

# MITIGATION COMMISSIONER GAYLE CAMERON

CS GAMIN

MASSGAMING

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OMMISS10

PRESENTATION

W SSACL

CATEGORY 1 – REGION A RESORT CASINO

SEPTEMBER 9, 2014

## MITIGATION CATEGORY DEFINED

### How does the Applicant:

- Demonstrate community support
- Mitigate impacts with the host and surrounding communities
- Address traffic and transportation issues
- Promote responsible gaming and address problem gambling
- Protect and enhance the Lottery

## MITIGATION CATEGORY OVERVIEW

### We grouped the questions into <u>four criteria</u>:

- 1. Community support
  - Host Community Agreements (HCA)
  - Surrounding Community Agreements (SCA)
  - Impacted Live Entertainment Venues (ILEV's)
- 2. Traffic and offsite impacts
- 3. Measures to promote responsible gaming and mitigate problem gambling
- 4. Protect and enhance the Lottery





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## METHODOLOGY

- Who: Consultants and subject matter experts
- What: Materials reviewed
- When: Review process began on December 31, 2013
- Where: Region A | Revere, MA and Everett, MA
- Why: Mitigation is important to communities

## RATINGS DEFINED

**Insufficient** – response failed to present a clear plan to address the topic, or failed to meet the minimum acceptable criteria of the Commission



Sufficient – response provided was comprehensible and met the minimum acceptable criteria of the Commission; and/or provided the required or requested information

**Very Good** – response was comprehensive, demonstrates credible experience and plans, and/or excels in some areas



**Outstanding/Excellent** – response was of uniformly high quality, and demonstrates convincing experience, creative thinking, innovative plans and a substantially unique approach

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### WHO: ADVISORS / SUBJECT MATTER EXPERTS

#### Massachusetts Gaming Commission

Mark Vander Linden

#### **Problem Gambling Solutions**

Dr. Jeffrey Marotta

### GMC Strategies

Gordon Carr

#### Green Int.

Frank Tramontozzi, PE Wing Wong, PE, PTOE Jason Sobel, PE, PTOE

#### City Point Partners Richard Moore, PE

#### Pinck & Co. Nancy Stack Melissa Martinez





## WHAT: MATERIALS REVIEWED

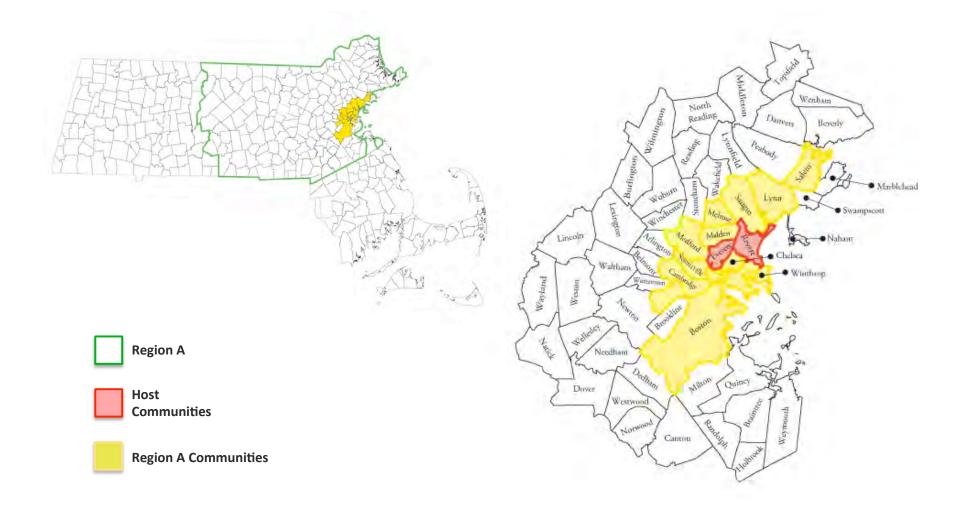
- Category 1 Application
- Input from public meetings and hearings
- Applicant presentations to MGC
- Environmental documents
- Public comment letters and emails
- Site visits by subject matter experts and commissioners
  - Proposed location
  - Current facilities: Las Vegas and Connecticut
- Website research
- MGC staff and technical consultant meetings with stakeholders

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### WHEN: SCHEDULE AND MILESTONES



