



# BUILDING & SITE DESIGN

COM'R JAMES F. McHUGH

PRESENTATION

CATEGORY 2 – SLOTS PARLOR

FEBRUARY 25, 2014



#### INTRODUCTION

Information the Commission sought from each applicant falls into five broad categories:

1. Overview

- 2. Finance
- 3. Economic Development
- 4. Building & Site Design
- 5. Mitigation

The Building & Site Design category focuses chiefly on physical aspects of the proposed slots parlor and its relationship to physical and other aspects of its surroundings



#### **BUILDING & SITE DESIGN**

## The Building & Site Design Section Contains 79 Questions that Focus on Seven Separate Criteria

- 1. Creativity in design and overall concept excellence 9
- 2. Gaming establishment of high caliber with quality amenities 15
- 3. Compatibility with its surroundings 13
- 4. Use of sustainable development principles 22
- 5. Security 9
- 6. Approach to permitting 9
- 7. Other uses for the facility and its precise location in the community 2

#### **ADVISORS**

#### Principal advisors who assisted in analysis of the applications:

- Pompeo Casale, PE
   McFarland Johnson, Inc.
- Raymond L. Porfilio, Jr., AIA, LEED AP
   Epstein Joslin Architects
- Richard A. Moore, PE
   City Point Partners
- Stanley D. Elkerton, PE
   City Point Partners
- Frank A. Tramontozzi, PE
   Green International Affiliates, Inc.
- Anne-Marie Lubenau, AIA







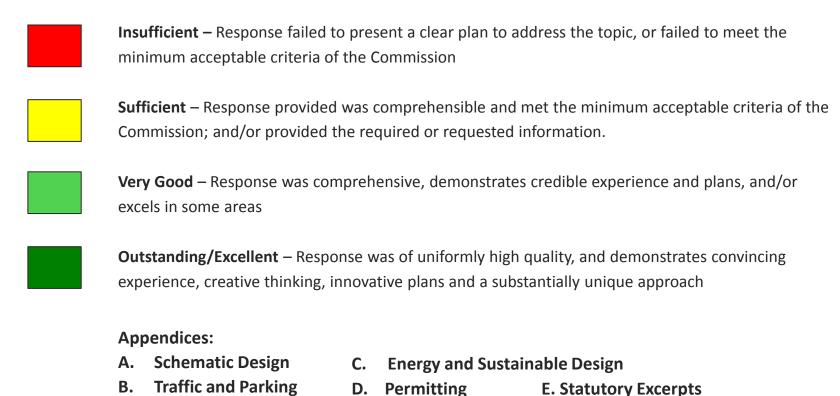






#### REPORT

Report contains a rating for each criterion and for groups questions connected with that criterion plus an overall rating for each of the applications



#### SITE VISITS





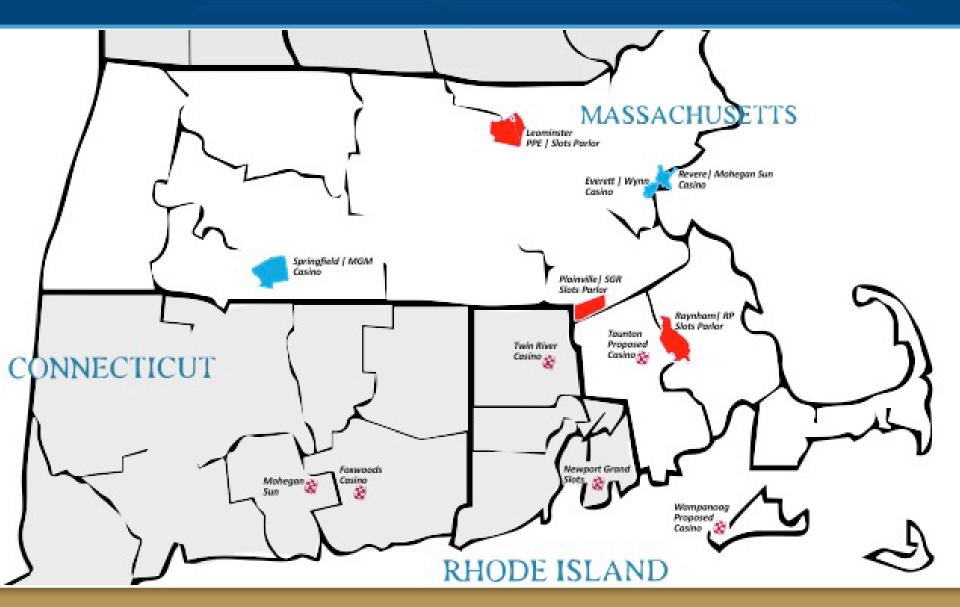








#### **DISCUSSION**



#### **Questions Grouped by Importance**

Group 1 – Design Approach	<ul><li>4-1 Overall Theme</li><li>4-4 Color Rendering</li><li>4-5 Schematic Design</li></ul>
Group 2 – Setting	4-2 Relationship with Surroundings 4-6 Proposed Landscaping
Group 3 – Supporting Elements	<ul><li>4-3 Architects, Engineers &amp; Designers</li><li>4-8 Parking</li><li>4-9 Transportation Infrastructure</li></ul>

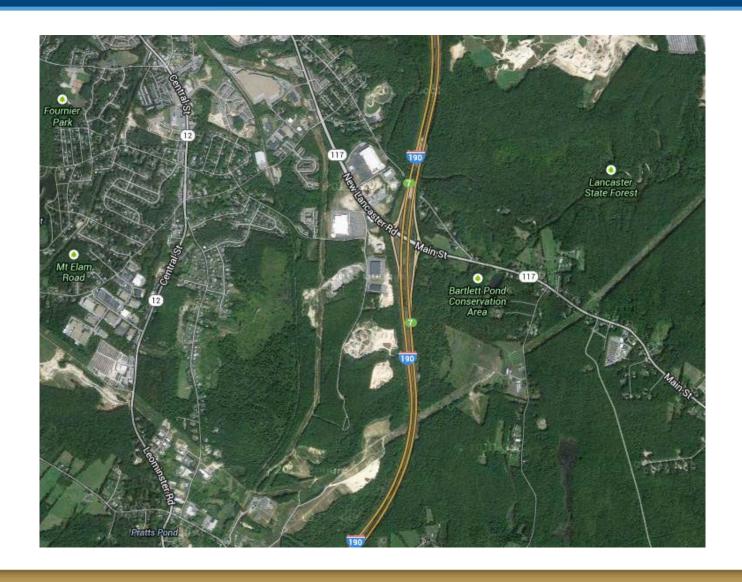
**Group 4 – Optional Deliverable**4-7 Alternative Presentation



