Page 1 1 THE COMMONWEALTH OF MASSACHUSETTS 2 MASSACHUSETTS GAMING COMMISSION 3 PUBLIC MEETING #153 4 5 б CHAIRMAN 7 Stephen P. Crosby 8 9 COMMISSIONERS 10 Gayle Cameron 11 James F. McHugh 12 Bruce W. Stebbins 13 Enrique Zuniga 14 _____ 15 16 17 18 19 20 May 28, 2015 10:30 a.m. - 2:15 p.m. 21 BOSTON CONVENTION AND EXHIBITION CENTER 22 415 Summer Street, Room 107B 23 Boston, Massachusetts 24

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1	PROCEEDINGS:
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3	CHAIRMAN CROSBY: We're calling to
4	order the 153rd meeting of the Massachusetts
5	Gaming Commission at the Boston Convention
6	Center on Thursday, May 28 at about 10:30 AM.
7	First item is the minutes, Commissioner McHugh.
8	COMMISSIONER MCHUGH: Thank you, Mr.
9	Chairman. We have two sets of minutes for
10	consideration and approval today. I'll take
11	them seriatim. The first is the May 6, 2015
12	minutes. They are in the book. And I would
13	move that they be adopted as they are presented
14	with the usual reservation of the power to
15	correct mechanical and typographical errors.
16	COMMISSIONER STEBBINS: Second.
17	CHAIRMAN CROSBY: Discussion? All
18	in favor?
19	COMMISSIONER MCHUGH: Aye.
20	COMMISSIONER CAMERON: Aye.
21	COMMISSIONER ZUNIGA: Aye.
22	COMMISSIONER STEBBINS: Aye.
23	CHAIRMAN CROSBY: Opposed? The ayes
24	have it unanimously.

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1	COMMISSIONER MCHUGH: And the second	
2	set, Mr. Chairman is from last week's meeting	
3	I mean of two weeks ago meeting of May 14.	
4	I'd make the same motion that is to approve	
5	them in the form in which they appear in the	
6	packet with the usual reservation of rights for	
7	mechanical and typographical errors.	
8	CHAIRMAN CROSBY: Second?	
9	COMMISSIONER STEBBINS: Second.	
10	CHAIRMAN CROSBY: Further	
11	discussion? All in favor, aye.	
12	COMMISSIONER CAMERON: Aye.	
13	COMMISSIONER ZUNIGA: Aye.	
14	COMMISSIONER STEBBINS: Aye.	
15	CHAIRMAN CROSBY: Opposed? The ayes	
16	have it unanimously.	
17	COMMISSIONER MCHUGH: I abstained	
18	from that because I was not here. It's four,	
19	zero.	
20	CHAIRMAN CROSBY: Actually, sorry.	
21	And I abstained from the first set when I	
22	wasn't here, my apologies.	
23	COMMISIONER MCHUGH: That's right.	
24	I should have pointed that out.	

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1	CHAIRMAN CROSBY: So, four to zero		
2	vote.		
3	COMMISSIONER MCHUGH: On both sets.		
4	CHAIRMAN CROSBY: Next up is		
5	administrative update, Executive Director Day.		
6	MR. DAY: Good morning Mr. Chairman,		
7	members of the Commission. This morning we're		
8	going to start right off with a bang here.		
9	Today we've got Wynn representatives		
10	are here with us, Bob DeSalvio and Chris Gordon		
11	and then Steve Rusteika is also here from PMA.		
12	And if you take a look behind your tab 3(a) and		
13	(b), they're here to talk to you and present		
14	their first quarterly report and their six-		
15	month projection schedule. So, I will turn it		
16	over to Wynn.		
17	COMMISSIONER MCHUGH: Good morning.		
18	MR. RUSTEIKA: Good morning,		
19	Commissioners. We are very pleased to be here		
20	this morning, and I'm not going to say much.		
21	I'm going to turn it over to Bob and Chris.		
22	MR. DESALVIO: Good morning,		
23	Commissioners, Bob DeSalvio here with Wynn		
24	today. I'm joined by Chris Gordon. Thanks for		

		Page 5
1	the time so we can provide our update. We had	
2	produced a PowerPoint presentation, which we'll	
3	want to take you through now. It's the	
4	quarterly report as of March 31.	
5	And the first topic we want to talk	
6	about is permitting. So, actually on page	
7	four, we are currently in the process of	
8	working on our SSFEIR. And that's the second	
9	supplemental filing that we are doing. And the	
10	scope of that particular filing was limited to	
11	the items that you see here on the PowerPoint.	
12	The first was to give a full	
13	explanation of the MBTA land transfer including	
14	all of the issues surrounding our meetings with	
15	the MBTA, the land transaction itself, and	
16	ultimately the escrow arrangement. So, that's	
17	item number one.	
18	The second is to go through the	
19	impacts of the MBTA operations.	
20	CHAIRMAN CROSBY: Why don't you give	
21	us the status of each as you go through them.	
22	MR. DESALVIO: Sure. And the status	
23	is that the escrow agreement was completed.	
24	And that process is over. So, we'll just be	

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1	reporting on that as part of the filing.		
2	CHAIRMAN CROSBY: Is the MBTA		
3	redoing the procurement while it's in escrow?		
4	MR. DESALVIO: No, it just goes in		
5	escrow. The money has been put in escrow. And		
6	so it awaits now the MEPA action.		
7	COMMISSIONER MCHUGH: Doesn't there		
8	have to be I don't want to belabor this, but		
9	doesn't there have to be a workup of the MEPA		
10	environmental impacts of the transfer? Wasn't		
11	that the issue? Doesn't somebody have to be,		
12	whether it's you or the MBTA or both, working		
13	on an analysis of the environmental impacts of		
14	that transfer?		
15	MR. DESALVIO: Yes, and that will be		
16	part of the filing.		
17	COMMISSIONER MCHUGH: Okay. It's		
18	not just a description of the escrow		
19	arrangement, it's a description of the		
20	environmental consequences of the transfer.		
21	MR. DESALVIO: Yes. It's the entire		
22	transaction from start to finish.		
23	COMMISSIONER MCHUGH: All right.		
24	MR. DESALVIO: The second item is		

		Page	7
1	the impacts of the MBTA operations and transit.		
2	And that is that by acquiring this parcel		
3	through the MBTA, we wanted to make sure that		
4	there were no impacts on their operation. And		
5	that it can perform the maintenance functions		
6	that they normally do in the Everett yard.		
7	So, there will be in that filing an		
8	analysis that shows that the MBTA operations		
9	remain whole and that they are able to do all		
10	of the work that they currently do to keep		
11	their services up and running.		
12	CHAIRMAN CROSBY: And the Orange		
13	line subsidy?		
14	MR. DESALVIO: The Orange line		
15	subsidy, we've now met three times with the DOT		
16	with proposals going back and forth. There's		
17	another piece of information that we are		
18	waiting from the MBTA and then we'll get that		
19	to a conclusion obviously before the filing.		
20	So, that it's been very productive		
21	meetings with the T on that arrangement. So,		
22	right now we just have a number a small		
23	number of open items and then we'll resolve		
24	that and we'll report on that in the filing.		

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1	CHAIRMAN CROSBY: A small number of		
2	open items including the subsidy?		
3	MR. DESALVIO: Including the dollar		
4	amount of the subsidy itself, yes. There are		
5	some different calculations. Quite honestly,		
6	they are looking at that very carefully. This		
7	is a unique sort of process for them. And it		
8	is something that probably has some		
9	implications well past our project.		
10	So, I think they are being very		
11	thoughtful about this. So, we've had some very		
12	good exchanges back and forth. It's not just a		
13	number. In reality there are some conceptual		
14	ideas Yes, and they've been doing a great		
15	job with it.		
16	Next is the mitigation and Section		
17	61 Findings. So, anytime that you redo one of		
18	these statements, we would have to go through		
19	and update any of the Section 61 Findings.		
20	That's normally a requirement of any these		
21	filings. And correct me if I'm wrong Chris,		
22	we'll be actually putting in the document the		
23	entire. The entire Section 61 Filings will be		
24	re-included in this next filing.		

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1	MR. GORDON: Including any updates.		
2	MR. DESALVIO: And including any		
3	updates. The next item is traffic and		
4	transportation. This particular section is		
5	limited to establishing a process for		
6	integrating the city of Boston's long-term		
7	plans for Sullivan Square and Rutherford Avenue		
8	and the impacts of casino related traffic and		
9	additional information, and clarification of		
10	the modeling development to address any		
11	concerns by municipalities.		
12	When we say municipalities in		
13	plural, there was a number of comment letters		
14	that we received as part of the process asking		
15	about certain technicalities. So, as part of		
16	the normal response to comments, we will be		
17	addressing all of those in the next filing.		
18	And some of those came in from other		
19	surrounding communities. As far as the process		
20	with the city of Boston, again, we've been		
21	talking to the DOT. And Secretary Pollack has		
22	called a meeting to get the interested		
23	stakeholders together, and to discuss a process		
24	for moving forward to talk about this		

		Page 10
1	integration of our plan with the long-term	
2	solution for Sullivan Square. So, that process	
3	is just beginning. But notifications have gone	
4	out for the first meeting on that topic.	
5	And then of course the last of the	
6	five items is the response to comments. As you	
7	do with any other of these filings, anytime a	
8	letter is submitted, we go through and we do a	
9	detailed response so that we can make sure that	
10	any interested stakeholder gets an answer to	
11	their question.	
12	So, we are in the process of doing	
13	that. I'm hesitant to give you a firm date of	
14	the filing because there are a few open items.	
15	So, I'd rather not peg a date. We've said	
16	we're going to file it this summer, but that	
17	gives us sort of a three-month window. I would	
18	hope that it would be at the frontend of that	
19	as opposed to the back-end of that.	
20	But there are a couple of open items	
21	that we need to resolve before we get the	
22	filing in. We want it to go in complete and as	
23	accurate as possible. So, we'll wait until	
24	it's ready and then submit it.	

		Page 11
1	CHAIRMAN CROSBY: Questions?	
2	COMMISSIONER ZUNIGA: To the extent	
3	you can speak to this, Mr. DeSalvio, the	
4	process relative to the long-term planning on	
5	Sullivan Square, you also mentioned a first	
6	meeting perhaps precipitated by Secretary	
7	Pollack. Do you have a date for that yet or	
8	would you characterize that to be the first	
9	part of that for the process?	
10	MR. DESALVIO: Yes. We do have a	
11	date. It's this coming Monday, June 1. And so	
12	we're going to really take the lead in the	
13	Department of Transportation and want to hear	
14	how they are thinking about our process. And	
15	we'll learn more about that on Monday.	
16	COMMISSIONER ZUNIGA: Okay.	
17	CHAIRMAN CROSBY: What is your	
18	understanding of what the Secretary was looking	
19	for when they made that requirement for the	
20	process?	
21	MR. DESALVIO: From what we	
22	understand, the issue of Sullivan Square is not	
23	only a Boston issue but it has regional	
24	implications with all of the surrounding	

		Page 12
1	communities, whether it's Everett or	
2	Somerville.	
3	And it's an important transportation	
4	hub for the region including the T stop that's	
5	there. So, I think the idea was to get all of	
6	the stakeholders that would be critical to the	
7	thought process on it in a room and maybe get	
8	some combined wisdom from the group.	
9	Again, we'll wait and see what kind	
10	of thoughts the DOT has on that. But I think	
11	that was it. It was to take a bit of a	
12	regional approach because that particular area	
13	is so critical for transportation.	
14	CHAIRMAN CROSBY: Anybody else?	
15	COMMISSIONER CAMERON: Mr. DeSalvio,	
16	is a firm consensus necessary to move forward	
17	on that issue?	
18	MR. DESALVIO: I don't know if I can	
19	answer that question yet. I think it's	
20	important to get the stakeholders in a room.	
21	COMMISSIONER CAMERON: So, after	
22	Monday you'll have a better idea?	
23	MR. DESALVIO: I think so, in	
24	fairness.	

		Page
1	COMMISSIONER STEBBINS: Bob, just	
2	one quick question. The fifth one in terms of	
3	responding to comments contained within	
4	responding to comments that were submitted as	
5	part of the MEPA process.	
б	When I first read that that kind of	
7	came across as everybody's required to do it.	
8	It's not necessarily a special consideration	
9	for this one application. But I also read it	
10	to kind of suggest that maybe the responses to	
11	comments was something that you were doing all	
12	along through the most recent round of the EIR	
13	filing. Am I characterizing it wrong or is	
14	there something I'm missing?	
15	MR. GORDON: You have to do response	
16	to comments at each step of the way. We've	
17	done the EENF, the DEIR, the EIR, etc. We've	
18	done response to comments at each stage. We	
19	did see this as routine.	
20	There was some language in there	
21	about formatting and how to respond to comments	
22	for easier sorting and that sort of stuff. And	
23	we've talked to MEPA I think three times now	
24	about how to actually do this. And we think	

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1	we're in sync with how to do it.	
2	So, we will be responding to every	
3	comment that came in from anybody. And the	
4	comments will be thorough and answer the	
5	question. We didn't see anything unusual in	
б	the request.	
7	MR. DESALVIO: And I do think though	
8	one other comment on that is that at each round	
9	there may or may not be some new commenters. I	
10	know there might have been some that might have	
11	been unique at each round. So, we have to	
12	obviously stay up to date and be most current	
13	with the responses.	
14	COMMISSIONER STEBBINS: Okay.	
15	CHAIRMAN CROSBY: Great.	
16	MR. DESALVIO: On now page five	
17	under permitting, our site plan review	
18	application. That's for the actual site plan	
19	of the casino project itself. It was submitted	
20	to the city of Everett on May 11. And right	
21	now there's a proposed hearing date of June 22,	
22	2015 for our site plan review in the city of	
23	Everett.	
24	We also notice of intent, and that's	

	Page 15	,
1	to the Everett Conservation Commission. In	
2	early June, we'll be submitting that notice of	
3	intent to the Everett Conservation Commission.	
4	And again that's for the main project work.	
5	And of course, Chapter 91. Chapter	
6	91, it's sequential, obviously, with the	
7	environmental certificate. So, at the	
8	conclusion and after we would potentially	
9	receive an environmental certificate, we would	
10	then be prepared to file our Chapter 91	
11	application.	
12	We've actually got the work on that	
13	for the most part done. And we are just	
14	waiting until we get a final MEPA signoff and	
15	get a certificate. And then we'll be	
16	submitting that right behind that.	
17	COMMISSIONER MCHUGH: You keep	
18	referring to page numbers, Mr. DeSalvio.	
19	MR. DESALVIO: Oh, I'm sorry. It's	
20	not in your book?	
21	COMMISSIONER CAMERON: No, it's not	
22	in the book.	
23	MR. DESALVIO: I'm so sorry.	
24	COMMISSIONER MCHUGH: No. I	

		Page 16
1	understand.	
2	MR. DESALVIO: Now I'm going to turn	
3	it over Chris to talk a little bit about the	
4	site remediation.	
5	MR. GORDON: Thanks Bob.	
6	COMMISSIONER MCHUGH: Are you	
7	finished the permitting issues?	
8	MR. DESALVIO: Yes.	
9	COMMISSIONER MCHUGH: On the	
10	document I do have which is a document at tab	
11	2(b) 3(b), it's the Wynn Resort in Everett	
12	quarterly report to us. At page four, it says	
13	on a separate track Howard Stein Hudson, Wynn's	
14	design team for the Sullivan Square	
15	improvements has been working since last year	
16	on conceptual designs for the improvements and	
17	has filed an application with the city of	
18	Boston's PIC to advance the design. And that's	
19	reiterated on page five, the appendix three.	
20	Could you just tell me about that	
21	because that was a condition of the license	
22		
0.0	that that be done within 90 days. So, could	
23	that that be done within 90 days. So, could you just tell me a little bit about that?	

		Page 17
1	our application to the Public Improvement	
2	Commission on January 30, 2015. A copy of our	
3	submission was previously provided to the	
4	Commission and it includes the following: an	
5	engineering report, a coordination plan in 11	
6	by 17, a coordination plan with pavement	
7	markings in 11 by 17, a coordination plan in 24	
8	by 36, a coordination plan with pavement	
9	markings in 24 by 36.	
10	Our engineering consultant who	
11	prepares these applications on a regular basis	
12	prepared our application following consultation	
13	with the Public Improvement Commission. A copy	
14	of our application was also submitted to 13	
15	agencies.	
16	While there is no formal	
17	application, our application follows the	
18	process prescribed by the Public Improvement	
19	Commission. We've not received any indication	
20	from the Public Improvement Commission or any	
21	other agency that our application is deficient	
22	in any way.	
23	So, I want to make sure that we got	
24	on the record what we have done so far. That's	

		Page 18
1	good question about the PIC.	
2	COMMISSIONER MCHUGH: I would like	
3	for you to follow up with staff with respect to	
4	what's happened since that occurred. And I	
5	would like to understand where we are on that.	
6	The 90-day requirement was a requirement As	
7	you know, we discussed it at the license	
8	hearing a requirement designed to get that	
9	piece of it moving forward and a concrete	
10	proposal on the table and an indication that	
11	the other requirements for getting those	
12	permits were moving forward.	
13	So, I'd like to have staff follow up	
14	with you to see where we are on that. And then	
15	either have staff or you come back at a future	
16	meeting and perhaps tell us further what's	
17	going on and what's materialized and what the	
18	anticipated next steps are and list some	
19	timelines.	
20	MR. DESALVIO: Great. We'll be	
21	happy to do that.	
22	CHAIRMAN CROSBY: Just also while	
23	you're on permitting, for anybody who is	
24	interested in doing development work in	

		Page 19
1	Massachusetts, I would draw anybody's attention	
2	to tab 3(c), which has a seven-page list of all	
3	of the permits, individual permits required by	
4	Wynn, 33 I think if I counted accurately. But	
5	it's a stack. It's a staggering proposition.	
6	And you hear about it all of the	
7	time. You hear people talk about permitting in	
8	Massachusetts but it's interesting to look at	
9	that seven-page list, just for the record.	
10	MR. DESALVIO: Very comprehensive.	
11	MR. GORDON: What we're going to try	
12	to do later in the schedule is try make it in	
13	plain English because it's spaghetti soup after	
14	a while. So, try to explain sort of how it	
15	flows. It does make sense but it's a	
16	complicated path. All set to move on?	
17	CHAIRMAN CROSBY: Yes.	
18	MR. GORDON: I'm going to give you	
19	an update on remediation. It's no secret, the	
20	site is historically an industrial site. It's	
21	quite contaminated. So, we want to make sure	
22	we get ahead of the remediation.	
23	So, we've been busy at work since we	
24	received our license, doing a lot of work.	

		Page 20
1	We've got nearly 2000 borings are done. All of	
2	the on-site investigation is finished. All of	
3	the water-site investigation is finished. The	
4	actual last lab reports came back this week for	
5	the water-site work.	
б	So, we think we now know about as	
7	much as we can about the site. And we've got	
8	plenty of information on that. What happens is	
9	after you do that investigation, you file your	
10	reports with the DEP. The remedial action	
11	measures plan has been provided to the DEP for	
12	Phase 1, which is the most robust part of the	
13	remediation.	
14	It's actually removing the hotspots,	
15	we call them. If you remember from our earlier	
16	briefings, even though the whole site is not	
17	clean, there are three areas that are	
18	particularly bad that we are going to remove.	
19	Two we are going to remove the one we're going	
20	to treat on-site before we start construction.	
21	So, that's what we're focused on now.	
22	We filed our remedial action measure	
23	for those. We also received a petition which	
24	is called a public involvement petition that	

	Page 21
1	means the public would like to know more about
2	the remediation, which we think is a good
3	thing.
4	So, we're working on that process
5	now. I'll talk to you about how that works.
б	And in parallel with that we're actually
7	developing a plan and specifications so we can
8	bid this work out. We can get a contractor to
9	do this first phase remediation hopefully this
10	year.
11	CHAIRMAN CROSBY: Can these RAM
12	phases take place prior to MEPA?
13	MR. GORDON: We're still working
14	through that process with both MEPA and DEP.
15	So, there's a sequence. You mentioned the 33
16	permits. There's a sequence they all have to
17	go in. And we're still working with them on
18	how exactly that sequencing works. But we are
19	assuming we can do all of this work this year.
20	CHAIRMAN CROSBY: But you don't know
21	whether it has to be before or after the MEPA
22	filing?
23	MR. GORDON: Correct. We haven't
24	got the final verifications specifically on the

1DEP piece, which sequence the permits go in.2The public involvement process,3again we think this is a good thing. This4requires us to provide all of this information5in a public repository.6So, what we are doing is putting all7of our environmental documents, primarily the8RAM plan and the PIC plan in two libraries in9Everett. And we're also putting them online on10our website. We're hosting a public meeting11next Tuesday night, June 2, which will be in12Everett in city hall.13We'll brief anybody who shows up.14All of the remediation will be described to15them. We've also been interviewing everybody16who signed the petition so we know what their17thoughts were when they filed the petition.18And then after June 2, there's a 20-day comment19period where they can give us advice on what20So, after that 20 days, we'll21So, after that 20 days, we'll22make any modifications that make sense to the			Page 22
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22 So, after that 20 days, we'll 23 obviously take the comments seriously. We'll	20	they think of both the involvement plan and the	
23 obviously take the comments seriously. We'll	21	remediation plan.	
	22	So, after that 20 days, we'll	
24 make any modifications that make sense to the	23	obviously take the comments seriously. We'll	
	24	make any modifications that make sense to the	

		Page 23
1	two plans. And then we'll be able to proceed	
2	from there. So, that's the process underway	
3	now. We'd encourage anybody to participate in	
4	that that wants to know more about the	
5	remediation And we'll do that at future steps	
6	too. At each step in the way, we'll be having	
7	similar hearing, if you will, on the	
8	remediation process.	
9	CHAIRMAN CROSBY: Excuse me that	
10	might be something, Elaine that we would want	
11	to shoot out to our people too about the	
12	opportunity to be involved in that.	
13	MR. GORDON: Sure. And again, it's	
14	also virtually online too. So, all of the	
15	documents will be also on our website. We've	
16	actually added a link on the website where you	
17	can go to view all of the documents.	
18	Everything anybody could want is out there if	
19	they want to review any of the stuff we have.	
20	We're also, as I mentioned, putting	
21	together a detailed set of plans and	
22	specifications for contractors. A lot of	
23	questions come up about where is the material	
24	going, where are the trucks going to go. So,	

		Page 24
1	we are working through all of that.	
2	In the plans and specifications that	
3	we're doing, we are going to be prescribing	
4	truck routes. We are going to be dealing with	
5	all of the disposal options. So, that will all	
6	be clarified and put it out for contractors.	
7	They'll obviously bid on it. And we'll select	
8	the best value and make sure we get a good,	
9	very highly qualified contractor in order to do	
10	that work.	
11	On the design process, we have a	
12	very large design team that's all over the	
13	world working on the design. It's led by a	
14	group in Las Vegas, Wynn Design and	
15	Development, which are the lead architect,	
16	DeRuyter Butler, who's really driving the	
17	design from that end of it.	
18	Locally we have Jacobs here in	
19	Boston who is the local architecture who is	
20	doing all of the construction drawings, all of	
21	the detailed design. Then we have a series of	
22	subconsultants around the world that are doing	
23	different pieces of the design.	
24	They're making tremendous progress.	

