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| 1 | COMMONWEALTH OF MASSACHUSETTS | | |
| 2 | MASSACHUSETTS GAMING COMMISSION | | |
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| 4 | ************** | | |
| 5 | IN RE: | | |
| 6 | OPEN MEETING | | |
| 7 | ************* | | |
| 8 | Before: | | |
| 9 | Steve Crosby, Chairman | | |
| 10 | Enrique Zuniga | | |
| 11 | James McHugh | | |
| 12 | Bruce Stebbins | | |
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| 15 | Boston Society of Architects | | |
| 16 | 290 Congress Street | | |
| 17 | Boston, Massachusets | | |
| 18 | December 12, 2012 8:10 a.m. | | |
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| 23 | Darlene M. Coppola, RMR, CRR, CLR | | |
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| 1 | PRESENT: | |
| 2 | Vernon Woodworth | |
| 3 | Laurea Wernick | |
| 4 | Anne-Marie Lubenau | |
| 5 | Alicia McDevitt | |
| 6 | Julie Taylor | |
| 7 | W. Easley Hamner | |
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Page 3 1 COMMISSIONER CROSBY: Good 2 morning. My name is Bruce Stebbins. I'm a member of the Massachusetts Gaming Commission 3 4 and I'm pleased to be here along with my 5 colleagues from this morning's presentation. The Massachusetts Expanded Gaming Law 6 7 is quite a lovely little statute. If you have 8 some spare time this coming holiday vacation, you can read it. We do on a daily basis. 9 10 But there was a unique provision that popped up that was written into the statute 11 12 with respect to our authority and it has to do 13 with our ability to write rules and regulations 14 surrounding what these two, potentially three, resort casinos and one slot parlor could 15 16 potentially look like. 17 We want these buildings to be resort destinations. We want these buildings to kind 18 19 of fit into the environment in the community 20 where they're going to be located. 21 I'll speak for myself and somebody who can probably not even build a tree fort for my 22 23 kids; it helps to have the expertise and

Page 4 1 experience and thoughts and input from a group like this. So we greatly appreciate the help 2 of the AIA, BSA. We happy to be here this 3 4 morning. We look forward to the conversation, 5 your thoughts, your inputs, the presentations. 6 And hopefully at the end of the day, we'll be able to walk out with a better feel of our 7 8 obligations and what we're going to need to do in the rule-making process to, again, be 9 10 thoughtful, diligent, strategic about bringing 11 expanded gaming to Massachusetts and truly making these facilities resort destinations as 12 the legislation intended. 13 So with that, I'll turn it over to our 14 15 real hosts and we'll get our program going. 16 COMMISSIONER CROSBY: Thank you 17 very much. 18 MR. WOODWORTH: Thank you very 19 much. 20 So good morning. I'm Vernon Woodworth. 21 I'm president of the AIA Massachusetts. And we have a panel this morning of folks who have 22 23 been excitedly getting ready for this over the

Page 5 1 last couple of weeks. As it's developed, I think the theme that's come to the forefront is 2 setting a new standard for casino development. 3 There are casinos elsewhere in the 4 5 world, as we will see this morning, and we 6 think that Massachusetts can build a better 7 casino and we're going to describe how that can 8 happen. But I think it's helpful to start with 9 10 a little etymology. The word "casino" is 11 derived from Italian. It originally meant 12 small country, villa or summer house, and that 13 became expanded to a building built for 14 pleasure, usually on the grounds of a larger house and used for civic and town functions, 15 16 including dancing, music, listening and 17 gambling, but I think it's important to emphasize that civic component to the historic 18 19 meaning of the casino. It's something that I 20 think we have an opportunity to emphasize here. 21 So the mosaic on the first slide was at the entrance to this building. McKinney and 22 23 White's Newport casino of 1880, built as a

Page 6 1 result of a bet where a member of a private 2 men's club road his horse up on to the porch of the most popular club in town, and winning the 3 4 bet but losing his membership, he decided to 5 build a new casino. 6 And I think it's a remarkable building for several reasons. This slide shows how the 7 8 building is integrated into the streetscape. It's part of this major downtown artery. It 9 10 has retail operations that reach out to the pedestrians. 11 12 But it's clearly more than that. As 13 you pass the entrance, you see this transitional space, which can't help but draw 14 you in and it holds this promise of a lot more 15 16 to come, which it then delivers on the 17 interior. One of the original meanings of the 18 19 word "casino" was sport and recreation and, of 20 course, that's what this building has evolved 21 into. It's now the home of the International Tennis Hall of Fame, but that wasn't all it was 22 23 throughout its history and of course, gambling

Page 7 1 has been part of that, but it's a social club. 2 It has a civic function. And it is part of the 3 community. 4 So the legislative charge will be our 5 starting point. We're going to kick off with what this Commission has been asked to do, 6 7 specifically in environmental terms and in 8 terms of architectural quality, and Julie Taylor on our panel will be going into more 9 10 detail about the specifics of that, but we're 11 here because the legislative charge 12 specifically mentions architectural design and 13 concept excellence. So we're hoping to provide 14 some pointers as to how to get there. I just want to touch on the themes that 15 16 I think will be developed by the other 17 speakers. The first of which is community. It's 18 19 a word that we all react to, we all feel that 20 we understand, but it has so many different 21 dimensions and facets. And architects are, I 22 think, trying to learn how to foster community 23 in our design and in our practice. It doesn't

Page 8 1 necessarily come naturally to us. I really think McKinney and White hit 2 it right on the nail at the Newport casino, but 3 4 there are many other examples. Of course, 5 there are many examples of architecture which don't foster community and that's what we're 6 7 hoping to avoid. 8 But "community" is also a word used by ecologists and natural scientists to describe 9 10 the relationship of organisms to their 11 surroundings and also the interrelationships of 12 species and species in an environment. So that dimension is now finding its 13 way into architectural design in a new way and 14 we're hoping to begin an exploration of that. 15 16 Sociologist discussed community in 17 terms of something called social capital. And I'm a layman. I think of social capital as 18 19 trust. So by building up social capital, by 20 building up trust between individuals, you 21 create a sense of community, whereby certain kinds of relationships and transactions can 22 23 occur that would not occur otherwise if

Page 9 1 everyone was simply in it for themselves. 2 In some ways, I think you could almost draw an opposition between social capital and 3 4 personal capital. And of course, there is that 5 dimension to gambling where the attraction is accumulation of personal capital. 6 7 So I think there's attention here that, 8 frankly, I think casino developers recognize and are trying to work with the public 9 10 relations around recent casino developments and 11 that emphasizes the social dimensions and I expect that to be part of the proposal before 12 this Commission. 13 What we're looking to do is find ways 14 to make that as meaningful and vibrant as 15 16 possible, which brings me to my second main 17 category, which is health. Like community, we all feel we know 18 19 what health is. We can recognize it when we 20 see it, but again, architecture, just finding 21 out to what extent the built environment contributes to personal health, physical 22 23 health, mental health, social health, community

Page 10 1 health. And for instance, there's an initiative at the national level between the 2 American Institute of Architects and the 3 National Center for Disease Control to 4 5 establish standards around the development of a 6 built environment, which I think is an enormous 7 breakthrough in terms of getting through the 8 silos of the different specialties and focuses and interests. 9 10 Obviously, we're looking to create healthy environments and our buildings need to 11 12 be healthy. They need to foster healthy 13 interactions. They need to contribute to the health of the community. 14 So the final overarching theme of 15 16 today's environment, and I've mentioned the 17 awareness to the environment and the new focus on an architecture of sustainability, which 18 19 just briefly means that the environmental cost, 20 the environmental impacts are mitigated. 21 There may be a future some day where there are no environmental costs to the 22 23 construction that we do. We're not there yet.

Page 11 1 There are some experimental structures that 2 have approached or achieved zero net energy. Energy is just one dimension of 3 4 environmental impact and we expect and we hope 5 for any development, and particularly a high-profile development like a casino, to set 6 7 a new standard in terms of environmental impact 8 and that's really, I think, the central motivating factor for us today. 9 10 So we won't get into the weeds in terms of volatile organic compounds or the specific 11 benefits of daylighting, but suffice it to say, 12 there's a lot there that can be implemented 13 that can become part of any future casino 14 development in the Commonwealth. 15 16 So now I'll just introduce a couple of 17 the key areas that are mentioned in the legislative mandate. 18 19 The Green Communities Act, which the title contains two of our themes, both the 20 21 environmental aspect and the community aspect, essentially allows a local jurisdiction, a city 22 23 or town in Massachusetts, to voluntarily adopt

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above code energy standards.

So we have a minimum building code that all construction must meet and 122 communities in the Commonwealth have voluntarily adopted additional requirements, approximately 20 percent improvement in energy performance with some additional cost, obviously, but also an immediate payback in terms of operational cost. And this program is probably the single most important reason why Massachusetts has been designated number one nationwide in terms of energy efficiency. So we currently hold that position. We've arrested it away from California.

The Green Communities Act perseveres and will require us to adopt a new Stretch Code probably within the next twelve months. The requirement to meet or exceed the Stretch Code is part of the legislative mandate for any casino development.

If a casino is proposed for a green community, that would be required anyway. So we feel that there is an opportunity to go

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| 1 | beyond that to demonstrate sustainability in | |
| 2 | other areas beyond energy efficiency and we'll | |
| 3 | be talking about that. | |
| 4 | Now, Energy Star is a national program. | |
| 5 | The Environmental Protection Agency and | |
| 6 | Department of Energy developed this method for | |
| 7 | rating fixtures and appliances. And Energy | |
| 8 | Star essentially seeks to achieve 20 percent to | |
| 9 | 30 percent less energy consumption than is | |
| 10 | required by federal standards. So it has a | |
| 11 | significant impact. And the requirement and | |
| 12 | the mandate is that appliances and equipment | |
| 13 | need Energy Star standards, so that's excellent | |
| 14 | news. | |
| 15 | I do want to mention that Energy Star | |
| 16 | has recently developed a program called | |
| 17 | Portfolio Manager, which allows building | |
| 18 | operators and owners to constantly monitor and | |
| 19 | report building energy consumption and water | |
| 20 | consumption. This is becoming commonplace. | |
| 21 | Again, energy monitoring and metering is part | |
| 22 | of the legislative mandate. | |
| 23 | The Portfolio Manager software is a | |
| | | |

Page 14 1 logical approach to achieve that and does not 2 represent a hardship. The U.S. Green Building Council, LEED 3 4 rating systems, very familiar to the design 5 community, and we probably have all seen 6 plaques, for instance, on the front of this 7 building, indicating a level of certification. 8 Essentially, the LEED rating systems who were the breakthrough market transformer that got 9 10 the designing construction communities to 11 consider all of the aspects of sustainability, 12 energy and atmosphere, water conservation, 13 materials and resources, indoor air quality, 14 even site and land use and the requirement to meet USGBC LEED silver in the enabling 15 16 legislation. 17 We actually think this is a very much of a floor and can be superseded readily by a 18 19 good design team. 20 Obviously, casinos are high users of 21 energy and water, but the design skill and the technology exists to meet a higher standard, 22 23 possibly LEED gold or platinum and possibly

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| 1 | even leaving the LEED systems behind in terms | |
| 2 | of the thinking because at this point, the | |
| 3 | naysayers do criticize the systems as more or | |
| 4 | less point mongering. Where you install bike | |
| 5 | tracks in order to achieve one level of | |
| 6 | accreditation regardless of how many people | |
| 7 | actually use bikes and that sort of thing. | |
| 8 | You can also purchase renewable energy | |
| 9 | for a two-year period, at the end of which you | |
| LO | go back to using normally generated | |
| 11 | electricity. So the building sort of reverts | |
| 12 | to a standard mode of consumption. | |
| 13 | Well, our agenda is to expand on these | |
| 14 | topics in the following categories: design | |
| 15 | excellence, sustainability and the community | |
| 16 | process. | |
| L7 | And there will be a wrap-up. Feel free | |
| 18 | to ask questions at any time of any of us. And | |
| 19 | I know we have to end absolutely by 11:30. I | |
| 20 | expect we should be able to wrap it up a little | |
| 21 | bit before that. | |
| 22 | MS. WERNICK: I'm Laura Wernick. | |
| 23 | I'm a principal at HMFM Architects in Cambridge | |
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Page 16 1 and also as of last Thursday, the immediate 2 past president the Boston Society of Architects. 3 4 So I'm going to be talking to the topic 5 of design excellence, specifically about the 6 buildings and grounds. The theme today, 7 obviously, is design excellence on all fronts 8 as Vernon so wonderfully laid out for us. So I'm going to talk specifically about the 9 10 buildings and grounds. 11 Any discussion of design excellence, I 12 think, has to start with a design process, a 13 design review process. We would very much encourage the 14 Commission to think through a design review 15 16 process and I always -- just like voting, you 17 want to do it early and often -- commit the developers to design goals as part of their 18 19 initial proposals so that from the get-go, you 20 have them committed to a very high standard of 21 excellence, that you know their intent on the 22 different parameters that are set as the design 23 goals and then to have a continual design

Page 17 1 review process throughout the design process. 2 So that there's always feedback, so that there's always an understanding of how the 3 4 specific goals are being met and assuring that 5 they are being accomplished. As part of that, and there will be more 6 7 discussion about this later on, is involving 8 the community from the early stages. In Massachusetts, we have an unusual 9 10 challenge in that we don't know what our sites 11 are at this point. They very well may be urban 12 sites. They may be open rural sites. And each 13 of those sites presents different challenges and would have, to some degree, some specific 14 goals that would be part of that specific site 15 16 to meet community needs. 17 So having that local community involvement will be very critical and making 18 19 sure, regardless of the nature of the site, 20 that you're responding to the community goals 21 as part of the overall design goals. 22 What might some of those goals be as 23 you move forward? We want to -- as Vernon

Page 18 1 again said, there's always this challenge between creating an exciting destination. 2 want to be able to attract people. I think 3 4 it's in everyone's best interest to have 5 this -- to have any casino complex be an exciting destination, but at the same time be 6 7 responsive to the local community. 8 These complexes have to ultimately enhance the local community. I think whenever 9 10 we're talking about design excellence, to my 11 mind, that means that you're creating a 12 standard that's going to improve the community. 13 It's going to make it a better place for -- for the local residents, so that that balance 14 between the attraction as a destination point 15 16 and as an enhancement for the local community 17 is -- has to be part of the design goals. It's got to be exciting and inviting in 18 19 appearance and in approach but appropriate for 20 the existing context, thoughtful and well 21 integrated into the site elements. 22 So these types of overarching goals, I 23 think, are critical. In Massachusetts we have

Page 19 1 many local traditions that we can draw upon for 2 this type of development. Certainly, the casino, the shingle 3 4 style is one. The tradition of the large 5 hotels in New England, the historic hotels. These are -- these can be very interesting 6 7 traditions to draw upon, but they're also ways 8 to create design excellence through new and innovative use of materials and forms. 9 10 So how do you make -- again, there's that tension that has to be balanced between 11 making a project exciting and inviting but also 12 a part of that context. 13 Then the immediate integration into the 14 site, whether it's in an urban context where 15 16 you want to make sure you're well integrated 17 into the fabric or, again, on an open site where you're perhaps providing recreational 18 19 opportunities for the entire community. 20 that local context is very important. 21 I'm going to talk very briefly about a number of things: scale and massing, exterior 22 23 elevations context, access and site circulation

Page 20 1 and landscape, as specifics that might ultimately be turned into a set of goals or 2 standards. 3 4 Just as an example, this is in Las 5 Vegas and I think it's probably appropriate for 6 Las Vegas where the whole notion is how do you 7 create glitz, how do you compete with the 8 competition. That was the developer's goal in this particular instance. That may not be the 9 10 goal that we want to be rewarding in 11 Massachusetts. 12 The Newport casino has a whole different way of welcoming people and inviting 13 people and engaging people. And so we -- there 14 are lessons to be learned from that, which may 15 16 be more appropriate for a Massachusetts 17 development. So in talking about the scale and 18 19 massing, we're not just obviously talking about 20 a casino, we're talking about a destination 21 with multiple uses. It's a complex. The standard should take change of that 22 23 to make sure that the scale and massing are

