19 would. 20 COMMISSIONER ZUNIGA: You would have 21 to have a room like the airplanes to fit these. 22 COMMISSIONER CAMERON: Provide a 23 mockup of the project. 24 COMMISSIONER MCHUGH: Why don't we

1 take mockup out, but video presentation or other 2 electronic things we -- if they want to submit 3 them, we would welcome them I would think. 4 COMMISSIONER ZUNIGA: Commissioner McHugh, I need a break in a little bit. 5 6 COMMISSIONER MCHUGH: Do you want to 7 take a break right now? 8 COMMISSIONER ZUNIGA: Yes, maybe a little bit. Yes. 9 10 COMMISSIONER MCHUGH: Let's take a 11 five-minute break and we'll resume and conclude 12 this in five minutes. 13 14 (A recess was taken) 15 16 COMMISSIONER MCHUGH: We are back 17 with the resumption of the 69th meeting. We are 18 proceeding to the next item, Mr. Grossman. 19 MR. GROSSMAN: Really quick on page 20 193 this pertains to vehicle traffic. 21 appears to be better suited in the mitigation 22 section. If there's no objection to that, we 23 would move it over. 24 COMMISSIONER MCHUGH: Sure. Let's

1 move it there. 2 COMMISSIONER ZUNIGA: Yes. 3 COMMISSIONER CAMERON: 4 MR. GROSSMAN: Page 238 through 246, 5 I just wanted to draw your attention to the 6 addition of this whole permitting section. This is consistent with the regulations where we ask 8 the applicants to outline all of their 9 permitting plans and understanding of the 10 process and all of the MEPA certificates and 11 otherwise. So, that has all been included here. 12 It includes the zoning. 13 COMMISSIONER CAMERON: Okay. 14 All right. COMMISSIONER MCHUGH: 15 MR. GROSSMAN: Page 258, I just 16 wanted to draw your attention to this as well. 17 This we've just beefed up the contributions 18 section and added an entirely new question as 19 you'll see on page 258, the negative advertising 20 question. This wasn't including initially. 21 COMMISSIONER CAMERON: Good. 22 MR. GROSSMAN: The next section I 23 just wanted to draw your attention to was the

signature section starting on page 300. I just

wanted to note that any time a statute or regulation calls for someone to agree to something or to promise or attest to something, we have included a page here at the back whereby we explain the situation and ask for an attestation.

And that, I think, concludes all of the areas I wanted to comment on.

COMMISSIONER MCHUGH: Okay. So,
Commissioners, are there any further questions
or issues that anybody wants to raise with this?
We have one open question and that's the
antecedent for these objectives in question 3-37
at page 142. We found the spot in the matrix,
but we can discuss that after we get back. It
refers to a number of different things.

Then we also have a number of places where you have suggested that one question is duplicative of another. And it seems to me that your judgment ought to control. And if you think it's duplicative, you can strike the one that duplicates the other.

So, if we proceed in that fashion with that one open question to be resolved and

1 then you resolving the others as you see fit, 2 that takes care of this; is that right? 3 there anything else that we need to do, I guess 4 I'm asking? 5 MR. GROSSMAN: I don't think so. We 6 make those changes. We certainly have to 7 reformat some of the areas. We'll have to check 8 the numbering, things of that nature. But otherwise I think that's it. 9 10 COMMISSIONER MCHUGH: Okay. Then 11 the plan will be to issue that Monday? It will 12 be available Monday? Do we have a target date? 13 MS. BLUE: I think we can do that. 14 The plan will be that we will go back and make 15 the changes, clean it up, get the format, 16 recirculate it internally one more time. And 17 then it should be ready for posting on Monday. 18 COMMISSIONER MCHUGH: Okay. That's terrific. That's a job well 19 right. 20 done, very well done. 21 COMMISSIONER CAMERON: Excellent, 22 very good work. 23 COMMISSIONER MCHUGH: And we get 24 this process moving. And then publicize at the

same time in some fashion that availability and desirability of the pre-application meetings so that we can get those underway. And move the entire process forward in that fashion. That's great. That's great.

All right. Thank you very much.

There is one other question for you, Ms. Blue.

And I don't know whether Chairman Crosby showed it to you. But he got a letter from the law firm that is representing Hopkinton dated June 12, a recent letter, suggesting that there was some previous suggestion about a period of public input on the background investigations before the suitability findings were made. Are you familiar with that at all?

MS. BLUE: I am not. Is that the letter that came in yesterday, I believe?