## WHERE: PROPOSED LOCATIONS



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## PROPOSED FACILITIES

### Mohegan Sun | Revere





### Wynn | Everett





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## WHY: MITIGATION IS IMPORTANT TO COMMUNITIES

- It is important community voices be heard
- Transportation issues are a concern to the general public
- Applicants have a key role in promoting responsible gaming
- Important to protect and enhance Massachusetts State Lottery revenues

## CRITERION 1: COMMUNITY SUPPORT

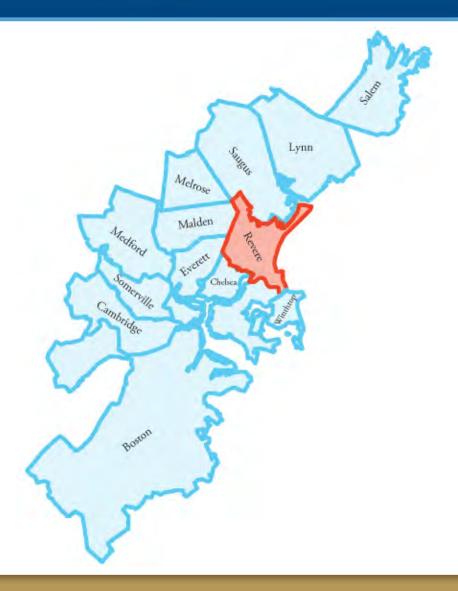


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## GROUPINGS OF COMMUNITY SUPPORT

- 1. Host Community Agreements/mitigation
- 2. Host Community Agreements/election related materials
- 3. Public support and outreach
- 4. Surrounding communities
- 5. Regional venues (ILEV's)

## HOST COMMUNITY: REVERE





Surrounding Communities

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## HOST COMMUNITY: EVERETT



Host Community



Nearby Communities



No Community

Surrounding Communities

### COMMUNITY SUPPORT: HOST COMMUNITY AGREEMENTS

### Mohegan Sun | Revere

### Wynn | Everett

1. Host Community Agreements/mitigation:

Very Good Very Good

Applicants reached Host Community Agreements that were approved by wide margins in local referendum votes.

### 2. Host Community Agreements/election related materials:

Sufficient

Sufficient

Applicants included all relevant information related to the Host Community referenda and provided the required documentation.

### COMMUNITY SUPPORT: HCA INFORMATION

| HCA Summary                 | MSM   Revere   | Wynn   Everett        |
|-----------------------------|----------------|-----------------------|
| Favorable HCA Vote          | 63%            | 86%                   |
| Advance Payments            | \$33M          | \$30M                 |
| Community Impact Fee        | \$25M          | \$5.25M               |
| Property Tax Commitment     | Included Above | \$20M                 |
| Election Materials Provided | ✓              | <ul> <li>✓</li> </ul> |

### COMMUNITY SUPPORT: PUBLIC SUPPORT & OUTREACH

### Mohegan Sun | Revere



### Wynn | Everett



#### 3. Public support and outreach:

#### Sufficient

• Applicant and Suffolk Downs have made strong efforts over many months conducting public outreach to local communities, including the host community.

#### Sufficient

 Applicant held numerous public information sessions in Everett, North End, Charlestown, Medford, Cambridge and elsewhere; Events and information sessions were highly publicized to maximize attendance and awareness of the project.

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### COMMUNITY SUPPORT: SURROUNDING COMMUNITIES

### Mohegan Sun | Revere

### Wynn | Everett

### **Surrounding Community Agreement:**

"....shall include a community impact fee for each surrounding community and all stipulations of responsibilities between each surrounding community and the applicant, including stipulations of known impacts from the development and operation of a gaming establishment;"

### 4. Surrounding communities:

| Sufficient   | Sufficient   |  |
|--|--|--|
| <ul> <li>Proactive approach to reach agreements and offered<br/>more generous mitigation payments</li> <li>Reached agreement with all surrounding communities</li> <li>Opposition from East Boston related to the relocation<br/>of the project</li> </ul> | <ul> <li>More measured approach to surrounding communities, following the regulatory requirements</li> <li>Reached surrounding community and nearby community agreements with several cities and towns</li> <li>Arbitration with two communities; Wynn's offers selected by arbitrator</li> <li>Boston declined to participate in the arbitration process</li> </ul> |  |

### COMMUNITY SUPPORT: REGIONAL VENUES

### Mohegan Sun | Revere

### Wynn | Everett

### **ILEV** Definition:

"Impacted live entertainment venue", a not-for-profit or municipally-owned performance venue designed in whole or in part for the presentation of live concerts, comedy or theatrical performances, which the commission determines experiences, or is likely to experience, a negative impact from the development or operation of a gaming establishment."