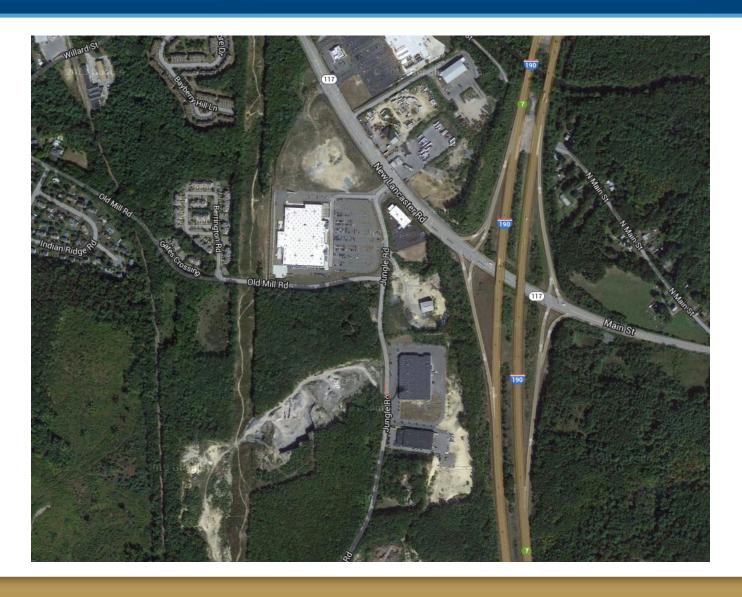
#### **Leominster | PPE**



Leominster: Site
Regional Area
Map



Leominster: Site
Regional Area
Map



#### CREATIVITY IN DESIGN & OVERALL **CRITERION 1:** CONCEPT EXCELLENCE

**Leominster: Site** Location **Aerial Map** 



**Leominster: Site** 

**Parking Plan** 







**Leominster: Building** 

**Perspectives & Elevations** 

West



**Leominster: Building** 

**Perspectives & Elevations** 

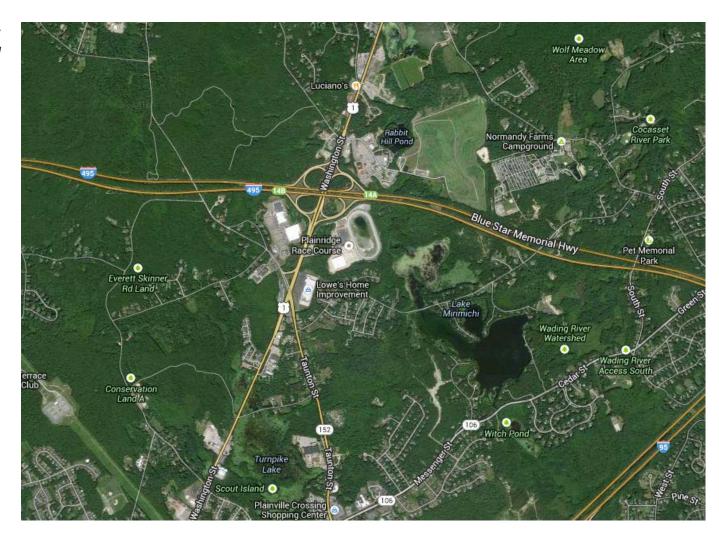
**East** 



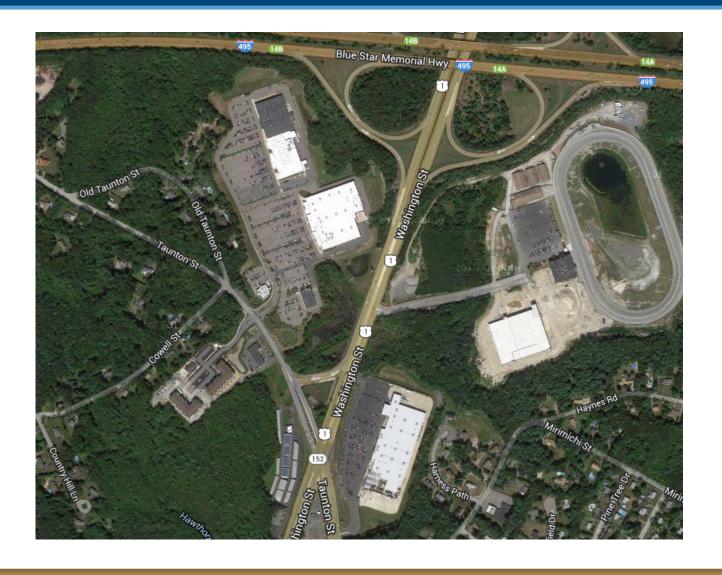
#### Plainville | SGR



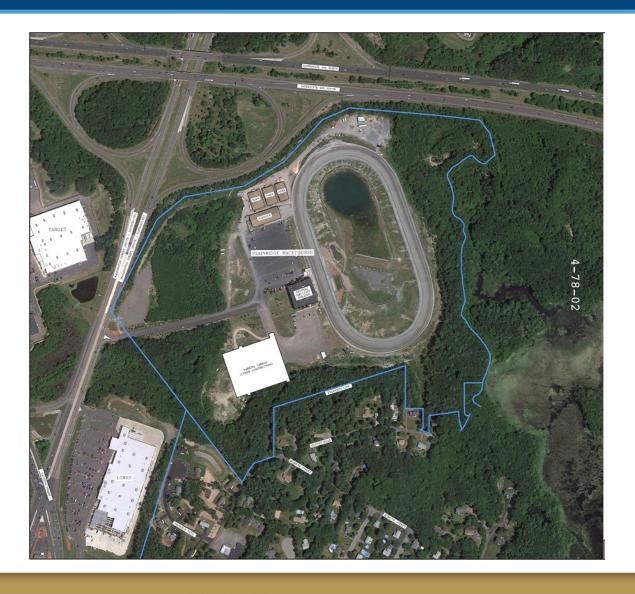
Plainville: Site Regional Area Map



Plainville: Site Regional Area Map



Plainville: Site
Site Aerial Map



**Plainville: Site** 

Landscape Plan







**Plainville: Building** 

**Perspectives & Elevations** 

Northwest/North





**Plainville: Building** 

**Perspectives & Elevations** 

East/South

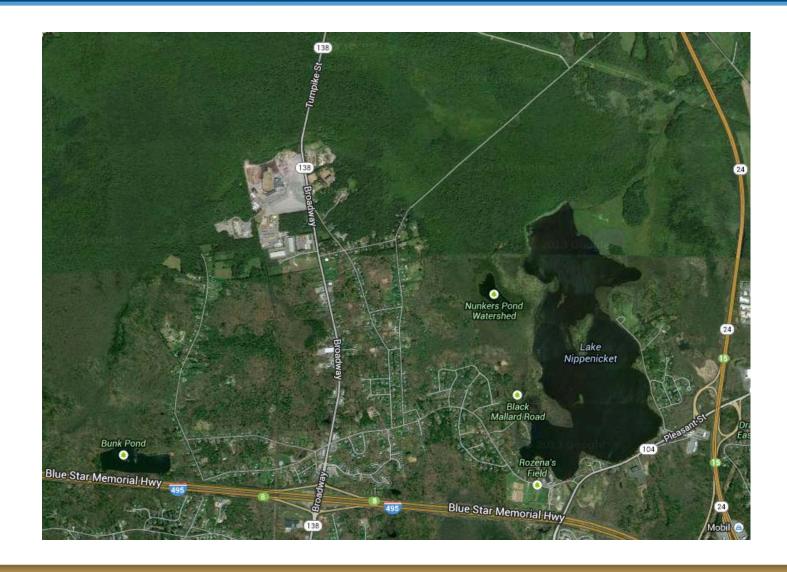




#### Raynham | RP



Raynham: Site Regional Area Map



**Raynham: Site** 

Site
Aerial Map



**Raynham: Site** 

Site Plan /
Parking plan





**Raynham: Building** 

**Perspectives & Elevations** 

South/East



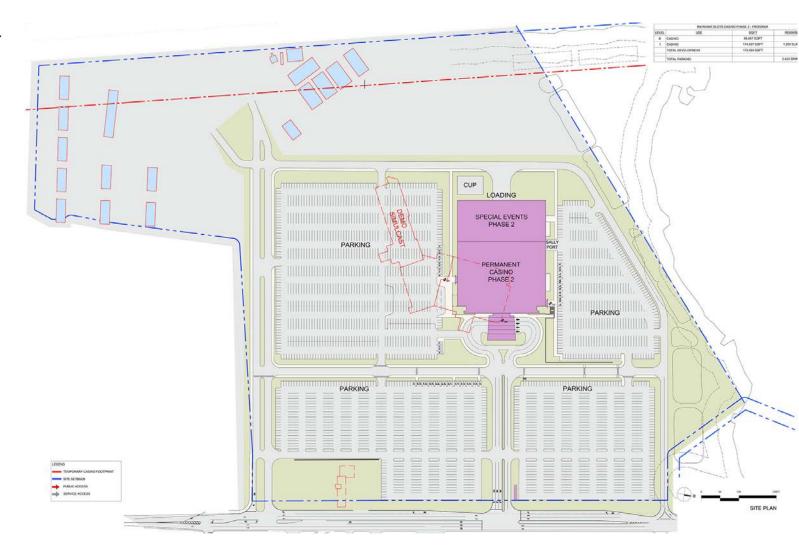
South



**East** 

Raynham: Site

Site Plan / Parking plan











#### <u>Criterion 1 - Overall Rating Narrative</u>

**Leominster** presents a well-documented overall design concept and package that is consistent with the proposed uses and with an upscale entertainment (gaming, dining and live entertainment) venue. Its site and landscape proposal reinforces the design.

**Plainville** provides adequate information to describe the design approach and integrates gaming with live racing and simulcast in a site-specific solution. Its site and landscape proposal addresses storm water and runoff.

**Raynham** incorporates gaming, simulcast, and a multipurpose space into an internally-focused facility set in a large parking area. The exterior is dominated by electronic signage and its site and landscape proposal lacks the detail necessary for full evaluation.