COMMISSIONER MCHUGH: It came in yesterday. It's dated yesterday, I think.

MS. BLUE: I reviewed it briefly. I wasn't entirely sure what the reference was in that letter. And I need to go back over it. He has several other question that will need to be addressed as well.

COMMISSIONER MCHUGH: Okay. Now is not the place then to discuss it since you haven't had a chance to really take a look at it. Our plan is -- Do we have a plan, Director Day, that you care to discuss for dealing with the results of the background investigations? Or is that simply something we'll deal with and talk about at the next meeting? I mean the subject, I'm sure there is a plan.

MR. DAY: We have a plan, which is ongoing on preparation, presentation, delivery to the Commission and scheduling it at appropriate public meetings.

COMMISSIONER MCHUGH: Okay. Let's then simply fold addressing this question into that overall plan rather than trying to deal with it today. And that's the letter of June 12, 2013 from J. Raymond Miyares of Miyares and Harrington to Chairman Crosby referring to an earlier letter that he apparently sent to you. Okay. Thank you. That does conclude that.

Let's move then, if we might, to item six on the agenda, which is the Racing Division, Director Durenberger

I should add before I ask Director

Durenberger's taking her seat that once again

that may to the watching audience and even to

the audience here that last exercise may have

been something equivalent to watching the paint

dry, but it is an essential component of the way

we work.

Our decision-making as we've said

many times before done in public. This is the time and mechanism for making the kinds of decisions that we have to make in order to move the Commission's business forward. And sometimes it is in the fine-grained detail that we've just been through.

So, Director Durenberger, good morning.

DR. DURENBERGER: Good afternoon,

Mr. Chair or good morning.

COMMISSIONER MCHUGH: It still is, yes.

DR. DURENBERGER: We are getting close. Today I have administrative updates for you. I have a very brief one, a request from Suffolk Downs.

As you know, we put names before you for approval as racing officials during the 2013 racing meeting. This is in addition to an earlier list. What we've done the past is we have requested your approval pending successful completion of a background check. And I would put that before you today.

This particular applicant, I believe, is acting as a patrol judge for Suffolk, probably working in the racing office in the morning.

COMMISSIONER MCHUGH: Is that information for us or are you seeking some action by us on that?

DR. DURENBERGER: I am requesting your approval pending successful completion of a background check.

COMMISSIONER CAMERON: Mr. Chair this is consistent with other approvals that we've made for employees that must come before us for approval.

So, I would move that we approve this racing official, Noelle Rand, pending that completion of a State Police background

Is

1 investigation.
2 COMMISSIONER MCHUGH: All right.

COMMISSIONER ZUNIGA: Second.

COMMISSIONER MCHUGH: All in favor,

6 aye.

3

4

5

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

7 COMMMISSIONER CAMERON: Aye.

8 COMMISSIONER ZUNIGA: Aye.

there a second to that motion?

COMMISSIONER MCHUGH: The motion is

carried.

DR. DURENBERGER: My next order of business has to do with an item that has been in news within the last week. It's been a matter of some debate in the national trade publications for racing as well as some local press. This has to do with a state withholding, a state tax withholding.

The Expanded Gaming Act made some changes to the existing tax law in Massachusetts. And while I am certainly not an expert on taxation, I thought it might be helpful since it's been in the news to just kind of describe to you basically what is going on, what the issue is. Since it wasn't an agenda

item, probably not subject to discussion. But I figured getting the information out there and explaining the issue might be beneficial for everybody.

COMMISSIONER MCHUGH: Surely.

DR. DURENBERGER: There has been forever, although I'm sure it started at some point, a federal withholding type requirement. The federal law can be found in 26 USC 3402(q). What happens here is that if you are a parimutuel customer and you have a win that is triggered with 300 to 1 odds or greater you do have to fill out a W-2G. If your proceeds of that win exceed \$5000, it also trips a federal withholding requirement. The duty is on the licensee to withhold that at the time at the point of redemption.

There's a federal exception for bingo, Keno and slot machine winnings. And interestingly losses are deductible up to winnings. So, you can take care of all of that at the end of the year.

Previously in Massachusetts, there was an exception for "winnings from horse and

dog racing". And the Expanded Gaming Act removed that exception, and there's a couple of other things.

So, what we see now in the Massachusetts chapter is that winnings or \$600 or greater will trip now both the W-2G requirement as well as an automatic withholding requirement, a five percent tax for the state. Not just by the way for winnings from horse and dog racing, but it also removed the federal exception for bingo, Keno, lottery tickets and slot machine winnings as well, which is just interesting to me as a racing person. I think the gaming side -- I'm starting to learn about gaming now.