		Page	25
1	If you think of the building, it's divided into		
2	several different quadrants. The hotel tower,		
3	which has its own team designing the hotel		
4	tower. We have the foundation. We have the		
5	parking garages, which is a large piece of		
6	work. It's about a third or quarter of the		
7	work.		
8	Then we have what we call the		
9	podium, which is the most detailed part of the		
10	building. That's where the gaming is, the		
11	restaurants, the back of house, the delivery,		
12	all that sort of stuff. And then we have all		
13	of the site work.		
14	So, those four teams are working		
15	aggressively as we speak. The tower is the		
16	furthest along. They're actually into very,		
17	very specific details on the hotel rooms, the		
18	hallways, the functions. So, we're far into		
19	that design.		
20	The foundation is coming along very		
21	well as well, understanding how that's going to		
22	work and the soils working fine. The site work		
23	is quite far along, because we had to file that		
24	with the city of Everett for our site plan		

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		Page 26
1	review.	
2	And now most of the effort is on the	
3	podium. That's where the real details of how	
4	the whole first-floor facilities are going to	
5	work. It's on schedule. It's on track. Many,	
6	many issues as you can imagine but they are all	
7	going I think in the right direction.	
8	We also met with your consultants	
9	including PMA a week ago. They've asked for a	
10	detailed design briefing. We're going to do	
11	that. So, we're going to bring our design team	
12	in and walk them through as much detail as they	
13	want on all of the different the four	
14	different quadrants of the design process.	
15	COMMISSIONER MCHUGH: So, this is	
16	basically taking the conceptual materials, the	
17	renderings and the other kinds of plans that we	
18	had at the license award stage with the	
19	exception of the reformatted skin, and drilling	
20	down and now beginning to put together the	
21	actual construction diagrams, plans and	
22	drawings that are necessary to build what was	
23	presented to us in conceptual form during the	
24	licensing process. Is that a fair statement?	

		Page 27
1	MR. GORDON: That's exactly it. It	
2	takes two paths, if you will, to parallel. One	
3	is sort of the design concepts. That's from	
4	Steve Wynn on down, including Bob spending a	
5	lot of time on the operational impacts, the	
6	aesthetic impacts and sort of how the design is	
7	going to present itself.	
8	The other part is the technical	
9	side. We've done a lot of geotechnical work.	
10	We've done a lot of mechanical analysis. We've	
11	got a utility analysis team. We've got a lot	
12	of sustainability issues, environmental issues	
13	that sort of stuff.	
14	So, those teams are working in	
15	parallel. So, when the design comes together	
16	in these final documents, it clearly represents	
17	the design intent but it also works very well	
18	from a technical point.	
19	We've also worked out a schedule	
20	with the city of Everett on how we're going to	
21	submit this for their review. This is a big	
22	review for the city of Everett. So, we're	
23	working with them. They're actually hiring	
24	additional consultants that are going to review	

 this so they can keep up and we can keep up. So, we're laying out a schedule with 	
2 So, we're laying out a schedule with	
3 them on how these are going to be submitted to	
4 them and how they're going to review them for	
5 building permit purposes. And that's going	
6 very well. Other questions on the design?	
7 COMMISSIONER ZUNIGA: You've	
8 reported in the past about the critical path.	
9 Just remind me on having two paths on the whole	
10 schedule, remind me those elements and how they	
11 work with the design status.	
12 MR. GORDON: About the first third	
13 of the schedule, third of the path is the	
14 permitting. And of those 30 some odd permits	
15 the Chairman mentioned, it really goes through	
16 MEPA and then Chapter 91. That's what drives	
17 the critical path. It's not the remediation.	
18 It's not some of the local permitting. It's	
19 really MEPA through Chapter 91. That's what	
20 we're working really hard on to make sure we	
21 can press that.	
22 Once we get through those processes	
23 then it becomes sort of a physical critical	
24 path and construction. Again, remediation will	

		Page 29
1	not be the critical path because that will be	
2	done early. It then becomes the foundation.	
3	You've got to get down to the bottom	
4	of the hole, put the caissons in and work back	
5	up to the tower. So, right now the tower is	
б	really the critical path, and a very close	
7	second is back of house. Because we like to	
8	get the power plan and all of the temperature	
9	control equipment online about a year before we	
10	open. So, the building is under climate	
11	control long before it opens. So, all of the	
12	materials are fine, the gaming, everything's	
13	fine.	
14	So, the critical path goes up	
15	through the tower, but very close behind it is	
16	the back of house, the game plan. So, that's	
17	got to be tracked very closely. We're	
18	estimating, you'll see it in the schedule, it's	
19	roughly about 30 months from when we break	
20	ground, which is quick but it can be done for	
21	sure. So, that's the sequence we're after.	
22	CHAIRMAN CROSBY: Is the trigger for	
23	break ground the MEPA certificate?	
24	MR. GORDON: No, it's actually the	

		Page 30
1	Chapter 91. I mentioned the sequencing of all	
2	those permit, you can't file your Chapter 91	
3	permits until you get your MEPA certificate.	
4	We drafted the document. It's ready	
5	to go. And we'll have it on their desk the day	
6	we get our MEPA certificate. But then there's	
7	a six- to nine-month process to get through	
8	that. Once we get through that then we can	
9	start actually on the construction part.	
10	And I should say, as you know on any	
11	of these big projects, even though that's the	
12	critical path, we consider everything on the	
13	critical path. So, it's not like we're not	
14	pushing all of the other sides as well.	
15	CHAIRMAN CROSBY: Anybody else? In	
16	your test borings or any of your other	
17	preliminary work have you come across any	
18	surprises? There's usually something.	
19	MR. GORDON: I would say no. This	
20	will be in way more detail than you want to	
21	know. For example, there's a fair amount of	
22	decomposed peapods down there, the organics	
23	that were left over from what used to be part	
24	of the harbor. So, there's organics to deal	

Page 31 1 with. 2 There's the contaminants we knew 3 about. There's the tunnel mark. Also, there's 4 a fairly steep drop off in the ledge on the 5 site. No surprises but good information to 6 have. So, it's 1776 borings. There's a map. 7 We bored everywhere. So, we know exactly where the bedrock is. We know exactly where the 8 organics are. We know exactly where the clay 9 10 area is. So, I would say to answer your 11 12 question, no surprises but an awful lot of 13 information, which is helpful. CHAIRMAN CROSBY: Great. 14 COMMISSIONER MCHUGH: Just to 15 16 summarize to make sure I understood, with the 17 exception of the site remediation, the physical site remediation that you've been talking 18 19 about, the combined MEPA finish process and 20 then Chapter 91 process is projected to run about 12 months; is that fair? 21 MR. GORDON: It's a little less than 2.2 23 that because we're on the optimistic side of 24 the 91, but that's sort of six to nine months.

		Page 32
1	We like to think it's six, but it's the next	
2	spring timeframe. There is some things	
3	COMMISSIONER MCHUGH: The	
4	consequence of that is that apart from the site	
5	remediation, which has to be done, the	
6	construction really is likely to begin next	
7	spring sometime?	
8	MR. GORDON: Well, there's a lot of	
9	stuff that's outside Chapter 91. And we're	
10	evaluating what of that we would do ahead of	
11	time. It's not critical path work, but it's	
12	got to get done.	
13	For example, there's a lot of	
14	utility work we can do. There's relocating	
15	We're working with National Grid on relocating	
16	the utilities. There's the service road. At a	
17	minimum, we're talking about the offsite	
18	infrastructure. So, there's plenty to do but	
19	you are correct.	
20	The critical path that runs through	
21	that goes through MEPA, Chapter 91 and then the	
22	tower. So, even though there's a lot of work	
23	we will be doing in the next 12 months, it will	
24	be in that sequence.	

		Page 33
1	And the utility work is a good	
2	example. We've been meeting regularly with	
3	National Grid every couple of weeks. And they	
4	have a lot of work to do to provide the	
5	utilities as you've seen in our filings. And	
6	they're rearing to go. That's all going very	
7	well. They'll be doing some of their work	
8	ahead of time as well as way outside of Chapter	
9	91.	
10	COMMISSIONER STEBBINS: A quick	
11	question looking at the document that was in	
12	our packet talking about one of the permits	
13	Chapter 91 waterways license and in the next	
14	column you've got some of the dates. It says	
15	project August 2015 remediation September 2015.	
16	Help me understand project date versus	
17	remediation.	
18	MR. GORDON: Could you repeat the	
19	first part?	
20	COMMISSIONER STEBBINS: This was	
21	Mass. DEP license Chapter 91 waterways license.	
22	I'm just trying to understand in kind of the	
23	date column that you provided us project August	
24	2015, remediation September 2015. Just tell me	

Page 34 1 what project date is and remediation date 2 means. 3 MR. GORDON: There are several 4 different Chapter 91 permits. So, if you don't 5 mind, if you could just refer. I want to be 6 sure I answer. 7 COMMISSIONER STEBBINS: It's in the bottom of page three. My question really isn't 8 9 about the license itself. 10 MR. DESALVIO: On the quarterly 11 report. 12 COMMISSIONER STEBBINS: Again, it's not about the license itself, it's more help me 13 understand just project date, remediation date. 14 MR. GORDON: Well, I have to say 15 16 because project is throughout the filing. In 17 other words, there's a little bit of jargon here that I need to explain. 18 19 We have a series of Chapter 91 20 permits, a series of (INAUDIBLE) to get. And some of them are for the main project, which we 21 usually call project. And then there's offsite 2.2 work. There's some of the harbor work. There's 23 24 some of the gateway work and other stuff. So,

		Page 35
1	what it may mean and I'll try to find it here,	
2	it probably means the main project permitting	
3	which means the actual resort itself versus	
4	some of the offsite work.	
5	There's also several different	
6	phases of remediation in this schedule. One is	
7	these three hotspots, which is Phase 1. Then	
8	you've also got next year we'll be doing the	
9	work in the river. That will be a different	
10	phase. We've also have a RAM plan for the	
11	actual foundation construction, which isn't	
12	it isn't technically remediation, but we're	
13	treating it as such because some of the soils	
14	are contaminated.	
15	So, I don't know exactly what you've	
16	got in front of you but that's probably what it	
17	is.	
18	COMMISSIONER ZUNIGA: I think that's	
19	it. So, there's more than 35 permits because	
20	they all have different phases presumably.	
21	CHAIRMAN CROSBY: You explained it.	
22	Project refers to the main body and it has one	
23	category of work. And remediation refers to a	
24	separate set	

		Page 36
1	MR. GORDON: I know what this is.	
2	These are two different Chapter 91 licenses,	
3	one for the main project. And this is	
4	confusing. Where it says project August 15	
5	that's our expectation of filing the main	
6	project Chapter 91 application. Then	
7	remediation, roughly in September we would file	
8	the next application, which is totally	
9	separate. That's the remediation on the river.	
10	The reason we do it separately is one is way	
11	ahead of the other. So, we didn't want to	
12	wait. We don't need them to be filed at the	
13	same time.	
14	COMMISSIONER STEBBINS: Okay. All	
15	right. Thank you.	
16	MR. GORDON: Offsite infrastructure,	
17	as you know, we have a very strong program for	
18	doing a lot of offsite infrastructure work,	
19	places like Broadway, Sweetser, Santilli,	
20	Sullivan, Wellington, Revere Beach Parkway, two	
21	T stations. So, there's a lot of work to be	
22	done offsite, and we want to make sure we get	
23	ahead of that.	
24	The process we're on right now is in	

		Page	37
1	parallel with our final MEPA filing, we're		
2	about to put out an RFP for a design firm to		
3	design this work. We need to make sure we get		
4	a qualified engineering firm that knows how to		
5	do highway work in Massachusetts.		
6	That RFP is going to go out.		
7	They'll be selected hopefully by the end of the		
8	summer. We'll then have somebody onboard to do		
9	that. We'll be designing and permitting		
10	through the end of '15 and into the first half		
11	'16. We'd like to break ground on some of that		
12	work later in '16 and build it through '16 into		
13	'17 so it's done roughly by the end of '17, and		
14	certainly done before we open.		
15	So, we don't see any big issues		
16	there, but of course you want to get ahead of		
17	it because some of these even though they're		
18	not big dollars values, they're complicated		
19	little projects. And there's a whole bunch of		
20	them. So, this team would be managing all of		
21	that design, all of that permitting, all of		
22	that. And then we would put it out for		
23	competitive bids to build.		
24	It also mentions the key parts here		

		Page 38
1	just to remind you the service road that goes	
2	around the back goes through what's known as	
3	the warehouse site. Since we met you last we	
4	actually do own that now. We've taken full	
5	possession of that. So, that's not an issue.	
6	Project schedule, I wasn't going to	
7	go line by line through this, but I'm happy to.	
8	I was going to sort of give you the general	
9	theme so you'll understand what we're doing.	
10	This is a six-month schedule.	
11	These are just six or seven pages	
12	that are consolidated. The schedule would fill	
13	your inbox, but there's a lot of moving parts	
14	as you know to something like this.	
15	So, the first one we've talked	
16	generally about but just to remind you where we	
17	are on the permitting front. There's a lot of	
18	work right now on the regulatory side with	
19	things going quite well. The SSFEIR is the big	
20	one, Chapter 91, notice of intent, city site	
21	plan approval, those are the big ones we're	
22	working on. We're also starting to talk to the	
23	city about things like building permits and	
24	that sort of stuff.	

		Page 39
1	Again, no surprises there but	
2	there's a lot of activities you'll see in the	
3	schedule for all of the regulatory work that	
4	we'll be doing over the next six months.	
5	There's then a big section here for design.	
6	And it roughly follows the four parts of the	
7	project I talked about.	
8	The tower being furthest ahead and	
9	etc. from there. So, there's a lot of design	
10	work going on. There's daily videoconferences.	
11	There's daily work going on. The team is doing	
12	a ton of work to try to make sure this is	
13	coming together. And we're extremely pleased	
14	with where the design is going.	
15	We're also in the process of	
16	updating cost estimates, updating all that sort	
17	of stuff to make sure we're where we need to be	
18	in that sense.	
19	Jumping ahead, we talk about the	
20	offsite infrastructure. Again, we'd like to	
21	get that team on board this summer and get	
22	things started so we'll be able to meet all of	
23	the deadlines.	
24	Remediation, we talked about that.	

		Page	40
1	We want to get that going this year as well.		
2	It certainly looks like we can.		
3	Site utilities, National Grid, we		
4	have to deal with a lot of utilities, but		
5	they're the biggest one because they have both		
6	gas and power for this site. So, they've got		
7	some infrastructure work to do. So, we're		
8	meeting with them including a long meeting		
9	yesterday about how that all that works. And		
10	we're pleased with how that's going. They've		
11	got to build power lines, gas lines that sort		
12	of stuff and they're ready to go. And we don't		
13	see an issue with that.		
14	And then we've got a bar here for		
15	construction. The only near-term construction,		
16	this is little stuff, but we are going to be		
17	fencing the site, cleaning the site up, putting		
18	the sign on the site, getting rid of the some		
19	of the debris that's out there making it look		
20	like a real site. So, there's some of that		
21	will go on this summer.		
22	We'll be fencing the warehouse site		
23	we talked about. But as the Chairman		
24	mentioned, the heavy construction is really in		

		Page	41
1	the spring. That's the end of my section. I'm		
2	happy to answer any questions before Bob goes		
3	into some workforce.		
4	CHAIRMAN CROSBY: It's very		
5	exciting. There's a lot of stuff.		
6	MR. GORDON: There is.		
7	CHAIRMAN CROSBY: Other comments or		
8	questions?		
9	COMMISSIONER MCHUGH: No. I think		
10	it's a very thorough plan and it seems to be		
11	moving forward. There are a lot of moving		
12	pieces. And of course, the MEPA piece and the		
13	permitting pieces are upfront and are		
14	critically important for this to move forward.		
15	So, I know you're concentrating on those,		
16	working with all of the stakeholders to try and		
17	ensure that those are secured and secured as		
18	quickly as possible.		
19	MR. GORDON: Great.		
20	MR. DESALVIO: Next I wanted to		
21	update you on project resources and diversity.		
22	As I know the Commission knows, we're		
23	represented on the access and opportunity		
24	committee by Jenny Peterson, our development		

		Page 42
1	manager who is here today. She's been doing	
2	very good work in making sure that we can get	
3	ourselves known out there to both folks that	
4	are interested in having gainful employment	
5	with the resort once it is open or get involved	
6	with the construction process.	
7	And also trying to pair up folks	
8	that want to work on either the design or	
9	construction through For example, Jacobs is	
10	a good example who is our local executive	
11	architect. And we're trying to pair up some	
12	companies through Jacobs so that we can provide	
13	some opportunities to some of the smaller firms	
14	who are looking to get involved with our	
15	project.	
16	Of course, we'll be doing that when	
17	the GC is selected ultimately for the job as	
18	well. But we've been very actively engaged in	
19	trying to make sure that we can bring as much	
20	inclusion to the project as possible. And we	
21	will be providing regular monthly updates	
22	through the access and opportunity committee.	
23	As far as workforce goes, we've	
24	obviously we've established our goals through a	

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		Page 43
1	prior process with the Commission. We're	
2	including those goals in all of our RFPs so	
3	people know exactly upfront kind of what we're	
4	looking for along the way.	
5	And of course, when contract work	
6	does begin on-site those contractors as you	
7	know from Penn's project and from MGM, they	
8	will be required to have weekly diversity	
9	reports and then monthly women, minorities and	
10	veterans subcontractor reports that we'll be	
11	filing on a regular basis once the main	
12	construction does begin.	
13	So, we are getting geared up and	
14	ready for that process in advance of	
15	construction starting.	
16	CHAIRMAN CROSBY: There is a status	
17	report on that. I guess that's in the second	
18	half of your presentation. Are you going to	
19	talk about	
20	MR. DESALVIO: It's in the quarterly	
21	report, yes.	
22	CHAIRMAN CROSBY: Are you going to	
23	come back to that? Just curious, you had	
24	women, minority and small business. You just	

Page 44 now referred to women, minority and veterans, 1 2 but veterans doesn't show up on the quarterly 3 status report only small business does. I 4 didn't know if that was a typo. 5 MR. DESALVIO: If I am not mistaken, 6 I don't think we've had any engaged yet. 7 Certainly, they will be added to the report as we engage them. I can tell you that as of 8 currently --9 CHAIRMAN CROSBY: I saw the numbers. 10 You can get to that when you get to it, Bob. 11 12 Is there a small business requirement too? Did you want to add anything, Jenny? 13 MS. PETERSON: It's veteran business 14 15 enterprise. That may be a typo on there. It 16 should be women-owned business, veteran-owned 17 business and minority owned. CHAIRMAN CROSBY: I wondered if that 18 19 was the case. The third category --20 COMMISSIONER MCHUGH: Mine says contracts -- Are we talking about contracts 21 22 now? Contract payments to minority, women and 23 veteran business enterprises were the design 24 This is on appendix 5 to the quarterly phase.

		Page 45
1	report. Our own report talks on small	
2	businesses. But appendix 5 to the quarterly	
3	report talks about minority, women and veteran	
4	business enterprise.	
5	MR. DESALVIO: Correct. That's how	
6	our goals are presented in those three	
7	categories. And I might as well just get to	
8	this while we're talking about it right now.	
9	Through March 31 we've had two	
10	minority businesses sign up as part of the	
11	design process with a decent size contract	
12	value, and then one women-owned business, no	
13	veterans yet. But again we've made at least a	
14	start on this process.	
15	And one of them is fairly	
16	significant dollar amount. It would represent	
17	about 2.6 percent of our 7.9 percent goal. So,	
18	that was a fairly decent contract that was	
19	already awarded.	
20	CHAIRMAN CROSBY: I apologize, Bob.	
21	As Jim just pointed out, I was looking at the	
22	wrong thing. Just scratch that whole	
23	paragraph.	
24	MR. DESALVIO: No problem. We've	

		Page 46
1	obviously kicked off the process. And we're	
2	obviously going to be trying to add more.	
3	We're at the very frontend of this. So, we'll	
4	adding more as time goes on. I think we're off	
5	to a pretty good start.	
6	COMMISSIONER MCHUGH: I agree. It's	
7	off to a good start. And we of course have the	
8	Penn model behind us. They couldn't start	
9	really fresh. You can and you are obviously	
10	focused on it. So, I look forward to continued	
11	progress in this area.	
12	MR. DESALVIO: Right.	
13	CHAIRMAN CROSBY: I've said this to	
14	you privately but I'll say it in public, Jenny	
15	gets high marks for her participation and the	
16	seriousness with which she's representing your	
17	commitment to this. We appreciate that.	
18	MR. DESALVIO: And we'll continue	
19	that and thanks Jenny.	
20	The next item I wanted to talk about	
21	was involving the workforce side of the	
22	equation. Of course, right now the main focus	
23	is on construction jobs. And we've been	
24	working very aggressively with Brian Doherty	

		Page 47
1	and the rest of the folks at the building	
2	trades to try and make sure that we can get a	
3	lot of new faces into their industry.	
4	There's so much construction that's	
5	going on in the greater Boston area. And of	
6	course our project will be one of the major	
7	ones. And they're also looking to add to their	
8	ranks. And they're looking to diversify the	
9	ranks.	
10	So, we had an event just recently	
11	which was by all accounts was a smash success.	
12	It was on May 9. It was at Everett High	
13	School. And we ran it from 9:00 AM to noon.	
14	In a little bit, I'm going to actually ask if	
15	you wouldn't mind, we were going to show a	
16	video, because no matter how I could describe	
17	it, I don't think I could describe it	
18	appropriately. There was probably 100 people	
19	waiting when we opened up. And we logged in	
20	800 names but the estimate was probably closer	
21	to 1000 people that went through there.	
22	And it was a really interesting	
23	group of younger folks, a very diverse group.	
24	A lot of people that did some prep work on how	

		Page 48
1	to prepare to go to something like this. They	
2	were even asking us questions while they were	
3	waiting online about how to make sure they	
4	could present themselves in a good way to some	
5	of the trades.	
6	It was very encouraging to see that	
7	much participation. We had a lot of outreach	
8	beforehand. We used Career Builder. We went	
9	to the local Hispanic and Latino media. We	
10	were on Urban update. We had some cable access	
11	shows that were really widely watched. We got	
12	a lot of good feedback on it. I think it	
13	showed in the results that if you put the	
14	effort behind it you can attract some new	
15	folks. And I think the trades were very happy	
16	to see that.	
17	So, if you wouldn't mind, I'll stop	
18	talking. We have a short video. Will you be	
19	able to see it on your monitor down front?	
20	Okay.	
21		
22	(Video played)	
23		
24	MR. DESALVIO: Isn't that great to	

		Page 49
1	see? And I really want to thank the building	
2	trades. As you saw as part of the video, that	
3	was Brian Doherty actually greeting with myself	
4	was greeting the folks as they were coming in.	
5	And we tried to make it really a personal	
6	approach to it. And we got a lot of support	
7	from the trades. And we'll continue to do	
8	events like this as time goes on.	
9	But it's important for them because	
10	you can't just show up, want to get involved	
11	with the trades and go right to work. There's	
12	a whole procedure that you have to go through	
13	in terms of signing up, going through their	
14	program.	
15	So, they need to do that now for our	
16	building process as it moves forward over the	
17	next couple of years. But I thought we were	
18	off to a very good start. And that really	
19	concludes our formal remarks. We are open for	
20	any questions that you might have.	
21	CHAIRMAN CROSBY: Is there a way,	
22	Bob, to track how many of those 800 to 1000	
23	people end up in the pipeline?	
24	MR. DESALVIO: We have about 800	

		Page 50
1	names of folks that actually logged in. So, we	
2	are currently putting them in our database.	
3	So, we'll be able to take a look at that.	
4	Ultimately, we could wind up asking the	
5	building trades to ultimately see how many	
6	conversions maybe they got out of that.	
7	Something if they were willing to share that	
8	information. But certainly we tracked all of	
9	their names for the folks that want to keep in	
10	touch with us. We have a talent network that	
11	we go back out to regularly for any information	
12	on jobs.	
13	CHAIRMAN CROSBY: This is, as you	
14	know, an absolute central part of the access	
15	and opportunity strategy. As you say, you	
16	can't just say okay send me some women or send	
17	me some minorities in the pipeline. In your	
18	case, you've got time in the pipeline. So, it	
19	would probably take a little work, but finding	
20	out how many do translate actually into	
21	participation would be tremendously meaningful.	
22	MR. GORDON: I don't know exactly	
23	how we'll do that, but we'll certainly look	
24	into it. And if there's a way to do it, we'll	

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		Page 51
1	certainly do it.	
2	CHAIRMAN CROSBY: Jenny that could	
3	be something the access and opportunity	
4	committee might want to ask of the unions.	
5	MR. GORDON: It also lets us test	
6	the effectiveness of some of these events we're	
7	hosting where we get the biggest catch.	
8	CHAIRMAN CROSBY: Right.	
9	COMMISSIONER ZUNIGA: Not only ask	
10	but contribute. The access and opportunity	
11	committee can also contribute in the effort to	
12	get people into the pipeline	
13	CHAIRMAN CROSBY: Right.	
14	COMMISSIONER ZUNIGA: with ideas,	
15	with outreach, with incentivizing people to	
16	sign up to their apprenticeship programs,	
17	explaining what the things all about. It's not	
18	immediate. They have to sign up, understand	
19	where they are, etc. So, they could also be a	
20	big help.	
21	COMMISSIONER STEBBINS: I know this	
22	followed in some similar meetings that the	
23	mayor had organized I think in partnership with	
24	you guys over the last previous month targeting	

		Page	52
1	high school students. This event looked		
2	successful obviously, but the mayor's efforts		
3	also I know sparked some interest for the Mayor		
4	of Springfield to think about doing the same		
5	thing as the MGM project kind of moves ahead.		
6	But it will be interesting.		
7	I'm sure the unions will be		
8	certainly interested to see where they're		
9	getting the bang for their buck in terms of		
10	time spent in recruiting and seeing if some of		
11	these people actually enter the apprentice		
12	programs or training programs as they have them		
13	laid out.		
14	MR. GORDON: We also got a fair		
15	number of people who showed up wanting to talk		
16	about permanent jobs. So, we were able to give		
17	them information as well. That wasn't the		
18	intent of the function, but it worked fine.		
19	They were interested in all kinds of jobs		
20	inside the facility.		
21	MR. DESALVIO: They came loaded with		
22	resumes and figured they'd take a shot that		
23	some of us might be there. And I applaud the		
24	effort. So, that's great. Great to see that		

		Page 53
1	many folks interested.	
2	COMMISSIONER STEBBINS: So, I'm	
3	clear, some of the construction RFPs, some of	
4	the early work, all of these RFP opportunities	
5	are posted on your website inviting anybody to	
б	go and check those out?	
7	MR. GORDON: On some of the RFPs, it	
8	isn't just anybody. For example, remediation,	
9	we're going to have a very specialized list of	
10	contractors qualified to do it. So, the	
11	information will be available but the bid list	
12	won't anybody in the world. It'll be	
13	contractors that we feel are qualified to do	
14	things like remediation.	
15	MR. DESALVIO: Let me just is	
16	clarify what will be posted on the website as	
17	part of the public involvement plan that Chris	
18	was talking about, all the documents related to	
19	the remediation aspect were going to go up next	
20	week. As soon as we finish all of those	
21	documents they'll be posted probably by	
22	Tuesday.	
23	MR. GORDON: Before the hearing	
24	Tuesday.	