### 5. Regional venues (ILEV's):

Agreement executed with Mass. Performing

| Sufficient   | Sufficient  |  |
|--|---|--|
| <ul> <li>Agreement with Citi Performing Arts Center to</li></ul> | <ul> <li>Agreement executed with Mass. Performing</li></ul> |  |
| manage MSM's onsite venue  | Arts Coalition  |  |

Arts Coalition

### CRITERION 1: COMMUNITY SUPPORT OVERALL RATING

### Mohegan Sun | Revere

#### Sufficient

#### **Key factors:**

- Proactive approach to generating community support and executing surrounding community agreements
- Executed agreements with all surrounding communities
- Faced opposition from East Boston and others

#### Key factors:

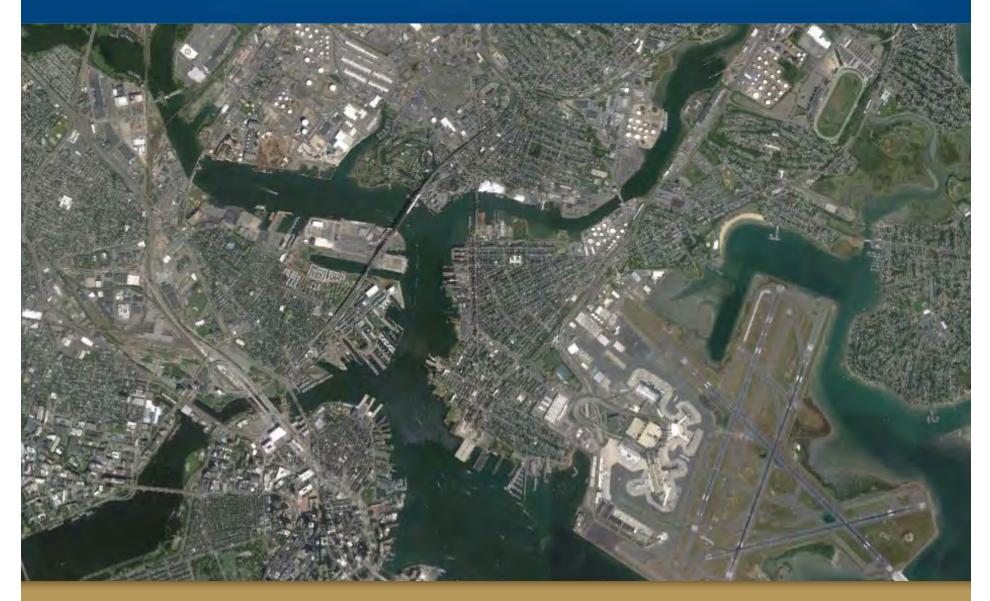
 Undertook a comprehensive communications and outreach effort and received the highest percentage vote of any host community referendum

Wynn | Everett

Sufficient

- Measured approach to surrounding community negotiations focused on regulatory requirements
- Concerns raised from Charlestown, Somerville and Medford regarding traffic and other impacts

## CRITERION 2: TRAFFIC & OFFSITE IMPACTS



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### GROUPINGS OF TRAFFIC AND OFFSITE IMPACTS

### 1. Impact assessments and costs

• Offsite infrastructure utilities and roadways

### 2. Traffic management plan

• Mitigate impacts of added traffic

#### 3. Other potential impacts

 Housing, school population and emergency services





## TRAFFIC & OFFSITE IMPACTS: RATINGS

| Mohegan Sun   Revere             | Wynn   Everett |
|----------------------------------|----------------|
| 1. Impact assessments and costs: |                |
| Sufficient                       | Insufficient   |
|                                  |                |
| 2. Traffic management plan:      |                |
| Sufficient                       | Insufficient   |
|                                  |                |