Under Massachusetts, the losses are not deductible the way that they are in federal unless you meet the criteria for trade of business as a gambler. The only thing you can deduct is the buy-in for the winning wager. So, I put together an example if it would be helpful or if you wanted to ask your question before.

COMMISSIONER ZUNIGA: Yes, I have a question. So, the Gaming Act also removed the

1 federal exemption? 2 COMMISSIONER CAMERON: This in addition to the federal, right? 3 4 DR. DURENBERGER: Yes. 5 COMMISSIONER MCHUGH: This just 6 deals with state tax. 7 DR. DURENBERGER: Correct. 8 COMMISSIONER ZUNIGA: That was my 9 understanding. 10 COMMISSIONER MCHUGH: It's § 28 of 11 the Chapter 194 of the statute of 211. 12 DR. DURENBERGER: Right, which 13 amended 62B, § 2. So, for those of us who enjoy 14 numbers, I've put together an example. 15 interesting because in the trades I'm seeing 16 things like winning wager versus winning ticket. 17 And there's been some confusion I think from 18 some customers is what we're hearing about 19 having multiple bets on one ticket. 20 Really we're looking at wagers. 21 you might have a ticket. And let's say that you 22 bet \$200 to win, \$200 to place and then you're 23 going to cover yourself with \$100 show bet.

you have one ticket. It's got three wagers and

it's a \$500 buy-in, if you will. Let's say that the horse doesn't win, doesn't come in second but comes in third. And his show odds were 6 to 1.

So, your winning wager on that ticket pays \$700 and you net \$600. The ticket itself pays \$700, but your net is only \$200 because you had a \$500 buy-in.

Under federal law, the 300 to 1 odds ratio has not been met. So, there's no W-2G reporting requirement triggered. Your proceeds are \$5000 or less. So, the federal withholding requirement isn't triggered. And your two losing wagers plus your buy-in of \$500 would be deductible against your \$700 payout at the end of year.

Again, previously under

Massachusetts law there would have been an

exception because this was a winning for horse
or dog racing. So, there would have been no
reporting or withholding requirement.

Now however with this exception removed, because you have winnings of \$600, it triggers the W-2G reporting requirement. And

because the winnings are \$600, this five percent state withholding requirement is triggered. Only the \$100 buy-in for the winning wager is deductible against that \$700 payout. The \$400

loss is not.

So, there's some practical implications here regarding the point of redemption paperwork, the duties on our licensees. The winning pari-mutuel customer goes to the window. He has to present his or her photo ID as well as some proof of Social Security card.

There's paperwork exchanged between the customer and the track. And then there's paperwork exchanged, of course, between the track and the Commonwealth. But I think more interestingly, at least from the pari-mutuel customer's perspective, is that difference in the year-end deductions.

Because again, under federal law the losses up to winnings can be claimed as itemized deductions. And under Massachusetts law, it's only that buy-in. I think that's a big deal.

If you're a big player, that's a big deal.

And I just wonder what the implications are for the slot player too. If you're sitting there all afternoon and you have \$1000 in the machine and then you hit the \$600 win, you're getting taxed on what's in that loss for you. I thought that was interesting.

So, I just thought I would put that before you to explain what the issue is and stay tuned, I suppose.

COMMISSIONER MCHUGH: Yes. I think we need to be perfectly clear that this is not within our regulatory domain. This is the Department of Revenue. This is the taxation. This is the Legislature's judgment as to the appropriate taxation of income.

And some taxation has always been applicable to the winnings whether or not there was a deduction requirement. And this is obviously a legislative device designed to ensure that the taxes owed are paid.

The exact way it plays out, how it plays out, its impact on our domain is nonexistent. We just have no regulatory authority over it except to make sure that

people are alerted to it and they are conforming to the rules so that the money is collected.

But it has, as you noted, Director

Durenberger, gotten some attention over the last

few weeks. And that's the back story for it.

Other discussion about that issue?

Okay. Thank you, for that clarification.

DR. DURENBERGER: And item B has to do with some delegation of authority. Catherine are you presenting?

MS. BLUE: Yes, thank you. In your materials today, there are two memos and two resolutions. These are for delegations of authority that pertain to Racing matters primarily.

The first is a delegation from the Commission to the Director of Racing to allow the Director of Racing to approve things that we refer to broadly as track matters. Those matters include sending notices when a licensee had failed to make required payments, executing show cause, making changes in post times, approving the addition of racing personnel as you did here today. Those things would be

1 delegated to the Director of Racing.