	Leominster   PPE	Plainville   SGR	Raynham RP
Group 1 Rating	S VG	S	I S
<ul><li>4-1 Overall theme</li><li>4-4 Color Rendering</li><li>4-5 Schematic Design</li></ul>	Upscale entertainment venue, branded as "Massachusetts Live!" Renderings provided Schematic Design package suggests upscale retail development Quantity and quality of Schematic Design package provides additional detail compared to competing proposals	<ul> <li>Emphasizes tradition of place linked to harness racing and surrounding communities</li> <li>Renderings provided</li> <li>Concept images reflecting local/regional context not reflected in submitted documents</li> <li>Quantity and quality of Schematic Design package adequate</li> </ul>	<ul> <li>Repurposes existing site to provide entertainment and gaming facilities.         The quantity of parking, although reduced, still detracts from overall site design     </li> <li>Renderings provided</li> <li>Schematic Design package emphasizes multiple phases</li> <li>Quantity and quality of Schematic Design package lagged competing proposals</li> </ul>
Group 2 Rating	VG	S	l l
4-2 Relationship with Surroundings 4-6 Proposed Landscaping	<ul> <li>Proposed site is on a dead-end street, separated from adjacent neighborhoods, in an area designated for development</li> <li>Response acknowledges separation from residential neighborhoods</li> <li>Landscape approach is clear and well developed, including planting plan with plant types and grading plan</li> </ul>	<ul> <li>Proposed site currently houses harness track and is separated from adjacent parcels</li> <li>Response highlights potential relationships with other regional venues</li> <li>Landscape approach shown at conceptual level, with materials and site improvements suggested but not described</li> </ul>	<ul> <li>Proposed site is former Raynham Park dog track and is visible from Route 138</li> <li>Proposed design accentuates visibility with large exterior LED screens</li> <li>Response does not address relationship with adjacent properties</li> <li>Master Plan layouts show limits of building and parking but landscaping and site improvements not shown</li> <li>Response fails to present a clear approach to landscaping</li> </ul>
Group 3 Rating	S	S	I S
4-3 Architects, Engineers & Designers 4-8 Parking 4-9 Transportation Infrastructure	<ul> <li>Design team information provided for appropriate disciplines</li> <li>Team members have casino experience</li> <li>1601 spaces provided exceeds 1:1 ratio</li> <li>Parking well-defined with emphasis on patron convenience (e.g., designated valet area)</li> <li>Provides for taxis, buses, valet and shuttles</li> <li>Refers to satellite parking if needed</li> <li>Nearby fueling and convenience stores</li> </ul>	<ul> <li>Design team information provided for appropriate disciplines</li> <li>Team members have casino experience</li> <li>1,620 spaces exceeds 1:1 ratio</li> <li>Parking well-defined and includes structured parking in proximity to gaming facility</li> <li>Provides for taxis, buses, service, and horse trailers but internal site circulation may result in conflicts</li> <li>Nearby fueling and convenience stores</li> </ul>	Design team information provided for appropriate disciplines     Team members have casino experience     2,425 spaces far exceeds 1:1 ratio     The large area of parking dominates the site     Provides for taxis and valet at main entrance; mentions buses but not indicated on plans     On-site fueling station     No convenience store services planned
Group 4 Rating	-	_	
4-7 Alternative Presentation	Not Applicable: no alternative presentation provided with application	Not Applicable: no alternative presentation provided with application	Not Applicable: no alternative presentation provided with application



<b>GROUPING OF QUESTIONS BY IMPORT</b>	ANCE	
Group 1— Design Approach	4-1 Overall Theme 4-4 Color Rendering 4-5 Schematic Design	These questions capture the key elements of Criterion 1: the applicant's description of its overall concept for the Slot Parlor development; an image of that proposed concept; and the schematic design documentation that illustrates the proposed development and highlights its distinguishing features. See Appendix A, Design Review, for background and further detail.
Group 2— Setting	4-2 Relationship with Surroundings 4-6 Proposed Landscaping	These questions examine how the Slot Parlor integrates with, and improves, its site and its setting. These are supportive of the overall design approach in group 1.
Group 3— Supporting Elements  CREATIVI	4-3 Architects, Engineers & Designers 4-8 Parking 4-9 Transportation Infrastructure	The proposed Design Team is secondary to the approach presented in the questions above. Parking and Transportation Infrastructure information are an important aspect of the overall concept. As presented in this criterion they are considered descriptive; the evaluation of these items is more fully considered under Criterion 3 below.
Group 4— Optional Deliverable	4-7 Alternative Presentation	This item is not a requirement of the Category 2 license. No applicant provided an alternative presentation within its formal application materials.

	Leominster PPE	Plainville SGR	Raynham   RP		
Overall Rating	S VG	S	S		
	Leominster presents a well-documented overall design concept and package that is consistent with the proposed uses and with an				
	upscale entertainment (gaming, dining and live entertainment) venue. Its site and landscape proposal reinforces the design. Plainville provides adequate information to describe the design approach and integrates gaming with live racing and simulcast in a site-specific solution. Its site and landscape proposal addresses storm water and runoff. Raynham incorporates gaming, simulcast, and a multipurpose				
	space into an internally-focused facility set in a large parking area. The exterior is dominated by electronic signage and its site and				
	landscape proposal lacks the detail necessary for full evaluation.				

# CRITERION 2: GAMING ESTABLISHMENT OF HIGH CALIBER WITH QUALITY AMENITIES IN PARTNERSHIP WITH LOCAL FACILITIES

#### **Questions Grouped by Importance**

Group 1—Descriptive of Facilities	<ul> <li>4-10 Gaming Amenities</li> <li>4-11 Non-Gaming Amenities</li> <li>4-15 Entertainment Venues</li> <li>4-18 Other Facilities</li> <li>4-19 Quality of Amenities</li> </ul>
Group 2 – Socio/Economic/Cultural	4-14 Serving the Surrounding Community 4-20 Art
Group 3 – Tourism	4-21 Tourism Diversity 4-22 Diversified Regional Tourism
Group 4 – Optional Amenities	4-12 Exhibition Space 4-13 Conference Space 4-16 Public Spaces 4-17 Description of Hotel