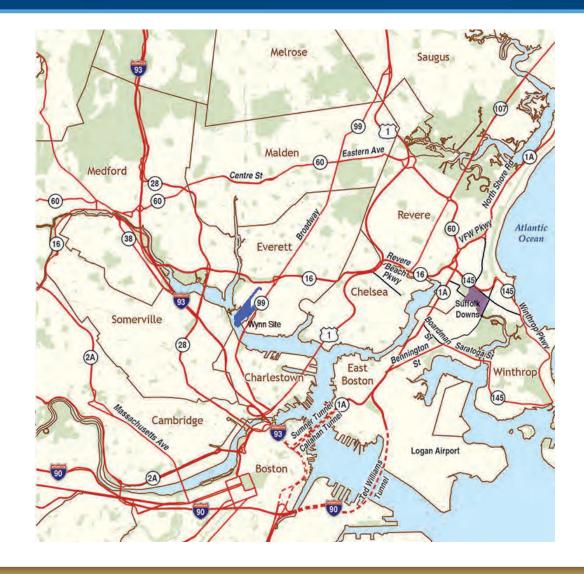
### 3. Other potential impacts:

| Sufficient | Sufficient |
|------------|------------|
|------------|------------|

## **REGIONAL ACCESS**

### Key rating factors:

- Adequacy of study area/ existing transportation systems
- Trip generation and distribution
- Identification of the impacts due to added traffic
- Mitigation measures proposed



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## MOHEGAN SUN | REVERE: STUDY AREA

#### Study area:

 28 Intersections in Revere, Boston and Chelsea



## MOHEGAN SUN | REVERE: PUBLIC TRANSIT

#### **Public Transit:**

- MBTA Blue Line
- Three MBTA bus routes serve the site
- Applicant will invest \$1.5M to improve the MBTA Beachmont Station



## MOHEGAN SUN | REVERE: TRIP DISTRIBUTION

#### Trip generation & distribution:

- Trip generation rate based on two similar facilities
- Trip generation rate is 0.40 trips per gaming position for Friday peak hour
- Trip generation rate is inclusive of all uses on site
- MassDOT satisfied with trip generation rate
- MGC traffic engineers found rate acceptable