Page 21 1 geared to the pedestrian on the street, not to 2 cars speeding by, which was the context in Las 3 Vegas. The location of retail, cultural and 4 5 recreational facilities should be planned to 6 make sure that the complex is approachable and 7 engaging to passers-by. 8 Again, it's not just for the person who's arriving from a remote destination. It's 9 10 for the local community as well. The exterior elevations should not be 11 blank walls. There should be windows that 12 allow natural light in and also allow for 13 14 transparency in all of its meanings. The activities should be visible from 15 16 the exterior to enliven the streetscape, so 17 that there's things that are welcoming and inviting along the streetscape. 18 Materials should be used consistently 19 and sensitively across the multiple uses within 20 21 the complex. You're going to be developing parking 22 23 garages as well as retail and cultural

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| 1 | facilities. So how do you assure that all of | | |
| 2 | these different uses are treated in the same | | |
| 3 | manner to allow consistency across the site? | | |
| 4 | The context, as I said before, may | | |
| 5 | prove may provide clues to how this | | |
| 6 | happened, but I think we also have to be open | | |
| 7 | to a range of innovations innovative | | |
| 8 | materials and vocabularies as long as they're | | |
| 9 | consistent and sensitively applied. | | |
| 10 | The planning for the appropriate use of | | |
| 11 | the site, traffic, parking, pedestrian | | |
| 12 | circulation are all very important factors in | | |
| 13 | any planning of the site. So being able to | | |
| 14 | make sure there's a clear understanding of | | |
| 15 | those different modes and how they relate to | | |
| 16 | one another, to what extent can we minimize | | |
| L7 | traffic, particularly any type of site, | | |
| 18 | particularly in urban sites, to rely more on | | |
| 19 | transit or on a form of public access so that | | |
| 20 | we're not relying on the individual car as the | | |
| 21 | main mode of transportation. | | |
| 22 | Whatever we do, we want to make sure | | |
| 23 | that we are enhancing the urban setting. When | | |
| | | | |

Page 23 1 it is in an urban setting, we want to make sure 2 that whatever we do is making that urban environment more livable, more attractive, more 3 accessible to pedestrians and to the local 4 5 users. 6 In terms of landscape, on more open 7 rural sites, are there standards that we can 8 set in terms of making those sites open to the public for recreational and cultural 9 10 activities? So again, it's not just for the 11 destination users, it's enhancing the community 12 use. Gardens, outdoor sculpture, outdoor 13 theaters, environmental and educational features; all of these might be considered 14 15 on -- as part of an overall complex package. 16 The overall goal is to make -- to use 17 this opportunity to make all of our communities more livable by creating interesting and 18 19 enjoyable spaces and places that encourage 20 activity both for the destination, our guests, 21 but also for the local community. So that these -- the standard that 22 23 we're setting is one of enhancing everyone's

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| 1 | daily life through the design of these | |
| 2 | complexes. | |
| 3 | So that's my little piece and I'm going | |
| 4 | to hand it over to Mark, I believe. | |
| 5 | MS. TAYLOR: I'm Julie Taylor. | |
| 6 | I'm an attorney with Noble & Wickersham in | |
| 7 | Cambridge and I represent architects and | |
| 8 | developers and I do environmental and land use | |
| 9 | law. | |
| 10 | And I'm going to speak for a few | |
| 11 | minutes about sustainability and large-scale | |
| 12 | projects and then I'm going to outline the | |
| 13 | legal context on sustainability. | |
| 14 | The gaming statute provides a frame for | |
| 15 | the Commission on two things: the Commission's | |
| 16 | mandate, what it has to do on sustainability | |
| 17 | and design, and also the Commission's | |
| 18 | authority, what it can do beyond the statutory | |
| 19 | mandate. | |
| 20 | The first point to make clear to the | |
| 21 | Commission and to the audience is that | |
| 22 | sustainable projects and high-performance | |
| 23 | buildings, as they're often called, is that | |
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| 1 | they're technically feasible and they're | |
| 2 | increasingly common. These are not some sort | |
| 3 | of rare exotic species. | |
| 4 | And second, if sustainable goals are | |
| 5 | included early in the design process, there may | |
| 6 | be no additional cost to the developer. | |
| 7 | Developer teams are already working on their | |
| 8 | designs for the proposals and we believe that | |
| 9 | it's critical for the Commission to act quickly | |
| 10 | in terms of setting the regulations and the | |
| 11 | design standards and advancing the | |
| 12 | sustainability objectives that the casino | |
| 13 | statute outlines, that this can't wait two | |
| 14 | years. | |
| 15 | If you require sustainable features to | |
| 16 | be included in projects and you only announce | |
| 17 | that two years from now, you'll have a lot of | |
| 18 | unhappy developers who will complain, it's too | |
| 19 | late and it's too expensive. | |
| 20 | If you require it now, it may not cost | |
| 21 | them any more money. | |
| 22 | The third major point is that | |
| 23 | high-performance buildings provide major | |

Page 26 1 savings in long-term operating costs for 2 project owners. The City Center in Las Vegas has six 3 4 LEED gold buildings and the estimates are that 5 these buildings are going to save 30 percent in 6 their energy costs over standard nonLEED gold 7 buildings. 8 So this is an opportunity to create a new standard in Massachusetts for casinos that 9 10 are sustainable and profitable because by 11 designing sustainable features early, the developers will be able to increase their 12 13 profits but will also provide sustainable 14 benefits, as the statute requires. But there are a couple of unique casino 15 16 challenges on sustainability goals. 17 The first is that the special and intense demands from gaming equipment, the 18 19 EGMs, the electronic gaming machines, are 20 typically energy hogs. There are some 21 developments and there are national standards organizations that are requiring some lower 22 23 energy demands for the EGMs, but standard

Page 27 1 equipment is an energy hog. There are also heavy electricity 2 demands for lighting, both the functional 3 4 lights, especially if there's no daylighting 5 and it's one of the black wall casinos that goes on 24/7 and nobody has any idea whether 6 7 it's day or night, but there are also 8 decorative lights that are inside the casinos, outside casino, the marquees. 9 10 The cost of lighting for gaming facilities can be 30 percent of the electrical 11 demand; very high for lighting. 12 There are also very heavy demands from 13 casinos on HVAC, heating and air conditioning, 14 especially if the casinos have high ceilings 15 and do not include some of the more 16 17 sustainable, having the air conditioning and air circulation being in the floors, and if 18 there are smokers in some of the areas, that 19 20 that requires additional energy turnover, 21 requiring additional energy and the 24/7 nature increases the energy demand. 22 23 But large-scale projects really can be

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1 sustainable and it's important to keep in mind 2 that casino projects are actually mixed use projects that have multiple elements not, just 3 4 the casino and the gaming facility, but there 5 will likely be a hotel. There will certainly be restaurants. There will be entertainment 6 7 facilities, parking lots and garages and the 8 approach to the casino. There will be laundry facilities. There will be utility facilities. 9 10 Each of these elements can be designed to enhance sustainability. It's not just the 11 12 casino gaming facility itself. 13 Some examples from casinos around the country, the Turtle Creek Casino in Michigan 14 uses some of these new low-energy slot machines 15 16 to its gaming facility. It also has skylights 17 throughout, including in the casino gaming area, and that has reduced the lighting load by 18 19 50 percent, which is significant, increasing 20 the developer's profits, in this 21 case a tribe. Caesar's Rio Hotel and Casino in Las Vegas 22 23 installed co-generation, which generates the

Page 29 1 electricity on-site but also recaptures the 2 heat that is always produced when you're generating electricity. It's recaptured that 3 4 heat to provide heating for the hot water, all 5 on-site. The laundry facilities for Boyd Gaming 6 7 in Henderson, Nevada use 75 percent less energy 8 and 27 percent less electricity than standard laundry facilities. 9 10 Sam's Town Casino in Mississippi reduced electricity 75 percent in the way it 11 designs outdoor marquee lights. 12 One of the City Center buildings, one 13 of the LEED gold uses daylighting in both 14 casino windows and skylights, which 15 16 dramatically reduced its electricity load. 17 Turning to the statutory frame, which includes both the Commission's mandate and its 18 19 authority, that is, its ability to go beyond 20 its mandate, and the first mandate I'll discuss 21 is the mandate to issue regulations and the Commission's authority in Section 5 of the 22 23 statute.

Page 30 1 Massachusetts General Laws, Chapter 23K 2 is the gaming statute and Section 5 requires the Commission -- that the Commission shall 3 4 promulgate regulations for the implementation, 5 administration and enforcement of the statute, including without limitation, regulation and 6 that -- that "without limitation" language is 7 8 very important. That -- that's what gives the Commission the authority to issue regulations 9 10 on criteria other than the ones that are listed 11 in the statute. 12 So you shall promulgate regulations 13 including, without limiting to the following. So the regulations must prescribe criteria for 14 the evaluation of applications, including, 15 which again means but not limited to, 16 17 evaluation of architectural design and concept excellence, integration of the establishment 18 19 into its surroundings, potential access to 20 multimodal means of transportation. 21 So this is saying that in the criteria 22 that you'll prescribe in the regulations, the 23 location and how close it may be to multimodal

Page 31 1 rail and other things other than cars driving for an hour and a half and creating traffic, is 2 something that has to be prescribed in the 3 4 criteria as well as tourism appeal and some 5 financial criteria that are also listed in the 6 statute. 7 The authority to issue regulations that 8 prescribe criteria on sustainability is further informed by another section of the gaming 9 10 statute. That is Section 5, as the "shall 11 prescribed" regulations. But Section 18 provides a listing of objectives to be advanced 12 by the Commission and Subsection 8 of Section 13 14 18 -- sorry for sounding like the tax code here, but that's kind of how the statute 15 works -- Subsection 8 mandates the Commission 16 17 to advance sustainable development. So in looking at applications, you 18 shall evaluate and issue a statement of 19 20 findings on how each applicant proposes to 21 advance several objectives. And the statute lists multiple objectives. 22 23 And Objective No. 8 is using

Page 32 1 sustainable development principles, including but not limited to. So again, you have a 2 mandate here to evaluate all the applications 3 on sustainable development that are listed in 4 5 the statute but not limited to those. The first sustainable objective is 6 7 being certified as gold or higher under the 8 appropriate certification in the Leadership and Environmental and Energy Design or LEED program 9 10 created by the U.S. Green Building Council. 11 LEED, you may know, began as a 12 voluntary system where developers elected to use the LEED categories. But it's been 13 increasingly adopted by various government 14 jurisdictions as requirements for different 15 16 types of buildings. 17 The LEED system is a checklist of categories. 18 19 I used to be general counsel for a 20 construction company and they didn't like 21 regulations, but they really liked LEED because 22 it was very clear. You went down and you could 23 check whether you had met the criteria or not.

Page 33 1 There are five basic LEED categories: 2 sites, water, energy, materials and indoor or environmental air quality. 3 4 And the LEED system is a points 5 program. The maximum amount of points possible is 100. To be certified LEED is 40 to 49 6 7 points. Silver is 50 to 59 points. Gold is 60 8 to 79 points. The statute talks about LEED gold or higher. And platinum is 80 points or 9 10 more. 11 LEED has several types of flavors or 12 rating systems. There's LEED for new construction and substantial renovations, but 13 there's also a new LEED flavor called 14 neighborhood development or LEED-ND. And we 15 encourage the casino developers to demonstrate 16 17 to the Commission not only how their buildings will be LEED certified but that they would be 18 19 rated as well on the Neighborhood Development, the LEED-ND criteria. So that the neighborhood 20 21 and areas that the casino projects will be located in will also meet the LEED or exceed 22 23 the LEED criteria.

Page 34 1 The second sustainability element where 2 objectives are to be advanced is meeting or exceeding the Stretch Code. 3 4 Mark and others can explain and answer 5 questions that you may have about the Stretch 6 Code. 7 There are also representatives of the 8 Department of Energy Resources in the audience who are available for questions today from the 9 10 Commission. 11 To go back to one of the first points on sustainability, that it's technically 12 feasible and increasingly common, the 13 Commission should understand that it's 14 relatively easy these days for developers to 15 16 achieve LEED gold or higher and to be able to 17 meet or exceed the Stretch Energy Code. Additional sustainability elements to 18 19 be advanced to the statute lists are mitigating 20 vehicle trips, conserving water and managing 21 stormwater, demonstrating that electrical and HVAC equipment will be Energy Star labeled. 22 23 Renewable energy is another objective.

Page 35 1 The statute identifies that the facility should 2 procure or generate on-site 10 percent of its annual electricity from renewable sources that 3 4 are solar, wind or geothermal as qualified by 5 the Department of Energy Resources. 6 The DOER representative can explain 7 ways that generating at least 10 percent of 8 electricity from renewables is easily accomplished these days. 9 10 The final sustainability element listed in the statute concerns metering and monitoring 11 12 energy use and the importance of ongoing improving energy efficiency, not just when a 13 casino opens on day one, but what it's going to 14 do in operation overall. 15 16 I wanted to briefly show a couple of 17 slides from a sustainable large-scale project in San Francisco designed by my client Pelli, 18 Clarke, Pelli Architects. 19 20 This is the Transbay project in downtown San Francisco. And the sustainable 21 22 element that you're seeing here is an exciting 23 green roof that instead of having some of the

Page 36 1 elements of the project be above ground, this 2 new multimodal transportation facility is all underground, and instead of having the current 3 4 surfaced parking lots above it that create 5 stormwater problems, they have created a new 6 five-acre park in the middle of downtown San 7 Francisco or they are in the process of 8 creating it. You see it's got multiple elements. 9 10 This green roof is something that could be 11 considered for a Massachusetts casino. Some of the garages or some of the buildings could be 12 13 underground or partially underground, depending on the sloping of the landscape and you could 14 15 be creating parks above it. 16 Here you see a cross-section showing 17 the park above and the underground elements below. 18 19 Here you see some of the streetscape 20 where there are passageways that allow the 21 normal pedestrian activity to continue, but it sort of invites people in a light design to 22 23 enter the facility.

Page 37 1 And the green roof park is also 2 designed to be active and exciting at night. So we want to -- I'm going to be 3 4 closing my section of remarks by saying that as 5 you know, Massachusetts is not Las Vegas and 6 it's not Connecticut and we have the 7 possibility of create exciting casinos that are 8 green and sustainable, where reduced energy and water use produce long-term cost savings for 9 10 the developers. 11 We have smart growth siting that 12 maximizes the public transit options. We use 13 renewable energy and local materials. And 14 stormwater and construction waste impacts can be close to net zero. 15 16 So we urge the Commission to consider 17 the statutory mandate to advance sustainable objectives and yet you can create criteria that 18 are ambitious and feasible and you have the 19 20 authority to go beyond the mandate in the 21 statute. Massachusetts has multiple resources to 22 23 assist you in that. The three organizations

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| 1 | today will remain available to assist you. | |
| 2 | We'll be providing a white paper following this | |
| 3 | forum. | |
| 4 | In addition, you could consider | |
| 5 | Massachusetts universities. There's lots of | |
| 6 | exciting research on energy and energy | |
| 7 | efficiency, renewables that Harvard and MIT and | |
| 8 | other institutes are doing. | |
| 9 | There could be pilot projects. There | |
| 10 | could be demonstrate kiosks in the facilities. | |
| 11 | Universities would probably welcome you to | |
| 12 | invite them in thinking how energy can be | |
| 13 | advanced in these projects. | |
| 14 | I will now turn it over to Mark for his | |
| 15 | portion of the program. | |
| 16 | COMMISSIONER CROSBY: I have a | |
| 17 | I you mentioned a white paper and I heard | |
| 18 | that reference before. | |
| 19 | What will that be? Will that be a | |
| 20 | compilation of your remarks? What will be in | |
| 21 | the white paper? | |
| 22 | MS. WERNICK: The white paper | |
| 23 | will be a summary of the forum today and some | |
| | | |

| | | Page 39 |
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| 1 | possibilities for the Commission to consider of | |
| 2 | how it might meet the statutory mandates and | |
| 3 | use its authority on design excellence, | |
| 4 | sustainability and community like it is. | |
| 5 | COMMISSIONER CROSBY: So it will | |
| 6 | include at a minimum, it will include much | |
| 7 | of the content that you all are making today? | |
| 8 | MS. WERNICK: That's correct. | |
| 9 | MR. WALSH-COOKE: Good morning. | |
| 10 | My name is Mark Walsh-Cooke. I'm a mechanical | |
| 11 | engineer, principal with Arup here in | |
| 12 | Cambridge. I'm a director also sit on the | |
| 13 | board of directors of ACEC Massachusetts. And | |
| 14 | I'm also one of the members of the Zero Energy | |
| 15 | Advisory Committee with the state. | |
| 16 | I'm very pleased to be here this | |
| 17 | morning. | |
| 18 | So we heard lots of references to | |
| 19 | high-performance buildings. What I'd like to | |
| 20 | talk about this morning is what we think the | |
| 21 | issues that should be considered by, if you | |
| 22 | will, a high-performance design team in | |
| 23 | designing high-performance buildings. | |
| | | |