#### GAMING ESTABLISHMENT OF HIGH CALIBER CRITERION 2: WITH QUALITY AMENITIES IN PARTNERSHIP WITH LOCAL FACILITIES

**Leominster: Site** 

**Parking Plan** 



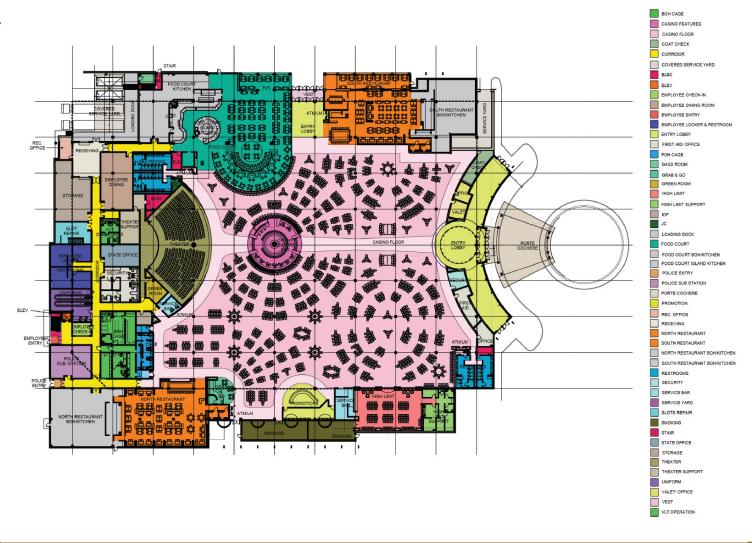




#### GAMING ESTABLISHMENT OF HIGH CALIBER CRITERION 2: WITH QUALITY AMENITIES IN PARTNERSHIP WITH LOCAL FACILITIES

**Leominster: Site** 

Site Plan



#### GAMING ESTABLISHMENT OF HIGH CALIBER CRITERION 2: WITH QUALITY AMENITIES IN PARTNERSHIP WITH LOCAL FACILITIES

#### **Leominster:**

Interior



Live! Buffet



**Gaming floor bar** 



Market Buffet



Prime Rib Steakhouse



**Plainville: Site** 

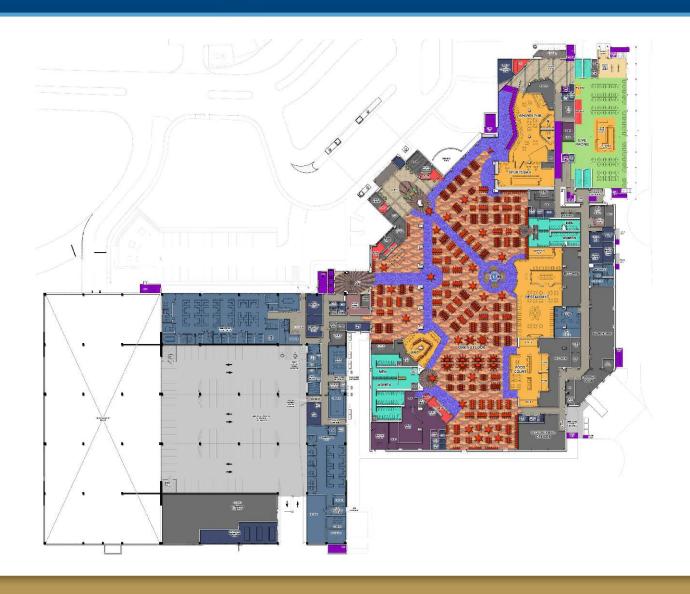
Site Plan / **Parking Plan** 







**Plainville: Building** First Floor Plan



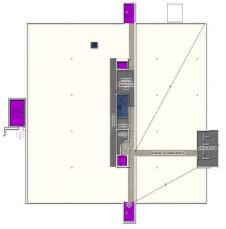
**Plainville: Building** 

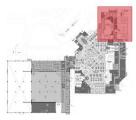
Second Level Floor Plan



SECOND LEVEL FLOOR PLAN



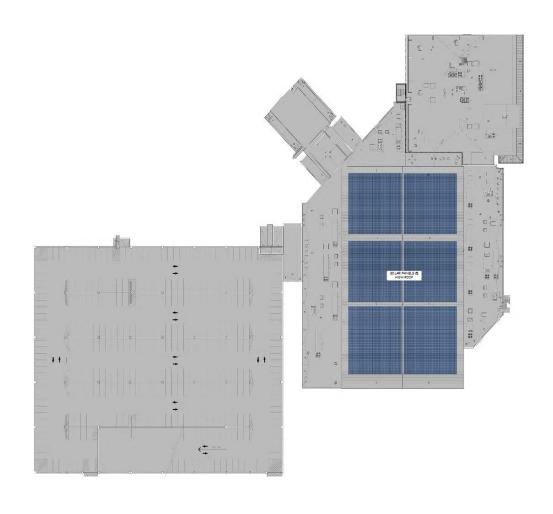




# CRITERION 2: GAMING ESTABLISHMENT OF HIGH CALIBER WITH QUALITY AMENITIES IN PARTNERSHIP WITH LOCAL FACILITIES

**Plainville: Building** 

Garage Roof



# CRITERION 2: GAMING ESTABLISHMENT OF HIGH CALIBER WITH QUALITY AMENITIES IN PARTNERSHIP WITH LOCAL FACILITIES

**Raynham: Site** 

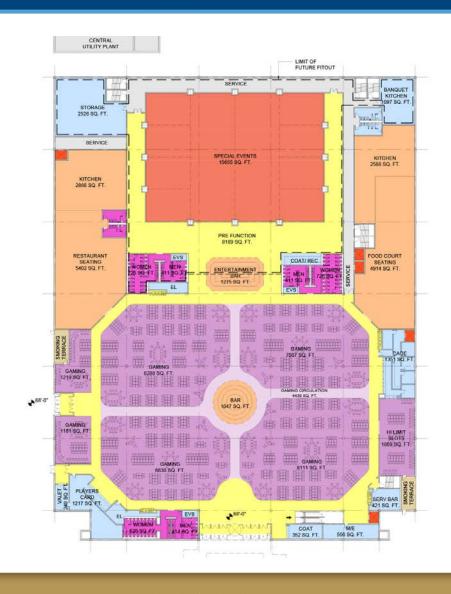
Site Plan / Parking plan





Raynham: Building

First Floor Plan





**Raynham: Building** 

**Amenity Sample** 

















# CRITERION 2: GAMING ESTABLISHMENT OF HIGH CALIBER WITH QUALITY AMENITIES IN PARTNERSHIP WITH LOCAL FACILITIES

#### **Criterion 2 Rating Narrative**

**Leominster** rose above the others offering a well-defined performance venue, very good restaurant features, and providing the most robust floor plan details. Leominster also made a convincing argument that their proposal is a well-balanced, three feature venue (dining, performance, gaming) in which any one is a draw in and of itself.

**Plainville** proposes racing and simulcast in addition to slots. Plainville highlights its track and the perpetuation of harness racing as amenities, and emphasizes its situation as part of a regional nexus of venues. Construction cost per square foot was considered as an approximation of the quality of the building.

**Raynham** also proposes simulcast in addition to slots. Construction cost per square foot fell 25% to 30% below Leominster and Plainville. Also, Raynham responses to several questions were less detailed than the responses by the other applicants.

	Leominster PPE	Plainville   SGR	Raynham   RP
Group 1 Rating*	VG	S VG	I S
4-10 Gaming Amenities 4-11 Non-Gaming Amenities 4-15 Entertainment Venues 4-18 Other Facilities 4-19 Quality of Amenities	<ul> <li>Nearly identical gaming amenities</li> <li>Two quality dining restaurants with outside access intended to attract patrons aside from gaming, plus food court</li> <li>Performance venue with 430 seats</li> <li>Limited information re: other amenities</li> <li>Day care—arrange on site or off site for staff</li> <li>No local or regional comparisons. Did respond with several attachments indicating the quality and richness of the finishes</li> </ul>	<ul> <li>Nearly identical gaming amenities</li> <li>Restaurant, Doug Flutie pub, food court</li> <li>Entertainment provided in Doug Flutie Pub for up to 100 people</li> <li>Harness racing and simulcast provided as non-gaming amenities</li> <li>Limited information re: other amenities</li> <li>Day care—no on site facilities; vouchers for staff</li> <li>No local or regional comparisons</li> </ul>	<ul> <li>Nearly identical gaming amenities</li> <li>Chain feature restaurant, food court</li> <li>Multi-purpose room (15,000 sf) which can be used for entertainment, but no indication of seating, stage, etc.</li> <li>Simulcast provided as non-gaming amenity</li> <li>Limited information re: other amenities</li> <li>No day care planned</li> <li>No local or regional comparisons but references Bensalem facility</li> </ul>
Group 2 Rating	VG	S	S
4-14 Serving the Surrounding Community 4-20 Art	<ul> <li>Offers to provide performance venue for charitable purposes and local talent. Maryland Live! testimonials provided in support</li> <li>Notes combination of performing arts and visual arts. Offers to involve Massachusetts-based artists with potential for revolving exhibits</li> </ul>	<ul> <li>Notes benefit of attracting "incremental visitation" to region</li> <li>Emphasizes continued use of harness track as unique attraction that benefits community</li> <li>Offers to involve local art institutions, colleges, etc. in selecting art works and creating revolving exhibit as part of "art program"</li> </ul>	<ul> <li>Notes that the quality of its facilities will draw patrons to the region, benefitting all</li> <li>Acknowledged but offered few specifics except to say it has a senior staff member who has an eye for art</li> <li>Verbal statement offered on possibility of limited racing at Brockton Fair</li> </ul>
Group 3 Rating	S	S	S
4-21 Tourism Diversity 4-22 Diversified Regional Tourism	<ul> <li>Ties rewards programs and cross- marketing with local merchants and attractions</li> <li>No distinguishing response regarding diversified regional tourism</li> </ul>	<ul> <li>Ties rewards programs and cross- marketing with local merchants and attractions</li> <li>Response emphasizes nexus of regional attractions</li> </ul>	<ul> <li>Ties rewards programs and cross- marketing with local merchants and attractions</li> <li>No distinguishing response regarding diversified regional tourism</li> </ul>
Group 4 Rating	S	S	S
4-12 Exhibition Space 4-13 Conference Space 4-16 Public Spaces 4-17 Description of Hotel	<ul> <li>No exhibition space provided</li> <li>No significant public spaces</li> <li>No hotel in initial phase and no commitment</li> </ul>	<ul> <li>A variety of spaces including track infield, track itself, and 200 seat multi- purpose space in clubhouse</li> <li>No significant public spaces</li> <li>No hotel</li> </ul>	<ul> <li>Multipurpose room, 15,000 sf, can be used for exhibits, conferences</li> <li>No significant public spaces</li> <li>No hotel in initial phase (their Phase 2) and no commitment</li> </ul>

<sup>\*</sup>Absent direct comparisons for quality, cost per square foot was derived for each applicant and served as a proxy for quality. See Appendix A, Design Review, for background and further detail.



# CRITERION 2: GAMING ESTABLISHMENT OF HIGH CALIBER WITH QUALITY AMENITIES IN PARTNERSHIP WITH LOCAL FACILITIES

<b>GROUPING OF QUESTIONS BY IMPORT</b>	GROUPING OF QUESTIONS BY IMPORTANCE			
Group 1—Description of Facilities **	4-10 Gaming Amenities	These questions provide an overall assessment of the product offered by		
	4-11 Non-Gaming Amenities	the applicant, including appearance, experience and the quality of		
	4-15 Entertainment Venues	amenities. These items relate most directly to the gaming legislation		
	4-18 Other Facilities	requirements. See Appendix A, Design Review, for background and		
	4-19 Quality of Amenities	further detail.		
Group 2—Socio/Economic/Cultural	4-14 Serving the Surrounding Community	These questions address how the Slot Parlor integrates with the		
	4-20 Art	community as a neighbor and a business. This set is considered		
		important to creating a gaming establishment of high caliber.		
Group 3—Tourism	4-21 Tourism Diversity	These questions are mentioned in the Statute as set out below. The		
	4-22 Diversified Regional Tourism	Team considered them but recognized these are more fully considered in		
		Category 3, Economic Development and are not as much a factor in		
		Category 4.		
Group 4—Optional Amenities	4-12 Exhibition Space	These amenities are not a requirement of the Category 2 license. Where		
	4-13 Conference Space	such amenities are offered by an applicant, they are captured in the		
	4-16 Public Spaces	Group 1 responses.		
	4-17 Description of Hotel			

	Leominster   PPE	Plainville   SGR	Raynham   RP		
Overall Rating	VG	S VG	I S		
	Leominster rose above the others, offering a well-defined performance venue, very good restaurant features, and providing the most				
	detailed floor plans. Leominster also made a convincing argument that their proposal is a well-balanced, three featured venue (dining,				
performance, gaming) in which each feature is a draw in and of itself. Plainville and Raynham propose simulcast in add			propose simulcast in addition to slots.		
	Plainville highlights its track and the perpetuat	ion of harness racing as amenities, and emphasiz	es its situation as part of a regional nexus		
of venues. Construction cost per square foot was considered as an approximation of the quality			y of the building. Raynham fell 25% to 30%		
	below Leominster and Plainville. Also, Raynha	m responses to several questions were less detai	iled than the responses by the other		
	applicants.	•	•		

#### **Questions Grouped by Importance**

Group 1—Transportation Adequacy,
Mitigation, Improvements

4-25 Traffic Mitigation4-23 Egress from Gaming Establishment4-24 Adequacy of Existing TransportationInfrastructure4-26 Parking Facilities