## MOHEGAN SUN | REVERE: SITE ACCESS

#### **Local Access:**

#### Vehicular Access

- Furlong Drive
- Tomasello Drive

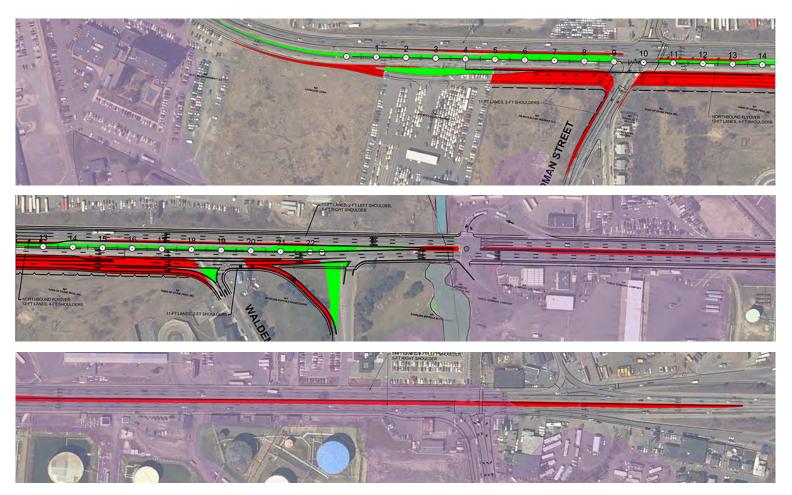
#### Public Transit

- Bus Stop
- MBTA Beachmont
   Station

Pedestrian Access at Northeast Corner of Site



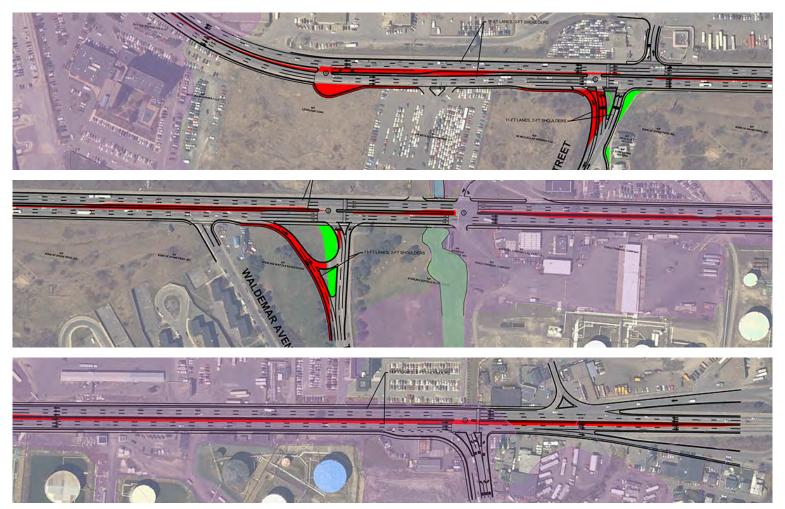
### **Route 1A Northbound Flyover Alternative:**



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#### **Route 1A At Grade Alternative:**



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### Route 1/ Route 16 Interchange:



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### **Bell Circle:**



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### **Copeland Circle:**

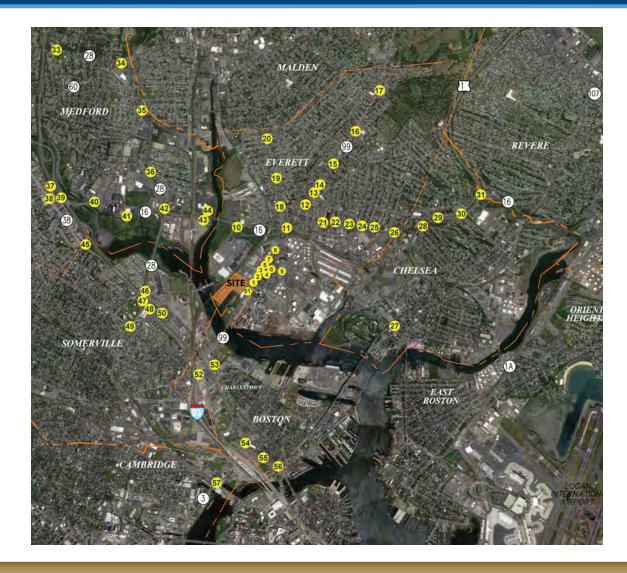


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## WYNN | EVERETT: STUDY AREA

### Study area:

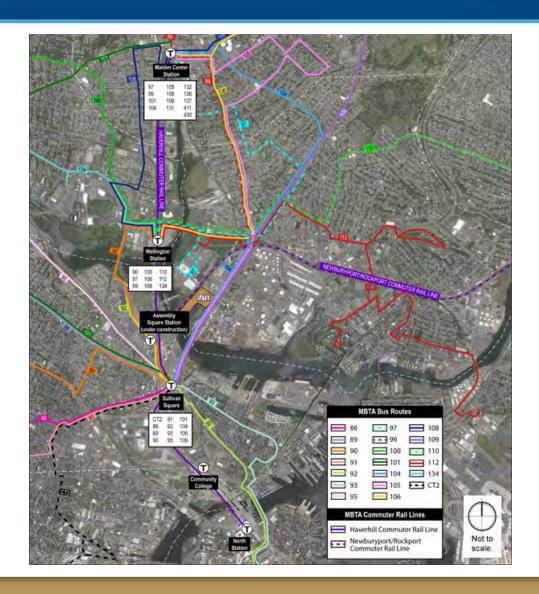
- 57 Intersections:
  - Everett
  - Chelsea
  - Revere
  - Medford
  - Somerville
  - Boston
  - Cambridge



## WYNN | EVERETT: PUBLIC TRANSIT

#### **Public Transit:**

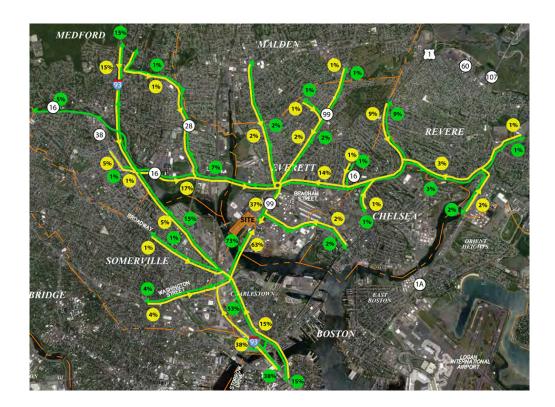
- Bus Lines on Broadway
  - Sullivan Square Station
- Shuttles to and from MBTA Orange Line stations:
  - Wellington Station
  - Malden Center Station