Page 40 1 So we've heard about the statute 2 framework, various LEED rating systems, LEED for new construction, LEED for neighborhood 3 4 development, LEED for existing buildings. 5 We've heard about the Stretch Code and 6 how that requires 20 percent enhancement over 7 the base energy code. 8 But we do believe that a high-performance design team will and should 9 10 use these as very much sort of a jumping-off point to achieve a sustainable development. 11 One issue that needs to be considered, 12 certainly very topical currently is the whole 13 14 issue of climatic change. Adaptation, resilience to climate change, the issues of 15 16 extreme weather events of changing summit climates need to be considered in terms of how 17 you lay out the building. For example, where 18 19 you put critical equipment. 20 But I think important, back to the 21 issues of community, potentially providing a community shelter I think is -- this is very 22 23 important as we have these frequent and extreme

Page 41 1 weather events. How can the casino become a 2 part of the community in that respect. Infrastructure. There's a new rating 3 Institute for Sustainable 4 system. 5 Infrastructure has the Envision rating system, which is what similar to LEED, but very much is 6 7 setting new standards in infrastructure 8 development. And I definitely expect that a design team will be considering those sort of 9 10 issues. 11 Transportation. In addition just to making sure that roads and intersections are 12 13 all correctly sized, to consider the 14 transportation in terms of a carbon footprint and how do you design a comprehensive 15 16 multimodal system that aims to reduce the 17 carbon footprints of the development. Site planning. The community issues 18 obviously associated with casinos and that's 19 often in the news, but in terms of 20 21 sustainability issues in terms of achieving a high-performance building, the design team 22 23 should be considering the massing and the

Page 42 1 orientation and how can a -- how can the 2 development fundamentally reduce the energy 3 consumption of the building. It should be 4 considering the stormwater. It should be 5 considering open spaces, green spaces versus 6 impervious spaces, all of these issues in 7 planning a site for sustainable development should be considered. 8 Materials and waste. I think somebody, 9 10 maybe Vernon, mentioned VOCs. The selection of 11 materials in a -- when you're setting a new standard for a building design, these need to 12 13 be considering more than just the making sure 14 that you don't have that new-car smell as it 15 were. 16 There is a number of other rating 17 systems on the bottom here and the middle that refer to in LEED, but they will accept the 18 minimum. 19 20 There's new standards coming through. 21 Cradle To Cradle, the idea of considering material from its extraction through the 22 23 manufacturing process, through to installation

Page 43

and recycling and back to reuse again.

There's another rating system, perhaps a little bit extreme for a development of this nature, the Living Building Challenge. But there's definitely opportunities to draw from that. They have the red list of materials that should not be used as part of a building construction.

They have a very interesting approach to this. They start looking at the embodied energy carbon and the more carbon in it, the more embodied energy in it, the closer to the site it has to be.

For example, ideas can come from anywhere, but concrete, that sort of aggregate, should come from close to the site.

As was being mentioned, casinos, the challenges, I would say, for a design team daylighting 24/7, smoking. A component is going to be the hotel, the laundry, again the waste from the food. These should be considered as opportunities, I think, to achieving a high-performance building design.

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There are ways of mitigating and enhancing the development so that you can go beyond LEED, you can achieve LEED platinum.

One specifically is a highlight has already been mentioned, co-generation, generating your power on-site. Perhaps considering the building is more than just the building of itself and how it interacts with the neighborhood and can that plan be part of more of a district energy system.

I would expect that the design team would have an energy strategy as part of the development, but be able to communicate that for saving energy, recovering energy, but then generating the energy on-site and as has been mentioned, good examples. I have a couple of examples of where they're going.

These high-performance, LEED platinum multi-use, large-scale developments are going beyond the basics and generating large amounts of power on-site.

And then to the extent if you can't generate the power on-site, consider

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| 1 | your consider the casino as part of the | |
| 2 | neighborhood in terms of an energy generation. | |
| 3 | Are there other opportunities to generate | |
| 4 | energy close to the site? Are there wind | |
| 5 | turbine developments? Can you offset your | |
| 6 | carbon footprint on neighborhood energy sites? | |
| 7 | Water is an important issue and it's | |
| 8 | important in terms of the one example of how | |
| 9 | it's important is the interrelation between | |
| 10 | water and energy. Forty percent of the 49 | |
| 11 | percent of the water use goes into generating | |
| 12 | energy, so the more energy you save, the more | |
| 13 | water we save and the converse is true. | |
| 14 | So again, the design team, I would | |
| 15 | expect, would have a strategy for water use | |
| 16 | reduction. There's many examples of | |
| 17 | large-scale, high-performance buildings that | |
| 18 | save between 30 and 40 percent of energy I'm | |
| 19 | sorry, of water, water use on-site. | |
| 20 | And then to the extent you can use the | |
| 21 | capacity of the site in terms of the rain | |
| 22 | water, the gray water, the black water | |
| 23 | potentially. | |
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development as part of the neighborhood. Can you offset your water consumption? So for example, if you save the maximum amount of water on your site and you recaptured as much water on your site, are there opportunities in the community to reach out and save water as part of our developments to offset what you can't? And then an important part of any building, which is often forgotten, is the operation phase. This is when you start using the energy, start using the water. And it's critical to have a plan for the ongoing operation of any building. As was mentioned, the LEED existing building is an important opportunity. ISO standards for an environmental management system should be considered. Retro

commissioning ongoing energy and water, these

high-performance building design to make sure

that what the design team intended is then

should all be considered as part of a

And then again, considering the

Page 47 1 carried through the life of the building. 2 An example from that Intercontinental Hotels Group, they have on their website, their 3 4 green strategy -- Green Engage strategy for continuously monitoring and enhancing the 5 performance of the hotel and hotel group. 6 7 Just a couple of examples as Julie had 8 some examples of casinos that achieved high levels of LEED certification. There are just 9 10 some images of three LEED platinum hotels that 11 all saved 30 to 40 percent of their energy use, 12 30 to 40 percent of water use, that generated over 10 percent of their energy in terms of 13 14 renewables on-site. I guess I only have two pictures. 15 16 We mentioned that the Department of 17 Energy Resources are here. I believe they're available for questions if the Commission has 18 19 any questions. 20 COMMISSIONER CROSBY: Yes. Well, 21 for you or whoever, is there any -- I'm sure there is, is there reliable data on the return 22 23 on investment of a platinum building?

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| 1 | You said it reduces energy costs by 30 | |
| 2 | percent. | |
| 3 | How many years does it take to recover | |
| 4 | the investment? | |
| 5 | Is there any reliable data for that? | |
| 6 | In other words, what are asking of | |
| 7 | people? Are we asking people to spend a whole | |
| 8 | lot of money to be good-doobies? Or are we | |
| 9 | asking them to spend money which they can | |
| 10 | recapture in a reasonable period? | |
| 11 | MR. WALSH-COOKE: There is lots | |
| 12 | of good data on that, feedback on these | |
| 13 | high-performance buildings. | |
| 14 | But as part of the as part of the | |
| 15 | design process, the design teams that are | |
| 16 | developing these kind of buildings will be | |
| 17 | doing and will be expected to do life-cycle | |
| 18 | costing analysis that would look at the payback | |
| 19 | and that should be available as part of the | |
| 20 | design process. | |
| 21 | Any project now that is going through | |
| 22 | LEED, Zero Net Energy, Living Building | |
| 23 | Challenge, these are really becoming the norm. | |
| | | |

Page 49 1 Life cycle cost analysis is a part of 2 it and there's good historical feedback. People like LEED, promoting that they want 3 4 people to realize how -- I wouldn't say easy, 5 but it is really possible to do these very 6 high-performance buildings with reasonable 7 payback. 8 I was going to add particularly with --I have a few slides that summarize some of 9 10 their programs, but there are lots of 11 incentives from organizations like the DOER as part of energy audits, as part of equipment, 12 renewable technology. These should all be 13 considered. There's tax incentives. These 14 should all be considered as part of your life 15 16 cycle cost analysis and there's good data out 17 there. MS. TAYLOR: To follow up on one 18 of the points in my remarks, that if you -- if 19 20 the design teams for the developers on their 21 own volition or are required by the Commission 22 early in the design process to consider 23 sustainability, it need not increase the cost

Page 50 1 at all beyond the normal development, but it 2 needs to be early, because you can't sort of have all of your mechanical systems and your 3 4 structural systems sort of in place and at the 5 end, you say, well, we want our HVAC system to 6 have this new technology. So we need to go 7 back and sort of redo everything. 8 You need to think about it from the beginning. And in the orientation of the 9 10 building, where the sunlight is going to be 11 hitting at different times of the year, all of these things, if you consider them early in the 12 design, will reduce the costs. 13 So there are lots and lots of projects 14 15 these days that are very sustainable, that are 16 LEED projects, that don't cost any more to 17 build or to operate; and the operation, they save costs over the normal buildings. 18 19 COMMISSIONER CROSBY: Thank you. MR. MC HUGH: Can I follow up on 20 21 that last question. If cost savings is based into a lot of 22 23 the things we've been talking about this

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| 1 | morning, and I understand from your | |
| 2 | presentation that it is. | |
| 3 | Why to what extent can we rely on | |
| 4 | the market to drive these kinds of features | |
| 5 | without intensive regulation or stimulus from | |
| 6 | us? | |
| 7 | Put another way, why can't we rely on | |
| 8 | the market to drive many of these things? | |
| 9 | MR. WALSH-COOKE: That's a very | |
| 10 | big question. | |
| 11 | I think LEED is a good example, and | |
| 12 | maybe others want to comment, but I think LEED | |
| 13 | is a good example of where the market has | |
| 14 | driven some of these opportunities. | |
| 15 | Ten, twelve years ago and LEED was just | |
| 16 | starting, it was very difficult to get low-VOC | |
| 17 | carpet and paints and all that kind of thing. | |
| 18 | Now it's hard not to get that. It just becomes | |
| 19 | the norm. | |
| 20 | I think some issues, I think like | |
| 21 | enhancing standards and codes and enhancing | |
| 22 | energy efficiency, I'm sorry, some of that | |
| 23 | requires regulation. I think the enhancement | |

Page 52 1 of the Stretch Code, actually, I think some of 2 this does require regulation, so I think there's a role for both. 3 4 MR. WOODWORTH: I was going to 5 add that the LEED system, essentially, uses 6 this concept of market transformation, whereby 7 you offer incentives and it was really 8 remarkable that the incentive is a plaque that's hung on the building. It's essentially 9 10 bragging rights. And this was sufficient and 11 has been sufficient over the last decade to get 12 owners to try new technologies, new design 13 approaches and invest up front. Now, the return on the investment will 14 15 vary depending on the strategies chosen. And 16 the initial costs and also the uptake may vary 17 as well. There is a cost to registering for There is a cost in terms of additional 18 LEED. 19 design fees. 20 But the -- all of the data over the 21 last ten years is that there are economic benefits, there are benefits to resale and 22 23 occupancy and there are benefits to occupant

Page 53 1 health. So there really is no downside. 2 It's just getting over the resistance to an initial investment that will yield, 3 4 obviously, a more efficient system; it yields 5 long-term benefits. But when your mandate is 6 to cut construction costs and not -- you're not 7 concerned about operating the building. 8 MS. TAYLOR: That's not their mandate. 9 10 MR. WOODWORTH: I'm not saying that's your mandate. I'm talking about a 11 12 hypothetical situation as a developer. 13 But clearly, it's just a matter of providing incentives, even requirements for 14 long-term thinking. That's really all we're 15 16 arguing for. 17 MR. HAMNER: I want to add a comment to this as well. 18 We have not talked about time. 19 20 You're going to be dealing with some 21 very sophisticated casino developers who have their own standards, who have their own way of 22 23 operating and they've done it time and time

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| 1 | again. | |
| 2 | Casino design is a high-stress, | |
| 3 | time-pressed process. When you say go, you | |
| 4 | have your license, those casino developers are | |
| 5 | just going to be going flat out to get things | |
| 6 | done, don't stand in my way. | |
| 7 | I'll talk about that a little more | |
| 8 | later. | |
| 9 | MS. TAYLOR: And one final point, | |
| 10 | that in terms of the market versus regulation, | |
| 11 | that LEED buildings in the commercial sector | |
| 12 | are more profitable for developers. They | |
| 13 | can there's lots of market data showing that | |
| 14 | they can charge higher rents, that the resale | |
| 15 | value is higher. | |
| 16 | So as Vernon said, I think there's a | |
| 17 | statutory mandate for you to advance | |
| 18 | sustainable objectives. So it's a good | |
| 19 | question to ask, but don't forget your | |
| 20 | statutory mandate. | |
| 21 | MR. WALSH-COOKE: I understand | |
| 22 | this PowerPoint was going to be made available. | |
| 23 | So there's three slides from the DOER | |

Page 55 1 that sort of summarize some of their opportunities that they can help develop from 2 the Commission in terms of the project. 3 4 So there's incentives that they can 5 assist with, various standards, metering, 6 support for the design team and funding for 7 some of these strategies. We've talked about 8 the district energy and biomass. 9 So there are representatives from the 10 DOER here today. I don't know if the Commission has any questions or the developers, 11 I guess, can approach them outside of this 12 13 meeting. MS. LUBENAU: Good morning. 14 Му name is Anne-Marie Lubenau. I'm the director 15 16 of the Rudy Bruner Award For Urban Excellence, 17 which is a program of the Bruner Foundation based in Cambridge. 18 19 I came to Boston about 18 months ago 20 from Pittsburgh, where I worked -- practiced as 21 an architect. And in my practice as an architect and in my latter role as president of 22 23 the Community Design Center, Pittsburgh, my

Page 56 1 work has really focused on educating and engaging people and communities and people and 2 understanding the role and value of the built 3 4 environment in our lives. And through that 5 role, I've had some work some experience 6 working with the community, conversation, 7 advocacy around the design of the Pittsburgh 8 casino and I'll share some of the work that we did in Pittsburgh surrounding the development 9 10 of that casino as well as some of the lessons 11 learned. I'll also talk about some things to 12 consider in terms of process and how and when 13 and why we engage the community in 14 conversations about important projects like 15 16 casino development. 17 I think one thing that's important to keep in mind that's been touched upon by 18 19 several of my colleagues are casinos are a 20 fairly unusual project. 21 For the most part, our experience is connected to, whether directly or indirectly, 22 23 what we see in Las Vegas and other places.

Page 57 1 So thinking about how they intersect with our communities here in Massachusetts is a 2 really important conversation to have. 3 4 They are large structures. They are 5 complex structures, also often involving many 6 different components and also generally very 7 internally focused. 8 So when we think about the design of them and how they interact with our existing 9 10 communities, taking into consideration those aspects is important. 11 12 The other thing we need to remind ourselves of is not only are these -- are 13 casinos unusual projects for most of our 14 communities, but thinking about the capacity of 15 16 our communities large and small throughout the 17 state to play a proactive role in thinking about the impact of them on the community. 18 So as I mentioned, I'll talk about the 19 elements of the process and there are really 20 21 five points that I want to talk about: assessment, research education, design review, 22 23 considering the role of politics in the

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equation and community engagement.