Page 54 1 MR. DESALVIO: Before the hearing 2 Tuesday night, we'll put the first set up and 3 then all of the responses to that. 4 COMMISSIONER STEBBINS: Okay. 5 CHAIRMAN CROSBY: Great. 6 MR. DESALVIO: Great. Thank you 7 very much for the time this morning. 8 COMMISSIONER MCHUGH: Thank you very 9 much. 10 COMMISSIONER CAMERON: Thank you. CHAIRMAN CROSBY: Let's take a quick 11 12 break and we'll come back in five minutes. 13 14 (A recess was taken) 15 16 CHAIRMAN CROSBY: We are ready to 17 reconvene the 153rd meeting of the Gaming Commission. It's about 11:30. We are to item 18 19 3(c) I believe. 20 MR. DAY: Mr. Chairman, we are, the third quarter budget report and the diversity 21 2.2 update. With us, we have Derek Lennon our CFAO 23 and his team. So, I'm just going to move it 24 over to Derek. By the way, the items are under

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	Page 55	;
1	tab (c) and (d). There's a series of reports	
2	that begins with a memorandum from Derek.	
3	Derek.	
4	MR. LENNON: Thank you Director Day.	
5	Good morning, Mr. Chairman and Commissioners.	
6	I am pleased to be joined by Agnes Beaulieu,	
7	Trupti Banda and Dean Ventola this morning.	
8	We're here to provide you with our fiscal year	
9	2015 third budget update as well as our	
10	diversity updates.	
11	Before I begin, I'd like to mention	
12	that our licensees have paid their full	
13	assessments for FY15. Last time I was here,	
14	you approved us to ask for the final payment	
15	against those assessments. They're in house	
16	right now, which has allowed us to transfer	
17	\$17.5 million to the Community Mitigation Fund.	
18	So, that fund is restored. All of the	
19	licensing fees have been transferred to the	
20	appropriate places. And we are now operating	
21	on our licensees' payments.	
22	COMMISSIONER MCHUGH: That's great.	
23	That's a big nonstop.	
24	CHAIRMAN CROSBY: And you did a nice	

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1	job of helping us wind our way through the cash	
2	issues.	
3	MR. LENNON: I think a thoughtful	
4	process in which both the staff and the	
5	Commissioners came up with a good solution.	
6	So, thank you.	
7	COMMISSIONER MCHUGH: And all of the	
8	initial borrowed funds from the Rainy Day Fund	
9	have been restored long since.	
10	MR. LENNON: Correct. \$20 million	
11	has been restored as well as every single fund	
12	that was supposed to receive their percentage	
13	share of the license fees have been paid now.	
14	COMMISSIONER MCHUGH: Right.	
15	CHAIRMAN CROSBY: Great.	
16	MR. LENNON: So, with that I'd like	
17	to move on to the budget update. In your	
18	packet you have a brief memorandum from me, our	
19	monthly revenue and spending spreadsheet that's	
20	updated on our website regularly, a detailed	
21	list of the proposed budget amendments, a	
22	report of each division's budget and current	
23	spending against their budget.	
24	For this update, I mainly have good	

		Page 57
1	news to report. We have no changes projected	
2	right now for our FY15 revenue estimates.	
3	However, we have spending changes proposed that	
4	led up to a decrease in anticipated spending by	
5	about \$1.3 million \$1.03 million.	
6	To go into detail on those by object	
7	class, in our JJ we have reduced the	
8	anticipated chargeback for fingerprints from	
9	the state police by about \$150,000. This is a	
10	result of the state police were nice to us this	
11	year and were only charging us for half the	
12	costs, half-year costs.	
13	So, that item cut back to what we	
14	were actually going to use, but to offset that	
15	slightly, we've brought on some temporary help	
16	to help with licensing and processing all of	
17	the applications, processing our vendor	
18	applications. So, that item was increasing by	
19	\$66,000 which nets out \$84,000 in the JJ object	
20	class.	
21	Once we get into facilities	
22	equipment, we are asking for an increase of	
23	\$130,000. That would complete purchasing	
24	cubes, desks for the build-out of the 24th	

<pre>1 floor. This will alleviate us spending that 2 money in FY16. So, if we have money available 3 right now, we're proposing this. 4 We also have a \$26,000 reduction in 5 that item as we won't be buying one of the</pre>	
3 right now, we're proposing this. 4 We also have a \$26,000 reduction in	
4 We also have a \$26,000 reduction in	
5 that item as we won't be buying one of the	
6 fingerprint units that we thought might need if	
7 other casinos were opening up earlier. So,	
8 we'll push that off until '17 or '18. We have	
9 enough units right now. MSP has enough.	
10 Licensing Unit has enough to get us through	
11 this initial push and then the next two years,	
12 two and a half years.	
13 COMMISSIONER ZUNIGA: Derek, is the	
14 fingerprint chargeback related to the	
15 fingerprint machines?	
16 MR. LENNON: No. We actually get	
17 charged by the federal government for	
18 processing these, MSP does and they push it	
19 back to us.	
20 COMMISSIONER ZUNIGA: Right.	
21 MR. LENNON: Under our grants line,	
22 we are decreasing by \$80,000. We weren't able	
23 to get the small business grants for business	
24 development and training in Regions A and B up	

		Page 59
1	off the ground. We've been focusing mainly on	
2	getting that effort in the slots region. We	
3	have a high hope that this will be done next	
4	year with Commissioner Stebbins and Jill	
5	Griffin.	
6	COMMISSIONER STEBBINS: Most of the	
7	program is we've been developing it. We're	
8	going to be helping the small businesses who	
9	would be ultimately vendor suppliers to the	
10	operation in the casinos. Those are two years	
11	away. I think we have a window of time, but	
12	happy to see the money hopefully as part of the	
13	budget for FY16.	
14	MR. LENNON: It is part of the	
15	current budget for FY16. Then under our IT and	
16	technology side, we have a decrease of	
17	\$850,000. GTECH, our vendor for the central	
18	management system has determined that they	
19	would like the payments to start with the go-	
20	live date.	
21	So, all of the work they are doing	
22	right now on implementing and startup has no	
23	cost to the Commission. It won't be until	
24	September approximately of next year that we'll	
22 23	right now on implementing and startup has no cost to the Commission. It won't be until	

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1 start paying that monthly fee.

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2	We had decreases since the last
3	budget meeting. This is what was left for the
4	year. We're just pulling it all off the table
5	right now. We also had money left in the LMS
6	project for Phase 2, which we haven't begun
7	yet. We keep tapping it for Phase 1 complete,
8	which I think has been very helpful with the
9	number of applications that we've entered into
10	the LMS and the ability of our temps to enter
11	in these applications with no prior experience
12	on that system.
13	So, what we're doing is we're adding
14	some money to finish out Phase 1. And then the
15	remaining amount that's left, which is
16	\$239,000, which we had dedicated for Phase 2
17	we're just not going to spend this year. So,
18	we're taking that off the spending column.
19	And then the last piece under the
20	technology was we had set aside money in our
21	last update for opening up the Plainridge
22	floor. Our estimates from our independent test
23	labs came in higher than what we had set aside.
24	We're using some of that savings

		Page 61
1	from the \$850,000 in the LMS Phase 2 to	
2	increase that budget item by \$112,000. We just	
3	had an update this morning that I think two-	
4	thirds of the machine are tested or	
5	approximately 1000 machines are tested, which	
б	is well ahead of schedule from where we had	
7	anticipated to be. So, this item may come in	
8	lower on the spending side.	
9	COMMISSIONER ZUNIGA: Will there be	
10	more testing for Plainridge on Fiscal Year '16?	
11	Or does this increase finish up effectively	
12	that testing?	
13	MR. LENNON: That should finish up	
14	this testing. What we've done is we've	
15	purchased two Kobetron machines for the gaming	
16	agents in the time period before the CMS comes	
17	live where our gaming agents can walk around	
18	with a manual process checking the chips on the	
19	machines, making sure it's the right software,	
20	making sure it's what we've approved for that	
21	specific device.	
22	Then once the CMS comes online, it	
23	does a daily ping of the machines to make sure	
24	that the software is an approved software	

Page 62 1 platform. So, this should for that type of 2 startup testing should be it. Sorry for a long 3 answer. 4 COMMISSIONER ZUNIGA: No, it's a 5 complicated process. 6 MR. LENNON: While this review is 7 relatively good news, there's one piece, damper 8 I have to put on. Still not heard official word from the Governor's office of 9 Administration and Finance on our indirect 10 waiver request. Our indirect waiver request 11 12 has been approved for the last two years. CHAIRMAN CROSBY: Explain what that 13 is Derek. 14 MR. LENNON: Indirect cost 15 16 agreements are mainly generated with an entity 17 that receives direct federal funding. What it's anticipated to do is to take the cost of 18 19 office space, overhead, general support staff 20 and allocate those costs -- take a piece of each federal grant to make up for that grant 21 percentage share of the total portion of 2.2 funding that doesn't come from federal funds or 23 24 doesn't come from state appropriated funds.

Page 63 Any agency who doesn't have a direct federal 1 2 grant has an automatic 10 percent assessment 3 billed against it. 4 CHAIRMAN CROSBY: It's an overhead charge. 5 6 MR. LENNON: It's an overhead 7 charge. COMMISSIONER ZUNIGA: Commonwealth 8 9 overhead. MR. LENNON: Commonwealth overhead 10 charge. We have a waiver request in because we 11 12 don't receive any state funding. So, there's 13 nothing to recuperate. We're paying directly for all of our -- well, the industry is paying 14 15 directly for all of our costs. 16 We pay our fringe benefits for the 17 contribution to the retirement fund, which 18 makes sense. But on the overhead, we pay 19 chargebacks for every single state service that 20 we use. So, if you look in our budget, we have a state accounting chargeback. We have our 21 2.2 human resources chargeback. We have an IT 23 chargeback. We have A&F IT support chargeback. 24 We pay all of those. We pay MSP. We're paying

		Page 64
1	our share.	2
2	So, our waiver request is basically	
3	to say this doesn't apply to us. Even though	
4	there's a law on the books, would you please	
5	approve it.	
6	So, it could be 10 percent of our	
7	spending in the salary object class, our	
8	consultant object classes, which could add	
9	between \$1 million and \$1.3 million to our	
10	budget. We think there's a very good	
11	likelihood and we have a very good case,	
12	especially with past precedent. But I just	
13	wanted to put this on the record.	
14	CHAIRMAN CROSBY: Where does that	
15	stand at the moment?	
16	MR. LENNON: Right now it stands	
17	with our analyst. And we had a conversation	
18	with A&F about it. And they understand our	
19	case. But it's also a tough revenue year for	
20	the state. So, to take this off the books	
21	would be revenue that they haven't.	
22	So, I just wanted to put that on the	
23	record that we may come back with this million	
24	may not be sitting there at the end of the	

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		Page 65
1	year. It may be going towards the indrect	
2	COMMISSIONER ZUNIGA: We've had this	
3	request before Derek got here. It was me and	
4	Director Day talking to the budget people at	
5	A&F. I understand that it's pretty	
6	straightforward. They can only approve it on a	
7	yearly basis.	
8	So, I would much rather had that	
9	settled once and for all but that's not how	
10	that works. So, this is also being a	
11	transition year of a new administration and	
12	finding out who we need to talk to, etc. We're	
13	paying for all of those chargebacks.	
14	Everything we utilize from the Commonwealth, we	
15	pay directly, IT, MMARS, etc. So, there's a	
16	straightforward business case for that.	
17	CHAIRMAN CROSBY: Right. If we end	
18	up having to pay the 10 percent, then we should	
19	be stop paying the chargebacks.	
20	MR. LENNON: That's one way to look	
21	at it.	
22	COMMISSIONER ZUNIGA: That's a	
23	separate waiver request.	
24	COMMISSIONER MCHUGH: They'll turn	

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Page 66
     off the lights on us.
 1
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                CHAIRMAN CROSBY: Great thanks. Go
 3
     ahead.
                MR. LENNON: That concludes my FY15
 4
 5
     third budget update. Do you have any
 6
     additional questions?
 7
                COMMISSIONER ZUNIGA: It's very
     concise and well reported. The templates that
 8
     you use make it very easy to at least for me to
 9
     understand and follow.
10
                You have in your memo relative to
11
12
     what we do with this overage if you will
13
     whether we change this as of this year or roll
     it over to the next year, which would be my
14
15
     preference. Decrease as we make the assessment
16
     for the next year decrease it, offset it in the
17
     $1.03 million and just go from there,
     especially since you have just received
18
19
     payments from this year. But I think it's
20
     great work. Great work to the teams you have
21
     too.
2.2
                COMMISSIONER CAMERON: Yes, I
23
     concur. It's very easy to follow, to read, to
24
     understand. I think your judgment is sound.
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		Page 6	57
1	The advice you give us with regard to this has		
2	been right on. So, I thank you and the team		
3	for the hard work.		
4	COMMISSIONER MCHUGH: Substantively,		
5	it's a milestone because we are now out of		
6	debt, the Commission is out of debt, and		
7	operating on a budget that sustains us, and		
8	also that is created as a result of a process		
9	that includes those who are paying the fees		
10	that go into create our budget. So, a		
11	participatory process for creating a budget, a		
12	transparent way of distributing it. And a		
13	result that sustains us in our operations. I		
14	think that's a real milestone.		
15	CHAIRMAN CROSBY: Just to be		
16	absolutely clear on that so everybody		
17	understands, the Gaming Commission was		
18	originally funded by a loan from the Rainy Day		
19	Fund. That was the original funding mechanism.		
20	That loan of \$20 million has now been paid back		
21	in its entirety.		
22	MR. LENNON: Correct.		
23	COMMISSIONER MCHUGH: Yes. If I		
24	could just add a footnote to that. We got 15		

		Page 68
1	of the \$20 million. The Governor got \$5	
2	million to negotiate the compacts. We paid	
3	back the entire 20. So, we've in effect paid	
4	for the compacts as well, the compact	
5	negotiations.	
6	COMMISSIONER ZUNIGA: And all of the	
7	funds that had destined to be funded are	
8	funded, not just the Rainy Day Fund. The Rainy	
9	Day Fund we paid back a while ago. It's all	
10	funds including the Community Mitigation Fund	
11	now have all the right balances.	
12	MR. LENNON: And you won't see that	
13	on the spreadsheet here because that happened	
14	on May 5. And we are only tracking through	
15	April on this overall spreadsheet. But it did	
16	happen on May 5. I have confirmation from	
17	Maria that it happened on May 5. You'll see it	
18	when the next update hits the website.	
19	COMMISSIONER CAMERON: The other	
20	thing that really isn't identified clearly on	
21	the spreadsheet is that this is not just an	
22	exercise in recording numbers.	
23	I personally appreciate the	
24	continual reassessment. Where are we spending	

		Page 69
1	money? Is it necessary? Looking at	
2	priorities. Looking at our business model	
3	continually. And I see that happening. It's a	
4	very good practice, and I know one that you	
5	have worked hard to bring to our attention when	
6	you have an idea of a different plan or a	
7	couple of options to give us to present to us.	
8	So, that's appreciated. It's not just here it	
9	is. This is how we're spending money. I	
10	appreciate that as well.	
11	MR. LENNON: I think that goes back	
12	to what you, the Commission, and Director Day	
13	have told us, always be open-minded and you	
14	need to think about what's best for the	
15	business environment as well as the regulatory	
16	environment.	
17	And our licensees have let us know	
18	when they have ideas on how we could do things	
19	better. They do have good ideas. We just went	
20	through a long meeting to go over the FY16	
21	budget with them which we will be presenting to	
22	you at the next Commission meeting. And	
23	they've got some very good input. They took	
24	time to do their research. They took in all of	

Page 70 1 the information we provided to them. And they 2 had very thoughtful comments. 3 So, I think whether we agree with 4 all of those thoughtful comments, I would say a 5 good 80 percent we agree with. So, it's been a 6 very good process. It's been eye opening to 7 see it from both sides of the table. COMMISSIONER MCHUGH: Good. 8 9 CHAIRMAN CROSBY: Great. Okay, next 10 up. MR. LENNON: I don't know if we need 11 12 a vote to approve those changes, Catherine? MS. BLUE: No. 13 MR. LENNON: So, I'll just make 14 those changes to our budget and update it for 15 16 this month. With that I'd like to turn it over 17 to Agnes who will go over a quick presentation on where we are with our benchmarks. 18 19 Just as a reminder, these are the 20 benchmarks that are set for us on the state level for minority, women, small-business 21 2.2 spending. I know we want to add veteran services to it, but the state still doesn't 23 24 track that.

		Page 71
1	Agnes is trying to work with Jill on	
2	how to get to veteran vendors and how we can	
3	work that in with our requirements to stick	
4	with statewide contracts, which is I think	
5	where, Mr. Chairman, you took a look at our	
б	report and saw there was no veteran status on	
7	there. We do acknowledge that. We do	
8	acknowledge that's a place we have to continue	
9	to work on. With that, I'll turn it over to	
10	Agnes.	
11	MS. BEAULIEU: Good morning. This	
12	year so far we are at about 83 percent of the	
13	year has gone by. And with our benchmarks for	
14	minority businesses we've expended about 23	
15	percent of that number so far, which is	
16	\$108,000. We've encumbered 603. So, if the	
17	spending comes in in the last two months, which	
18	normally in our accounts payable period, we	
19	should probably hit that benchmark of \$473,000.	
20	The women-owned businesses, we've	
21	already exceeded that by 152 percent with \$1.4	
22	million. Our benchmark was at \$947,000.	
23	And the small business benchmark	
24	we've exceeded at 228 percent at \$450,000 and	

		Page 72
1	the benchmark was only at 197. We have	
2	encumbrances that will increase those numbers	
3	even further as the end of the year and	
4	accounts payable period comes to a close.	
5	The veterans that you were speaking	
б	of earlier that was at three percent for the	
7	service disabled veterans, which is a very	
8	small category which the state does not track.	
9	There's only about six or seven companies that	
10	are registered at this point. But I have	
11	contacted Coleman Nee who is the previous	
12	Secretary of Veterans Services for the state.	
13	And he has provided me with a list of 92	
14	veteran-owned companies throughout the	
15	Commonwealth which we are researching.	
16	Many of them are in a construction	
17	services field like that. But there are	
18	several legal consulting firms, auditing firms	
19	things like that that we are researching to see	
20	whether or not they would fit in with us.	
21	That's where we are today.	
22	COMMISSIONER CAMERON: Excellent.	
23	COMMISSIONER STEBBINS: Help me	
24	understand the small-business benchmark. Are	

 some of the small-business benchmark numbers floating over into the women and minorities? MS. BEAULIEU: Yes. In all three categories they count for all three. So, even New England Office Supply would fit into both small business and the women-owned business. So, the expenditures there count for both of those benchmarks. COMMISSIONER STEBBINS: Thank you. Does this still go with the state definition of a small business?
 MS. BEAULIEU: Yes. In all three categories they count for all three. So, even New England Office Supply would fit into both small business and the women-owned business. So, the expenditures there count for both of those benchmarks. COMMISSIONER STEBBINS: Thank you. Does this still go with the state definition of
 4 categories they count for all three. So, even 5 New England Office Supply would fit into both 6 small business and the women-owned business. 7 So, the expenditures there count for both of 8 those benchmarks. 9 COMMISSIONER STEBBINS: Thank you. 10 Does this still go with the state definition of
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<pre>8 those benchmarks. 9 COMMISSIONER STEBBINS: Thank you. 10 Does this still go with the state definition of</pre>
9 COMMISSIONER STEBBINS: Thank you. 10 Does this still go with the state definition of
10 Does this still go with the state definition of
11 a small business?
12 MS. BEAULIEU: Yes.
13 COMMISSIONER STEBBINS: 500
14 employees or less.
15 MS. BEAULIEU: Yes.
16 COMMISSIONER STEBBINS: Just because
17 we're talking about it and let's take the
18 opportunity to hopefully have our message be
19 transmitted out over the airwaves to veterans
20 who own a business, step forward and identify
21 yourself. Not only think of some of the
22 opportunities that we might have but again as
23 we talk to our licensees, they are anxious to
24 find you as well for any number of services,

		Page 74
1	both in the construction phase and the ultimate	
2	operation phase.	
3	We've talked about ad nauseum here.	
4	It's a new thing. The Legislature was very	
5	thoughtful in putting this into the statute.	
б	We have found a way within our licensing system	
7	to allow somebody to identify themselves as a	
8	veteran. But again, the drumbeat needs to go	
9	on.	
10	They've never been asked before and	
11	now they have an opportunity to expand their	
12	business and secure some business opportunities	
13	for themselves, but they've got to step	
14	forward. And Commissioner Zuniga and I met	
15	with the Secretary Urena, Mr. Nee's successor.	
16	Again, just look for every opportunity we can	
17	to talk this up on our website, our licensees'	
18	website, but more obviously needs to be done.	
19	COMMISSIONER ZUNIGA: This is great.	
20	We are clearly exceeding the benchmark in every	
21	aspect. And I know where the calculation comes	
22	from, the 278 because it takes into account	
23	exceeding the prior benchmark.	
24	But it would be really helpful to me	

		Page 75
1	to have the projection of the total as in where	
2	the six percent is either at or projected to be	
3	at. Perhaps we could do this for the end of	
4	the year. We know we're going to exceed by	
5	some percentage, but maybe that's going to be	
6	nine percent, if I did my calculation roughly	
7	right if we're exceeding it by 150 percent.	
8	But having those measures, which is something	
9	that we also ask our licensees in the context	
10	would also be very helpful.	
11	MS. BEAULIEAU: We could do that as	
12	well.	
13	CHAIRMAN CROSBY: Commissioner	
14	Stebbins, am I right that we do not let our	
15	licensees to double count. You can only	
16	qualify for one of the categories.	
17	COMMISSIONER ZUNIGA: No.	
18	CHAIRMAN CROSBY: I'm wrong on that?	
19	COMMISSIONER ZUNIGA: You're wrong	
20	on that. Yes.	
21	CHAIRMAN CROSBY: You're positive?	
22	COMMISSIONER ZUNIGA: Yes.	
23	COMMISSIONER ZUNIGA: If you're a	
24	woman and a minority, do you want to choose	