# WYNN | EVERETT: TRIP DISTRIBUTION

### Trip generation & distribution:

- Trip generation rate based on two similar facilities
- Trip generation rate is 0.29 per gaming position for Friday evening peak hour
- Additional trips were added for non gaming uses
- MassDOT satisfied with trip generation rate
- MGC traffic engineers found rate acceptable



# WYNN | EVERETT: SITE ACCESS

### **Local Access:**

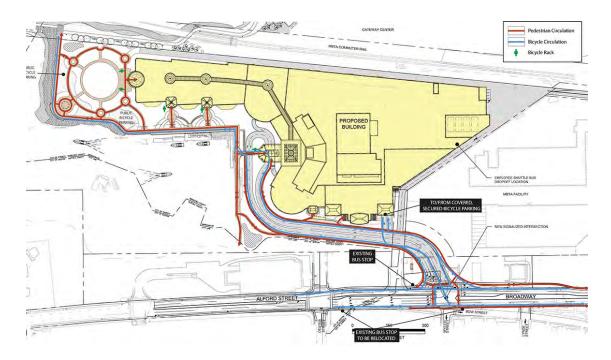
### Vehicular Access

- Single primary driveway for patrons
- Secondary driveway for service vehicles and employee shuttles

### Public Transit

- MBTA bus stops on Broadway
- Shuttle buses from Orange Line stations

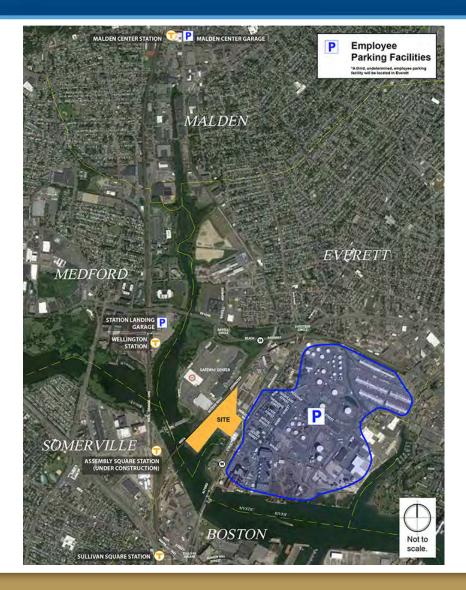
Pedestrian access from Broadway and Harborwalk



# WYNN | EVERETT: REMOTE PARKING

### Locations:

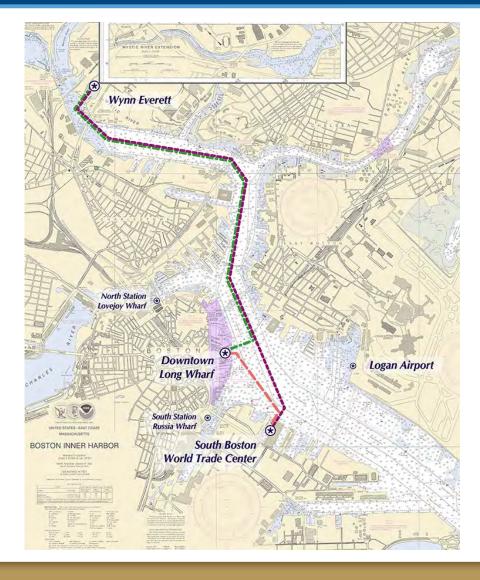
- Station Landing Garage
- Malden Center Garage
- Everett site to be determined



# WYNN | EVERETT: WATER TRANSPORTATION

### **Connections:**

- Downtown Boston
- South Boston World Trade Center



### Broadway (Route 99):







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### **Sweetser Circle:**



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### Santilli Circle:



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### Wellington Circle:



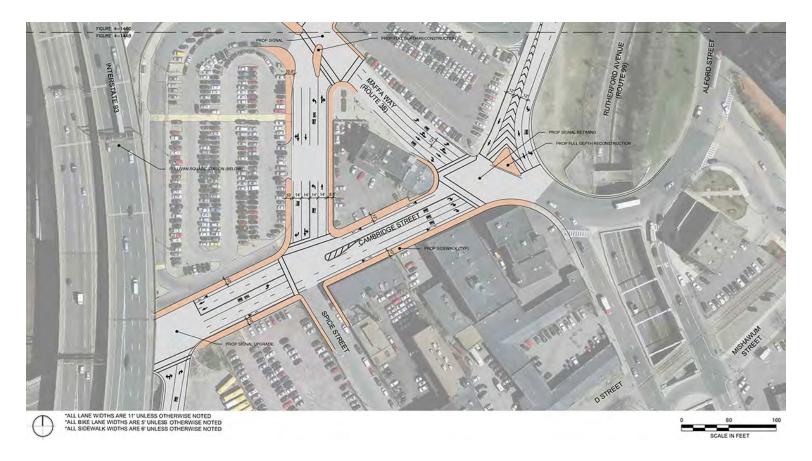
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### Sullivan Square:



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### Sullivan Square:



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# CRITERION 2: TRAFFIC & OFFSITE IMPACTS OVERALL RATING

## Mohegan Sun | Revere

### Sufficient

### Key factors:

- Well situated site with multiple access points to Route 1A
- Site adjacent to MBTA Blue Line station and bus routes
- Adequate mitigation proposed on Route 1A and other studied intersections

### Key factors:

- Site close to MBTA Orange Line and regional roadways
- Adequate mitigation proposed at studied intersections with the exception of Sullivan Square
- Sullivan Square mitigation in the short term is inadequate and commitment to participate in a long term solution is limited

# Wynn | Everett

Insufficient

# CRITERION 3: MEASURES TO MITIGATE PROBLEM GAMBLING & PROMOTE RESPONSIBLE GAMING

As part of its mission, Mohegan Sun is also involved in the following ways:

- Educating its employees about problem and underage gambling.
- Ongoing financial contributions to the Connecticut Council on Problem Gambling and the National Council on Problem Gambling.

When it's no longer a game, call the Connecticut Council on Problem Gambling Helpline toll free: 1.888.789.7777. Serving Connecticut residents. Referrals to other states for service are available through the CT Helpline. Chat is also available on the CT Council Website.

Connecticut Council on Problem Gambling 16 West Main Street Clinton, CT 06413 www.problemgambling.org

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### WHEN IT'S NO LONGER A GAME, CALL THE CONNECTICUT

COUNCIL ON PROBLEM GAMBLING

Toll Free: 1.888.789.7777 Serving Connecticut

Time to shine.

#### our commitment

Wynn Las Vegas offers sensational entertainment and world-class hospitality. Gaming is a part of our business. Responsible gaming is a part of our culture.

The Wynn Las Vegas team knows that most people who gamble are recreational gamblers who can participate in gambling activities without harmful effects. However, there is a small percentage of gamblers for whom the activity becomes problematic or even uncontrollable.

Recreational gamblers can gamble occasionally and then stop. Some gamblers can't stop gambling - even when the consequences affect their lives and their family.

This is problem gambling. Unlike recreational gambling, problem gambling is an addiction- like alcoholism or drug abuse. There is no "typical" problem gambler. Problem gambling affects all types of people. It can happen to anyone. Gambling addiction occurs with people of every race, sex, age, and socio-economic group.



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# responsible gambling

Know your limits®



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# GROUPINGS OF MEASURES TO PROMOTE RESPONSIBLE GAMING

### 1. Direct efforts to mitigate problem gambling/promote responsible gaming:

- On site resources for problem gambling
- Self-exclusion policies
- Identification of problem gambling
- Credit extension abuse
- Treatment and prevention
- 2. Processes and measures to mitigate problems:
  - Code of ethics
  - Metrics for problem gambling
  - Historic efforts against problem gambling
- 3. Indirect efforts to mitigate problem gambling/promote responsible gaming:
  - Advertising responsible gaming
  - Problem gambling signage

# RESPONSIBLE GAMING RATINGS

# Mohegan Sun | Revere

### Wynn | Everett

1. Direct efforts to mitigate problem gambling/promote responsible gaming

Sufficient/Very Good

Sufficient

2. Processes and measures to mitigate problems:

Very Good Sufficient

3. Indirect efforts to mitigate problem gambling/promote responsible gaming:

| Very Good | Sufficient |  |
|-----------|------------|--|
|           |            |  |