And making certain changes in the racing schedule, although permanent changes in a racing schedule or an amendment of a license would come to the Commission.

So, this will just streamline the process of making these changes. They oftentimes come in between Commission meetings. They generally are a very quick issue to address. So, I would ask that you approve the motion and you delegate this authority to the Director of Racing.

COMMISSIONER MCHUGH: A couple of weeks ago, maybe a meeting or two ago, we approved taking two days or three days out of the Suffolk schedule and putting them at the end, if I recall correctly, putting them around Thanksgiving with the anticipation that ultimately they would be dropped, if I have that right.

Under this resolution the movement of them to the end would be something you would do, Director Durenberger. But dropping them off would be something that the Commission would

have to do. Is that the kind of thing the way that would work?

DR. DURENBERGER: Commissioner, Mr. Chair, I apologize. I wasn't here, so I wasn't part of that discussion at the previous meeting. But as I understood it, that actually was an amendment to the license, because the license specifies the days.

So, that even though it didn't change the number of race days, because it changed the schedule as it appears on their license, I think that would have had to come before you.

COMMISSIONER MCHUGH: I see.

MS. BLUE: At that point, it did.
What's contemplated under this delegation is as long as the total number of days don't change,
no. But if the days were going to be dropped,
lessening or shortening the schedule would have to come before the Commission.

COMMISSIONER MCHUGH: Right. So, that under this resolution if we passed it, the movement of the days to a different time -- a different day would be something Director

Durenberger could do, but dropping them entirely would not be.

MS. BLUE: Yes, that's right.

COMMISSIONER MCHUGH: Okay.

MS. BLUE: That is the first delegation. The second delegation is a delegation of authority to the Executive Director to be able to make and approve and enter into any documents that are required under 128A § 5(h).

§ 5(h) lays out specific payments that need to be made. The payments are specific generally in amount. They're specific as to who they go to. So, it will just make administrative sense to let the Executive Director review them, sign the documents. If there's a grant agreement involved, enter into it.

And then as with each of these delegations, the Director of Racing and the Executive Director when they come before you and do the reports, they will let you know what they have done. If they've exercised this delegation, they'll just give you an update at

1 the next available meeting. 2 COMMISSIONER MCHUGH: All right. 3 Sounds sensible. Any discussion or questions? 4 COMMISSIONER CAMERON: I see no 5 reason we shouldn't approve these. 6 COMMISSIONER ZUNIGA: Yes, I would 7 There's a number of activity that 8 happens day-to-day. So, I don't want to stay in 9 the way of that. 10 COMMISSIONER MCHUGH: All right. 11 What would you like to do? 12 MS. BLUE: All you need to do is 13 move the motions that are included in your 14 package and vote on them and that will 15 accomplish both delegations. 16 COMMISSIONER ZUNIGA: I can make a 17 motion. 18 COMMISSIONER CAMERON: Please do, 19 Commissioner. 20 COMMISSIONER ZUNIGA: That this 21 Commission delegate the request as set forth in 22 this memorandum to delegate the Director of 23 Racing the authority to approve track matters 24 pertaining to racing licensees to ensure the

1 efficient operation of the Racing Division and 2 regulation of the racing licensees. 3 COMMISSIONER CAMERON: Second. COMMISSIONER MCHUGH: All in favor, 4 5 aye. 6 COMMISSIONER ZUNIGA: Aye. 7 COMMISSIONER CAMERON: Aye. 8 COMMISSIONER MCHUGH: And that 9 motion is adopted. The second one -- That dealt 10 with the delegation to Director Durenberger. 11 Yes, for track COMMISSIONER ZUNIGA: 12 matters. 13 COMMISSIONER MCHUGH: For track 14 So, now is there a motion with respect matters. 15 to the delegation to Executive Director Day? 16 MS. BLUE: Yes, the second motion in 17 your material. 18 COMMISSIONER ZUNIGA: Yes. 19 happy to make that one as well, Mr. Chair, if 20 that's okay. 21 That the Commission approve a 22 delegation of authority to the Executive 23 Director to approve and make payments required