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1	what to be?	
2	CHAIRMAN CROSBY: I've never had	
3	that problem.	
4	COMMISSIONER ZUNIGA: If a woman and	
5	a minority is competing against just a minority	
б	should that person have advantage over the	
7	other one or preference, I would argue yes.	
8	CHAIRMAN CROSBY: There's two	
9	different questions. If it's the same What	
10	I was concerned, I thought we were holding the	
11	licensees to a different standard from which we	
12	were holding ourselves. In fact, if you can	
13	double count, it totally diminishes the	
14	significance of your numbers.	
15	You're getting credit for every	
16	dollar you spend, you're double counting.	
17	You're getting credit for two dollars. It's	
18	not. And I don't think that's what this was	
19	all about. This is not meant to figure out a	
20	way to shortcut the number of dollars actually	
21	put out to suppliers, to nontraditional	
22	suppliers by virtue of double counting.	
23	Maybe there's no way around that.	
24	But for starters, if we're doing the same with	

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		Page '	77
1	our licensees then my concern is reduced. If		
2	that's right, we can think about this on our		
3	own. If this is the way the state does it and		
4	if we're doing it this way for our licensees,		
5	but I don't think we can pat ourselves on the		
6	back quite as much if we know that there's		
7	double counting going on because it's just a		
8	much less significant accomplishment.		
9	COMMISSIONER MCHUGH: I don't know		
10	that it's a much less significant		
11	accomplishment. We don't know what percentage.		
12	If there is some double counting, we still		
13	don't know the percentage of double counting.		
14	And therefore we don't know what single		
15	counting are due to these numbers.		
16	So, I don't want to trash what we've		
17	done here without having facts with which to do		
18	it. And I think the double counting, triple		
19	counting discussion is an interesting one to		
20	have, but we set this up and we need to explore		
21	that. But we've still done it, I think,		
22	through some aggressive outreach and thoughtful		
23	work a really good job here.		
24	COMMISSIONER ZUNIGA: The		

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1	spreadsheet for us is on the next page where		
2	you can see you if there's any double counting.		
3	Right there that page. It'd be very easy to		
4	calculate what if anything is in two columns.		
5	For the most part, most of it is only one.		
6	MR. LENNON: This is a regular		
7	discussion. I can tell you I've been a member		
8	of the supplier diversity team or a designee.		
9	I was secretary of supplier diversity designee		
10	for a while when I was on the executive branch.		
11	This is a discussion that we have, the same		
12	discussion you're having over and over again,		
13	year after year.		
14	What percentage to put to it if you		
15	qualify for both categories? Are you going to		
16	split it 50-50? So, it's usually just done		
17	with a disclaimer. And the group always come		
18	back to a disclaimer. There are some areas		
19	where we've had some double counting, but to		
20	get to Commissioner Zuniga's point where do you		
21	put more of an emphasis? Where do you put less		
22	of an emphasis? So, you just say here's some		
23	double counting.		
24	Now I don't know if we did similar		

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1	to our licensees. I can check with Jill to		
2	make sure we did a similar process with our		
3	licensees so we're not holding them to a		
4	different standard.		
5	CHAIRMAN CROSBY: It sounds like		
6	from what other Commissioner are saying that		
7	that is right. But just for the heck of it,		
8	let's do double check. Eight of the 18 are		
9	double counted.		
10	COMMISSIONER CAMERON: I've never		
11	looked at it as double counting. I don't think		
12	the phrase is accurate. I think we're talking		
13	about representing a community. And that		
14	person brings value into the areas. That's		
15	what we're talking about.		
16	Whether it be a woman who happens to		
17	be a minority whatever the case may be, I think		
18	you're absolutely bringing you're		
19	representing what we're trying to do here in a		
20	couple of different areas. I just have never		
21	looked at it or used it that way. I think it		
22	can be insulting frankly to someone who adds		
23	value to your organization.		
24	CHAIRMAN CROSBY: Okay. Anyway just		
]

	Page 8	0
1	for the heck of it, just double check to make	
2	sure we're consistent.	
3	MR. LENNON: Absolutely. And with	
4	that I think we'll move onto Trupti for an	
5	update on our employee diversity report.	
6	MS. BANDA: Good morning. This	
7	morning I'm here to provide you an update on	
8	diversity and some of the staffing that we've	
9	done since December.	
10	So, since I was here last, I'm	
11	pleased to report that we've hired 21	
12	additional employees in the gaming area and 18	
13	seasonal folks within racing. If you recall,	
14	we have one track now. So, many of those who	
15	we've hired in racing are rehires. Sixteen of	
16	the 18 were rehires.	
17	And within the 21 that we've hired,	
18	we're at staff level, so gaming agents, gaming	
19	agent supervisors, licensing folks all of the	
20	areas who are having a high-volume of work and	
21	need due to the Penn opening coming up.	
22	So, with that said, I am thrilled to	
23	report that of the 21 we've hired, 38 percent	
24	were diverse candidates or diverse hires shall	

		Page	81
1	I say. And then if we were to include all of		
2	those numbers together, if you recall when I		
3	was before you in December, we were at 21		
4	percent diverse for the agency as a whole. And		
5	we've been able to hit our goal of 25 percent		
6	that we were working towards.		
7	Much of that has been through		
8	continuing to work with various associations,		
9	having a broad-based network to reach a variety		
10	of candidates for our hiring that we intended		
11	to do over the last I would say six months or		
12	so. And working very hard to qualify		
13	candidates through phone screens and in-person		
14	conversation. And bringing in a broad pool of		
15	candidates or a high number of candidates to		
16	ensure that we can have a broad diverse pool of		
17	candidates for our hiring and identify		
18	qualified candidates.		
19	That's the most important, making		
20	sure that we have the qualified candidates and		
21	having some difficult decisions, actually as a		
22	matter of fact, for managers where we have		
23	several strong qualified candidates to consider		
24	from. So, we work very hard with the managers		

		Page	82
1	to do that. And I think we've had some great		
2	successes within our staff level. And that's		
3	the hiring that we did do.		
4	One of the things that we are		
5	looking ahead to utilizing is a tool that we've		
6	implemented recently Taleo. We've partnered		
7	with the state Human Resources Division to		
8	implement an applicant tracking system. And by		
9	using this system, we'll be able to ensure that		
10	we have a broad pool of candidates.		
11	As a diversity officer, I can take a		
12	look at the pool of candidates and ensure that		
13	we have that as part of our hiring. And we'll		
14	have better metrics around where we're		
15	identifying candidates from. So, I think that		
16	we will have more information to come in the		
17	coming months and years.		
18	I don't anticipate a huge swing in		
19	any direction as I look ahead at the FY16		
20	hires. We don't have plans to hire many		
21	positions for FY16, but our goal is to continue		
22	to keep an eye on it. This will be our		
23	opportunity to work with various associations,		
24	working with the Director of Workforce and		

		Page 83
1	Development, Jill, and continue to build a	
2	network and relationships and share the type of	
3	hiring we intend to do and have a broad pool of	
4	candidates for the positions we intend to hire	
5	for. Do you have any questions?	
6	COMMISSIONER MCHUGH: This new	
7	system that you're describing will also help us	
8	test the success of our outreach efforts. I.e.	
9	if we reach into a certain area to find	
10	candidates, it would tell us what the yield was	
11	on that outreach effort, right?	
12	MS. BANDA: Exactly. Say if I were	
13	to say where did you hear about this particular	
14	position, I can say at the XYZ Association.	
15	And then we can start to do more work. Well,	
16	okay, we're not having successes in this	
17	particular area, let's do additional outreach.	
18	Let's work with different associations to get	
19	the positions out there. Yes.	
20	And this will also allow candidates	
21	to self-identify which is something we don't	
22	have at the moment. So, we'll be able to be	
23	sure we have a diverse pool. So, it's the	
24	initial starting point for us.	

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		Page 84
1	COMMISSIONER MCHUGH: Good.	
2	MS. BANDA: Any other questions?	
3	COMMISSIONER MCHUGH: Thank you very	
4	much.	
5	MR. LENNON: I think that's it for	
6	us. Thank you Commissioners.	
7	CHAIRMAN CROSBY: Thank you. Next	
8	up item 3(c) Region C update, Director Wells.	
9	MS. WELLS: Good morning, Mr.	
10	Chairman, members of the Commission. On the	
11	agenda item $\mathfrak{E}(i)$ you have the KG Urban update.	
12	As you may recall, two weeks ago I	
13	was in front of you and presenting what the	
14	status was for KG Urban. I can report to you	
15	today that yesterday I received one proposed	
16	term sheet, which was unsigned at approximately	
17	1:20 in the afternoon, and then a second	
18	proposed term sheet with some significant	
19	changes at about 4:20 in the afternoon.	
20	So, we've had a cursory review of	
21	those and taken a look at the conditions on	
22	that. Those proposed term sheets however, both	
23	are still unsigned. So, my understanding from	
24	Mr. Conroy who I have had communications with	

Page 85 1 is they are still in negotiations. 2 I have not received any forms from 3 GLPI as was suggested at the last meeting to 4 help expedite the process so the delay in 5 signing the deal would not further delay the 6 RFA-2 process. But I have not received 7 anything from GLPI to date. 8 So, that's really where we are right now, still waiting. 9 CHAIRMAN CROSBY: The other, the KG 10 and Scott Butera and Foxwoods, you've got the 11 12 stuff? MS. WELLS: What we would do with 13 those would be similar to what we did with Mass 14 15 Gaming and Entertainment. Where they had been 16 found suitable prior to -- in the prior 17 analysis when we were doing the slots parlor, well, for Foxwoods, it was the Milford project 18 19 but for Mass Gaming, it was the slots parlor. 20 In any event, we would do a suitability update. So, it's similar to what 21 2.2 we did with Mass Gaming and Entertainment. There's been some changes obviously with the 23 24 LLC with Foxwoods. We did have a call

		Page 86
1	scheduled for Friday and that was canceled.	
2	So, we need to get an idea of	
3	because of that change if that would mean any	
4	change in qualifiers. But we could do that as	
5	part of the suitability process. I'm not as	
6	concerned about the Foxwoods piece because they	
7	had been through the process already. So,	
8	we're somewhat familiar with the players there.	
9	We just need to do some adjustments, which	
10	would be normal as part of the suitability	
11	investigation is ongoing.	
12	CHAIRMAN CROSBY: I think	
13	Commissioner Zuniga amended our motion to find	
14	KG's team pretty much substantially complete to	
15	say that they should come back in two weeks and	
16	give us an update. And I gather Attorney	
17	Conroy is here to do that.	
18	MS. WELLS: Yes.	
19	MR. STERN: I feel I made the	
20	promise two weeks ago. Andrew Stern, managing	
21	partner, KG Urban. Good morning. Good	
22	afternoon, Mr. Chairman, Commissioners, Judge.	
23	Commissioner Zuniga did add his	
24	codicil or whatever you legally call it to	

		Page	87
1	substantially complete last week for what I		
2	believe was incremental progress and to report		
3	in two weeks.		
4	We do not have a signed term sheet.		
5	The purpose of showing the various drafts, one		
6	although it was provided yesterday, I apologize		
7	that it was provided so late. That was dated		
8	May 20, which came in after our de facto		
9	General Counsel in New York, Mark Larer		
10	(PHONETIC) and his joint-venture specialist and		
11	REIT partner spent days and hours on that term		
12	sheet with GLPI, which was the roll up our		
13	sleeves The roll up our sleeves meeting that		
14	I promised didn't actually require him to get		
15	on a train, it was all done by telephone and		
16	email.		
17	And then another draft that was		
18	actually done yesterday, a new draft during the		
19	day before it was forwarded. So, the first one		
20	is actually a week old forwarded yesterday.		
21	The second one forwarded yesterday was a few		
22	hours old. That was done to show the		
23	incremental progress that's been made.		
24	And for the purposes of		

		Page 88
1	demonstrating, I think, more meat on the bones	
2	for structure, which was one of the major	
3	issues for Director Wells in determining the	
4	need for the entity qualifier. So, that is the	
5	answer to our incremental progress with the	
б	caveat to the vote that was taken two weeks	
7	ago.	
8	As for the question of the need for	
9	the application from GLPI, and obviously I'm	
10	not an officer or employee of GLPI, I have been	
11	personally working with Senior Vice President	
12	Steve Snyder and to a slightly lesser extent	
13	with Brendan Moore who is their General	
14	Counsel. I don't function in a legal capacity,	
15	so I try to leave lawyers will laugh at	
16	this, but I try to leave the legal work to the	
17	lawyers, which is difficult as a recovering	
18	prosecutor, but I try.	
19	GLPI's position, they're not	
20	refusing so much to submit an application or do	
21	the work. They are in this business and	
22	obviously are licensed in many jurisdictions.	
23	So, they have the wherewithal obviously to fill	
24	out an application. They are taking the	

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1	position to which I am not unsympathetic to be	
2	frank with the Commission. That the very	
3	essence of what a REIT is makes them by	
4	definition a landlord and a funding source.	
5	I even had this conversation with	
6	our banker David Berman at Macquarie who is one	
7	foremost gaming advisors in the industry that	
8	they are unique in what they do.	
9	And as a landlord and funding source	
10	they will have no role in any part of the	
11	operation. They will own or lease no slot	
12	machines, chips, tables. They will not employ	
13	anybody. They will serve no food or drink, do	
14	no marketing or promotion nor have any role in	
15	it, provide no gifts to winners or at least no	
16	hotel rooms.	
17	In addition to no employment of	
18	people, they will have no vendor relationships	
19	with any vendors who are certified by the	
20	Commission to vend or lease the machines, the	
21	tables, the equipment, kitchen equipment,	
22	anything else.	
23	And as a result, their position is	
24	they feel they shouldn't have to prove a	

		Page 90
1	negative that they are not a qualifier as an	
2	entity. That somehow the regs. should be,	
3	somebody should demonstrate to them. And this	
4	is with great respect to Director Wells who's	
5	been a terrific facilitator and worked closely	
6	with our lawyers and with GLPI and its lawyers.	
7	That is their position as best as I can state	
8	it at this time.	
9	COMMISSIONER CAMERON: Mr. Stern,	
10	you started your conversation by telling us	
11	that they have been found suitable or have done	
12	this before in other jurisdictions in order to	
13	move forward in other jurisdictions and then	
14	you go on to tell us that they don't want to do	
15	it here. Could you explain that?	
16	MR. STERN: I should rephrase. Some	
17	of their officers who were	
18	COMMISSIONER MCHUGH: Penn National?	
19	MR. STERN: Yes, they were officers	
20	as they were with this Commission have been	
21	qualified before.	
22	MR. CONROY: Commissioner, it's a	
23	good question. This is Kevin Conroy. I think	
24	we're a little bit in a Catch-22 here which is	

		Page 91
1	Director Wells needs a completed term sheet in	
2	order to determine whether GLPI is a qualifier.	
3	We do not have a completed term sheet to give	
4	to Director Wells for her to make that	
5	determination.	
6	GLPI however would like the	
7	opportunity when Director Wells is ready when	
8	we've got a completed term sheet to show	
9	Director Wells, to make an argument to Director	
10	Wells as to why they should not be subject to	
11	suitability.	
12	If Director Wells says that they are	
13	subject to suitability, GLPI has told us that	
14	they will file the applications. So, we	
15	haven't had an opportunity yet to have a good	
16	discussion with Director Wells about whether	
17	GLPI is a qualifier or not because Director	
18	Wells needs a completed term sheet to do that.	
19	That's the point.	
20	CHAIRMAN CROSBY: Are the debating	
21	points in the term sheet the points that you	
22	just got through saying are the points that	
23	would exempt them from being a qualifier? Are	
24	you debating whether or not they're going to	

Page 92 1 have a management role? 2 MR. STERN: No, no not at all. They 3 do not -- a REIT cannot own -- does not own the 4 license. They are not the owner of the license 5 and they do not own any fixtures or equipment. 6 CHAIRMAN CROSBY: So, the terms of 7 the term sheet, which are not yet concluded don't in your judgment at least have anything 8 to do with the reasons why the REIT would not 9 10 be a qualifier? MR. STERN: No, they're economic. 11 12 CHAIRMAN CROSBY: What's your perspective? 13 MS. WELLS: I will say, I'm a little 14 15 hesitant to opine about their agreement when 16 they don't have an agreement because I don't 17 think the Commission should be in the position of impacting negotiations between the other 18 19 parties. 20 If I say X, Y or Z, they may change the direction that we are telling them in 21 effect how to the deal. That was why I'm 2.2 waiting to see for certain what their deal is 23 24 then I'll make a determination. That's the

		Page 93
1	correct approach from a regulatory perspective.	
2	COMMISSIONER MCHUGH: I think that's	
3	absolutely essential. The events of default	
4	for example, may have an impact on a lot of	
5	things. A lot of the terms, although they	
6	don't give them an ownership interest in the	
7	facility could have an impact on how the	
8	facility operates. So, I think that's	
9	absolutely right.	
10	I think Mr. Conroy's suggestion as	
11	to the sequence that needs to be followed is	
12	absolutely right. It's not substantially yours	
13	Mr. Stern, but we need to see what the term	
14	sheet says. And then figure out from the term	
15	sheet at least whether or not they're a	
16	qualifier and if not give them an opportunity	
17	to say why not.	
18	MR. STERN: I think the only point I	
19	was making about the term sheet we submitted,	
20	the draft we submitted and the reason why we	
21	submitted them was to demonstrate what GLPI	
22	does and that it can't go beyond what it does	
23	as a REIT. It can't own a license and it	
24	doesn't operate.	

		Page 94
1	COMMISSIONER MCHUGH: But that	
2	doesn't necessarily end the inquiry.	
3	MR. STERN: No. But we submitted	
4	the drafts so that Director Wells could see	
5	that things that cannot and that won't and	
6	can't change for GLPI as a REIT are not	
7	changing as the drafts change. The structure	
8	is the structure. And to the extent there were	
9	substantial changes, it was to show That was	
10	for the purpose of also showing the incremental	
11	progress that Commissioner Zuniga asked us to	
12	demonstrate.	
13	COMMISSIONER MCHUGH: I thought, and	
14	although I wasn't here at the last meeting, I	
15	thought that the premise was that the GLPI/KG	
16	Urban deal had been done long ago. So, this	
17	comes as a bit of surprise to me. Maybe I	
18	didn't read closely or listen attentively, but	
19	I thought the last time I checked in on this	
20	was that KG Urban was happy to announce that	
21	the land purchase by GLPI and that deal was	
22	done. And the equity financing would come from	
23	them from you as well.	
24	Maybe that was an aspirational	

		Page 95
1	statement, but I thought it was a done deal.	
2	MR. STERN: Far more than	
3	aspirational. By the way, it's not the land,	
4	it's the land and the improvements to it,	
5	meaning the buildings itself.	
6	COMMISSIONER MCHUGH: I understand.	
7	MR. STERN: If I can step back here	
8	for a moment and just ask for the	
9	Commissioners' forbearance for a moment.	
10	Obviously, I played a very personal and major	
11	role in pushing to have Region C open to	
12	commercial licensing in the first place. And I	
13	think it's fair to owe this Commission just a	
14	little bit of context about the last six weeks	
15	now.	
16	When I had sat here with Bary Gosin	
17	and the extension was asked for and obviously	
18	it was needed to satisfy the equity	
19	requirement. That was the reason for the need	
20	for it. And what we had as a result of having	
21	the plus we needed as I said last time,	
22	Commissioner McHugh wasn't here, was that gave	
23	us the ability to tell equity sources or	
24	somebody like GLPI two things that we've not	

		Page 96
1	been able to previously say. What can we build	
2	in terms of density, height. And what will our	
3	local payments be which is the equivalent of	
4	telling someone what your real estate taxes	
5	will be.	
б	But there was another aspect to that	
7	in terms of what we had to do, which was	
8	different than why we needed the extension for	
9	regulatory purposes. We had been at a	
10	standstill for 18 months because of the impasse	
11	with the mayor in terms of design engineering	
12	and cost estimating, all of the things that go	
13	to the moving parts that go to putting a	
14	finance deal together of any kind to build	
15	anything.	
16	The Mayor has been a terrific ally	
17	beyond our and has exceeded any expectations	
18	since we signed the deal. He has put his	
19	people at our disposal. And I will say we	
20	filed our ENF the day after I was last here.	
21	The city spent three days it needed to review	
22	our draft.	
23	But the problem was we were at a	
24	dead standstill for 18 months because sitting	

		Page 97
1	in a room together with Charette, ourselves	
2	designing things and hoping that if the Mayor	
3	ever met with us he would like them wasn't	
4	going to help us. We knew what the last mayor	
5	liked. That's simply sitting there doing an	
6	academic exercise and paying architects and	
7	engineers doing the cost estimates for whatever	
8	the design was of no use to anybody.	
9	So, when we finally made our deal	
10	with the Mayor, from a dead stop we had to take	
11	what we had agreed to with the Mayor in terms	
12	of density, layout, programming and put our	
13	design team not back together. It was	
14	together. But one of our lynch pins, our	
15	casino architect out in Las Vegas had retired	
16	in the interim. On the 20 March, we signed the	
17	deal on the 19th. On the 20th, I retained a	
18	rock star architect from Las Vegas who had a	
19	long history doing work for Steve Wynn and	
20	building Rio, redesigning the RIO with Tony	
21	Marnell.	
22	He jumped in right away with our	
23	team in New York. And we started the	
24	programming based on the agreement with the	

		Page	98
1	Mayor and all of the square footages that our		
2	HCA allowed. And designed based on the		
3	program. We had to go back to Tishman's Casino		
4	Group which has built the City Center, Borgata,		
5	Water Club, all over the country. They've been		
6	working with us for seven years.		
7	I've put eight years of my life into		
8	this. And it was like compressing everything		
9	that we had done in seven or eight years back		
10	into the 45 days. All of the discussions with		
11	potential equity sources including Scott		
12	Butera's discussion with GLPI, which eventually		
13	bore fruit were dependent essentially like a		
14	giant machine, depending on the machining of		
15	individual parts.		
16	So, we were talking to the equity		
17	sources showing the HCA but also redoing the		
18	program, the design and engineering and cost		
19	estimating all at the same time that we were		
20	trying to do that and working with the Mayor to		
21	plan for a referendum on a project that we were		
22	reprogramming and redesigning at the same time.		
23	And that is why I'm not sitting here		
24	with a signed term sheet with GLPI today only		

		Page 99
1	drafts of it have been continuously updated	
2	since what we gave Director Wells, I guess on	
3	the before the last time I was here and then	
4	yesterday from the 20th and yesterday from	
5	yesterday.	
6	There's been no lack of effort or	
7	lack of work and lack of, to use a cliché, nose	
8	to the grindstone and burning the midnight oil.	
9	We're trying really hard after eight years of	
10	this. We're pushing very hard to give us this	
11	opportunity. But we couldn't do anything until	
12	19 March. And then suddenly we had to do	
13	everything after the 19 March and we have been	
14	doing everything.	
15	COMMISSIONER ZUNIGA: You know, Mr.	
16	Stern I simply don't buy it. I buy that you	
17	have to do reprogramming and do a lot of things	
18	contingent of the HCA, but I don't think that's	
19	dependent on the equity sources, identifying	
20	your equity sources.	
21	You've had three years to put at	
22	least a general financing piece, the equity	
23	piece. That's what we always needed for Phase	
24	1. And that only came about very recently.	