As with any process, one of the first things you want to start with is understanding the context, understanding the local conditions of the community that may influence the design of the casino and the intersection with it, understanding the key issues that are important to the community. It might have to do with the geographic location, the nature of the community. It involves the size and scale of the community, the social and cultural implications; being able to identify those will help lay the groundwork for how you move forward with the design of it. Also understanding who are the local stakeholders, who are the residents, the business owners, the local elected officials, the institutions who will be influenced or impacted by the casino and think about who are potential partners in this work. Resources like the BSA and design community who are potential adversaries. Casinos, as we know, are controversial in many cases. So understanding where the

Page 59 1 people -- where the concerns are coming from 2 will help inform the process, and also understanding where the resources are that, the 3 4 talents of the design community, the 5 university, the academic community has been 6 touched upon, also thinking about precedence 7 from other places. 8 So with that in mind, the next step, once you've identified what the issues are, 9 10 spending some time educating ourselves on the 11 issues, doing some research into the issues. In Pittsburgh, some of the issues we 12 13 looked into had to do with gaming habits. We had a lot of assumptions going into the process 14 that were challenged by some of the findings as 15 16 to who are the typical gamers, what happens 17 when they come to the casino, how much are they spending, what are their patterns of travel, 18 19 are they using public transportation or not, 20 crime. There's a lot of concern about crime in 21 the community. Traffic became an issue. The 22 developer and operator history is something 23 that became very important in Pittsburgh in

Page 60 1 terms of understanding the history and the past 2 of the proposals. Like Massachusetts and Pennsylvania, 3 4 when gaming legislation was adopted, it 5 included -- we did not know where the locations would be. We knew where the licenses would be 6 7 given, but in the case of Pittsburgh, there 8 were actually three different sites. So understanding how casinos have 9 10 worked in other locales is helpful. And, again, precedence. I think what you have --11 12 what we have to our advantage in Massachusetts 13 is learning from a lot of other places, and as we've said, doing it better. 14 Thinking about how once you've gathered 15 16 the information, how you disseminate that 17 information throughout the community. Reports, forums, public events, media stories becomes 18 19 really key in sharing that because that's how 20 you create an informed community, an informed 21 Gaming Commission and an informed design community, informed municipal and communities. 22 23 And then also using that to develop

Page 61 1 recommendations; that this is a decision that 2 will affect everybody in Massachusetts. thinking about how we can do this in the best 3 4 possible way will be important. 5 We've talked a lot about design review and the importance of design review. So I'll 6 7 just touch upon a few things. 8 Thinking about how it will happen, who will be involved, what guidelines and 9 10 recommendations will influence it, what 11 legislation is in place. In the City of Pittsburgh, we actually 12 had to amend the zoning code because gaming was 13 14 not an allowed use. So that became an opportunity for us to specify, to add some 15 16 specifications that influenced the design of the casino and then the review structures. 17 And I'm going to talk more about this, 18 19 but really understanding how the casino, the 20 development and design review of the casino 21 will fit into existing structures and understanding what to keep an eye out for 22 23 during the process. And in Boston, there's the

Page 62 1 Boston Civic Design Commission. The political dynamic was key in 2 Pittsburgh. Understanding the role of various 3 4 players in this process from the governor, the 5 Gaming Commission, the local officials, understanding where the points of influence are 6 and where the controls are are very important 7 8 to guiding and shepherding the casino through a good process. 9 10 Regulations. I touched upon that. Zoning are key. And really being 11 sensitive to the fact that changes in 12 leadership can have a big impact. 13 So I think at this point we're 14 fortunate in that we've got enabling 15 16 legislation which puts a high priority on 17 design. I think it also provides opportunities to expand upon the existing requirements, but 18 19 ensuring that throughout this process that the 20 leadership is in place that supports that. 21 And then finally, public engagement, that as mentioned, as we gather information, 22 23 how do we share it? How do we engage the

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community in gathering ideas and concerns is very important in any process in building trust and confidence in the process. So spending that time is a very good investment. Thinking about what degree information that's shared and exchanged is internal versus external. This by mandate must be a very public process. There are times where smaller scale conversations can be more constructive than larger scale conversations. But thinking about at what point in the process it's important to have that engagement. The role of the media in the process. The media can be a partner in helping to get the information out. Thinking about how the

The media can be a partner in helping to get the information out. Thinking about how the information that we share and making sure that we're getting the information out and we're getting it out in a way that it touches everybody in the community.

Different people intersect with information and public engagement in different ways. For one person it might be filling out an on-line survey. For somebody else it might

Page 64 1 be speaking out at a meeting. For somebody else it might be talking to somebody. 2 providing those opportunities for people to 3 4 engage in different ways, and again, thinking 5 about how are we going to do it, why are we 6 going to do it and when are we going to do it. 7 So now I'm going to talk a little bit 8 about the Pittsburgh story and I often open my conversations about Pittsburgh with this slide, 9 10 which while it's specific to Pittsburgh, this 11 quote from Teresa Heinz I think is a really good reminder to all of us about why this stuff 12 matters. That while we don't often talk about 13 14 it, the design of the public realm are buildings, our public spaces have a huge impact 15 16 on the quality of our lives and we really think 17 need to think about the staying power. Generally structures we construct like a casino 18 19 are going to be around for a long time. So 20 taking the time to be thoughtful about the 21 planning and design will really make a big difference in the long run. 22 23 And certainly, in Pittsburgh, it's been

Page 65 1 transformational for a city that has repositioned itself several times in the '40s, 2 '50s, '60s from the smokey city to now the 3 4 post-industrial city and that's largely been 5 through an intentional investment and thinking about the public realm and thinking about 6 7 quality of place and understanding that the 8 investments we make in place have a lot to do with attracting the creative class and keeping 9 10 and attracting and keeping people in our 11 communities and encouraging them to investment in our communities. 12 13 In Pittsburgh, a lot of our work over the last ten years has focused around 14 riverfront development led by a charge of 15 16 former Mayor Tom Murphy, recognizing the 17 importance in our riverfront, not only I think Boston and lot of other cities that certainly 18 19 come up recently with Hurricane Sandy, a lot of 20 cities are rediscovering the connection to 21 their riverfronts and investing in that and there's a lot of time spent in developing that 22 23 vision and as a result, that became an

Page 66 1 important driver in the conversations about the 2 casino development in Pittsburgh. And important actor in this process was 3 4 RiverLife which is a nonprofit organization 5 that has been charged with developing and 6 implementing a vision for Pittsburgh's 7 riverfronts, and ultimately they've become a 8 very consistent participant in the conversations around the Pittsburgh casino. 9 10 So a quick snapshot about the process. It was about five years from the enactment of 11 the enabling legislation to the opening of the 12 casino in Pittsburgh. 13 Soon after the adoption of the gaming 14 legislation, it was Mayor Tom Murphy that 15 16 established the Pittsburgh Gaming Task Force, a 17 voluntary organization because he was concerned about he wanted Pittsburgh to get the best 18 19 possible casino and wanted to put the pieces in 20 place, resources in place to help effect that 21 and that work was supported by a grant from the Heinz Endowments. 22 23 The Pittsburgh Gaming Task Force over a

Page 67 1 period of about a year worked very quickly to both research casinos, research the issues that 2 we felt were important, consider the design 3 4 implications. 5 In the end, the Pittsburgh Gaming Task Force, along with the City of Pittsburgh 6 7 reviewed three proposals by three operators in 8 three different sites in the city and recommended one. The Gaming Commission did not 9 10 approve that one, but approved another one. 11 It went then very quickly to planning 12 commission approval. I think we talked about 13 this. No doubt, design planning is well underway. So these are very rapid-track 14 15 processes. 16 So the planning commission approval was 17 made. Also, a decision was made to fast-track the design and development process, breaking up 18 19 the typical process from reviewing the project 20 in whole or entirety instead breaking it up 21 into component parts, which had an implication on the end result. 22 23 Ground breaking occurred in 2007.

Page 68 1 Ownership. During construction there 2 was an ownership change and an operator change. So these had implications in the relationships 3 4 between the city liaisons and design and 5 development in the community. It opened in 2009. I have some numbers 6 7 in there that talk about the scale in terms of 8 the value of construction and the number of slots. 9 10 Also, at the time the casino was being developed, there was pending legislation for 11 table gaming, which had an impact, and the work 12 is not done. The work is currently underway, 13 looking at development of a hotel-casino 14 expansion and other site improvements, which 15 16 are including RiverLife has been very active in 17 advocating for thinking about environmental concerns. There's actually some pretty 18 19 innovative work being done around looking at 20 stormwater management and other ideas. 21 So just a few images to share with you. This is a map that shows the three 22 23 different sites that were considered in

Page 69 1 Pittsburgh. Two were riverfront. One was internal. Each had its own issues. 2 For better or for worse, the site that 3 4 was selected, which is on the top left, sort of 5 was in a no-man's land, separated from neighboring communities by a highway, adjacent 6 7 to Heinz field, a big football stadium. 8 Park, a ballpark was further along. And in all three sites, traffic was a 9 10 huge concern and there's a lot of discussion 11 about traffic. 12 So the gaming task force, just to sort 13 of highlight some of their work, again, was a 14 real driver in Pennsylvania and I think we are way ahead of the curve here in Massachusetts, 15 16 was that it was really about bring in the 17 dollars, bring in the dollars, bring in the dollars. 18 19 So the fact that there's the enabling 20 legislation embodies some consideration of 21 design is very important. The gaming task force, all volunteer, again appointed by Mayor 22 23 Murphy and became a self-governing body.

Page 70 1 These were the -- this was the role, to 2 really be an agent, to communicate with the public, to educate the public and the 3 4 administration and to engage local stakeholders 5 with the goal of influencing the casino 6 applicants by putting forward goals and 7 informing the Pennsylvania Gaming Control 8 Board. And these are the principles that were 9 10 driving, the benefit -- the goal that would 11 benefit the owner/operator in the City of 12 Pittsburgh, recognizing that the casino would 13 be an important tourist destination, but also 14 looking at civic role within the community and aiming for a high-quality facility. 15 16 And one of the roles of the gaming task 17 force was to create guidelines to help maximize the benefits, minimize the adverse effects. 18 19 And they issued a design study report. 20 And I wanted to touch upon this a little bit because I think there's some elements that were 21 really instructive to our community 22 23 conversations.

Page 71 1 One of the things the task force did was a subcommittee went and visited three 2 different casinos operated by each of the 3 4 operators that were proposed -- that had 5 proposals pending for Pittsburgh. So it gave 6 them an opportunity to walk the site with the 7 people, experience it firsthand and think about 8 the implications. And the implications were broader than design. They were also looking at 9 10 the social impact and work force development. They then developed a series of design 11 12 guidelines. With those guidelines, they also 13 established a design review committee that reviewed each of the three proposals for 14 Pittsburgh. 15 16 Initially, it was not 17 their -- initially their intention was to simply offer commentary, not to recommend, but 18 in the end they felt that the Isle of Capri 19 20 was -- as they reviewed it in consideration of 21 the principles or guidelines really stood -- it was in much better standing than the other two. 22 23 And these are some of the lessons

Page 72 1 learned from this and it's interesting, again, some of the broad-based conclusions that the 2 casino operator will comply with regulations 3 4 established by the community. 5 So the casinos want to be in our communities. Being clear from the onset what 6 7 the expectations are and what the process will 8 be is key. The design -- there are design 9 10 techniques that can mitigate the mammoth scale 11 and size of these casinos, again, thinking 12 about scale and massing transparency; how the building relates and its design and its 13 14 materials to the local community. Zoning regulations drive quality 15 16 development. So, again, in Pittsburgh, we had 17 an opportunity because we had to amend the zoning legislation to introduce considerations. 18 19 Gaming-related crime in community 20 appears to be limited. So this was, again, 21 some of our findings challenged our assumptions going in, that actually casino operators for 22 23 the most part, it is in their best interests to

Page 73 1 operate a safe facility. And I just want to go back to the 2 3 design for a minute because it will come up a few slides later. 4 5 As I -- these casinos are large 6 structures. The parking structures are very 7 significant. No matter what the public 8 transportation structure, the parking will be a significant concern. 9 10 And nongaming-related amenities are important to marketing -- are marketing tools 11 for casinos. So thinking about how -- that 12 13 goes back to thinking about how the casino 14 intersects. And in Pittsburgh, the Majestic Star Casino was one of the riverfront sites. 15 16 So ultimately, that became a driver in the 17 conversations about design and the ultimate design. 18 19 So some of the points that were 20 considered in the design guidelines, site 21 issues, location, size and density, 22 transportation and parking; thinking about 23 pedestrian access, people using public

Page 74 1 transportation, parking, traffic, and how you 2 manage it throughout the process. Performance; noise, landscaping, public 3 and art and screening. 4 5 Building design; thinking about the quality of building design, scale and massing, 6 7 where the entrances are, how they relate to the 8 adjoining neighborhood, exterior fenestration, materials. 9 10 Riverfront, as I mentioned, in Pittsburgh, that was unique because of our 11 12 site. Environmental performance; the goal was 13 established that it be an LEED-certified 14 facility in the end were not able to achieve 15 16 that because of the smoking issue. 17 And then parking structures and signage, size, advertising and lighting. One 18 19 of my colleagues talked about the heavy use of 20 energy for lighting. The exterior lighting was 21 a big concern, particularly in terms of the riverfront design, because these will be -- the 22 23 lighting was going on all the time and they can

Page 75 1 be -- the design of the lighting is a whole consideration in terms of its impact on the 2 adjoining areas. 3 4 I touched upon zoning changes, recommendations, monitoring and compliance. 5 Even in Pittsburgh, we worked very hard 6 7 to establish guidelines. We worked very hard 8 to establish priorities. Where we had challenges was the review 9 10 process because the review process ultimately 11 was changed during the development of the 12 casino. 13 So just to give you a few images, this shows the location of the casino in respect to 14 what we now call Three Rivers Park, development 15 16 along the riverfront, that's been led by 17 RiverLife. The Majestic Star, as I mentioned, sits 18 19 on a riverfront site adjacent to several major 20 regional destinations for Pittsburgh, the 21 Carnegie Science Center, Heinz Field, PNC Park. You can see where the park areas join. It's 22 23 actually not very far from Point State Park,

Page 76 1 which is really our signature element of 2 downtown Pittsburgh. And again, this will give you a sense 3 4 of the scale of massing. And the initial 5 proposal focused on just the casino itself. 6 We -- the casino and the garage. It did not 7 include a hotel, but there was room and space 8 designated for expansion and you can kind of see by looking at it, it's not sitting in the 9 10 middle of a traditional neighborhood fabric. But there is a context to it. 11 12 COMMISSIONER CROSBY: Do you know 13 how many acres that is? MS. LUBENAU: I don't know 14 15 offhand. I can get you that information. I 16 have to -- I have some of the reports 17 available. This is the original design proposal 18 19 that was part of the approved master plan. 20 as you can see, this is something that we 21 consider a success in the Pittsburgh casino, which is now the Rivers Casino, is that 22 23 transparency between the exterior and the

Page 77 1 riverfront. That was essentially a nonnegotiable from the very beginning, because 2 of that investment that Pittsburgh's made in 3 the riverfront. So the building exterior as 4 5 well as the park actually continues in front of 6 the casino. 7 We looked at nighttime views. You can 8 see some of the strips of lighting that are part of the exterior lighting package. 9 10 Signage has been a concern in the city as well. And we looked at it from different 11 12 views. So the design, the master plan was 13 approved. A proposal was made to take a 14 slightly different approach to the latter steps 15 16 of planning and development, and the review 17 process rather than approving it, reviewing it and approving it in stages of schematic design 18 19 development, sort of the phases in which each 20 subsequent phase, your design becomes more 21 developed. To say we're going to break it down 22 into construction components because we need to 23 fast-track this because we need the money

Page 78 1 coming in, we need the revenue coming in, so 2 we're going to break it down into foundations, steel, exterior and site work. 3 4 And this is a quick -- again, the focus 5 on the riverfront was something that was very 6 important. 7 So part way through the process, 8 several of us were involved in design review and were presented with this image which kind 9 10 of shocked us, because all of a sudden, the 11 parking structure, which is that large structure in the back -- the initial design of 12 13 the casino, we had always been told had been designed in such a way to shield the parking 14 garage, because we knew from the very beginning 15 16 that the parking garage would be a mammoth 17 structure and we did not want that to be the dominate image on our riverfront. 18 19 What happened was that like so many projects, the project was value-engineered and 20 21 the casino, which was positioned in front of it on the riverfront, shrank. And so the garage 22 23 never changed. It was always that height, but

Page 79 1 the casino shrank. 2 By the time this happened, there was not much the community could do. RiverLife, to 3 4 their credit, did quite a bit of advocacy in 5 terms of challenging the city administration, that we had to do something different and we 6 7 had to make it right. We had to make it 8 respond to what the master plan called for and they actually did take the issue to court. 9 10 Unfortunately, because of the political pressure that the casino had to happen, we lost 11 that battle. 12 13 What was then negotiated was that there would be exterior cladding on the garage to 14 mitigate the impact of it. 15 16 So again, we did a lot of background 17 work. We established guidelines. But in this case, I think this speaks to the importance of 18 19 the monitoring, the process and making sure 20 that you've got the support throughout 21 community at all levels for what's important. And these are just some views -- I 22 23 think this might be an image of before the