Group 2 – Utilities, Services, Neighborliness

- 4-28 Delivery of supplies and trash removal
- 4-29 Signage
- 4-30 Minimizing Noise and Lighting
- 4-32 Site Improvements
- 4-35 Regional Water Facilities
- 4-36 Sewage Facilities

**Group 3 – Various** 

- 4-31 Integration with Surrounding Venues
- 4-33 Stimulating Retail Activity
- 4-34 Extreme Weather



**Leominster: Site** 

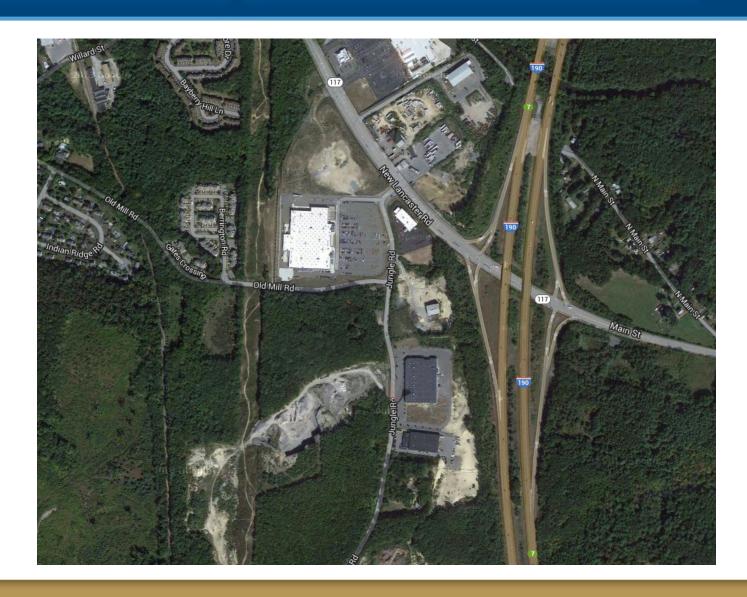
**Parking Plan** 







Leominster: Site Regional Area Map



**Plainville: Site** 

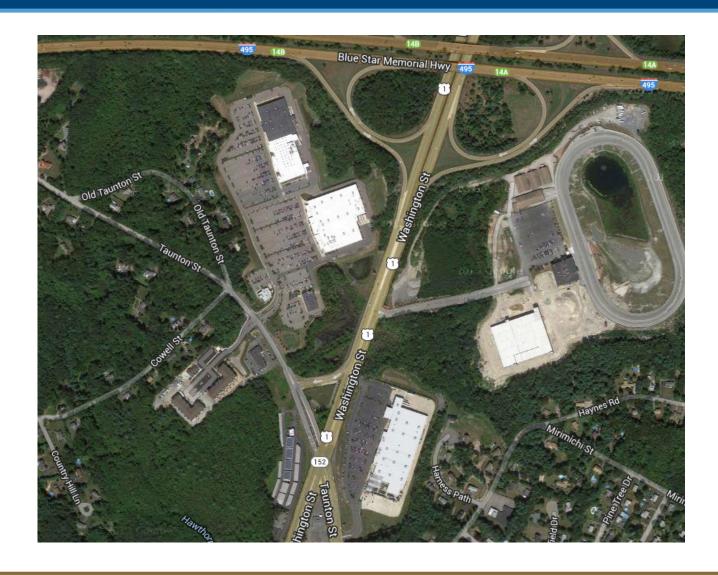
Landscape Plan







Plainville: Site
Regional Area
Map



**Plainville: Site** 

Concept Traffic Map



**Raynham: Site** 

Site Plan / Parking plan





**Raynham: Site** 

Site Aerial Map



#### **Criterion 3 Rating Narrative**

**Leominster** and **Plainville** generally responded to all questions with sufficient detail and documentation. Plainville in particular provided innovative plans for wayfinding and recycling. Both fell short on providing sufficient information within the traffic studies and did not Include, among other items, an analysis of roads and intersections impacted within a broader geographic area.

Likewise **Raynham** fell short on traffic studies. In addition Raynham provided conflicting information on site entrance and did not justify its overabundant parking. **Raynham** gave insufficient responses relative to site improvements (no plans) and recycling (not emphasized).

	Leominster   PPE	Plainville SGR	Raynham RP
Group 1 Rating 4-25 Traffic Mitigation 4-23 Egress from Gaming Establishment 4-24 Adequacy of Existing Transportation Infrastructure 4-26 Parking Facilities	S Site less than ½ mile from I-190 via Jungle Rd. Multiple traffic mitigation measures including road widening, signalization improvements, shared access with Wal-Mart, signage on Rt. 117 Traffic study area limited; did not assess traffic on Rt. 117, (10% of traffic) Trip generation rates are reasonable; high percentage of trips will use I-190 Committed to operating shuttle from Leominster commuter rail station and to discussions with RTA Parking meets zoning and is sufficient for facility demands	S Site less than ½ mile from I-495 via Route 1 Preferred site access features a break in Route 1 median which MassDOT is unlikely to approve. Plans for alternative access using existing jug handle needs to be developed for review by MassDOT and could result in less customer convenience Traffic Impact Study limited to vicinity of Project; did not assess traffic on Rte. 152, a legitimate alternate access route; did not include I-95/I-495 interchange Trip generation estimates are low Discussions initiated with RIA Garage parking connected to building provides 2/3 of spaces. Parking exceeds zoning requirements	Site located on Rte 138 (Broadway), 1.7 miles from I-495, 3 miles from Rte. 24 Will widen and signalize Rte. 138 Conflicting information for design of both N and S Slot Parlor driveways Traffic Impact Study limited to the vicinity of Project; no description of assessment of capability of Rte. 106 (40% of projected traffic); no Saturday analysis Trip generation estimates are reasonable No plan to work with RTA Parking appears to greatly exceed potential demand without justification
Group 2 Rating 4-28 Delivery of supplies and trash removal 4-29 Signage 4-30 Minimizing Noise and Lighting 4-32 Site Improvements 4-35 Regional Water Facilities 4-36 Sewage Facilities	Parcels described; compatible with surrounding uses Adequate plan for supplies, trash, recycling Adequate signage plans Mitigates off-site noise, lighting Detailed presentation on site improvements—landscaping, exterior lighting, linking site to surroundings Potable water demand reasonable; good utility access; public water supply adequate; mitigation requirements minimal Sewage projection reasonable; good utility access; public utility has sufficient capacity; flow mitigation required	S VG  Parcels described; compatible with surrounding uses  Excellent trash and recycling program  Wayfinding clearly depicts signage strategy; use LED to extent possible  Mitigates off-site noise, lighting  Landscaping plan with narrative provided; no lighting plan  Potable water demand reasonable; good utility access; public water supply adequate; mitigation requirements minimal  Sewage projection reasonable; good utility access; public utility has sufficient capacity; flow mitigation required	S Parcels described; compatible with surrounding uses No aggressive recycling program Electronic signage at building and site entry described and documented Mitigates off-site noise, lighting No landscaping or lighting plan provided; will remove 18 acres impervious area (asphalt) and restore to plantings and recharge areas Potable water demand reasonable; good utility access; but public water utility needs to update its permit for authorized water withdrawal Sewage projection reasonable; good utility access; public utility has sufficient capacity; flow mitigation required
Group 3 Rating 4-31 Integration with Surrounding Venues 4-33 Stimulating Retail Activity 4-34 Extreme Weather	Rewards program with local businesses     Extreme weather—Will cooperate with local officials	Rewards program with local businesses     Extreme weather—shelter to patrons and several options for community use	No information on specific programs Extreme weather—shelter to patrons



GROUPING OF QUESTIONS BY IMPORTA	ANCE	
Group 1—Transportation Adequacy,	4-25 Traffic Mitigation*	Question 4-25 question derives from the gaming statute G.L. c. 23K, is
Mitigation, Improvements	4-23 Egress from Gaming Establishment	specifically called out in §18 (8) as an objective that each applicant should
	4-24 Adequacy of Existing Transportation	advance, and that the Commission shall evaluate and issue a statement of
	Infrastructure	findings for same.*
	4-26 Parking Facilities	Questions 4-23, 4-24, and 4-26 are closely tied to 4-25 and are therefore
		included in this group.
		See Appendix B, Traffic and Parking, for background and further detail.
Group 2—Utilities, Services,	4-28 Delivery of supplies and trash removal	These are important issues related to utilities, logistics, impacts on
Neighborliness	4-29 Signage	surroundings and warrant careful consideration
	4-30 Minimizing Noise and Lighting	
	4-32 Site Improvements	
	4-35 Regional Water Facilities	
	4-36 Sewage Facilities	
Group 3—Less Applicable	4-31 Integration with Surrounding Venues	These questions have more relevance for Category 1 license applications.
	4-33 Stimulating Retail Activity	
	4-34 Extreme Weather	

	Leominster   PPE	Plainville   SGR	Raynham   RP		
Overall Rating	S	I S	I S		
	Leominster and Plainville generally responded	Leominster and Plainville generally responded to all questions with sufficient detail and documentation. Plainville in particular provided			
	innovative plans for wayfinding and recycling. Both fell short on providing sufficient information within the traffic studies and did not				
	include, among other items, an analysis of roads and intersections impacted within a broader geographic area. Raynham also fell short of traffic studies: in addition Raynham provided conflicting information on site entrance and did not justify its large quantity of parking. Raynham gave insufficient responses relative to site improvements (insufficiently detailed plans) and recycling (response was least detailed of the applicants).				