		Page 100
1	And you still don't have a signed term sheet.	
2	Let me mention something about what	
3	I am amended last meeting. And the incremental	
4	progress hinged on two things, a term sheet, an	
5	executed term sheet or the submission of	
6	additional qualifiers from whomever GLPI or	
7	whomever was going to be your equity source. I	
8	understand, as you described, Mr. Conroy, that	
9	one is dependent on the other. That leaves us	
10	only with the term sheet, which you still don't	
11	have executed. Where are you on that?	
12	MR. STERN: The whole point I think	
13	of giving you the latest draft yesterday	
14	afternoon, which was done yesterday was	
15	forwarded as soon as it came back from GLPI.	
16	COMMISSIONER ZUNIGA: Where are you	
17	on executing it?	
18	MR. STERN: On signing it?	
19	COMMISSIONER ZUNIGA: Yes.	
20	MR. STERN: I think we're pretty	
21	close. I don't have any reason to believe	
22	otherwise.	
23	COMMISSIONER ZUNIGA: That's what	
24	you told us two weeks ago.	

		Page 101
1	MR. STERN: I said we had work to	
2	do. I said we were going to roll up our	
3	sleeves. We said incremental progress. I	
4	think we've made better than incremental	
5	progress. It's not signed, but I'd like to	
6	respond to the other thing since you said you	
7	don't buy what I told you.	
8	COMMISSIONER ZUNIGA: The piece	
9	about identifying your equity source dependent	
10	on a host community agreement.	
11	MR. STERN: It's more than dependent	
12	on the host community agreement, because when	
13	you build anything as you know probably better	
14	than I do whether it's an apartment building or	
15	an office building or a shopping mall or cold	
16	storage, you have to know what you can build in	
17	terms of floor area ratio or density or	
18	whatever the jurisdiction calls it.	
19	You have to know what your real	
20	estate taxes are going to be. And you have to	
21	know what it's going to cost to build. You	
22	can't know what it's going to cost to build	
23	until you know what you're going to be	
24	permitted to build, how high you can go whether	

	Page 102
1	you have to go out wider instead of taller.
2	When the Mayor insisted that the
3	hotel be only 11 stories and no taller, the
4	footprint of the hotel became bigger in order
5	to put 300 rooms in it. We knew we needed 300
6	rooms. His gaming analyst agreed that we
7	needed 300 rooms. But he wouldn't let us go
8	higher than 11 stories for reasons that he's
9	the mayor.
10	That meant the footprint of the
11	building, if you can't go up, you've got to go
12	out. So, the footprint of the building became
13	wider. That meant more steel. We had to go
14	back to Tishman for the first time since 2013.
15	Every equity source you can identify and you
16	can know who they are, GLPI, I could name the
17	others. I don't think it's fair to them to
18	name them since we didn't bring them to you,
19	but they are going to ask all of the same
20	questions.
21	What can you build? What are the
22	payments to the locality and the state gaming
23	tax, which everybody knows and what is it going
24	to cost to build it? And the biggest question

		Page 103
1	we got after the HCA was what is this project	
2	going to cost? And the most recent estimates	
3	we had were number one, two years old. And	
4	number two, for something other than what we	
5	had just agreed with the Mayor that he had said	
6	that we had agreed okay, we'll build it the way	
7	you want it built.	
8	I'm telling you the God-honest	
9	truth. I've never told this Commission or the	
10	media or anyone else in Massachusetts anything	
11	else. That is a fact. Equity sources want to	
12	know what it's going to cost to build something	
13	because that affects their returns. I'm not	
14	even a finance person, you are. You know this.	
15	COMMISSIONER ZUNIGA: I am.	
16	COMMISSIONER MCHUGH: Do you want to	
17	pursue that? I want to jump in and see if we	
18	can move the conversation in a little bit	
19	different direction. But I don't want to jump	
20	on you	
21	COMMISSIONER ZUNIGA: The only	
22	thing, you arrived at your modeling everything,	
23	your pro forma, your enterprise on the cost	
24	approach. I get that. But you could also do	

		Page 104
1	that on the revenue approach and you could	
2	reconcile the two.	
3	MR. STERN: The revenues have not	
4	changed as much but the costs changed based on	
5	what we can build.	
6	COMMISSIONER ZUNIGA: Yes. And	
7	that's where you make your decision as to how	
8	much risk you can take, what the equity sources	
9	can take. But there's market studies that have	
10	been done for that region and population and	
11	number of people that visit that casino that	
12	could actually get you or the equity sources	
13	that name comparable as to what that overall	
14	total cost can be.	
15	MR. STERN: Every one of them wants	
16	cost estimates. They want construction	
17	estimates. Every one of them said fine. This	
18	is great. Give us the cost estimates.	
19	COMMISSIONER MCHUGH: Let me just	
20	see if I can jump in here. I apologize if I'm	
21	jumping at the same time jumping off because I	
22	wasn't here at the last meeting.	
23	But as I read the condition here, it	
24	was to come back with a status on progress of	

	I	Page 105
1	the term sheet or the submission of additional	
2	qualifiers. And the purpose of this, as I	
3	understand it, is to allow the IEB to begin to	
4	think about and plan for the investigations	
5	that are necessary in order to do the	
6	qualification, the suitability before the end	
7	of time.	
8	So, you still have a way to go on	
9	the term sheet. I've not heard you say that	
10	that was GLPI's draft to you and you're	
11	prepared to accept it. I haven't heard	
12	anything that would remotely suggest that. But	
13	it seems to me that if this deal is going to be	
14	done, it's a deal with GLPI.	
15	I understand GLPI is reluctant to	
16	put itself out as a qualifier. But at the same	
17	time the IEB needs to plan. So, what is wrong	
18	with getting on the phone and saying to GLPI we	
19	need to tell the Commission that you're	
20	prepared to be a qualifier if you get this	
21	deal?	
22	And give us a list so that Director	
23	Wells can begin the planning for the	
24	investigation. And then there would be a	

		Page 106
1	meeting at which GLPI or the individuals could	
2	say and convince if they could Director Wells	
3	that they need not be qualifiers. I don't know	
4	whether that would satisfy you, Director Wells.	
5	I'm just trying to move this thing forward.	
6	MS. WELLS: I think for timing, I	
7	think what might be helpful if the Commission	
8	is inclined to go forward based on what they	
9	are hearing today, is that we could identify if	
10	GLPI is a qualifier there would be qualifying	
11	entities and qualifying individuals associated	
12	with them. It's not as if GLPI just submits	
13	one BED. Do that list. They should have those	
14	forms done and ready to go.	
15	My concern is the delay in okay, you	
16	get the term sheet. Then you have a meeting.	
17	Then you talk about who is going to qualify.	
18	Then they need three, four, five weeks to fill	
19	out the forms. Then we get those and then we	
20	start the investigation. It's that piece of	
21	it.	
22	What I'm trying to do is to expedite	
23	the process and so far we're still in the same	
24	place.	

		Page	107
1	COMMISSIONER MCHUGH: So, the		
2	condition last week was not just the		
3	identification of qualifiers it was the		
4	submission		
5	MS. WELLS: I'm not sure of the		
6	exact language that was in there.		
7	CHAIRMAN CROSBY: That was a big		
8	part of our conversation. I was very explicit.		
9	Give us the qualifiers and let us get started		
10	and work your deal out later.		
11	MR. STERN: I think it was the		
12	identification. I'm prepared to satisfy this		
13	Commission as best I can. And here's what I		
14	can offer. I can push on the business side for		
15	the term sheet to get from where it is to		
16	executed. I don't think there's a chasm		
17	between the two sides.		
18	And I can have Kevin Conroy, who is		
19	sitting next to me reach out to counsel of GLPI		
20	and push for what I'm hearing which is through		
21	Director Wells, which is to tee up the dominoes		
22	so that if or when they are determined to be a		
23	qualifier, the names are known of who the		
24	individuals are. I can't imagine it would take		
	-		

		Page 108
1	four to five weeks to do applications.	
2	COMMISSIONER ZUNIGA: I thought	
3	that's exactly what we asked you two weeks ago.	
4	I thought you told us that the term sheet is	
5	imminent and we're going to roll up our sleeves	
6	and execute it. And/or as that was the part of	
7	the condition we will show some incremental	
8	progress in getting you either the list or the	
9	applications of all those qualifiers.	
10	MR. STERN: I thought we were asked	
11	to show incremental progress on the term sheet.	
12	And I think two drafts of a term sheet with	
13	substantial redlined changes is better than	
14	incremental progress.	
15	COMMISSIONER ZUNIGA: You'll	
16	remember my comments and I reread these	
17	recently from our meeting from our transcript	
18	that I have seen in my previous life any number	
19	of drafts of agreements that are not executed	
20	are as good as the paper that they are written	
21	on. Until they are executed you have no deal.	
22	MR. STERN: I agree with you, but	
23	that doesn't mean we haven't made incremental	
24	as was demanded of us. And we've been working	

		Page 109
1	our tails off to make incremental progress.	
2	I am not denying that it's not	
3	signed today. But I believe we've made the	
4	incremental progress that was demanded of us,	
5	which is between where we were which was simply	
6	a structured term sheet from GLPI about how	
7	their deals work with our property integrated	
8	into it and one with extremely specific	
9	participation rent clauses in it and a whole	
10	number of other terms that apply very	
11	specifically to KG and GLPI put in there by	
12	their attorneys and three lawyers that	
13	specialize in REITs and joint ventures from our	
14	side.	
15	Where we were several weeks ago was	
16	something submitted to Director Wells to	
17	demonstrate how GLPI deals work from a	
18	structure standpoint. And we were very	
19	straightforward then that was simply what we	
20	called a dummy term sheet to show how their	
21	deals work. That we had not rolled up our	
22	sleeves yet.	
23	I said we were going to roll up our	
24	sleeves. We have. We have spent a lot of	

		Page 110
1	money on lawyers to do it. I'm not	
2	disagreeing. I'm not contesting that it isn't	
3	signed and executed, but incremental progress,	
4	I do not believe that was being defined as	
5	signed and executed. And I apologize if I	
6	misunderstood.	
7	COMMISSIONER ZUNIGA: I believe I	
8	know where you stand. Thank you.	
9	MR. STERN: I believe we can have it	
10	signed quite soon.	
11	CHAIRMAN CROSBY: Does any of us	
12	know whether GLPI is and its individuals and	
13	institutions are a qualifier are licensed	
14	elsewhere in any other jurisdictions?	
15	MR. CONROY: My understanding is	
16	GLPI in certain states is a qualifier, in	
17	certain states is treated as a gaming vendor.	
18	In certain states is not a qualifier or a	
19	license.	
20	CHAIRMAN CROSBY: The question was	
21	are they considered a qualifier in some and it	
22	sounds like they are.	
23	MR. CONROY: I believe that's the	
24	case.	

		Page 111
1	CHAIRMAN CROSBY: What troubles me	
2	here that it seemed to me that if GLPI shared	
3	with you the optimism that this going to get	
4	done pretty soon and cared at all about this,	
5	rather than putting you in a position of having	
6	to come back here and telling us after all we	
7	said about give us a list of your qualifiers	
8	they have you come back here with not a happy	
9	position of trying to explain to us on their	
10	behalf why they don't want to be a qualifier.	
11	But if they're already qualifiers,	
12	the forms have got to be pretty well near	
13	filled out. A hint of good faith and	
14	commitment on their part would be either forget	
15	about not being a qualifier or give us the	
16	stuff on a contingent basis. It's got to be	
17	two-thirds done and indicate some good faith.	
18	But instead you are here hanging by thread.	
19	MR. STERN: I have to say they are	
20	blameless. I will take the hit for this. They	
21	have been acting in very good faith. Steve	
22	Snyder said to me yesterday hoped we would be	
23	further along at this point. They are not	
24	acting in any sort of bad faith. We did not	

		Page 112
1	ask them to come here and explain anything. I	
2	didn't ask them to join us today.	
3	CHAIRMAN CROSBY: If that's the case	
4	and they're a qualifier elsewhere, why not just	
5	give us the stuff?	
6	MR. STERN: In Maryland, which was	
7	one of their most recent, they were found not	
8	to be a qualifier. And there is sort of new	
9	world here and how the gaming REIT functions as	
10	they do. Virtually nobody else does what they	
11	do. And they are being treated, as Kevin said,	
12	there's been some head scratching going on.	
13	They're a vendor in some places. And Maryland	
14	said they're a funding source and a landlord,	
15	not Massachusetts, that's Maryland.	
16	But this is not a lack of good faith	
17	on their part. They forwarded us that marked	
18	up final term sheet yesterday specifically so	
19	that the Commission would have their very	
20	latest comments on where their heads are on the	
21	term sheet in response to our latest proposal	
22	on various terms.	
23	It doesn't change what they do or	
24	how things are structured. And we wanted	

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     Director Wells, like I said, to see the
 1
 2
     structure of the REIT deal is sticking where it
 3
     is.
 4
                I go back to New York today and say
     what I told my folks this morning is we have
 5
     got to get this thing signed. The Commission
 6
 7
     is going to demand of me today if it's not
     executed now, when is it going to be executed.
 8
                COMMISSIONER MCHUGH: What was the
 9
10
     answer to that question?
11
                MR. STERN: I can't necessarily
12
     predict the future but the answer is there's no
13
     reason it shouldn't get signed.
                COMMISSIONER MCHUGH: I know that,
14
     but one could have said that all along. And
15
16
     that's not to say anything -- And I know these
17
     things are tough. These negotiations are
     tough.
18
19
                The motion, because we've been
20
     talking about this for some time, the minutes
     reflect that the motion that was passed last
21
2.2
     week said that you were required to come back
     in two weeks with the status of the progress of
23
24
     the term sheet or the submission of additional
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		Page 114
1	qualifiers as discussed. Those were phrased in	
2	the alternative. And it seems to me, I know	
3	there was more discussion but that was the	
4	motion.	
5	And it seems to me that you've come	
6	back with status on the progress of the term	
7	sheet. It also seems to me that this has the	
8	potential to go on forever. And it seems to me	
9	therefore that the Commission's next step ought	
10	to be to set the drop-dead date.	
11	COMMISSIONER ZUNIGA: We've done	
12	that. We've done the drop-dead date a number	
13	of times in the past. We've had a number of	
14	discussions about substantial completion. And	
15	I could go into all of those dates but that's	
16	not the point.	
17	I thought the way that I recall the	
18	conversation in addition to what's in the	
19	minutes was that we were deeming the qualifier	
20	I'm sorry the applicant substantially	
21	complete. I amended it to include subject to	
22	that update. I would ask that we take that	
23	vote now or later and deem them substantially	
24	complete or not based on the information that	

		Page 115
1	we now have.	
2	COMMISSIONER CAMERON: I think it's	
3	more helpful to be specific and to understand	
4	exactly where this team is and what our	
5	expectations are. I think frankly it was a	
6	little unclear. It's not as clear as just	
7	saying yes or no.	
8	I have found this conversation to be	
9	helpful. I think there is an understanding, as	
10	the Chairman said last time, our patience is	
11	not something that is unlimited. We understand	
12	the needs of IEB.	
13	We also have another applicant here	
14	who is we have to be fair to everyone in the	
15	process. Some of those earlier votes were when	
16	the whole region was unsettled and we did not	
17	have clear direction. But I think at this	
18	point we are looking at very clear two	
19	applicants and we need to give very clear	
20	direction here.	
21	If we are looking at moving this	
22	ahead but we want to be very clear about it, I	
23	really did like the idea of a deadline here so	
24	we are not having the same conversation a month	

		Page 116
1	from now. That would not be productive.	
2	COMMISSIONER ZUNIGA: I am getting	
3	worried about a pattern here. I'm getting	
4	worried that we've extended this deadline all	
5	incrementally and for a number of reasons all	
6	in the spirit of competition.	
7	But I think this pattern can be	
8	troublesome. If it's only for the spirit of	
9	competition, let me talk a little bit about	
10	that. It's not just the current applicant.	
11	There's somebody out there potentially who	
12	could have used all this time to put together a	
13	proposal just in theory. There is a third	
14	applicant that dropped two weeks ago who could	
15	say, at least hypothetically, I could have used	
16	four more weeks to finalize my own deal.	
17	The ongoing extension of this	
18	deadline, and I understand there's this whole	
19	notion of substantial completion, this to me is	
20	a little troublesome in the context of	
21	everything that we've done.	
22	CHAIRMAN CROSBY: Are you saying	
23	that we should cut it off today?	
24	COMMISSIONER ZUNIGA: Yes.	

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May 28, 2015
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	Page 117
1	CHAIRMAN CROSBY: That's the bottom
2	line.
3	COMMISSIONER ZUNIGA: That's the
4	bottom line.
5	CHAIRMAN CROSBY: You want a
6	deadline and you want it to be today.
7	COMMISSIONER ZUNIGA: Yes.
8	COMMISSIONER CAMERON: I think all
9	of our decisions in every region have been
10	fact-based. And there have been differences in
11	every region for a number of reasons. So, we
12	really haven't had any, that I'm aware of, any
13	circumstance in which it wasn't a fact-based
14	decision. That's what I'm taking into
15	consideration here today.
16	COMMISSIONER ZUNIGA: And the fact
17	is they don't have a deal. They don't have a
18	signed And the other piece of the condition
19	was depending on having a deal apparently or
20	not.
21	So, as the motion from last week was
22	to deem them substantially complete. You were
23	prepared to go along and you did. And I
24	amended it to include to show progress that I

		Page 118
1	don't see now. I would like to have us another	
2	vote again now or later that we are effectively	
3	redoing that vote of deeming them substantially	
4	complete.	
5	COMMISSIONER CAMERON: I think	
6	there's a gray area in what we said two weeks	
7	ago. And I actually would like before we take	
8	a vote, I'd like to hear more about	
9	Commissioner McHugh's idea on being clear in	
10	our expectations.	
11	COMMISSIONER MCHUGH: I would, to be	
12	clear, propose, hypothetically, I'm not making	
13	this motion now that we deem KG Urban	
14	substantially complete provided that we have a	
15	completed term sheet by a week from today.	
16	That's what I would do.	
17	You know this is like a lot of other	
18	deals. It's like a lot of other things. And	
19	one of the problems with trying to tailor the	
20	deadlines to the circumstances of the case is	
21	that the deadlines lose their deadline	
22	potential.	
23	CHAIRMAN CROSBY: Because they're	
24	not credible.	

		Page	119
1	COMMISSIONER MCHUGH: Because		
2	they're not credible. And I share Commissioner		
3	Zuniga's concern about that.		
4	On the other hand I've seen the ENF.		
5	There's a lot of work that's been done on this.		
6	This is not just somebody's wishful thinking.		
7	And there's been a lot of money obviously put		
8	into it. And there's a lot of energy put into		
9	the deal. And even though I haven't seen the		
10	term sheet I can imagine what energy has been		
11	put into that.		
12	But at some point there is a cost-		
13	benefit to trying to make the deal perfect.		
14	And if the cost is that perfection is going to		
15	mean you can't meet a deadline, then perhaps		
16	and the whole deal is going to be no force and		
17	effect, then that has to be taken into account		
18	in terms of who surrenders what when.		
19	And it seems to me the time has come		
20	now. And with all sympathy for your position		
21	to say a very short time here it is. This		
22	is the time. Now factor that piece into your		
23	cost reward, ROI, whatever it is, calculus.		
24	That's a piece that's now in play and in place.		

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1 That would be my approach.

2	COMMISSIONER STEBBINS: If you're
3	suggesting that is to go back to your first
4	comment about setting a week from today as a
5	hypothetical deadline for having in our hands a
6	copy of the signed term sheet between the two
7	parties, I'd be curious to know I guess with
8	Director Wells is to whether a week after that
9	which be our next regularly scheduled meeting
10	that we would have we could call for some
11	element or some progression in the discussion
12	of the of whether GLPI would be deemed a
13	qualifier. And setting that next meeting date
14	as a time for GLPI to be present instead of Mr.
15	Stern carrying their water for them to argue
16	for or against whether they would be deemed a
17	qualifier.
18	MS. WELLS: Yes. I think that's an
19	IEB decision. I don't think that's a
20	Commission decision.
21	COMMISSIONER STEBBINS: It's a
22	decision that starts with you. I guess my
23	question is term sheet a week from today.
24	MS. WELLS: Set up a meeting Friday.

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		Page 121
1	We'll have a discussion on the term sheet.	
2	We'll make a determination about the	
3	qualifiers. And then they can get their	
4	paperwork in seven days from then.	
5	COMMISSIONER ZUNIGA: I would go	
6	along with something very crisp and clear,	
7	which is an executed term sheet one week from	
8	today, which can then because seemingly that	
9	is the critical path here. Because without it,	
10	we don't know the qualifiers. Because without	
11	it we don't know if they can they will	
12	submit applications etc., etc.	
13	So, if we seem to have left it one	
14	week from today with an executed term sheet	
15	then the IEB goes to work. There is meetings.	
16	They will report as early as a week after. But	
17	we no longer have what ended up being a bit of	
18	a not clear enough amendment to the motion you	
19	made from two weeks ago.	
20	This one would be a lot more clearer	
21	and it hinges on whatever the latest draft is	
22	but with the signature of the parties at the	
23	bottom.	
24	CHAIRMAN CROSBY: My two cents worth	

		Page 122
1	on that. I happen to agree with Commissioner	
2	Zuniga that we would be well within our rights	
3	to say that we didn't get what we are looking	
4	for. This was not enough of incremental	
5	progress. We would be well within our rights	
6	to cut it off today.	
7	I happen to not think that would be	
8	appropriate because I do agree that this has	
9	been a useful conversation. I think things	
10	like the ENF are non-trivial.	
11	But I also agree that it's time for	
12	a deadline. I could live with either a week or	
13	our next meeting. The question that I have	
14	about doing it this week as a practical matter	
15	the Commission can't do anything. The staff	
16	can but the Commission can't do anything.	
17	So, if something is presented a week	
18	from today there could easily be a week go by	
19	where nobody knows what's happening. Is it	
20	over or not? Because we can't get together to	
21	talk about it. And I don't think that is good	
22	for anybody.	
23	So, as a practical matter I don't	
24	want to make it a week just sort of to be tough	

		Page 123
1	and then have another second week which is just	
2	kind of a waste of time. So, I would be	
3	inclined to say pick a day or two prior to our	
4	next meeting say for the sake of discussion	
5	July 9 in order that Karen has a chance to	
6	review it.	
7	COMMISSIONER MCHUGH: June.	
8	CHAIRMAN CROSBY: I'm sorry, June 9.	
9	And staff has a day or two to look at it so we	
10	can then be advised at a meeting where we can	
11	act on whether this has been satisfied or not.	
12	COMMISSIONER STEBBINS: I don't	
13	necessarily agree with that. I'm looking one	
14	to give Director Wells more time. I think two	
15	days before the meeting	
16	CHAIRMAN CROSBY: Excuse me, Bruce.	
17	Not to do what all you were talking about	
18	doing. You were talking about resolving the	
19	issue of whether they're a qualifier or not. I	
20	wasn't suggesting that that get done. I was	
21	just suggesting that Karen and others could	
22	opine and analyze whatever is submitted, the	
23	term sheet presumably and be prepared to advise	
24	us. It would postpone the start of the	

		Page 124
1	qualifier discussion by five days is what I'm	
2	talking about. She could start it but she	
3	would start it on June 9 rather than on June 4.	
4	COMMISSIONER MCHUGH: If there is a	
5	signed term sheet.	
6	CHAIRMAN CROSBY: If there is a	
7	signed term sheet. That would be my two cents.	
8	MS. WELLS: I think that what would	
9	be helpful to me in the process is to really	
10	get a defined date and almost a time that it	
11	would be noon on whatever date. I guess the	
12	question if there is a delay between then and	
13	the Commission meeting, what happens if there's	
14	a deadline	
15	COMMISSIONER ZUNIGA: Then they miss	
16	the deadline. No, no. What we are considering	
17	here is a hard stop. The iron curtain will	
18	close.	
19	COMMISSIONER MCHUGH: There's a	
20	guillotine instead of the butter knife.	
21	CHAIRMAN CROSBY: If you're	
22	comfortable with it. You were the one talking	
23	about this motion. If you're comfortable with	
24	it, Tuesday is the ninth, right?	