Page 80 1 cladding is on, but just looking at the riverfront from different views. 2 This is another view of it. 3 So it's one thing to look at it from 4 5 the river. The real impact, I mentioned that there's the community -- where the site is a 6 7 little bit of a no-man's land, but on the other 8 side of the highway is a historic neighborhood that now is looking at this big garage. 9 10 This is a view from the riverfront. All of this said, there continues to be 11 consensus that we did -- there are some 12 13 significant achievements in terms of changing 14 the model of casino development in terms of the transparency in the river. 15 16 But again, definitely when we think 17 about the long-term investments, we've learned some serious lessons about process. 18 So some lessons I wanted to share with 19 20 you today: Establish priorities. Wherever 21 these casinos land, think about what are the priorities, not only the big priorities, but in 22 23 terms of how do we do this the best way

Page 81 1 possible for the state of Massachusetts, but 2 what's important to each of the communities where they land. 3 4 Clearly define those expectations, 5 regulations and process at the beginning because, as everybody said, it will be easier 6 7 if you establish them early on and you 8 consistently come back and reinforce them. You need to monitor the process. I 9 10 think this is where engaging the community, 11 educating the community will help create an 12 informed community that also provides a moral 13 authority throughout the process. So again, 14 the value of education advocacy. The role of the developer and operator 15 16 is key. Talking to my colleagues who are still 17 working with the current operator and developer, like any business, any institution, 18 19 any city, any time there's a change in 20 leadership, that will ultimately influence the 21 people that are doing the work on the ground. So just keeping that in mind and that you might 22 23 have one operator in place now, but that might

Page 82 1 change, and the influence of politics and 2 leadership. And from what I understand, many of you are already aware of the story from 3 Pittsburgh and Pennsylvania. 4 5 So next steps. Thinking about how to 6 establish a working committee on community 7 engagement would be a helpful step in terms of 8 outlining working through the five points, who should be involved, what are we doing, what are 9 10 the issues we need to research. And be clear 11 about establishing the values and priorities. And then also thinking about how, when and why 12 13 you want to intersect with the public. Again, 14 the public being -- I think the community being the political leadership of Massachusetts, 15 16 these communities, the Gaming Commission, the 17 design community and all the people who are involved at multiple levels in the community 18 19 and tapping into the rich resources that we 20 have here in Massachusetts in the process. 21 So thank you. I will turn this over to Easley. 22 23 MR. MC HUGH: Can I ask

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Page 83
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      you -- may I ask a couple of questions before
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      you do that?
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                      MS. LUBENAU: Yes.
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                      MR. MC HUGH: I'm interested in
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      the planning process that you described.
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               As I understand it, the city planning
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      department, whose chart you showed up there at
 8
      one point, they favor -- they developed a list
      of criteria that they N weighted in some
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10
      fashion?
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                      MS. LUBENAU: Correct.
12
                      MR. MC HUGH: They came out in
13
      their process favoring Harrah's.
14
                      MS. LUBENAU: They favored --
      actually, they favored Isle of Capri, as I
15
16
      recall.
17
               Oh, Harrah's, actually, yes, you are
      correct. I'm sorry. Yes.
18
19
                      MR. MC HUGH: And you favored
20
      Isle of Capri.
21
                      MS. LUBENAU: Pittsburgh Game
      favored Isle of Capri.
22
23
                      MR. MC HUGH: So what different
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Page 84 1 criteria or different approaches did you use that brought you to a different result from the 2 result that the department brings? 3 4 MS. LUBENAU: You know, I would 5 say in general, and I've actually been in the process of pulling together these resources 6 7 that we can share. I don't think in general 8 the criteria were that different. It had to do with the interpretation of the criteria. And I 9 10 would need to get back to you, because I need 11 to go back, because this goes back a few years, 12 to refresh my memory on the details. 13 I would be happy to follow up with you. MR. MC HUGH: I wish you would, 14 15 because we're in the process now of trying to 16 develop an approach to evaluating things. 17 You also have -- you had three levels of input, if you will, on your process. 18 You had the state commission, you had 19 the local planning department and you had the 20 21 volunteer organization that you were part of. MS. LUBENAU: Uh-huh. 22 23 MR. MC HUGH: We are the state

Page 85 1 level. A lot of this is done at the city 2 level. In fact, as you know, the vote has to be a local vote before it can come to us to 3 4 approve a plan. 5 Do you have some views as to what the 6 Commission's role as opposed to the city 7 planner's role in design criteria ought to be? 8 Some of the minimum, the statutory minimum clearly are for the Commission to 9 10 oversee, some of the infrastructure things, the 11 LEEDs things we've been talking about today. 12 But for exterior design, transparency, the kinds of fit with the neighborhood that you're 13 14 talking about, it would seem on the surface of it, are best left to the city people who are 15 16 going to have to live with the result. 17 So I wonder if you have any thoughts about that. 18 19 MS. LUBENAU: I do believe that 20 some of these, I'm sure my colleagues have some 21 ideas to offer too, that many of these issues are universal in terms of setting the standard 22 23 that you -- that the casinos need to respond to

Page 86 1 local contacts, that we want them to be more 2 than blank boxes, you know, that we need to think about the scale and massing of these 3 4 large structures. 5 In terms of the review, there 6 are -- there are actually several -- it's an 7 iterative process and there are degrees of 8 review. So thinking about what are the 9 10 universal standards and then providing opportunity for local review that is more 11 familiar with some of the details of the local 12 13 context would be one way to approach it. I do have -- I can also share the 14 specifics of the design quidelines. I'm still 15 16 in the process of gathering information, but I 17 can share some of the products that were developed, including the review. There are 18 matrixes that were developed for the Pittsburgh 19 20 casinos. 21 And I actually would be delighted to bring some of my colleagues in from Pittsburgh, 22 23 who are very intimately involved in this work

Page 87 1 as well, including I spoke with former Mayor Tom Murphy a couple of weeks ago, and I think 2 3 he could offer a very helpful perspective in terms of the control, because that was an issue 4 5 that on the one hand theoretically, the final review rested with local control but in a 6 7 highly politically charged environment. That's 8 not what happened. There was definitely -- there's 9 10 influence. 11 MR. MC HUGH: All right. Thank 12 you. 13 MS. WERNICK: Can I add one thing to that, which is I think it's important for 14 design -- it's very common or I should say it's 15 16 not uncommon for design reviews to be held at 17 multiple levels, for an owner/developer to be held to standards at multiple levels. 18 So I don't think that at the statewide 19 20 level, you necessarily have to renege 21 authority, that the developer should be held at all levels to very high standards. 22 23 MR. MC HUGH: Well, yes, but

Page 88 1 there are some standards, just take as a rough 2 example, the difference between the big box and the Newport example. Suppose a city or town 3 4 favors the big box. Is it within the 5 Commission's prerogative to say, no, the 6 Newport shingles are a lot better? 7 That's the dilemma that I think that 8 we're trying, at least some of us are trying to think our way through. 9 10 MS. LUBENAU: I think that's an excellent point. I think that's where there's 11 12 an opportunity at a statewide level to provide 13 some education and guidance through the process and that education of understanding what is 14 possible and in terms of the good things that 15 16 could happen and the negative things that would 17 happen. Because from what I understand, the casinos will land in a variety of different 18 19 municipalities that have varying levels of 20 capacity and experience and resources. 21 So I think being able to draw upon the resources from across the state to 22 23 inform the process would be a terrific role.

Page 89 1 MS. TAYLOR: And I think the 2 Commission has the opportunity and the authority to get, whether it's another forum 3 4 like this or whether it's some independent 5 advice from the design community, from 6 attorneys who are familiar with state and local 7 land use law and from government officials who 8 are used to the MEPA evaluation and how that fits into local permitting, that you could have 9 10 some advice or some consultation with the attorneys, the design community and the 11 12 government representatives on that admittedly challenging but not insurmountable point. 13 MR. MC HUGH: Thank you. 14 15 MR. HAMNER: Before I begin my 16 formal presentation, I want to just say that 17 Tom Murphy is now with the Urban Land Institute in Washington, DC, governor of the ULI, another 18 19 resource that you might want to tap. 20 So in spite of advertisement to the 21 contrary, my name is Easley Hamner, owner/operator. I am twice retired and I'm 22 23 going to be talking to you about the real world

Page 90 1 hands-on experience. This illustration I found, obviously, 2 on the web. It's an 18th century Chinese 3 4 drawing about the famous story of the five 5 blind men trying to find out what an elephant 6 was like. 7 Communities all across America and 8 internationally are wrestling with that same issue. 9 10 Our point is that we believe that just 11 like what Massachusetts did a number of years ago in healthcare in establishing a new 12 13 paradigm, that that opportunity is available 14 for you. And I want to talk specifically about some experiences that might help and guide 15 16 that. 17 I am bound by confidentiality agreements, so everything I'm going to be 18 saying with one exception is all part of public 19 20 record and so forth. 21 I've made these presentations to ULI meetings, both here in the U.S. and across the 22 23 globe, including Singapore.

| | | Page 91 |
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| 1 | One of the things I've learned from | |
| 2 | being around those developers at ULI for so | |
| 3 | many years is that there are three rules that | |
| 4 | govern development and it applies to casinos as | |
| 5 | well. | |
| 6 | The first one is location. | |
| 7 | The second one is location. | |
| 8 | And so is the third. | |
| 9 | My personal read about the process that | |
| 10 | you have embarked on is that you are not able | |
| 11 | to really control that. It's in the | |
| 12 | developers' ballpark. And that's the American | |
| 13 | standard. | |
| 14 | But I'll show you one example of how | |
| 15 | that has been dealt with differently. | |
| 16 | Certainly, I think I'm the only person | |
| 17 | in the room who's been to Las Vegas more than | |
| 18 | 200 times. Somebody asked me, how did you do? | |
| 19 | And in Vegas terms, that means what did you | |
| 20 | come back with. And I said, \$55 and some | |
| 21 | change that I found on the streets because I | |
| 22 | don't gamble. | |
| 23 | But more importantly, what I came back | |

Page 92 1 with were some important contracts, a great deal of new knowledge and in spite of the 2 difficulties around this project, that little 3 4 piece of geography in Las Vegas, it was fun. 5 It was exciting. 6 So I got involved in casinos more than 7 30 years ago, finishing a project that the 8 first architect got fired on. So that's one of 9 my major messages to you. It's a high-stress 10 business. Time is of the essence. And casino 11 operators know what they want and they're demanding and if the architects and engineers 12 aren't in compliance, off with their heads. 13 So our task here in Bally's in Atlantic 14 City was to put a pool on top of an operating 15 16 casino. Now, I wouldn't normally start with 17 this, but that lesson on how to do that turned out to be useful in Las Vegas. 18 19 Now, the Las Vegas experience happened 20 in a strange way. Chuck Readman, who's sitting 21 here at an office building out on 128 and introduced me to the CEO. His name is Sheldon 22 23 Alex. So I got to know Sheldon back in the

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mid-'80s and his two partners doing an interior design assignment; very small process.

But as I got to know him, he talked to me about a little trade show that he was -- he had organized and was running called Comdex. I think it was established in 1975, but it grew to be a really big deal.

He sold it in 1995 for \$673 million and that was the beginning of his fortune. more importantly, it was the beginning of his interest in Las Vegas. He had taken the Comdex show to Las Vegas because they had a convention center. They had good airline connections, a benign climate, except in the middle of the summer, cheap rooms, cheap food and beverages because the casinos at that time were in a sense giving them away to get the gamblers to come. So he took the show there and it was an enormous success, began to sell out the convention center. He wanted to expand it. The convention center said, you know, we don't really have the money to do that. He said, well, I'll do it for you.

Page 94 1 He built a wing on the Las Vegas convention center, sold it to the city for a 2 dollar, continued to sell it out and said, oh, 3 4 I'm not going to do that again. 5 So he bought a property. It was called 6 the Sands Convention -- Sands Casino; 7 legendary. It's where the Rat Pack got 8 started. It was an aging property. It was built in 1952, so it was 37 years old when he 9 10 bought it. 11 But what he bought it for, looking at 12 the ground plan, was the area in the back where there was nothing developed. And so he hired 13 14 me to design the first privately owned convention center in the world. 15 And we built it in eleven months from 16 the date of our contract to the date of its 17 opening. It was a big, dumb box and Cambridge 18 19 Center actually helped us to do that. 20 So Sheldon came into the gaming 21 literally through the back door. He knew nothing about gambling. And when we completed 22 23 the convention center, he asked us to develop

Page 95 1 plans to expand the old casino and we designed a 1,500-room hotel addition. We should have 2 put it on wheels because he changed his mind 3 three times in the course of our discussion 4 5 with the planning agency, changed his mind about where he wanted it located. It never got 6 7 built, because he was trying to redevelop the 8 casino and he found it was a losing cause. So in 1996, he demolished the whole 9 10 casino and started over. Ground breaking in early 1997 and he kept many of his people on 11 staff with no job during the period of 12 construction. 13 The new facility was opened in May of 14 1999. That's pretty impressive. It's really 15 16 fast-tracked. 17 Now, this is the only thing that isn't public knowledge. On his white board in his 18 19 office, Sheldon drew this diagram. It didn't 20 look like this because it was all freehand 21 drawing, but it was his way of thinking about how he wanted to position this new facility, 22 23 and the gray piece in the middle is the profile

Page 96 1 of the gambler in Las Vegas, from zero to 100. 2 And everybody knows about the high rollers. Those are the people who can gamble 3 4 lots of money. Sheldon knew nothing about 5 that. So what he said was, what I want is 6 7 this 20 percent, that's the market I'm going to 8 go after in designing it. So our design work followed all of 9 10 that. It's big. It's complicated. It had 11 seven million square feet in Phase I. It's 12 been expanded twice since then. It has a venetian theme. 13 Financing in the '90s, the only way he 14 could get the money was, what is the theme. 15 16 it is Venice. And it's re-createed in real 17 authenticity. So the experience of putting a pool on 18 19 top of a casino came in useful when we put a 20 canal on top of the casino in Las Vegas. The 21 ceilings are painted so that it feels like you're outdoors, but of course, you aren't. 22 23 We also did a restaurant for Emeril

Page 97 1 Lagasse there. Two museums for the Guggenheim, 2 our proposal for Phase II expansion. So what does all this mean? Well, to 3 4 Clark County, the strip is outside of Las --5 vegas, it's literally in Clark County -- but the gaming revenue is critical for the county's 6 7 financing. So the Las Vegas Sands came on-line 8 in 1999 and it added to the gaming revenue stream for the county in a significant way. 9 10 But more importantly, tourism and its convention component had four times the impact 11 of the casino and I've heard anecdotally that 12 the model of the venetian with the casino 13 attached, with the convention center 14 attachment, that only 25 percent of the revenue 15 16 stream comes from gambling; 15 percent from tables and 10 from slots. The other 75 percent 17 comes from the other mix of uses. 18 19 Conventions, a big thing for him, as well as the hotel, retail, services and 20 21 restaurants. While working with him on that, he 22 23 negotiated with the Chinese government about a

Page 98 1 decade ago to landfill an area of Macau, 5.3 square kilometers, about 2 square miles. He 2 would fill it if they give him gaming license. 3 4 So we did the master plan for him to build a casino resort and offer the rest of the 5 6 land that he had reclaimed to other operators 7 so that they could do the same under his 8 mastery. So so far, six casino complexes have 9 10 been built to date, one of which replicates the 11 venetian design. The second major project I want to 12 share with you is the Marina Bay Singapore --13 14 Marina Bay Sands Singapore. I was the consulting principal and project director for 15 16 The process in Singapore was radically 17 different than -- it was not developer, casino developer directed, it was government, 18 regulatory developed. 19 20 The background is that during the 21 financial crisis in southeast Asia and -- the financial crisis in southeast Asia and the SARS 22 23 epidemic, Singapore got slammed very