### **Questions Grouped by Importance**

Group 1– performa	-LEED and energy ance	<ul><li>4-37 LEED Certification*</li><li>4-39 Stretch Energy Code*</li><li>4-54 Sustainable Building Construction</li></ul>
•	– energy sources renewables	4-41 Storm Water* 4-42 Water Conservation* 4-43 Energy Efficient Equipment* 4-46 On-site Energy Generation* 4-47 Off-site Renewable Energy* 4-48 Building Envelope and HVAC 4-51 Centralized Heating & Cooling 4-49 Energy Consumption Monitoring* 4-55 Ongoing Sustainable Site Operations 4-59 Grid Failure
•	– finer grain ble strategies	4-40 Alternative Fuel Vehicles 4-44 Energy Efficient Gaming Equipment 4-45 Lighting 4-50 Advanced Building Controls for Energy* 4-52 Shifting Peak Energy 4-56 Testing of Clean Energy Technologies 4-58 Public Education on Clean Energy



## CRITERION 4: SUSTAINABLE DEVELOPMENT LEED SCORES

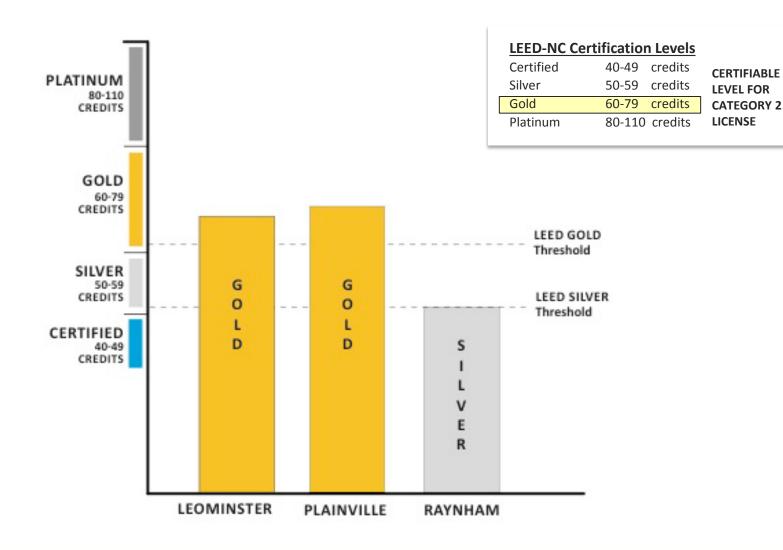
#### **LEED SCORESHEETS**

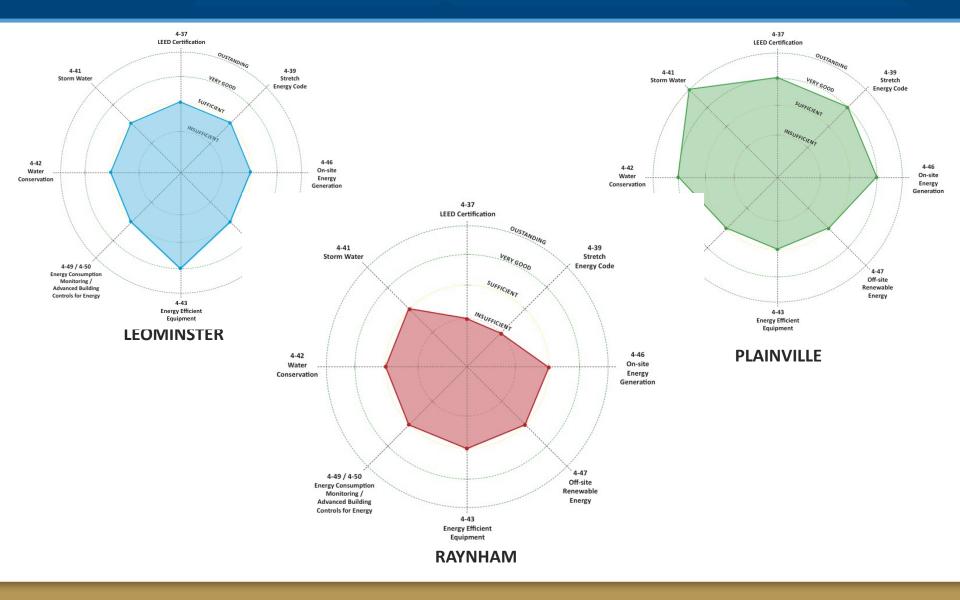
	LEED Facts <sup>®</sup> Leominster, MA			
	O for New Construction and or Renovations	k		
GO	LD	64		
9	Sustainable Sites	10		
	Water Efficiency	6		
**	Energy & Atmosphere	24		
	Materials & Resources	5		
<b>\( \frac{1}{2} \)</b>	Indoor Environmental Quality	11		
* Out o	* Out of a possible 100 points + 10 bonus points			
	Innovation & Design	6		
	Regional Priority	2		

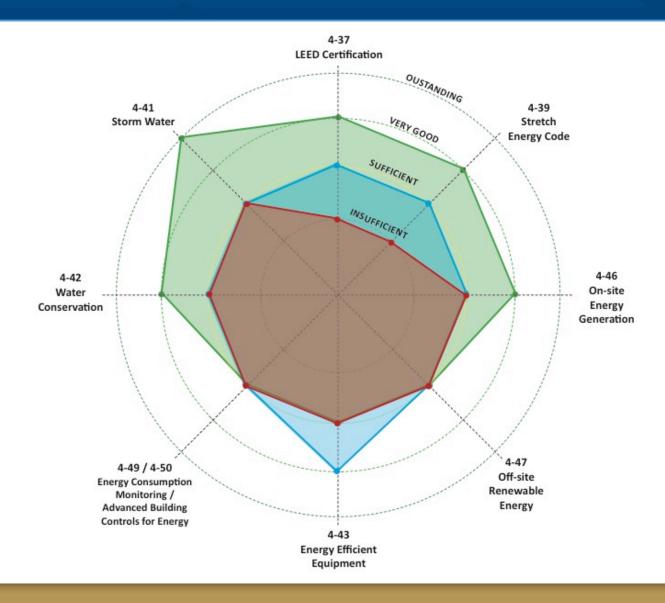


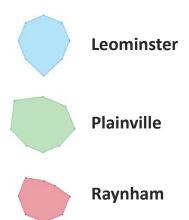


## CRITERION 4: SUSTAINABLE DEVELOPMENT LEED SCORES









#### **Criterion 4 Rating Narrative**

**Leominster** commits to the LEED Gold target and the Stretch Energy Code. Its Central Heating Plant system with absorption cooling makes the design energy efficient and less reliant on the grid for its power. Limited on-site renewables are proposed. Leominster has a good stormwater management plan and conserves potable and irrigation water uses.

**Plainville** commits to the LEED Gold target and the Stretch Energy Code, supported by a detailed implementation plan. Its mechanical system is comprised of distributed rooftop units balanced by an efficient envelope and significant on-site renewables supported by a solar analysis. The stormwater plan utilizes the track infield for full onsite retention and exceeds best practices.

**Raynham**'s proposal commits to LEED Silver target instead of the targeted Gold, but will meet the Stretch Energy Code. Raynham proposes a centralized mechanical system but provides no detail. Mention is made of a significant ground-based solar array but it is not located on the plans. Their site approach acknowledges the proximity of water resources and mitigates discharge but maintains significantly more impervious surface area than the other proposals.

Criterion 4: Utilize Sustainable Development Principles in the Construction and During the Life Cycle ... (cont.)