		Page 125
1	MR. DAY: Chairman, I was just going	
2	to mention trying to get information into the	
3	packet and process actually our deadline is	
4	Monday the eighth to get information into the	
5	packet.	
6	COMMISSIONER ZUNIGA: We wouldn't	
7	need the term sheet into the packet. All we	
8	would want is Director Wells to give a verbal	
9	report that she's got the signed term sheet.	
10	CHAIRMAN CROSBY: If we made it 5:00	
11	close of business on Tuesday June 9 and give	
12	Director Wells the authority to determine	
13	whether or not she gets what she wants on that	
14	date. If she doesn't it's over.	
15	If she does, she then has Wednesday	
16	to take a look at it and staff to take a look	
17	at it and then to be able to talk with us on	
18	Thursday. We will know since once we get	
19	whatever we get by that date and time you will	
20	know whether you need to invite the applicant	
21	to come.	
22	MR. STERN: Can I just add that the	
23	onus is entirely on KG to deliver that executed	
24	term sheet not GLPI. The buck stops with us on	

		Page 126
1	the term sheet but that if we should be so	
2	fortunate that we deliver it to you and we've	
3	executed a term sheet and an executed operating	
4	partner, GLPI made it very clear to us and I	
5	think they did with Director Wells in one phone	
6	call, the scoping call that they would be	
7	extremely cooperative in both helping determine	
8	qualifiers and in hashing out whether the	
9	entity is a qualifier.	
10	Then if they are determined to be,	
11	providing the application. I don't have any	
12	doubt that once we deliver your term sheet.	
13	COMMISSIONER MCHUGH: Right.	
14	CHAIRMAN CROSBY: Right. On that	
15	issue, it's the old proof in the pudding is in	
16	eating, but we'll take what you're saying at	
17	face value.	
18	COMMISSIONER MCHUGH: We've dealt	
19	with a number of the principles before. So,	
20	there is a reason for optimism there.	
21	CHAIRMAN CROSBY: Sure. If you are	
22	in agreement with that would you frame the	
23	motion?	
24	COMMISSIONER MCHUGH: I move that	

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		Page 127
1	the Commission deem the application of KG Urban	
2	substantially complete provided that KG Urban	
3	submits to the Investigations and Enforcement	
4	Bureau no later than 5:00 PM on Tuesday, June	
5	9, 2015 a completed signed term sheet, signed	
6	that is by all parties to the contract.	
7	CHAIRMAN CROSBY: Second?	
8	COMMISSIONER CAMERON: Second.	
9	CHAIRMAN CROSBY: Further	
10	discussion?	
11	COMMISSIONER ZUNIGA: What happens	
12	if they don't?	
13	COMMISSIONER CAMERON: We'll have a	
14	report from Director Wells on Thursday.	
15	COMMISSIONER ZUNIGA: Ask for	
16	another extension?	
17	COMMISSIONER MCHUGH: That's a	
18	legitimate question. Let me restate the motion	
19	to put in the self-executing piece that will	
20	obviate the need for this conversation again if	
21	it doesn't happen.	
22	So, let me withdraw that motion and	
23	say that I move that the Commission consider	
24	the application of KG Urban substantially	

Page 128 complete provided that no later than 5:00 PM on 1 2 Tuesday, June 9, 2015 they submit to the 3 Investigations and Enforcement Bureau a term sheet signed by all parties to the contract and 4 5 further provide that if they fail to provide a 6 term sheet of that description by that date and 7 time that the Commission deem their application not substantially complete. 8 9 CHAIRMAN CROSBY: Do you second that 10 one? COMMISSIONER ZUNIGA: I second that 11 12 one. CHAIRMAN CROSBY: This is pretty 13 high-stakes. Does the staff anybody thought 14 we're missing anything? Okay. Further 15 16 discussion? All in --17 COMMISSIONER STEBBINS: Maybe John might know this question or the attorneys here. 18 19 Just thinking in terms of timing for cost and 20 expenditures for the city of Bedford in preparing for host community referendum vote. 21 Printing the ballots, the cost of the ballots, 22 the cost of connecting with the voters. 23 24 MR. ZIEMBA: Pursuant to our

		Page 129
1	regulations shall cover the cost of that	
2	election. And I would assume that the	
3	applicant here agrees that under any	
4	circumstances that they would cover those costs	
5	for the city, regardless of the outcome here.	
б	MR. STERN: This applicant is bound	
7	by the regulations that cover applicants. I	
8	don't have it in front of me but I'll take the	
9	attorney's word for it that whatever the	
10	regulations say apply to us.	
11	MR. ZIEMBA: But one curiosity would	
12	be what happens if they're no longer an	
13	applicant by the date of the referendum.	
14	COMMISSIONER ZUNIGA: That's right.	
15	When is the referendum?	
16	MR. ZIEMBA: June 23.	
17	COMMISSIONER ZUNIGA: And when would	
18	they need a waiver to move forward prior to?	
19	MR. ZIEMBA: They would need to have	
20	a notice before us at our next regularly	
21	scheduled meeting by June 11. They need at	
22	least more than four days to submit the notices	
23	to the citizens under election law.	
24	MR. CONROY: I'm pretty sure your	

	Page 130
1	regs. state clear that we have to pay the costs
2	even if we are no longer an applicant. I may
3	be wrong about that but I think you had a
4	provision that says that just because you were
5	nervous about this purpose.
6	And certainly we're going to KG
7	is going to abide by the regulations that are
8	laid out. Attorney Silverstein is here. We
9	have had some conversations about the
10	referendum and costs. I think this is
11	something we can work out with the city even if
12	the city's got concerns we can work them out.
13	I do think your regulations address this issue.
14	COMMISSIONER STEBBINS: I'll go with
15	Attorney Conroy's word.
16	MR. STERN: If you want to hear
17	Attorney Silverstein is right behind me.
18	CHAIRMAN CROSBY: Do you have
19	something to add?
20	MR. SILVERSTEIN: No, Commissioners.
21	I would just say that we provided cost
22	estimates for the election and various
23	components to KG. KG Urban has committed to
24	paying those costs. The most immediate cost is

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		Page 131
1	the notice regarding the pre-suitability vote.	
2	I think a month or so ago a draft of that was	
3	provided to the Ombudsman.	
4	My understanding is that that will	
5	be taken up at the Commission's next meeting	
6	for approval. The form of that notice hasn't	
7	changed, just some details filled in terms of	
8	times of the election.	
9	So, I am hearing a renewed	
10	commitment by KG Urban that those costs will be	
11	covered. They're not only required to be	
12	covered under your regulations and the statute	
13	but also in the host community agreement.	
14	CHAIRMAN CROSBY: Okay. Is that	
15	satisfactory?	
16	COMMISSIONER STEBBINS: Yes. Kind	
17	of a side question.	
18	CHAIRMAN CROSBY: Any further	
19	discussion on Commissioner McHugh's motion?	
20	All in favor, aye.	
21	COMMISSIONER MCHUGH: Aye.	
22	COMMISSIONER CAMERON: Aye.	
23	COMMISSIONER ZUNIGA: Aye.	
24	COMMISSIONER STEBBINS: Aye.	

Page 132 CHAIRMAN CROSBY: Opposed? The ayes 1 2 have it unanimously. 3 COMMISSIONER MCHUGH: Okay. CHAIRMAN CROSBY: Have a good flight 4 5 home. 6 COMMISSIONER ZUNIGA: Twelve more 7 days. COMMISSIONER MCHUGH: Good luck, I 8 9 know how much hard work you put into this. CHAIRMAN CROSBY: It's one o'clock. 10 We could probably get through everything in 11 12 less than an hour and get done. Woud you rather do that? Let's take a five or 10-minute 13 break and come back to it. We'll take a guick 14 15 break and reconvene in five or 10 minutes. 16 17 (A recess was taken) 18 19 CHAIRMAN CROSBY: We are reconvening 20 at 1:05 for hopefully not too much more. We 21 have Director Wells back. MR. DAY: Mr. Chair, if I might if 22 we could just go to item number five Plainridge 23 24 Park Casino update. I just have a few things I

		Page 133
1	wanted to mention real quick.	
2	One is on June 11 as well we'll have	
3	the alcoholic beverages license set. The date	
4	set for the Commission to consider their	
5	license application and if acceptable approve	
6	it. Also, I want to let you know on internal	
7	controls we have about 60 submitted from	
8	Plainridge Park Casino with about 40 reviewed	
9	and pending approval.	
10	Others are in the process of either	
11	being reviewed and under variance or other	
12	considerations. I wanted to go real quickly to	
13	kind of give the Commission a glimpse. I'm	
14	pretty sure you're all aware of this but I	
15	wanted to put June in perspective. It's going	
16	to be a very busy month for the Commission.	
17	And we'll start off with weekly preopening	
18	meetings. There will be two licensing events	
19	to assist with licensing and make sure we get	
20	that completed down at the casino.	
21	On June 11, I mentioned the ABC	
22	license. On June 11 we're also going to have	
23	to take a look at the DOR intercept MOU.	
24	On the 22nd there will be tests and	

		Page 134
1	then we'll have to do consideration of the	
2	operational tests that were there and determine	
3	whether or not there's a preopening operation	
4	certificate.	
5	June 24 of course is the grand	
6	opening. June 25 we have the operations	
7	certificate final approval. And we still may	
8	have to try to fit in an exclusion list there	
9	before we get out of the end of the month in	
10	June.	
11	What I'd like to do is pause just a	
12	minute to go back to yesterday as well. We	
13	talk about the licensing events quite a bit.	
14	Yesterday our Licensing Division and the	
15	Massachusetts State Police team along with	
16	Plainridge Park Casino staff completed our	
17	second licensing day at the PPC.	
18	I might add that preparation is	
19	oftentimes an issue for those. And they had	
20	about 105 applicants, only one wasn't ready	
21	with their forms when they came in. So, that	
22	gives you a little bit of an idea of the	
23	background of the work that was done. I've	
24	also heard from our team that the process went	

Page 135 1 smoothly. 2 CHAIRMAN CROSBY: Only one had their 3 forms or only one did not? 4 MR. DAY: Only one did not have 5 their forms. Our MGC team processed about 105 6 applications on the 27th. They had already 7 possessed 60 on the 15th. So, that's about 165 8 applications in two days. So, at this point what I'd like to 9 be able to do is to refer to Karen Wells 10 11 because I believe she has a new member of her 12 team she would like to introduce to the Commission. As well, I know he will have some 13 additional details to share with you. 14 MS. WELLS: Good afternoon. I am 15 16 extremely pleased to introduce Paul Connelly as 17 the new Director of Licensing at the Massachusetts Gaming Commission. He just 18 19 started last week and has already hit the 20 ground running. Paul does come to us with a wealth 21 of both public and private sector experience 22 23 specializing in systems and protocol 24 developments. He has been an extremely good

Page 136 1 match for us and things are going extremely 2 well since he started. 3 Most recently, Paul was the Vice 4 President of Global Solutions at xFact, 5 Incorporated, a public-sector management firm. 6 And prior to that he served as the Assistant 7 Secretary for Homeland Security at the Executive Office of Public Safety and Security 8 and also was the Director of the Commonwealth 9 Fusion Center. 10 So, I'm very happy that he's on 11 12 board. The staff is very happy. He's been 13 working very well with the entire team. And I think he's coming in at a critical juncture. 14 15 And he definitely has the enthusiasm and the 16 positive attitude to get things going. So, 17 we're very pleased to welcome him here this afternoon. 18 19 COMMISSIONER MCHUGH: Welcome. 20 Welcome COMMISSIONER STEBBINS: aboard. 21 MS. WELLS: He's just getting up to 22 speed now. He's got some information just to 23 24 give you some highlights of what he's seeing as

		Page 137
1	he is taking over the division.	
2	MR. CONNELLY: Exactly. And I'd	
3	like to just take the opportunity to elaborate	
4	on some of the comments that Director Day has	
5	made as well.	
6	First, I want to start with it's	
7	been wonderful. And I want to say that any	
8	successes I've had so far are completely the	
9	result of the great staff and tremendous	
10	colleagues who have been helping me along the	
11	way. So, I just wanted to note that at the	
12	outset. It's been a very busy but easy	
13	transition into this position because of that.	
14	On the vendor side, so as I look at	
15	the applications there's really two sides being	
16	the new guy in is how I split it. But on the	
17	vendor side I just wanted to give a highlight	
18	as it pertains to Plainridge. Some of the	
19	applications that are coming in, a total of	
20	over 600 applications that have come in, 366	
21	non-gaming vendors, 16 primary vendors 15 of	
22	whom have been identified by Plainridge as	
23	vendors that they are going to utilize. Nine	
24	secondary or gaming vendor secondary level.	

		Page 138
1	145 gaming vendor employees, and	
2	what that is is primarily slot technicians and	
3	people who do a lot of the technical aspect of	
4	the business during the operations. And 69	
5	subcontractors being those that are	
6	subcontracting primarily around getting the	
7	actual physical infrastructure both planned for	
8	and up and ready.	
9	So again, a lot of work, a	
10	tremendous amount have come in. But also we're	
11	working through those applications at a very	
12	good pace.	
13	To speak again directly to what	
14	Director Day had mentioned, the licensing event	
15	yesterday went quite well. I want to note that	
16	Plainridge did indeed really have their	
17	employees well prepared and we had a very good	
18	system up and running.	
19	The state police did an incredible	
20	job getting people fingerprinted, which is not	
21	always an easy duty which I can attest to when	
22	I was giving my prints as part of the pre-	
23	employment process. It can take a while	
24	despite everyone's best efforts.	

		Page 139
1	Plainridge has indicated that	
2	they're going to hire about 501 employees. We	
3	have so far as the close of business yesterday	
4	received 302 license applications and	
5	registration applications. So, that means we	
6	have 199 approximately remaining.	
7	We have been working through those	
8	applications to get to that 302 level both in	
9	steady-state as applications come in as well as	
10	through these two licensing events which again	
11	have been again highly collaborative events	
12	between Plainridge, the Licensing Division and	
13	the State Police.	
14	Fifty-three on the 15th and just	
15	yesterday again over 100 applicants came	
16	through, very seamless process. Everyone was	
17	well prepared. And again, I want to highlight	
18	that and reiterate that because it is the	
19	reflection of a lot of planning and work ahead	
20	of time to make it happen.	
21	We have two more events scheduled,	
22	one on June 5 and one on June 12. We have	
23	every expectation that they will go just as	
24	smoothly. As a matter fact, as the numbers	

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		Page 140
1	reflect from the previous two, we intend to	
2	bring in more than 100, somewhere perhaps to	
3	150 if indeed we can manage that flow.	
4	So, we're making very good headway.	
5	Being very mindful that we want to get	
б	everything do our part to get everything up	
7	and running in advance of the opening on the	
8	24th.	
9	COMMISSIONER STEBBINS: As I	
10	understand it, I got shared some interesting	
11	information from our partners at the community	
12	college yesterday. Since mostly the trainees	
13	are probably going to be on the food and	
14	beverage side of the house, I think it's	
15	Bristol Community College who is taking the	
16	lead is doing a lot of TIPS training. Seven to	
17	10 sessions of TIPS training they're going to	
18	offer in the month of June to support Penn	
19	National to hopefully train about 250 to 300	
20	employees. That's a good number.	
21	MR. CONNELLY: Just a commentary	
22	being out there for the event yesterday, I was	
23	saying it was very nice to see the enthusiasm	
24	and the receptiveness of the employees entering	

		Page 141
1	this process. It was a nice event from a	
2	number of sides, not the least of which was	
3	doing the work but also getting to meet the	
4	people who will take advantage of the	
5	opportunity.	
6	COMMISSIONER STEBBINS: It's great.	
7	COMMISSIONER MCHUGH: Yes. That's	
8	really exciting. So, the people get hired and	
9	then Bristol Community College does the	
10	training of the people who are actually going	
11	to be doing the jobs?	
12	COMMISSIONER STEBBINS: I think	
13	Bristol is offering the TIPS training sessions	
14	to (1) accommodate maybe Penn National's needs	
15	but also other businesses within the region.	
16	So, it may not be only specific to Penn, but	
17	they're trying to have a more regional	
18	collaborative approach with other restaurants,	
19	hotels and anybody else in the region that	
20	needs the workforce.	
21	COMMISSIONER CAMERON: I know that	
22	the intake is critical, the process, the flow.	
23	I know that that only leads to additional work	
24	obviously by IEB as far as background	

		Page 142
1	investigations. Director Wells, what do you	
2	anticipate having to complete before opening in	
3	order to make sure every employee is	
4	credentialed?	
5	MS. WELLS: All of the employees	
6	that are key levels and the GEL levels need to	
7	be licensed. So, they have to have either a	
8	temporary license or a permanent license. They	
9	will have either of those.	
10	Gaming service employees, they just	
11	need their application completed and they can	
12	get to work and then we'll be doing those	
13	backgrounds. We'll be prioritizing the keys	
14	and the GELs and then working on the service	
15	employees as we go through that.	
16	COMMISSIONER ZUNIGA: Do you have,	
17	and forgive me if you already mentioned this in	
18	your remarks, but to you have a sense of how	
19	many more keys and GELs?	
20	MS. WELLS: The way we structured it	
21	with Plainridge, the keys and the GELs are on	
22	the frontend. So, most of these that are	
23	coming in at the backend are gaming service	
24	employees. So, that actually works very well	

Page 143 with our process. 1 2 COMMISSIONER ZUNIGA: Those are the 3 ones that once they submit their application is 4 complete, they can start work. 5 MS. WELLS: Correct. 6 COMMISSIONER CAMERON: Thank you, 7 both. 8 COMMISSIONER ZUNIGA: It's really 9 good to have you. COMMISSIONER CAMERON: Welcome. 10 It's apparent you've jumped right in. You're 11 12 on the issues, paid attention to the workflow and the people. So, I thank you for that. 13 MR. CONNELLY: Thank you. It's a 14 15 pleasure. 16 COMMISSIONER STEBBINS: On his 17 second day we had him out talking to a group of chambers of commerce about vendor requirements. 18 19 We let him handle all of the questions. 20 COMMISSIONER MCHUGH: There's 21 something to be learned there. That's great. 22 CHAIRMAN CROSBY: Thank you. 23 MR. DAY: Mr. Chair, if I could get 24 Nancy Stack to join us up front. While Nancy

		Page 144
1	is coming forward, I would like to refer you to	
2	your packet. You should be in tab 3(e). Under	
3	that tab you should have a memorandum from me	
4	pertaining to the potential RFA-2 revisions,	
5	spreadsheets including comparisons of previous	
6	questions and proposed revisions and also	
7	something that's identified as an errata sheet	
8	which is actually a couple of questions that we	
9	missed.	
10	So, we put that in so we make sure	
11	that it was all part of your motion as you talk	
12	today. And a series of templates, I want to	
13	stress that all of this has really been put	
14	together by Nancy Stack from Pinck and Company.	
15	As you move forward here, let me	
16	briefly address the documents. Those documents	
17	include Commissioners' proposed revisions to	
18	RFA-2 for questions in all five categories.	
19	That doesn't mean that there's changes to all	
20	of the questions in the packet, but there have	
21	been changes in all five of the categories.	
22	The spreadsheet captures the	
23	original text of the questions alongside the	
24	proposed revised text. The revisions are based	

		Page	145
1	on experience during casino evaluations for		
2	Region A and B and modifications made to the		
3	questions after the slot parlor evaluations.		
4	The goal in this process was to		
5	streamline the review process. In general,		
6	each Commissioner worked with his or her		
7	advisors to identify questions where there had		
8	been difficulties in interpreting information		
9	provided by the applicants or one or more		
10	requests for clarification were required or		
11	regulations have now been adopted MGC and where		
12	there seemed to be unnecessary repetition.		
13	As with the previous revisions, the		
14	templates were developed, were updated to		
15	standardize the information that comes in from		
16	the evaluation.		
17	Some of the more substantial		
18	revisions or proposed revisions I should say		
19	are in category one in the overall questions		
20	where they minimize the repetition and overlap		
21	by reducing from nine questions to four.		
22	And for responsible gaming questions		
23	in category five mitigation, questions were		
24	updated to bring them in conformance with the		

		Page	146
1	regulations and the responsible gaming		
2	framework and related regulations resulting in		
3	the reduction of questions from 10 to six.		
4	After the Commissioners' review		
5	today, if you approve the revisions, we may		
6	need to complete nonmaterial edits to prepare		
7	the revisions for the applicants. Copies of		
8	new templates are also attached. We may need		
9	to confirm to make sure those templates match		
10	the questions that were approved here today.		
11	Finally, the revisions will be		
12	discussed with the applicants themselves when		
13	they come into MGC for a meeting to review the		
14	mechanics of the RFA-2 application process,		
15	which is the same process that was followed by		
16	the slots, Region A and Region B.		
17	I did mention that the two questions		
18	were omitted and are documented on that errata		
19	sheet that you will see in there. That's		
20	question 4-19 quality of amenities and 4-24 a		
21	question about the existing transportation		
22	infrastructure. Those should be considered		
23	part of the revisions for today's discussion.		
24	In the end, we are hopeful as we		

		Page 147
1	have a recommendation that the Commission will	
2	approve the drafts, allow further clarification	
3	with individual Commissioners for us to make	
4	sure we haven't missed a question or misaligned	
5	it. And then allow us to complete nonmaterial	
б	edits so we can prepare these questions for the	
7	applicants. With that it is up to the	
8	Commission.	
9	COMMISSIONER MCHUGH: Nancy do you	
10	want to add anything before we start to that?	
11	You were sort of the coordinator of this	
12	process. This display I would say is very easy	
13	to follow. It really helps us focus in on the	
14	changes without an irrelevances.	
15	MS. STACK: Other than just to	
16	acknowledge all of the work that a lot of the	
17	people did including each Commissioner and	
18	their advisors.	
19	Stan Elkerton is here who worked	
20	closely with putting together the materials	
21	with the building and site design team. So, if	
22	there's any questions particularly in that	
23	area, he can look things up.	
24	This is really just a work in	

		Page 14	48
1	progress to try to make it simpler for your		
2	reviews. We are available to make any tweaks		
3	or clarify anything.		
4	I think there are a number of these		
5	changes that will facilitate the review as we		
6	go forward. Although, I'm reminded as		
7	Commissioner Zuniga reminded me that it doesn't		
8	mean we won't have any requests for		
9	clarification, but we do recognize that even as		
10	we update our templates based on the		
11	experiences we've had that everybody prepares		
12	information slightly differently and that there		
13	may still be a need to make sure that we're		
14	interpreting the information they submit		
15	correctly.		
16	CHAIRMAN CROSBY: Questions,		
17	thoughts?		
18	COMMISSIONER MCHUGH: No. I should		
19	acknowledge Stan Elkerton is here. He was the		
20	scribe and the driving force for a number of		
21	these changes and performed as usual in an		
22	admirable fashion in that regard.		
23	COMMISSIONER CAMERON: I thought the		
24	process, it was very smooth. Just really		

		Page 149
1	focused on issues that we had learned in the	
2	past that the answers were the questions	
3	were hard to understand and the answers were	
4	not in a format where we could judge apples to	
5	apples between applicants.	
6	So, I thank you for the work. It	
7	was smooth. It's well done, well prepared.	
8	And I think adds the clarity that we were	
9	looking for.	
10	COMMISSIONER STEBBINS: I think the	
11	process helped as I was going back through my	
12	questions. I appreciated and the input of our	
13	team appreciated we were erasing some of the	
14	duplicity in our answers. Some of our	
15	questions are so closely aligned that there was	
16	a lot of cut-and-paste material. And let's not	
17	go through that exercise if we don't have to or	
18	have our applicant do that.	
19	As I was going back through these	
20	again last night, it's a small provision, and	
21	I've got to ask my colleague Commissioner	
22	Cameron about it because we had under question	
23	3.9 on HR practices, information associated	
24	with gaming employees being taught to identify	

		Page	150	
1	or intervening customers exhibiting a problem			
2	gaming behavior. And I would feel in the			
3	realignment on some of your questions on			
4	responsible gaming that that's probably			
5	something we can take out from our question if			
6	you have it covered.			
7	COMMISSIONER CAMERON: Let me just			
8	reread that Commissioner, 3.39?			
9	COMMISSIONER STEBBINS: 3.9 page			
10	four. The last box before question 3-10. It			
11	talks about the employee assistance programs			
12	and then we had some language in there at the			
13	end talking about training gaming employees to			
14	identify and intervene with customers with			
15	problem gaming behavior.			
16	COMMISSIONER ZUNIGA: May I suggest			
17	something, because I had a similar thought with			
18	this also may be cut across more than one			
19	example the one you just mentioned. It also			
20	hit me when I read the packet and saw the			
21	detail of the other sections, not the one that			
22	I was familiar with, which was the finance one.			
23	And there are a number of questions where there			
24	are similar information, for example, the cost			