Page 99 1 significantly. So they hired Merrill Lynch to do a feasibility study for them, asking what 2 can we do to expand our economic base in order 3 4 to protect ourselves against a repetition? 5 So they recommended tourism as a new 6 focus for the government and more specifically, 7 conventions and casinos. 8 So after a lot of deliberation, the government decided that in 2004 that they would 9 10 allow two casinos. They set out requests for 11 interests saying, if we do this, what would you 12 propose to do here in Singapore? 13 They got responses from 40 developers around the globe with interesting ideas. 14 they whittled it down to five and had a design 15 16 developer competition and Las Vegas Sands with 17 Moshe Safdie was awarded the contract for one of the two casino licenses in May of '06. And 18 19 I joined Moshe in July of that same year. 20 Before I joined, they went through the 21 process of presenting credentials, presenting a proposal and these are the criteria that the 22 23 government established for selection: tourism

Page 100 1 appeal and contribution, architectural concept 2 and design, development investment, strength of the development team. They also established up 3 4 front the tax on gaming was going to be 15 5 percent of revenue. They estimated what it 6 would mean to the government in terms of 7 revenue and jobs. 8 But very interestingly, they were extremely concerned about the effect of 9 10 gambling on the population of Singapore. 11 they established regulations that if you are a 12 Singapore citizen, it would cost you \$75 U.S., 13 100 bucks Singapore, to get into the casino. 14 You have a passport; no problem. And they established a procedure where 15 16 if any family member, a wife, a son, a father 17 objected to someone's gambling habits, they could get a hearing in front of the commission 18 to have the individual barred and they are 19 20 enforcing that very stringently. 21 So just -- what's it all about? So Singapore filled this large block of 22 23 land on the right of that screen beginning 30

Page 101 1 years ago when I did my first project in Singapore and the piece of land that was 2 awarded to Marina Bay Sands is 28 hectors, 3 that's about 50 acres of filled land. 4 5 We started construction in January of '07. Now, we found out that land was not as 6 7 advertised. We had to stabilize it in order to 8 build on it. And it cost the developer almost a billion dollars extra to do that. The whole 9 10 project, \$5.5 billion. 11 So the basic parte, you can see in the 12 plan here with three major pieces involving a convention facility on the bottom of the slide, 13 the casino in the middle, two theaters to the 14 north of that and a museum to the side, as well 15 16 as hotels. 17 So this is the finished complex. Ιt was opened in April of 2010, three years after 18 19 construction, a little over three years after 20 construction started, four years after award. 21 It's a very impressive complex and it's 22 very complicated. The top of the slide, the 23 MICE, which means Meetings and Incentives

Page 102 1 Convention and Expo. No one seems to know exactly what that means, but it's a convention 2 center, this large yellow thing here on the 3 bottom; the casino. 4 5 Way down at the bottom, public art 6 program. It cost about \$50 million. As part 7 of the requirement, it was set up by the 8 governor. So this rendering of the casino was a 9 10 part of the original proposal that was given by 11 the developer who developed the design. was given in 2006. 12 13 And this is the completed facility. It has no exterior light by regulation. 14 visibility from the street by regulation. 15 16 Singapore government did not want the casino 17 enticing to people; part of their requirements. The casino in the red square there is 18 shielded on all of its sides. It's shielded 19 20 from the bay, from which it gets its name, by a 21 retail multilevel arcade. It is day lit. This is the view in the daytime. 22 23 And this is another area at night. So

Page 103

the casino is back behind this retail area with no visibility.

So in order to ensure that the complex was completed as promised, we had frequent reviews, not public reviews, but agency reviews, with the urban redevelopment authority of Singapore and the Singapore tourism board.

For us as architects and engineers, that was a real asset because our interest was maintaining the quality of the complex and even though we got pushed into trying to effect cost reductions and so forth, every time it went to the URA or the tourism board and we said or the client said, we want to make this little change, they said, I don't think so, this is what you promised us and we believe that's what we are entitled to get. So they became a very important ally for the quality of the finished complex.

So there are three 55-story hotels, about 2,500 rooms, some looking out to the ocean, some looking across the complex to the bay.

Page 104 1 And the top, this is what's called a 2 sky park, which has a huge pool. It's about as long as the Eiffel Tower is high, about 900 3 4 feet. It's actually three separate pools, 5 because the buildings move underneath it and we 6 had to solve that problem as well. 7 There are landscaped areas for parties 8 and for outdoor dining. And there's a public observation deck up there which actually 9 10 cantilevers about 200 feet out into space. 11 It's enormously popular. So one of my colleagues on the owner's 12 side once remarked when someone had the 13 14 audacity to say, how are you going to pay for this, they said, well, you've got to understand 15 that a casino is a license to print money. 16 17 It's a pretty startling statement. But I found an article in Business Week from 2006 18 and this is the data that comes from that 19 20 article about how profitable these casino 21 properties are. In Las Vegas in '06, they were 22 23 generating about \$3,000 a table in profit.

Page 105 1 Macau, about \$9,000 a table per day in profit. 2 You see the tax rates there. The next net computation, so the 3 Venetian with 110 tables, the Sands Macau with 4 5 740 tables, generating \$80 million a year in 6 Vegas, 2.2 billion per year in Macau. 7 That's why time is so important. 8 sooner they can get these facilities on-line, the sooner they start to recoup their 9 10 significant investment. 11 So this is more recent experience from The Wall Street Journal, information on 12 13 Singapore's experience, and because this is 14 such an important issue, let me call your attention to that little graphic over there on 15 16 the side. 17 I've already mentioned it before, but this relates to Singapore's concern about 18 19 compulsive gambling and their methods of 20 preventing that, the cost to get into the 21 casino, it keeps the poor people on the street out of the casino, which isn't too bad for the 22 23 casino operator and certainly important for the

Page 106 1 Singapore government. 2 They have adjudicated a number of 3 people who have -- whose family members have 4 objected to their gambling compulsion and 5 they've prohibited them from the casino. And 6 the responsibility for ensuring that 7 prohibition is on the casino operator. 8 So all of the statutes related to 9 Singapore gaming are on the web. They are 10 accessible. This page is from an on-line 11 shareholder presentation showing their revenue streams. It's public information, a publicly 12 13 traded company. So they're making a lot of 14 money. They're doing very well there; very 15 pleased. 16 So at this point, I think that 17 concludes --MR. WOODWORTH: One more slide at 18 19 the conclusion. 20 MR. HAMNER: I'll turn it over to 21 Vernon. VOICE: We're running a little 22 23 bit ahead of schedule and we did have one other

| | Page 107 |
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| 1 | speaker who actually just arrived, Alicia |
| 2 | McDevitt, from Clean Energy Center. So we're |
| 3 | going to let Alicia speak and then Vernon will |
| 4 | come up and close. |
| 5 | COMMISSIONER CROSBY: Could I |
| 6 | just ask Mr. Hamner a question? |
| 7 | MR. HAMNER: Sure. |
| 8 | COMMISSIONER CROSBY: That's |
| 9 | fascinating, but I'm interested in what you |
| 10 | take away from that for us. |
| 11 | What's your what is your message to |
| 12 | us for that presentation? |
| 13 | MR. HAMNER: Well, if I had been |
| 14 | able to talk to the legislature or Governor |
| 15 | Patrick a couple of years ago, I would have |
| 16 | strongly recommended that their process for |
| 17 | selection of developers would more follow the |
| 18 | paradigm as was set out in Singapore. |
| 19 | My point of location, if I were the |
| 20 | emperor, I would put it by the convention |
| 21 | center because there's such synergy between |
| 22 | these various activities, but that's not an |
| 23 | option. But I think there are important |

Page 108 1 lessons from the Singapore experience really having to do with the critical nature of 2 ongoing design reviews that have teeth. 3 4 So when the developer promises we're 5 going to do this, we're going to do that, we're going to do the other, they're promising that 6 7 to you, but they're going to be held 8 accountable, as the question came out earlier, by the local communities. And my experience is 9 10 they won't stand a chance. They'll get 11 steamrolled, just as Pittsburgh did. 12 These developers know what they're doing. They have the financial resources. 13 14 They have the political connections that absent a public body that's able to really control 15 16 what they're going to do, the first developer 17 may sell out, as was the case in Pittsburgh, and somebody else comes in with a different 18 19 idea and the state is standing around waiting 20 for the money to come and compromises get made, 21 unless there's strong overreaching, overarching operation that can continue to hold them 22 23 accountable to set up the standards, which is

| | Page 109 |
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| 1 | what we've been talking about today. Make sure |
| 2 | those standard are clear and understood and are |
| 3 | going to be enforced. |
| 4 | I'm actually only 47 years old. I just |
| 5 | look like this because of the wars I've been |
| 6 | through. But that anecdote is more |
| 7 | serious it is serious. The pressure is |
| 8 | going to be enormous when those casino licenses |
| 9 | are issued. |
| LO | MS. TAYLOR: To follow up on that |
| 11 | point about setting clear standards and setting |
| 12 | them as early as possible, next month, |
| 13 | developers are excellent at figuring out what |
| L4 | the requirements are and meeting them. |
| 15 | So don't have the assumption that if |
| 16 | you set stringent requirements that that's |
| 17 | going to be a problem. You set requirements |
| 18 | for developers. The lessons around the country |
| 19 | and around the globe, you set clear standards |
| 20 | and developers will meet them. |
| 21 | MR. ZUNIGA: I have a question |
| 22 | also on the theme of the on that design |
| 23 | review, but on that note, we're currently |

Page 110 1 wondering or struggling, if you will, to the level of design that will be required for the 2 applications for the initial applications. 3 We understand that sometimes these are 4 5 conceptual level designs and more that they progress in the schematic design, design 6 7 development, et cetera, the more that it will 8 cost the applicants, but more informed that the design will be. 9 10 Do you have any thoughts relative to the level of design you experience in other 11 jurisdictions? 12 13 MR. HAMNER: Yes. Let me give you some personal responses 14 15 to that. 16 I'll go first to the Singapore 17 experience. When the developer, the Sands, made their -- had their initial discussions 18 19 with the government, they knew what the 20 regulations were and they came in with some 21 pretty pictures and the Singapore government looked at them and said, these aren't serious. 22 23 He had a Las Vegas architect working with him.

Page 111 1 They said, if you really want to be selected, you're going to have to get a world-class 2 architect to work with you. We're not going to 3 4 accept anything that looks like this. 5 The casino developers are as busy as they can be, both near Boston and in 6 7 Springfield, just reading in the paper. 8 They're developing proposals that they're trying to sell to the communities and they are 9 10 best -- they're based upon what the developer wants to achieve and each one of these 11 communities is faced with the question of what 12 do we make of all of this. 13 It's that diagram of the blind men 14 trying to find out what this elephant looks 15 16 like in my view. But there is so much money 17 involved in these licenses that if you as the patrol Commission were to say, we're going to 18 get involved, we're going to be involved from 19 20 day one setting up the standard, which is your 21 mandate, and enforcing those standards and we just want you to know. You can go ahead and 22

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show all the pretty pictures and models you

23

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1 want to, but ultimately the decision is yours.

MS. TAYLOR: It's also quite common for major developments to go through a number of iterations. They are used to having their first kind of splash and doing two or three different concept levels and things keep changing through schematic design and changing through the government review process. That's not something that's new to them.

MS. WERNICK: Just to add on to what Julie said, I think that until there is a schematic design so you have clear, not only architectural concept but mechanical systems concepts, structural concept, that you really don't have anything. So that I don't think you can move forward or judge a proposed -- a proposal until you really have those systems articulated. You can't begin to understand the energy requirements. You can't begin to understand how the pieces will come together.

For instance, we talked in Pittsburgh about the impact of parking. So until things are tied down pretty clearly, I don't think you

Page 113 1 can judge what the concept is. MS. LUBENAU: I would add there 2 are formal design review mechanisms. I think 3 4 there's also the opportunity for advisory, for 5 example, that in Pittsburgh actually I sat on a 6 design review committee that was advisory to 7 the department of city planning, so it was a 8 means of bringing resources to the table to inform the ultimate decision-makers. And I 9 10 could imagine that you could set up a structure that could become informative on a number of 11 12 different measures, whether it's energy, 13 building design, site design, traffic, transportation and such. 14 MS. TAYLOR: Another point from 15 16 the developer perspective and your question 17 about concept and kind of when can you influence the process, for the design team 18 19 costs, for the developer paying the architects 20 and engineers and the civil engineers, the real 21 expensive costs are in the construction 22 documents. When you get to the really detailed 23 coordination of things, concept and schematic

Page 114 And 1 design. It's the broader brush stroke. 2 the intensity of the personnel costs and the sort of software costs are in the construction 3 4 documents phase, which is long after you guys 5 should have really sort of clarified what the 6 standards are. 7 MR. HAMNER: Well, long after 8 maybe, the pressure on time again. 9 They're going to want to start 10 foundations as quickly as possible. If they 11 think they've got a building design and they know where the columns and loads are going to 12 13 go, they're going to start the foundations. 14 They'll want approval for a foundation permit long before the mechanical systems are 15 16 finalized. 17 But if they know what the standards are, they can predict what -- how those systems 18 19 are ultimately going to get tied together, 20 because they are going to go through 21 sequentially by discipline of construction, not by the architects' and engineers' normal 22 23 discipline.

| | | Page 115 |
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| 1 | MR. ZUNIGA: Could I pick up on | |
| 2 | another topic that you mentioned, Mr. Hamner, | |
| 3 | and that was the design review that Singapore, | |
| 4 | that the government of Singapore did. | |
| 5 | You had certain numbers relative to | |
| 6 | criteria and they were weighted, I guess, | |
| 7 | relatively. | |
| 8 | Could you expound a little bit more on | |
| 9 | that process and how they whether they | |
| 10 | scored that mathematically? Did they give it a | |
| 11 | ranking on the proponents? | |
| 12 | MR. HAMNER: They did. | |
| 13 | Everything in Singapore was done by the | |
| 14 | government. They established a design review | |
| 15 | panel to select the four finalists and then the | |
| 16 | finalist per se. And each one of the | |
| 17 | presentations was reviewed numerically. And | |
| 18 | those documents were then part of the private | |
| 19 | government records. These were not open | |
| 20 | hearings. There was no public involvement. No | |
| 21 | one involved but the presenter and the | |
| 22 | government officials. | |
| 23 | But the presenters knew what the | |

| | | Page 116 |
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| 1 | criteria was and they didn't know how they were | |
| 2 | going to be evaluated, but design quality was | |
| 3 | one of the most important things we were told | |
| 4 | afterwards. It was really all of the judges, | |
| 5 | if you will, seemed to be very much swayed by | |
| 6 | the design quality. And the presentation | |
| 7 | included a stack of books that were literally 6 | |
| 8 | inches tall and those books were used time and | |
| 9 | time again in our reviewing, saying this is | |
| 10 | what you showed us, this is what you promised | |
| 11 | us, we're expecting that when it's all | |
| 12 | complete. | |
| 13 | MR. HAMNER: If you're looking | |
| 14 | for one of your slides. | |
| 15 | VOICE: This ranks the approval | |
| 16 | and review process by categories, which is, I'm | |
| 17 | not sure | |
| 18 | MR. ZUNIGA: That's exactly the | |
| 19 | question. | |
| 20 | VOICE: Maybe you want to think | |
| 21 | about how you do that. | |
| 22 | MR. HAMNER: Each one of these | |
| 23 | categories had dozens of subpieces underneath | |

| | Page 117 |
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| 1 | it. |
| 2 | COMMISSIONER CROSBY: Thank you. |
| 3 | MS. MC DEVITT: My name is Alicia |
| 4 | McDevitt. I don't have a PowerPoint. |
| 5 | Well, I want to thank you for |
| 6 | holding this forum and making time and I'm |
| 7 | sorry that I was late coming from another |
| 8 | event, so I missed a lot of the panel |
| 9 | presentation, but thank you for the panelists |
| 10 | for also making a few minutes. |
| 11 | I'm Alicia McDevitt and I'm with |
| 12 | Massachusetts Clean Energy Center and I just |
| 13 | wanted to take a moment to first introduce our |
| 14 | organization and let you know what we do and |
| 15 | how we can hopefully be a resource to the |
| 16 | Commission as it's sorting out some of these |
| 17 | issues around sustainability and also just |
| 18 | frame some of the bigger picture landscape for |
| 19 | clean energy in Massachusetts and how casinos |
| 20 | can fit into that aspect of our economy and our |
| 21 | clean energy economy in particular. |
| 22 | So the Massachusetts Clean Energy |
| 23 | Center is a quasi state agency dedicated to |
| | |

Page 118 1 growing and accelerating the growth of the 2 clean energy sector specifically in 3 Massachusetts. 4 We have an economic development and job 5 creation focus. We also have a clean energy 6 deployment focus as well and I am the executive 7 director of the Massachusetts Clean Energy 8 Center. We work closely with our partners in 9 10 the state agencies like the Department of 11 Energy Resources to advance a cause of clean 12 energy in Massachusetts and I wanted to start, 13 as I said, just by introducing myself and 14 ourselves and also I think, I believe it was mentioned before that there are -- first of 15 16 all, there's another team member from the 17 Massachusetts Clean Energy Center here, Dale Nelson is over here and he's available for 18 19 questions should they come up and discussion 20 afterwards. But also we have our colleagues 21 from the Department of Energy Resources, Nick Losarti is here as well and are experts in many 22 23 of these sustainable design issues that are

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being discussed.