	Leominster PPE	Plainville   SGR	Raynham RP
Group 1 Rating	S	VG	T.
4-37 LEED Certification 4-39 Stretch Energy Code 4-54 Sustainable Building Construction	Commits to LEED Gold target (64 credits), many in energy category Commits to meeting Stretch Energy Code. Redevelopment of existing building cited in support of sustainable construction	Commits to LEED Gold target (66 credits), enhanced by a detailed implementation plan and energy study     Meets Stretch Energy Code with detailed backup	Commits to LEED Silver target (50 credits) with possibility to reach Gold     Little definition of specific measures to reach LEED or Stretch Energy Code
Group 2 Rating	S VG	S VG	I S
4-41 Storm Water 4-42 Water Conservation 4-43 Energy Efficient Equipment 4-46 On-site Energy Generation 4-47 Off-site Renewable Energy 4-48 Building Envelope and HVAC 4-51 Centralized Heating & Cooling 4-49 Energy Consumption Monitoring 4-57 Energy Contracts 4-59 Grid Failure	Central heating plant (CHP) is robust with combined heat and power system, cogeneration, and absorption cooling making it very efficient Stormwater and water conservation plan meets expectations Uses energy efficient equipment '2% on-site generation. Balance of 10% of required renewable energy to be procured Will sub-meter and trend log Backup energy capability but no plans to serve as a designated critical facility	<ul> <li>Relies on high-efficiency distributed rooftop equipment</li> <li>Detailed support for energy efficiency</li> <li>Stormwater plan has been developed further than other applicants and exceeds industry standards</li> <li>Uses energy efficient equipment</li> <li>14% on-site generation, with potential to reach 25% on-site, exceeding required 10%</li> <li>Will sub-meter and trend log</li> <li>Backup generators but no plans to serve as designated critical facility</li> </ul>	Uses conventional central plant, minimum description of system with no mention of cogeneration Stormwater plan can meet DEP standards but maintains larger impervious area than other applicants Uses energy efficient equipment Proposes 15% on-site generation but solar field not located on site plans and no other supporting documentation provided Will sub-meter and trend log Backup generators and designated multipurpose room as available during emergencies
Group 3 Rating	S VG	S	I S
4-40 Alternative Fuel Vehicles 4-44 Energy Efficient Gaming Equipment 4-45 Lighting 4-50 Advanced Building Controls for Energy 4-52 Shifting Peak Energy 4-55 Ongoing Sustainable Site Operations 4-56 Testing of Clean Energy Technologies 4-58 Public Education on Clean Energy	S dedicated EV spaces indicated on parking plan plus casino fleet of hybrid or EV vehicles Energy efficient slot machines LED lighting typically Building automation system (BAS) Cogeneration and absorption chillers provides ability to shift peak energy Recycling and solid waste to be contracted; green cleaning program Will work with Massachusetts Clean Energy Center (CEC) Lobby kiosk plus signage for public	4 dedicated EV spaces     Will consider energy efficient slot machines     LED lighting typically with goal of 15% below ASHRAE baseline     Building automation system (BAS)     Peak load shifting not included     Recycling and solid waste including diverting food waste; green cleaning program     Willing to discuss with Massachusetts Clean Energy Center (CEC)     Lobby kiosk plus energy materials available at Information Center	<ul> <li>No plans for EV or preferential parking</li> <li>Energy efficient slot machines</li> <li>LED lighting will be explored</li> <li>Building automation system (BAS)</li> <li>No plans for shifting peak loads</li> <li>Recycling but no mention of solid waste; green cleaning program</li> <li>No plans to be a BETA site for Mass Clean Energy Center testing (CEC)</li> <li>No specific plans for public education</li> </ul>

GROUPING OF QUESTIONS I	BY IMPORTANCE	
Group 1— LEED and energy performance	4-37 LEED Certification* 4-39 Stretch Energy Code* 4-54 Sustainable Building Construction	These questions require the applicants to document their intent to design and construct a facility that meets contemporary performance requirements and expectations for buildings of this type. They provide a comprehensive overview and are supported by questions in Groups 2 and 3. See Appendix C, Energy and Sustainable Design Review, for background and further detail.
Group 2— Energy sources and use; renewables	4-41 Storm Water* 4-42 Water Conservation* 4-43 Energy Efficient Equipment* 4-46 On-site Energy Generation* 4-47 Off-site Renewable Energy* 4-48 Building Envelope and HVAC 4-51 Centralized Heating & Cooling 4-49 Energy Consumption Monitoring* 4-55 Ongoing Sustainable Site Operations 4-59 Grid Failure	These questions require the applicants to document the anticipated energy sources and uses critical to a high-performance building. Commitments to onsite and off-site renewables and energy consumption monitoring are important parts of gauging the environmental performance of the proposed gaming establishments; and the focus on sustainable site impacts related to storm water, water (including irrigation), and ongoing operations are important to facilities with substantial paving and overall site footprints.
Group 3— Finer grain sustainable strategies	4-40 Alternative Fuel Vehicles 4-44 Energy Efficient Gaming Equipment 4-45 Lighting 4-50 Advanced Building Controls for Energy* 4-52 Shifting Peak Energy 4-56 Testing of Clean Energy Technologies 4-58 Public Education on Clean Energy	These questions require the applicants to document specific sustainable strategies that may be considered at a finer grain than the overarching approaches in Groups 1 and 2. Accordingly, these are deemed of secondary importance under this criterion.
Group 4— Other	4-38 Compliance with Environmental Standards 4-53 Net Zero Energy	These questions were not substantively addressed for the Slots Application and may have more applicability to the Casino Applications.

	Leominster   PPE	Plainville   SGR	Raynham   RP
Overall Rating	S VG	VG	I

Leominster commits to the LEED Gold target and the Stretch Energy Code. Its Central Heating Plant system with absorption cooling makes the design energy efficient and less reliant on the grid for its power. Limited on-site renewables are proposed. Leominster has a good stormwater management plan and conserves potable and irrigation water uses. Plainville commits to the LEED Gold target and the Stretch Energy Code, supported by a detailed implementation plan. Its mechanical system is comprised of distributed rooftop units balanced by an efficient envelope and significant onsite renewables supported by a solar analysis. The stormwater plan utilizes the track infield for full on-site retention and exceeds best practices. Raynham commits to LEED Silver instead of the targeted Gold, but will meet the Stretch Energy Code. Raynham proposes a centralized mechanical system but provides no detail. Mention is made of a significant ground-based solar array but it is not located on the plans. Their site approach acknowledges the proximity of water resources and mitigates discharge but maintains significantly more impervious surface area than the other proposals.



<sup>\*</sup>These questions derive from the gaming regulations, G.L. c. 23K are specifically called out in §18 (8) as objectives each applicant proposes to advance, and that the Commission shall evaluate and issue a statement of findings.

### CRITERION 5: SECURITY, MONITORING, SURVEILLANCE, AND EMERGENCY PROCEDURES

<b>GROUPING OF QUESTIONS BY EQUAL</b>	Y IMPORTANT CATEGORIES	
Group 1—Security Features	4-60 Surveillance 4-65 Excluding Minors 4-66 Security of Premises 4-67 History of Security	These questions address the ability of the facility's system and/or systems to oversee all operations of the facility in an efficient manner in order to maintain the security and safety of the patrons, staff, and grounds; and to insure minors are not permitted in the gaming facilities.
Group 2—Regulatory Coordination	4-63 Regulatory Accommodations 4-64 Regulatory Surveillance 4-68 Computerized Accounting and Auditing	These questions require each applicant to address regulatory requirements.
Group 3—Emergency Procedures	4-61 Emergency Evacuation 4-62 Emergency Response	This section deals with internal procedures to be implemented during an emergency and what the facility will offer local and state authorities in the event of an emergency. These responses are important to local fire, police, and EMS services to determine the potential effect this facility would have on these services.

	Leominster   PPE	Plainville  SGR	Raynham   RP	
Overall Rating	S	S	S	
	Much of the information regarding equipment and procedures provided in this section appears to be industry standard. Much of the information provided by Leominster was taken directly from their existing <i>Maryland Live!</i> facility. This level of detail allowed for a more in			
	depth understanding of the overall security operations proposed for Leominster. Similar detail was lacking in some of the responses from the Raynham and Plainville applications. It is anticipated that the selected licensee will provide more information on emergency			
	procedures and meet all life safety code requir	rements.		

### CRITERION 6: PERMITTING

GROUPING OF QUESTIONS BY EQUALLY IMPORTANT CATEGORIES		
Group 1—Permitting	4-69 Permit Chart 4-70 Permit Chart Attachments 4-71 ENF 4-72 EOEEA Certificate on the ENF 4-73 Draft and Final EIR 4-74 EOEEA Certificate on the EIR's 4-75 Environmental Assessments, Findings and Environmental Impact Statements 4-77 Permit Appeals	The permitting questions request that the applicant provide a summary of the permits, copies of the permits and other related documentation. Key issues and the risks that may be associated with completing the permitting process in the anticipated schedule were evaluated. See Appendix D, Permitting, Design and Construction Review for background and further detail.
Group 2—Zoning	4-76 Host Community Zoning	This criterion includes zoning requirements and how the project will meet them.

	Leominster   PPE	Plainville   SGR	Raynham   RP	
Overall Rating	S	S	S	
	Each applicant provided a summary of required permits and associated documentation. Leominster completed an ENF under the ME			
	and Raynham has completed an ENF and Draft EIR. They need to complete the MEPA process and obtain local permits. Both have routing permitting issues and should be able to meet their anticipated schedule. Leominster's schedule relies on an early construction start			
before the MEPA process is complete. The temporary slot parlor proposed in Rayr			delayed due to permits and roadway	
	construction. Plainville has completed the MEPA process and has obtained most local permits. The only non-routine permitting issue is			
	obtaining MassDOT and possibly FHWA approval for a break in access on Route 1, or if unsuccessful, for alternative roadway			
	improvements. The delay in resolving this issue could postpone the opening. Each applicant has zoning approval.			

### CRITERION 7: OTHER

GROUPING OF QUESTIONS BY IMPORTANCE			
Group 1—Other Questions	4-78 Other Uses of Facility	of Facility These questions address the ability of the facility to be used for other	
	4-79 Site Plan	proposes should gaming operations cease and the historic ownership of	
		the property and any land options, agreements and/or environmental	
		information.	