Page 151 of infrastructure is relevant in finance as 1 2 well as building and site design. We always 3 knew that. And that was also part of the 4 process. 5 Just like the one you just mentioned 6 there's a HR element in that workforce in that 7 one question but there's also a mitigation I wonder if it might be helpful for 8 element. those two or any others like that to simply do 9 what you've done in other question which is 10 make a reference. That if you're answering 11 12 this question, we still want it here but 13 there's a tie, if you will, where there's a reference to another section elsewhere in the 14 15 application because we know that there's a bit 16 of an overlap. Maybe we could leave it --17 rather than trying to resolve any one of those either here or there by ourselves. 18 19 MS. STACK: I can defer to Catherine 20 on this a little bit, but I know that when the meetings were held with the other applicants 21 when they were required to be walked through if 2.2 you will the mechanics of the RFA-2 when we got 23 24 down to the details of how to mark an

		Page 152	
1	attachment confidential and things like that we		
2	did talk a little bit about what I understood		
3	to be a fairly intentional overlap amongst the		
4	different categories, and encouraged people to		
5	repeat things if necessary from one to the		
6	other.		
7	But I like your idea of perhaps a		
8	cross-reference that could simply be see also		
9	questions X, Y, Z in mitigation related to		
10	responsible gaming. Or make more explicit that		
11	cross-reference on a lot of cost info. and		
12	finance.		
13	We've handled it in reviews by		
14	simply getting the reviewers together to		
15	compare as necessary. Actually, in this		
16	revision we had a really effective, I think,		
17	joint meeting between the mitigation and the		
18	building and design team because there was so		
19	much overlap on the traffic impacts and traffic		
20	mitigation.		
21	So, I think that was a very useful		
22	kind of thing. But I think an explicit cross-		
23	reference would be fine just to sort of help		
24	people to make sure that it's not only answered		

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		Page 153
1	there.	
2	COMMISSIONER CAMERON: I think that	
3	makes sense. To answer your question,	
4	Commissioner, you are correct in that the	
5	historical efforts, that's question 5.33,	
6	historical efforts against problem gambling.	
7	The applicants in the past have described their	
8	training methods with employees and how to	
9	identify and what to do once they do identify.	
10	So, I'm sure We don't have it	
11	specifically covered but many of the applicants	
12	do in fact speak to the training in their	
13	answer here. I don't know that's necessary to	
14	delete yours. Just the cross-reference would	
15	be appropriate.	
16	CHAIRMAN CROSBY: Anything else? Do	
17	we need to vote to adopt these as subsequently	
18	edited?	
19	MS. BLUE: Yes.	
20	CHAIRMAN CROSBY: Commissioner	
21	Stebbins?	
22	COMMISSIONER STEBBINS: Mr. Chair, I	
23	move that the Commission adopt substantively	
24	the changes as provided in the packet to the	

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Page 154 1 RFA-2 application subject to some smaller edits 2 or changes as directed between the individual 3 Commissioners and staff. 4 COMMISSIONER CAMERON: Second. 5 CHAIRMAN CROSBY: Further 6 discussion? All in favor, aye. 7 COMMISSIONER MCHUGH: Aye. 8 COMMISSIONER CAMERON: Aye. 9 COMMISSIONER ZUNIGA: Aye. 10 COMMISSIONER STEBBINS: Aye. CHAIRMAN CROSBY: Opposed? The ayes 11 12 have it unanimously. 13 COMMISSIONER MCHUGH: Thank you, 14 very much. CHAIRMAN CROSBY: You are on item 15 16 number four, welcome back. 17 MS. WELLS: Yes, I'm back. And the first item on the agenda for the IEB is the 18 19 gaming agents training plan. And I'm going to 20 turn that over to Assistant Director Band. But before I to that I just want to 21 really publicly acknowledge the tremendous job 22 23 he did in putting that training together. He 24 really exceeded all expectations. And he's

	Page 155
1	really developed an excellent team not only
2	with the trainers but also in the hiring that
3	he's done. He and (INAUDIBLE) have been
4	working extremely hard in putting this
5	together. It's been very well received. It's
6	extremely thorough, extremely comprehensive.
7	And I could not be more grateful for the work
8	that he's done on this project.
9	MR. BAND: Thanks, Karen. You kind
10	of stole my thunder.
11	COMMISSIONER ZUNIGA: Mr. Band, may
12	I say something. I was able to attend one of
13	the internal controls meeting training
14	sessions. I had that impression as well. In
15	addition, a lot of that is being recorded. So,
16	I now look forward to the sessions that I've
17	missed because I was not be able to attend too
18	many of them.
19	CHAIRMAN CROSBY: Oh my God,
20	Commissioner.
21	COMMISSIONER MCHUGH: Just one other
22	footnote, it seems to me that it's been a lot
23	of fun too. It seems to me that you picked a
24	group that's bonded well together. And they

		Page 156
1	are going to operate as a team down there. And	
2	it's great to see the esprit and the fun.	
3	COMMISSIONER CAMERON: I'd like to	
4	speak to that as well. Content is one thing.	
5	Looking at a lesson plan and saying wow, this	
6	looks like great training. But actually My	
7	office is right outside where the training is.	
8	And on breaks, the enthusiasm, the interest	
9	that both the troopers, the local police, the	
10	ABCC and the gaming agents will talk about what	
11	they've just learned and really are excited	
12	about starting their jobs and feel like they're	
13	getting the best training they can in order to	
14	be prepared. So, that's equally as important	
15	as what it says in lesson plan. So, the	
16	delivery is also superb. And I thank you as	
17	well.	
18	COMMISSIONER STEBBINS: I just want	
19	to add. It's been interesting during those	
20	breaks to just introduce myself to some of the	
21	members of the team and just kind of get their	
22	various backgrounds what they studied, what	
23	they've been doing prior to applying for this	
24	position. It's a good well-rounded group of	

		Page 157
1	people. I did sit in on a session too.	
2	Because I'm a non-mathematician I probably	
3	shouldn't have picked random number generator	
4	session. Everybody else was attentive to the	
5	topic.	
б	MR. BAND: Source code might've been	
7	the better choice for you. This being the	
8	first gaming agent class, we have about 34	
9	agents and police involved in it. The makeup	
10	is from of course our IEB gaming agents, the	
11	state police, some input from the Attorney	
12	General's office, the Plainville Police and	
13	ABCC agents.	
14	I couldn't have asked for a better	
15	group and for people to have melded together	
16	that well. As any new situation kind of	
17	starts, it's a little tense to begin with.	
18	Everybody seems to be best friends now. And	
19	that's really important when you have a group	
20	of investigators to be willing to share	
21	information, help everybody along in the	
22	process. So, I couldn't be more pleased.	
23	The training itself was pretty	
24	intense. Mark and I specifically designed it	

		Page 158
1	that way. Some of the areas might actually be	
2	over some of their heads or the level that they	
3	are capable of going to, but it was important	
4	to expose them.	
5	I mentioned source code. I don't	
6	think I necessarily have future programmers in	
7	there but they understand what source code does	
8	in a slot machine and how it affects the	
9	outcome of the game. So, we covered things.	
10	We had gaming case presentations	
11	from Mohegan Sun and Foxwoods. They're actual	
12	cases that they're currently working on to	
13	expose everybody to know what they are going to	
14	come in conflict with. The Attorney General's	
15	office gave presentations on 23K and 271	
16	crimes, money-laundering, drugs, human	
17	trafficking, asset forfeiture and enterprise	
18	crime relating to gaming establishments.	
19	We did bits of report writing. We	
20	had four intense days of internal control	
21	training. I don't know if they'll ever forgive	
22	me for that but they've had it.	
23	They had four in-depth days on slot	
24	machines. And I say in-depth, I've done this	

 in other jurisdictions and in these other jurisdictions I was not exposed to this depth of training. I think it was excellent for the staff. We did a self-exclusion, responsible gaming sessions. Had a session on active shooter scenarios. Today and tomorrow we're actually out at Plainridge going through the facility. Next week we do basic table games and two days of games protection and finishing up with some surveillance training out of Plainridge. I think they'll be ready. Training will be ongoing as they were. COMMISSIONER MCHUGH: That really sounds like a robust lineup and although
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14 COMMISSIONER MCHUGH: That really
15 sounds like a robust lineup and although
16 they're not going to be dealing with all of
17 those things, as you said source code, it's
18 really important to have that kind of overview
19 to put things in perspective.
20 MR. BAND: Yes.
21 COMMISSIONER MCHUGH: It's great.
22 It's very exciting. We're ramping up now for
23 the last month before the deployment. And
24 these are all of the steps we need to take day

Page 160 by day to get there. 1 2 MR. BAND: Thank you. 3 COMMISSIONER MCHUGH: Thanks very 4 much. MS. WELLS: The next item on the 5 6 agenda is just the update I have that I've been 7 doing every two weeks for you on the temporary primary vendor and key gaming employee licenses 8 that have been issued. We've issued three key 9 gaming employee licenses Christine Slick, Slot 10 11 Shift Manager at Plainville, Jamie Lee Fromal, 12 Slot Shift Manager at Plainville and Roberta 13 Lynn Gregorie, Compliance Manager at Plainville. And we've also licensed two 14 15 additional primary vendors, Global Cash and 16 Central Credit. 17 As per our regulations and the other temporary licenses we've issued, they were 18 19 deemed complete by the Division of Licensing 20 and the petitioner being Penn National certified and the IEB found that after 21 reviewing the plan the facility that the 2.2 temporary licenses were necessary for the 23 24 operation of the gaming establishment giving

Page 161 their opening date and were not designed to 1 2 circumvent the normal licensing procedures. 3 We also found that the licenses for 4 those three individuals and two companies were 5 reasonably likely to be issued on the 6 conclusion of the investigation. 7 COMMISSIONER ZUNIGA: Remind me how long are the key gaming --8 9 MS. WELLS: Six month temporary. COMMISSIONER ZUNIGA: So, it's the 10 11 same as a vendor. 12 MS. WELLS: Right. I would expect their full license would be issued before that. 13 CHAIRMAN CROSBY: Thank you very 14 15 much. 16 COMMISSIONER CAMERON: Thank you. 17 CHAIRMAN CROSBY: Last item, legal division. 18 19 MS. BLUE: Commissioners, we have 20 before you two different sets of regulations. First, I will do (a) first. Brief update on 21 2.2 the Suffolk Downs racing application. As you probably know Suffolk Downs 23 24 is filing an application. They requested three

	Page 162	
1	days of live racing. We have a public hearing	
2	on the application scheduled for June 11 in the	
3	afternoon. That notice has been posted. The	
4	application has been posted too for comments as	
5	well.	
6	So, we are reviewing that and we	
7	will have our public hearing. And then the	
8	Commission can consider the application	
9	formally at the next available Commission	
10	meeting. That's where we are on that. We're	
11	collecting comments. We'll make sure all of	
12	the Commissioners have those as well.	
13	CHAIRMAN CROSBY: Those aren't	
14	coming to us piecemeal I gather, because I have	
15	not seen anything. You'll collect the stuff	
16	and we'll get it all as a packet?	
17	MS. BLUE: Yes, we'll collect it all	
18	together. Under section (b) and (c), we have a	
19	number of regulations. This is the biggest	
20	part of the regulations we have to complete to	
21	open at Penn.	
22	Under section (b) these are the	
23	regulations that we've already had a hearing	
24	on. The hearing was May 21. Commissioner	

		Page 163
1	McHugh presided over that hearing and Deputy	
2	General Counsel and Cecilia Porche were there.	
3	We did receive some comments on	
4	those regulations. And there were some changes	
5	that came from those comments. I will talk to	
6	you briefly about the hearings regulation, but	
7	what we are looking for under item (b) is to	
8	vote to have those finalized so we can file	
9	them and then they will be through the	
10	promulgation process.	
11	The first regulation 205 CMR 101	
12	hearings, this was the hearing regulation.	
13	This creates the overall hearing process for	
14	all of the matters that come up through the	
15	hearing officer and then to the Commission.	
16	There were no comments on this. So, we've made	
17	no changes to this regulation since you last	
18	saw it. That one is ready to go.	
19	And then I'll let Mr. Grossman speak	
20	to the balance in item (b).	
21	MR. GROSSMAN: Good afternoon. So,	
22	we are on 205 CMR 136, which is the sale and	
23	distribution of alcoholic beverages. There are	
24	a couple of points that I thought we should	

		Page 164
1	bring to your attention.	
2	The first as you'll see is on page	
3	two and it's in red. These are changes made	
4	subsequent to the last time you have seen this.	
5	We received a number of or a public comment and	
6	then we had discussions with the Plainridge	
7	counsel about their application that led to	
8	this particular recommended change.	
9	And there are a number of changes in	
10	here that touch on this topic. And that is	
11	where exactly one could consume an alcoholic	
12	beverage that was lawfully served in a licensed	
13	area.	
14	What we do here is we clarify that	
15	an alcoholic beverage can be consumed anywhere	
16	on the premises of the gaming establishment	
17	whether being in a licensed area or not in a	
18	licensed area, subject to any restrictions that	
19	are placed on the license by the Commission.	
20	So, for example, in the case of	
21	Plainridge, presumably there would be	
22	restriction on one taking an alcoholic beverage	
23	into the parking garage. That would have to be	
24	a condition of their alcohol license even	

		Page 165
1	though the parking garage is part of the gaming	
2	establishment.	
3	So, there are some restrictions that	
4	will have to be placed on the transportation	
5	and consumption of alcoholic beverages. But	
б	this will allow a patron to take a drink from a	
7	licensed area to either another licensed area	
8	or to an area that is not a licensed area and	
9	consume it. So, that was the major change that	
10	was made to these regulations.	
11	COMMISSIONER ZUNIGA: Is the	
12	commission that places those restrictions this	
13	Commission or the ABCC?	
14	MR. GROSSMAN: The entire oversight	
15	is subject to license issued by this	
16	Commission. The agents of the ABCC do have	
17	authority to enforce.	
18	COMMISSIONER MCHUGH: So, this	
19	change that you've described succinctly, in	
20	effect allows the Commission to tailor the	
21	consumption piece of the license to the actual	
22	geographic layout of the facility.	
23	MR. GROSSMAN: That's correct. I	
24	think it's also consistent with the statute	

	Page 166
1	which talks about alcoholic beverages being
2	drunk on the premises. So, it seems to
3	envision that one could drink a drink anywhere
4	on the premises of the gaming establishment.
5	But there certainly are some restrictions that
б	should be placed upon this.
7	And I think that's what this does.
8	This also would require the applicant in the
9	first insistence to tell us where they think
10	the restrictions should be but ultimately it
11	will be incumbent upon Mr. Connelly who will
12	give it the first review and then the
13	Commission ultimately to impose the condition.
14	COMMISSIONER MCHUGH: Right.
15	MR. GROSSMAN: So, that was the
16	first issue.
17	COMMISSIONER ZUNIGA: Mr. Connelly,
18	the Director of Licensing?
19	MR. GROSSMAN: Yes. So, the process
20	here, as Mr. Day touched on a little bit, is
21	that they will Plainridge will submit an
22	application. And we have a meeting scheduled
23	with them tomorrow to go through their
24	application. Mr. Connelly will make any

		Page 167
1	recommendations to them first that he thinks	
2	need to be made to tweak the application, to	
3	bring it into compliance with the regulations,	
4	to ensure the public safety and otherwise.	
5	And then it'll come to you with a	
6	recommendation for approval. Or if for some	
7	reason the licensee doesn't agree with one of	
8	his recommendations, they could come to you for	
9	a final decision. That's on its way.	
10	The only other issue I thought I	
11	would mention is that this is on page six.	
12	It deals with the insurance provisions. We	
13	have received a variance request It's not	
14	before you at the moment that pertains to	
15	the Penn National insurance policy. And what	
16	their petition is, and again, you haven't seen	
17	it, so you don't need to rule on it, but you	
18	should be aware of it as it relates to this	
19	provision. They are saying, to make a long	
20	story short, that their policy does have an	
21	aggregate limit on it. The regulation here	
22	says that the policy shall have no aggregate	
23	limit on it. What they say though is that they	
24	have an umbrella policy of \$4 million as the	

		Page 168
1	case is that they argue should satisfy the	
2	concerns that were intended by this provision.	
3	So, I think it would be appropriate	
4	certainly just to make you aware of this	
5	provision of the regulation and the variance	
6	request that will be coming your way. I would	
7	just note that the state law Chapter 138 that	
8	applies to other alcoholic beverage licensees	
9	does not have a provision that says that their	
10	policy can't have an aggregate limit. That was	
11	something we included. So, that's where we are	
12	at the moment.	
13	CHAIRMAN CROSBY: You changed it to	
14	no an annual.	
15	MR. GROSSMAN: I think that	
16	clarifies what an aggregate limit really means.	
17	COMMISSIONER MCHUGH: We're saying	
18	these are the minimums. If there's 100	
19	accidents, God forbid, they apply to all 100	
20	accidents.	
21	MR. GROSSMAN: That's right, which	
22	is not what the state law is as it applies to	
23	other licensees. The limits are the same but	
24	the aggregate is just a part of these	

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May 28, 2015
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		Page 169
1	regulations.	
2	COMMISSIONER MCHUGH: Yes, okay.	
3	CHAIRMAN CROSBY: All right.	
4	Anything else?	
5	MR. GROSSMAN: We also added in a	
6	line provision that we discussed last time.	
7	Otherwise, there is nothing you haven't either	
8	seen or that needs further explanation.	
9	CHAIRMAN CROSBY: So, CMR 151.	
10	COMMISSIONER MCHUGH: 150, right?	
11	CHAIRMAN CROSBY: Yes, sorry.	
12	MR. GROSSMAN: 150, the underage,	
13	there were changes made to that.	
14	COMMISSIONER MCHUGH: Just where to	
15	the money goes. Identifiable winnings or	
16	losses as a result of such prohibited gaming	
17	are remitted to the Commission for deposit into	
18	the Gaming Revenue Fund.	
19	CHAIRMAN CROSBY: That seems	
20	noncontroversial. All right, 151.	
21	MR. GROSSMAN: 151 deals with the	
22	operations certificate. There are a couple of	
23	points to be made here. I would start with a	
24	provision that we are going to recommend be	

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		Page 170
1	added. It's not in here at the moment.	
2	What it would do would be to allow	
3	the Commission to designate to anyone or a	
4	specific Commissioner the authority to approve,	
5	to conditionally approved the issuance of the	
б	certificate of operations subsequent to the	
7	test period being completed, which would also	
8	include a review of the floor plan that we talk	
9	about here that would allow licensee to operate	
10	prior to a full file review being conducted by	
11	the Commission. So, it's really just an	
12	interim step before you sign off. And I think	
13	it's really a timing issue.	
14	COMMISSIONER MCHUGH: So, you have	
15	one person do it because we can't be meeting	
16	around-the-clock.	
17	MR. GROSSMAN: Right. So, it would	
18	require you to designate someone to do that,	
19	but otherwise subject to your approval we would	
20	add that actually probably at the end of the	
21	first paragraph on the first page.	
22	If you're interested in discussing,	
23	there was a public comment that came in that	
24	suggested we separate nongaming issues out of	

		Page 171
1	this section. As you've observed this	
2	operations certificate combines a review of	
3	gaming issues with nongaming issues. And	
4	ultimately rolls it all up into the final	
5	issuance of an operations certificate.	
6	The alternative would be to separate	
7	out gaming issues and say that you need an	
8	operations certificate based upon having	
9	satisfactory gaming controls in place and your	
10	internal controls. And then create a separate	
11	section that deals with things like the	
12	infrastructure and your amenities and things of	
13	that nature.	
14	What this does is it just rolls them	
15	up together, which I think is a more efficient	
16	way to do it. But you did receive a public	
17	comment that suggested I think essentially that	
18	you separate those two functions.	
19	CHAIRMAN CROSBY: Okay, next.	
20	MR. GROSSMAN: That's all on that	
21	one. We are onto 152, which is individuals	
22	excluded from a gaming establishment. There	
23	was a public comment that raised civil rights	
24	issues with this provision. I can tell you	

		Page 172
1	that I reviewed this with an individual that	
2	has some background in civil rights issues.	
3	They did make one recommendation,	
4	which is on page two, which just kind of	
5	broadens the areas in which you could not	
6	exclude someone based upon. But otherwise	
7	their sense was that the statute says what that	
8	the statute says. And it seems to be	
9	constitutional on its face. So, there is no	
10	reason not to move forward with this provision.	
11	CHAIRMAN CROSBY: I had a couple of	
12	questions on this one. First of all, where is	
13	the public officials' exclusion?	
14	MR. GROSSMAN: That's at the very	
15	end. It's the last provision. It's page fve	
16	at the bottom. It's section 10. It's,	
17	obviously, the other major issue that the	
18	Commission should address.	
19	CHAIRMAN CROSBY: So, you now have	
20	public comment. You've received the public	
21	comment. You thought about it and you think it	
22	should stay in. Is that your recommendation?	
23	MR. GROSSMAN: Not necessarily. I	
24	have a personal opinion on this. It's not a	

		Page
1	legal opinion. As has been suggested, I don't	
2	necessarily think this is an essential element	
3	to include here. I think it could be left to	
4	each individual host community to determine	
5	whether restrictions should be placed upon	
6	their elected officials wagering in a gaming	
7	establishment.	
8	We were fortunate to get some input	
9	from Michael and Carroll, and they made a	
10	couple of good points. One recommendation if	
11	the Commission is inclined to move forward with	
12	this, the first thing to understand was they	
13	suggested, and I think this is consistent with	
14	my review as well, is that there is no such	
15	provision like this anywhere else in any other	
16	jurisdiction exactly on point.	
17	There are some tribal rules under	
18	the National Indian Gaming Regulatory Act that	
19	do either that or individual rules that do	
20	restrict some tribal members from gambling at	
21	tribal casinos. So, it's not necessarily	
22	unprecedented altogether.	
23	In some jurisdictions, and I don't	
24	have them here to cite for you, do place	

		Page 174
1	restrictions on elected officials being	
2	extended credit or being issued comps. But	
3	apparently there are no jurisdictions that	
4	prohibit elected officials from wagering	
5	altogether.	
6	If the Commission is inclined to	
7	move forward with this provision, it was	
8	recommended, and I think this makes good sense	
9	to be more precise with which exactly elected	
10	officials we are concerned with. The mayor	
11	versus the school committee and things of that	
12	nature.	
13	COMMISSIONER MCHUGH: Versus the	
14	viewer of fences, right?	
15	MR. GROSSMAN: The viewer of fences,	
16	the dogcatcher whoever it is. So, that's one	
17	way of going about doing this. The overall	
18	concern here I think is also important just to	
19	think about, and that is it really is just a	
20	perception issue. We don't, I don't think,	
21	have any actual concern with elected officials	
22	wagering.	
23	It's just the perception that would	
24	come along perhaps with the mayor or some	

		Page 175
1	selectman or something hitting a jackpot in a	
2	casino and what the general public may think	
3	about that and whether there was some type of	
4	collusion or something of that nature. I	
5	suppose that is the concern.	
6	So, when you weigh it all together,	
7	my personal opinion is that it could be very	
8	well just left to each host community to	
9	determine how to go about doing that.	
10	COMMISSIONER CAMERON: The other	
11	piece though that Michael and Carroll pointed	
12	out, which makes us different than other	
13	jurisdictions are those host community	
14	agreements. So, those public officials do in	
15	fact have agreements with the gaming operators.	
16	So, there is more to this than just	
17	there happens to be a casino in my town. So,	
18	that was a point they thought led some credence	
19	to excluding.	
20	And I think certainly the comps and	
21	the credit makes perfect sense. And certainly	
22	not excluding them from coming in, going to the	
23	restaurants or all of the other amenities,	
24	really is just the gaming piece that could be a	

		Page 176
1	perception issue. I really do think it is an	
2	issue if the mayor wins the jackpot.	
3	COMMISSIONER MCHUGH: I hear that.	
4	And I think it may be an issue. I also think	
5	however that cities and towns who are the host	
б	communities are perfectly capable of taking	
7	care of this themselves.	
8	We've already seen one host	
9	community enact an ordinance that prohibits	
10	employment in a casino for a certain time after	
11	you leave office. And to the extent this is a	
12	concern in particular host community, it seems	
13	to me that the host community can have a	
14	prohibition. The host community can have a	
15	disclosure requirement. The host community can	
16	let it go.	
17	And the statute places a lot of	
18	control over operations and other things in the	
19	host community. And it seems to me that this	
20	is an area they could deal with as well and	
21	probably are better to deal with. Because they	
22	understand a lot more, they're a lot closer to	
23	the ground I guess.	
24	A one size fits all prohibition may	

		Page 177
1	not really be the thing that's necessary in	
2	order to prevent the stakes from rising. So,	
3	I'd be inclined not to put it.	
4	COMMISSIONER ZUNIGA: I would agree	
5	with that. From the comments I thought a lot	
6	about this, and I personally have evolved from	
7	an initial position of restriction. And	
8	perhaps the most critical piece really is	
9	extension of credit and comps.	
10	If we simply, not simply, but if we	
11	had a regulation against that prevent the	
12	casino because we the ability to regulate	
13	the casino and the extension of comps and	
14	prepay for example that we have left up to the	
15	discretion of the operator, to limit that to	
16	nonpublic officials that may suffice for that	
17	perception concerns.	
18	We have to think a little bit more	
19	about who qualifies just to your other point,	
20	many of these public official could be very	
21	different between city and town, for example.	
22	Many of them are volunteers in the case of	
23	towns, etc. And that opens the area to a lot	
24	of politics, but if we were going to go	

		Page 178
1	restricting I would say that the piece that	
2	might be the most critical is comps, credit and	
3	free play. And we could impose that on the	
4	casino.	
5	CHAIRMAN CROSBY: Commissioner.	
6	COMMISSIONER STEBBINS: I've thought	
7	a lot about this issue too having been a former	
8	local elected official. It is tough I think	
9	for us to find a one-size-fits-all because we	
10	have communities with different forms of	
11	governance.	
12	We have Plainville as a town. You	
13	have an elected planning board. Springfield is	
14	an appointed planning board, all officials who	
15	may or may not have some role in impacting the	
16	relationship between the licensee and the	
17	community going forward.	
18	I've looked at this as more This	
19	kind of follows in line with state ethics	
20	guidelines that local municipal officials have	
21	to follow just like we do, and saw this more,	
22	again as we're just getting gaming up off the	
23	ground in Massachusetts, more of just a	
24	protective measure.	