And as I said, I want to thank you for holding a forum to kind of talk about this and I think on that last slide, there was a mention on sustainability, the one that was at the end, about setting a new standard. And I absolutely think that that's the right way to think about this. And I know that there are challenges sometimes to adopting new technology and meeting high bar and setting aggressive targets, but at the same time, I think it's helpful to think about the opportunity we have as well.

Massachusetts is already a national leader by many metrics in the advancement of clean energy. So Massachusetts is ranked first nationally in investments in energy efficiency and that's a significant achievement for a state our size. That's for the second year in a row. We are at the forefront of the growing explosion of solar energy adoption. Actually, we are ranked seventh nationally for energy -- solar energy installations, which is

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significant. That's not per capita or per acre as well, so it's a small state. I think it's pretty significant that we're in the top ten, especially people don't think of us as a particularly sunny destination at times.

We are, I believe, at the forefront of the efforts of many states and the federal government to create a new offshore wind industry as well. We are in the process of constructing a marine commerce terminal in New Bedford that will stage many offshore wind projects. Cape Wind is scheduled to be constructed in Massachusetts, where it is the first fully permitted offshore wind fault in the United States. There will be others. The federal government is opening up these areas and again, we think Massachusetts is going to be the staging ground for that activity.

There are many other metrics as well. We have seven of the leading 100 global clean tank companies. But I think this is another opportunity to continue that leadership and to say that Massachusetts can be the place where

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the most aggressive leading examples of clean energy deployment in the context of casinos can be seen.

And there are, I think, several good reasons to do that. I think, again, it can help us with, for example, achieving the nation leading aggressive clean energy goals that we have. I've talked about some of the successes, but we also have the most aggressive target, the most aggressive standard for greenhouse gas reduction. That's 25 percent below 1990 levels by the year 2020 and we're going to have to be aggressive and smart and thoughtful and creative in pushing the envelope to make those types of goals.

We have very leading renewable portfolio standards for utilities to procure renewable energy. And there are opportunities for these new facilities to help us advance those goals of 250 megawatts of solar power by 2020 and 2,000 megawatts of wind. And as I said, a lot of that will come from offshore wind and there's absolutely a role for these

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facilities to adopt those technologies and help us get -- make bigger strides towards those goals.

But I think another aspect of it is, and this is particularly relevant to us at the Clean Energy Center, is the fact that the clean energy sector of the Massachusetts economy is the fastest growing sector we have here and we are developing and growing nation leading companies that are coming up with the next generation of clean energy technologies. And we've seen that over the last year that that sector of our economy grew by 11.2 percent and that's a really significant number. And obviously, economic development is a huge part of the discussions that are being -- you have around the opportunities that are presented by the casinos that will be licensed.

But I think that to take that one step further, by having these facilities be a staging ground for new technologies and to be consumers and customers of our local clean energy companies, there's that additive benefit

Page 123 1 of also feeding back into the growth of the 2 clean energy sector and clean energy companies here in Massachusetts. 3 4 So I think, again, I don't want to 5 repeat anything that the panel said about 6 specific opportunities around energy. I'll 7 just tick off a few things at a big picture 8 level. Again, I think that what I was hoping 9 10 to do is simply to introduce a few concepts and 11 some of the efforts that we're working on on the state side, to put those in the mix of 12 13 ideas that I hope that the developers are 14 thinking of and I would like to challenge those developers to be creative and to think about 15 16 ways to set a new standard and I hope there 17 will be a competition among them to really see who can come up with the most innovative 18 19 design. And I think that there's every 20 opportunity beyond just the sort of the 21 traditional wind and solar and particularly energy efficiency being a huge opportunity 22 23 here, but also to be -- for these facilities to

Page 124 1 be a platform and a showcase for emerging technologies and to be a demonstration site for 2 that next generation of LEED lighting or some 3 4 other technology. 5 For example, organics to energy. I'm not sure if you're familiar with that 6 7 particular technology, but these facilities 8 will generate large quantities of food waste and that food waste can be fed into what's 9 10 called an anaerobic digester, which will 11 generate bio-gas and can generate renewable 12 energy right on-site. That's something that at 13 a policy level in Massachusetts we have been 14 spending a lot of time on working with municipalities to try to get the first of these 15 16 facilities up and running. And this is a 17 perfect opportunity for that to take place and to show the benefits that those type of 18 facilities can have. 19 20 Again, I think some of the other things 21 that probably were mentioned around lighting and the opportunities for significant energy 22 23 savings, not only from lighting technology but

Page 125 1 also lighting controls, daylighting, other 2 opportunities that feed very specifically to the design elements that have been discussed, 3 4 opportunities for combined heat power and 5 district energy are significant on what will be 6 essentially campus-type facilities. 7 And also taking that a step further, 8 we've seen recently with Hurricane Sandy that some of the challenges that face the grid after 9 10 extreme weather events and there's an 11 opportunity for, if there's a focus on constructing these facilities as a microgrid or 12 with district opportunities for these 13 facilities to be a center for resiliency and a 14 place that keeps the lights on and keeps going 15 16 when the rest of the grid faces challenges. 17 Transportation and electric vehicle infrastructure is another huge opportunity. 18 19 Obviously, traffic is going to be -- and 20 vehicle trips are a significant element of the 21 environmental impact that these facilities have 22 in trying to incentivize either shared trips or 23 electrical vehicle trips or efforts to build

Page 126 1 the infrastructure for that will be significant. 2 I think to the larger point about that, 3 4 that these facilities are so large that they 5 will have the opportunity to create markets and 6 again drive opportunities for clean energy 7 companies that are looking for significant 8 customers. So I think those are just some 9 10 high-level concepts and I don't went to 11 duplicate any of the earlier presentation, which I think was more detailed, but again, I 12 think there's a lot of opportunities here and 13 14 what we would like to do is to be a resource. And I talked to Commissioner Mark Silvia from 15 16 the Department of Energy Resources and he asked 17 me to convey to you as well that DOER, the state agency Clean Energy Center, we would like 18 19 to work with you work directly and with the 20 developers as well to push the envelope and put 21 all of those ideas in the mix and see what's really possible to create a new model for 22 23 sustainability in casinos.

| | Page 127 |
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| 1 | COMMISSIONER CROSBY: How does |
| 2 | your agency work? Are you is it a |
| 3 | consultative agency? Is it does it deliver |
| 4 | services or grants? |
| 5 | How does your agency work? |
| 6 | MS. MC DEVITT: We essentially do |
| 7 | provide a range of services. We're essentially |
| 8 | intended to be service oriented to speeding the |
| 9 | deployment of clean energy and also helping |
| 10 | companies specifically grow. So we do have |
| 11 | grants available for specific clean energy |
| 12 | technologies. There are financial incentives |
| 13 | for that and that's one of the things we do. |
| 14 | We also work closely with, for |
| 15 | example, the Green Communities Division of DOER |
| 16 | to make sure that municipalities or the general |
| 17 | public trying to understand some of these |
| 18 | technologies have the resources that they need |
| 19 | and the knowledge and the understanding of the |
| 20 | technologies. So we do play that consultative |
| 21 | role that you mentioned. |
| 22 | But we also focus on work force |
| 23 | development and again, kind of creating the |

Page 128 1 clean energy ecosystem in Massachusetts to give 2 companies that are looking to grow their technology and to reach their customers, we try 3 4 and either give them direct incentives or feed 5 them into the ecosystem and really also help just put a spotlight, which is sort of what I'm 6 7 here to do today, to help promote the clean 8 energy industry as a place that's a significant source of investment and economic development 9 10 opportunity in Massachusetts. 11 COMMISSIONER CROSBY: So you're 12 more on the supply side than on the demand side, as a matter of focus? 13 MS. MC DEVITT: Yes, I suppose 14 15 that's a fair way to say it. 16 Thank you for your time. 17 MR. WOODWORTH: So I was reflecting and there was actually a 18 19 sustainability dimension to Easley's 20 presentation that he didn't mention, which is 21 as sea levels continue to rise and the real Venice goes under water, we can create a new 22 23 Venices elsewhere.

| | | Page 12 | 29 |
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| 1 | It's an interesting idea. | | |
| 2 | MS. TAYLOR: Would that be gray | | |
| 3 | water? | | |
| 4 | MR. WOODWORTH: Actually, what I | | |
| 5 | need to do here is, so I think if I hear Easley | | |
| 6 | correctly, the main lesson from Singapore is | | |
| 7 | that it's the tourism that is the make or break | | |
| 8 | issue. Obviously, there are all these | | |
| 9 | peripheral issues and we're very concerned | | |
| 10 | about, the natural environment and the cultural | | |
| 11 | environment and the neighborhoods and so forth. | | |
| 12 | But what is going to make a successful project | | |
| 13 | is one that draws folks from out of state it | | |
| 14 | seems to me. | | |
| 15 | And so I think it's our plea and our | | |
| 16 | hope, our aspiration that a Massachusetts | | |
| 17 | casino development will do that by setting a | | |
| 18 | new standard in terms of sustainability and | | |
| 19 | making an integrated design experience and | | |
| 20 | environmental experience part of the casino | | |
| 21 | development result. | | |
| 22 | COMMISSIONER CROSBY: How does | | |
| 23 | that attract people from out of state? | | |
| | | | |

| | Page 130 |
|----|---|
| 1 | MR. WOODWORTH: Well, I think it |
| 2 | can if it's unique and it gains the kind of |
| 3 | publicity that it could gain. |
| 4 | So for instance, let's look at the |
| 5 | example of the old Sands, representing sort of |
| 6 | the pinnacle of 1950's, the cultural |
| 7 | aspirations of recreation, leisure, glamour. |
| 8 | In the mid-'90s, that image no longer |
| 9 | worked. There was new image created. |
| 10 | I think you can create an image around |
| 11 | sustainability. |
| 12 | I think that we're at a point |
| 13 | culturally where we're all recognizing that our |
| 14 | behavior in terms of consumption is having |
| 15 | impacts. We may not agree on the extent of |
| 16 | impacts or what those impacts are, but clearly |
| 17 | it's having impacts. |
| 18 | So if we can find a way to have |
| 19 | vacations and to have fun and ecotourism is |
| 20 | a huge industry that also makes us feel good |
| 21 | about our environmental impact, I think that's |
| 22 | an opportunity. |
| 23 | I'm now speaking way outside my |

Page 131 1 specialty. I'm neither a developer nor a recreational planner, but that is the goal that 2 we would like to put on the table here. 3 4 We have other goals here and I thought 5 we should take time for each member of the 6 panel to reflect on these. 7 I just have a few thoughts. The design 8 process. The question was raised to what extent should it be left up to the localities. 9 10 As I understand the question, each 11 municipality will be required to review the proposal because it will exceed local 12 13 as-of-right development standards and in the process of so doing, each will have their own 14 priorities and their own pressures to contend 15 16 with. 17 The result will be, I think, duplication. I think that the overall issues 18 are pretty much the same from location to 19 20 location and that there is a real advantage to 21 having one agency and one commission establish what the standards should be and make those 22 23 part of the submittal process. Obviously,

Page 132 1 there's still the approval process at the local level. That's just a thought in terms of the 2 efficiency of the process and allowing the 3 4 local municipalities to focus on what's truly 5 important to them in their location. 6 On the sustainability issue, the 7 question came up around first cost and payback. 8 And what we can do as part of our white paper is include an appendix for a document that was 9 10 produced by one of the committees internally here called The Business Case For Green 11 Building, which tries to collect the research 12 that's been done over the last decade. And 13 there is really a strong case, that this is the 14 economic, this is the business sensible way to 15 16 build in this day and age. 17 The industry is still catching up with that idea and we're continuing that process of 18 19 market transformation. High-impact 20 developments with a lot of recognition value 21 can go a long way in making that market transformation more of an industry standard. 22 23 And that's -- those are my reflections.

| | Page 133 |
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| 1 | If anybody else would like to comment, |
| 2 | but I know you can open up to questions. |
| 3 | MS. TAYLOR: From my perspective, |
| 4 | it's important to hear your questions. |
| 5 | MR. ZUNIGA: I have one. |
| 6 | On the notion of creating that image of |
| 7 | sustainability, what would you say, and I'm |
| 8 | going to suspect the answer is both, but what |
| 9 | would you say about the mix of what this |
| 10 | Commission could place as a prerequisite? And |
| 11 | there was a lot of relative to how we could |
| 12 | do that or how that has been done in other |
| 13 | jurisdictions. |
| 14 | And what else could be or should be |
| 15 | left to the creativity of the developer? |
| 16 | That speaks of prerequisites versus |
| 17 | allowing them to, let's say compete on the |
| 18 | merits, whereas this Commission or task force |
| 19 | would evaluate them on that level. |
| 20 | MS. WERNICK: Are you talking |
| 21 | specifically about sustainability? |
| 22 | MR. ZUNIGA: Yes, exactly. |
| 23 | Sustainability. |

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| 1 | What would you say is a mix? How would |
| 2 | you go about trying to figure out a mix of what |
| 3 | should be in regulation prescribed as a |
| 4 | prerequisite. |
| 5 | There are clearly some points that are |
| 6 | already there, gold standard, LEED, et cetera. |
| 7 | But |
| 8 | MS. TAYLOR: As a general |
| 9 | concept, I used to work with the U.S. |
| LO | Environmental Protection Agency and the general |
| 11 | counsel for the New England region EPA is here. |
| 12 | It used to be that environmental |
| 13 | regulation is what command and control, sort of |
| L4 | regulate all the steps along the way and say, |
| 15 | this is what you have to do. |
| 16 | And in the design world, it used to be |
| L7 | that there were specifications and drawings |
| 18 | that detailed what should be done. |
| 19 | In both the environmental regulation |
| 20 | area and in the design area, there's been a lot |
| 21 | of movement away from that, specifying every |
| 22 | single requirement to performance standards and |
| 23 | saying, we're not going to tell you exactly |

Page 135 1 what it has to look like, we're not going to 2 tell you exactly which materials you have to use, but here are the performance standards, it 3 4 has to be at least 20 percent more efficient 5 than a square footed building that's placed in 6 Massachusetts during an average winter. 7 Those kind of performance criteria are 8 something that the architect and engineers and construction folks are used to meeting. 9 10 MR. ZUNIGA: By it occurs to me that that is placed in a regulation as a 11 12 prerequisite. 13 MR. WALSH-COOKE: I think you need to be specifying the outcomes and maybe 14 15 supporting somehow they're supporting 16 documentation that sort of helps and assists and I think that's what a lot of the discussion 17 is today, but specify the outcomes and allow a 18 19 design team, and I think there should be fairly 20 high level -- set the outcomes at a very high 21 level, but leave it to it creativity of a good design team as to how you actually achieve it. 22 23 MR. STEBBINS: To pick up on that

Page 136 1 point about setting high outcomes, I still wrestle with the challenge of as we look at 2 where these projects may emerge, some will be 3 4 completely new construction, some may be 5 construction and renovation of existing 6 properties. I'm still wrestling with is it 7 fair to necessarily hold those two developers 8 to the same standards knowing that -- I mean, the general assumption is I'm going in, 9 10 clearing a piece of property and building a new 11 building, I have an advantage. MS. WERNICK: I think it is -- it 12 13 may be different depending on the context. But 14 I think there's still some goals that they can start to work with, again, a performance 15 16 standard in terms of what's their give-back to 17 the community, how are they enhancing the community, what kind of cultural or tourist or 18 19 recreational benefits are they providing to the 20 community. 21 So whether it's through an actual museum within the complex or a landscape 22 23 sculpture garden that's available to the

Page 137 1 public, so you can have different categories of 2 qualities that you expect this complex to achieve and I think that's where the -- you can 3 4 set some performance standards, but then that's 5 where the local community starts to come in 6 because they will know best exactly what's 7 going to enhance their community -- what's most 8 important to that local community. And what's important to Springfield may be different than 9 10 what's important to East Boston. 11 But I think there can be some very 12 clear goals that you would expect any developer 13 to achieve and then how they achieve it within that specific context is really where the local 14 community and the local resources come into 15 16 play. 17 MR. WALSH-COOKE: I think just an example might be setting the goal of a LEED 18 platinum building. Clearly, for existing 19 20 buildings, there's limitations as to what you 21 can do. The structure's already there, so 22 perhaps you don't get those credits, but you 23 focus your efforts elsewhere, you know, your

Page 138 1 energy reduction and materials. So I think those standard like LEED and others sort of 2 recognize that there will be challenges. 3 4 There's things you can meet, things you can't. 5 So that's why the specificity of how 6 you get there is less important than putting 7 out a standard if we want LEED platinum or we 8 want to see a development that has LEED existing buildings as part of its ongoing 9 10 management of the property. 11 MR. HAMNER: I'm going to play devil's advocate for a minute. 12 13 As a casino developer, and I'm going to take those shoes, my interest is making money. 14 My interest is getting the casino operational, 15 16 period. The only thing I'll do is what you're 17 demanding of me beyond that. That's why the standards are so 18 19 critical, whether it's sustainability, but to 20 me, the architectural quality is absolutely 21 paramount. And that's the glitz, if you will, that's the reason why a tourist or a resident 22 23 is going to go to A versus B; location.