	Leominster PPE	Plainville   SGR	Raynham   RP	
Overall Rating	S	S	S	
	Much of the information provided was general in nature. Leominster provided clarification indicating that reuse of the existing building			
	with a south facing entrance represents the preferred alternative from those included in the application. All applicants' site plans were			
	sufficiently clear to provide a basis for defining the "gaming establishment" in the license.			

### OVERALL BUILDING & SITE DESIGN RATINGS

Criteria Rating	Leominster   PPE	Plainville   SGR	Raynham   RP	
1. Demonstrate	S VG	S	IS	
Creativity in Design and Overall Concept Excellence	Leominster presents a well-documented overall design concept and package that is consistent with the proposed uses and with an upscale entertainment (gaming, dining and live entertainment) venue. Its site and landscape proposal reinforces the design. Plainville provides adequate information to describe the design approach and integrates gaming with live racing and simulcast. Its site and landscape proposal addresses storm water and runoff. Raynham incorporates gaming, simulcast, and a multipurpose space into an internally-focused facility set in a large parking area. The exterior is dominated by electronic signage and its site and landscape proposal lacks the detail necessary for full evaluation.			
2. Gaming	VG	S VG	l S	
Establishment of High Caliber with Quality Amenities in Partnership with Local Facilities	Leominster rose above the others offering a well-defined performance venue, the best restaurant features, and providing the most robust floor plan details. Leominster also made a convincing argument that their proposal is a well-balanced, three feature venue (gaming, dining and live entertainment) in which any one is a draw in and of itself. Plainville and Raynham propose simulcast in addition to slots. Plainville highlights its track and the perpetuation of harness racing as amenities, and emphasizes its location as a regional nexus of venues. Construction cost per square foot was considered as an approximation of the quality of the building. Raynham fell 25% to 30% below Leominster and Plainville. Also, Raynham responses to several questions were less detailed than the responses by the other applicants.			
3. Compatibility with	S	1 <u>S</u>	IS	
Surroundings	Leominster and Plainville generally responded to all questions with sufficient detail and documentation. Plainville in particular provided innovative plans for wayfinding and recycling. Both fell short on providing sufficient information within the traffic studies and did not include, among other items, an analysis of roads and intersections impacted within a broader geographic area. Raynham also fell short on traffic studies: in addition Raynham provided conflicting information on site entrance and did not justify its overabundant parking. Raynham gave insufficient responses relative to site improvements (insufficiently detailed plans) and recycling (response was least detailed of the applicants).			
4. Utilize Sustainable	S VG	VG	I	
Development Principles in the Construction and	efficient and less reliant on the grid for its power. Lin	Stretch Energy Code. Its Central Heating Plant system vited on-site renewables are proposed. Leominster has	a good stormwater management plan and	
Construction and During the Life Cycle of the Facility	conserves potable and irrigation water uses. Plainville commits to LEED Gold target and the Stretch Energy Code, supported by a detailed implementation plan. Its mechanical system is comprised of distributed rooftop units balanced by an efficient envelope and significant on-site renewables supported by a solar analysis. The stormwater plan utilizes the track infield for full on-site retention and exceeds best practices. Raynham's proposal commits to LEED Silver target instead of the targeted Gold, but will meet the Stretch Energy Code. Raynham proposes a centralized mechanical system but provides no detail. Mention is made of a significant ground-based solar array but it is not located on the plans. Their site approach acknowledges the proximity of water resources and mitigates discharge but maintains significantly more impervious surface area than the other proposals			
5. Security,	S	S	S	
Monitoring, Surveillance, and Emergency Procedures	Much of the information regarding equipment and procedures provided in this section appears to be industry standard. Much of the information provided by Leominster was taken directly from their existing <i>Maryland Live!</i> facility. This level of detail allowed for a more in depth understanding of the overall security operations proposed for Leominster. Similar detail was lacking in some of the responses from the Raynham and Plainville applications. It is anticipated that the selected licensee will provide more information on emergency procedures and meet all life safety code requirements.			
6. Permitting	S	S	S	
including ENF, EIR, Local Permits, and Zoning	Each applicant provided a summary of required permits and associated documentation. Leominster completed an ENF under the MEPA and Raynham has completed an ENF and Draft EIR. They need to complete the MEPA process and obtain local permits. Both have routine permitting issues and should be able to meet their anticipated schedule. Leominster's schedule relies on an early construction start before the MEPA process is complete. The temporary slot parlor proposed in Raynham may be delayed due to permits and roadway construction. Plainville has completed the MEPA process and has obtained most local permits. The only non-routine permitting issue is obtaining MassDOI and possibly FHWA approval for a break in access on Route 1, or if unsuccessful, for alternative roadway improvements. The delay in resolving this issue could postpone the opening. Each applicant has zoning approval.			
7. Other Future Uses;	S	S	S	
Site Plan		ure; Leominster provided clarification indicating that re hose included in the application. All applicants' site pla		



### OVERALL BUILDING & SITE DESIGN RATINGS

Leominster | PPE This Applicant offers a well-documented overall design concept emphasizing an upscale entertainment venue with three features gaming, dining, and live entertainment—each of which is a draw in and of itself. The dining is directly accessible from the building exterior. The Applicant has demonstrated that it is focused on an excellent customer experience in all its offerings, supported by observation of Maryland Live!

Overall the application is satisfactory to very good. It excels with its approach to a balanced entertainment venue. It meets all requirements for utility connections and improvements, storm water management, green energy, and LEED Gold target. It proposes a centralized heating and cooling plant with a cogeneration facility of 1.5 MW generating capacity—reflecting a long-term investment, improved energy performance, and protection from grid failure. Parking and landscaping plans were well developed and thoughtful.

Only 3 of 79 questions were rated "insufficient" and two of these were in common with the other two Applicants. The third, question 4-39 "Integration with Surrounding Venues" is somewhat of a misfit for this site which is relatively isolated from existing development. A concern does exist that the Applicant's schedule to open the facility by the end of 2014 is overly optimistic, and that the coordination of permitting and construction could delay the opening 3 to 6 months.

Plainville | SGR This Applicant provides an integrated design approach marrying the existing harness racing venue and simulcast with the slot parlor in a well-developed concept. The application highlights the continuation of harness racing as a feature of the site, thereby connecting with the local economy and horse racing industry (e.g., horse farms) in Massachusetts.

Overall the application is satisfactory to very good. In addition to supporting harness racing, it offers other non-gaming amenities including meeting and conference space, and, on a small scale, a performance venue. Its site plan benefits from an integrated parking garage for customer convenience and a visually attractive track and open space. It makes a strong presentation on connections with regional attractions including Gillette Stadium, Comcast Center, Wrentham Outlets, and TPC Boston (championship golf course). It meets all requirements for utility connections and improvements, storm water management, green energy, parking, landscaping, and LEED Gold target. It credibly demonstrates the ability to recycle all stormwater and rainwater fully and effectively. It also added credibility to its LEED scorecard with a LEED Gold Action Plan.

Plainville proposes as part of its traffic plan to make a cut through the Route 1 median barrier to improve access to the site from I-495. There is a risk that this plan will not be permitted by MassDOT and/or the Federal Highway Administration which, if not resolved soon as proposed or in some alternative plan, could delay the opening of the project. And though the Applicant proposes an early opening with 500 slot machines it is not clear if this would be allowable or desirable ahead of the final traffic improvements.

Raynham | RP This Applicant presents a phased approach, including a temporary early-open gaming facility, with ample room for future slot parlor and commercial development possibly supported by the potential South Coast Rail Project. It incorporates gaming, simulcast, and multipurpose space into an internally focused facility set in a large parking area. However, when compared to the other submissions, the application is less developed in its design and documentation.

Its Phase 2 proposal is essentially a large box and many of the non-gaming amenities are not as well-defined as the other applicant submittals. The exterior is dominated by electronic signage. Its landscape proposal lacks detail. The parking field size is unjustified and detracts from the overall look of the site. Further, the Applicant only commits to LEED Silver target in conflict with the LEED Gold target established by the Legislature.

Based on observations of Parx Bensalem in Pennsylvania, Parx is capable of building and operating a successful slot parlor venue. Of the three applicants, this is rated lowest in Category 4, Building & Site Design because it lacked detail, overlooked some requirements, and missed opportunities to present the project in its best light.



### OVERALL BUILDING & SITE DESIGN RATINGS

**Leominster | PPE** This Applicant offers a well-documented overall design concept emphasizing an upscale entertainment venue with three features—gaming, dining, and live entertainment—each of which is a draw in and of itself. The dining is directly accessible from the building exterior. The Applicant has demonstrated that it is focused on an excellent customer experience in all its offerings, supported by observation of *Maryland Live!* 

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**Plainville | SGR** This Applicant provides an integrated design approach marrying the existing harness racing venue and simulcast with the slot parlor in a well-developed concept. The application highlights the continuation of harness racing as a feature of the site, thereby connecting with the local economy and horse racing industry (e.g., horse farms) in Massachusetts.

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