		Page 179
1	This isn't maligning anybody. It's	
2	not maligning our licensees. It's not maligning	
3	any local official. It just help us help you	
4	help our licensee avoid any headaches that	
5	could come from a local official that goes in	
6	play slots and wins ae nice jackpot while their	
7	neighbor is sitting two machines away and is	
8	not experiencing the same luck. It kind of	
9	takes on a whole different feel when you have	
10	table games when our larger licensees come	
11	onboard.	
12	So, trying to come up with something	
13	I was trying to wrestle with how something	
14	as all-inclusive I thought about the officials	
15	that you had talked about, people that may not	
16	have a direct role in a municipality's	
17	relationship with a licensee.	
18	But I know from being a local	
19	official, there's a school committee member.	
20	And a school committee member in any of these	
21	towns wouldn't have a direct relationship in	
22	their formal role with a licensee. However,	
23	I'm sure most school committee members will be	
24	happy to see a little bit of an impact on their	

		Page 180
1	school budget by the virtue presence of a	
2	licensee and community payments that they're	
3	making.	
4	As a local elected official, you get	
5	asked questions all of the time whether they're	
б	related to your department or not. We know in	
7	five years when Plainville comes back hopefully	
8	to have their license extended, we're going to	
9	have a lot of feedback and thoughts from people	
10	in the community including elected officials, I	
11	would suspect.	
12	Again, I'm in favor of keeping this	
13	in there as kind of just a preventive and a	
14	protective measure for all of us involved, our	
15	licensees, this Commission, local elected	
16	officials. As Commissioner McHugh said it's	
17	nice to see some communities that take on their	
18	own initiative to put some thoughtful	
19	ordinances in place about the relationship	
20	between a licensee and the community. I read	
21	all of the comments, but at this juncture I	
22	kind of lean in favor of keeping the provision	
23	in.	
24	COMMISSIONER ZUNIGA: Keeping it as	

Page 181 1 is? 2 COMMISSIONER STEBBINS: Keeping it 3 as is. 4 CHAIRMAN CROSBY: As is? So, the 5 elected librarians can't pursuant to what you 6 have said. 7 COMMISSIONER STEBBINS: I would include it just as it is. 8 9 CHAIRMAN CROSBY: I've gone back and forth on this too. And I think I've ended up 10 11 thinking that this was -- The only thing that I 12 think I could feel sort of okay about would 13 maybe if we had a statute that said to the licensees that they may not give comps, free 14 play or whatever to town officials, maybe a 15 16 narrower definition of town officials beyond 17 the ordinary course of events. So, we do have a piece of paper that 18 19 says, hey, you can't go to your town a year 20 before the renewal is coming up and start giving them out a whole bunch of stuff, some 21 2.2 sort of catchall thing like that, which is already probably covered by extortion and 23 24 bribery laws anyway. But that would be sort of

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		Page 182
1	a very mild figment figment, no, fig leaf.	
2	But the rest of it, I do sort of	
3	sympathize. We didn't get a lot of outpouring	
4	objections. So, I sort of sympathize. For	
5	folks, it's just an everyday run-of-the-mill	
6	fun kind of thing to do. And it's tough enough	
7	to be an elected official.	
8	Virtually none of these folks are	
9	paid, few of them. And it does do again to	
10	public servants what we often do, which is kind	
11	of operate with a presumption of guilt or a	
12	suspicion a guilt.	
13	So, taken altogether, unless it were	
14	that very mild kind of prohibition against	
15	extraordinary goods and services to elected	
16	officials, I would be disinclined to do it too.	
17	COMMISSIONER ZUNIGA: Would you be	
18	disinclined to do what I was suggesting, place	
19	a restriction on comps, credit and free play	
20	any one of those?	
21	CHAIRMAN CROSBY: In the absolute,	
22	yes. If an elected official wants to get	
23	credit because they are a pretty big player and	
24	likes to play, it seems, yes	

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	Page 183	
1	COMMISSIONER ZUNIGA: What about	
2	free play?	
3	CHAIRMAN CROSBY: If they have a	
4	player card and they play at a level that	
5	qualified them for free play just like	
б	everybody else at that level, I wouldn't have a	
7	problem with them getting that free play.	
8	That's why I say you can't go beyond that.	
9	That clearly would be an issue.	
10	COMMISSIONER MCHUGH: The state	
11	ethics laws deal with reporting and other kinds	
12	of requirements for that kind of stuff, right?	
13	COMMISSIONER ZUNIGA: Yes, they do.	
14	COMMISSIONER MCHUGH: There's a form	
15	you have to file at the end of the year. If	
16	you think about it, you probably have to put a	
17	lot of that stuff in there. Surely, if the	
18	consummate free play are given in the	
19	expectation that you're going to act favorably	
20	then that's a prohibition that's treated	
21	seriously.	
22	COMMISSIONER STEBBINS: It can't be	
23	more than \$50 in value.	
24	COMMISSIONER MCHUGH: More than \$50	

		Page 184
1	in value under any circumstances. So, it seems	
2	to me that if we're going to do that that we	
3	really ought to do the sort of prohibition on	
4	particular kinds of comps and gifts, we really	
5	need to think that through and look at where	
6	the state ethics laws already breach or make a	
7	decision that we're going to do something	
8	independent. I'm saying that I don't think we	
9	ought to do that today.	
10	CHAIRMAN CROSBY: If we're going to	
11	do something You'd be okay with doing	
12	nothing today?	
13	COMMISSIONER MCHUGH: I would like	
14	to take Because this regulation that we're	
15	voting on putting into effect, I would like to	
16	take 152.10 out. That's where I'm going to	
17	sort of go. And then think about if we need to	
18	as to something along these lines that we ought	
19	to put in.	
20	And if so, we can do it on an	
21	emergency basis and put it out for comment. If	
22	we're convinced it's the wrong thing to do, we	
23	can take it out right away. It won't last very	
24	long.	

		Page 185
1	MR. DAY: Commissioner, for	
2	practical purposes this as well as the	
3	exclusion list, this whole set of rules is	
4	about exclusion list. And those on that	
5	exclusion list are not that great of	
6	individuals. That's what got them on there in	
7	the first place.	
8	So, it is a little bit odd for us to	
9	have this section about public officials here	
10	as well. I know as I listen to the discussion,	
11	the whole concept of enforcement is the other	
12	side of the equation, which if the licensee	
13	would allow someone to play and we've had a lot	
14	of discussion about who actually is an elected	
15	official, it could be real problematic to	
16	actually effectively enforce it in the first	
17	place anyway.	
18	If I might, Enrique Commissioner	
19	Zuniga	
20	COMMISSIONER ZUNIGA: Enrique is	
21	fine.	
22	MR. DAY: the whole suggestion	
23	about impacting possibly the comps or the	
24	rewards programs and those kinds of things most	

		Page 186
1	likely need to come back and look at those	
2	programs again and any restrictions we might	
3	put in them again before we open up the larger	
4	casinos. And that may be an opportunity to	
5	actually refocus on that and make sure that	
6	we've got the right kind of policy in place for	
7	that.	
8	COMMISSIONER ZUNIGA: That's exactly	
9	what I was going to say. I would go along	
10	perhaps with the majority here and strike that	
11	at this point, and come back and revise it and	
12	phrase it, if there is such a way in which we	
13	can place either a limit or somewhere else when	
14	it comes to credit or defining what is outside	
15	of the normal course of their own procedures	
16	and place it somewhere else.	
17	COMMISSIONER CAMERON: I would be	
18	interested in looking comps, credit, free play.	
19	I really would. I understand that we should	
20	take our time and not rush to that and really	
21	look at it and see what else impacts that. But	
22	I think that that's worth us looking at.	
23	CHAIRMAN CROSBY: So, we've agreed	
24	this one is out.	

Page 187 1 COMMISSIONER ZUNIGA: For the time 2 being, this one is out. 3 COMMISSIONER STEBBINS: I'm not in 4 agreement. 5 MS. BLUE: If you would vote on the removal of 152.10 and then vote overall on 6 7 these and the amended small business impact statements that go with them to proceed to 8 9 final promulgation. 10 COMMISSIONER MCHUGH: So, let me make a motion then in anticipation of the final 11 12 motion that 152.10 be removed from the draft regulation of 205 CMR 152, period. 13 COMMISSIONER ZUNIGA: I second that. 14 CHAIRMAN CROSBY: Further 15 16 discussion? All in favor, aye. 17 COMMISSIONER MCHUGH: Aye. COMMISSIONER CAMERON: 18 Aye. 19 COMMISSIONER ZUNIGA: Aye. 20 CHAIRMAN CROSBY: Opposed? COMMISSIONER STEBBINS: No. 21 CHAIRMAN CROSBY: Four to one. I 2.2 had a couple of other questions on this. I 23 24 know it's really late for lunch, but is there

		Page 188
1	any issue about When the Commission is	
2	considering whether someone should go on the	
3	list, particularly somebody who is an associate	
4	of an individual who falls into one of these	
5	categories, this seems to me like kind of a	
6	tough conversation to have in a public meeting.	
7	You may decide You talk about the	
8	guy. You talk about who he knows, what he's	
9	done. Then you decide not to put him on the	
10	exclusion list. Is there any flexibility or is	
11	there any point about whether that would be a	
12	conversation we should or should not have in	
13	public? Is there any flexibility? Is that an	
14	issue? Could it be done in executive session	
15	for example? Or is it done in some other way?	
16	COMMISSIONER CAMERON: I don't think	
17	it's our responsibility to vote on every	
18	person, right?	
19	MR. GROSSMAN: I think you do have	
20	to vote on every one on the list.	
21	COMMISSIONER CAMERON: Every single	
22	person needs an individual vote?	
23	MR. GROSSMAN: Because they are	
24	entitled to process.	

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1	COMMISSIONER CAMERON: Right. But I	
2	didn't know if it was like other things or it	
3	could be appealed, but that's the way that	
4	reads? Where are we reading, which one?	
5	MR. DAY: Page two.	
6	MR. GROSSMAN: At the bottom of page	
7	two. Mr. Chairman, I suppose the answer would	
8	begin with I'd have to look at the executive	
9	session statute to answer that part of the	
10	question.	
11	As far as the report is concerned,	
12	there may be pieces of personal information in	
13	there that we may want to redact if it were to	
14	become public and the Commission may become	
15	sensitive to that and not discuss it. But it	
16	seems as though this was anticipated by the	
17	Legislature to be discussed publicly.	
18	CHAIRMAN CROSBY: So, that's in the	
19	statute?	
20	MR. GROSSMAN: It does say that	
21	people, yes, the vote of the Commission which	
22	would be in public. If you look at the way	
23	other states do it	
24	CHAIRMAN CROSBY: Well, a vote of	

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1	the Commission would not have to be in public,	
2	right?	
3	MR. GROSSMAN: Generally it is.	
4	MS. BLUE: Generally, it is. If for	
5	example there were an investigation that was	
6	done on someone who was going to go on this	
7	list, some discussion of the investigation may	
8	be eligible for executive session. The vote	
9	itself would be in public. You may not have	
10	the discussion but the vote would be in public.	
11	CHAIRMAN CROSBY: I don't want to	
12	make a mountain out of a molehill. If this	
13	doesn't trouble anybody else, I'm happy to	
14	COMMISSIONER MCHUGH: I must say I	
15	didn't read it carefully and it does trouble	
16	me. And it's a little late in the game. I	
17	wouldn't mind enacting this now, but I don't	
18	see why we couldn't have a process under which	
19	These are involuntary exclusions. These are	
20	bad guy exclusions why we couldn't have a	
21	proceeding in the IEB level with a hearing by	
22	the hearing officer in the ordinary course the	
23	way we do other things with the right of appeal	
24	to the Commission if the excluded person wants	

		Page 191
1	to do it.	
2	I apologize. I just didn't read	
3	this carefully enough. I thought this provided	
4	a hearing. That last sentence would do that.	
5	Maybe it does. And if it does then that's	
б	fine. That's why I say I don't have any	
7	problem approving this today, but I would like	
8	to revisit that to see if this is broad enough	
9	to encompass that process. And if it doesn't	
10	clearly encompass that process then amend this	
11	regulation to make that kind of a provision.	
12	MS. BLUE: We could think about	
13	handling this the way that we handle	
14	suitability determinations where there is a	
15	report to the Commission. And obviously	
16	personal information or appropriate information	
17	is redacted where required.	
18	And in the suitability context,	
19	there is no right of review but under this	
20	regulation perhaps we could say that it comes	
21	to the Commission. The Commission votes. If	
22	you vote to exclude, then there is our hearing	
23	process that can then go forward. That might	
24	be one way to think about it.	

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		Page
1	COMMISSIONER MCHUGH: But the point	
2	Steve made is the one that concerns me. If you	
3	take all of the personal information out, all	
4	of the Social Security numbers, everything	
5	else. You bring up Joe Jones.	
6	Joe Jones is a real bad guy. So, we	
7	talk about Joe Jones being a good guy or a bad	
8	guy or a real bad guy. And then we say, well,	
9	he's not bad enough to exclude but you know Joe	
10	Jones has been trashed in the meantime. And a	
11	lot of those cases, not a lot, some of those	
12	cases will never get to us if we have a	
13	preliminary hearing. But the hearing examiner	
14	comes down and says no.	
15	MR. GROSSMAN: The process just to	
16	be clear is set up so that the IEB essentially	
17	conducts an investigation. And they make the	
18	threshold determination. So, there's no	
19	hearing per se. In fact the Commission doesn't	
20	have to conduct a hearing before excluding	
21	someone. You don't have to notify the person.	
22	You don't have to provide them any process	
23	whatsoever before the decision is made. It's	
24	not until after the decision is made that the	

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1	person is entitled to due process and appeal.	
2	CHAIRMAN CROSBY: Todd, excuse me,	
3	just in the interest of time, can we just agree	
4	with what Commissioner McHugh said. We vote it	
5	in. Let the staff think about here the issues	
6	are. Is there a way we can accommodate these	
7	issues within the statute the reg. as it	
8	stands? If not, then we will consider an	
9	amendment rather than talk about	
10	MS. BLUE: I think we can do that,	
11	yes.	
12	COMMISSIONER MCHUGH: I think that's	
13	the way to go because I would not like to wing	
14	it with this one here. And I'm content to have	
15	this go into effect preliminarily. And I	
16	regret that I didn't read it more carefully, to	
17	talk to you beforehand.	
18	CHAIRMAN CROSBY: That's it for the	
19	regs. Can we just lump all of the SBISs	
20	together? Or is there anything that you need	
21	to draw our attention to?	
22	MS. BLUE: For the first group under	
23	(b), you can vote on all five of those together	
24	as well as their amended small business impact	

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1	statements. The vote is to move them through	
2	the final promulgation process.	
3	We have a little different situation	
4	under (c) I think but that won't take too long.	
5	COMMISSIONER STEBBINS: Mr. Chair, I	
6	move that the Commission in the final	
7	promulgation process for regulations and the	
8	amended SBIS for 205 CMR 101, 136, 150, 151 and	
9	152.	
10	COMMISSIONER MCHUGH: Would you	
11	accept an amendment to say adopt those? Those	
12	have been through the final promulgation.	
13	They've been through the process. This is a	
14	vote to adopt them. So, would you accept an	
15	amendment to that motion?	
16	COMMISSIONER STEBBINS: Yes, I'm	
17	sorry. I thought it was the final promulgation	
18	process. It's final adoption process, yes.	
19	COMMISSIONER CAMERON: Second.	
20	MR. DAY: Just one question is	
21	Attorney Grossman identified an addition in the	
22	operations, that additional authority.	
23	MS. BLUE: So, it would be subject	
24	to the changes that were discussed, yes.	

Page 195 1 CHAIRMAN CROSBY: Any further 2 discussion? All in favor, aye. 3 COMMISSIONER MCHUGH: Aye. 4 COMMISSIONER CAMERON: Aye. 5 COMMISSIONER ZUNIGA: Aye. COMMISSIONER STEBBINS: Aye. 6 7 CHAIRMAN CROSBY: The ayes have it unanimously. 8 MS. BLUE: And then under section 9 (c) these are the regulations that you have 10 previously approved to be filed on an emergency 11 12 basis. This was the change to the variance section and then the addition on the training 13 14 employees to be able to come in to assist in 15 training. 16 What we are asking here is for you 17 to allow us to start the promulgation process by voting to approve the small business impact 18 19 statements. 20 CHAIRMAN CROSBY: Do we have a motion, Commissioner Stebbins? 21 2.2 COMMISSIONER STEBBINS: Sure, Mr. Chair. I move that the Commission approve the 23 24 amended small business impact statements for

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1	emergency regulations 205 CMR 102 and 205 CMR
2	134.
3	CHAIRMAN CROSBY: Second?
4	COMMISSIONER ZUNIGA: Second.
5	CHAIRMAN CROSBY: Further
6	discussion? All in favor, aye.
7	COMMISSIONER CAMERON: Aye.
8	COMMISSIONER ZUNIGA: Aye.
9	COMMISSIONER STEBBINS: Aye.
10	CHAIRMN CROSBY: Opposed?
11	COMMISSIONER MCHUGH: Nay?
12	CHAIRMAN CROSBY: We have four yes
13	and one confused.
14	COMMISSIONER MCHUGH: I voted yes.
15	CHAIRMAN CROSBY: We have five
16	yeses. Do we have a motion to adjourn?
17	COMMISSIONER CAMERON: So moved.
18	CHAIRMAN CROSBY: All in favor, aye.
19	COMMISSIONER MCHUGH: Aye.
20	COMMISSIONER CAMERON: Aye.
21	COMMISSIONER ZUNIGA: Aye.
22	COMMISSIONER STEBBINS: Aye.
23	COMMISSIONER ZUNIGA: Was there any
24	new business?

Page 197 MS. BLUE: No. I would ask you to second the motion to adjourn. COMMISSIONER ZUNIGA: I second that. CHAIRMAN CROSBY: All right. Thank you. б (Meeting adjourned at 2:15 p.m.)

1	ATTACHMENTS:		
2	1.	Massachusetts Gaming Commission May	
3		28, 2015 Notice of Meeting and Agenda	
4	2.	Massachusetts Gaming Commission May 6,	
5		2015 Meeting Minutes	
6	3.	Wynn Everett Master Schedule	
7	4.	Wynn Resort Everett Quarterly Report as of	
8		March 31, 2015	
9	5.	Massachusetts Gaming Commission May 28,	
10		2015 Memorandum Regarding Fiscal Year 2015 rd	
11		(FY15) 3 Fiscal Update	
12	6.	Massachusetts Gaming Commission May 27,	
13		2015 Memorandum Regarding RFA-2 Questions	
14	7.	Massachusetts Gaming Commission Gaming	
15		Agent Training for IEB Gaming Agents,	
16		State Police, Attorney Generals Gaming	
17		Unit, Plainville Police and ABCC Agents	
18	8.	Massachusetts Gaming Commission May 28,	
19		2015 Memorandum Regarding Temporary	
20		Primary Vendor and Key Gaming employee	
21		Licenses Issued	
22	9.	205 CMR 101 Adjudicatory Proceedings	
23		205 CMR 136 Sale and Distribution of	
24		Alcoholic Beverages at Gaming	

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1		Establishments		
2		205 CMR 150, Protection of Minors &		
3		Underage Youth		
4		205 CMR 151 Requirements for the		
5		Operations and Conduct of Gaming at a		
б		Gaming Establishment		
7		205 CMR 152 Individuals Excluded from a		
8		Gaming Establishment		
9	10.	Amended Small Business Impact Statement		
10		205 CMR 101, Amended Small Business Impact		
11		Statement 205 CMR 136, Amended Small		
12		Business Impact Statement 205 CMR 150,		
13		Amended Small Business Impact Statement		
14		205 CMR 151, Amended Small Business Impact		
15		Statement 205 CMR 152, with attachments		
16	11.	Amended Small Business Impact Statement		
17		205 CMR 102, Amended Small Business Impact		
18		Statement 205 CMR 134		
19				
20				
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1	GUEST SPEAKERS:		
2	Robert DeSalvio, Wynn Resorts		
3	Chris Gordon, Wynn Resorts		
4	Jenny Peterson, Wynn Resorts		
5	Stephen Rusteika, PMA Consultants		
6			
7	Andrew Stern, KG Urban		
8	Kevin Conroy, Esq., for KG Urban		
9			
10	Nancy Stack, Pinck and Company		
11			
12	MASSACHUSETTS GAMING COMMISSION STAFF:		
13	Catherine Blue, General Counsel		
14	Bruce Band, Assistant Director IEB		
15	Trupti Banda, Human Resources Manager		
16	Agnes Beaulieu, Accounting and Finance		
17	Paul Connelly, Director Licensing		
18	Richard Day, Executive Director		
19	Todd Grossman, Deputy General Counsel		
20	Derek Lennon, CFAO		
21	Karen Wells, Director IEB		
22			
23			
24			

Page 201 CERTIFICATE 1 2 3 I, Laurie J. Jordan, an Approved Court 4 Reporter, do hereby certify that the foregoing 5 is a true and accurate transcript from the 6 record of the proceedings. 7 I, Laurie J. Jordan, further certify that the 8 9 foregoing is in compliance with the Administrative Office of the Trial Court 10 11 Directive on Transcript Format. 12 I, Laurie J. Jordan, further certify I neither am counsel for, related to, nor employed by any 13 of the parties to the action in which this 14 hearing was taken and further that I am not 15 16 financially nor otherwise interested in the 17 outcome of this action. Proceedings recorded by Verbatim means, and 18 19 transcript produced from computer. 20 WITNESS MY HAND this 1st day of June, 2015. 21 2.2 LAURIE J. JORDAN 23 My Commission expires: 24 Notary Public May 11, 2018