under § 5(h) of chapter 128A to negotiate, enter

1 into and execute all necessary agreements and 2 documents to make such payments and to take all 3 steps necessary to comply with the requirements 4 of said section. 5 COMMISSIONER CAMERON: Second. 6 COMMISSIONER MCHUGH: All in favor, 7 aye. 8 COMMISSIONER CAMERON: Aye. 9 COMMISSIONER ZUNIGA: Aye. 10 COMMISSIONER MCHUGH: All right. And that motion too is carried. All right, 11 12 anything else Director Durenberger? 13 DR. DURENBERGER: That concludes the 14 Racing report. 15 That concludes. MS. BLUE: 16 COMMISSIONER CAMERON: Thank you. 17 COMMISSIONER MCHUGH: All right, 18 Thank you very much. We haven't had a 19 meeting since we had the opening-day ceremonies, 20 have we? That was a great day to get racing 21 started on the thoroughbred side. We talked 22 about getting racing started on the standardbred 23 side a while ago. That too was a great day. 24 This is now our fully up and running Racing

1 Division. 2 DR. DURENBERGER: Both tracks in the 3 Commonwealth are up and running, yes. 4 COMMISSIONER MCHUGH: Up and 5 running, yes, which is really a great 6 accomplishment to move us forward. So, thank 7 you for all of the work you've done in getting 8 us up and running. 9 DR. DURENBERGER: I think our licensees have done this a time or two. 10 11 COMMISSIONER MCHUGH: Thank you. Is 12 there any further business to come before the 13 Commission? Does anybody have anything further? 14 Then I would entertain a motion to adjourn. 15 COMMISSIONER ZUNIGA: So moved. 16 COMMISSIONER CAMERON: Second. 17 COMMISSIONER MCHUGH: All in favor, 18 aye. 19 COMMISSIONER CAMERON: Aye. 20 COMMISSIONER ZUNIGA: Aye. 21 COMMISSIONER MCHUGH: We are 22 adjourned from the 69th meeting. Thank you all. 23 24 (Meeting adjourned at 11:42 a.m.)

## 1 ATTACHMENTS:

2

7

8

9

10

11

12

13

14

15

16

19

20

- Massachusetts Gaming Commission June 13,
   2013 Notice of Meeting and Agenda
- 5 2. Massachusetts Gaming Commission May 30, 6 2013 Meeting Minutes
  - June 11, 2013 Massachusetts Gaming Commission Cash Flow Projection with Draft FY'14 Budget
  - 4. Massachusetts Gaming Commission Press

    Release Massachusetts Gaming Commission

    Hires Mark Vander Linden as Director of

    Research and Problem Gambling
  - 5. Curriculum vitae of Mark Vander Linden
  - 6. Draft 38 Simple Steps to Issue a Gaming
    License Category 1 Regions A, B
- 7. Draft 38 Simple Steps to Issue a Gaming
  License Category 1 Region C
  - 8. Draft 37 Simple Steps to Issue a Gaming
    License Category 2
- 9. Massachusetts Gaming Commission RFA-2
  Application for Category 1 or Category 2
  Gaming License

			Page	114	
1	ATTA	CHMENTS (continued):			
2	10.	June 12, 2013 Suffolk Downs Memorandum			
3		Regarding Approval of a Racing Official			
4	11.	Department of Revenue Excerpt Regarding			
5		Withholding on Wagering Winnings			
6	12.	June 13, 2013 Memorandum Regarding			
7		Delegation of Authority to the Director	of		
8		Racing			
9	12.	June 13, 2013 Memorandum Regarding			
10		Delegation of Authority to the Executiv	e		
11		Director			
12					
13					
14					
15	SPEAKERS:				
16					
17	Cathe	erine Blue, General Counsel			
18	Richa	ard Day, Executive Director			
19	Dr.	Jennifer Durenberger, Director of Racing			
20	Todd	Grossman, Staff Attorney			
21	Mark	Vander Linden, Director of Research and			
22		Problem Gambling			

23

	Page 11
1	CERTIFICATE
2	
3	I, Laurie J. Jordan, an Approved Court
4	Reporter, do hereby certify that the foregoing
5	is a true and accurate transcript from the
6	record of the proceedings.
7	
8	I, Laurie J. Jordan, further certify that the
9	foregoing is in compliance with the
10	Administrative Office of the Trial Court
11	Directive on Transcript Format.
12	I, Laurie J. Jordan, further certify I neither
13	am counsel for, related to, nor employed by any
14	of the parties to the action in which this
15	hearing was taken and further that I am not
16	financially nor otherwise interested in the
17	outcome of this action.
18	Proceedings recorded by Verbatim means, and
19	transcript produced from computer.
20	WITNESS MY HAND this 14th day of June,
21	2013.
22	Januar Jonaan
23	LAURIE J. JORDAN My Commission expires

Notary Public May 11, 2018