Page 139 1 once you get over the location, what is it that 2 attracts me. As I said, I'm not a gambler. I've 3 never been to Suffolk Downs. I have no idea 4 5 what drags people to places like that. But I 6 do have enough experience in working with 7 high-quality casino operations to know that 8 people do respond to that quality. They come in and they say, oh, my God, I've never been in 9 10 a place like this before. It brings them back 11 again, whether it's to gamble or whether it's 12 just to enjoy a good meal, to go to a show, to be entertained. Those are the dimensions that 13 the casino operator is going to be pushing on, 14 but it's only focused on the casino. 15 16 Everything else he will think of or she 17 will think of is an extraction. But the point of the money is that there's money enough to 18 19 pay for it. 20 The reason casinos are so profligate in 21 their use of energy is they don't worry about it. It's just a cost of doing business. Ιt 22 23 would be a little better if it's all

Page 140 1 sustainable, but they're not going to do it 2 unless you push them. MR. CLAYTON: Can I respond from 3 4 the audience as a developer? I'm Hunter 5 Clayton with MGM Resorts International. 6 I figured I would throw a couple of 7 cents into the conversation from the 8 developer's side. 9 Frankly, from a corporate 10 responsibility, civic and even social 11 responsibilities, there are developers that are focused on sustainability and kind of giving 12 back to the community. 13 A lot of the criteria that's set forth 14 in the statute now, I think frames up what we 15 16 as developers will need to establish as an 17 approach, LEED gold, going beyond the Stretch requirement for the energy code and then 18 19 instilling -- at least speaking from MGM, 20 instilling our own principles into the design 21 process, the checks and the balances, engage the consultant teams and the community to be 22 23 able to vet through how we're going to deliver

Page 141 1 our project or our property that will literally 2 be one of the cornerstones within the community that we're going to live and basically breathe 3 4 and prosper in is our core principles and our 5 core focus. 6 So yes, we're a business. Yes, we need 7 to make money. We see this as a great 8 opportunity, depending on which location we're evaluating. But there's a social principle 9 10 here and we are definitely focused on that end 11 game that relates to sustainability and design 12 approaches that really gives us -- gives back to the community and back to the environment. 13 So we're not all that bad. 14 MS. TAYLOR: I wanted to further 15 16 respond, two comments. 17 One is a quick follow-up on Easley's comment about quality design. The example of 18 19 exciting, high-quality architecture, one 20 well-known example is the Frank Gary design at 21 the Bill Bowers museum in Spain. There is nothing significant going on in terms of 22 23 tourism over there and people are flocking

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there from all over Europe and all over the world.

There are a lot of other examples. You saw how exiting the Moshe Safdie/Easley Hamner owner/operator design was for that rooftop park on top of the Singapore casino.

But in terms of the how do you evaluate the new development and the existing building and the merits of that, you could think about establishing criteria that are sort of like a LEED system where there are different points for different categories and the category of reuse of an existing building in an existing neighborhood, that's got existing energy infrastructure, it's got existing roads, it's near some transit hubs for those people who are going to be using that. That gets extra points.

It may be in the overall scheme, the existing building and that proposal doesn't end up with the total that's as high on the design excellence and other sustainability features, whatever the criteria are that you establish

Page 143 1 and in your sort of categories and point 2 system, it might be like LEED. But you can give extra credit to an existing building near 3 4 transit that doesn't require new roads, that 5 doesn't require new electric grid connections. 6 MR. STEBBINS: A couple of final 7 points and more comments and then a direct 8 question. Two things in the presentations worried 9 10 me, scared me to some extent. One of those is 11 the pool 50 stories above with nothing underneath it. That just scares me, but 12 that's -- the other was Anne-Marie's situation 13 14 that you encountered in Pittsburgh. My fear is because there is a local 15 16 approval process where a community has the 17 opportunity to vote on the project, I don't think as a Commission we want the public to be 18 disappointed should an incident like that 19 20 happen in -- which happened in Pittsburgh. 21 So in terms of the next step in terms of the white paper, getting some more thoughts 22 23 on the design review process, the ongoing

Page 144 1 review process, again, not to slow the project 2 down but to make sure that the developer is meeting the expectations that they gave the 3 4 community and we're making sure the project 5 moves ahead in a timely fashion, but I would almost think that ongoing design review process 6 7 could be a collaboration between the community, 8 the developer and the state as opposed to either placing all the onus on the state or 9 10 placing all the onus on the community. 11 MS. TAYLOR: We will definitely 12 do that in the white paper. And as I had said earlier, developers, if you give them clear 13 rules, they know how to meet it. So if there's 14 a design process built in, they'll know how to 15 16 work with that. 17 MR. MC HUGH: I wanted to follow 18 up on Bruce's question. 19 Obviously, we're going to need help in evaluating the applications from this 20 21 standpoint, as we will from a financial standpoint and from a number of other 22 23 standpoints. We'll need some help and

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| 1 | assistance probably in designing the criteria |
| 2 | that we're looking for. |
| 3 | What are the elements of an assistance |
| 4 | group, if you will, that we should think about |
| 5 | putting together to help us with that? |
| 6 | MS. WERNICK: Well, certainly the |
| 7 | Massachusetts AIA and the BSA would be glad to |
| 8 | work with you in any way that you feel is |
| 9 | appropriate and the ACEC, associate consulting |
| 10 | engineers. So I think that may be the basis of |
| 11 | going forward and, obviously, the DOER and the |
| 12 | other agencies that are concerned with |
| 13 | sustainability in the state. |
| L4 | So I think there is a group represented |
| 15 | here that's very interested in pursuing this |
| 16 | and helping you in whatever ways you think are |
| 17 | most appropriate. |
| 18 | VOICE: I don't know if you can |
| 19 | hear me, but the BSA has had a long |
| 20 | experience the BSA has had quite a bit of |
| 21 | experience over the past 30 years putting |
| 22 | together teams to assist in design review and |
| 23 | evaluation on specific projects. We have kind |
| | |

Page 146 1 of a life of that project. And it has 2 guidelines on how we eliminate any perceptive sense of conflicts of interest, because that 3 would be another issue. 4 5 You want to make sure that you've got 6 people that can stand up and say what they need 7 to say and help you, but also they don't 8 compromise the setting because of a conflict of interest. That's something the BSA has done a 9 10 lot of and the national organization, AIA, has 11 done extensively as well. 12 It's also integrated multiple 13 disciplines, because this is not a single 14 discipline review. You need an environmental person. You need a legal person. You need a 15 16 traffic person. You need a design person. 17 may have some of these resources in mind to assist you, but I think people in this room 18 representing different organizations could 19 20 certainly come together to help you do that. 21 MS. LUBENAU: I would just reiterate the importance of education in the 22 23 process and making sure that we're bringing to

Page 147 1 the table the people who will be involved in 2 local review and enforcement and that everybody is working from the same -- we're all starting 3 with the same basis of information, of 4 5 understanding the issues of casinos, 6 understanding what the priorities are and 7 understanding whatever guidelines are 8 established. VOICE: Can I add one more thing? 9 10 MS. TAYLOR: There are two other sets of potential assistants; one is sort of 11 12 government sector, and the MEPA office in 13 Boston is definitely -- in the state-level government is something that can be part of 14 this assistance. Also the Mass. Municipal 15 16 Association, I imagine Jeff Beckwith would 17 probably be eager to assist you. On the legal front, you can go through 18 19 me or the Boston Bar Association where there 20 are land use attorneys and real estate 21 attorneys that can help you with crafting the 22 regulations and answering the questions about 23 the state and level reviews and how those get

Page 148 1 coordinated. 2 VOICE: And I'm from Western Mass. AIA and worked with the group on the 3 4 presentation. And I wanted to mention that in 5 terms of some of the other sites, there are 6 also local regional planning commissions that 7 know the communities very well, work and 8 provide resources to those communities, that help set the table. 9 10 There are also universities. 11 Certainly, Harvard, MIT University, also UMass Amherst has lot of scientists and individuals 12 13 who are both involved in social capital 14 analysis but also on the leading edge technologies and kind of supports for clean 15 16 energy economy that I think many of us have 17 talked about here, because it's really also about improving jobs, providing clean energy 18 19 jobs that stay in the state, ultimately using 20 regional resources to raise the bar for the 21 community performance, not just for the casino performance. 22 23 COMMISSIONER CROSBY: Thank you.

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| 1 | MR. HAMNER: If I could reiterate |
| 2 | what I said earlier about the Urban Land |
| 3 | Institute, that is another possible resource. |
| 4 | COMMISSIONER CROSBY: Thank you. |
| 5 | I've had an idea for a long time and I |
| 6 | don't know whether this is practical or even |
| 7 | constructive, bottom line, but as I read the |
| 8 | legislation and I hear people talk about design |
| 9 | that is compatible with the region, culturally |
| 10 | consistent with Massachusetts or with the |
| 11 | locale or whatever, we don't want |
| 12 | just people say, we don't want just a |
| 13 | Las Vegas type style thing dropped into our |
| 14 | locations. I except for seeing the Newport |
| 15 | example, sort of, I can't visualize and I don't |
| 16 | know what that means. I hear the words, but I |
| 17 | don't know what that means. |
| 18 | I wonder whether it would be possible |
| 19 | and whether it would be useful or constructive, |
| 20 | it's late in the game, but even so, |
| 21 | to whether there might be a handful of |
| 22 | architects or firms who would be interested in |
| 23 | doing just sort of conceptual renderings, not |
| | |

Page 150 1 anything at great length and detail at all, but within the context of we don't want to talk in 2 the abstract. We now know a lot about where 3 4 the likely sites will be. We've got an East 5 Boston possibility. We've got an Everett 6 possibility. We've got Springfield 7 possibilities that are pretty far down the 8 road, a Taunton possibility. In the context of what we are now going 9 10 to begin to deal with, what would it mean to 11 design a building or a set of buildings that 12 would fit those standards, so that not 13 particularly -- it might give ideas to 14 developers who are still early enough in the stage that they can make changes, but it might 15 16 also give us sort of a visual support for the 17 kinds of things that you're talking about. Some of it I can understand, you know, 18 19 buildings that are outward-reaching as opposed 20 to closed boxes with no windows and doors. 21 But anyway, I at least would find that interesting if there were time -- A, if there 22 23 were time to do it, B, if there were people

Page 151 1 interested in doing it, and C, whether the Commission thought that the bottom line would 2 be that it would be constructive. 3 MR. CLAYTON: I've got a great 4 5 animation to show you if you're interested, 6 Steve. 7 MR. HAMNER: What you're talking 8 about is a program that ULI has done all across the U.S. and abroad. 9 Architects would call it a charette. 10 You invite people together, you spend the 11 better part of a week taking a look at the 12 local community, getting a sense of it, talking 13 14 with the, I hate the word, stakeholders, everybody who's interested and involved. And 15 16 you have architects, planners, engineers, 17 financial people, et cetera, a model, and then develop a conceptual idea that is used as a 18 springboard for further discussion. 19 20 COMMISSIONER CROSBY: That might 21 be more detailed than I -- than we now have, to have a week focusing on a site with multiple, 22 23 maybe more, but the -- but that notion.

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| 1 | MR. HAMNER: Exactly. |
| 2 | MS. TAYLOR: Two quick responses. |
| 3 | I think in the white paper, we will gather some |
| 4 | visual images in addition to the Newport casino |
| 5 | so that you can have those for your |
| 6 | consideration. |
| 7 | But there are a lot of people who do |
| 8 | half day charettes or one day charettes and |
| 9 | we'll explore whether that's something we could |
| 10 | put together. |
| 11 | VOICE: I would offer a cautious |
| 12 | word about asking people to give you free |
| 13 | designs. |
| 14 | I think you want help and the |
| 15 | program that Easley is pointing out, the urban |
| 16 | consumer program, it is most useful to help you |
| 17 | identify the key elements of a location and the |
| 18 | site, the stakeholder's interest as a framework |
| 19 | for which a proposal should be made into, not |
| 20 | as a prescriptive outcome. |
| 21 | I think it could be very dangerous. |
| 22 | You don't want to promote the wonderful casino |
| 23 | in Newport as the end-game answer. We're |

Page 153 1 building in the 21st century. Certain sites 2 can take some energy, certain sites can't. But I think you need some framework. 3 4 What you're asking for is how do you get a 5 little bit closer to some tools to use to 6 evaluate the designs and I think you need a 7 process to help you do that. 8 COMMISSIONER CROSBY: And in my mind, I'm saying that are visual, not just in 9 10 written text. 11 VOICE: Those -- they would be 12 visual, but they may not be pictures of what it looks like. They may be saying, this site 13 14 needs to be open, that site needs to be closed, access should always come from this side. 15 16 I think you could get close to that 17 pretty quickly. MS. LUBENAU: It could also be 18 19 structured as part of a broader community 20 conversation to determine what are things that 21 people value in their communities that can be connected to visuals. 22 23 So I agree that rather than

Page 154 1 designing the casino per se, it's sort of collecting an inventory of ideas and visual 2 examples of what's important, whether it's the 3 4 landscape, whether it's a certain vernacular 5 kind of architect or whether it's certain 6 patterns in the way people move through their 7 community and that can be very informative and 8 also be a means of engaging community in the process beings so that they support the 9 10 ultimate outcome. 11 MR. HAMNER: There's another 12 notion that comes again from the Singapore 13 example. I can't emphasize enough the importance 14 of high-quality design, a high-quality 15 16 designer. 17 There may be a role for a local designer, an architect of record, but these 18 projects are going to be so high profile that 19 20 it seems to me they really demand first-quality 21 design. 22 MR. WOODWORTH: Thank you. And 23 thanks for the audience and this opportunity

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| 1 | for the Commission to hear our ideas and we |
| 2 | look forward to following up with the paper |
| 3 | that's been described. If there are any other |
| 4 | specifics you would like to have included, |
| 5 | please feel free to communicate those. |
| 6 | And yes, Chuck, one last question. |
| 7 | VOICE: Who would you suggest out |
| 8 | of all of this plethora would be a point person |
| 9 | for them to talk to if they had further |
| 10 | questions? |
| 11 | MR. WOODWORTH: I would say John, |
| 12 | the Executive Director of the IMA |
| 13 | Massachusetts. |
| 14 | COMMISSIONER CROSBY: Well, on |
| 15 | behalf of the Commission, we really appreciate |
| 16 | the time that you all have taken, the audience, |
| 17 | you're willing to come and listen, and |
| 18 | particularly for you folks who we asked out of |
| 19 | the goodness of your hearts to help us. |
| 20 | This has been fascinating. There will |
| 21 | be more of it and we appreciate it very much. |
| 22 | |
| 23 | (Concluded at 11:30 a.m.) |

Page 156 CERTIFICATE I, Darlene M. Coppola, Registered Merit Reporter, do hereby certify that the foregoing transcript, Volume I , is a true and accurate transcription of my stenographic notes taken on December 12, 2012. Darlene M. Coppola Registered Merit Reporter Certified Realtime Reporter