# CRITERION 3: RESPONSIBLE GAMING OVERALL RATING

# Mohegan Sun | Revere

# Wynn | Everett

Sufficient

### Very Good

### Key factors:

- Mohegan Sun Massachusetts outlined a commitment to address problem gambling and promote responsible gaming
- Proposed multiple and creative strategies in numerous aspects of their operations

### Key factors:

 Wynn would comply with MGC regulations and otherwise follow standard industry practices in areas of promoting responsible gaming and mitigating problem gambling at their facility

# CRITERION 4: PROTECT AND ENHANCE THE LOTTERY



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### CRITERION 4: PROTECT AND ENHANCE THE LOTTERY OVERALL RATING

### Mohegan Sun | Revere

### Sufficient

### Key factors:

- Applicant provided a comprehensive strategy to promoting the Lottery
- Applicant has executed an Agreement with the MA State Lottery Commission
- Applicant committed to the installation of terminals

### Key factors:

- Applicant provided a strategy to promoting the Lottery
- Applicant is actively negotiating an Agreement with the MA State Lottery Commission
- Applicant committed to the installation of terminals

# Wynn | Everett

Sufficient

# CRITERIA RATINGS

| Mohegan Sun   Revere                      | Wynn   Everett                            |
|---|---|
| Community Support                         | Community Support                         |
|   |   |
| Traffic & Offsite Impacts                 | Traffic & Offsite Impacts                 |
|   |   |
| Measures to Promote Responsible<br>Gaming | Measures to Promote Responsible<br>Gaming |
|   |   |
| Lottery                                   | Lottery                                   |

# OVERALL CATEGORY RATING

#### Mohegan Sun | Revere

Mohegan Sun Massachusetts (MSM) has taken a serious, proactive approach with extensive public outreach and solicitation of community support. The Applicant had a short time in which to introduce itself to the citizens and the surrounding communities; it has done so vigorously with help from Sterling Suffolk Racecourse where the casino will be located. The Applicant succeeded in two Host Community referenda in Revere; though there was significant opposition to the Applicant's proposed project and site relocation from East Boston residents. The Applicant has reached agreements with all surrounding communities and has offered generous annual payments in each case.

The Applicant has committed to constructing transportation improvements at numerous locations to mitigate their offsite impacts, encourage alternate modes of transportation, and improve deficiencies in the existing transportation system. The mitigation proposed adequately addresses proposed impacts. MSM provided comprehensive responses and analysis of the potential impacts to housing, schools, and emergency services, and has committed the appropriate levels of mitigation to address impacts

MSM has made a commitment to address problem gambling and promote responsible gaming in their Responsible Gaming Plan. The Applicant has a demonstrated history of addressing responsible gaming and supporting problem gambling research and awareness. MSM has confirmed their understanding of the complexity of problem gaming and proposes an adequate mitigation plan.

The Applicant has executed a formal agreement with the MA State Lottery Commission. Lottery officials confirmed that they appreciated the Applicant's attention to this matter.

#### Wynn | Everett

Wynn conducted a comprehensive outreach effort to the host community and received the highest percentage vote of any Host Community referendum in the Commonwealth. Wynn partnered with a range of local, regional community and non-profit organizations and reached Surrounding Community Agreements (SCA) with all communities except Boston. In cases where there were unlikely to be direct impacts, Wynn entered into nearby community agreements.

Wynn has committed to the design and construction of transportation improvements at various locations; most of the proposed measures will mitigate their traffic-related impacts, improve existing deficiencies in the transportation system, and encourage the use of alternate modes of transportation. The proposed mitigation at Sullivan Square is inadequate and incomplete, because the proposed improvements do not fully mitigate the additional traffic. The Applicant provided minimal information on impacts to housing and school populations.

Wynn has agreed to comply with the MGC regulations under development and industry standards for responsible gaming, and problem gambling; but there was no evidence of a commitment to exceed those standards. The Applicant has expressed a clear intention to assist the MGC with establishing regulations and policies in the areas of problem gambling and responsible gaming.

The Applicant is actively negotiating, but has not yet executed a formal agreement with the MA State Lottery Commission. Lottery officials confirmed that they have met with Wynn representatives and expect that an agreement can be completed.

### Mohegan Sun | Revere



Sufficient/Very Good

Insufficient/Sufficient